ASSEMBLY BILL NO. 490–ASSEMBLYMAN YEAGER

MAY 10, 2023

Referred to Committee on Revenue

SUMMARY—Authorizes the establishment of academic medical districts. (BDR 22-586)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to economic development; authorizing the creation of an academic medical district in a contiguous area that meets certain requirements; requiring the governance of an academic medical district by a board of directors; prescribing the conditions and procedure for the dissolution of an academic medical district; authorizing the creation of a tax increment area and the issuance of bonds and other securities for certain projects within an academic medical district; authorizing an academic medical district to engage in certain other activity; requiring an academic medical district to report certain information to a participating governmental entity; prescribing the proper venue for an action against an academic medical district; authorizing a governmental entity to convey certain property rights to an academic medical district; authorizing a business located in an academic medical district to receive a partial abatement of certain taxes under certain conditions; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Sections 1-25 of this bill enact provisions authorizing the creation of an
 academic medical district. Section 2 of this bill provides that the provisions of
 those sections may be known and cited as the Academic Medical District Act.
 Section 10 of this bill sets forth certain legislative findings concerning academic
 medical districts. Section 11 of this bill requires the provisions of the Academic
 Medical District Act to be liberally construed to facilitate economic development
 and access to quality health care for the residents of this State.





89 Section 4 of this bill defines "academic medical center" to mean an educational institution that: (1) includes an accredited medical school and at least one school for 10 certain other providers of health care; and (2) owns or is affiliated with a teaching 11 hospital or health care system. Sections 5-9 of this bill define certain other terms. 12 Section 12 of this bill authorizes the creation of an academic medical district only 13 in a contiguous area that includes an academic medical center, a full-service 14 nonprofit hospital with at least 200 inpatient beds and at least 50 acres of land. 15 Section 13 of this bill authorizes one or more boards of county commissioners or 16 one or more governing bodies of incorporated cities, or both, to create an academic 17 medical district by ordinance. Section 13 requires such a participating entity to hold 18 at least three public hearings before adopting such an ordinance. Section 15 of this 19 bill prescribes the procedure: (1) for a participating entity to withdraw from an $\tilde{20}$ academic medical district; and (2) to dissolve an academic medical district.

Section 14 of this bill authorizes a participating entity to adopt an ordinance creating a tax increment area consisting of all or part of the academic medical district for the purpose of creating a special account for the payment of bonds or other securities issued to defray the cost of certain infrastructure and capital projects within the academic medical district. If a participating entity designates such a tax increment area, **section 14** provides for the allocation of a portion of the taxes levied upon taxable property in the tax increment area each year to pay the bond requirements of loans, money advanced to, or indebtedness incurred by the municipality to finance or refinance the project. **Section 22** of this bill authorizes the issuance of such bonds or securities by counties or incorporated cities that have created an academic medical district.

Section 16 of this bill: (1) requires an academic medical district to be governed
 by a board of directors; and (2) prescribes the required qualifications and terms of
 such directors. Sections 16-18 of this bill establish certain procedures governing
 the operations of such a board of directors.

Section 19 of this bill authorizes an academic medical district to: (1) act jointly
with other persons and entities; (2) enter into agreements; (3) purchase insurance;
(4) market, advertise and promote the academic medical district; and (5) establish
and maintain commercially reasonable compensation for use of the facilities of the
academic medical district. Section 20 of this bill authorizes an academic medical
district to accept public and private funding.

42 Section 23 of this bill requires an academic medical district, upon the request 43 of a participating entity, to report to the participating entity concerning issues and 44 activities necessary for the operation of the district. Section 24 of this bill requires 45 any action against an academic medical district to be brought in the county where 46 the principal office of the academic medical district is located. Section 25 of this 47 bill authorizes any governmental entity to convey certain rights in real property to 48 an academic medical district.

49 Existing law authorizes the Office of Economic Development to approve an 50 abatement or partial abatement of certain property taxes, business taxes and sales and use taxes in certain circumstances. (NRS 274.310, 274.320, 274.330, 360.750, 51 52 360.752, 360.753, 360.754) Section 31 of this bill authorizes a business located in 53 an academic medical district or a person who intends to locate or expand a business 54 in an academic medical district to apply for a partial abatement of: (1) local sales 55 and use taxes imposed on the purchase of tangible personal property used to 56 provide health care or conduct scientific research; and (2) the excise tax on wages 57 paid to critical medical or scientific employees. Section 31 requires the Office to 58 grant such an application if: (1) the applicant enters into an agreement authorizing 59 the Office to conduct audits of the applicant and to remain in business in the 60 academic medical district for a certain period of time; and (2) the Office finds that 61 the business meets certain requirements relating to wages and benefits for 62 employees and economic activity in the academic medical district. Additionally, if





the applicant is requesting a partial abatement of certain taxes imposed for the benefit of public schools, section 31 requires the applicant to obtain the approval of a supermajority of the Board of Economic Development. Sections 35 and 36 of this bill provide for the duration and amount of the abatement of taxes if an application for such an abatement is approved. Sections 26-29 and 32-34 of this bill make various changes so that a partial abatement granted pursuant to section 31 is treated in the same manner as other similar abatements authorized by law.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1	Section 1. Title 22 of NRS is hereby amended by adding
2	thereto a new chapter to consist of the provisions set forth as
3	sections 2 to 25, inclusive, of this act.
4	Sec. 2. This chapter may be known and cited as the
5	Academic Medical District Act.
6	Sec. 3. As used in this chapter, unless the context otherwise
7	requires, the words and terms defined in sections 4 to 9, inclusive,
8	of this act have the meanings ascribed to them in those sections.
9	Sec. 4. "Academic medical center" means an educational
10	institution that:
11	1. Includes a school of medicine that is accredited by the
12	Liaison Committee on Medical Education, or its successor
13	organization, or a school of osteopathic medicine that is accredited
14	by the Commission on Osteopathic College Accreditation, or its
15	successor organization;
16	2. Includes at least one school for the education of providers
17	of health care, other than physicians, dentists, nurses, optometrists
18	or pharmacists; and
19	3. Owns or is affiliated with a teaching hospital or health
20	care system.
21	Sec. 5. "Academic medical district" means an academic
22	medical district created pursuant to this chapter.
23	Sec. 6. "Board" means the board of directors of an academic
24	medical district.
25	Sec. 7. "Participating entity" means the board of county
26	commissioners of a county or the governing body of an
27	incorporated city.
28	Sec. 8. "Project" means:
29	1. An undertaking described in subsection 1 or 2 of NRS 278C.140.
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31	2. A project for any infrastructure or capital project
32 33	necessary or desirable for an academic medical district. Sec. 9. "Provider of health care" has the meaning ascribed
33 34	to it in NRS 629.031.
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1 Sec. 10. The Legislature hereby finds and declares that the 2 creation of one or more academic medical districts:

