(Reprinted with amendments adopted on June 5, 2023) THIRD REPRINT S.B. 400

SENATE BILL NO. 400–SENATORS NEAL, FLORES AND DONATE

MARCH 27, 2023

JOINT SPONSOR: ASSEMBLYMAN D'SILVA

Referred to Committee on Revenue and Economic Development

SUMMARY—Revises provisions relating to homelessness. (BDR 38-1027)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: No.

> CONTAINS UNFUNDED MANDATE (§ 3.3) (NOT REQUESTED BY AFFECTED LOCAL GOVERNMENT)

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public welfare; revising provisions governing the duties of a reinvestment advisory committee; revising provisions governing contracts entered into by the Department of Health and Human Services for the operation of a Medicaid managed care program; requiring the Department to establish the Fiscal Advisory Committee for a Flexible Continuum of Care Plan; making appropriations; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires the Department of Health and Human Services, to the 1 234567 extent that money is available, to: (1) establish a Medicaid managed care program to provide health care services to recipients of Medicaid in all geographic areas of this State; and (2) conduct a statewide procurement process to select health maintenance organizations to provide the health care services. (NRS 422.273) Sections 2 and 3 of this bill require each contract entered into by the Department with a health maintenance organization to provide such services to include a 8 requirement for the health maintenance organization to reinvest a percentage of the 9 annual profits of the health maintenance organization in programs and initiatives to address homelessness and to provide sustainable medication and prescription 10 11 services, alcohol or drug intervention or rehabilitation services and emergency and





12 supportive housing in the local communities in which the health maintenance 13 organization operates.

14 Existing law establishes a reinvestment advisory committee in each county of 15 this State whose population is 700,000 or more (currently only Clark County) and 16 prescribes the duties of a reinvestment advisory committee, which includes 17 reviewing, making recommendations and reporting to the Legislature and Director 18 of the Department concerning the reinvestment of funds by a health maintenance 19 organization that provides health care services through managed care to recipients 20 of Medicaid in the communities served by those organizations. (NRS 422.185, 21222324252627282930422.205) Section 1 of this bill revises the duties of the reinvestment advisory committee such that the recommendations and reports of the advisory committee are required to concern the reinvestment of funds by managed care organizations to address homelessness and to provide sustainable medication and prescription services, alcohol or drug intervention or rehabilitation services, and emergency and supportive housing, in conformance with the amendatory provisions of sections 2 and 3.

Existing federal law establishes a Continuum of Care Program to provide funding for efforts by nonprofit providers, states, and local governments to quickly rehouse homeless individuals and families. (42 U.S.C. 11381 et seq.; 24 C.F.R. Part 31 578) Federal law requires representatives from relevant organizations to establish a 32 33 Continuum of Care for a geographic area to carry out certain responsibilities and to establish a board to act on behalf of the Continuum. (24 C.F.R. 578.5) Section 3.3 34 of this bill: (1) requires the Department to establish the Fiscal Advisory Committee 35 for a Flexible Continuum of Care Plan; (2) authorizes the Department to make 36 grants of money to the Advisory Committee to fund certain services; and (3) 37 requires the Advisory Committee to prepare an annual report. Section 3.3 requires 38 a city whose population is 150,000 or more but less than 500,000 to transmit an <u>3</u>9 amount of money which is not less than \$1,000,000 but not more than \$2,000,000 40 to the Department each fiscal year for allocation to the Advisory Committee to fund 41 programs to address homelessness in the service area of the Continuum of Care in 42 which the city is located. Section 3.3 requires the Department to assist the Advisory 43 Committee to enter into service agreements with federally-qualified health centers. 44 Sections 7.1-7.9 of this bill make appropriations to the Department for

45 allocation to the Advisory Committee to carry out the provisions of section 3.3.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 422.205 is hereby amended to read as follows:
 422.205 1. A reinvestment advisory committee shall:

(a) Solicit and review reports from the Division and Medicaid
managed care organizations concerning the reinvestment of funds
by those Medicaid managed care organizations in the communities
served by the Medicaid managed care organizations.

7 (b) Report to the Division and Medicaid managed care 8 organizations concerning initiatives of local governments in the 9 county to address homelessness [,] and to provide sustainable 10 medication and prescription drug services, alcohol or drug 11 intervention or rehabilitation services, and emergency and 12 supportive housing. [issues and social determinants of health.]





