### SENATE BILL NO. 482–COMMITTEE ON TAXATION

## (ON BEHALF OF THE CITY OF SPARKS)

# MARCH 29, 2005

#### Referred to Committee on Taxation

SUMMARY—Revises provisions governing allocation of certain taxes levied on motor vehicle fuel. (BDR 32-530)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: No.

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EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to taxation; revising the provisions governing the allocation of certain taxes levied on motor vehicle fuel; and providing other matters properly relating thereto.

# THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** NRS 365.196 is hereby amended to read as follows: 365.196 1. The receipts of the tax as levied in NRS 365.192 must be allocated monthly by the Department to the counties in proportion to the number of gallons of fuel that are sold to the retailers in each county pursuant to the information contained in the statements provided to the Department pursuant to NRS 365.192.
- 2. The Department [must] shall apportion the receipts of that tax among the county, for unincorporated areas of the county, and each incorporated city in the county [. The county and each city are respectively entitled to receive each month that proportion of those receipts which its total population bears to the total population of the county.] pursuant to the following formula:
  - (a) Two-thirds in proportion to population.

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(b) One-third in proportion to the total mileage of improved roads or streets maintained by the county and each incorporated city within the county, respectively.



- For the purpose of applying the formula, the area of the county excludes the area included in any incorporated city.
- 3. The money apportioned to the county or a city must be used by it solely to repair or restore existing paved roads, streets and alleys, other than those maintained by the Federal Government and this State, by resurfacing, overlaying, resealing or other such customary methods.
- 4. For the purpose of this section, the total mileage of improved roads or streets must be determined in the manner described in NRS 365.550.
  - 5. As used in this section:

- (a) "Improved roads or streets" has the meaning ascribed to it in NRS 365.550.
- 14 (b) "Total mileage of improved roads or streets" has the 15 meaning ascribed to it in NRS 365.550.
  - **Sec. 2.** NRS 365.550 is hereby amended to read as follows:
  - 365.550 1. Except as otherwise provided in subsection 2, the receipts of the tax levied pursuant to NRS 365.180 must be allocated monthly by the Department to the counties, using the following formula:
  - (a) Determine the average monthly amount each county received in the fiscal year ending on June 30, 2003, and allocate to each county that amount, or if the total amount to be allocated is less than that amount, allocate to each county a percentage of the total amount to be allocated that is equal to the percentage of the total amount allocated to that county in the fiscal year ending on June 30, 2003:
  - (b) If the total amount to be allocated is greater than the average monthly amount all counties received in the fiscal year ending on June 30, 2003, determine for each county an amount from the total amount to be allocated using the following formula:
  - (1) Multiply the county's percentage share of the total state population by 2;
  - (2) Add the percentage determined pursuant to subparagraph (1) to the county's percentage share of total mileage of improved roads or streets maintained by the county or an incorporated city located within the county;
  - (3) Divide the sum of the percentages determined pursuant to subparagraph (2) by 3; and
  - (4) Multiply the total amount to be allocated by the percentage determined pursuant to subparagraph (3);
  - (c) Identify each county for which the amount determined pursuant to paragraph (b) is greater than the amount allocated to the county pursuant to paragraph (a) and:



(1) Subtract the amount determined pursuant to paragraph (a) from the amount determined pursuant to paragraph (b); and

- (2) Add the amounts determined pursuant to subparagraph (1) for all counties;
- (d) Identify each county for which the amount determined pursuant to paragraph (b) is less than or equal to the amount allocated to the county pursuant to paragraph (a) and:
- (1) Subtract the amount determined pursuant to paragraph (b) from the amount determined pursuant to paragraph (a); and
- (2) Add the amounts determined pursuant to subparagraph (1) for all counties;
  - (e) Subtract the amount determined pursuant to subparagraph (2) of paragraph (d) from the amount determined pursuant to subparagraph (2) of paragraph (c);
- (f) Divide the amount determined pursuant to subparagraph (1) of paragraph (c) for each county by the sum determined pursuant to subparagraph (2) of paragraph (c) for all counties to determine each county's percentage share of the sum determined pursuant to subparagraph (2) of paragraph (c); and
- (g) In addition to the allocation made pursuant to paragraph (a), allocate to each county that is identified pursuant to paragraph (c) a percentage of the total amount determined pursuant to paragraph (e) that is equal to the percentage determined pursuant to paragraph (f).
  - 2. At the end of each fiscal year, the Department shall:
- (a) Determine the total amount to be allocated to all counties pursuant to subsection 1 for the current fiscal year; and
- (b) Use the proceeds of the tax paid by a dealer, supplier or user for June of the current fiscal year to allocate to each county an amount determined pursuant to subsection 3.
- 3. If the total amount to be allocated to all the counties determined pursuant to paragraph (a) of subsection 2:
- (a) Does not exceed the total amount that was received by all the counties for the fiscal year ending on June 30, 2003, the Department shall adjust the final monthly allocation to be made to each county so that each county is allocated a percentage of the total amount to be allocated that is equal to the percentage of the total amount allocated to that county in the fiscal year ending on June 30, 2003.
- (b) Exceeds the total amount that was received by all counties for the fiscal year ending on June 30, 2003, the Department shall:
- (1) Identify the total amount allocated to each county for the fiscal year ending on June 30, 2003, and the total amount for the current fiscal year determined pursuant to paragraph (a) of subsection 2;
- (2) Apply the formula set forth in paragraph (b) of subsection 1 using the amounts in subparagraph (1), instead of the monthly