3 1. Is essential to:

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(a) Develop and diversify the economy of the State;

(b) Provide employment opportunities for Nevadans;

6 (c) Increase the access of patients to clinical trials and health 7 care provided as a result of clinical trials; and

8 (d) Improve access to health care and outcomes of health care 9 in this State.

10 2. Will facilitate commerce and economic development in this 11 State through:

12 (a) Strategic investment in facilities of postsecondary 13 educational institutions and programs to increase the number of 14 providers of health care in this State; and

(b) Comprehensive and, where feasible, joint planning,
development, management and operation of health care facilities
and supporting infrastructure to facilitate the growth of academic
medical centers.

19 **Sec. 11.** This chapter shall be liberally construed in order to 20 facilitate economic development in the State of Nevada and to 21 improve access to quality health care for residents of this State.

22 Sec. 12. 1. Subject to the requirements set forth in this 23 section and section 13 of this act, an academic medical district 24 may be created only in a contiguous area that includes:

(a) An academic medical center;

26 (b) A full-service nonprofit hospital with not less than 200 27 inpatient beds; and

(c) At least 50 acres of land.

29 2. All areas within the boundaries of an academic medical 30 district must be within the boundaries of the county or counties 31 and incorporated city or cities, as applicable, of one or more of the 32 participating entities which create the academic medical district in 33 accordance with section 13 of this act.

Sec. 13. 1. One or more participating entities may create an
 academic medical district by ordinance. Such an ordinance must
 include, without limitation:

(a) A description of the boundaries of the academic medical
 district;

39 (b) The location of the principal office of the academic 40 medical district;

41 (c) The name of the academic medical district; and

(d) The number of directors who will compose the board of the
 academic medical district pursuant to section 16 of this act.

44 2. Before adopting an ordinance creating an academic 45 medical district pursuant to subsection 1, a participating entity





must hold at least three public hearings to solicit input from the
 public concerning the creation of the academic medical district.

3 3. A participating entity shall give notice of each hearing
4 conducted pursuant to subsection 2 by publication in a newspaper
5 published in the county not later than 7 days before the hearing.
6 The notice must include, without limitation:

(a) The date, time and place for the hearing;

8 (b) The boundaries of the proposed academic medical district, 9 including, without limitation, a map of the proposed academic 10 medical district; and

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(c) The powers of the proposed academic medical district.

12 Sec. 14. 1. If an academic medical district is created by one 13 participating entity, the participating entity, on behalf of the county or incorporated city in which the academic medical district 14 15 is located, may adopt an ordinance creating a tax increment area 16 within the academic medical district consisting of all or any 17 portion of the academic medical district for the purpose of creating a special account for the payment of bonds or securities 18 issued or loans, money advanced or indebtedness incurred to 19 defray the cost of a project, as supplemented by the Local 20 21 Government Securities Law.

22 2. If an academic medical district is created by two or more 23 participating entities, the participating entities may enter into an 24 interlocal or cooperative agreement for the ordering of a project whose boundaries encompass all or part of the academic medical 25 26 district and the creation of the tax increment area and the tax 27 increment account pertaining thereto. A tax increment area 28 created pursuant to this subsection must be administered as cooperative 29 provided in the interlocal or agreement, 30 notwithstanding any provision of this section to the contrary. If the participating entities enter into an interlocal or cooperative 31 32 agreement pursuant to this subsection, the participating entities 33 may, in accordance with the procedures set forth in the interlocal 34 or cooperative agreement:

(a) Jointly take any action required to be taken by a
participating entity for the creation of a tax increment area
pursuant to this section, except that each governing body must
adopt an ordinance in order to create the tax increment area;

39 (b) Enter into contracts for the undertaking; and

40 (c) Issue bonds or otherwise finance the cost of the 41 undertaking.

42 3. A participating entity may amend an ordinance creating a 43 tax increment area pursuant to this section by adopting a 44 supplemental ordinance to:





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1 (a) Modify the project by specifying new projects or removing 2 or modifying projects specified in the original ordinance;

3 (b) Add areas to or remove areas from a tax increment area; 4 and

5 (c) Make such other changes, additions or deletions as the 6 governing body determines will further its objectives within the tax 7 increment area.

8 The amount of taxes to be allocated to a tax increment account
9 pursuant to subsection 5 must be computed separately for the
10 original tax increment area and each addition of land thereto.

4. A participating entity shall not adopt an ordinance creating
 a tax increment area pursuant to this section unless:

(a) The board has determined that the project described in the
 ordinance is necessary or desirable to further the purposes of the
 academic medical district.

16 (b) The participating entity makes a finding at a public 17 hearing that the project will benefit the academic medical district.

18 5. After the effective date of the ordinance adopted pursuant 19 to subsection 1, any taxes levied upon taxable property in the tax 20 increment area each year by or for the benefit of the State, the 21 municipality and any public body must be divided as follows:

22 (a) That portion of the taxes that would be produced by the 23 rate upon which the tax is levied each year by or for each of those 24 taxing agencies upon the total sum of the assessed value of the taxable property in the tax increment area as shown upon the last 25 26 equalized assessment roll used in connection with the taxation of 27 the property by the taxing agency, must be allocated to and when collected must be paid into the funds of the respective taxing 28 29 agencies as taxes by or for the taxing agencies on all other 30 property are paid.

