## ASSEMBLY BILL NO. 261—COMMITTEE ON LEGISLATIVE OPERATIONS AND ELECTIONS

## (ON BEHALF OF THE JOINT INTERIM STANDING COMMITTEE ON LEGISLATIVE OPERATIONS AND ELECTIONS

## FEBRUARY 19, 2025

Referred to Committee on Legislative Operations and Elections

SUMMARY—Revises provisions relating to voter registration. (BDR 24-360)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

CONTAINS UNFUNDED MANDATE (§§ 1,5) (NOT REQUESTED BY AFFECTED LOCAL GOVERNMENT)

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to elections; requiring, under certain circumstances, that a county or city clerk affirmatively ask whether a registered voter would like to update his or her signature in the voter registration records of the clerk; providing, under certain circumstances, that any signature provided by a voter to cure a mail ballot becomes the voter's signature for purposes of his or her voter registration; requiring the Secretary of State, rather than the county clerk, to send certain notices to persons who register to vote or update their voter registration using the automatic voter registration system; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:** 

Existing law requires, with certain exceptions, that in order to vote a mail ballot, a voter must affix his or her signature on the return envelope in the space provided for the signature. (NRS 293.269917, 293C.26316) Existing law further requires each county or city clerk, as applicable, to check the signature used for the mail ballot. If there is a reasonable question of fact as to whether the signature used for the mail ballot matches the signature of the voter in the records of the clerk, the clerk is required to contact the voter. (NRS 293.269927, 293C.26327) **Sections 1** and 5 of this bill provide that if the clerk contacts the voter, the clerk must, in





addition to other requirements, affirmatively ask whether the voter would like to update his or her signature in the records of the clerk. Unless the voter affirmatively declines to update his or her signature: (1) it shall be deemed that the voter consented to update his or her signature; and (2) any signature provided by the registered voter to the clerk becomes the voter's signature for purposes of his or her voter registration.

Existing law requires certain governmental agencies to provide services for automatic voter registration. (NRS 293.5768, 293.57682, 293.57684) The Secretary of State and each automatic voter registration agency are required to cooperatively establish a system by which voter registration information that is collected by the automatic voter registration agency is transmitted electronically to the centralized database of voter registration information for purposes of registering a person to vote or updating the voter registration information of a person. (NRS 293.57686, 293.57688) Upon transmission of the information to the database by an automatic voter registration agency, existing law requires the county clerk to determine whether a person is eligible to register to vote in this State. If the person is eligible to vote, the county clerk must immediately mail a notice to the current residence that includes certain information, including: (1) a space for the person to indicate a political party affiliation; (2) a space for the person to affirmatively decline to apply to register to vote or have his or her voter registration updated, as applicable; (3) a statement setting forth the qualifications to vote in this State and that if the person does not meet the qualifications to vote in this State, the person should return the notice and affirmatively decline in writing to register to vote; (4) a statement explaining that the person may affirmatively decline to register to vote or update his or her voter registration information, as applicable; and (5) a statement setting forth the penalties for submitting a false application to register to vote. (NRS 293.57693) Section 4 of this bill instead requires the Secretary of State to send this notice. Section 3 of this bill makes a conforming change to account for the requirement in section 4 that the Secretary of State, rather than the county clerk, send this notice. Section 2 of this bill makes a conforming change to eliminate the requirement that the county clerk provide written notice of the addition or change to the voter registration information of a voter on the statewide voter registration list as a result of the process for automatic voter registration.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** Chapter 293 of NRS is hereby amended by adding thereto a new section to read as follows:

1. If a registered voter is contacted by a county clerk pursuant to NRS 293.269927 because there is a reasonable question of fact as to whether the signature used for the mail ballot matches the signature of the registered voter that is available in the records of the county clerk, the county clerk shall, in addition to the requirements set forth in NRS 293.269927, affirmatively ask whether the registered voter would like to update his or her signature in the records of the county clerk. Unless the voter affirmatively declines to update his or her signature in the records of the county clerk:



