SENATE BILL NO. 51–COMMITTEE ON LEGISLATIVE OPERATIONS AND ELECTIONS

(ON BEHALF OF THE DIVISION OF HUMAN RESOURCE MANAGEMENT OF THE DEPARTMENT OF ADMINISTRATION)

PREFILED NOVEMBER 18, 2020

Referred to Committee on Legislative Operations and Elections

SUMMARY—Revises provisions relating to sex- or gender-based harassment in the Executive Department of the State Government. (BDR 23-243)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to state employees; prohibiting an employee of the Executive Department of the State Government from engaging in sex- or gender-based harassment; providing for the adoption and annual review of a policy for such employees concerning sex- or gender-based harassment; prescribing certain duties of an appointing authority relating to sex- or gender-based harassment; creating the Sex- or Gender-Based Harassment and Discrimination Investigation Unit within the Division of Human Resource Management of the Department of Administration; providing for the investigation of a complaint by the Investigation Unit; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law: (1) creates the Division of Human Resource Management of the Department of Administration; and (2) requires the Division to administer provisions governing employees of the Executive Department of the State Government. (NRS 284.025) Section 2 of this bill: (1) declares that it is the policy of this State to ensure that its employees do not engage in sex- or gender-based harassment; and (2) prohibits such employees from engaging in such behavior





7 against another employee, an applicant for employment or any other person in the 8 workplace.

9 Section 3 of this bill requires the Administrator of the Division to adopt, 10 maintain and annually review and update a policy for employees of the Executive 11 Department concerning sex- or gender-based harassment. Section 3 also requires an 12 appointing authority to provide each employee with a copy of the policy upon 13 employment and any update of the policy.

Section 5 of this bill creates the Sex- or Gender-Based Harassment and Discrimination Investigation Unit within the Division. **Section 4** of this bill requires an appointing authority to notify the Investigation Unit upon receipt of a complaint filed by an employee concerning sex- or gender-based harassment or discrimination. **Section 4** additionally requires an appointing authority to notify certain other persons responsible for providing legal advice to the agency upon receipt of a complaint.

21 22 23 24 25 26 Section 5 requires the Investigation Unit to appoint an investigator to investigate any complaint regarding suspected harassment or discrimination based on sex or gender filed by an employee. Section 5 requires an investigator to prepare a written report of his or her findings at the conclusion of an investigation and submit the report to the Investigation Unit for transmission to the appointing authority of the agency in which the complaint arose and certain other persons. 27 28 29 Section 5 requires the appointing authority to: (1) review the report; (2) determine the appropriate resolution of the complaint; (3) notify the Investigation Unit in writing that a complaint has been resolved; and (4) retain a copy of the written 30 report prepared by the investigator and the written notification of the resolution of 31 the complaint. Section 5 makes a complaint regarding suspected harassment or 32 33 34 discrimination based on sex or gender and information relating to such a complaint confidential and prohibits its disclosure unless: (1) so ordered by the Administrator or his or her designee or a court of competent jurisdiction; or (2) necessary to file a 35 claim authorized by law that is based on the same facts and circumstances as those 36 identified in the complaint. Section 5 also: (1) requires that if the Administrator or 37 his or her designee decides to order the disclosure of any such information which 38 may be used to identify certain persons, the Administrator or designee must provide 39 certain notice to the person before ordering the disclosure; and (2) authorizes a 40 person who receives such notice to file a written appeal of the decision with the 41 Personnel Commission. Sections 5, 5.3 and 5.5 of this bill make a complaint 42 regarding suspected harassment or discrimination based on sex or gender and 43 information relating to such a complaint confidential regardless of whether the 44 provisions of a collective bargaining agreement requires the disclosure of such 45 information. Section 6 of this bill makes a conforming change to indicate the 46 exception of such information from disclosure as a public record.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 284 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 to 5, inclusive, of this 3 act.

4 Sec. 2. 1. It is the policy of this State to ensure that its 5 employees do not engage in sex- or gender-based harassment.

6 2. Sex- or gender-based harassment violates the policy of this 7 State and is a form of unlawful discrimination based on sex or



1 gender under state and federal law. An employee shall not engage 2 in sex- or gender-based harassment against another employee, an

3 applicant for employment or any other person in the workplace.

