SENATE BILL NO. 31-COMMITTEE ON JUDICIARY

(ON BEHALF OF THE RECORDS, COMMUNICATIONS AND COMPLIANCE DIVISION OF THE DEPARTMENT OF PUBLIC SAFETY)

Prefiled November 18, 2020

Referred to Committee on Judiciary

SUMMARY—Makes various changes relating to public safety. (BDR 14-337)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public safety; revising the definition of a record of criminal history; revising the requirements for publication of certain statistical data; revising provisions relating to the information provided to an authorized participant of a service to conduct a name-based search of records of criminal history; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law creates the Central Repository for Nevada Records of Criminal History to collect and maintain certain information relating to records of criminal history. (NRS 179A.075) Under existing law, the term "record of criminal history" includes decisions of a district attorney not to prosecute a person. (NRS 179A.070) **Section 1** of this bill revises the definition of "record of criminal history" to refer to decisions of a prosecuting attorney, rather than a district attorney, which expands the definition to include other types of prosecuting attorneys, such as city attorneys.

Existing law requires the Central Repository to prepare and post on its Internet website certain reports containing statistical data relating to crime and domestic violence. (NRS 179A.075) **Section 2** of this bill eliminates the requirement to prepare and post such reports and instead requires the Central Repository to provide an electronic means to access on the Central Repository's Internet website statistical data relating to crime and domestic violence.

Existing law establishes within the Central Repository a service to conduct a name-based search of records of criminal history of an employee, prospective employee, volunteer or prospective volunteer and provides that the Central Repository shall disseminate to an authorized participant of the service information





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which: (1) reflects convictions only; or (2) pertains to an incident for which an employee, prospective employee, volunteer or prospective volunteer is currently within the system of criminal justice, including parole or probation. (NRS 179A.103) Existing law also defines the term "record of criminal history" to include information contained in records collected and maintained by agencies of criminal justice, such as warrants, arrests, citations, detentions, decisions not to prosecute, indictments, charges and dispositions of charges. (NRS 179A.070) Section 3 of this bill provides that in conducting a name-based search of records of criminal history of an employee, prospective employee, volunteer or prospective volunteer, the Central Repository shall disseminate to an authorized participant information pertaining to records of criminal history generally, rather than information which reflects convictions only or pertains to an incident for which an employee, prospective employee, volunteer or prospective volunteer is currently within the system of criminal justice.

Existing law creates the Repository for Information Concerning Orders for Protection, which contains a record of all: (1) temporary and extended orders for protection against domestic violence issued or registered in this State and all Canadian domestic-violence protection orders registered in this State; (2) temporary and extended orders for protection against stalking, aggravated stalking or harassment issued in this State; and (3) temporary and extended orders for protection against a person alleged to have committed the crime of sexual assault issued in this State. Existing law also requires the Director of the Department of Public Safety, on or before July 1 of each year, to submit to the Director of the Legislative Counsel Bureau a written report concerning all temporary and extended orders for protection against domestic violence, sexual assault, stalking, aggravated stalking or harassment issued during the previous calendar year that were transmitted to the Repository for Information Concerning Orders for Protection. (NRS 179A.350) Section 4 of this bill eliminates the requirement to submit such a report and instead requires the Director of the Department of Public Safety to provide an electronic means to access on the Central Repository's Internet website statistical data concerning such orders for protection.

Existing law creates the Repository for Information Concerning Crimes Against Older Persons or Vulnerable Persons, which contains a record of all reports of the abuse, neglect, exploitation, isolation or abandonment of older persons or vulnerable persons in this State. Existing law also requires the Director of the Department of Public Safety, on or before July 1 of each year, to prepare and submit to the Director of the Legislative Counsel Bureau for transmittal to the Legislature a report on the abuse, neglect, exploitation, isolation or abandonment of older persons or vulnerable persons. (NRS 179A.450) Section 5 of this bill eliminates the requirement to submit such a report and instead requires the Director of the Department of Public Safety to provide an electronic means to access on the Central Repository's Internet website statistical data on the abuse, neglect, exploitation, isolation or abandonment of older persons or vulnerable persons.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 179A.070 is hereby amended to read as follows:

