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ASSEMBLY BILL NO. 436–COMMITTEE ON COMMERCE AND LABOR

MARCH 26, 2021

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions relating to vision insurance. (BDR 57-808)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to health care; prohibiting an insurer from entering into a contract with a provider of vision care that contains certain provisions; requiring an insurer to provide certain information to a provider of vision care before entering into a contract to include the provider in the network of the insurer; prescribing certain requirements concerning the advertising and marketing of vision coverage; authorizing the imposition of an administrative penalty; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law prohibits certain unfair trade practices in the business of 1 2345678 insurance. (NRS 686A.010-686A.280) Section 1 of this bill prohibits an insurer from entering into a contract with a provider of vision care that places certain limitations on coverage. Section 1 also requires an insurer to provide to a provider of vision care a list of the rates of reimbursement that the insurer provides for covered vision care before entering into a contract to include the provider of vision care in the network of the insurer. Section 1 additionally: (1) requires an insurer to disclose in any policy of vision insurance or related materials any ownership or õ other pecuniary interest of the insurer in a manufacturer of goods covered by the 10 policy or in a provider of vision care; and (2) imposes certain restrictions on the 11 manner in which an insurer may advertise a policy of insurance that covers vision 12 care. Sections 2 and 3 of this bill authorize the Commissioner of Insurance to 13 enforce the requirements of section 1 in the same manner as other provisions governing the trade practices of insurers. Specifically, section 2 authorizes the Commissioner to hold a hearing if he or she has cause to believe that a violation of 14 15 section 1 has occurred. If the Commissioner finds after that hearing that a violation 16 17 has occurred and the insurer in violation knew or should have known of the





violation, section 3 authorizes the Commissioner to impose an administrative penalty or take action against the license of the insurer. Sections 4-9 of this bill provide that certain entities that provide vision coverage, including local governments and the Public Employees' Benefits Program, are subject to the provisions of section 1.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 686A of NRS is hereby amended by 2 adding thereto a new section to read as follows:

3 1. An insurer shall not enter into a contract with a provider 4 of vision care that conditions any rate of reimbursement for vision 5 care on the provider of vision care prescribing ophthalmic devices 6 or materials in which the insurer has an ownership or other 7 pecuniary interest or increases the rate of reimbursement if the 8 provider of vision care prescribes such ophthalmic devices or 9 materials.

10 2. Before entering into a contract with a provider of vision 11 care to include the provider of vision care in the network of an 12 insurer, the insurer must provide to the provider of vision care a 13 list of the rates of reimbursement for each service covered by the 14 contract.

15 3. An insurer shall disclose in any policy of insurance that 16 covers vision care or any description of benefits covered by such a 17 policy, whether written or electronic, any ownership or other 18 pecuniary interest of the insurer in a supplier of ophthalmic 19 devices or materials or a provider of vision care. The disclosure 20 must appear in a conspicuous and clear manner.

4. An insurer that does not provide reimbursement for specific vision care shall not claim in any advertisement or other material that the insurer covers that vision care or that such vision care is available at a discount or with a copayment or coinsurance in an amount that is in addition to the copayment or coinsurance that a covered person is typically required to pay for covered services.

28 5. As used in this section:

(a) "Provider of vision care" means a physician who provides
vision care or an optometrist.

31 (b) "Vision care" means:

32 (1) Routine ophthalmological evaluation of the eye, 33 including refraction.

(2) Ophthalmic devices or materials, including, without
 limitation, lenses, frames, mountings or other specially fabricated
 ophthalmic devices.





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Sec. 2. NRS 686A.160 is hereby amended to read as follows: 686A.160 If the Commissioner has cause to believe that any person has been engaged or is engaging, in this state, in any unfair

6 method of competition or any unfair or deceptive act or practice prohibited by NRS 686A.010 to 686A.310, inclusive, and section 1 7 8 of this act and that a proceeding by the Commissioner in respect 9 thereto would be in the interest of the public, the Commissioner may issue and serve upon such person a statement of the charges and a 10 notice of the hearing to be held thereon. The statement of charges 11 12 and notice of hearing shall comply with the requirements of NRS 13 679B.320 and shall be served upon such person directly or by 14 certified or registered mail, return receipt requested.

