SENATE BILL NO. 494–SENATORS D. HARRIS, SPEARMAN; AND CANNIZZARO

MARCH 29, 2019

Referred to Committee on Government Affairs

SUMMARY—Revises provisions relating to emerging small businesses. (BDR 27-585)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets formitted material; is material to be omitted.

AN ACT relating to procurement; creating preferences in bidding for certain government contracts with local emerging small businesses; providing penalties; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law establishes a certification for a business that qualifies as a local emerging small business. (NRS 231.1405-231.14055) Under existing law, a local government purchasing contract is awarded to the contractor who submits the best bid. (NRS 332.065) Sections 2-6 of this bill create a preference of 5 percent for a bid for a local government purchasing contract which is submitted by a local emerging small business. Section 5 of this bill requires a bid submitted by a local emerging small business to be deemed to be 5 percent lower than the bid actually submitted. **Section 5** also prohibits granting the preference for the award of any contract which uses federal money, unless such a preference is authorized by federal law, or for any contract which has been procured on a multistate basis.

Existing law grants a preference of 5 percent for a bid or proposal for a state purchasing contract for certain businesses. (NRS 333.3351-333.3369) Sections 8-13 of this bill create a preference of 5 percent for a bid or proposal for a state purchasing contract which is submitted by a local emerging small business. **Section** 11 of this bill establishes that: (1) a bid submitted by a local emerging small business will be deemed to be 5 percent lower than the bid actually submitted; and (2) a proposal submitted by a local emerging small business will be deemed to have a score which is 5 percent higher than the score actually awarded. Section 11 also prohibits granting the preference for the award of any contract which uses federal money, unless such a preference is authorized by federal law, or for any contract which has been procured on a multistate basis. **Section 12** of this bill imposes certain penalties and restrictions upon a business that makes a material misrepresentation or commits a fraudulent act in applying for the preference or fails to comply with the requirements for the preference.





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Existing law grants a preference of 5 percent for a bid for a contract for a public work of this State for certain local businesses owned and operated by a veteran with a service-connected disability. (NRS 338.13844) **Sections 17-20** of this bill establish a preference in bidding on public works for a local emerging small business. **Section 18** of this bill requires a bid submitted by a local emerging small business to be deemed to be 5 percent lower than the bid actually submitted. **Section 19** of this bill imposes certain penalties and restrictions upon a business that makes a material misrepresentation or commits a fraudulent act in applying for the preference.

Existing law authorizes contractors to use certain preferences in bidding on contracts with an estimated cost exceeding \$250,000. (NRS 338.1389, 338.147) Sections 22 and 23 of this bill authorize contractors to use a preference as a local emerging small business in bidding on those contracts. Existing law also gives a weight of 5 percent to certain preferences in a contractor's bid for certain contracts. (NRS 338.1693, 338.1725, 338.1727) Sections 24-26 of this bill give a weight of 5 percent to a contractor's preference as a local emerging small business.

Existing law authorizes a design-build team to use certain preferences to bid on a contract related to the construction, reconstruction or improvement of a highway. (NRS 408.388, 408.3885, 408.3886) **Sections 27 and 28** of this bill authorize a design-build team to use a preference as a local emerging small business in bidding on such a contract.

Sections 14, 15 and 21 of this bill make conforming changes.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** Chapter 332 of NRS is hereby amended by adding thereto the provisions set forth as sections 2 to 6, inclusive, of this act.
- Sec. 2. As used in sections 2 to 6, inclusive, of this act, unless the context otherwise requires, the words and terms defined in sections 3 and 4 of this act have the meanings ascribed to them in those sections.
- Sec. 3. "Local emerging small business" has the meaning ascribed to it in NRS 231.1402.
- Sec. 4. "Local government purchasing contract" means a contract awarded pursuant to the provisions of this chapter.
- Sec. 5. 1. If a local emerging small business submits a bid on a local government purchasing contract, the bid shall be deemed to be 5 percent lower than the bid actually submitted.
 - 2. The preference described in subsection 1 may not be:
 - (a) Combined with any other preference.
- (b) Granted for the award of any contract which uses federal money unless such a preference is authorized by federal law.
- (c) Granted for the award of any contract procured on a multistate basis.
- Sec. 6. To the extent applicable, a governing body or its authorized representative shall comply with regulations adopted by





the Purchasing Division of the Department of Administration pursuant to section 13 of this act. A governing body or its authorized representative may enact any ordinance to govern matters that are not accounted for in the regulations adopted by the Purchasing Division.

- **Sec. 7.** Chapter 333 of NRS is hereby amended by adding thereto the provisions set forth as sections 8 to 13, inclusive, of this act.
- Sec. 8. As used in sections 8 to 13, inclusive, of this act, unless the context otherwise requires, the words and terms defined in sections 9 and 10 of this act have the meanings ascribed to them in those sections.
- Sec. 9. "Local emerging small business" has the meaning ascribed to it in NRS 231.1402.
- Sec. 10. "State purchasing contract" means a contract awarded pursuant to the provisions of this chapter.
 - Sec. 11. 1. If a local emerging small business submits a:
- (a) Bid to furnish commodities that was solicited pursuant to NRS 333.300, the bid shall be deemed to be 5 percent lower than the bid actually submitted; or
- (b) Proposal to contract for services, the score assigned to the proposal pursuant to NRS 333.335 shall be deemed to be 5 percent higher than the score actually awarded.
 - 2. The preference described in subsection 1 may not be:
 - (a) Combined with any other preference.
- (b) Granted for the award of any contract which uses federal money unless such a preference is authorized by federal law.
- (c) Granted for the award of any contract procured on a multistate basis.
- Sec. 12. I. In addition to any other remedy or penalty provided by law, if the Purchasing Division determines that a business has made a material misrepresentation or otherwise committed a fraudulent act in applying for a preference described in section 11 of this act or has failed to comply with the requirements of that section, the business:
- (a) Shall pay to the Purchasing Division, if awarded a state purchasing contract, a penalty in the amount of 1 percent of the cost of the state purchasing contract;
- (b) Shall not bid on a state purchasing contract or a contract awarded by any local government for 1 year after the date upon which the Purchasing Division makes such a determination; and
- (c) Shall not apply for or receive a preference described in section 11 of this act for 5 years after the date upon which the Purchasing Division makes such a determination.