4 Sec. 3. 1. The Administrator shall adopt and maintain a 5 policy concerning sex- or gender-based harassment. Such a policy 6 must include, without limitation:

7 (a) A definition of behavior that constitutes illegal sex- or 8 gender-based harassment;

9 (b) Training requirements for employees concerning sex- or 10 gender-based harassment;

11 (c) Training requirements for managerial or supervisory 12 employees concerning equal employment opportunity; and

(d) A procedure for filing a complaint to report suspected
 harassment or discrimination based on sex or gender.

15 2. At least annually, the Administrator shall review the policy 16 adopted pursuant to subsection 1 for compliance with relevant 17 state and federal law and make any necessary updates to the 18 policy.

19 3. An appointing authority shall provide each employee of the 20 appointing authority with a copy of the policy adopted pursuant to 21 subsection 1 upon commencement of employment and any update 22 of the policy.

Sec. 4. Upon receipt of a complaint filed by an employee alleging he or she is being harassed or discriminated against based on his or her sex or gender or has witnessed an employee being harassed or discriminated against based on his or her sex or gender, an appointing authority shall promptly notify the Sex- or Gender-Based Harassment and Discrimination Investigation Unit created by section 5 of this act and:

30 1. A person designated by the appointing authority to handle 31 issues relating to sex- or gender-based harassment and 32 discrimination; or

2. The deputy attorney general or other counsel designated to act as an attorney for the agency.

35 Sec. 5. 1. The Sex- or Gender-Based Harassment and 36 Discrimination Investigation Unit is hereby created within the 37 Division.

38 2. The Sexor Gender-Based Harassment and Discrimination Investigation Unit shall promptly assign or appoint 39 an investigator to investigate any complaint regarding suspected 40 harassment or discrimination based on sex or gender filed by an 41 42 employee pursuant to the procedure established in accordance 43 with section 3 of this act or received pursuant to section 4 of this act. An investigator assigned or appointed pursuant to this section 44 45 shall inform each person involved in such an investigation of the





1 provisions of subsection 6. The investigation must be conducted as

2 discreetly and with as minimal disruption to the workplace as 3 possible.

3. At the conclusion of the investigation, the investigator 4 shall prepare a written report of his or her findings and submit the 5 6 report to the Sexor Gender-Based Harassment and Discrimination Investigation Unit for transmission to the 7 8 appointing authority of the agency in which the complaint arose or a person designated by the appointing authority to handle 9 issues relating to sex- or gender-based harassment and 10 discrimination and the deputy attorney general or other counsel 11 12 designated to act as an attorney for the agency.

13 4. The Sex- or Gender-Based Harassment and 14 Discrimination Investigation Unit shall notify a complainant when 15 a report has been completed and forwarded to the appointing 16 authority for review.

17 5. Upon receipt of a written report prepared pursuant to 18 subsection 3, the appointing authority shall review the report and 19 determine the appropriate resolution of the complaint. The 20 appointing authority shall:

(a) Notify the Sex- or Gender-Based Harassment and
 Discrimination Investigation Unit in writing of its determination
 regarding the resolution of the complaint within 30 days after the
 date on which the resolution occurs; and

25 (b) Retain a copy of the written report prepared pursuant to 26 subsection 3 and the written notification of the resolution of the 27 complaint described in paragraph (a).

28 6. Except as otherwise provided in subsection 8, a complaint
29 filed pursuant to section 4 of this act and any information relating
30 to the complaint, including, without limitation, information that
31 is:

(a) Obtained by the investigator in the investigation of a
 complaint pursuant to subsection 2;

(b) Contained in a written report of a complaint retained
pursuant to subsection 5; or

(c) Contained in a written resolution of a complaint retained
 pursuant to subsection 5,

is confidential and must not be disclosed unless so ordered by
the Administrator or his or her designee or a court of competent
jurisdiction. Such information that is ordered to be disclosed must
not be disclosed until after the conclusion of the investigation.

