SENATE BILL NO. 475-COMMITTEE ON EDUCATION

MARCH 25, 2019

Referred to Committee on Education

SUMMARY—Revises provisions relating to the evaluation of educational employees and makes various other changes to provisions relating to education. (BDR 34-816)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

> CONTAINS UNFUNDED MANDATE (§ 6) (Not Requested by Affected Local Government)

EXPLANATION – Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to education; requiring the development of an electronic tool for providing documents concerning evaluations of educational employees to the employees; requiring certain licensed educational personnel to be evaluated pursuant to the statewide performance evaluation system; reducing the percentage of the evaluation of a teacher or certain administrators comprised by pupil performance; requiring the evaluator of an educational employee to consider certain factors relating to the ratios of pupils per licensed teacher; removing certain sanctions for a teacher or administrator whose performance is designated as developing; requiring a study of the impact and validity of the statewide performance evaluation system; requiring the Department of Education, in collaboration with the Teachers and Leaders Council, to make certain recommendations concerning the statewide performance evaluation system; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires the State Board of Education to establish a statewide performance evaluation system for evaluating the performance of educational employees. (NRS 391.465) Section 1 of this bill requires the Department of





4 Education to develop an electronic tool for providing documents concerning such evaluations to educational employees. Section 2 of this bill makes a conforming change.

56789 Existing law prescribes separate requirements concerning the evaluation of teachers and administrators, including: (1) administrators who provide primarily administrative services at the school level; and (2) administrators at the district 10 level who provide direct supervision of the principal of a school. (NRS 391.680-11 391.720) Existing law additionally authorizes the State Board to provide for 12 13 evaluations of counselors, librarians and other licensed educational personnel, except for teachers and administrators. (NRS 391.675) Section 6 of this bill instead 14 requires such other licensed educational personnel to be evaluated annually in a similar manner to teachers. Sections 3, 5 and 7 of this bill make conforming 15 changes.

16 17 18 Existing law requires pupil growth to account for 40 percent of the evaluation of a teacher or administrator who provides direct instructional services to pupils at a 19 school. (NRS 391.465, 391.480) Section 4 of this bill instead requires pupil growth 2021222324252627282930to account for 15 percent of the evaluation of a teacher or such an administrator beginning with the 2019-2020 school year. Section 4 also requires an administrator who performs such an evaluation to consider any effects of the ratios of pupils per teacher that exceed the recommended ratios prescribed by the State Board. Section 10 of this bill requires the Department, in collaboration with the Teachers and Leaders Council, to make recommendations to the State Board concerning the necessary changes to the statewide performance evaluation system to address the reduced weight of pupil growth in evaluations.

Existing law requires the overall performance of an educational employee to be designated as highly effective, effective, developing or ineffective. (NRS 391.465) Existing law: (1) authorizes a school district not to renew the contract of a 31 32 33 34 35 probationary teacher or certain administrators whose performance is designated as developing or ineffective; and (2) requires a postprobationary employee whose performance is designated as developing or ineffective for 2 consecutive years to serve an additional probationary period. (NRS 391.725, 391.730) Section 7 of this bill removes authorization for a school district not to renew the contract of a 36 37 probationary teacher or administrator whose performance is designated as developing. Section 8 of this bill removes the requirement that a postprobationary 38 employee whose performance is designated as developing for 2 consecutive years 39 must serve an additional probationary period. Section 9 of this bill requires the 40 Department to enter into a contract with a consultant to study the impact and 41 validity of the statewide performance evaluation system.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 391 of NRS is hereby amended by adding 1 2 thereto a new section to read as follows:

3 The Department shall, in consultation with the boards of

trustees of school districts and the Council, develop an electronic 4

5 tool for providing documents concerning evaluations conducted pursuant to NRS 391.680 to 391.730, inclusive, to teachers,

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administrators and other licensed educational personnel. The tool

must allow an administrator who conducts an evaluation to: 8





1 1. Immediately share documents concerning the evaluation 2 with the teacher, administrator or other licensed educational 3 employee who is the subject of the evaluation; and

4 2. Recommend professional development courses to improve 5 the performance and knowledge of the teacher, administrator or 6 other licensed educational employee who is the subject of the 7 evaluation.