amounts, to determine the total allocations to be made to the counties for the current fiscal year; and

- (3) Adjust the final monthly allocation to be made to each county to ensure that the total allocations for the current fiscal year equal the amounts determined pursuant to subparagraph (2).
- 4. Of the money allocated to each county pursuant to the provisions of subsections 1, 2 and 3:
- (a) An amount equal to that part of the allocation which represents 1.25 cents of the tax per gallon must be used exclusively for the service and redemption of revenue bonds issued pursuant to chapter 373 of NRS, for the construction, maintenance and repair of county roads, and for the purchase of equipment for that construction, maintenance and repair, under the direction of the boards of county commissioners of the several counties, and must not be used to defray expenses of administration; and
- (b) An amount equal to that part of the allocation which represents 2.35 cents of the tax per gallon must be allocated to the county, if there are no incorporated cities in the county, or to the county and any incorporated cities in the county, if there is at least one incorporated city in the county, pursuant to the following formula:
  - (1) [One-fourth] Two-thirds in proportion to [total area.
  - (2) One-fourth in proportion to population.
- 24 (3) One-fourth] population.

- **(2)** *One-third* in proportion to [road mileage and street] the 26 total mileage of [nonfederal aid primary roads.
- 27 (4) One fourth in proportion to vehicle miles of travel on nonfederal aid primary roads.]
- 29 improved roads or streets maintained by the county and each 30 incorporated city within the county, respectively.
  - → For the purpose of applying the formula, the area of the county excludes the area included in any incorporated city.
  - 5. The amount allocated to the counties and incorporated cities pursuant to subsections 1 to 4, inclusive, must be remitted monthly. The State Controller shall draw his warrants payable to the county treasurer of each of the several counties and the city treasurer of each of the several incorporated cities, as applicable, and the State Treasurer shall pay the warrants out of the proceeds of the tax levied pursuant to NRS 365.180.
  - 6. The formula computations must be made as of July 1 of each year by the Department, based on estimates which must be furnished by the Department of Transportation and, if applicable, any adjustments to the estimates determined to be appropriate by the Committee pursuant to subsection 10. Except as otherwise provided



in subsection 10, the determination made by the Department is conclusive.

7. The Department of Transportation shall complete:

- (a) The estimates of the total mileage of improved roads or streets maintained by each county and incorporated city on or before August 31 of each year.
- (b) A physical audit of the information submitted by each county and incorporated city pursuant to subsection 8 at least once every 10 years.
- 8. Each county and incorporated city shall, not later than March 1 of each year, submit a list to the Department of Transportation setting forth:
- (a) Each *of the* improved [road or street that is] roads or streets that are maintained by the county or city; and
- (b) The beginning and ending points and the total mileage of each of those improved roads or streets.
- → Each county and incorporated city shall, at least 10 days before the list is submitted to the Department of Transportation, hold a public hearing to identify and determine the improved roads and streets maintained by the county or city.
- 9. If a county or incorporated city does not agree with the estimates prepared by the Department of Transportation pursuant to subsection 7, the county or incorporated city may request that the Committee examine the estimates and recommend an adjustment to the estimates. Such a request must be submitted to the Committee not later than October 15.
- 10. The Committee shall hold a public hearing and review any request it receives pursuant to subsection 9 and determine whether an adjustment to the estimates is appropriate on or before December 31 of the year it receives a request pursuant to subsection 9. Any determination made by the Committee pursuant to this subsection is conclusive.
- 11. The Committee shall monitor the fiscal impact of the formula set forth in this section on counties and incorporated cities. Biennially, the Committee shall prepare a report concerning its findings and recommendations regarding that fiscal impact and submit the report on or before February 15 of each odd-numbered year to the Director of the Legislative Counsel Bureau for transmittal to the Senate *Committee on Taxation* and *the* Assembly [Committees on Taxation] Committee on Growth and Infrastructure of the Nevada Legislature for their review.
  - 12. As used in this section:
- 43 (a) "Committee" means the Committee on Local Government 44 Finance created pursuant to NRS 354.105.