15 Sec. 3. NRS 686A.183 is hereby amended to read as follows:

16 686A.183 1. After the hearing provided for in NRS 17 686A.160, the Commissioner shall issue an order on hearing pursuant to NRS 679B.360. If the Commissioner determines that the 18 person charged has engaged in an unfair method of competition or 19 20 an unfair or deceptive act or practice in violation of NRS 686A.010 21 to 686A.310, inclusive, and section 1 of this act, the Commissioner 22 shall order the person to cease and desist from engaging in that 23 method of competition, act or practice, and may order one or both of 24 the following:

(a) If the person knew or reasonably should have known that he
or she was in violation of NRS 686A.010 to 686A.310, inclusive, *and section 1 of this act*, payment of an administrative fine of not
more than \$5,000 for each act or violation, except that as to licensed
agents, brokers, solicitors and adjusters, the administrative fine must
not exceed \$500 for each act or violation.

(b) Suspension or revocation of the person's license if the
person knew or reasonably should have known that he or she was in
violation of NRS 686A.010 to 686A.310, inclusive [.], and section
1 of this act.

35 2. Until the expiration of the time allowed for taking an appeal, 36 pursuant to NRS 679B.370, if no petition for review has been filed 37 within that time, or, if a petition for review has been filed within that 38 time, until the official record in the proceeding has been filed with 39 the court, the Commissioner may, at any time, upon such notice and 40 in such manner as the Commissioner deems proper, modify or set aside, in whole or in part, any order issued by him or her under this 41 42 section.

After the expiration of the time allowed for taking an appeal,
if no petition for review has been filed, the Commissioner may at
any time, after notice and opportunity for hearing, reopen and alter,





modify or set aside, in whole or in part, any order issued by him or
her under this section whenever in the opinion of the Commissioner
conditions of fact or of law have so changed as to require such

4 action or if the public interest so requires.

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Sec. 4. NRS 686A.520 is hereby amended to read as follows:

6 686A.520 1. The provisions of NRS 683A.341, 683A.451, 7 683A.461 and 686A.010 to 686A.310, inclusive, *and section 1 of* 8 *this act* apply to companies.

9 2. For the purposes of subsection 1, unless the context requires 10 that a section apply only to insurers, any reference in those sections 11 to "insurer" must be replaced by a reference to "company."

Sec. 5. NRS 695B.320 is hereby amended to read as follows:

13 695B.320 1. Nonprofit hospital and medical or dental service 14 corporations are subject to the provisions of this chapter, and to the 15 provisions of chapters 679A and 679B of NRS, NRS 686A.010 to 16 686A.315, inclusive, and section 1 of this act, 687B.010 to 17 687B.040, inclusive, 687B.070 to 687B.140, inclusive, 687B.150, 687B.160, 687B.180, 687B.200 to 687B.255, inclusive, 687B.270, 18 19 687B.310 to 687B.380, inclusive, 687B.410, 687B.420, 687B.430, 20 687B.500 and chapters 692B, 692C, 693A and 696B of NRS, to the 21 extent applicable and not in conflict with the express provisions of 22 this chapter.

23 2. For the purposes of this section and the provisions set forth 24 in subsection 1, a nonprofit hospital and medical or dental service 25 corporation is included in the meaning of the term "insurer."

26 Sec. 6. NRS 695C.300 is hereby amended to read as follows:

695C.300 1. No health maintenance organization or
representative thereof may cause or knowingly permit the use of
advertising which is untrue or misleading, solicitation which is
untrue or misleading or any form of evidence of coverage which is
deceptive. For purposes of this chapter:

(a) A statement or item of information shall be deemed to be
untrue if it does not conform to fact in any respect which is or may
be significant to an enrollee of, or person considering enrollment in,
a health care plan.

36 (b) A statement or item of information shall be deemed to be 37 misleading, whether or not it may be literally untrue if, in the total 38 context in which such statement is made or such item of information 39 is communicated, such statement or item of information may be 40 reasonably understood by a reasonable person not possessing special 41 knowledge regarding health care coverage, as indicating any benefit or advantage or the absence of any exclusion, limitation or 42 43 disadvantage of possible significance to an enrollee of, or person 44 considering enrollment in, a health care plan if such benefit or





advantage or absence of limitation, exclusion or disadvantage does
 not in fact exist.