- 2. If the Purchasing Division determines, as described in subsection 1, that a business has made a material misrepresentation or otherwise committed a fraudulent act in applying for a preference described in section 11 of this act or has failed to comply with the requirements of that section, the business may apply to the Administrator to review the decision pursuant to chapter 233B of NRS.
- Sec. 13. The Purchasing Division may adopt such regulations as it determines to be necessary or advisable to carry out the provisions of sections 8 to 13, inclusive, of this act. The regulations may include, without limitation, provisions setting forth:
- 1. The method by which a business may apply to receive a preference described in section 11 of this act;
- 2. The documentation or other proof that a business must submit to demonstrate that it qualifies for a preference described in section 11 of this act; and
- 3. Such other matters as the Purchasing Division deems relevant.
 - **Sec. 14.** NRS 333.310 is hereby amended to read as follows:
- 333.310 1. An advertisement must contain a general description of the classes of commodities or services for which a bid or proposal is wanted and must state:
- (a) The name and location of the department, agency, local government, district or institution for which the purchase is to be made.
- (b) Where and how specifications and quotation forms may be obtained.
- (c) If the advertisement is for bids, whether the Administrator is authorized by the using agency to be supplied to consider a bid for an article that is an alternative to the article listed in the original request for bids if:
- (1) The specifications of the alternative article meet or exceed the specifications of the article listed in the original request for bids:
- (2) The purchase of the alternative article results in a lower price; and
- (3) The Administrator deems the purchase of the alternative article to be in the best interests of the State of Nevada.
- 40 (d) Notice of the preferences set forth in NRS 333.3354 and 333.3366 and section 11 of this act.
 - (e) Notice of the written certification required pursuant to NRS 333.338.
 - (f) The date and time not later than which responses must be received by the Purchasing Division.





- (g) The date and time when responses will be opened.
- The Administrator or a designated agent of the Administrator shall approve the copy for the advertisement.
 - 2. Each advertisement must be published:
- (a) In at least one newspaper of general circulation in the State. The selection of the newspaper to carry the advertisement must be made in the manner provided by this chapter for other purchases, on the basis of the lowest price to be secured in relation to the paid circulation; and
 - (b) On the Internet website of the Purchasing Division.
 - **Sec. 15.** NRS 333.340 is hereby amended to read as follows:
- 333.340 1. Every contract or order for goods must be awarded to the lowest responsible bidder. To determine the lowest responsible bidder, the Administrator:
 - (a) Shall consider, if applicable:
- (1) The granting of the preference described in NRS 333.3366.
- (2) The required standards adopted pursuant to NRS 333.4611.
 - (3) The certification described in NRS 333.182.
- (4) The granting of the preference described in NRS 333.3354.
- (5) The granting of the preference described in section 11 of this act.
 - (b) May consider:

- (1) The location of the using agency to be supplied.
- (2) The qualities of the articles to be supplied.
- (3) The total cost of ownership of the articles to be supplied.
- (4) Except as otherwise provided in subparagraph (5), the conformity of the articles to be supplied with the specifications.
- (5) If the articles are an alternative to the articles listed in the original request for bids, whether the advertisement for bids included a statement that bids for an alternative article will be considered if:
- (I) The specifications of the alternative article meet or exceed the specifications of the article listed in the original request for bids;
- (II) The purchase of the alternative article results in a lower price; and
- (III) The Administrator deems the purchase of the alternative article to be in the best interests of the State of Nevada.
- (6) The purposes for which the articles to be supplied are required.
 - (7) The dates of delivery of the articles to be supplied.





- 2. If a contract or an order is not awarded to the lowest bidder, the Administrator shall provide the lowest bidder with a written statement which sets forth the specific reasons that the contract or order was not awarded to him or her.
- 3. As used in this section, "total cost of ownership" includes, but is not limited to:
 - (a) The history of maintenance or repair of the articles;
 - (b) The cost of routine maintenance and repair of the articles;
 - (c) Any warranties provided in connection with the articles;
 - (d) The cost of replacement parts for the articles; and
- (e) The value of the articles as used articles when given in trade on a subsequent purchase.
- **Sec. 16.** Chapter 338 of NRS is hereby amended by adding thereto the provisions set forth as sections 17 to 20, inclusive, of this act.
- Sec. 17. As used in sections 17 to 20, inclusive, of this act, "local emerging small business" has the meaning ascribed to it in NRS 231.1402.
- Sec. 18. 1. For the purpose of awarding a contract for a public work of this State, if a local emerging small business submits a bid, the bid shall be deemed to be 5 percent lower than the bid actually submitted.
- 2. The preference described in subsection 1 may not be combined with any other preference.
- Sec. 19. 1. If the Division determines that a business has made a material misrepresentation or otherwise committed a fraudulent act in applying for a preference described in section 18 of this act, the business is thereafter permanently prohibited from:
- (a) Applying for or receiving a preference described in section 18 of this act; and
 - (b) Bidding on a contract for a public work of this State.
- 2. If the Division determines, as described in subsection 1, that a business has made a material misrepresentation or otherwise committed a fraudulent act in applying for a preference described in section 18 of this act, the business may apply to the Administrator to review the decision pursuant to chapter 233B of NRS.
- 3. As used in this section, "Administrator" has the meaning ascribed to it in NRS 341.011.
 - Sec. 20. The State Public Works Board may adopt such regulations as it determines to be necessary or advisable to carry out the provisions of sections 17 to 20, inclusive, of this act. The regulations may include, without limitation, provisions setting forth:





- 1. The method by which a business may apply to receive a preference described in section 18 of this act;
- 2. Documentation or other proof that a business must submit to demonstrate that it qualifies for a preference described in section 18 of this act; and
 - 3. Such other matters as the Division deems relevant.
- → In carrying out the provisions of this section, the State Public Works Board and the Division shall, to the extent practicable, cooperate and coordinate with the Purchasing Division of the Department of Administration so that any regulations adopted pursuant to this section and section 13 of this act are reasonably consistent.
- **Sec. 21.** NRS 338.1373 is hereby amended to read as follows: 338.1373 1. A local government or its authorized representative shall award a contract for a public work pursuant to the provisions of NRS 338.1415 and:
- (a) NRS 338.1377 to 338.139, inclusive [;], and sections 17 to 20, inclusive, of this act;
 - (b) NRS 338.143 to 338.148, inclusive;
 - (c) NRS 338.1685 to 338.16995, inclusive; or
 - (d) NRS 338.1711 to 338.173, inclusive.
- Except as otherwise provided in this subsection, subsection 3 and chapter 408 of NRS, the provisions of this chapter apply with respect to contracts for the construction, reconstruction. improvement and maintenance of highways that are awarded by the Department of Transportation pursuant to NRS 408.201 and 408.313 to 408.433, inclusive. The provisions of NRS 338.1375 to 338.1382, inclusive, 338.1386, 338.13862, 338.13864, 338.139, 338.142 and 338.1711 to 338.1727, inclusive, do not apply with for construction, respect to contracts the reconstruction, improvement and maintenance of highways that are awarded by the Department of Transportation pursuant to NRS 408.201 and 408.313 to 408.433, inclusive.
- 3. To the extent that a provision of this chapter precludes the granting of federal assistance or reduces the amount of such assistance with respect to a contract for the construction, reconstruction, improvement or maintenance of highways that is awarded by the Department of Transportation pursuant to NRS 408.201 and 408.313 to 408.433, inclusive, that provision of this chapter does not apply to the Department of Transportation or the contract.
- **Sec. 22.** NRS 338.1389 is hereby amended to read as follows: 338.1389 1. Except as otherwise provided in subsection 10 and NRS 338.1385, 338.1386 and 338.13864, a public body or its authorized representative shall award a contract for a public work



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for which the estimated cost exceeds \$250,000 to the contractor who submits the best bid.

- 2. Except as otherwise provided in subsection 10 or limited by subsection 11, the lowest bid that is:
 - (a) Submitted by a responsive and responsible contractor who:
- (1) Has been determined by the public body to be a qualified bidder pursuant to NRS 338.1379 or 338.1382;
- (2) At the time the contractor submits his or her bid, provides a valid certificate of eligibility to receive a preference in bidding on public works issued to the contractor by the State Contractors' Board pursuant to subsection 3 or 4 [;] or is eligible to receive a preference in bidding on public works pursuant to section 18 of this act; and
- (3) Within 2 hours after the completion of the opening of the bids by the public body or its authorized representative, submits a signed affidavit that meets the requirements of subsection 1 of NRS 338.0117; and
- (b) Not more than 5 percent higher than the bid submitted by the lowest responsive and responsible bidder who:
- (1) Does not provide, at the time he or she submits the bid, a valid certificate of eligibility to receive a preference in bidding on public works issued to him or her by the State Contractors' Board pursuant to subsection 3 or 4 [;] or is eligible to receive a preference in bidding on public works pursuant to section 18 of this act; or
- (2) Does not submit, within 2 hours after the completion of the opening of the bids by the public body or its authorized representative, a signed affidavit certifying that he or she will comply with the requirements of paragraphs (a) to (d), inclusive, of subsection 1 of NRS 338.0117 for the duration of the contract,
- → shall be deemed to be the best bid for the purposes of this section.
- 3. The State Contractors' Board shall issue a certificate of eligibility to receive a preference in bidding on public works to a general contractor who is licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board an affidavit from a certified public accountant setting forth that the general contractor has, while licensed as a general contractor in this State:
 - (a) Paid directly, on his or her own behalf:
- (1) The sales and use taxes imposed pursuant to chapters 372, 374 and 377 of NRS on materials used for construction in this State, including, without limitation, construction that is undertaken or carried out on land within the boundaries of this State that is managed by the Federal Government or is on an Indian reservation or Indian colony, of not less than \$5,000 for each consecutive 12-





month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant;

- (2) The governmental services tax imposed pursuant to chapter 371 of NRS on the vehicles used in the operation of his or her business in this State of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant; or
- (3) Any combination of such sales and use taxes and governmental services tax; or
- (b) Acquired, by purchase, inheritance, gift or transfer through a stock option plan, all the assets and liabilities of a viable, operating construction firm that possesses a:
- (1) License as a general contractor pursuant to the provisions of chapter 624 of NRS; and
- (2) Certificate of eligibility to receive a preference in bidding on public works.
- 4. The State Contractors' Board shall issue a certificate of eligibility to receive a preference in bidding on public works to a specialty contractor who is licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board an affidavit from a certified public accountant setting forth that the specialty contractor has, while licensed as a specialty contractor in this State:
 - (a) Paid directly, on his or her own behalf:
- (1) The sales and use taxes pursuant to chapters 372, 374 and 377 of NRS on materials used for construction in this State, including, without limitation, construction that is undertaken or carried out on land within the boundaries of this State that is managed by the Federal Government or is on an Indian reservation or Indian colony, of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant;
- (2) The governmental services tax imposed pursuant to chapter 371 of NRS on the vehicles used in the operation of his or her business in this State of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant; or
- (3) Any combination of such sales and use taxes and governmental services tax; or
- (b) Acquired, by purchase, inheritance, gift or transfer through a stock option plan, all the assets and liabilities of a viable, operating construction firm that possesses a:
- (1) License as a specialty contractor pursuant to the provisions of chapter 624 of NRS; and





