### ASSEMBLY BILL NO. 201–COMMITTEE ON HEALTH AND HUMAN SERVICES

## (ON BEHALF OF THE JOINT INTERIM STANDING COMMITTEE ON HEALTH AND HUMAN SERVICES)

# FEBRUARY 20, 2023

Referred to Committee on Health and Human Services

SUMMARY—Revises provisions relating to planning for the provision of behavioral health care. (BDR 39-325)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to behavioral health; requiring the Department of Health and Human Services to provide certain oversight and make certain recommendations concerning the children's behavioral health system of care; adding certain members to the subcommittee on the mental health of children of the Commission on Behavioral Health; prescribing certain duties of a regional behavioral health policy board; requiring a mental health consortium to submit certain documents to the Administrator of the Division of Child and Family Services of the Department; clarifying the authority of the State Board of Health to require the licensing of certain facilities; requiring the Legislative Committee on Senior Citizens, Veterans and Adults With Special Needs to conduct a study of the feasibility of formulating and operating a comprehensive state plan to provide behavioral health services; and providing other matters properly relating thereto.

### Legislative Counsel's Digest:

Existing law requires: (1) the Division of Public and Behavioral Health of the Department of Health and Human Services to perform certain duties relating to the provision of behavioral health services in this State; and (2) the Division of Child and Family Services of the Department to administer provisions governing mental health services for children. (NRS 433.331-433.374, chapter 433B of NRS)





6 Section 2 of this bill requires the Department to: (1) track the spending of federal and state money on the children's behavioral health system of care, which consists of certain behavioral health services for children and their families; (2) quantify and track the costs avoided through such expenditures; and (3) perform certain duties to provide oversight for and make recommendations concerning the reinvestment of the money saved through such avoided costs in the children's behavioral health system of care.

13 Existing law establishes a regional behavioral health policy board for each of 14 the five behavioral health regions of this State. (NRS 433.428, 433.429) Existing 15 law requires each regional behavioral health policy board to: (1) advise the 16 Department, the Division of Public and Behavioral Health and the Commission on 17 Behavioral Health regarding certain matters relating to behavioral health in the 18 region; and (2) submit an annual report to the Commission concerning the 19 behavioral health needs of the region and certain duties of the policy board. (NRS 20 433.4295) Section 8 of this bill additionally requires each regional behavioral 21 22 23 24 25 health policy board to advise the Division of Child and Family Services regarding behavioral health for children in the region over which the policy board has jurisdiction. Section 8 also requires a regional behavioral health policy board to additionally submit the annual report to the Division of Public and Behavioral Health and the Division of Child and Family Services.

Existing law establishes a mental health consortium for each county whose
population is 100,000 or more (currently Clark and Washoe Counties) and another
behavioral health consortium for the jurisdiction consisting of all other counties in
this State. (NRS 433B.333)
Existing law requires each mental health consortium to: (1) prepare and submit

Existing law requires each mental health consortium to: (1) prepare and submit to the Director of the Department a long-term strategic plan for the provision of mental health services to children with emotional disturbance in the jurisdiction of the consortium; and (2) annually submit to the Director of the Department and the Commission certain reports relating to the long-term strategic plan. (NRS 433B.335) **Section 11** of this bill requires each mental health consortium to submit the long-term strategic plan and the annual reports to the Administrator of the Division of Child and Family Services.

Existing law requires the Commission to appoint a subcommittee on the mental health of children to review each long-term strategic plan submitted by a mental health consortium that represents a particular region. (NRS 433.317) Section 6 of this bill requires that subcommittee to include two members recommended by and upon agreement of the mental health consortia.

43 Existing law: (1) requires a medical facility or facility for the dependent to 44 obtain a license from the Division of Public and Behavioral Health; and (2) 45 authorizes the State Board of Health to adopt regulations requiring the licensing of 46 other types of facilities that provide any type of medical care or treatment. (NRS 47 449.030, 449.0303) **Section 12.8** of this bill clarifies that the authority of the State 48 Board to require such licensing includes the authority to require the licensing of 49 facilities that provide behavioral health care or treatment.

Existing law requires the Division of Public and Behavioral Health to formulate and operate a comprehensive state plan for programs for alcohol or other substance use disorders. (NRS 458.025) Section 13.5 of this bill requires the Legislative Committee on Senior Citizens, Veterans and Adults With Special Needs to study, during the 2023-2024 interim, the feasibility of formulating and operating a similar comprehensive state plan for the provision of behavioral health services in this State.





#### THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 433 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 and 3 of this act. Sec. 2. 1. The Department shall:

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4 (a) Track the spending of federal and state money on the 5 children's behavioral health system of care;

6 (b) Quantify and track the costs avoided through the 7 expenditures described in paragraph (a) over time;

8 (c) Solicit, compile and analyze information and hold public 9 *hearings concerning:* 

10 (1) The use of federal and state money spent on the 11 children's behavioral health system of care; and

12 (2) Ways to reinvest the money saved through the avoided costs quantified pursuant to paragraph (b) in the children's 13 14 behavioral health system of care in a manner that addresses the 15 behavioral health needs of children in this State and reduces the 16 involvement of such children in the child welfare and juvenile 17 *justice systems:* 

18 (d) On or before June 30 of every even-numbered year. present 19 at a meeting of the Joint Interim Standing Committee on Health 20 and Human Services concerning:

(1) The costs that are projected to be avoided through the 21 22 expenditure of federal and state money on the children's 23 behavioral health system of care during the immediately following 24 2 years: and

25 (2) Recommendations for the reinvestment of such avoided 26 costs in accordance with subparagraph (2) of paragraph (c); and

27 (e) On or before December 31 of every even-numbered year, 28 submit a report of the information described in paragraph (d) to 29 the Governor and the Director of the Legislative Counsel Bureau 30 for transmittal to the Senate Standing Committee on Finance and 31 the Assembly Standing Committee on Ways and Means at the 32 beginning of the next regular session of the Legislature.

33 2. For the purposes of this section, the children's behavioral 34 health system of care consists of:

35 (a) Respite care for families and caregivers:

36 (b) Community-based and in-home behavioral health services for children: 37

(c) Services for children in a behavioral health crisis, 38 39 including, without limitation, mobile crisis services and services for in-home stabilization: 40





(d) Services to promote the coordination of behavioral health 1 2 care between families and providers, including, without limitation, 3 high fidelity wraparound; 4

(e) Family-to-family peer support services;

(f) Specialty services for children with an emotional 5 6 disturbance and dual diagnoses;

7 (g) Behavioral health services identified in the state plan for foster care and adoption assistance established pursuant to 42 8 9 U.S.C. § 671; and

10 (h) Any other services prescribed by regulation of the Division 11 of Child and Family Services of the Department.

12 As used in this section: 3.

13 (a) "Child with an emotional disturbance" has the meaning ascribed to it in NRS 433B.045. 14

15 (b) "High fidelity wraparound" means an evidence-based, 16 structured and team-oriented process for developing and implementing a plan to meet all of the behavioral health needs of 17 a child with complex behavioral health issues in collaboration 18 with the family of the child. 19

20 **Sec. 3.** (Deleted by amendment.)

21 Sec. 4. (Deleted by amendment.)

22 Sec. 5. (Deleted by amendment.)

23 **Sec. 6.** NRS 433.317 is hereby amended to read as follows:

24 433.317 1. The Commission shall appoint a subcommittee on the mental health of children to review the findings and 25 26 recommendations of each mental health consortium submitted 27 pursuant to NRS 433B.335 and to create a statewide plan for the 28 provision of mental health services to children. The members of the 29 subcommittee must include, without limitation, two members recommended by and upon agreement of the mental health 30 31 consortia established pursuant to NRS 433B.333.

32 2. The members of the subcommittee appointed pursuant to 33 this section serve at the pleasure of the Commission. The members serve without compensation, except that each member is entitled, 34 while engaged in the business of the subcommittee, to the per diem 35 allowance and travel expenses provided for state officers and 36 37 employees generally if funding is available for this purpose.

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**Sec. 7.** (Deleted by amendment.)

Sec. 8. NRS 433.4295 is hereby amended to read as follows: 39

40 433.4295 1. Each policy board shall:

(a) Advise the Department, *the* Division, *the Division of Child* 41 42 and Family Services and the Commission, as appropriate, 43 regarding:

44 (1) The behavioral health needs of adults and children in the 45 behavioral health region;





1 (2) Any progress, problems or proposed plans relating to the 2 provision of behavioral health services and methods to improve the 3 provision of behavioral health services in the behavioral health 4 region;

5 (3) Identified gaps in the behavioral health services which 6 available in the behavioral health region and are anv 7 recommendations or service enhancements to address those gaps;

8 (4) Any federal, state or local law or regulation that relates to behavioral health which it determines is redundant, conflicts with 9 other laws or is obsolete and any recommendation to address any 10 such redundant, conflicting or obsolete law or regulation; and 11

12 (5) Priorities for allocating money to support and develop 13 behavioral health services in the behavioral health region.

14 (b) Promote improvements in the delivery of behavioral health 15 services in the behavioral health region.

16 (c) Coordinate and exchange information with the other policy 17 boards to provide unified and coordinated recommendations to the Department, the Division, the Division of Child and Family 18 19 *Services* and *the* Commission regarding behavioral health services 20 in the behavioral health region.