1 (c) Make recommendations based on the reports reviewed 2 pursuant to paragraph (a) to the Division and Medicaid managed 3 care organizations concerning the reinvestment of funds by those 4 Medicaid managed care organizations in the communities served by 5 the Medicaid managed care organizations. Those recommendations 6 must include, without limitation, recommendations for the use of 7 such funds for the purposes of:

8 (1) Developing innovative partnerships with community 9 development organizations and providers of housing services; and

10 (2) Supporting the initiatives of local governments in the county to address homelessness \square and to provide sustainable 11 12 medication and prescription drug services, alcohol or drug 13 intervention or rehabilitation services, and emergency and 14 *supportive* housing. *[issues and social determinants of health.]*

15 2. On or before December 31 of each year, a reinvestment 16 advisory committee shall:

17

(a) Compile a report concerning:

18 (1) The uses of funds reinvested by Medicaid managed care 19 organizations in the communities served by those Medicaid 20 managed care organizations, including, without limitation, efforts to 21 address homelessness [, disparities in health care and social 22 determinants of health;] and to provide sustainable medication and 23 prescription drug services, alcohol or drug intervention or 24 rehabilitation services, and emergency and supportive housing; 25 and

26 (2) The activities of the reinvestment advisory committee 27 during the calendar year, including, without limitation, the 28 recommendations made by the reinvestment advisory committee 29 pursuant to paragraph (c) of subsection 1.

30 (b) Submit the report to:

(1) The Director of the Legislative Counsel Bureau for 31 32 transmittal to:

33 (I) In odd-numbered years, the Joint Interim Standing 34 Committee on Health and Human Services; and

35 (II) In even-numbered years, the next regular session of 36 the Legislature. 37

(2) The Director of the Department.

As used in this section, "Medicaid managed care 38 3. 39 organization" means a managed care organization that provides 40 health care services to recipients of Medicaid who reside in the 41 county for which a reinvestment advisory committee is established.

42 Sec. 2. NRS 422.273 is hereby amended to read as follows:

43 422.273 1. For any Medicaid managed care program established in the State of Nevada, the Department shall contract 44 45 only with a health maintenance organization that has:





1 (a) Negotiated in good faith with a federally-qualified health 2 center to provide health care services for the health maintenance 3 organization;

4 (b) Negotiated in good faith with the University Medical Center 5 of Southern Nevada to provide inpatient and ambulatory services to 6 recipients of Medicaid; and

7 (c) Negotiated in good faith with the University of Nevada 8 School of Medicine to provide health care services to recipients of 9 Medicaid.

Nothing in this section shall be construed as exempting a federally-qualified health center, the University Medical Center of Southern Nevada or the University of Nevada School of Medicine from the requirements for contracting with the health maintenance organization.

15 2. During the development and implementation of any 16 Medicaid managed care program, the Department shall cooperate 17 with the University of Nevada School of Medicine by assisting in 18 the provision of an adequate and diverse group of patients upon 19 which the school may base its educational programs.

3. The University of Nevada School of Medicine may establish a nonprofit organization to assist in any research necessary for the development of a Medicaid managed care program, receive and accept gifts, grants and donations to support such a program and assist in establishing educational services about the program for recipients of Medicaid.

4. For the purpose of contracting with a Medicaid managed
care program pursuant to this section, a health maintenance
organization is exempt from the provisions of NRS 695C.123.

29 5. The provisions of this section apply to any managed care organization, including a health maintenance organization, that 30 31 provides health care services to recipients of Medicaid under the 32 State Plan for Medicaid or the Children's Health Insurance Program 33 pursuant to a contract with the Division. Such a managed care 34 organization or health maintenance organization is not required to 35 establish a system for conducting external reviews of adverse determinations in accordance with chapter 695B, 695C or 695G of 36 37 NRS. This subsection does not exempt such a managed care 38 organization or health maintenance organization for services 39 provided pursuant to any other contract.

40 6. Each contract entered into by the Department with a 41 health maintenance organization to provide health care services to 42 recipients of Medicaid in all geographic areas of this State shall 43 include a requirement for the health maintenance organization to 44 reinvest a percentage of the annual profits of the health 45 maintenance organization in programs and initiatives to address





