SENATE BILL NO. 11-COMMITTEE ON COMMERCE AND LABOR

(ON BEHALF OF THE EMPLOYMENT SECURITY DIVISION OF THE DEPARTMENT OF EMPLOYMENT, TRAINING AND REHABILITATION)

PREFILED OCTOBER 30, 2024

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions relating to the payment of extended unemployment benefits. (BDR 53-306)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to unemployment compensation; requiring that weekly and total extended benefit amounts payable to a person be reduced under certain circumstances; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

The Unemployment Compensation Law, in general, makes persons who have become unemployed and comply with certain requirements eligible for benefits from the Unemployment Compensation Fund in an amount based on the person's previous wages for employment. (Chapter 612 of NRS) Existing law provides for the payment of extended unemployment benefits to a person who has exhausted his or her regular unemployment benefits and who meets certain eligibility requirements during an extended benefit period. (NRS 612.377, 612.3774) The Balanced Budget and Emergency Deficit Control Act of 1985 requires the President of the United States to issue an order triggering certain automatic

The Balanced Budget and Emergency Deficit Control Act of 1985 requires the President of the United States to issue an order triggering certain automatic 10 spending reductions, known as sequestration, if certain budgetary goals have not 11 been met. (Pub. L. No. 99-177, as amended) While certain federal payments 12 relating to unemployment compensation are exempt from sequestration, federal 13 payments to a state for the federal share of extended unemployment benefits are not 14 exempt. (2 U.S.C. § 906(i)(1)) Existing federal law authorizes a state to reduce each weekly payment of extended unemployment benefits for any week of unemployment during any period in which federal payments to the state are 15 16 17 reduced under a sequestration order by a percentage not to exceed the percentage by which the federal payment to the state is to be reduced for the week as a result of 18 19 the order. (2 U.S.C. § 906(i)(2))





Section 2 of this bill requires that the weekly extended benefit amount payable to a person be reduced for any week during a period in which federal payments to this State are reduced as a result of sequestration by a percentage equal to the percentage of the reduction in the federal payment. Section 3 of this bill requires that the total extended benefit amount payable to a person for a benefit year be reduced by an amount equal to the aggregate of the reductions made to the person's weekly extended benefit amounts pursuant to section 2. Section 1 of this bill makes a conforming change to update an internal reference renumbered by section 3. The United States Department of Labor has issued guidance concerning the amendment of state law to provide for reductions to extended unemployment

The United States Department of Labor has issued guidance concerning the amendment of state law to provide for reductions to extended unemployment benefits due to sequestration. The guidance specifies that a state which provides for such reductions is required to provide notice to a claimant and an opportunity to appeal the calculation of the amounts. The guidance additionally provides that the required notice should inform claimants that an appeal of the sequestration reduction itself will not succeed, as sequestration is mandated by federal law. (U.S. Dept. of Labor UIPL 7-24 (2024))

Section 2 requires the Administrator of the Employment Security Division of the Department of Employment, Training and Rehabilitation to provide a notice containing certain information to any person whose weekly extended benefit amount has been reduced as a result of sequestration. **Section 2** also authorizes such a person to appeal the calculation of the amount of the reduced weekly extended benefit amount. Under **section 2**, such an appeal is limited to the calculation of the amount of the reduced weekly benefit amount and is prohibited from addressing the reduction itself.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 612.377 is hereby amended to read as follows:
 612.377 As used in NRS 612.377 to 612.3786, inclusive,
 unless the context clearly requires otherwise:

4 "Extended benefit period" means a period which begins with 5 the third week after a week for which there is a Nevada "on" 6 indicator and ends with the third week after the first week for which there is a Nevada "off" indicator or the 13th consecutive week after 7 it began, except that no extended benefit period may begin by 8 reason of a Nevada "on" indicator before the 14th week following 9 the end of a prior extended benefit period which was in effect for 10 Nevada, unless federal law authorizes an extended benefit period to 11 begin before the 14th week following the end of a prior extended 12 13 benefit period.