21 (d) Review the collection and reporting standards of behavioral 22 health data to determine standards for such data collection and 23 reporting processes.

24 (e) To the extent feasible, establish an organized, sustainable 25 accurate electronic repository of data and information and 26 concerning behavioral health and behavioral health services in the 27 behavioral health region that is accessible to members of the public 28 on an Internet website maintained by the policy board. A policy 29 board may collaborate with an existing community-based 30 organization to establish the repository.

31 (f) To the extent feasible, track and compile data concerning 32 persons placed on a mental health crisis hold pursuant to NRS 33 433A.160, persons admitted to mental health facilities and hospitals 34 under an emergency admission pursuant to NRS 433A.162, persons 35 admitted to mental health facilities under an involuntary court-36 ordered admission pursuant to NRS 433A.200 to 433A.330, inclusive, and persons ordered to receive assisted outpatient 37 treatment pursuant to NRS 433A.335 to 433A.345, inclusive, in the 38 39 behavioral health region, including, without limitation:

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(1) The outcomes of treatment provided to such persons; and 41 (2) Measures taken upon and after the release of such 42 persons to address behavioral health issues and prevent future 43 mental health crisis holds and admissions.

44 (g) If a data dashboard is established pursuant to NRS 439.245, 45 use the data dashboard to review access by different groups and





populations in this State to behavioral health services provided
 through telehealth, as defined in NRS 629.515, and evaluate policies
 to make such access more equitable.

4 (h) Identify and coordinate with other entities in the behavioral 5 health region and this State that address issues relating to behavioral 6 health to increase awareness of such issues and avoid duplication of 7 efforts.

8 (i) In coordination with existing entities in this State that address 9 issues relating to behavioral health services, submit an annual report 10 to the Commission , *the Division and the Division of Child and* 11 *Family Services* which includes, without limitation:

12 (1) The specific behavioral health needs of the behavioral 13 health region;

14 (2) A description of the methods used by the policy board to 15 collect and analyze data concerning the behavioral health needs and 16 problems of the behavioral health region and gaps in behavioral 17 health services which are available in the behavioral health region, 18 including, without limitation, a list of all sources of such data used 19 by the policy board;

20 (3) A description of the manner in which the policy board 21 has carried out the requirements of paragraphs (c) and (h) and the 22 results of those activities; and

(4) The data compiled pursuant to paragraph (f) and anyconclusions that the policy board has derived from such data.

A report described in paragraph (i) of subsection 1 may be
 submitted more often than annually if the policy board determines
 that a specific behavioral health issue requires an additional report .
 [to the Commission.]

29 3. As used in this section, "Division of Child and Family 30 Services" means the Division of Child and Family Services of the 31 Department.

32 Sec. 9. (Deleted by amendment.)

33 Sec. 10. (Deleted by amendment.)

34 Sec. 10.5. (Deleted by amendment.)

35 Sec. 11. NRS 433B.335 is hereby amended to read as follows:

36 433B.335 1. Each mental health consortium established 37 pursuant to NRS 433B.333 shall prepare and submit to the Director of the Department and the Administrator a long-term strategic plan 38 for the provision of mental health services to children with 39 40 emotional disturbance in the jurisdiction of the consortium. A plan submitted pursuant to this section is valid for 10 years after the date 41 42 of submission, and each consortium shall submit a new plan upon its 43 expiration.





1 2. In preparing the long-term strategic plan pursuant to 2 subsection 1, each mental health consortium must be guided by the 3 following principles:

4 (a) The system of mental health services set forth in the plan 5 should be centered on children with emotional disturbance and their 6 families, with the needs and strengths of those children and their 7 families dictating the types and mix of services provided.

8 (b) The families of children with emotional disturbance, 9 including, without limitation, foster parents, should be active 10 participants in all aspects of planning, selecting and delivering 11 mental health services at the local level.

(c) The system of mental health services should be communitybased and flexible, with accountability and the focus of the services
at the local level.

15 (d) The system of mental health services should provide timely 16 access to a comprehensive array of cost-effective mental health 17 services.

(e) Children and their families who are in need of mental health
services should be identified as early as possible through screening,
assessment processes, treatment and systems of support.

21 (f) Comprehensive mental health services should be made 22 available in the least restrictive but clinically appropriate 23 environment.

(g) The family of a child with an emotional disturbance shouldbe eligible to receive mental health services from the system.

(h) Mental health services should be provided to children with emotional disturbance in a sensitive manner that is responsive to cultural and gender-based differences and the special needs of the children.