homelessness and to provide sustainable medication and 1 prescription drug services, alcohol or drug intervention or 2 3 rehabilitation services, and emergency and supportive housing in the local communities in which the health maintenance 4 5 organization operates. As used in this section, unless the context otherwise 6 7. 7 requires: 8 (a) "Federally-qualified health center" has the meaning ascribed 9 to it in 42 U.S.C. § 1396d(l)(2)(B). 10 (b) "Health maintenance organization" has the meaning ascribed 11 to it in NRS 695C.030. 12 (c) "Managed care organization" has the meaning ascribed to it 13 in NRS 695G.050. Sec. 3. NRS 422.273 is hereby amended to read as follows: 14 422.273 1. To the extent that money is available, the 15 16 Department shall: 17 (a) Establish a Medicaid managed care program to provide 18 health care services to recipients of Medicaid in all geographic areas of this State. The program is not required to provide services to 19 20 recipients of Medicaid who are aged, blind or disabled pursuant to 21 Title XVI of the Social Security Act, 42 U.S.C. §§ 1381 et seq. 22 (b) Conduct a statewide procurement process to select health 23 maintenance organizations to provide the services described in 24 paragraph (a). 25 For any Medicaid managed care program established in the 2. 26 State of Nevada, the Department shall contract only with a health 27 maintenance organization that has: 28 (a) Negotiated in good faith with a federally-qualified health 29 center to provide health care services for the health maintenance 30 organization: 31 (b) Negotiated in good faith with the University Medical Center 32 of Southern Nevada to provide inpatient and ambulatory services to 33 recipients of Medicaid: (c) Negotiated in good faith with the University of Nevada 34 35 School of Medicine to provide health care services to recipients of 36 Medicaid: and 37 (d) Complied with the provisions of subsection 2 of 38 NRS 695K.220. → Nothing in this section shall be construed as exempting a 39 federally-qualified health center, the University Medical Center of 40 Southern Nevada or the University of Nevada School of Medicine 41 42 from the requirements for contracting with the health maintenance 43 organization. 44 3. During the development and implementation of any 45 Medicaid managed care program, the Department shall cooperate





with the University of Nevada School of Medicine by assisting in
 the provision of an adequate and diverse group of patients upon
 which the school may base its educational programs.

4 4. The University of Nevada School of Medicine may establish 5 a nonprofit organization to assist in any research necessary for the 6 development of a Medicaid managed care program, receive and 7 accept gifts, grants and donations to support such a program and 8 assist in establishing educational services about the program for 9 recipients of Medicaid.

5. For the purpose of contracting with a Medicaid managed care program pursuant to this section, a health maintenance organization is exempt from the provisions of NRS 695C.123.

13 To the extent that money is available, a Medicaid managed 6. 14 care program must include, without limitation, a state-directed payment arrangement established in accordance with 42 C.F.R. § 15 16 438.6(c) to require a Medicaid managed care organization to 17 reimburse a critical access hospital and any federally-qualified 18 health center or rural health clinic affiliated with a critical access 19 hospital for covered services at a rate that is equal to or greater than 20 the rate received by the critical access hospital, federally-qualified 21 health center or rural health clinic, as applicable, for services 22 provided to recipients of Medicaid on a fee-for-service basis.

The provisions of this section apply to any managed care 23 7. 24 organization, including a health maintenance organization, that 25 provides health care services to recipients of Medicaid under the 26 State Plan for Medicaid or the Children's Health Insurance Program 27 pursuant to a contract with the Division. Such a managed care 28 organization or health maintenance organization is not required to 29 establish a system for conducting external reviews of adverse determinations in accordance with chapter 695B, 695C or 695G of 30 31 NRS. This subsection does not exempt such a managed care 32 organization or health maintenance organization for services 33 provided pursuant to any other contract.

34 8. Each contract entered into by the Department with a 35 health maintenance organization to provide the services described 36 in paragraph (a) of subsection 1 shall include a requirement for 37 the health maintenance organization to reinvest a percentage of 38 the annual profits of the health maintenance organization in programs and initiatives to address homelessness and to provide 39 40 sustainable medication and prescription drug services, alcohol or 41 drug intervention or rehabilitation services, and emergency and 42 supportive housing in the local communities in which the health 43 *maintenance organization operates.* 44

44 **9.** As used in this section, unless the context otherwise 45 requires:





(a) "Critical access hospital" means a hospital which has been 1 2 certified as a critical access hospital by the Secretary of Health and Human Services pursuant to 42 U.S.C. § 1395i-4(e). 3 (b) "Federally-qualified health center" has the meaning ascribed 4 5 to it in 42 U.S.C. § 1396d(1)(2)(B). (c) "Health maintenance organization" has the meaning ascribed 6 7 to it in NRS 695C.030. 8 (d) "Managed care organization" has the meaning ascribed to it 9 in NRS 695G.050. 10 (e) "Rural health clinic" has the meaning ascribed to it in 42 11 C.F.R. § 405.2401. 12 Sec. 3.3. Chapter 439 of NRS is hereby amended by adding 13 thereto a new section to read as follows: 14 1. The Department shall establish the Fiscal Advisory Committee for a Flexible Continuum of Care Plan which consists 15 16 of the following members appointed by the Director of the 17 **Department:** 18 (a) A representative from the largest incorporated city in the service area of each Continuum of Care in this State, who must 19 20 also reside in the service area of the Continuum of Care in which 21 the city he or she represents is located; 22 (b) A person who represents a county in this State; 23 (c) A person who represents law enforcement; 24 (d) A person selected from a list of nominees provided by the 25 Nevada Resort Association; and 26 (e) A representative of a nonprofit organization that provides 27 services to persons who are homeless. 28 2. To the extent practicable, each member appointed 29 pursuant to paragraphs (a), (b), (c) and (e) of subsection 1 must be selected from a list of nominees provided by a Continuum of Care 30 in this State. Except as otherwise provided in this subsection and 31 32 subsection 1, each Continuum of Care in this State shall submit a 33 list of nominees to fill any vacancy on the Advisory Committee. Each member appointed pursuant to paragraph (a) of subsection 1 34 must be selected from a list of nominees provided by the 35 Continuum of Care whose service area includes the city which the 36 member represents. 37 38 3. Each member of the Advisory Committee serves a term of 2 years. Members may be reappointed for additional terms of 2 years 39 40 in the same manner as the original appointments. Any vacancy occurring in the membership of the Advisory Committee must be 41 42 filled in the same manner as the original appointment. 43 The members of the Advisory Committee serve without 4. 44 compensation but are entitled to receive the per diem allowance





1 and travel expenses provided for state officers and employees 2 generally.

5. A majority of the members of the Advisory Committee
4 constitutes a quorum for the transaction of business, and a
5 majority of a quorum present at any meeting is sufficient for any
6 official action taken by the Advisory Committee.

7 6. A member of the Advisory Committee who is an officer or 8 employee of this State or a political subdivision of this State must be relieved from his or her duties without loss of regular 9 compensation to prepare for and attend meetings of the Advisory 10 11 *Committee and perform any work necessary to carry out the duties* 12 of the Advisory Committee in the most timely manner practicable. 13 A state agency or political subdivision of this State shall not 14 require an officer or employee who is a member of the Advisory 15 Committee to:

(a) Make up the time he or she is absent from work to carry
out his or her duties as a member of the Advisory Committee; or

(b) Take annual leave or compensatory time for the absence.

19 7. At its first meeting and annually thereafter, the Advisory 20 Committee shall elect a Chair from among its members.

8. To the extent that funding is available for that purpose,
and upon application by the Advisory Committee in such form as
the Department may require, the Department may make grants to
the Advisory Committee to fund:

(a) Services for persons released from prison or a county, city
or town jail or detention facility including, without limitation,
sustainable medication and prescription drug services, alcohol or
drug intervention or rehabilitation services, and emergency and
supportive housing.

(b) Services for persons leaving emergency shelters, including,
 without limitation, sustainable medication and prescription drug
 services, alcohol or drug intervention or rehabilitation services,
 and emergency and supportive housing.

(c) Services for persons leaving acute care settings, mental
 health care facilities, drug and alcohol rehabilitation facilities, or
 transitional housing.

(d) Emergency and supportive housing services, including,
without limitation, the acquisition and rehabilitation of properties
suitable for conversion to supportive housing.

40 9. Each fiscal year, a city in this State whose population is
41 150,000 or more but less than 500,000 shall transmit to the
42 Department an amount of money which is not less than
43 \$1,000,000 but not more than \$2,000,000 from money available
44 for that purpose for allocation to the Advisory Committee to fund



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1 programs to address homelessness in the service area of the 2 Continuum of Care in which the city is located.

3 10. The Department shall assist the Advisory Committee to 4 enter into an agreement with a federally-qualified health center to 5 provide services described in paragraphs (a), (b) and (c) of 6 subsection 8.

7 11. On or before September 30 of each year, the Advisory 8 Committee shall submit to the governing board of the Continuum 9 of Care, the Department and the Interim Finance Committee a

9 of Care, the Department and the Interim Finance Committee a 10 report detailing the use of any grant of money received from the 11 Department pursuant to subsection 8 and the status of any

12 programs or services funded using such money.

13 12. Any grant of money made to the Advisory Committee and 14 any funding allocated by the Advisory Committee to any person 15 must not supplant, replace, offset or otherwise reduce funding for 16 programs to address homelessness.