179A.070 1. "Record of criminal history" means information contained in records collected and maintained by agencies of criminal justice, the subject of which is a natural person, consisting





1 of descriptions which identify the subject and notations of summons 2 in a criminal action, warrants, arrests, citations for misdemeanors 3 issued pursuant to NRS 171.1773, citations issued for violations of NRS 484C.110, 484C.120, 484C.130 and 484C.430, detentions, 4 5 decisions of a **[district]** prosecuting attorney or the Attorney 6 General not to prosecute the subject, indictments, informations or 7 other formal criminal charges and dispositions of charges, including, 8 without limitation, dismissals, acquittals, convictions, sentences, information set forth in NRS 209.353 concerning an offender in 9 prison, any postconviction relief, correctional supervision occurring 10 in Nevada, information concerning the status of an offender on 11 12 parole or probation, and information concerning a convicted person 13 who has registered as such pursuant to chapter 179C of NRS. The 14 term includes only information contained in a record, maintained in 15 written or electronic form, of a formal transaction between a person 16 and an agency of criminal justice in this State, including, without 17 limitation, the fingerprints and other biometric identifiers of a 18 person who is arrested and taken into custody and of a person who is 19 placed on parole or probation and supervised by the Division of 20 Parole and Probation of the Department. 21

- "Record of criminal history" does not include:
- (a) Investigative or intelligence information, reports of crime or other information concerning specific persons collected in the course of the enforcement of criminal laws:
 - (b) Information concerning juveniles;
- (c) Posters, announcements or lists intended to identify fugitives or wanted persons and aid in their apprehension;
- (d) Original records of entry maintained by agencies of criminal justice if the records are chronological and not cross-indexed;
- (e) Records of application for and issuance, suspension, revocation or renewal of occupational licenses, including, without limitation, permits to work in the gaming industry;
- (f) Except as otherwise provided in subsection 1, court indexes and records of public judicial proceedings, court decisions and opinions, and information disclosed during public judicial proceedings:
- (g) Except as otherwise provided in subsection 1, records of traffic violations constituting misdemeanors;
- (h) Records of traffic offenses maintained by the Department to regulate the issuance, suspension, revocation or renewal of drivers' or other operators' licenses;
- (i) Announcements of actions by the State Board of Pardons Commissioners and the State Board of Parole Commissioners, except information concerning the status of an offender on parole or probation; or



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- (j) Records which originated in an agency other than an agency of criminal justice in this State.
 - **Sec. 2.** NRS 179A.075 is hereby amended to read as follows:
 - 179A.075 1. The Central Repository for Nevada Records of Criminal History is hereby created within the Records, Communications and Compliance Division of the Department.
 - 2. Each agency of criminal justice and any other agency dealing with crime shall:
 - (a) Collect and maintain records, reports and compilations of statistical data required by the Department; and
 - (b) Submit the information collected to the Central Repository:
 - (1) In the manner approved by the Director of the Department; and
 - (2) In accordance with the policies, procedures and definitions of the Uniform Crime Reporting Program of the Federal Bureau of Investigation.
 - 3. Each agency of criminal justice shall submit the information relating to records of criminal history that it creates, issues or collects, and any information in its possession relating to the DNA profile of a person from whom a biological specimen is obtained pursuant to NRS 176.09123 or 176.0913, to the Division. The information must be submitted to the Division:
 - (a) Through an electronic network;
 - (b) On a medium of magnetic storage; or
 - (c) In the manner prescribed by the Director of the Department,
 - within 60 days after the date of the disposition of the case. If an agency has submitted a record regarding the arrest of a person who is later determined by the agency not to be the person who committed the particular crime, the agency shall, immediately upon making that determination, so notify the Division. The Division shall delete all references in the Central Repository relating to that particular arrest.
 - 4. Each state and local law enforcement agency shall submit Uniform Crime Reports to the Central Repository:
 - (a) In the manner prescribed by the Director of the Department;
- (b) In accordance with the policies, procedures and definitions of the Uniform Crime Reporting Program of the Federal Bureau of Investigation; and
- (c) Within the time prescribed by the Director of the Department.
- 5. The Division shall, in the manner prescribed by the Director of the Department:
- (a) Collect, maintain and arrange all information submitted to it relating to:
 - (1) Records of criminal history; and





(2) The DNA profile of a person from whom a biological specimen is obtained pursuant to NRS 176.09123 or 176.0913.

