

ASSEMBLY BILL NO. 149—ASSEMBLYMEMBER CARTER

PREFILED JANUARY 30, 2025

Referred to Committee on Judiciary

SUMMARY—Revises provisions relating to cannabis. (BDR 56-51)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Contains Appropriation not included in Executive Budget.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to cannabis; requiring the Cannabis Compliance Board to adopt regulations governing certain agreements to share information and data maintained by the Board; making appropriations; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

Existing law deems certain information and data maintained by the Cannabis Compliance Board to be confidential and sets forth the persons to whom and the circumstances under which the Board may disclose such information and data. (NRS 678A.470) **Section 1** of this bill requires the Board to adopt regulations establishing procedures pursuant to which the Board may enter into an agreement with a research institution to share information and data maintained by the Board for the purposes of research relating to cannabis and the cannabis industry. **Section 1** defines the term “research institution” to mean a university, college or other organization which has as one of its principal purposes the conducting of medical, scientific or academic research. **Section 2** of this bill authorizes the Board to disclose confidential information and data maintained by the Board to a research institution in accordance with the regulations adopted by the Board pursuant to **section 1**. **Sections 3 and 4** of this bill appropriate money to the Cannabis Policy Institute at the University of Nevada, Las Vegas for personnel, operating and travel expenses and for research conducted by the Institute.



THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     **Section 1.** NRS 678A.450 is hereby amended to read as  
2 follows:

3     678A.450 1. The Board may adopt regulations necessary or  
4 convenient to carry out the provisions of this title. Such regulations  
5 may include, without limitation:

6     (a) Financial requirements for licensees.

7     (b) Establishing such education, outreach, investigative and  
8 enforcement mechanisms as the Board deems necessary to ensure  
9 the compliance of a licensee or registrant with the provisions of this  
10 title. Such mechanisms must include, without limitation:

11     (1) A system to educate, train and certify employees of the  
12 Board which:

13     (I) Each employee must complete before he or she may  
14 engage in inspections, investigations or audits; and

15     (II) At a minimum, includes training that is the same or  
16 substantially similar to any training that is required by the Board by  
17 regulation to be completed by a cannabis establishment agent before  
18 he or she may be employed by, volunteer at or provide labor to a  
19 cannabis establishment;

20     (2) A system to educate and advise licensees and registrants  
21 on compliance with the provisions of this title which may serve as  
22 an alternative to disciplinary action; and

23     (3) Establishing specific grounds for disciplinary action  
24 against a licensee or registrant who knowingly violates the law or  
25 engages in grossly negligent, unlawful or criminal conduct or an act  
26 or omission that poses an imminent threat to the health or safety of  
27 the public.

28     (c) Requirements for licensees or registrants relating to the  
29 cultivation, processing, manufacture, transport, distribution, testing,  
30 study, advertising and sale of cannabis and cannabis products.

31     (d) Policies and procedures to ensure that the cannabis industry  
32 in this State is economically competitive, inclusive of racial  
33 minorities, women and persons and communities that have been  
34 adversely affected by cannabis prohibition and accessible to persons  
35 of low-income seeking to start a business.

36     (e) Policies and procedures relating to the disclosure of the  
37 identities of the shareholders and the annual report of a cannabis  
38 establishment that is a publicly traded company.

39     (f) Reasonable restrictions on the signage, marketing, display  
40 and advertising of cannabis establishments. Such a restriction must  
41 not require a cannabis establishment to obtain the approval of the  
42 Board before using a logo, sign or advertisement.



1 (g) Provisions governing the sales of products and commodities  
2 made from hemp, as defined in NRS 557.160, or containing  
3 cannabidiol by cannabis establishments.

4 (h) Requirements relating to the packaging and labeling of  
5 cannabis and cannabis products.

6 2. The Board shall adopt regulations providing for the  
7 gathering and maintenance of comprehensive demographic  
8 information, including, without limitation, information regarding  
9 race, ethnicity, age and gender, concerning each:

10 (a) Owner and manager of a cannabis establishment.

11 (b) Holder of a cannabis establishment agent registration card.

12 3. The Board shall adopt regulations providing for the  
13 investigation of unlicensed cannabis activities and the imposition of  
14 penalties against persons who engage in such activities. Such  
15 regulations must, without limitation:

16 (a) Establish penalties to be imposed for unlicensed cannabis  
17 activities, which may include, without limitation, the issuance of a  
18 cease and desist order or citation, the imposition of an  
19 administrative fine or civil penalty and other similar penalties.

20 (b) Set forth the procedures by which the Board may impose a  
21 penalty against a person for engaging in unlicensed cannabis  
22 activities.

23 (c) Set forth the circumstances under which the Board is  
24 required to refer matters concerning unlicensed cannabis activities  
25 to an appropriate state or local law enforcement agency.

26 4. The Board shall transmit the information gathered and  
27 maintained pursuant to subsection 2 to the Director of the  
28 Legislative Counsel Bureau for transmission to the Legislature on or  
29 before January 1 of each odd-numbered year.

30 5. The Board shall, by regulation, establish a pilot program for  
31 identifying opportunities for an emerging small cannabis business to  
32 participate in the cannabis industry. As used in this subsection,  
33 "emerging small cannabis business" means a cannabis-related  
34 business that:

35 (a) Is in existence, operational and operated for a profit;

36 (b) Maintains its principal place of business in this State; and

37 (c) Satisfies requirements for the number of employees and  
38 annual gross revenue established by the Board by regulation.