42 7. If the Administrator or his or her designee decides 43 pursuant to subsection 6 to order the disclosure of any 44 information that may be used to identify a person who filed a 45 complaint pursuant to section 4 of this act, a person who is the





subject of such a complaint or a person who claims to have 1 2 witnessed an employee being harassed or discriminated against 3 based on his or her sex or gender, the Administrator or his or her designee shall notify the person regarding the decision at least 10 4 5 days before ordering the disclosure. A person who receives such 6 notice may, within 10 days after receiving the notice, file a written appeal of the decision with the Commission. If such an appeal is 7 8 filed, the Commission shall, in a closed hearing, consider the decision of the Administration for which the appeal is taken. If the 9 Commission determines that the information must not be 10 11 disclosed, the Commission shall keep the information confidential. 12 A person or governmental entity identified in a complaint **8**. 13 filed pursuant to section 4 of this act may disclose the identity of 14 any other person or entity identified in the complaint if such

15 disclosure is necessary to file a claim authorized by law that is 16 based on the same facts and circumstances as those identified in 17 the complaint.

18 9. An appointing authority shall take any action necessary to 19 protect a complainant whose identity is disclosed pursuant to 20 subsection 6 or 8 from retaliation for filing the complaint.

10. In the event of a conflict between this section and the 21 22 provisions of a collective bargaining agreement entered into 23 pursuant to NRS 288.400 to 288.630, inclusive, the provisions of 24 this section prevail. 25

Sec. 5.3. NRS 284.013 is hereby amended to read as follows:

26 1. Except as otherwise provided in subsection 4, this 284.013 27 chapter does not apply to:

28 (a) Agencies, bureaus, commissions, officers or personnel in the 29 Legislative Department or the Judicial Department of State 30 Government, including the Commission on Judicial Discipline;

31 (b) Any person who is employed by a board, commission, committee or council created in chapters 445C, 590, 623 to 625A, 32 33 inclusive, 628, 630 to 644A, inclusive, 648, 652, 654 and 656 of NRS; or 34

35 (c) Officers or employees of any agency of the Executive 36 Department of the State Government who are exempted by specific 37 statute.

38 2. Except as otherwise provided in subsection 3, the terms and 39 conditions of employment of all persons referred to in subsection 1, 40 including salaries not prescribed by law and leaves of absence, including, without limitation, annual leave and sick and disability 41 42 leave, must be fixed by the appointing or employing authority 43 within the limits of legislative appropriations or authorizations.

44 3. Except as otherwise provided in this subsection, leaves of 45 absence prescribed pursuant to subsection 2 must not be of lesser





duration than those provided for other state officers and employees
 pursuant to the provisions of this chapter. The provisions of this
 subsection do not govern the Legislative Commission with respect
 to the personnel of the Legislative Counsel Bureau.

5 4. Any board, commission, committee or council created in 6 chapters 445C, 590, 623 to 625A, inclusive, 628, 630 to 644A, 7 inclusive, 648, 652, 654 and 656 of NRS which contracts for the 8 services of a person, shall require the contract for those services to 9 be in writing. The contract must be approved by the State Board of 10 Examiners before those services may be provided.

5. **[To]** *Except as otherwise provided in section 5 of this act, to* the extent that they are inconsistent or otherwise in conflict, the provisions of this chapter do not apply to any terms and conditions of employment that are properly within the scope of and subject to the provisions of a collective bargaining agreement or a supplemental bargaining agreement that is enforceable pursuant to the provisions of NRS 288.400 to 288.630, inclusive.

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Sec. 5.5. NRS 288.505 is hereby amended to read as follows:

19 288.505 1. Each collective bargaining agreement must be in20 writing and must include, without limitation:

21 (a) A procedure to resolve grievances which applies to all 22 employees in the bargaining unit and culminates in final and binding 23 arbitration. The procedure must be used to resolve all grievances 24 relating to employment, including, without limitation. the 25 administration and interpretation of the collective bargaining 26 agreement, the applicability of any law, rule or regulation relating to 27 the employment and appeal of discipline and other adverse 28 personnel actions.

(b) A provision which provides that an officer of the Executive Department shall, upon written authorization by an employee within the bargaining unit, withhold a sufficient amount of money from the salary or wages of the employee pursuant to NRS 281.129 to pay dues or similar fees to the exclusive representative of the bargaining unit. Such authorization may be revoked only in the manner prescribed in the authorization.