- (2) Certificate of eligibility to receive a preference in bidding on public works.
- 5. For the purposes of complying with the requirements set forth in paragraph (a) of subsection 3 and paragraph (a) of subsection 4, a contractor shall be deemed to have paid:
- (a) Sales and use taxes and governmental services taxes that were paid in this State by an affiliate or parent company of the contractor, if the affiliate or parent company is also a general contractor or specialty contractor, as applicable; and
- (b) Sales and use taxes that were paid in this State by a joint venture in which the contractor is a participant, in proportion to the amount of interest the contractor has in the joint venture.
- 6. A contractor who has received a certificate of eligibility to receive a preference in bidding on public works from the State Contractors' Board pursuant to subsection 3 or 4 shall, at the time for the renewal of his or her contractor's license pursuant to NRS 624.283, submit to the Board an affidavit from a certified public accountant setting forth that the contractor has, during the immediately preceding 12 months, paid the taxes required pursuant to paragraph (a) of subsection 3 or paragraph (a) of subsection 4, as applicable, to maintain eligibility to hold such a certificate.
- 7. A contractor who fails to submit an affidavit to the Board pursuant to subsection 6 ceases to be eligible to receive a preference in bidding on public works unless the contractor reapplies for and receives a certificate of eligibility pursuant to subsection 3 or 4, as applicable.
- 8. If a contractor holds more than one contractor's license, the contractor must submit a separate application for each license pursuant to which the contractor wishes to qualify for a preference in bidding. Upon issuance, the certificate of eligibility to receive a preference in bidding on public works becomes part of the contractor's license for which the contractor submitted the application.
- 9. If a contractor who applies to the State Contractors' Board for a certificate of eligibility to receive a preference in bidding on public works:
- (a) Submits false information to the Board regarding the required payment of taxes, the contractor is not eligible to receive a preference in bidding on public works for a period of 5 years after the date on which the Board becomes aware of the submission of the false information; or
- (b) Is found by the Board to have, within the preceding 5 years, materially breached a contract for a public work for which the cost exceeds \$5,000,000, the contractor is not eligible to receive a preference in bidding on public works.





- 10. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular public work because of the provisions of subsection 2, those provisions do not apply insofar as their application would preclude or reduce federal assistance for that work.
- 11. If a bid is submitted by two or more contractors as a joint venture or by one of them as a joint venturer, the bid may receive a preference in bidding only if both or all of the joint venturers separately meet the requirements of subsection 2.
- 12. The State Contractors' Board shall adopt regulations and may assess reasonable fees relating to the certification of contractors for a preference in bidding on public works.
- 13. A person who submitted a bid on the public work or an entity who believes that the contractor who was awarded the contract for the public work wrongfully holds a certificate of eligibility to receive a preference in bidding on public works may challenge the validity of the certificate by filing a written objection with the public body to which the contractor has submitted a bid on a contract for the construction of a public work. A written objection authorized pursuant to this subsection must:
- (a) Set forth proof or substantiating evidence to support the belief of the person or entity that the contractor wrongfully holds a certificate of eligibility to receive a preference in bidding on public works; and
- (b) Be filed with the public body not later than 3 business days after the opening of the bids by the public body or its authorized representative.
- 14. If a public body receives a written objection pursuant to subsection 13, the public body shall determine whether the objection is accompanied by the proof or substantiating evidence required pursuant to paragraph (a) of that subsection. If the public body determines that the objection is not accompanied by the required proof or substantiating evidence, the public body shall dismiss the objection and the public body or its authorized representative may proceed immediately to award the contract. If the public body determines that the objection is accompanied by the required proof or substantiating evidence, the public body shall determine whether the contractor qualifies for the certificate pursuant to the provisions of this section and the public body or its authorized representative may proceed to award the contract accordingly.
 - **Sec. 23.** NRS 338.147 is hereby amended to read as follows:
- 338.147 1. Except as otherwise provided in subsection 10 and NRS 338.143, 338.1442 and 338.1446, a local government or its authorized representative shall award a contract for a public work





for which the estimated cost exceeds \$250,000 to the contractor who submits the best bid.

- 2. Except as otherwise provided in subsection 10 or limited by subsection 11, the lowest bid that is:
 - (a) Submitted by a contractor who:

- (1) Has been found to be a responsible and responsive contractor by the local government or its authorized representative;
- (2) At the time the contractor submits his or her bid, provides a valid certificate of eligibility to receive a preference in bidding on public works issued to the contractor by the State Contractors' Board pursuant to subsection 3 or 4 [;] or is eligible to receive a preference in bidding on public works pursuant to section 18 of this act; and
- (3) Within 2 hours after the completion of the opening of the bids by the local government or its authorized representative, submits a signed affidavit that meets the requirements of subsection 1 of NRS 338.0117; and
- (b) Not more than 5 percent higher than the bid submitted by the lowest responsive and responsible bidder who:
- (1) Does not provide, at the time he or she submits the bid, a valid certificate of eligibility to receive a preference in bidding on public works issued to him or her by the State Contractors' Board pursuant to subsection 3 or 4 [;] or is eligible to receive a preference in bidding on public works pursuant to section 18 of this act; or
- (2) Does not submit, within 2 hours after the completion of the opening of the bids by the public body or its authorized representative, a signed affidavit certifying that he or she will comply with the requirements of paragraphs (a) to (d), inclusive, of subsection 1 of NRS 338.0117 for the duration of the contract,
- shall be deemed to be the best bid for the purposes of this section.
- 3. The State Contractors' Board shall issue a certificate of eligibility to receive a preference in bidding on public works to a general contractor who is licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board an affidavit from a certified public accountant setting forth that the general contractor has, while licensed as a general contractor in this State:
 - (a) Paid directly, on his or her own behalf:
- (1) The sales and use taxes imposed pursuant to chapters 372, 374 and 377 of NRS on materials used for construction in this State, including, without limitation, construction that is undertaken or carried out on land within the boundaries of this State that is managed by the Federal Government or is on an Indian reservation or Indian colony, of not less than \$5,000 for each consecutive