3 (c) An evidence of coverage shall be deemed to be deceptive if 4 the evidence of coverage taken as a whole, and with consideration 5 given to typography and format as well as language, shall be such as 6 to cause a reasonable person not possessing special knowledge regarding health care plans and evidences of coverage therefor to 7 8 expect benefits, services, charges or other advantages which the 9 evidence of coverage does not provide or which the health care plan issuing such evidence of coverage does not regularly make available 10 11 for enrollees covered under such evidence of coverage.

12 2. NRS 686A.010 to 686A.310, inclusive, *and section 1 of this* 13 *act* shall be construed to apply to health maintenance organizations, 14 health care plans and evidences of coverage except to the extent that 15 the nature of health maintenance organizations, health care plans 16 and evidences of coverage render the sections therein clearly 17 inappropriate.

18 3. An enrollee may not be cancelled or not renewed except for 19 the failure to pay the charge for such coverage or for cause as 20 determined in the master contract.

4. No health maintenance organization, unless licensed as an insurer, may use in its name, contracts, or literature any of the words "insurance," "casualty," "surety," "mutual" or any other words descriptive of the insurance, casualty or surety business or deceptively similar to the name or description of any insurance or surety corporation doing business in this State.

5. No person not certificated under this chapter shall use in its name, contracts or literature the phrase "health maintenance organization" or the initials "HMO."

30 Sec. 7. NRS 695F.090 is hereby amended to read as follows:

695F.090 1. Prepaid limited health service organizations are
subject to the provisions of this chapter and to the following
provisions, to the extent reasonably applicable:

34 (a) NRS 687B.310 to 687B.420, inclusive, concerning 35 cancellation and nonrenewal of policies.

36 (b) NRS 687B.122 to 687B.128, inclusive, concerning 37 readability of policies.

- 38 (c) The requirements of NRS 679B.152.
- 39 (d) The fees imposed pursuant to NRS 449.465.

40 (e) NRS 686A.010 to 686A.310, inclusive, *and section 1 of this* 41 *act* concerning trade practices and frauds.

- 42 (f) The assessment imposed pursuant to NRS 679B.700.
- 43 (g) Chapter 683A of $\hat{N}RS$.





1 (h) To the extent applicable, the provisions of NRS 689B.340 to 2 689B.580, inclusive, and chapter 689C of NRS relating to the 3 portability and availability of health insurance.

4 (i) NRS 689A.035, 689A.0463, 689A.410, 689A.413 5 and 689A.415.

6 (i) NRS 680B.025 to 680B.039, inclusive, concerning premium 7 tax, premium tax rate, annual report and estimated quarterly tax 8 payments. For the purposes of this subsection, unless the context otherwise requires that a section apply only to insurers, any 9 reference in those sections to "insurer" must be replaced by a 10 reference to "prepaid limited health service organization." 11

(k) Chapter 692C of NRS, concerning holding companies.

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(1) NRS 689A.637, concerning health centers. 14 2. For the purposes of this section and the provisions set forth

15 in subsection 1, a prepaid limited health service organization is 16 included in the meaning of the term "insurer." 17

Sec. 8. NRS 287.010 is hereby amended to read as follows:

18 287.010 1. The governing body of any county, school 19 district, municipal corporation, political subdivision, public 20 corporation or other local governmental agency of the State of 21 Nevada may:

22 (a) Adopt and carry into effect a system of group life, accident 23 or health insurance, or any combination thereof, for the benefit of its 24 officers and employees, and the dependents of officers and 25 employees who elect to accept the insurance and who, where 26 necessary, have authorized the governing body to make deductions 27 from their compensation for the payment of premiums on the 28 insurance.

29 (b) Purchase group policies of life, accident or health insurance, 30 or any combination thereof, for the benefit of such officers and 31 employees, and the dependents of such officers and employees, as 32 have authorized the purchase, from insurance companies authorized 33 to transact the business of such insurance in the State of Nevada, 34 and, where necessary, deduct from the compensation of officers and 35 employees the premiums upon insurance and pay the deductions 36 upon the premiums.