(b) Except as otherwise provided in this section, the portion of 31 32 the taxes levied each year in excess of the amount determined 33 pursuant to paragraph (a) must be allocated to, and when collected must be paid into, the tax increment account pertaining 34 35 to the undertaking to pay the bond requirements of loans, money advanced to, or indebtedness, whether funded, refunded, assumed 36 37 or otherwise, incurred by the municipality to finance or refinance, in whole or in part, the undertaking. Unless the total assessed 38 valuation of the taxable property in the tax increment area exceeds 39 the total assessed value of the taxable property in the area as 40 shown by the last equalized assessment roll referred to in this 41 42 subsection, all of the taxes levied and collected upon the taxable 43 property in the area must be paid into the funds of the respective 44 taxing agencies. When the loans, advances and indebtedness, if 45 any, and interest thereon, have been paid, all money thereafter





1 received from taxes upon the taxable property in the tax increment

area must be paid into the funds of the respective taxing agencies
as taxes on all other property are paid.

4 6. The portion of the taxes levied each year in excess of the 5 amount determined pursuant to paragraph (a) of subsection 5 6 which is attributable to any tax rate levied by a taxing agency:

7 (a) To produce revenue in an amount sufficient to make 8 annual repayments of the principal of, and the interest on, any 9 bonded indebtedness that was approved by a majority of the 10 registered voters within the area of the taxing agency voting upon 11 the question, must be allocated to, and when collected must be 12 paid into, the debt service fund of that taxing agency.

13 (b) In excess of any tax rate of that taxing agency applicable to 14 the last taxation of the property before the effective date of the 15 ordinance, if that additional rate was approved by a majority of the 16 registered voters within the area of the taxing agency voting upon 17 the question, must be allocated to, and when collected must be 18 paid into, the appropriate fund of that taxing agency.

19 (c) Pursuant to NRS 387.3285 or 387.3287, if that rate was 20 approved by a majority of the registered voters within the area of 21 the taxing agency voting upon the question, must be allocated to, 22 and when collected must be paid into, the appropriate fund of that 23 taxing agency.

(d) For the support of the public schools within a county
school district pursuant to NRS 387.195, must be allocated to, and
when collected must be paid into, the State Education Fund.

7. The provisions of paragraph (a) of subsection 6 include,
without limitation, a tax rate approved for bonds of a county
school district issued pursuant to NRS 350.020, including, without
limitation, amounts necessary for a reserve account in the debt
service fund.

32 8. A tax increment area must expire not more than 30 years 33 after the date on which the ordinance which creates the area 34 becomes effective.

9. As used in this section, the term "last equalized assessment *roll*" means the assessment roll in existence on the 15th day of
March immediately preceding the effective date of the ordinance.

Sec. 15. 1. If a participating entity wishes to withdraw from an academic medical district with regard to which there is more than one participating entity, the participating entity shall, at least 6 months before the date on which the withdrawal would be effective:

43 (a) Adopt an ordinance providing for the withdrawal;

44 (b) Obtain approval from the board; and





1 (c) Give notice to the other participating entity or entities of its 2 intent to withdraw.

3 2. Upon the withdrawal of a participating entity from an 4 academic medical district pursuant to subsection 1:

5 (a) The boundaries of the academic medical district must be 6 adjusted by the other participating entity or entities to comply with 7 the provisions of section 12 of this act; or

8 (b) The academic medical district must be dissolved pursuant 9 to subsection 3 as soon as practicable.

3. An academic medical district is dissolved if: (a) The dissolution is approved by the board;

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(b) Each participating entity agrees to the dissolution;

13 (c) All debts and other liabilities of the academic medical
14 district have been paid or discharged, or adequate provision has
15 been made for the payment of all debts and other liabilities;

16 (d) There are no suits pending against the academic medical 17 district, or adequate provision has been made for the satisfaction 18 of any judgment, order or decree that may be entered against the 19 academic medical district in any pending suit; and

20 (e) The academic medical district has a commitment from 21 another governmental entity to assume jurisdiction of all property 22 of the academic medical district.

23 4. If an academic medical district ceases to meet the 24 requirements of section 12 of this act:

(a) The academic medical district continues to exist until the
 requirements for dissolution prescribed by subsection 3 are met;

(b) The board and each participating entity shall make all
reasonable efforts to meet the requirements of paragraphs (c), (d)
and (e) of subsection 3 as soon as practicable; and

30 (c) As soon as possible after the requirements of paragraphs 31 (c), (d) and (e) of subsection 3 are met:

32 33 (1) The board shall approve the dissolution; and

(2) Each participating entity shall agree to the dissolution.

34 Sec. 16. 1. An academic medical district must be governed 35 by a board of directors with an odd-numbered membership set by 36 the participating entity or entities. If there is more than one 37 participating entity, the membership of the board of directors must 38 be agreed to by all of the participating entities. The board of 39 directors must be composed of:

40 (a) One director appointed by each county that is a 41 participating entity, if any;

42 (b) One director appointed by each city that is a participating 43 entity, if any; and





1 (c) Any other directors appointed in accordance with this 2 section and as provided in an ordinance adopted by a participating 3 entity pursuant to section 13 of this act.

4 2. A director of an academic medical district must work or 5 reside within the boundaries of the participating entity that 6 appoints him or her.

7 3. The following persons are not eligible to be appointed to a 8 board:

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(a) An elected official of any governmental entity.
(b) An employee of a participating entity.

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4. Except as otherwise provided in this section, the directors

12 of an academic medical district must be appointed to terms of 4 13 years. The terms must be staggered in such a manner that, to the extent possible, the terms of one-half of the directors will expire 14 15 every 2 years. The initial directors of the academic medical district shall, at the first meeting of the board after their appointment, 16 17 draw lots to determine which directors will initially serve terms of 18 2 years and which will serve terms of 4 years. A director may be 19 reappointed.

5. A vacancy occurring during the term of a director must be
filled by the appointing participating entity for the unexpired term
as soon as is reasonably practicable.