(b) When practicable, use a record of the personal identifying information of a subject as the basis for any records maintained

regarding him or her.

- (c) Upon request, provide, in paper or electronic form, the information that is contained in the Central Repository to the Committee on Domestic Violence appointed pursuant to NRS 228.470 when, pursuant to NRS 228.495, the Committee is reviewing the death of the victim of a crime that constitutes domestic violence pursuant to NRS 33.018.
 - 6. The Division may:
- (a) Disseminate any information which is contained in the Central Repository to any other agency of criminal justice;
- (b) Enter into cooperative agreements with repositories of the United States and other states to facilitate exchanges of information that may be disseminated pursuant to paragraph (a); and
- (c) Request of and receive from the Federal Bureau of Investigation information on the background and personal history of any person whose record of fingerprints or other biometric identifier the Central Repository submits to the Federal Bureau of Investigation and:
- (1) Who has applied to any agency of the State of Nevada or any political subdivision thereof for a license which it has the power to grant or deny;
- (2) With whom any agency of the State of Nevada or any political subdivision thereof intends to enter into a relationship of employment or a contract for personal services;
- (3) Who has applied to any agency of the State of Nevada or any political subdivision thereof to attend an academy for training peace officers approved by the Peace Officers' Standards and Training Commission;
- (4) For whom such information is required or authorized to be obtained pursuant to NRS 62B.270, 62G.223, 62G.353, 424.031, 432A.170, 432B.198, 433B.183, 449.123 and 449.4329; or
- (5) About whom any agency of the State of Nevada or any political subdivision thereof is authorized by law to have accurate personal information for the protection of the agency or the persons within its jurisdiction.
- 7. To request and receive information from the Federal Bureau of Investigation concerning a person pursuant to subsection 6, the Central Repository must receive:
 - (a) The person's complete set of fingerprints for the purposes of:
- (1) Booking the person into a city or county jail or detention facility;





(2) Employment;

- (3) Contractual services; or
- (4) Services related to occupational licensing;
- (b) One or more of the person's fingerprints for the purposes of mobile identification by an agency of criminal justice; or
- (c) Any other biometric identifier of the person as it may require for the purposes of:
 - (1) Arrest; or
 - (2) Criminal investigation,
- → from the agency of criminal justice or agency of the State of Nevada or any political subdivision thereof and submit the received data to the Federal Bureau of Investigation for its report.
 - 8. The Central Repository shall:
- (a) Collect and maintain records, reports and compilations of statistical data submitted by any agency pursuant to subsection 2.
- (b) Tabulate and analyze all records, reports and compilations of statistical data received pursuant to this section.
- (c) Disseminate to federal agencies engaged in the collection of statistical data relating to crime information which is contained in the Central Repository.
 - (d) Investigate the criminal history of any person who:
- (1) Has applied to the Superintendent of Public Instruction for the issuance or renewal of a license;
- (2) Has applied to a county school district, charter school or private school for employment or to serve as a volunteer; or
- (3) Is employed by or volunteers for a county school district, charter school or private school,
- → and immediately notify the superintendent of each county school district, the governing body of each charter school and the Superintendent of Public Instruction, or the administrator of each private school, as appropriate, if the investigation of the Central Repository indicates that the person has been convicted of a violation of NRS 200.508, 201.230, 453.3385 or 453.339, or convicted of a felony or any offense involving moral turpitude.
- (e) Upon discovery, immediately notify the superintendent of each county school district, the governing body of each charter school or the administrator of each private school, as appropriate, by providing the superintendent, governing body or administrator with a list of all persons:
 - (1) Investigated pursuant to paragraph (d); or
- (2) Employed by or volunteering for a county school district, charter school or private school whose fingerprints were sent previously to the Central Repository for investigation,
- who the Central Repository's records indicate have been convicted of a violation of NRS 200.508, 201.230, 453.3385 or