(c) Provide group life, accident or health coverage through a 37 38 self-insurance reserve fund and. where necessary, deduct 39 contributions to the maintenance of the fund from the compensation 40 of officers and employees and pay the deductions into the fund. The 41 money accumulated for this purpose through deductions from the 42 compensation of officers and employees and contributions of the 43 governing body must be maintained as an internal service fund as 44 defined by NRS 354.543. The money must be deposited in a state or 45 national bank or credit union authorized to transact business in the





1 State of Nevada. Any independent administrator of a fund created 2 under this section is subject to the licensing requirements of chapter 3 683A of NRS, and must be a resident of this State. Any contract 4 with an independent administrator must be approved by the 5 Commissioner of Insurance as reasonableness to the of 6 administrative charges in relation to contributions collected and 7 benefits provided. The provisions of NRS 687B.408, 689B.030 to 8 689B.050, inclusive, 689B.287 and 689B.500 and section 1 of this 9 *act* apply to coverage provided pursuant to this paragraph, except 10 that the provisions of NRS 689B.0378, 689B.03785 and 689B.500 11 only apply to coverage for active officers and employees of the 12 governing body, or the dependents of such officers and employees.

(d) Defray part or all of the cost of maintenance of a selfinsurance fund or of the premiums upon insurance. The money for
contributions must be budgeted for in accordance with the laws
governing the county, school district, municipal corporation,
political subdivision, public corporation or other local governmental
agency of the State of Nevada.

2. If a school district offers group insurance to its officers and employees pursuant to this section, members of the board of trustees of the school district must not be excluded from participating in the group insurance. If the amount of the deductions from compensation required to pay for the group insurance exceeds the compensation to which a trustee is entitled, the difference must be paid by the trustee.

25 3. In any county in which a legal services organization exists, 26 the governing body of the county, or of any school district, 27 municipal corporation, political subdivision, public corporation or 28 other local governmental agency of the State of Nevada in the 29 county, may enter into a contract with the legal services 30 organization pursuant to which the officers and employees of the legal services organization, and the dependents of those officers and 31 32 employees, are eligible for any life, accident or health insurance 33 provided pursuant to this section to the officers and employees, and the dependents of the officers and employees, of the county, school 34 35 district. municipal corporation, political subdivision, public 36 corporation or other local governmental agency.

4. If a contract is entered into pursuant to subsection 3, the officers and employees of the legal services organization:

(a) Shall be deemed, solely for the purposes of this section, to be
officers and employees of the county, school district, municipal
corporation, political subdivision, public corporation or other local
governmental agency with which the legal services organization has
contracted; and





1 (b) Must be required by the contract to pay the premiums or 2 contributions for all insurance which they elect to accept or of which 3 they authorize the purchase.

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A contract that is entered into pursuant to subsection 3: 5.

- (a) Must be submitted to the Commissioner of Insurance for 5 6 approval not less than 30 days before the date on which the contract 7 is to become effective.
- 8 (b) Does not become effective unless approved by the 9 Commissioner.
- 10 (c) Shall be deemed to be approved if not disapproved by the Commissioner within 30 days after its submission. 11
- 12 As used in this section, "legal services organization" means 6. 13 an organization that operates a program for legal aid and receives 14 money pursuant to NRS 19.031.
 - Sec. 9. NRS 287.04335 is hereby amended to read as follows:
- 16 287.04335 If the Board provides health insurance through a 17 plan of self-insurance, it shall comply with the provisions of NRS 687B.409, 689B.255, 695G.150, 695G.155, 695G.160, 695G.162, 18 19 695G.164, 695G.1645, 695G.1665, 695G.167, 695G.170 to 20 695G.174, inclusive, 695G.177, 695G.200 to 695G.230, inclusive, 21 695G.241 to 695G.310, inclusive, and 695G.405, and section 1 of 22 *this act*, in the same manner as an insurer that is licensed pursuant to 23 title 57 of NRS is required to comply with those provisions.
- 24 Sec. 10. (Deleted by amendment.)
- 25 Sec. 11. (Deleted by amendment.)
- 26 Sec. 12. (Deleted by amendment.)
- 27 Sec. 13. The provisions of section 1 of this act do not apply to 28 any contract existing on October 1, 2021, between an insurer and a 29 provider of vision care until the contract is renewed.
- Notwithstanding the provisions of NRS 218D.430 and 30 Sec. 14. 31 218D.435, a committee, other than the Assembly Standing 32 Committee on Ways and Means and the Senate Standing Committee 33 on Finance, may vote on this act before the expiration of the period prescribed for the return of a fiscal note in NRS 218D.475. This 34 35 section applies retroactively from and after March 22, 2021.