23 Sec. 17. 1. The board shall annually elect a chair and vice 24 chair. The vice chair presides in the absence of the chair.

25 **2.** The board may elect any other officers that it considers 26 appropriate.

27 3. Each director serves without compensation and, while 28 engaged in the business of the board, is entitled to receive the per 29 diem allowance and travel expenses provided for state officers and 30 employees generally.

31 Sec. 18. 1. A majority of the board constitutes a quorum for 32 the transaction of business. If a vacancy exists on the board, a 33 majority of directors serving on the board constitutes a quorum.

All meetings of a board must be conducted in accordance
with the provisions of chapter 241 of NRS.

36 Sec. 19. 1. An academic medical district may:

(a) Act jointly with any other person, private or public, inside
or outside this State or the United States, in the performance of
any power or duty under this chapter.

40 (b) Enter into an agreement with any person, including,
41 without limitation, the United States or any other governmental
42 entity, for any purpose of the academic medical district.

43 (c) Purchase and pay premiums for insurance of any type in 44 an amount considered necessary or advisable by the board.





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(d) Market, advertise and promote the use of any real or 1 2 personal property that the academic medical district constructs, 3 owns, leases, operates, regulates or maintains. 4

2. An academic medical district may not:

(a) Exercise the power of eminent domain.

(b) Provide retail utility services or duplicate a service or 6 7 facility of a governmental entity.

Sec. 20. 1. An academic medical district shall establish and 8 9 maintain rates, rentals, fees, charges or other compensation that is commercially reasonable and nondiscriminatory for the use of the 10

facilities owned, constructed, operated, regulated or maintained by 11 12 the academic medical district.

13 2. An academic medical district may accept any public or 14 private funding, grant or donation.

Sec. 21. 15 The allowed revenue from taxes ad valorem 16 determined pursuant to NRS 354.59811 does not apply to an 17 academic medical district.

Sec. 22. 1. 18 To defray in whole or in part the cost of any project, a participating entity may issue the following securities: 19

20 (a) Notes; 21

(b) Warrants;

22 (c) Interim debentures:

23 (d) Bonds; and 24

(e) Temporary bonds.

Any net revenues derived from the operation of a project 25 2. 26 supported by the issuance of securities pursuant to this section 27 must be pledged for the payment of the securities. The securities 28 must be made payable from any such net pledged revenues as the 29 bond requirements become due from time to time by the bond 30 ordinance, trust indenture or other proceedings that authorize the 31 issuance of the securities or otherwise pertain to their issuance.

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3. Securities issued pursuant to this section:

33 (a) Must be made payable from tax proceeds accounted for in the account maintained by the participating entity pursuant to 34 35 section 14 of this act; and

(b) May, at the option of the participating entity and if 36 otherwise so authorized by law, be made payable from the taxes 37 38 levied by the participating entity against all taxable property within the boundaries of the participating entity. 39

A participating entity may also issue general obligation 40 securities other than the ones authorized by this chapter that are 41 42 made payable from taxes without also making the securities 43 payable from any net pledged revenues or tax proceeds accounted 44 for in the account maintained by the participating entity pursuant 45 to section 14 of this act.





1 4. Any securities payable only in the manner provided in 2 either paragraph (a) of subsection 3 or in both subsection 2 and 3 paragraph (a) of subsection 3:

4 (a) Are special obligations of the participating entity and are
5 not in their issuance subject to any debt limitation imposed by law;
6 (b) While they are outstanding, do not exhaust the debt
7 incurring power of the participating entity; and

8 (c) May be issued under the provisions of the Local 9 Government Securities Law without any compliance with the 10 provisions of NRS 350.020 to 350.070, inclusive, except as 11 otherwise provided in the Local Government Securities Law, only 12 after the issuance of municipal bonds is approved under the 13 provisions of NRS 350.011 to 350.0165, inclusive.

14 5. Any securities payable from taxes in the manner provided 15 in paragraph (b) of subsection 3, regardless of whether they are 16 also payable in the manner provided in paragraph (a) of 17 subsection 3 or in both subsection 2 and paragraph (a) of 18 subsection 3:

(a) Are general obligations of the participating entity and are
 in their issuance subject to such debt limitation;

21 (b) While they are outstanding, do exhaust the power of the 22 participating entity to incur debt; and

(c) May be issued under the provisions of the Local
Government Securities Law only after the issuance of municipal
bonds is approved under the provisions of:

26 27 (1) NRS 350.011 to 350.0165, inclusive; or

(2) NRS 350.020 to 350.070, inclusive,

28 except for the issuance of notes or warrants under the Local
29 Government Securities Law that are payable out of the revenues
30 for the current year and are not to be funded with the proceeds of
31 interim debentures or bonds in the absence of such bond approval
32 under the two acts designated in subparagraphs (1) and (2).

Sec. 23. At the request of a participating entity, an academic
 medical district shall report to the participating entity on all issues
 and activities necessary for the administration of the academic
 medical district.

37 Sec. 24. An action against an academic medical district must 38 be brought in the county in which the principal office of the 39 academic medical district is located.

40 Sec. 25. The governing body of a county, city or other 41 governmental entity may convey title or rights and easements to 42 any real property to an academic medical district to effect any 43 purpose of the academic medical district.





1 Sec. 26. NRS 218D.355 is hereby amended to read as follows: 2 218D.355 1. Except as otherwise provided in NRS 360.753, 360.754, 360.893 and 360.965, and section 31 of this act, any state 3 legislation enacted on or after July 1, 2012, which authorizes or 4 5 requires the Office of Economic Development to approve any 6 abatement of taxes or increases the amount of any abatement of 7 taxes which the Office is authorized or required to approve:

8 (a) Expires by limitation 10 years after the effective date of that 9 legislation.

10 (b) Does not apply to:

11 (1) Any taxes imposed pursuant to NRS 374.110 and 12 374.111 or 374.190 and 374.191; or

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(2) Any entity that receives:

14 (I) Any funding from a governmental entity, other than 15 any private activity bonds as defined in 26 U.S.C. § 141; or

16 (II) Any real or personal property from a governmental 17 entity at no cost or at a reduced cost.