12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant;

- (2) The governmental services tax imposed pursuant to chapter 371 of NRS on the vehicles used in the operation of his or her business in this State of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant; or
- (3) Any combination of such sales and use taxes and governmental services tax; or
- (b) Acquired, by purchase, inheritance, gift or transfer through a stock option plan, all the assets and liabilities of a viable, operating construction firm that possesses a:
- (1) License as a general contractor pursuant to the provisions of chapter 624 of NRS; and
- (2) Certificate of eligibility to receive a preference in bidding on public works.
- 4. The State Contractors' Board shall issue a certificate of eligibility to receive a preference in bidding on public works to a specialty contractor who is licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board an affidavit from a certified public accountant setting forth that the specialty contractor has, while licensed as a specialty contractor in this State:
 - (a) Paid directly, on his or her own behalf:
- (1) The sales and use taxes pursuant to chapters 372, 374 and 377 of NRS on materials used for construction in this State, including, without limitation, construction that is undertaken or carried out on land within the boundaries of this State that is managed by the Federal Government or is on an Indian reservation or Indian colony, of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant;
- (2) The governmental services tax imposed pursuant to chapter 371 of NRS on the vehicles used in the operation of his or her business in this State of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant; or
- (3) Any combination of such sales and use taxes and governmental services tax; or
- (b) Acquired, by purchase, inheritance, gift or transfer through a stock option plan, all the assets and liabilities of a viable, operating construction firm that possesses a:
- (1) License as a specialty contractor pursuant to the provisions of chapter 624 of NRS; and





- (2) Certificate of eligibility to receive a preference in bidding on public works.
- 5. For the purposes of complying with the requirements set forth in paragraph (a) of subsection 3 and paragraph (a) of subsection 4, a contractor shall be deemed to have paid:
- (a) Sales and use taxes and governmental services taxes paid in this State by an affiliate or parent company of the contractor, if the affiliate or parent company is also a general contractor or specialty contractor, as applicable; and
- (b) Sales and use taxes paid in this State by a joint venture in which the contractor is a participant, in proportion to the amount of interest the contractor has in the joint venture.
- 6. A contractor who has received a certificate of eligibility to receive a preference in bidding on public works from the State Contractors' Board pursuant to subsection 3 or 4 shall, at the time for the renewal of his or her contractor's license pursuant to NRS 624.283, submit to the Board an affidavit from a certified public accountant setting forth that the contractor has, during the immediately preceding 12 months, paid the taxes required pursuant to paragraph (a) of subsection 3 or paragraph (a) of subsection 4, as applicable, to maintain eligibility to hold such a certificate.
- 7. A contractor who fails to submit an affidavit to the Board pursuant to subsection 6 ceases to be eligible to receive a preference in bidding on public works unless the contractor reapplies for and receives a certificate of eligibility pursuant to subsection 3 or 4, as applicable.
- 8. If a contractor holds more than one contractor's license, the contractor must submit a separate application for each license pursuant to which the contractor wishes to qualify for a preference in bidding. Upon issuance, the certificate of eligibility to receive a preference in bidding on public works becomes part of the contractor's license for which the contractor submitted the application.
- 9. If a contractor who applies to the State Contractors' Board for a certificate of eligibility to receive a preference in bidding on public works:
- (a) Submits false information to the Board regarding the required payment of taxes, the contractor is not eligible to receive a preference in bidding on public works for a period of 5 years after the date on which the Board becomes aware of the submission of the false information; or
- (b) Is found by the Board to have, within the preceding 5 years, materially breached a contract for a public work for which the cost exceeds \$5,000,000, the contractor is not eligible to receive a preference in bidding on public works.





- 10. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular public work because of the provisions of subsection 2, those provisions do not apply insofar as their application would preclude or reduce federal assistance for that work.
- 11. If a bid is submitted by two or more contractors as a joint venture or by one of them as a joint venturer, the bid may receive a preference in bidding only if both or all of the joint venturers separately meet the requirements of subsection 2.
- 12. The State Contractors' Board shall adopt regulations and may assess reasonable fees relating to the certification of contractors for a preference in bidding on public works.
- 13. A person who submitted a bid on the public work or an entity who believes that the contractor who was awarded the contract for the public work wrongfully holds a certificate of eligibility to receive a preference in bidding on public works may challenge the validity of the certificate by filing a written objection with the local government to which the contractor has submitted a bid on a contract for the construction of a public work. A written objection authorized pursuant to this subsection must:
- (a) Set forth proof or substantiating evidence to support the belief of the person or entity that the contractor wrongfully holds a certificate of eligibility to receive a preference in bidding on public works; and
- (b) Be filed with the local government not later than 3 business days after the opening of the bids by the local government or its authorized representative.
- 14. If a local government receives a written objection pursuant to subsection 13, the local government shall determine whether the objection is accompanied by the proof or substantiating evidence required pursuant to paragraph (a) of that subsection. If the local government determines that the objection is not accompanied by the required proof or substantiating evidence, the local government shall dismiss the objection and the local government or its authorized representative may proceed immediately to award the contract. If the local government determines that the objection is accompanied by the required proof or substantiating evidence, the local government shall determine whether the contractor qualifies for the certificate pursuant to the provisions of this section and the local government or its authorized representative may proceed to award the contract accordingly.
- **Sec. 24.** NRS 338.1693 is hereby amended to read as follows: 338.1693

 1. The public body or its authorized representative

shall appoint a panel consisting of at least three but not more than seven members, a majority of whom must have experience in the





construction industry, to rank the proposals submitted to the public body by evaluating the proposals as required pursuant to subsections 2 and 3.