30 3. The long-term strategic plan prepared pursuant to subsection31 1 must include:

32 (a) An assessment of the need for mental health services in the 33 jurisdiction of the consortium;

(b) The long-term strategies and goals of the consortium for
providing mental health services to children with emotional
disturbance within the jurisdiction of the consortium;

(c) A description of the types of services to be offered to
 children with emotional disturbance within the jurisdiction of the
 consortium;

40 (d) Criteria for eligibility for those services;

41 (e) A description of the manner in which those services may be 42 obtained by eligible children;

43 (f) The manner in which the costs for those services will be 44 allocated;





1 (g) The mechanisms to manage the money provided for those 2 services;

3 (h) Documentation of the number of children with emotional
4 disturbance who are not currently being provided services, the costs
5 to provide services to those children, the obstacles to providing
6 services to those children and recommendations for removing those
7 obstacles;

8 (i) Methods for obtaining additional money and services for 9 children with emotional disturbance from private and public entities; 10 and

(j) The manner in which family members of eligible children and other persons may be involved in the treatment of the children.

4. On or before January 31 of each even-numbered year, each
mental health consortium shall submit to the Director of the
Department, *the Administrator* and the Commission:

(a) A list of the priorities of services necessary to implement the
long-term strategic plan submitted pursuant to subsection 1 and an
itemized list of the costs to provide those services;

(b) A description of any revisions to the long-term strategic plan
adopted by the consortium during the immediately preceding year;
and

(c) Any request for an allocation for administrative expenses ofthe consortium.

5. In preparing the biennial budget request for the Department, the Director of the Department shall consider the list of priorities and any request for an allocation submitted pursuant to subsection 4 by each mental health consortium. On or before September 30 of each even-numbered year, the Director of the Department shall submit to each mental health consortium a report which includes a description of:

(a) Each item on the list of priorities of the consortium that was
 included in the biennial budget request for the Department;

(b) Each item on the list of priorities of the consortium that was
not included in the biennial budget request for the Department and
an explanation for the exclusion; and

(c) Any request for an allocation for administrative expenses of
 the consortium that was included in the biennial budget request for
 the Department.

39 6. On or before January 31 of each odd-numbered year, each
40 consortium shall submit to the Director of the Department , *the*41 *Administrator* and the Commission:

42 (a) A report regarding the status of the long-term strategic plan
43 submitted pursuant to subsection 1, including, without limitation,
44 the status of the strategies, goals and services included in the plan;





1 (b) A description of any revisions to the long-term strategic plan 2 adopted by the consortium during the immediately preceding year; 3 and

4 (c) A report of all expenditures made from an account 5 maintained pursuant to NRS 433B.339, if any.

6 Sec. 11.3. (Deleted by amendment.)

7 Sec. 11.6. (Deleted by amendment.)

8 Sec. 12. (Deleted by amendment.)

9 Sec. 12.3. (Deleted by amendment.)

10 Sec. 12.5. (Deleted by amendment.)

11 Sec. 12.8. NRS 449.0303 is hereby amended to read as 12 follows:

449.0303 The Board may adopt regulations requiring the
licensing of a facility other than those required to be licensed
pursuant to NRS 449.029 to 449.2428, inclusive, if the:

16 1. Facility provides any type of medical care or treatment [;],
 17 *including, without limitation, behavioral health care or treatment*;
 18 and

19 2. Regulation is necessary to protect the health of the general 20 public.

21 Sec. 13. (Deleted by amendment.)

**Sec. 13.5.** 1. During the 2023-2024 interim, the Legislative Committee on Senior Citizens, Veterans and Adults With Special Needs created by NRS 218E.750 shall study the feasibility of formulating and operating a comprehensive plan to provide behavioral health services in this State. In conducting the study, the Committee may collaborate with:

28 (a) The Commission on Behavioral Health;

(b) Personnel of the Department of Health and Human Servicesor any division thereof;

(c) Any regional behavioral health policy board created by NRS
 433.429; and

(d) Any other state or local governmental entity that provides or
 performs duties relating to behavioral health services in this State.

2. On or before September 1, 2024, the Legislative Committee on Senior Citizens, Veterans and Adults With Special Needs shall submit a report of the results of the study conducted pursuant to subsection 1 and recommendations for legislation resulting from the study to:

40 (a) The Governor; and

41 (b) The Director of the Legislative Counsel Bureau for 42 transmittal to the 83rd Session of the Nevada Legislature.

43 **Sec. 14.** The provisions of subsection 1 of NRS 218D.380 do 44 not apply to any provision of this act which adds or revises a 45 requirement to submit a report to the Legislature.





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- (Deleted by amendment.) This act becomes effective on July 1, 2023. Sec. 15. Sec. 16. 2

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