14 2. There is a "Nevada 'on' indicator" for a week if the 15 Administrator determines, in accordance with the regulations of the 16 Secretary of Labor, that:

17 (a) For the period consisting of that week and the immediately 18 preceding 12 weeks, the rate of insured unemployment in Nevada 19 (not seasonally adjusted) under NRS 612.377 to 612.3786, 20 inclusive:





1 (1) Equaled or exceeded 120 percent of the average of those 2 rates for the corresponding 13-week period ending in each of the 3 preceding 2 calendar years and equaled or exceeded 5 percent; or

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(2) Equaled or exceeded 6 percent; or

5 (b) For weeks of unemployment beginning on or after March 18, 6 2020, and ending on or before the week ending 4 weeks before the last week for which full federal sharing is authorized by section 7 8 4105(a) of Public Law No. 116-127, or which occur during a period 9 of time specified by the Governor in a proclamation issued pursuant to subsection [4] 5 of NRS 612.378, the average rate of total 10 seasonally adjusted unemployment in Nevada, as determined by the 11 12 Secretary of Labor, for the period consisting of the most recent 3 13 months for which data for all states are published before the close of 14 such week:

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(1) Equaled or exceeded 6.5 percent; and

16 (2) Equaled or exceeded 110 percent of the average rate for 17 the corresponding 3-month period ending in either of the 2 18 preceding calendar years.

19 3. There is a "Nevada 'off' indicator" for a week if the 20 Administrator determines, in accordance with the regulations of the 21 Secretary of Labor, that for the period consisting of that week and 22 the immediately preceding 12 weeks, the rate of insured 23 unemployment in Nevada (not seasonally adjusted):

(a) Was less than 120 percent of the average of those rates for
the corresponding 13-week period ending in each of the preceding 2
calendar years; or

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(b) Was less than 5 percent.

28 4. "Rate of insured unemployment," for purposes of 29 subsections 2 and 3, means the percentage derived by dividing the 30 average weekly number of persons filing claims in this State for the 31 weeks of unemployment for the most recent period of 13 32 consecutive weeks, as determined by the Administrator on the basis 33 of the Administrator's reports to the Secretary of Labor using the average monthly employment covered under this chapter as 34 35 determined by the Administrator and recorded in the records of the 36 Division for the first four of the most recent six completed calendar 37 quarters ending before the end of the 13-week period.

5. "Regular benefits" means benefits payable to a person under this chapter or under any other state law (including benefits payable to federal civilian employees and to ex-servicemen or exservicewomen pursuant to 5 U.S.C. §§ 8501 et seq.) other than extended benefits.

6. "Extended benefits" means benefits (including benefits
payable to federal civilian employees and to ex-servicemen or exservicewomen pursuant to 5 U.S.C. §§ 8501 et seq.) payable to a





person under the provisions of NRS 612.377 to 612.3786, inclusive,
 for the weeks of unemployment in the person's eligibility period.

3 "Additional benefits" means benefits payable to exhaustees 7. 4 by reason of conditions of high unemployment or by reason of other 5 special factors under the provisions of any state law. Any person 6 who is entitled to both additional and extended benefits for the same week must be given the choice of electing which type of benefit to 7 8 claim regardless of whether his or her rights to additional and extended benefits arise under the law of the same state or different 9 states. 10

8. "Eligibility period" of a person means the period consisting of the weeks in the person's benefit year under this chapter which begin in an extended benefit period and, if that benefit year ends within the extended benefit period, any weeks thereafter which begin in that period.

