SENATE BILL NO. 281-SENATOR WASHINGTON

MARCH 23, 2005

Referred to Committee on Human Resources and Education

- SUMMARY—Revises provisions governing payment to hospitals for treating disproportionate share of Medicaid patients, indigent patients or other low-income patients. (BDR 38-42)
- FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to welfare; revising the provisions governing the payment to hospitals for treating a disproportionate share of Medicaid patients, indigent patients or other lowincome patients; providing for the allocation and transfer of certain funding for the treatment of those patients; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. The Legislature hereby finds and declares that:

1

2 1. Federal law concerning payments made pursuant to 42 3 U.S.C. § 1396r-4, otherwise known as "disproportionate share 4 payments," are a critical source of income for hospitals, particularly 5 public hospitals.

6 2. To ensure that certain hospitals can depend upon the revenue 7 from this source, the Legislature has periodically established 8 specific payments to the hospitals in a fiscal year.

9 3. Because of the unique geographic, financial and 10 organizational characteristics of these hospitals, a general law 11 establishing disproportionate share payments cannot be made 12 applicable.



1 **Sec. 2.** Chapter 422 of NRS is hereby amended by adding 2 thereto a new section to read as follows:

3 1. The Division of Health Care Financing and Policy shall 4 determine for each hospital that is located in a county whose 5 population is 100,000 or more for the preceding fiscal year:

6 (a) The total number of patient days of care provided by the 7 hospital to persons who were eligible for medical assistance under 8 Medicaid;

9 (b) The total number of patient days of care provided by the 10 hospital;

11 (c) The percentage of the total number of patient days during 12 which the hospital provided care to persons who were eligible for 13 medical assistance under Medicaid by dividing the number 14 determined for the hospital pursuant to paragraph (a) by the 15 number determined for the hospital pursuant to paragraph (b);

16 (d) Whether the percentage determined by the Centers for 17 Medicare and Medicaid Services of the United States Department 18 of Health and Human Services pursuant to 42 U.S.C. \$1395ww(d)(5)(F)(vi)(I) or the percentage determined by dividing 19 the total number of patient days of care provided by the hospital to 20 Medicare patients who were eligible to receive payments pursuant 21 22 to the Supplemental Security Income Program by the total number of patient days of care provided by the hospital to Medicare 23 patients is higher for the hospital; and 24

(e) The sum of the percentage determined for the hospital
pursuant to paragraph (c) and the percentage determined to be
higher for the hospital pursuant to paragraph (d).

28 2. Based on the determinations made pursuant to subsection 29 1, the Division of Health Care Financing and Policy shall 30 determine for each county whose population is 100,000 or more 31 the arithmetic mean of the percentages determined pursuant to 32 paragraph (e) of all hospitals in the county.

33 3. For counties whose populations are 100,000 or more, only a hospital that the Division of Health Care Financing and Policy 34 determines pursuant to this section has a greater percentage 35 calculated pursuant to paragraph (e) of subsection 1 than the 36 arithmetic mean of the percentages calculated pursuant to 37 subsection 2 for the county in which the hospital is located is 38 eligible to receive a disproportionate share payment pursuant to 39 NRS 422.387. The Division shall notify each hospital that is 40 41 eligible to receive a disproportionate share payment pursuant to 42 this subsection that it is eligible to receive such a payment.

43 4. Each hospital shall provide to the Division of Health Care 44 Financing and Policy any information requested by the Division



1 that the Division determines is necessary to make a determination 2 pursuant to this section. 3

Sec. 3. NRS 422.380 is hereby amended to read as follows:

422.380 As used in NRS 422.380 to 422.390, inclusive, *and* 4 5 section 2 of this act, unless the context otherwise requires:

"Disproportionate share payment" means a payment made 6 1. 7 pursuant to 42 U.S.C. § 1396r-4.

8 "Hospital" has the meaning ascribed to it in NRS 439B.110 2. 9 and includes public and private hospitals.

10 3.

"Public hospital" means:

11 (a) A hospital owned by a state or local government, including, 12 without limitation, a hospital district; or

13 (b) A hospital that is supported in whole or in part by tax 14 revenue, other than tax revenue received for medical care which is 15 provided to Medicaid patients, indigent patients or other low-income 16 patients.

17 **Sec. 4.** NRS 422.382 is hereby amended to read as follows:

422.382 1. 18 The Division of Health Care Financing and Policy shall determine the amount that each state or local 19 20 government or other entity responsible for the public hospital in a county whose population is 100,000 or more within which a public 21 22 hospital is located is required to transfer to the Division of Health Care Financing and Policy for deposit in the Intergovernmental 23 Transfer Account in the State General Fund to be administered by 24 25 the Division of Health Care Financing and Policy to maximize the amount of money that may be received from the Federal 26 27 Government for distribution to hospitals that treat disproportionate share of Medicaid, indigent or other low-income 28 29 patients and to generate the amount budgeted by the Legislature to 30 be received in the Intergovernmental Transfer Account for that 31 fiscal year.