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- (a) It shall be deemed that the voter consented to update his or her signature; and
- (b) Any signature provided pursuant to NRS 293.269927 by the registered voter to the county clerk becomes the voter's signature for purposes of his or her voter registration.
- 2. The Secretary of State may adopt any regulations necessary to carry out the provisions of this section.
  - **Sec. 2.** NRS 293.530 is hereby amended to read as follows: 293.530 1. Except as otherwise provided in NRS 293.541:
- (a) County clerks may use any reliable and reasonable means available to correct the portions of the statewide voter registration list which are relevant to the county clerks and to determine whether a registered voter's current residence is other than that indicated on the voter's application to register to vote.
- (b) A county clerk may, with the consent of the board of county commissioners, make investigations of registration in the county by census, by house-to-house canvass or by any other method.
- (c) A county clerk shall cancel the registration of a voter pursuant to this subsection if:
- (1) The county clerk mails a written notice to the voter which the United States Postal Service is required to forward;
- (2) The county clerk mails a return postcard with the notice which has a place for the voter to write his or her new address, is addressed to the county clerk and has postage guaranteed;
  - (3) The voter does not respond;
- (4) The voter's registration information has not been updated by an automatic voter registration agency pursuant to NRS 293.5768 to 293.57699, inclusive; and
- (5) The voter does not appear to vote in an election before the polls have closed in the second general election following the date of the notice.
- (d) For the purposes of this subsection, the date of the notice is deemed to be 3 days after it is mailed.
  - (e) The county clerk shall maintain records of:
    - (1) Any notice mailed pursuant to paragraph (c);
    - (2) Any response to such notice; and
- (3) Whether a person to whom a notice is mailed appears to vote in an election,
- → for not less than 2 years after creation.
- (f) The county clerk shall use any postcards which are returned to correct the portions of the statewide voter registration list which are relevant to the county clerk.
- (g) If a voter fails to return the postcard mailed pursuant to paragraph (c) within 30 days, the county clerk shall designate the voter as inactive on the voter's application to register to vote.





(h) The Secretary of State shall adopt regulations to prescribe the method for maintaining a list of voters who have been designated as inactive pursuant to paragraph (g).

(i) If:

- (1) The name of a voter is added to the statewide voter registration list pursuant to NRS 293.57693; or
- (2) The voter registration information of a voter whose name is on the statewide voter registration list is updated pursuant to NRS 293.5752,
- the county clerk shall provide written notice of the addition or change to the voter not later than 5 working days after the addition or change is made. Except as otherwise provided in this paragraph, the notice must be mailed to the current residence of the voter. The county clerk may send the notice by electronic mail if the voter confirms the validity of the electronic mail address to which the notice will be sent by responding to a confirmation inquiry sent to that electronic mail address. Such a confirmation inquiry must be sent for each notice sent pursuant to this paragraph. The notice required pursuant to this paragraph may be provided as part of the notice mailed pursuant to NRS 293.57693.]
- 2. A county clerk is not required to take any action pursuant to this section in relation to a person who preregisters to vote until the person is deemed to be registered to vote pursuant to subsection 2 of NRS 293.4855.
  - **Sec. 3.** NRS 293.57691 is hereby amended to read as follows:
- 293.57691 1. A county clerk shall not reject as an application to register to vote the information received from an automatic voter registration agency solely on the basis that the information does not contain an electronic facsimile of the signature of the person who is applying to vote or update his or her voter registration information on the statewide voter registration list.
- 2. If the county clerk does not receive an electronic facsimile of the signature of the person from the automatic voter registration agency, the county clerk must obtain the person's signature or an electronic facsimile of the person's signature through one of the following methods:
- (a) Through the notice provided by the [county clerk] Secretary of State to the person pursuant to NRS 293.57693, if the notice is returned to the county clerk by the person and the returned notice includes the person's signature;
- (b) Requesting an electronic facsimile of the person's signature from the Department of Motor Vehicles or another state agency;
- (c) Requesting the person to submit an electronic facsimile of the person's signature through a method approved by the Secretary of State; or





- (d) Requesting the person to sign a paper or electronic form the first time the person applies to vote in person at a polling place, including, without limitation, a polling place for early voting by personal appearance. A signature provided by a person pursuant to this paragraph must be compared to one of the forms of identification which may be used individually to identify a voter at the polling place set forth in NRS 293.277 before the person is allowed to vote in person.
- 3. In addition to the requirements of this section and NRS 293.2725, a person who is registered to vote pursuant to NRS 293.5768 to 293.57699, inclusive, must provide an affirmation signed under penalty of perjury that the person is eligible to vote the first time a person votes in person or by mail ballot if the person has not already provided such an affirmation to the county clerk.

**Sec. 4.** NRS 293.57693 is hereby amended to read as follows:

293.57693 1. Upon transmission of the information to the database created by the Secretary of State pursuant to NRS 293.675 by an automatic voter registration agency, the county clerk shall collate the information into an individual electronic document, which shall be deemed an application to register to vote. The county clerk shall review the voter registration information transmitted by the automatic voter registration agency to determine whether the person is eligible to register to vote in this State.