- 2. The panel appointed pursuant to subsection 1 shall rank the proposals by:
- (a) Verifying that each applicant satisfies the requirements of NRS 338.1691; and
- (b) Evaluating and assigning a score to each of the proposals received by the public body based on the factors and relative weight assigned to each factor that the public body specified in the request for proposals.
- 3. When ranking the proposals, the panel appointed pursuant to subsection 1 shall assign a relative weight of 5 percent to either the applicant's possession of a certificate of eligibility to receive a preference in bidding on public works if the applicant submits a signed affidavit that meets the requirements of subsection 1 of NRS 338.0117 [-] or the applicant's possession of a certificate as a local emerging small business. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular public work because of the provisions of this subsection, those provisions of this subsection do not apply insofar as their application would preclude or reduce federal assistance for that work. The relative weight assigned to an applicant pursuant to this subsection must not exceed a total of 5 percent.
- 4. After the panel appointed pursuant to subsection 1 ranks the proposals, the public body or its authorized representative shall, except as otherwise provided in subsection 8, select at least the two but not more than the five applicants whose proposals received the highest scores for interviews.
- 5. The public body or its authorized representative may appoint a separate panel to interview and rank the applicants selected pursuant to subsection 4. If a separate panel is appointed pursuant to this subsection, the panel must consist of at least three but not more than seven members, a majority of whom must have experience in the construction industry.
- 6. During the interview process, the panel conducting the interview may require the applicants to submit a preliminary proposed amount of compensation for managing the preconstruction and construction of the public work, including, without limitation, the cost of general overhead and profit, but in no event shall the proposed amount of compensation be less than 5 percent or more than 20 percent of the scoring for the selection of the most qualified applicant. All presentations made at any interview conducted pursuant to this subsection or subsection 5 may be made only by key





personnel employed by the applicant, as determined by the applicant, and the employees of the applicant who will be directly responsible for managing the preconstruction and construction of

4 the public work.

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- After conducting such interviews, the panel that conducted the interviews shall rank the applicants by using a ranking process that is separate from the process used to rank the applicants pursuant to subsection 2 and is based only on information submitted during the interview process. The score to be given for the proposed amount of compensation, if any, must be calculated by dividing the lowest of all the proposed amounts of compensation by the applicant's proposed amount of compensation multiplied by the total possible points available to each applicant. When ranking the applicants, the panel that conducted the interviews shall assign a relative weight of 5 percent to the applicant's possession of a certificate of eligibility to receive a preference in bidding on public works if the applicant submits a signed affidavit that meets the requirements of subsection 1 of NRS 338.0117 : or the applicant's possession of a certificate as a local emerging small business. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular public work because of the provisions of this subsection, those provisions of this subsection do not apply insofar as their application would preclude or reduce federal assistance for that work. The relative weight assigned to an applicant pursuant to this subsection must not exceed a total of 5 percent.
- 8. If the public body did not receive at least two proposals, the public body may not contract with a construction manager at risk.
- Upon receipt of the final rankings of the applicants from the panel that conducted the interviews, the public body or its authorized representative shall enter into negotiations with the most qualified applicant determined pursuant to the provisions of this section for a contract for preconstruction services, unless the public body required the submission of a proposed amount compensation, in which case the proposed amount of compensation submitted by the applicant must be the amount offered for the contract. If the public body or its authorized representative is unable to negotiate a contract with the most qualified applicant for an amount of compensation that the public body or its authorized representative and the most qualified applicant determine to be fair and reasonable, the public body or its authorized representative shall terminate negotiations with that applicant. The public body or its authorized representative may then undertake negotiations with the next most qualified applicant in sequence until an agreement is reached and, if the negotiation is undertaken by an authorized





representative of the public body, approved by the public body or until a determination is made by the public body to reject all applicants.

- 10. The public body or its authorized representative shall:
- (a) Make available to all applicants and the public the following information, as determined by the panel appointed pursuant to subsection 1 and the panel that conducted the interviews, as applicable:
 - (1) The final rankings of the applicants;
- (2) The score assigned to each proposal received by the public body; and
- (3) For each proposal received by the public body, the score assigned to each factor that the public body specified in the request for proposals; and
- (b) Provide, upon request, an explanation to any unsuccessful applicant of the reasons why the applicant was unsuccessful.
- 11. As used in this section, "local emerging small business" has the meaning ascribed to it in NRS 231.1402.
 - **Sec. 25.** NRS 338.1725 is hereby amended to read as follows:
- 338.1725 1. The public body shall select at least two but not more than four finalists from among the design-build teams that submitted preliminary proposals. If the public body does not receive at least two preliminary proposals from design-build teams that the public body determines to be qualified pursuant to this section and NRS 338.1721, the public body may not contract with a design-build team for the design and construction of the public work.
- 2. The public body shall select finalists pursuant to subsection 1 by:
- (a) Verifying that each design-build team which submitted a preliminary proposal satisfies the requirements of NRS 338.1721;
- (b) Conducting an evaluation of the qualifications of each design-build team that submitted a preliminary proposal, including, without limitation, an evaluation of:
- (1) The professional qualifications and experience of the members of the design-build team;
- (2) The performance history of the members of the designbuild team concerning other recent, similar projects completed by those members, if any;
- (3) The safety programs established and the safety records accumulated by the members of the design-build team; and
- (4) The proposed plan of the design-build team to manage the design and construction of the public work that sets forth in detail the ability of the design-build team to design and construct the public work; and