16 9. "Exhaustee" means a person who, with respect to any week 17 of unemployment in the person's eligibility period:

18 (a) Has received, before that week, all of the regular, seasonal or 19 nonseasonal benefits that were available to him or her under this 20 chapter or any other state law (including augmented weekly benefits 21 for dependents and benefits payable to federal civilian employees 22 and ex-servicemen or ex-servicewomen under 5 U.S.C. §§ 8501 et 23 seq.) in the person's current benefit year which includes that week, 24 except that, for the purposes of this paragraph, a person shall be 25 deemed to have received all of the regular benefits that were 26 available to him or her, although as a result of a pending appeal with 27 respect to wages that were not considered in the original monetary 28 determination in that benefit year, the person may subsequently be 29 determined to be entitled to added regular benefits; or

(b) His or her benefit year having expired before that week, has
no, or insufficient, wages on the basis of which the person could
establish a new benefit year which would include that week,

33 \rightarrow and has no right to unemployment benefits or allowances, as the 34 case may be, under the Railroad Unemployment Insurance Act, 45 35 U.S.C. §§ 351 et seq., the Trade Expansion Act of 1962, 19 U.S.C. 36 §§ 1801 et seq., the Automotive Products Trade Act of 1965, 19 37 U.S.C. §§ 2001 et seq. and such other federal laws as are specified 38 in regulations issued by the Secretary of Labor, and has not received 39 and is not seeking unemployment benefits under the unemployment 40 compensation law of Canada. If the person is seeking such benefits and the appropriate agency finally determines that the person is not 41 42 entitled to benefits under that law the person is considered an 43 exhaustee.





1 10. "State law" means the unemployment insurance law of any 2 state, approved by the Secretary of Labor under Section 3304 of the 3 Internal Revenue Code of 1954.

4 **Sec. 2.** NRS 612.3776 is hereby amended to read as follows: 5 612.3776 [The]

6 **1.** *Except as otherwise provided in subsection 2, the* weekly 7 extended benefit amount payable to a person for a week of total 8 unemployment in the person's eligibility period is:

9 [1.] (a) The basic weekly benefit amount or the augmented 10 weekly benefit amount, whichever is appropriate, payable to the 11 person for the applicable benefit year; or

12 [2.] (b) The average of the weekly benefit amounts for weeks of 13 total unemployment payable in the applicable benefit year if the 14 person was entitled to more than one weekly rate. If the amount 15 computed in accordance with this [subsection] paragraph is not a 16 multiple of \$1 it must be computed to the next lower multiple of \$1.

For any week during a period in which federal payments 17 2. made to this State pursuant to section 204 of the Federal-State 18 Extended Unemployment Compensation Act of 1970, Public Law 19 20 91-373, as amended, are reduced pursuant to an order issued pursuant to section 254 of the Balanced Budget and Emergency 21 22 Deficit Control Act of 1985, Public Law 99-177, as amended, the 23 weekly extended benefit amount payable to a person for a week of 24 total unemployment in the person's eligibility period must be 25 reduced by a percentage equal to the percentage of the reduction 26 in the federal payment. If the reduced weekly extended benefit 27 amount computed in accordance with this subsection is not a 28 multiple of \$1 it must be computed to the next lower multiple 29 of \$1.

30 3. The Administrator shall provide timely notice to any 31 person whose weekly extended benefit amount is reduced pursuant 32 to subsection 2. The notice must:

(a) Inform the person of the reduction in his or her weekly
 extended benefit amount;

35 (b) Include the specific calculation of the reduced weekly 36 extended benefit amount;

37 (c) Inform the person of his or her right to appeal the 38 calculation of the reduced weekly benefit amount pursuant to 39 subsection 4; and

40 (d) State that an appeal of the reduction itself, which is 41 required by sequestration pursuant to the order issued pursuant to 42 section 254 of the Balanced Budget and Emergency Deficit 43 Control Act of 1985, Public Law 99-177, as amended, will not 44 succeed, as such a reduction is mandated by federal law.





4. A person whose weekly extended benefit amount has been reduced pursuant to subsection 2 may appeal the calculation of the reduced weekly extended benefit amount. The appeal must be made in the manner provided in this chapter for the appeals from determinations of benefit status. Such an appeal must be limited to the calculation of the reduced weekly extended benefit amount and may not address the reduction itself.