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Sec. 2. NRS 391.450 is hereby amended to read as follows:

9 391.450 As used in NRS 391.450 to 391.485, inclusive, *and* 10 *section 1 of this act*, "Council" means the Teachers and Leaders 11 Council of Nevada created by NRS 391.455.

Sec. 3. NRS 391.460 is hereby amended to read as follows:

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391.460 1. The Council shall:

14 (a) Make recommendations to the State Board concerning the 15 adoption of regulations for establishing a statewide performance 16 evaluation system to ensure that teachers, administrators who provide primarily administrative services at the school level, [and] 17 administrators at the district level who provide direct supervision of 18 19 the principal of a school, and who do not provide primarily direct 20 instructional services to pupils, and other licensed educational 21 *personnel*, regardless of whether licensed as a teacher or 22 administrator, including, without limitation, a principal and vice 23 principal are:

(1) Evaluated using multiple, fair, timely, rigorous and valid
methods, which includes evaluations based upon pupil growth as
required by NRS 391.465;

27 (2) Afforded a meaningful opportunity to improve their 28 effectiveness through professional development that is linked to 29 their evaluations; and

30 (3) Provided with the means to share effective educational
 31 methods with other teachers , [and] administrators and other
 32 *licensed educational personnel* throughout this State.

(b) Develop and recommend to the State Board a plan, including
duties and associated costs, for the development and implementation
of the performance evaluation system by the Department and school
districts.

(c) Consider the role of professional standards for teachers ,
[and] administrators *and other licensed educational personnel* to
which paragraph (a) applies and, as it determines appropriate,
develop a plan for recommending the adoption of such standards by
the State Board.

(d) Develop and recommend to the State Board a process for
peer observations of teachers by qualified educational personnel
which is designed to provide assistance to teachers in meeting the
standards of effective teaching, and includes, without limitation,





1 conducting observations, participating in conferences before and 2 after observations of the teacher and providing information and 3 resources to the teacher about strategies for effective teaching.

4 2. The performance evaluation system recommended by the 5 Council must ensure that:

6 (a) Data derived from the evaluations is used to create 7 professional development programs that enhance the effectiveness 8 of teachers, [and] administrators [;] and other licensed educational 9 personnel; and

10 (b) A timeline is included for monitoring the performance 11 evaluation system at least annually for quality, reliability, validity, 12 fairness, consistency and objectivity.

The Council may establish such working groups, task forces 13 3. 14 and similar entities from within or outside its membership as 15 necessary to address specific issues or otherwise to assist in its 16 work.

The State Board shall consider the recommendations made 17 4. 18 by the Council pursuant to this section and shall adopt regulations 19 establishing a statewide performance evaluation system as required 20 by NRS 391.465.

21 **Sec. 4.** NRS 391.465 is hereby amended to read as follows:

22 391.465 1. The State Board shall, based upon the 23 recommendations of the Teachers and Leaders Council of Nevada submitted pursuant to NRS 391.460, adopt regulations establishing a 24 25 statewide performance evaluation system which incorporates multiple measures of an employee's performance. Except as 26 27 otherwise provided in subsection 3, the State Board shall prescribe 28 the tools to be used by a school district for obtaining such measures. 29

2. The statewide performance evaluation system must:

30 (a) Require that an employee's overall performance is 31 determined to be:

(1) Highly effective;

(2) Effective;

(3) Developing; or

35 (4) Ineffective.

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36 (b) Include the criteria for making each designation identified in 37 paragraph (a) [.], which must include, without limitation, 38 consideration of whether the classes for which the employee is 39 responsible exceed the applicable recommended ratios of pupils 40 per licensed teacher prescribed by the State Board pursuant to 41 NRS 388.890 and, if so, the degree to which the ratios affect:

42 (1) The ability of the employee to carry out his or her 43 professional responsibilities; and

44 (2) The instructional practices of the employee.





1 (c) Except as otherwise provided in subsections 2 and 3 of NRS 2 391.695 and subsections 2 and 3 of NRS 391.715, require that pupil 3 growth, as determined pursuant to NRS 391.480, account for [40] 15 4 percent of the evaluation [..] of a teacher or administrator who 5 provides direct instructional services to pupils at a school in a 6 school district.