- (c) Except as otherwise provided in this paragraph, assigning, without limitation, a relative weight of 5 percent to either the possession of both a certificate of eligibility to receive a preference in bidding on public works by all contractors on the design-build team and a certificate of eligibility to receive a preference when competing for public works by all design professionals on the design-build team : or the possession of a certificate as a local emerging small business. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular public work because of the provisions of this paragraph relating to a preference in bidding on public works or a preference when competing for public works, those provisions of this paragraph do not apply insofar as their application would preclude or reduce federal assistance for that public work. The relative weight assigned pursuant to this paragraph must not exceed a total of 5 percent.
- 3. After the selection of finalists pursuant to this section, the public body shall make available to the public the results of the evaluations of preliminary proposals conducted pursuant to paragraph (b) of subsection 2 and identify which of the finalists, if any, received an assignment of 5 percent pursuant to paragraph (c) of subsection 2.
- 4. As used in this section, "local emerging small business" has the meaning ascribed to it in NRS 231.1402.
- **Sec. 26.** NRS 338.1727 is hereby amended to read as follows: 338.1727 1. After selecting the finalists pursuant to NRS 338.1725, the public body shall provide to each finalist a request for final proposals for the public work. The request for final proposals must:
- (a) Set forth the factors that the public body will use to select a design-build team to design and construct the public work, including the relative weight to be assigned to each factor; and
- (b) Set forth the date by which final proposals must be submitted to the public body.
- 2. If one or more of the finalists selected pursuant to NRS 338.1725 is disqualified or withdraws, the public body may select a design-build team from the remaining finalist or finalists.
- 3. Except as otherwise provided in this subsection, in assigning the relative weight to each factor for selecting a design-build team pursuant to subsection 1, the public body shall assign, without limitation, a relative weight of 5 percent to *either* the possession of both a certificate of eligibility to receive a preference in bidding on public works by all contractors on the design-build team if the contractors submit signed affidavits that meet the requirements of subsection 1 of NRS 338.0117, and a certificate of eligibility to





receive a preference when competing for public works by all design professionals on the design-build team [] or the possession of a certificate as a local emerging small business, and a relative weight of at least 30 percent to the proposed cost of design and construction of the public work. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular public work because of the provisions of this subsection relating to a preference in bidding on public works, or a preference when competing for public works, those provisions of this subsection do not apply insofar as their application would preclude or reduce federal assistance for that public work. The relative weight assigned for the submission of affidavits and a certificate of eligibility to receive a preference or the possession of a certificate as a local emerging small business shall not exceed a total of 5 percent.

- 4. A final proposal submitted by a design-build team pursuant to this section must be prepared thoroughly and be responsive to the criteria that the public body will use to select a design-build team to design and construct the public work described in subsection 1. A design-build team that submits a final proposal which is not responsive shall not be awarded the contract and shall not be eligible for the partial reimbursement of costs provided for in subsection 7.
- 5. A final proposal is exempt from the requirements of NRS 338.141.
- 6. After receiving and evaluating the final proposals for the public work, the public body or its authorized representative shall enter into negotiations with the most qualified applicant, as determined pursuant to the criteria set forth pursuant to subsections 1 and 3, and award the design-build contract to the design-build team whose proposal is selected. If the public body or its authorized representative is unable to negotiate with the most qualified applicant a contract that is determined by the parties to be fair and reasonable, the public body may terminate negotiations with that applicant. The public body or its authorized representative may then undertake negotiations with the next most qualified applicant in sequence until an agreement is reached and, if the negotiation is undertaken by an authorized representative of the public body, approved by the public body or until a determination is made by the public body to reject all applicants.
- 7. If a public body selects a final proposal and awards a design-build contract pursuant to subsection 6, the public body shall:
- (a) Partially reimburse the unsuccessful finalists if partial reimbursement was provided for in the request for preliminary proposals pursuant to paragraph (j) of subsection 2 of NRS 338.1723. The amount of reimbursement must not exceed, for each





unsuccessful finalist, 3 percent of the total amount to be paid to the design-build team as set forth in the design-build contract.

- (b) Make available to the public the results of the evaluation of final proposals that was conducted and the ranking of the design-build teams who submitted final proposals. The public body shall not release to a third party, or otherwise make public, financial or proprietary information submitted by a design-build team.
 - 8. A contract awarded pursuant to this section:
- (a) Must comply with the provisions of NRS 338.020 to 338.090, inclusive.
 - (b) Must specify:

- (1) An amount that is the maximum amount that the public body will pay for the performance of all the work required by the contract, excluding any amount related to costs that may be incurred as a result of unexpected conditions or occurrences as authorized by the contract;
- (2) An amount that is the maximum amount that the public body will pay for the performance of the professional services required by the contract; and
- (3) A date by which performance of the work required by the contract must be completed.
- (c) May set forth the terms by which the design-build team agrees to name the public body, at the cost of the public body, as an additional insured in an insurance policy held by the design-build team.
- (d) Except as otherwise provided in paragraph (e), must not require the design professional to defend, indemnify or hold harmless the public body or the employees, officers or agents of that public body from any liability, damage, loss, claim, action or proceeding caused by the negligence, errors, omissions, recklessness or intentional misconduct of the employees, officers and agents of the public body.
- (e) May require the design-build team to defend, indemnify and hold harmless the public body, and the employees, officers and agents of the public body from any liabilities, damages, losses, claims, actions or proceedings, including, without limitation, reasonable attorneys' fees, that are caused by the negligence, errors, omissions, recklessness or intentional misconduct of the designbuild team or the employees or agents of the design-build team in the performance of the contract.
- (f) Must require that the design-build team to whom a contract is awarded assume overall responsibility for ensuring that the design and construction of the public work is completed in a satisfactory manner.





- 9. Upon award of the design-build contract, the public body shall make available to the public copies of all preliminary and final proposals received.
- 10. As used in this section, "local emerging small business" has the meaning ascribed to it in NRS 231.1402.
 - **Sec. 27.** NRS 408.3885 is hereby amended to read as follows: 408.3885