(c) A nonappropriation clause that provides that any provision
of the collective bargaining agreement which requires the
Legislature to appropriate money is effective only to the extent of
legislative appropriation.

40 2. Except as otherwise provided in subsections 3 and 4, the 41 procedure to resolve grievances required in a collective bargaining 42 agreement pursuant to paragraph (a) of subsection 1 is the exclusive 43 means available for resolving grievances described in that 44 paragraph.





1 3. An employee in a bargaining unit who has been dismissed, 2 demoted or suspended may pursue a grievance related to that 3 dismissal, demotion or suspension through:

4 (a) The procedure provided in the agreement pursuant to 5 paragraph (a) of subsection 1; or

6 (b) The procedure prescribed by NRS 284.390,

7 \rightarrow but once the employee has properly filed a grievance in writing 8 under the procedure described in paragraph (a) or requested a 9 hearing under the procedure described in paragraph (b), the 10 employee may not proceed in the alternative manner.

4. An employee in a bargaining unit who is aggrieved by the failure of the Executive Department or its designated representative to comply with the requirements of NRS 281.755 may pursue a grievance related to that failure through:

15 (a) The procedure provided in the agreement pursuant to 16 paragraph (a) of subsection 1; or

17 (b) The procedure prescribed by NRS 288.115,

18 \rightarrow but once the employee has properly filed a grievance in writing 19 under the procedure described in paragraph (a) or filed a complaint 20 under the procedure described in paragraph (b), the employee may 21 not proceed in the alternative manner.

5. If there is a conflict between any provision of an agreement between the Executive Department and an exclusive representative and:

(a) Any regulation adopted by the Executive Department, the
 provision of the agreement prevails unless the provision of the
 agreement is outside of the lawful scope of collective bargaining.

(b) An existing statute, other than a statute described in
paragraph (c), the provision of the agreement may not be given
effect unless the Legislature amends the existing statute in such a
way as to eliminate the conflict.

32 (c) [A] *Except as otherwise provided in section 5 of this act, a* 33 provision of chapter 284 or 287 of NRS or NRS 288.570, 288.575 34 or 288.580, the provision of the agreement prevails unless the 35 Legislature is required to appropriate money to implement the 36 provision, within the limits of legislative appropriations and any 37 other available money.

Sec. 6. NRS 239.010 is hereby amended to read as follows:

239.010
1. Except as otherwise provided in this section and
NRS 1.4683, 1.4687, 1A.110, 3.2203, 41.071, 49.095, 49.293,
62D.420, 62D.440, 62E.516, 62E.620, 62H.025, 62H.030, 62H.170,
62H.220, 62H.320, 75A.100, 75A.150, 76.160, 78.152, 80.113,
81.850, 82.183, 86.246, 86.54615, 87.515, 87.5413, 87A.200,
87A.580, 87A.640, 88.3355, 88.5927, 88.6067, 88A.345, 88A.7345,
89.045, 89.251, 90.730, 91.160, 116.757, 116A.270, 116B.880,