17 **13.** As used in this section, "Continuum of Care" has the 18 meaning ascribed to it in 24 C.F.R. § 578.3.

19 Sec. 3.7. (Deleted by amendment.)

20 Sec. 4. (Deleted by amendment.)

21 Sec. 5. (Deleted by amendment.)

22 Sec. 6. (Deleted by amendment.)

23 Sec. 7. (Deleted by amendment.)

Sec. 7.1. There is hereby appropriated from the State General
Fund to the Department of Health and Human Services the sum of
\$17,000,000:

For allocation to Fiscal Advisory Committee for a Flexible
 Continuum of Care Plan established pursuant to section 3.3 of this
 act to fund the services described in subsection 8 of section 3.3 of
 this act; or

2. To satisfy matching requirements for federal grants to fundthe services described in subsection 8 of section 3.3 of this act.

33 **Sec. 7.3.** There is hereby appropriated from the State General 34 Fund to the Department of Health and Human Services the sum of 35 \$1,000,000 for allocation to the Fiscal Advisory Committee for a 36 Flexible Continuum of Care Plan established pursuant to section 3.3 37 of this act to match an equal amount of money provided by local 38 governments in the service area of the Northern Nevada Continuum of Care to fund the services described in subsection 8 of section 3.3 39 of this act in the service area of the Northern Nevada Continuum of 40 41 Care.

42 **Sec. 7.5.** There is hereby appropriated from the State General 43 Fund to the Department of Health and Human Services the sum of 44 \$1,000,000 for allocation to the Fiscal Advisory Committee for a 45 Flexible Continuum of Care Plan established pursuant to section 3.3





of this act to match an equal amount of money provided by local
 governments in the service area of the Rural Nevada Continuum of
 Care to fund the services described in subsection 8 of section 3.3 of
 this act in the service area of the Rural Nevada Continuum of Care.

5 **Sec. 7.7.** Any remaining balance of the appropriations made 6 by sections 7.1, 7.3 and 7.5 of this act must not be committed for 7 expenditure after June 30, 2025, by the entity to which the 8 appropriation is made or any entity to which money from the 9 appropriation is granted or otherwise transferred in any manner, and any portion of the appropriated money remaining must not be spent 10 for any purpose after September 19, 2025, by either the entity to 11 12 which the money was appropriated or the entity to which the money 13 was subsequently granted or transferred, and must be reverted to the 14 State General Fund on or before September 19, 2025.

Sec. 7.9. 1. There is hereby appropriated from the State General Fund to the Department of Health and Human Services for allocation to the Fiscal Advisory Committee for a Flexible Continuum of Care Plan established pursuant to section 3.3 of this act to address homelessness in the city of Las Vegas the following sums:

21 22 23 Any balance of the sums appropriated by subsection 1 2. 24 remaining at the end of the respective fiscal years must not be 25 committed for expenditure after June 30 of the respective fiscal 26 years by the entity to which the appropriation is made or any entity 27 to which money from the appropriation is granted or otherwise 28 transferred in any manner, and any portion of the appropriated 29 money remaining must not be spent for any purpose after September 20, 2024, and September 19, 2025, respectively, by 30 either the entity to which the money was appropriated or the entity 31 32 to which the money was subsequently granted or transferred, and 33 must be reverted to the State General Fund on or before September 20, 2024, and September 19, 2025, respectively. 34

35 **Sec. 8.** The amendatory provisions of sections 1, 2 and 3 of 36 this act do not apply during the current term of any agreement 37 entered into between the Department of Health and Human Services 38 and a health maintenance organization pursuant to NRS 422.273 39 before January 1, 2024, but do apply to any extension or renewal of 40 such an agreement and to any agreement entered into between the Department of Health and Human Services and a health 41 42 maintenance organization pursuant to NRS 422.273 on or after 43 January 1, 2024.

44 **Sec. 9.** (Deleted by amendment.)





Sec. 10. 1. This section becomes effective upon passage and 1 approval. 2

Sections 3.3, 3.7 and 7.1 to 7.9, inclusive, of this act become 3 2. effective on July 1, 2023. 3. Sections 1, 2 and 8 of this act become effective on 4

5 January 1, 2024. 6

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 Section 3 of this act becomes effective on January 1, 2026.
 Sections 4 to 7, inclusive, and 9 of this act become effective 8 9 on July 1, 2027.

6. The amendatory provisions of section 2 of this act expire by limitation on December 31, 2025. 10 11

(30)