7 (d) Include an evaluation of whether the teacher. or 8 administrator who provides primarily administrative services at the 9 school level or administrator at the district level who provides direct 10 supervision of the principal of a school, and who does not provide 11 primarily direct instructional services to pupils, regardless of 12 whether the probationary administrator is licensed as a teacher or administrator, including, without limitation, a principal and vice 13 14 principal [,] or licensed educational employee, other than a teacher 15 or administrator, employs practices and strategies to involve and 16 engage the parents and families of pupils.

17 (e) Include a process for peer observations of teachers by 18 qualified educational personnel which is designed to provide 19 assistance to teachers in meeting the standards of effective teaching, 20 without limitation, conducting and includes. observations. 21 participating in conferences before and after observations of the 22 teacher and providing information and resources to the teacher about 23 strategies for effective teaching. The regulations must include the 24 criteria for school districts to determine which educational personnel 25 are qualified to conduct peer observations pursuant to the process.

26 A school district may apply to the State Board to use a 3. 27 performance evaluation system and tools that are different than the 28 evaluation system and tools prescribed pursuant to subsection 1. The 29 application must be in the form prescribed by the State Board and 30 must include, without limitation, a description of the evaluation 31 system and tools proposed to be used by the school district. The 32 State Board may approve the use of the proposed evaluation system 33 and tools if it determines that the proposed evaluation system and 34 tools apply standards and indicators that are equivalent to those 35 prescribed by the State Board.

4. An administrator at the district level who provides direct
supervision of the principal of a school and who also serves as the
superintendent of schools of a school district must not be evaluated
using the statewide performance evaluation system.

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Sec. 4.5. (Deleted by amendment.)

Sec. 5. NRS 391.485 is hereby amended to read as follows:

42 391.485 1. The State Board shall annually review the 43 statewide performance evaluation system to ensure accuracy and 44 reliability. Such a review must include, without limitation, an 45 analysis of the:





(a) Number and percentage of teachers, [and] administrators
and other licensed educational personnel who receive each
designation identified in paragraph (a) of subsection 2 of NRS
391.465 in each school, school district, and the State as a whole;

5 (b) Data used to evaluate pupil growth in each school, school 6 district and the State as a whole, including, without limitation, any 7 observations; and

8 (c) Effect of the evaluations conducted pursuant to the statewide 9 system of accountability for public schools on the academic 10 performance of pupils enrolled in the school district in each school 11 and school district, and the State as a whole.

12 2. The board of trustees of each school district shall annually 13 review the manner in which schools in the school district carry out 14 the evaluation of teachers , [and] administrators *and other licensed* 15 *educational personnel* pursuant to the statewide performance 16 evaluation system.

17 3. The Department may review the manner in which the 18 statewide performance evaluation system is carried out by each 19 school district, including, without limitation, the manner in which 20 the learning goals for pupils are established and evaluated pursuant 21 to NRS 391.480.

22 Sec. 6. NRS 391.675 is hereby amended to read as follows:

391.675 1. The State Board [may provide] shall adopt regulations providing for evaluations of counselors, librarians and other licensed educational personnel, except for teachers and administrators, and determine the manner in which to measure the performance of such personnel, including, without limitation, whether to use pupil achievement data as part of the evaluation. The regulations adopted pursuant to this section must require:

30 (a) The evaluation of each counselor, librarian or other 31 licensed educational employee at least once each school year; and

(b) Such evaluations to be conducted, to the extent practicable,
in a similar manner to the evaluations of teachers conducted
pursuant to NRS 391.680 to 391.695, inclusive.

35 The counselor, librarian or other licensed educational 2. 36 employee must receive a copy of each evaluation not later than 15 37 days after the evaluation. A copy of the evaluation and the response of the employee must be permanently attached to the 38 personnel file of the employee. Upon the request of the counselor, 39 40 librarian or other licensed educational employee, a reasonable effort must be made to assist the employee to improve his or her 41 42 performance based upon the recommendations reported in the 43 evaluation of the employee.