 1. The Department shall select at least three but not
- more than five finalists from among the design-build teams that submitted preliminary proposals. If the Department does not receive at least three preliminary proposals from design-build teams that the Department determines to be qualified pursuant to this section and NRS 408.3884, the Department may not contract with a design-build team for the design and construction of the project.
- 2. The Department shall select finalists pursuant to subsection 1 by:
- (a) Verifying that each design-build team which submitted a preliminary proposal satisfies the requirements of NRS 408.3884;
- (b) Conducting an evaluation of the qualifications of each design-build team that submitted a preliminary proposal, including, without limitation, an evaluation of:
- (1) The professional qualifications and experience of the members of the design-build team;
- (2) The performance history of the members of the designbuild team concerning other recent, similar projects completed by those members, if any;
- (3) The safety programs established and the safety records accumulated by the members of the design-build team;
- (4) The proposed plan of the design-build team to manage the design and construction of the project that sets forth in detail the ability of the design-build team to design and construct the project; and
- (5) The degree to which the preliminary proposal is responsive to the requirements of the Department for the submittal of a preliminary proposal; and
- (c) Except as otherwise provided in this paragraph, assigning, without limitation, a relative weight of 5 percent to *either* the possession of both a certificate of eligibility to receive a preference in bidding on public works by the prime contractor on the design-build team and a certificate of eligibility to receive a preference when competing for public works by all persons who hold a certificate of registration to practice architecture or a license as a professional engineer on the design-build team [...] or the design-build team's possession of a certificate as a local emerging small business. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a





particular public work because of the provisions of this paragraph relating to a preference in bidding on public works or a preference when competing for public works, those provisions of this paragraph do not apply insofar as their application would preclude or reduce federal assistance for that public work. The relative weight assigned to a design-build team pursuant to this paragraph must not exceed a total of 5 percent.

- 3. After the selection of finalists pursuant to this section, the Department shall make available to the public the results of the evaluations of preliminary proposals conducted pursuant to paragraph (b) of subsection 2 and identify which of the finalists, if any, received an assignment of 5 percent pursuant to paragraph (c) of subsection 2.
- 4. As used in this section, "local emerging small business" has the meaning ascribed to it in NRS 231.1402.
- **Sec. 28.** NRS 408.3886 is hereby amended to read as follows: 408.3886 1. After selecting the finalists pursuant to NRS 408.3885, the Department shall provide to each finalist a request for final proposals for the project. The request for final proposals must:
- (a) Set forth the factors that the Department will use to select a design-build team to design and construct the project, including the relative weight to be assigned to each factor; and
- (b) Set forth the date by which final proposals must be submitted to the Department.
- Except as otherwise provided in this subsection, in assigning the relative weight to each factor for selecting a design-build team pursuant to subsection 1, the Department shall assign, without limitation, a relative weight of 5 percent to either the design-build team's possession of both a certificate of eligibility to receive a preference in bidding on public works by the prime contractor on the design-build team, if the design-build team submits a signed affidavit that meets the requirements of subsection 1 of NRS 338.0117, and a certificate of eligibility to receive a preference when competing for public works by all persons who hold a certificate of registration to practice architecture or a license as a professional engineer on the design-build team Θ or the designbuild team's possession of a certificate as a local emerging small business, and a relative weight of at least 30 percent for the proposed cost of design and construction of the project. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular project because of the provisions of this subsection relating to a preference in bidding on public works or a preference when competing for public works, those provisions of this subsection do not apply insofar as their application would preclude or reduce





federal assistance for that project. The relative weight assigned to a design-build team pursuant to this subsection must not exceed a total of 5 percent.

- 3. A final proposal submitted by a design-build team pursuant to this section must be prepared thoroughly, be responsive to the criteria that the Department will use to select a design-build team to design and construct the project described in subsection 1 and comply with the provisions of NRS 338.141.
- 4. After receiving the final proposals for the project, the Department shall:
- (a) Select the most cost-effective and responsive final proposal, using the criteria set forth pursuant to subsections 1 and 2;
 - (b) Reject all the final proposals; or

- (c) Request best and final offers from all finalists in accordance with subsection 5.
- 5. If the Department determines that no final proposal received is cost-effective or responsive and the Department further determines that requesting best and final offers pursuant to this subsection will likely result in the submission of a satisfactory offer, the Department may prepare and provide to each finalist a request for best and final offers for the project. In conjunction with preparing a request for best and final offers pursuant to this subsection, the Department may alter the scope of the project, revise the estimates of the costs of designing and constructing the project, and revise the selection factors and relative weights described in paragraph (a) of subsection 1. A request for best and final offers prepared pursuant to this subsection must set forth the date by which best and final offers must be submitted to the Department. After receiving the best and final offers, the Department shall:
- (a) Select the most cost-effective and responsive best and final offer, using the criteria set forth in the request for best and final offers; or
 - (b) Reject all the best and final offers.
- 6. If the Department selects a final proposal pursuant to paragraph (a) of subsection 4 or selects a best and final offer pursuant to paragraph (a) of subsection 5, the Department shall hold a public meeting to:
 - (a) Review and ratify the selection.
- (b) Partially reimburse the unsuccessful finalists if partial reimbursement was provided for in the request for preliminary proposals pursuant to paragraph (f) of subsection 3 of NRS 408.3883. The amount of reimbursement must not exceed, for each unsuccessful finalist, 3 percent of the total amount to be paid to the design-build team as set forth in the design-build contract.





- (c) Make available to the public a summary setting forth the factors used by the Department to select the successful design-build team and the ranking of the design-build teams who submitted final proposals and, if applicable, best and final offers. The Department shall not release to a third party, or otherwise make public, financial or proprietary information submitted by a design-build team.
 - 7. A contract awarded pursuant to this section:
- (a) Must comply with the provisions of NRS 338.020 to 338.090, inclusive; and
 - (b) Must specify:

- (1) An amount that is the maximum amount that the Department will pay for the performance of all the work required by the contract, excluding any amount related to costs that may be incurred as a result of unexpected conditions or occurrences as authorized by the contract;
- (2) An amount that is the maximum amount that the Department will pay for the performance of the professional services required by the contract; and
- (3) A date by which performance of the work required by the contract must be completed.
- 8. A design-build team to whom a contract is awarded pursuant to this section shall:
- (a) Assume overall responsibility for ensuring that the design and construction of the project is completed in a satisfactory manner; and
- (b) Use the workforce of the prime contractor on the designbuild team to construct at least 15 percent of the project.
- 9. As used in this section, "local emerging small business" has the meaning ascribed to it in NRS 231.1402.
 - **Sec. 29.** This act becomes effective on July 1, 2019.