32 2. In a county whose population is 100,000 or more within 33 which:

34 (a) A public hospital is located, the state or local government or 35 other entity responsible for the public hospital shall transfer an 36 amount equal to:

37 (1) Seventy percent of the total amount of disproportionate

share payments distributed to all hospitals pursuant to NRS 422.387 38

- for a fiscal year. less \$1,050,000; or 39
- (2) Sixty-eight and fifty-four one hundredths percent of the 40
- 41 total amount of disproportionate share payments distributed to all

42 hospitals pursuant to NRS 422.387 for a fiscal year,

whichever is less,] the amount determined by the Division of 43

- 44 Health Care Financing and Policy pursuant to subsection 1 to the
- 45 Division of Health Care Financing and Policy.



1 (b) A private hospital which receives a disproportionate share 2 payment pursuant to paragraph [(c)] (b) of subsection 2 of NRS 3 422.387 is located, the county shall transfer [1.95 percent of the 4 total amount of disproportionate share payments distributed to all 5 hospitals pursuant to NRS 422.387 for a fiscal year, but not more 6 than] \$1,500,000 [,] to the Division of Health Care Financing and 7 Policy.

8 [2.] 3. A county that transfers the amount required pursuant to 9 paragraph (b) of subsection [1] 2 to the Division of Health Care 10 Financing and Policy is discharged of the duty and is released from 11 liability for providing medical treatment for indigent inpatients who 12 are treated in the hospital in the county that receives a payment 13 pursuant to paragraph [(c)] (b) of subsection 2 of NRS 422.387.

14 [3.] 4. The money transferred to the Division of Health Care 15 Financing and Policy pursuant to subsection [1] 2 must not come 16 from any source of funding that could result in any reduction in 17 revenue to the State pursuant to 42 U.S.C. § 1396b(w).

18 [4.] 5. Any money collected pursuant to subsection [1,] 2, 19 including any interest or penalties imposed for a delinquent 20 payment, must be deposited in the State Treasury for credit to the 21 Intergovernmental Transfer Account in the State General Fund to be 22 administered by the Division of Health Care Financing and Policy.

23 [5.] 6. The interest and income earned on money in the 24 Intergovernmental Transfer Account, after deducting any applicable 25 charges, must be credited to the Account.

26

Sec. 5. NRS 422.385 is hereby amended to read as follows:

422.385 1. The allocations and payments required pursuant
to subsections 1 to [5,] 6, inclusive, of NRS 422.387 must be made,
to the extent allowed by the State Plan for Medicaid, from the
Medicaid Budget Account.

31 2. Except as otherwise provided in subsection 3 and subsection 32 **6** 7 of NRS 422.387, the money in the Intergovernmental Transfer 33 Account must be transferred from that Account to the Medicaid 34 Budget Account to the extent that money is available from the 35 Federal Government for proposed expenditures, including expenditures for administrative costs. If the amount in the Account 36 exceeds the amount authorized for expenditure by the Division of 37 Health Care Financing and Policy for the purposes specified in NRS 38 422.387, the Division of Health Care Financing and Policy is 39 40 authorized to expend the additional revenue in accordance with the 41 provisions of the State Plan for Medicaid.



3. If enough money is available to support Medicaid and to
 make the payments required by subsection [6] 7 of NRS 422.387,
 money in the Intergovernmental Transfer Account may be
 transferred:

5 (a) To an account established for the provision of health care 6 services to uninsured children pursuant to a federal program in 7 which at least 50 percent of the cost of such services is paid for by 8 the Federal Government, including, without limitation, the 9 Children's Health Insurance Program; or

10 11 (b) To carry out the provisions of NRS 439B.350 and 439B.360.Sec. 6. NRS 422.387 is hereby amended to read as follows:

12 422.387 1. Before making the payments required or 13 authorized by this section, the Division of Health Care Financing 14 and Policy shall allocate money for the administrative costs necessary to carry out the provisions of NRS 422.380 to 422.390, 15 16 inclusive **[]** and section 2 of this act. The amount allocated for administrative costs must not exceed the amount authorized for 17 18 expenditure by the Legislature for this purpose in a fiscal year. The Interim Finance Committee may adjust the amount allowed for 19 20 administrative costs.

2. The State Plan for Medicaid must provide for the payment of
the maximum amount of disproportionate share payments allowable
under federal law and regulations. [The] *Except as otherwise provided in subsection 5, the* State Plan for Medicaid must provide
that for:

(a) All [public] hospitals in counties whose population is
400,000 or more [,] that the Department determines pursuant to
section 2 of this act are eligible to receive a disproportionate share
payment, the total annual disproportionate share payments are
[\$66,650,000 plus 90] 89.07 percent of the total amount of
disproportionate share payments distributed by the State in that
fiscal year [that exceeds \$76,000,000;

(b) All private hospitals in counties whose population is 400,000
 or more, the total annual disproportionate share payments are
 \$1,200,000 plus 2.5 percent of the total amount of disproportionate