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118B.026, 119.260, 119.265, 119.267, 119.280, 119A.280, 1 2 119A.653, 119A.677, 119B.370, 119B.382, 120A.690, 125.130, 125B.140, 126.141, 126.161, 126.163, 126.730, 127.007, 127.057, 3 127.130, 127.140, 127.2817, 128.090, 130.312, 130.712, 136.050, 4 5 159.044, 159A.044, 172.075, 172.245, 176.01249, 176.015. 176.0625, 176.09129, 176.156, 176A.630, 178.39801, 178.4715, 6 7 178.5691, 179.495, 179A.070, 179A.165, 179D.160, 200.3771, 8 200.3772. 200.5095, 200.604, 202.3662, 205.4651, 209.392, 209.3923, 209.3925, 209.419, 209.429, 209.521, 211A.140, 9 213.010, 213.040, 213.095, 213.131, 217.105, 217.110, 217.464, 10 217.475, 218A.350, 218E.625, 218F.150, 218G.130, 218G.240, 11 218G.350, 226.300, 228.270, 228.450, 228.495, 228.570, 231.069, 12 231.1473, 233.190, 237.300, 239.0105, 239.0113, 239.014, 13 239B.030, 239B.040, 239B.050, 239C.140, 239C.210, 239C.230, 14 239C.250, 239C.270, 239C.420, 240.007, 241.020, 241.030, 15 241.039, 242.105, 244.264, 244.335, 247.540, 247.550, 247.560, 16 250.087, 250.130, 250.140, 250.150, 268.095, 268.0978, 268.490, 17 269.174, 271A.105, 281.195, 281.805, 281A.350, 18 268.910. 281A.680, 281A.685, 281A.750, 281A.755, 281A.780, 284.4068, 19 286.110, 286.118, 287.0438, 289.025, 289.080, 289.387, 289.830, 20 293.4855, 293.5002, 293.503, 293.504, 293.558, 293.5757, 293.870, 21 22 293.906, 293.908, 293.910, 293B.135, 293D.510, 331.110, 332.061, 332.351, 333.333, 333.335, 338.070, 338.1379, 338.1593, 338.1725, 23 348.420. 349.597. 349.775. 353.205. 353A.049. 24 338.1727. 353A.100, 353C.240, 360.240, 360.247, 360.255, 25 353A.085, 26 360.755, 361.044, 361.2242, 361.610, 365.138, 366.160, 368A.180, 27 370.257, 370.327, 372A.080, 378.290, 378.300, 379.0075, 379.008, 28 379.1495, 385A.830, 385B.100, 387.626, 387.631, 388.1455, 29 388.259, 388.501, 388.503, 388.513, 388.750, 388A.247, 388A.249, 391.033, 391.035, 391.0365, 391.120, 391.925, 392.029, 392.147, 30 392.264, 392.271, 392.315, 392.317, 392.325, 392.327, 392.335, 31 392.850, 393.045, 394.167, 394.16975, 394.1698, 394.447, 394.460, 32 33 394.465. 396.3295. 396.405. 396.525, 396.535. 396.9685. 398A.115, 408.3885, 408.3886, 408.3888, 408.5484, 412.153, 34 414.280, 416.070, 422.2749, 422.305, 422A.342, 422A.350, 35 425.400, 427A.1236, 427A.872, 432.028, 432.205, 432B.175, 36 37 432B.280, 432B.290, 432B.407, 432B.430, 432B.560, 432B.5902, 432C.140, 432C.150, 433.534, 433A.360, 437.145, 437.207, 38 439.4941, 439.840, 439.914, 439B.420, 439B.754, 439B.760, 39 440.170, 441A.195, 441A.220, 441A.230, 442.330, 442.395, 40 442.735, 442.774, 445A.665, 445B.570, 445B.7773, 447.345, 41 42 449.209, 449.245, 449.4315, 449A.112, 450.140, 450B.188, 43 453.164, 453.720, 453A.610, 453A.700, 458.055, 458.280, 459.050, 44 459.3866, 459.555, 459.7056, 459.846, 463.120, 463.15993, 463.240, 463.3403, 463.3407, 463.790, 467.1005, 480.535, 480.545, 45