Sec. 3. NRS 612.378 is hereby amended to read as follows:

9 612.378 1. Except as otherwise provided in [subsection] 10 subsections 2 [,] and 3, the total extended benefit amount payable to 11 any eligible person for the person's applicable benefit year is the 12 lesser of the following amounts:

(a) Fifty percent of the basic benefits which were payable to him
or her in the benefit year. If the amount computed is not a multiple
of \$1, it must be computed to the next lower multiple of \$1.

16 (b) Thirteen times the person's average weekly benefit amount 17 which was payable to him or her under this chapter for a week of 18 total unemployment in the applicable benefit year. If the amount 19 computed is not a multiple of \$1, it must be computed to the next 20 lower multiple of \$1.

(c) Thirty-nine times the person's average weekly benefit amount which was payable to him or her under this chapter for a week of total unemployment in the applicable benefit year, reduced by the basic benefits which were payable to him or her in the benefit year. If the amount computed is not a multiple of \$1, it must be computed to the next lower multiple of \$1.

27 2. In weeks beginning in a high unemployment period on or 28 after March 18, 2020, and ending on or before the week ending 3 29 weeks before the last week for which full federal sharing is 30 authorized by section 4105(a) of Public Law No. 116-127, or which occur during a period of time specified by the Governor in a 31 32 proclamation issued pursuant to subsection [4,]5, the total extended 33 benefit amount payable to any eligible person for the person's applicable benefit year is the lesser of the following amounts: 34

(a) Eighty percent of the basic benefits which were payable to
him or her in the benefit year. If the amount computed is not a
multiple of \$1, it must be computed to the next lower multiple of \$1.

(b) Twenty times the person's average weekly benefit amount
which was payable to him or her under this chapter for a week of
total unemployment in the applicable benefit year. If the amount
computed is not a multiple of \$1, it must be computed to the next
lower multiple of \$1.

43 (c) Forty-six times the person's average weekly benefit amount 44 which was payable to him or her under this chapter for a week of 45 total unemployment in the applicable benefit year, reduced by the



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1 basic benefits which were payable to him or her in the benefit year. 2 If the amount computed is not a multiple of \$1, it must be computed

3 to the next lower multiple of \$1.

During any fiscal year in which federal payments made to 4 3. 5 this State pursuant to section 204 of the Federal-State Extended 6 Unemployment Compensation Act of 1970, Public Law No. 91-7 373, as amended, are reduced pursuant to an order issued pursuant to section 254 of the Balanced Budget and Emergency 8 Deficit Control Act of 1985, Public Law No. 99-177, as amended, 9 the total extended benefit amount payable to an eligible person for 10 the person's applicable benefit year pursuant to subsection 1 must 11 12 be reduced by an amount equal to the aggregate of the reductions 13 made to his or her weekly extended benefit amounts pursuant to 14 subsection 2 of NRS 612.3776.

If the benefit year of any person ends within an extended 15 4. 16 benefit period, the remaining balance of extended benefits that the 17 person would, but for this subsection, be entitled to receive in that 18 period, with respect to weeks of unemployment beginning after the 19 end of the benefit year, must be reduced by the product of the number of weeks for which the person received any amounts as 20 trade readjustment allowances pursuant to 19 U.S.C. § 2291 within 21 22 that benefit year, multiplied by the weekly benefit amount of 23 extended benefits, but the balance must not be reduced below zero.

24 [4.] 5. If the Governor determines that a federal law authorizes 25 full federal sharing for one or more weeks to cover the costs of 26 extended benefits incurred pursuant to subsection 2, the Governor 27 shall issue a proclamation stating that determination and specifying 28 the weeks during which the extended benefits are available.

29 [5.] **6**. As used in this section, "high unemployment period" means any period during which the average rate of total seasonally 30 31 adjusted unemployment in Nevada, as determined by the Secretary 32 of Labor, for the period consisting of the most recent 3 months for 33 which data for all states are published before the close of such week: 34

(a) Equaled or exceeded 8 percent; and

35 (b) Equaled or exceeded 110 percent of the average rate for the 36 corresponding 3-month period ending in either of the 2 preceding 37 calendar years.

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Sec. 4. This act becomes effective upon passage and approval.

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