18 (c) Requires each recipient of the abatement to submit to the 19 Department of Taxation, on or before the last day of each even-10 numbered year, a report on whether the recipient is in compliance 21 with the terms of the abatement. The Department of Taxation shall 22 establish a form for the report and may adopt such regulations as it 23 determines to be appropriate to carry out this paragraph. The report 24 must include, without limitation:

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(1) The date the recipient commenced operation in this State;

26 (2) The number of employees actually employed by the 27 recipient and the average hourly wage of those employees;

(3) An accounting of any fees paid by the recipient to theState and to local governmental entities;

30 (4) An accounting of the property taxes paid by the recipient 31 and the amount of those taxes that would have been due if not for 32 the abatement;

(5) An accounting of the sales and use taxes paid by the
recipient and the amount of those taxes that would have been due if
not for the abatement;

36 (6) An accounting of the total capital investment made in37 connection with the project to which the abatement applies; and

38 (7) An accounting of the total investment in personal 39 property made in connection with the project to which the 40 abatement applies.

41 2. On or before January 15 of each odd-numbered year, the 42 Department of Taxation shall:

(a) Based upon the information submitted to the Department of
 Taxation pursuant to paragraph (c) of subsection 1, prepare a written





report of its findings regarding whether the costs of the abatement
 exceed the benefits of the abatement; and

3 (b) Submit the report to the Director for transmittal to the 4 Legislature.

Sec. 27. NRS 231.0685 is hereby amended to read as follows:

6 231.0685 The Office shall, on or before January 15 of each 7 odd-numbered year, prepare and submit to the Director of the 8 Legislative Counsel Bureau for transmission to the Legislature a 9 report concerning the abatements from taxation that the Office approved pursuant to NRS 274.310, 274.320, 274.330, 360.750, 10 360.752, 360.753 or 360.754 **...** or section 31 of this act. The report 11 12 must set forth, for each abatement from taxation that the Office 13 approved during the fiscal years which are 3 fiscal years and 6 fiscal 14 years immediately preceding the submission of the report:

15 1. The dollar amount of the abatement;

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16 2. The location of the business for which the abatement was 17 approved;

18 3. The value of infrastructure included as an incentive for the 19 business;

4. If applicable, the number of employees that the business for which the abatement was approved employs or will employ;

5. Whether the business for which the abatement was approved is a new business or an existing business;

6. The economic sector in which the business operates, the number of primary jobs related to the business, the average wage paid to employees of the business and the assessed values of personal property and real property of the business;

7. Any information concerning whether the business for which
the abatement was approved participates or has participated in a
program of workforce development, as defined in NRS 231.146,
implemented by the Executive Director; and

32 8. Any other information that the Office determines to be 33 useful.

Sec. 28. NRS 231A.170 is hereby amended to read as follows:

35 231A.170 1. For the purpose of NRS 231A.110, a qualified 36 active low-income community business is limited to those 37 businesses meeting the Small Business Administration size 38 eligibility standards established in 13 C.F.R. §§ 121.101 to 201, 39 inclusive, at the time the qualified low-income community 40 investment is made. A business must be considered a qualified active low-income community business for the duration of the 41 42 qualified community development entity's investment in, or loan to, 43 the business if the entity reasonably expects, at the time it makes the 44 investment or loan, that the business will continue to satisfy the 45 requirements for being a qualified active low-income community





business, other than the Small Business Administration size
 standards, throughout the entire period of the investment or loan.

2. Except as otherwise provided in this subsection, the businesses limited by this section do not include any business that derives or projects to derive 15 percent or more of its annual revenue from the rental or sale of real estate. This exclusion does not apply to a business that is controlled by, or under common control with, another business if the second business:

9 (a) Does not derive or project to derive 15 percent or more of its 10 annual revenue from the rental or sale of real estate; and

11 (b) Is the primary tenant of the real estate leased from the first 12 business.

13 3. Except as otherwise provided in subsection 4, the following 14 businesses are not qualified active low-income community 15 businesses:

(a) A business that has received an abatement from taxation
pursuant to NRS 274.310, 274.320, 274.330, 360.750, 360.753 or
360.754 [-] or section 31 of this act.

(b) An entity that has liability for insurance premium tax on apremium tax report filed pursuant to NRS 680B.030.

21 (c) A business engaged in banking or lending.

- 22 (d) A massage parlor.
- 23 (e) A bath house.
- 24 (f) A tanning salon.
- 25 (g) A country club.

26 (h) A business operating under a nonrestricted license for 27 gaming issued pursuant to NRS 463.170.

- 28 (i) A liquor store.
- 29 (j) A golf course.

30 4. A business that has received an abatement from taxation pursuant to NRS 274.310, 274.320, 274.330, 360.750, 360.753 or 31 32 360.754 or section 31 of this act is a qualified active low-income 33 community business if the business elects to waive the abatement and provides written notice of the waiver of the abatement to the 34 35 Office of Economic Development not later than the due date of the 36 first payment of any tax which would be abated if the abatement became effective. If the business provides the written notice to the 37 38 Office of Economic Development:

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(a) Within the period required by this subsection:

40 (1) Any agreement entered into by the business and the 41 Office of Economic Development pursuant to NRS 274.310, 42 274.320, 274.330, 360.750, 360.753 or 360.754 *or section 31 of this* 43 *act* is void; and

44 (2) The Office of Economic Development must forward a 45 copy of the written notice to the Department and each governmental





entity or official to whom a copy of the certificate of eligibility for
 the abatement was forwarded.

3 (b) After the period required by this subsection has expired, the 4 Office of Economic Development must provide written notice to the 5 Department and the business that the abatement has not been waived 6 and the business is not a qualified active low-income community 7 business.

NRS 353.207 is hereby amended to read as follows:

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Sec. 29.