- 2. If the county clerk determines that a person is eligible to vote [, the]:
  - (a) The person shall be deemed a registered voter  $\Box$ ;
- (b) The county clerk shall immediately notify the Secretary of State that the person is eligible to vote;
- (c) The person's name must appear on the statewide voter registration list and the appropriate roster; and [the]
- (d) The person must be provided all sample ballots and other voter information provided to registered voters.
- 3. [In addition to the requirements of subsection 2,] Upon notification by the county clerk that a person is eligible to vote, the Secretary of State shall immediately mail a notice to the current residence of the person. The notice must be in the form prescribed by the Secretary of State and include, without limitation:
  - (a) A space for the person to indicate a political party affiliation;
- (b) A space for the person to affirmatively decline to apply to register to vote or have his or her voter registration updated, as applicable;
- 42 (c) A preaddressed return envelope with *the address of the*43 *appropriate county clerk and* postage prepaid;
  - (d) A statement setting forth the qualifications to vote in this State as provided by NRS 293.485 and that if the person does not





meet the qualifications to vote in this State, the person should return the notice and affirmatively decline in writing to register to vote;

- (e) A statement explaining that unless the person affirmatively declines in writing to apply to register to vote or have his or her voter registration information updated, as applicable, the person is deemed to have consented to the transmission of information to the database created by the Secretary of State pursuant to NRS 293.675 by the automatic voter registration agency for the purpose of registering the person to vote or updating the voter registration information on the statewide voter registration list;
- (f) A statement explaining that if the person affirmatively declines in writing to apply to register to vote or to have his or her voter registration information updated, as applicable, the county clerk will remove the person from the statewide voter registration list or revert the person's information on the statewide voter registration list to the information that was on the statewide voter registration list before the automatic voter registration agency transmitted the information, and the person shall be deemed to not have registered to vote or updated his or her voter registration information, as applicable;
- (g) A statement setting forth the penalties for submitting a false application to register to vote; and
  - (h) A statement that:

- (1) Indicates a political party affiliation or indicates that the person is not affiliated with a political party is voluntary;
- (2) The person may indicate a political party affiliation on the form provided by the [county clerk] Secretary of State in the notice; and
- (3) The person will not be able to vote at a primary election, presidential preference primary election or primary city election for candidates for partisan offices of a major political party unless the person updates his or her voter registration information to indicate a major political party affiliation.
- 4. The **[county clerk]** *Secretary of State* may send the notice required pursuant to subsection 3 by electronic mail if the person confirms the validity of the electronic mail address to which the notice will be sent by responding a confirmation inquiry sent to that electronic mail address.
- 5. The failure or refusal of the person to acknowledge that he or she has received the notice required by subsection 3 is not a declination by the person to apply to register to vote or have his or her voter registration information updated.
- 6. If the county clerk determines that a person is not eligible to register to vote or if the voter affirmatively declines in writing to be





registered to vote or have his or her automatic voter registration updated:

- (a) It shall be deemed that the transmittal from the automatic voter registration agency is not a completed voter registration application;
- (b) It shall be deemed that the person did not apply to register to vote:
- (c) It shall be deemed that the transmission of the person's information by the automatic voter registration system was an official authorized act;
- (d) It shall be deemed that the person did not falsely claim citizenship in order to register to vote unless the person affirmatively claimed to be a citizen to the automatic voter registration agency; and
- (e) The county clerk must remove the person's registration from the database created by the Secretary of State pursuant to NRS 293.675 or revert the person's information on the database to the information that was on the database before the automatic voter registration agency transmitted the information to the county clerk, as applicable.
- **Sec. 5.** Chapter 293C of NRS is hereby amended by adding thereto a new section to read as follows:
- 1. If a registered voter is contacted by a city clerk pursuant to NRS 293C.26327 because there is a reasonable question of fact as to whether the signature used for the mail ballot matches the signature of the registered voter that is available in the records of the city clerk, the city clerk shall, in addition to the requirements set forth in NRS 293C.26327, affirmatively ask whether the registered voter would like to update his or her signature in the records of the city clerk. Unless the voter affirmatively declines to update his or her signature in the records of the city clerk:
- (a) It shall be deemed that the voter consented to update his or her signature; and
- (b) Any signature provided pursuant to NRS 293C.26327 by the registered voter to the city clerk becomes the voter's signature for purposes of his or her voter registration.
- 2. The Secretary of State may adopt any regulations necessary to carry out the provisions of this section.
- **Sec. 6.** The provisions of NRS 354.599 do not apply to any additional expenses of a local government that are related to the provisions of this act.
- **Sec. 7.** 1. This section and section 6 of this act become effective upon passage and approval.
  - 2. Sections 1 to 5, inclusive, of this act become effective:





(a) Upon passage and approval for the purpose of adopting any regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and(b) On January 1, 2026, for all other purposes.