39 ***6. The Board shall adopt regulations establishing procedures***  
40 ***pursuant to which the Board may enter into an agreement with a***  
41 ***research institution to share information and data maintained by***  
42 ***the Board, including, without limitation, information and data***  
43 ***classified as confidential pursuant to NRS 678A.470, for the***  
44 ***purposes of research relating to cannabis and the cannabis***  
45 ***industry. As used in this subsection, "research institution" means***



1 *a university, college or other organization which has as one of its*  
2 *principal purposes the conducting of medical, scientific or*  
3 *academic research.*

4 **Sec. 2.** NRS 678A.470 is hereby amended to read as follows:

5 678A.470 1. The Board shall cause to be made and kept a  
6 record of all proceedings at regular and special meetings of the  
7 Board. These records are open to public inspection.

8 2. Any and all information and data prepared or obtained by  
9 the Board or by an agent or employee of the Board relating to a  
10 holder of or an applicant for a medical cannabis establishment  
11 license pursuant to NRS 678B.210, other than the name of a licensee  
12 and each owner, officer and board member of the licensee and  
13 information relating to the scoring and ranking of applications and  
14 the imposition of disciplinary action, are confidential and may be  
15 revealed in whole or in part only in the course of the necessary  
16 administration of this title or upon the lawful order of a court of  
17 competent jurisdiction. The Board may reveal such information and  
18 data to an authorized agent of any agency of the United States  
19 Government, any state , ~~for~~ any political subdivision of a state or  
20 the government of any foreign country ~~H~~ *or a research institution*  
21 *pursuant to an agreement entered into in accordance with the*  
22 *regulations adopted by the Board pursuant to subsection 6 of NRS*  
23 *678A.450.* Notwithstanding any other provision of state law, such  
24 information and data may not be otherwise revealed without specific  
25 authorization by the Board pursuant to the regulations of the Board.

26 3. Except as otherwise provided in this subsection, any  
27 information and data included in an application for an adult-use  
28 cannabis establishment license or a registration card is confidential  
29 and may be revealed in whole or in part only in the course of the  
30 necessary administration of this title or upon the lawful order of a  
31 court of competent jurisdiction. The name of the holder of an adult-  
32 use cannabis establishment license and each owner, officer and  
33 board member of the licensee and information relating to the scoring  
34 and ranking of applications and the imposition of disciplinary action  
35 are not confidential. The Board may reveal such information and  
36 data to an authorized agent of any agency of the United States  
37 Government, any state or any political subdivision of a state , ~~for~~  
38 the government of any foreign country ~~H~~ *or a research institution*  
39 *pursuant to an agreement entered into in accordance with the*  
40 *regulations adopted by the Board pursuant to subsection 6 of NRS*  
41 *678A.450.* Notwithstanding any other provision of state law, such  
42 information and data may not be otherwise revealed without specific  
43 authorization by the Board pursuant to the regulations of the Board.

44 4. All files, records, reports and other information and data  
45 pertaining to matters related to cannabis in the possession of the



1 Nevada Tax Commission or the Department of Taxation must be  
2 made available to the Board as is necessary to the administration of  
3 this title.

4 5. As used in this section, “information and data” means all  
5 information and data in any form, including, without limitation, any  
6 oral, written, audio, visual, digital or electronic form, and the term  
7 includes, without limitation, any account, book, correspondence,  
8 file, message, paper, record, report or other type of document,  
9 including, without limitation, any document containing self-  
10 evaluative assessments, self-critical analysis or self-appraisals of an  
11 applicant’s or licensee’s compliance with statutory or regulatory  
12 requirements.

13 **Sec. 3.** 1. There is hereby appropriated from the State  
14 General Fund to the Cannabis Policy Institute at the University of  
15 Nevada, Las Vegas for personnel, operating and travel expenses the  
16 following sums:

17	For the Fiscal Year 2025-2026 .....	\$657,241
18	For the Fiscal Year 2026-2027 .....	\$657,241

19 2. Any balance of the sums appropriated by subsection 1  
20 remaining at the end of the respective fiscal years must not be  
21 committed for expenditure after June 30 of the respective fiscal  
22 years by the entity to which the appropriation is made or any entity  
23 to which money from the appropriation is granted or otherwise  
24 transferred in any manner, and any portion of the appropriated  
25 money remaining must not be spent for any purpose after  
26 September 18, 2026, and September 17, 2027, respectively, by  
27 either the entity to which the money was appropriated or the entity  
28 to which the money was subsequently granted or transferred, and  
29 must be reverted to the State General Fund on or before  
30 September 18, 2026, and September 17, 2027, respectively.

31 **Sec. 4.** 1. There is hereby appropriated from the State  
32 General Fund to the Cannabis Policy Institute at the University of  
33 Nevada, Las Vegas for research conducted by the Institute the  
34 following sums:

35	For the Fiscal Year 2025-2026 .....	\$1,000,000
36	For the Fiscal Year 2026-2027 .....	\$1,000,000

37 2. The sums appropriated by subsection 1 are available for  
38 either fiscal year. Any remaining balance of those sums must not be  
39 committed for expenditure after June 30, 2027, by the entity to  
40 which the appropriation is made or any entity to which money from  
41 the appropriation is granted or otherwise transferred in any manner,  
42 and any portion of the appropriated money remaining must not be  
43 spent for any purpose after September 17, 2027, by either the entity  
44 to which the money was appropriated or the entity to which the



1 money was subsequently granted or transferred, and must be  
2 reverted to the State General Fund on or before September 17, 2027.

3 **Sec. 5.** This act becomes effective on July 1, 2025.