453.339, or convicted of a felony or any offense involving moral turpitude since the Central Repository's initial investigation. The superintendent of each county school district, the governing body of a charter school or the administrator of each private school, as applicable, shall determine whether further investigation or action by the district, charter school or private school, as applicable, is appropriate.

(f) Investigate the criminal history of each person who submits one or more fingerprints or other biometric identifier or has such data submitted pursuant to NRS 62B.270, 62G.223, 62G.353, 424.031, 432A.170, 432B.198, 433B.183, 449.122, 449.123 or 449.4329.

- (g) [On or before July 1 of each year, prepare and post on the Central Repository's Internet website an annual report containing the] Provide an electronic means to access on the Central Repository's Internet website statistical data relating to crime. [received during the preceding calendar year. Additional reports may be posted to the Central Repository's Internet website throughout the year regarding specific areas of crime if they are approved by the Director of the Department.
- (h) On or before July 1 of each year, prepare and post on the Central Repository's Internet website a report containing]
- (h) Provide an electronic means to access on the Central Repository's Internet website statistical data about domestic violence in this State.
- (i) Identify and review the collection and processing of statistical data relating to criminal justice by any agency identified in subsection 2 and make recommendations for any necessary changes in the manner of collecting and processing statistical data by any such agency.
- (j) Adopt regulations governing biometric identifiers and the information and data derived from biometric identifiers, including, without limitation:
- (1) Their collection, use, safeguarding, handling, retention, storage, dissemination and destruction; and
- (2) The methods by which a person may request the removal of his or her biometric identifiers from the Central Repository and any other agency where his or her biometric identifiers have been stored.
 - 9. The Central Repository may:
- (a) In the manner prescribed by the Director of the Department, disseminate compilations of statistical data and publish statistical reports relating to crime.
- (b) Charge a reasonable fee for any publication or special report it distributes relating to data collected pursuant to this section. The





Central Repository may not collect such a fee from an agency of criminal justice or any other agency dealing with crime which is required to submit information pursuant to subsection 2. All money collected pursuant to this paragraph must be used to pay for the cost of operating the Central Repository.

- (c) In the manner prescribed by the Director of the Department, use electronic means to receive and disseminate information contained in the Central Repository that it is authorized to disseminate pursuant to the provisions of this chapter.
 - 10. As used in this section:

- (a) "Mobile identification" means the collection, storage, transmission, reception, search, access or processing of a biometric identifier using a handheld device.
- (b) "Personal identifying information" means any information designed, commonly used or capable of being used, alone or in conjunction with any other information, to identify a person, including, without limitation:
- (1) The name, driver's license number, social security number, date of birth and photograph or computer-generated image of a person; and
 - (2) A biometric identifier of a person.
- (c) "Private school" has the meaning ascribed to it in NRS 394.103.
 - **Sec. 3.** NRS 179A.103 is hereby amended to read as follows:
- 179A.103 1. There is hereby established within the Central Repository a service to conduct a name-based search of records of criminal history of an employee, prospective employee, volunteer or prospective volunteer.
- 2. An eligible person that wishes to participate in the service must enter into a contract with the Central Repository. The elements of a contract entered into pursuant to this section must be limited to requiring the eligible person to:
 - (a) Pay a fee pursuant to subsection 3, if applicable; and
 - (b) Comply with applicable law.
- 3. The Central Repository may charge a reasonable fee for participation in the service.
- 4. An authorized participant of the service may inquire about the records of criminal history of an employee, prospective employee, volunteer or prospective volunteer to determine the suitability of the employee or prospective employee for employment or the suitability of the volunteer or prospective volunteer for volunteering.
- 5. The Central Repository shall disseminate to an authorized participant of the service information [which:
 - (a) Reflects convictions only; or