- (b) "Construction, maintenance and repair" includes the acquisition, operation or use of any material, equipment or facility that is used exclusively for the construction, maintenance or repair of a county or city road and is necessary for the safe and efficient use of that road, including, without limitation:
  - (1) Grades and regrades;

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- (2) Graveling, oiling, surfacing, macadamizing and paving;
- 8 (3) Sweeping, cleaning and sanding roads and removing 9 snow from a road;
  - (4) Crosswalks and sidewalks;
  - (5) Culverts, catch basins, drains, sewers and manholes;
  - (6) Inlets and outlets;
  - (7) Retaining walls, bridges, overpasses, underpasses, tunnels and approaches;
  - (8) Artificial lights and lighting equipment, parkways, control of vegetation and sprinkling facilities;
    - (9) Rights-of-way;
    - (10) Grade and traffic separators;
  - (11) Fences, cattle guards and other devices to control access to a county or city road;
    - (12) Signs and devices for the control of traffic; and
  - (13) Facilities for personnel and the storage of equipment used to construct, maintain or repair a county or city road.
  - (c) "Improved [road or street" means a road or street that is,] roads or streets" means roads or streets that are, at least:
  - (1) Aligned and graded to allow reasonably convenient use by a motor vehicle; and
  - (2) Drained sufficiently by a longitudinal and transverse drainage system to prevent serious impairment of the road or street by surface water.
  - (d) "Total mileage of [an improved road or street"] improved roads or streets" means the total mileage of the length of [an improved road or street,] improved roads or streets, without regard to the width of [that] any road or street or the number of lanes it has for vehicular traffic.
    - **Sec. 3.** NRS 365.560 is hereby amended to read as follows:
  - 365.560 1. The receipts of the tax levied pursuant to NRS 365.190 must be allocated monthly by the Department to the counties in which the payment of the tax originates pursuant to the formula set forth in subsection 2.
  - 2. The receipts must be apportioned by the Department [between] among the county, towns with town boards as organized under NRS 269.016 to 269.019, inclusive, and incorporated cities within the county [in the same ratio as the assessed valuation of property within the boundaries of the towns or incorporated cities



within the county bears to the total assessed valuation of property within the county, including property within the towns or incorporated cities.]

pursuant to the following formula: 4 5

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- (a) Two-thirds in proportion to population.
- (b) One-third in proportion to the total mileage of improved roads or streets maintained by the county, towns with town boards as organized under NRS 269.016 to 269.019, inclusive, and each incorporated city within the county, respectively.
- → For the purposes of applying the formula, the area of the 10 county excludes the area included in any incorporated city.
  - 3. Any money apportioned to a county pursuant to subsection 2 must be expended by the county solely for:
  - (a) The service and redemption of revenue bonds issued pursuant to chapter 373 of NRS:
  - (b) The construction, maintenance and repair of the public highways of the county; and
- 18 (c) The purchase of equipment for that construction, 19 maintenance and repair.
  - → The money must not be used to defray the expenses of administration.
  - 4. Any money apportioned to towns or incorporated cities pursuant to subsection 2 must be expended only upon the streets, alleys and public highways of the town or city, other than state highways, under the direction and control of the governing body of the town or city.
  - 5. For the purposes of this section, the total mileage of improved roads or streets must be determined in the manner described in NRS 365.550.
    - As used in this section [, "construction,]:
- 31 (a) "Construction, maintenance and repair" has the meaning 32 ascribed to it in NRS 365.550.
- 33 (b) "Improved roads or streets" has the meaning ascribed to it in NRS 365.550. 34
- (c) "Total mileage of improved roads or streets" has the 35 meaning ascribed to it in NRS 365.550. 36
  - **Sec. 4.** This act becomes effective on July 1, 2005.