Sec. 7. NRS 391.725 is hereby amended to read as follows:

1. If a written evaluation of a probationary teacher, 2 391.725 3 [or] a probationary administrator who provides primarily administrative services at the school level and who does not provide 4 5 primarily direct instructional services to pupils, regardless of 6 whether the probationary administrator is licensed as a teacher or 7 administrator, including, without limitation, a principal and vice 8 principal [] or a probationary licensed educational employee, 9 other than a teacher or administrator, designates the overall performance of the teacher, **or** administrator **or** probationary 10 11 *licensed educational employee* as ["developing" or] "ineffective":

12 (a) The written evaluation must include the following statement: 13 "Please be advised that, pursuant to Nevada law, your contract may not be renewed for the next school year. If you receive fa 14 15 'developing' or] an 'ineffective' evaluation and are reemployed for 16 a second or third year of your probationary period, you may request 17 that your next evaluation be conducted by another administrator. 18 You may also request, to the administrator who conducted the 19 evaluation, reasonable assistance in improving your performance 20 based upon the recommendations reported in the evaluation for 21 which you request assistance, and upon such request, a reasonable 22 effort will be made to assist you in improving your performance."

(b) The probationary teacher, [or] probationary administrator [,]
 or probationary licensed educational employee, as applicable, must
 acknowledge in writing that he or she has received and understands
 the statement described in paragraph (a).

27 2. If a probationary teacher, [or] probationary administrator or 28 probationary licensed educational employee, other than a teacher 29 or administrator, to which subsection 1 applies requests that his or 30 her next evaluation be conducted by another administrator in 31 accordance with the notice required by subsection 1, the 32 administrator conducting the evaluation must be:

(a) Employed by the school district or, if the school district has
 five or fewer administrators, employed by another school district in
 this State; and

(b) Selected by the probationary teacher , [or] probationary
administrator [,] or probationary licensed educational employee,
other than a teacher or administrator, as applicable, from a list of
three candidates submitted by the superintendent.

3. If a probationary teacher, [or] probationary administrator or probationary licensed educational employee, other than a teacher or administrator to which subsection 1 applies requests assistance in improving performance reported in his or her evaluation, the administrator who conducted the evaluation shall ensure that a reasonable effort is made to assist the probationary teacher, [or]



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probationary administrator or probationary licensed educational 1 2 *employee, as applicable, in improving his or her performance.* 3

Sec. 8. NRS 391.730 is hereby amended to read as follows:

4 391.730 Except as otherwise provided in NRS 391.825, a 5 postprobationary employee who receives an evaluation designating 6 his or her overall performance as:

7 [Developing; 1.

8 2. Ineffective; or

9 [3.] 2. Developing during 1 year of the 2-year consecutive period and ineffective during the other year of the period, 10

11 \rightarrow for 2 consecutive school years shall be deemed to be a 12 probationary employee for the purposes of NRS 391.650 to 391.830, inclusive, and must serve an additional probationary period in 13 14 accordance with the provisions of NRS 391.820.

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The Department of Education shall: Sec. 9.

16 1. Enter into a contract with a consultant to study the impact 17 and validity of the statewide performance evaluation system 18 established pursuant to NRS 391.465, as amended by section 4 of 19 this act.

20 Request an allocation by the Interim Finance Committee 2. 21 from the Contingency Account pursuant to NRS 353.266, 353.268 22 and 353.269 for the money needed to conduct the study.

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On or before July 1, 2020: 3.

24 (a) Submit to the Director of the Legislative Counsel Bureau for 25 transmittal to the Legislative Committee on Education a report of 26 the findings of the study conducted pursuant to subsection 1; and

27 (b) Present the findings of the study conducted pursuant to 28 subsection 1 at a meeting of the Legislative Committee on 29 Education.

30 Sec. 10. On or before January 1, 2020, the Department of 31 Education, in collaboration with the Teachers and Leaders Council, 32 shall provide to the State Board of Education recommendations 33 concerning the manner in which to revise performance measures and 34 the weight applicable to such measures in the statewide performance 35 evaluation system established pursuant to NRS 391.465, as amended 36 by section 4 of this act, to address the reduced weight of pupil 37 growth in evaluations pursuant to the amendatory provisions of 38 section 4 of this act. The Department may solicit the input of 39 educational employees and other interested persons in developing its 40 recommendations.

The provisions of NRS 354.599 do not apply to any 41 Sec. 11. 42 additional expenses of a local government that are related to the 43 provisions of this act.





1 Sec. 12. This act becomes effective on July 1, 2019.