480.935, 480.940, 481.063, 481.091, 481.093, 482.170, 482.5536, 1 2 483.340, 483.363, 483.575, 483.659, 483.800, 484A.469, 484E.070, 3 485.316, 501.344, 503.452, 522.040, 534A.031, 561.285, 571.160, 587.877, 598.0964, 598.098, 598A.110, 599B.090, 4 584.655. 603.070, 603A.210, 604A.303, 604A.710, 612.265, 616B.012, 5 6 616B.015. 616B.315, 616B.350, 618.341, 618.425, 622.238. 7 622.310, 623.131, 623A.137, 624.110, 624.265, 624.327, 625.425, 8 625A.185, 628.418, 628B.230, 628B.760, 629.047, 629.069. 630.133, 630.2673, 630.30665, 630.336, 630A.555, 9 631.368. 632.121, 632.125, 632.3415, 632.405, 633.283, 633.301, 633.4715, 10 633.524, 634.055, 634.214, 634A.185, 635.158, 636.107, 637.085, 11 12 637B.288. 638.087. 638.089, 639.2485, 639.570, 640.075. 13 640A.220, 640B.730, 640C.580, 640C.600, 640C.620, 640C.745, 640C.760, 640D.190, 640E.340, 641.090, 641.221, 641.325, 14 15 641A.191, 641A.262, 641A.289, 641B.170, 641B.282, 641B.460, 16 641C.760, 641C.800, 642.524, 643.189, 644A.870, 645.180, 17 645.625, 645A.050, 645A.082, 645B.060, 645B.092, 645C.220, 645C.225, 645D.130, 645D.135, 645G.510, 645H.320, 645H.330, 18 19 647.0945, 647.0947, 648.033, 648.197, 649.065, 649.067, 652.228, 20 653.900, 654.110, 656.105, 657A.510, 661.115, 665.130, 665.133, 21 669.275, 669.285, 669A.310, 671.170, 673.450, 673.480, 675.380, 22 676A.340, 676A.370, 677.243, 678A.470, 678C.710, 678C.800, 679B.122, 679B.124, 679B.152, 679B.159, 679B.190, 679B.285, 23 24 679B.690, 680A.270, 681A.440, 681B.260, 681B.410, 681B.540, 25 683A.0873, 685A.077, 686A.289, 686B.170, 686C.306, 687A.110, 26 687A.115, 687C.010, 688C.230, 688C.480, 688C.490, 689A.696, 27 692A.117. 692C.190, 692C.3507, 692C.3536, 692C.3538, 692C.354, 692C.420, 693A.480, 693A.615, 696B.550, 696C.120, 28 29 703.196, 704B.325, 706.1725, 706A.230, 710.159, 711.600, and section 5 of this act, sections 35, 38 and 41 of chapter 478, Statutes 30 of Nevada 2011 and section 2 of chapter 391, Statutes of Nevada 31 32 2013 and unless otherwise declared by law to be confidential, all 33 public books and public records of a governmental entity must be open at all times during office hours to inspection by any person, 34 35 and may be fully copied or an abstract or memorandum may be 36 prepared from those public books and public records. Any such 37 copies, abstracts or memoranda may be used to supply the general 38 public with copies, abstracts or memoranda of the records or may be 39 used in any other way to the advantage of the governmental entity or 40 of the general public. This section does not supersede or in any manner affect the federal laws governing copyrights or enlarge, 41 42 diminish or affect in any other manner the rights of a person in any 43 written book or record which is copyrighted pursuant to federal law.

44 2. A governmental entity may not reject a book or record 45 which is copyrighted solely because it is copyrighted.





1 3. A governmental entity that has legal custody or control of a 2 public book or record shall not deny a request made pursuant to 3 subsection 1 to inspect or copy or receive a copy of a public book or 4 record on the basis that the requested public book or record contains 5 information that is confidential if the governmental entity can 6 redact, delete, conceal or separate, including, without limitation, electronically, the confidential information from the information 7 included in the public book or record that is not otherwise 8 9 confidential.

4. If requested, a governmental entity shall provide a copy of a public record in an electronic format by means of an electronic medium. Nothing in this subsection requires a governmental entity to provide a copy of a public record in an electronic format or by means of an electronic medium if:

- 15 (a) The public record:
- 16 17

(1) Was not created or prepared in an electronic format; and

(2) Is not available in an electronic format; or

(b) Providing the public record in an electronic format or bymeans of an electronic medium would:

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(1) Give access to proprietary software; or

21 (2) Require the production of information that is confidential 22 and that cannot be redacted, deleted, concealed or separated from 23 information that is not otherwise confidential.

5. An officer, employee or agent of a governmental entity who has legal custody or control of a public record:

(a) Shall not refuse to provide a copy of that public record in the
medium that is requested because the officer, employee or agent has
already prepared or would prefer to provide the copy in a different
medium.

(b) Except as otherwise provided in NRS 239.030, shall, upon
request, prepare the copy of the public record and shall not require
the person who has requested the copy to prepare the copy himself
or herself.

34 **Sec. 7.** This act becomes effective upon passage and approval.

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