353.207 1. The Chief shall:

(a) Require the Office of Economic Development and the Office 10 of Energy each periodically to conduct an analysis of the relative 11 12 costs and benefits of each incentive for economic development 13 previously approved by the respective office and in effect during the 14 immediately preceding 2 fiscal years, including, without limitation, 15 any abatement of taxes approved by the Office of Economic 16 Development pursuant to NRS 274.310, 274.320, 274.330, 360.750, 17 360.752, 360.753, 360.754, 360.890, 360.950, 361.0687, 374.357 or 701A.210, or section 31 of this act, to assist the Governor and the 18 19 Legislature in determining whether the economic benefits of the 20 incentive have accomplished the purposes of the statute pursuant to 21 which the incentive was approved and warrant additional incentives 22 of that kind;

(b) Require each office to report in writing to the Chief theresults of the analysis conducted by the office pursuant to paragraph(a); and

(c) Establish a schedule for performing and reporting the results
of the analysis required by paragraph (a) which ensures that the
results of the analysis reported by each office are included in the
proposed budget prepared pursuant to NRS 353.205, as required by
that section.

2. Each report prepared for the Chief pursuant to this section is
a public record and is open to inspection pursuant to the provisions
of NRS 239.010.

34 Sec. 30. NRS 354.59811 is hereby amended to read as 35 follows:

36 354.59811 1. Except as otherwise provided in NRS 244.377, 37 278C.260, 354.59813, 354.59815, 354.59818, 354.5982, 354.5987, 354.705, 354.723, 450.425, 450.760, 540A.265 and 543.600, and 38 39 section 20 of this act, for each fiscal year beginning on or after 40 July 1, 1989, the maximum amount of money that a local government, except a school district, a district to provide a 41 42 telephone number for emergencies or a redevelopment agency, may 43 receive from taxes ad valorem, other than those attributable to the 44 net proceeds of minerals or those levied for the payment of bonded 45 indebtedness and interest thereon incurred as general long-term debt





of the issuer, or for the payment of obligations issued to pay the cost
 of a water project pursuant to NRS 349.950, or for the payment of
 obligations under a capital lease executed before April 30, 1981,
 must be calculated as follows:

(a) The rate must be set so that when applied to the current fiscal 5 year's assessed valuation of all property which was on the preceding 6 7 fiscal year's assessment roll, together with the assessed valuation of 8 property on the central assessment roll which was allocated to the 9 local government, but excluding any assessed valuation attributable to the net proceeds of minerals, assessed valuation attributable to a 10 redevelopment area and assessed valuation of a fire protection 11 12 district attributable to real property which is transferred from private 13 ownership to public ownership for the purpose of conservation, it 14 will produce 106 percent of the maximum revenue allowable from 15 taxes ad valorem for the preceding fiscal year, except that the rate so 16 determined must not be less than the rate allowed for the previous 17 fiscal year, except for any decrease attributable to the imposition of a tax pursuant to NRS 354.59813 in the previous year. 18

19 (b) This rate must then be applied to the total assessed valuation, 20 excluding the assessed valuation attributable to the net proceeds of minerals and the assessed valuation of a fire protection district 21 22 attributable to real property which is transferred from private 23 ownership to public ownership for the purpose of conservation, but 24 including new real property, possessory interests and mobile homes, 25 for the current fiscal year to determine the allowed revenue from 26 taxes ad valorem for the local government.

27 2. As used in this section, "general long-term debt" does not
28 include debt created for medium-term obligations pursuant to NRS
29 350.087 to 350.095, inclusive.

30 **Sec. 31.** Chapter 360 of NRS is hereby amended by adding 31 thereto a new section to read as follows:

32 1. An owner of a business that provides health care or 33 conducts scientific research and is located within the boundaries 34 of an academic medical district or a person who intends to locate 35 or expand such a business within the boundaries of an academic 36 medical district may apply to the Office of Economic Development 37 pursuant to this section for a partial abatement of one or more of:

(a) The local sales and use taxes imposed on the purchase or
 use of tangible personal property described in section 36 of this
 act.

(b) The taxes imposed pursuant to chapter 363B of NRS on the
wages paid by the business to critical medical or scientific
employees, as defined by regulation of the Office of Economic
Development.





Notwithstanding the provisions of any law to the contrary 1 2. 2 and except as otherwise provided in subsection 3, the Office of Economic Development shall approve an application for a partial 3 abatement if the Office makes the following determinations: 4

5 (a) Not later than 1 year after the date on which the application was received by the Office, the applicant has executed 6 7 an agreement with the Office which:

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(1) Complies with the requirements of NRS 360.755;

9 (2) States the date on which the abatement becomes 10 effective, as agreed to by the applicant and the Office, which must not be earlier than the date on which the Office received the 11 12 application and not later than 1 year after the date on which the 13 *Office approves the application;*

 $(\overline{3})$ States that the business will, after the date on which a 14 15 certificate of eligibility for the partial abatement is issued pursuant 16 to subsection 4, continue in operation within the boundaries of the 17 academic medical district for a period specified by the Office, which must be not less than 5 years, and will continue to meet the 18 19 eligibility requirements set forth in this subsection; and

20 (4) Binds any successor in interest of the applicant for the 21 specified period;

22 (b) The business is registered pursuant to the laws of this State 23 or the applicant commits to obtaining a valid business license and 24 all other permits required by the county, city or town in which the 25 business operates:

26 (c) The average hourly wage that will be paid by the business to its employees in this State during the period of partial 27 28 abatement is not less than 100 percent of the average statewide 29 hourly wage as established by the Employment Security Division 30 of the Department of Employment, Training and Rehabilitation on 31 July 1 of each fiscal year:

(d) The business will, by the eighth calendar quarter following 32 33 the calendar quarter in which the abatement becomes effective, offer a health insurance plan for all employees that includes an 34 35 option for health insurance coverage for dependents of the employees, and the health care benefits the business offers to its 36 37 employees in this State will meet the minimum requirements for *health care benefits established by the Office;* 38 39

(e) If the business is:

(1) A new business, that it will have five or more full-time 40 employees on the payroll of the business within 1 year after 41 42 receiving its certificate of eligibility for a partial abatement; or

43 (2) An existing business, that it will increase its number of 44 full-time employees on the payroll of the business in this State by 3





percent or three employees, whichever is greater, within 1 year 1 2 after receiving its certificate of eligibility for a partial abatement;

3 (f) The business meets at least one of the following 4 requirements:

5 (1) The business will make a new capital investment of at 6 least \$250,000 within the boundaries of the academic medical 7 district where the business is located within 1 year after receiving 8 a certificate of eligibility for a partial abatement;

(2) The business will maintain and possess within the 9 10 boundaries of the academic medical district where the business is 11 located tangible personal property having a value of not less than 12 \$5,000,000 during the period of partial abatement; or

13 (3) The business develops, refines or owns a patent or other intellectual property; and 14

15 (g) If the application is for the partial abatement of the taxes imposed by the Local School Support Tax Law, the application 16 has been approved by a vote of at least two-thirds of the members 17 18 of the Board of Economic Development created by NRS 231.033.