- (b) Pertains to an incident for which an employee, prospective employee, volunteer or prospective volunteer is currently within the system of criminal justice, including parole or probation.] pertaining to records of criminal history.
- 6. An employee, prospective employee, volunteer or prospective volunteer who is proposed to be the subject of a name-based search must provide his or her written consent directly to the authorized participant or, if the authorized participant is a screening service, directly to the eligible person designating the screening service to receive records of criminal history, for the Central Repository to perform the search and to release the information to an authorized participant. The written consent form may be:
 - (a) A form designated by the Central Repository; or
- (b) If the authorized participant is a screening service, a form that complies with the provisions of 15 U.S.C. § 1681b(b)2 for the procurement of a consumer report.
- 7. A screening service that is designated to receive records of criminal history on behalf of an eligible person may provide such records of criminal history to the eligible person upon request of the eligible person if the screening service maintains records of its dissemination of the records of criminal history.
- 8. The Central Repository may audit an authorized participant, at such times as the Central Repository deems necessary, to ensure that records of criminal history are securely maintained.
- 9. The Central Repository may terminate participation in the service if an authorized participant fails:
 - (a) To pay the fees required to participate in the service; or
- (b) To address, within a reasonable period, deficiencies identified in an audit conducted pursuant to subsection 8.
 - 10. As used in this section:
- (a) "Authorized participant" means an eligible person who has entered into a contract with the Central Repository to participate in the service established pursuant to subsection 1.
- (b) "Consumer report" has the meaning ascribed to it in 15 U.S.C. § 1681a(d).
 - (c) "Eligible person" means:
 - (1) An employer.
 - (2) A volunteer organization.
 - (3) A screening service.
 - (d) "Employer" means a person that:
 - (1) Employs an employee or makes employment decisions;
- (2) Enters into a contract with an independent contractor or makes the determination whether to enter into a contract with an independent contractor; or





- (3) Enters into a contract with a person, business or organization for the provision, directly or indirectly, of labor, services or materials by an independent contractor, subcontractor or a third party.
- (e) "Employment" includes performing services, directly or indirectly, for an employer as an independent contractor, subcontractor or a third party pursuant to a contract.
- (f) "Screening service" means a person or entity designated, directly or indirectly, by an eligible person to provide employment or volunteer screening services to the eligible person.
 - (g) "Written consent" means:

- (1) An electronic signature pursuant to 15 U.S.C. § 7006(5), and any regulations adopted pursuant thereto;
- (2) Completion of the form designated by the Central Repository pursuant to paragraph (a) of subsection 6; or
- (3) Consent by means of mail, the Internet, other electronic means or other means pursuant to 15 U.S.C. § 1681b(b)(2), and any regulations adopted pursuant thereto.
 - **Sec. 4.** NRS 179A.350 is hereby amended to read as follows:
- 179A.350 1. The Repository for Information Concerning Orders for Protection is hereby created within the Central Repository.
- 2. Except as otherwise provided in subsection 10, the Repository for Information Concerning Orders for Protection must contain a complete and systematic record of all:
- (a) Temporary and extended orders for protection against domestic violence issued or registered in the State of Nevada and all Canadian domestic-violence protection orders registered in the State of Nevada, including, without limitation, any information received pursuant to NRS 33.095;
- (b) Temporary and extended orders for protection against stalking, aggravated stalking or harassment issued in this State pursuant to NRS 200.599; and
- (c) Temporary and extended orders for protection against a person alleged to have committed the crime of sexual assault issued in this State pursuant to NRS 200.37835.
- 3. The records contained in the Repository for Information Concerning Orders for Protection must be kept in accordance with the regulations adopted by the Director of the Department.
- 4. Information received by the Central Repository pursuant to NRS 33.095, 200.37835 and 200.599 must be entered in the Repository for Information Concerning Orders for Protection.
- 5. The information in the Repository for Information Concerning Orders for Protection must be accessible by computer at all times to each agency of criminal justice.