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The Office of Economic Development: *3*.

20 (a) Shall approve or deny an application submitted pursuant to 21 this section and notify the applicant of its decision not later than 22 45 days after receiving the application. 23

(b) Must not:

24 (1) Consider an application for a partial abatement unless 25 the Office has requested a letter of acknowledgment of the request 26 for the partial abatement from any affected county, school district, 27 city or town and has complied with the requirements of NRS 28 360.757; or

29 (2) Approve a partial abatement for any applicant for a 30 period of more than 10 years.

4. If the Office of Economic Development approves an 31 32 application for a partial abatement pursuant to this section, the Office shall immediately forward a certificate of eligibility for the 33 *partial abatement to:* 34

(a) The Department; and

(b) The Nevada Tax Commission.

37 5. An applicant for a partial abatement pursuant to this section or an existing business whose partial abatement is in effect 38 shall, upon the request of the Executive Director of the Office of 39 Economic Development, furnish the Executive Director with 40 copies of all records necessary to verify that the applicant meets 41 42 the requirements of subsection 2.

6. If an applicant for a partial abatement pursuant to this 43 44 section fails to execute the agreement described in paragraph (a) 45 of subsection 2 within 1 year after the date on which the





application was received by the Office, the applicant must not be
 approved for a partial abatement pursuant to this section unless
 the applicant submits a new application.

4 7. If a business whose partial abatement has been approved 5 pursuant to this section and whose partial abatement is in effect 6 ceases:

(a) To meet the requirements set forth in subsection 2; or

8 (b) Operation before the time specified in the agreement 9 described in paragraph (a) of subsection 2,

the business shall repay to the Department the amount of the 10 partial abatement that was allowed pursuant to this section before 11 12 the failure of the business to comply unless the Nevada Tax Commission determines that the business has substantially complied with the requirements of this section. Except as 13 14 otherwise provided in NRS 360.232 and 360.320, the business 15 shall, in addition to the amount of the partial abatement required 16 to be repaid pursuant to this subsection, pay interest on the 17 amount due at the rate most recently established pursuant to NRS 18 99.040 for each month, or portion thereof, from the last day of the 19 20 month following the period for which the payment would have 21 been made had the partial abatement not been approved until the 22 date of payment of the tax.

8. The Office of Economic Development may adopt such
 regulations as the Office determines to be necessary to carry out
 the provisions of this section.

26 9. The Nevada Tax Commission may adopt such regulations 27 as the Commission determines are necessary to carry out the 28 provisions of this section.

10. An applicant for a partial abatement who is aggrieved by
a final decision of the Office of Economic Development may
petition a court of competent jurisdiction to review the decision in
the manner provided in chapter 233B of NRS.

33 11. As used in this section:

(a) "Academic medical district" has the meaning ascribed to it
 in section 5 of this act.

36 (b) "Full-time employee" means a person who is in a 37 permanent position of employment and works an average of 30 38 hours per week during the applicable period set forth in 39 subparagraph (3) of paragraph (a) of subsection 2.

40 (c) "Local sales and use taxes" means any taxes imposed on 41 the gross receipts of any retailer from the sale of tangible personal 42 property sold at retail, or stored, used or otherwise consumed, in 43 any political subdivision of this State, except the taxes imposed by 44 the Sales and Use Tax Act.



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1 Sec. 32. NRS 360.755 is hereby amended to read as follows:

2 360.755 1. If the Office of Economic Development approves 3 an application by a business for an abatement of taxes pursuant to 4 NRS 360.950 or a partial abatement pursuant to NRS 360.750, 5 360.752, 360.753, 360.754 or 360.890, *or section 31 of this act*, the 6 agreement with the Office must provide that the business:

7 (a) Agrees to allow the Department to conduct audits of the 8 business to determine whether the business is in full compliance 9 with the requirements for the abatement or partial abatement; and

10 (b) Consents to the disclosure of the audit reports in the manner 11 set forth in this section.

12 2. If the Department conducts an audit of the business to 13 determine whether the business is in full compliance with the 14 requirements for the abatement or partial abatement, the Department 15 shall, upon request, provide the audit report to the Office of 16 Economic Development.

17 3. Until the business has exhausted all appeals to the
18 Department and the Nevada Tax Commission relating to the audit,
19 the information contained in the audit report provided to the Office
20 of Economic Development:

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(a) Is confidential proprietary information of the business;

(b) Is not a public record; and

(c) Must not be disclosed to any person who is not an officer or
 employee of the Office of Economic Development unless the
 business consents to the disclosure.

4. After the business has exhausted all appeals to the Department and the Nevada Tax Commission relating to the audit:

(a) The audit report provided to the Office of EconomicDevelopment is a public record; and

30 (b) Upon request by any person, the Executive Director of the 31 Office of Economic Development shall disclose the audit report to 32 the person who made the request, except for any information in the 33 audit report that is protected from disclosure pursuant to 34 subsection 5.