- 6. The Repository for Information Concerning Orders for Protection shall retain all records of an expired temporary or extended order for protection unless such an order is sealed by a court of competent jurisdiction.
- 7. The existence of a record of an expired temporary or extended order for protection in the Repository for Information Concerning Orders for Protection does not prohibit a person from obtaining a firearm or a permit to carry a concealed firearm unless such conduct violates:
 - (a) A court order; or

- (b) Any provision of federal or state law.
- 8. [On or before July 1 of each year, the] The Director of the Department shall [submit to the Director of the Legislative Counsel Bureau a written report] provide an electronic means to access on the Central Repository's Internet website statistical data concerning all temporary and extended orders for protection issued pursuant to NRS 33.020, 200.378 and 200.591 during the previous calendar year that were transmitted to the Repository for Information Concerning Orders for Protection. The [report] data must include, without limitation, information for each court that issues temporary or extended orders for protection pursuant to NRS 33.020, 200.378 and 200.591, respectively, concerning:
- (a) The total number of temporary and extended orders that were granted by the court during the calendar year to which the [report] data pertains;
- (b) The number of temporary and extended orders that were granted to women;
- (c) The number of temporary and extended orders that were granted to men;
- (d) The number of temporary and extended orders that were vacated or expired;
- (e) The number of temporary orders that included a grant of temporary custody of a minor child; and
- (f) The number of temporary and extended orders that were served on the adverse party.
- 9. The information provided pursuant to subsection 8 must include only aggregate information for statistical purposes and must exclude any identifying information relating to a particular person.
- 10. The Repository for Information Concerning Orders for Protection must not contain any information concerning an event that occurred before October 1, 1998.
- 11. As used in this section, "Canadian domestic-violence protection order" has the meaning ascribed to it in NRS 33.119.





- **Sec. 5.** NRS 179A.450 is hereby amended to read as follows:
- 179A.450 1. The Repository for Information Concerning Crimes Against Older Persons or Vulnerable Persons is hereby created within the Central Repository.
- 2. The Repository for Information Concerning Crimes Against Older Persons or Vulnerable Persons must contain a complete and systematic record of all reports of the abuse, neglect, exploitation, isolation or abandonment of older persons or vulnerable persons in this State. The record must be prepared in a manner approved by the Director of the Department and must include, without limitation, the following information:
- (a) All incidents that are reported to state and local law enforcement agencies and the Aging and Disability Services Division of the Department of Health and Human Services.
 - (b) All cases that were investigated and the type of such cases.
- 3. [On or before July 1 of each year, the] The Director of the Department shall [prepare and submit a report to the Director of the Legislative Counsel Bureau for transmittal to the Legislature that sets forth] provide an electronic means to access on the Central Repository's Internet website statistical data on the abuse, neglect, exploitation, isolation or abandonment of older persons or vulnerable persons.
- 4. The data and findings generated pursuant to this section must not contain information that may reveal the identity of an individual victim or a person accused of the abuse, neglect, exploitation, isolation or abandonment of older persons or vulnerable persons.
 - 5. As used in this section:
- (a) "Abandonment" has the meaning ascribed to it in NRS 200.5092.
 - (b) "Abuse" has the meaning ascribed to it in NRS 200.5092.
- (c) "Exploitation" has the meaning ascribed to it in NRS 200.5092.
 - (d) "Isolation" has the meaning ascribed to it in NRS 200.5092.
 - (e) "Neglect" has the meaning ascribed to it in NRS 200.5092.
- (f) "Older person" means a person who is 60 years of age or older.
- 38 (g) "Vulnerable person" has the meaning ascribed to it in NRS 200.5092.
 - **Sec. 6.** The provisions of subsection 1 of NRS 218D.380 do not apply to any provision of this act which adds or revises a requirement to submit a report to the Legislature.
 - **Sec. 7.** This act becomes effective upon passage and approval.