35 5. Before the Executive Director of the Office of Economic 36 Development discloses the audit report to the public, the business 37 may submit a request to the Executive Director to protect from 38 disclosure any information in the audit report which, under generally accepted business practices, would be considered a trade 39 40 secret or other confidential proprietary information of the business. 41 After consulting with the business, the Executive Director shall 42 determine whether to protect the information from disclosure. The 43 decision of the Executive Director is final and is not subject to 44 judicial review. If the Executive Director determines to protect the 45 information from disclosure, the protected information:





1 (a) Is confidential proprietary information of the business; 2

(b) Is not a public record;

3 (c) Must be redacted by the Executive Director from any audit report that is disclosed to the public; and 4

5 (d) Must not be disclosed to any person who is not an officer or 6 employee of the Office of Economic Development unless the 7 business consents to the disclosure.

Sec. 33. NRS 360.757 is hereby amended to read as follows:

9 360.757 The Office of Economic Development shall not 1. take any action on an application for any abatement of taxes 10 pursuant to NRS 274.310, 274.320, 274.330, 360.750, 360.753 or 11 12 360.754 or section 31 of this act or any other specific statute unless 13 the Office:

14 (a) Takes that action at a public meeting conducted for that 15 purpose; and

16 (b) At least 30 days before the meeting, provides notice of the 17 application to:

(1) The governing body of the county, the board of trustees 18 of the school district and the governing body of the city or town, if 19 20 any, in which the pertinent business is or will be located;

21 (2) The governing body of any other political subdivision 22 that could be affected by the abatement; and

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(3) The general public.

24 The notice required by this section must set forth the date, 2. 25 time and location of the meeting at which the Office of Economic 26 Development will consider the application.

27 The Office of Economic Development 3. shall adopt 28 regulations relating to the notice required by this section. 29

Sec. 34. NRS 360.7575 is hereby amended to read as follows:

30 360.7575 1. If the Office of Economic Development 31 approves an application for an abatement of sales and use taxes 32 pursuant to NRS 360.950 or a partial abatement of any sales and use taxes pursuant to NRS 274.310, 274.320, 274.330, 360.750, 33 360.753, 360.754 or 360.890, or section 31 of this act, the 34 35 Department shall issue to the business a document certifying the 36 abatement or partial abatement which can be presented to retailers at the time of purchase. The document must clearly state that the 37 38 business is not required to pay sales and use taxes or the rate of sales 39 and use tax that the business is required to pay.

40 2. If the Department has issued to a business a document 41 pursuant to subsection 1 and the business pays an amount of sales 42 and use taxes for which the business was entitled to an abatement 43 because the business fails to present the document, the business may 44 apply to the Department for a refund of the amount of sales and use 45 tax paid for which the business was entitled to an abatement. If the





1 Department has issued to a business a document pursuant to 2 subsection 1 and the failure of the business to present the document 3 results in the business paying the full amount of sales and use tax on 50 percent or more of the purchases for which the business was 4 5 eligible for the abatement, the Department shall impose on the 6 business a penalty equal to 10 percent of the total amount of the 7 abatement. The Department shall distribute the proceeds of any 8 penalty imposed pursuant to this subsection to each local 9 government affected by a refund issued pursuant to this subsection in proportion to the amount of the refunds for which the affected 10 11 local government is responsible.

12 If, after submitting an application for an abatement of sales 3. 13 and use taxes pursuant to NRS 360.950 or a partial abatement of any 14 sales and use taxes pursuant to NRS 360.750, 360.753, 360.754 or 15 360.890 or section 31 of this act and before receiving the document 16 issued pursuant to subsection 1, a business pays an amount of sales 17 and use tax for which the business is entitled to an abatement, the 18 business may apply to the Department for a refund of the amount of 19 sales and use tax which the applicant paid for which the business is 20 entitled to an abatement.

4. Notwithstanding any other provision of law, no interest is allowed on a refund made pursuant to subsection 2 or 3.

23 **Sec. 35.** Chapter 363B of NRS is hereby amended by adding 24 thereto a new section to read as follows:

25 1. An employer that qualifies pursuant to the provisions of 26 section 31 of this act is entitled to an abatement of the amount of 27 tax otherwise due pursuant to NRS 363B.110.

28 2. The abatement must:

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(a) Be for a duration of 10 years; and

(b) Equal the amount of tax otherwise due pursuant to NRS
363B.110 on the wages of employees of the business who perform
services directly related to addressing a critical medical or
scientific need, as defined by regulations adopted by the Office of
Economic Development pursuant to section 31 of this act.

35 3. If a partial abatement from the taxes otherwise due 36 pursuant to NRS 363B.110 is approved by the Office of Economic 37 Development pursuant to section 31 of this act, the partial 38 abatement must be administered and carried out in the manner set 39 forth in that section.

40 **Sec. 36.** Chapter 374 of NRS is hereby amended by adding 41 thereto a new section to read as follows:

A business that provides health care or conducts scientific
research and is located within the boundaries of an academic
medical district may, pursuant to section 31 of this act, apply to the
Office of Economic Development for a partial abatement from the





taxes imposed by this chapter on the gross receipts from the sale,
 and the storage, use or other consumption, of eligible machinery,
 equipment and supplies for use at the business which has been

4 approved for a partial abatement pursuant to section 31 of this act.
5 2. If an application for a partial abatement is approved:

6 (a) The business is eligible for an abatement from the tax 7 imposed by this chapter for a period of 10 years.

8 (b) The abatement must be administered and carried out in the 9 manner set forth in section 31 of this act.

10 3. As used in this section:

11 (a) "Academic medical district" has the meaning ascribed to it 12 in section 5 of this act.

(b) "Eligible machinery, equipment and supplies" means
machinery, equipment and supplies necessary to and specifically
related to qualified research. The term does not include vehicles,
buildings or the structural components of buildings.

17 (c) "Qualified research" has the meaning ascribed to it in 26 18 $U.S.C. \S 41(d)(1)$.

19 Sec. 37. The provisions of subsection 1 of NRS 218D.380 do 20 not apply to any provision of this act which adds or revises a 21 requirement to submit a report to the Legislature.

Sec. 38. Notwithstanding the provisions of NRS 218D.430 and 218D.435, a committee may vote on this act before the expiration of the period prescribed for the return of a fiscal note in NRS 218D.475. This section applies retroactively from and after May 8, 2023.

27 Sec. 39. This act becomes effective on July 1, 2023.