36 share payments distributed by the State in that fiscal year that

- 37 exceeds \$76,000,000;
- 38 <u>(c)];</u>

(b) All private hospitals in counties whose population is 100,000
or more but less than 400,000, *that the Department determines pursuant to section 2 of this act are eligible to receive a disproportionate share payment*, the total annual disproportionate
share payments are [\$4,800,000 plus 2.5] 6.86 percent of the total
amount of disproportionate share payments distributed by the State
in that fiscal year [that exceeds \$76,000,000;



1 - (d)];

(c) All public hospitals in counties whose population is less than
 100,000, the total annual disproportionate share payments are
 [\$900,000 plus 2.5] 1.09 percent of the total amount of
 disproportionate share payments distributed by the State in that
 fiscal year [that exceeds \$76,000,000; and

(d) All private hospitals in counties whose population is less
(d) All private hospitals in counties whose population is less
than 100,000, the total annual disproportionate share payments are
[\$2,450,000 plus 2.5] 2.98 percent of the total amount of
disproportionate share payments distributed by the State in that
fiscal year. [that exceeds \$76,000,000.]

13 The State Plan for Medicaid must provide [for a base 3. 14 payment in an amount determined pursuant to subsections 4 and 5. 15 Any amount set forth in each paragraph of subsection 2 that remains 16 after all base payments have been distributed must be distributed to the hospital within that paragraph with the highest uncompensated 17 18 care percentage in an amount equal to either the amount remaining 19 after all base payments have been distributed or the amount 20 necessary to reduce the uncompensated care percentage of that 21 hospital to the uncompensated care percentage of the hospital in that 22 paragraph with the second highest uncompensated care percentage, 23 whichever is less. Any amount set forth in subsection 2 that remains after the uncompensated care percentage of the hospital with the 24 25 highest uncompensated care percentage in a paragraph has been reduced to equal the uncompensated care percentage of the hospital 26 27 in that paragraph with the second highest uncompensated care 28 percentage must be distributed equally to the two hospitals with the 29 highest uncompensated care percentage in that paragraph until their 30 uncompensated care percentages are equal to the uncompensated 31 care percentage of the hospital with the third highest uncompensated 32 care percentage in that paragraph. This process must be repeated 33 until all available funds set forth in a paragraph of subsection 2 have been distributed. 34

35 -4 that each hospital described in paragraph (c) or (d) of subsection 2 receives a percentage of the total disproportionate 36 37 share payments allocated to the group of hospitals described in the paragraph of subsection 2 of which it is a member. Except as 38 otherwise provided in subsection 5 [, the base payments for the 39 purposes of subsection 3] or 6, the percentages for each hospital 40 41 *within its respective group* are: 42 (a) [For the University Medical Center of Southern Nevada,

43 \$66,531,729;

- 44 (b) For Washoe Medical Center, \$4,800,000;
- 45 (c) For Humboldt General Hospital, 28 percent;



1 (b) For William Bee Ririe Hospital, 26 percent; 2 (c) For Mt. Grant General Hospital, 24 percent; 3 (d) For South Lyon Medical Center, 22 percent; 4 (e) For Carson-Tahoe Hospital, [\$1,000,000; 5 (d)] 48 percent; (f) For Northeastern Nevada Regional Hospital, [\$500,000; 6 7 (e)] 24 percent; 8 (g) For Churchill Community Hospital, [\$500,000; (f) For Humboldt General Hospital, \$215,109; 9 10 (g) For William Bee Ririe Hospital, \$204,001; 11 (h) For Mt. Grant General Hospital, \$195,838; (i) For South Lvon Medical Center, \$174.417; and 12 13 (i)] 24 percent; and 14 (h) For Nye Regional Medical Center, [\$115,000,] 4 percent, 15 \rightarrow or the successors in interest to such hospitals. 16 [5.] 4. The State Plan for Medicaid must provide for a

payment to each hospital described in paragraph (a) or (b) of 17 18 subsection 2 in proportion to the percentage calculated for the hospital pursuant to paragraph (e) of subsection 1 of section 2 of 19 this act, not to exceed any limit provided by federal law or 20 21 regulation. To calculate the amount of proportional payments to 22 be provided pursuant to this subsection, the Administrator shall add the percentages determined pursuant to paragraph (e) of 23 subsection 1 of section 2 of this act for each hospital described in 24 paragraph (a) or (b) of subsection 2, and divide the percentage 25 determined pursuant to paragraph (e) of subsection 1 for a 26 27 specific hospital described in paragraph (a) or (b) by that sum.

5. The Plan must be consistent with the provisions of NRS 422.380 to 422.390, inclusive, *and section 2 of this act* and Title XIX of the Social Security Act, 42 U.S.C. §§ 1396 et seq., and the regulations adopted pursuant to those provisions. If the [total amount available to the State for making disproportionate share payments is less than \$76,000,000, the Administrator:

34 (a) Shall adjust the amounts for each] amount of a 35 disproportionate share payment provided for a hospital is 36 unavailable pursuant to federal law or regulation, the 37 Administrator shall:

(a) Adjust the percentages for each other hospital in the group 38 39 of hospitals described in a paragraph of subsection 2 of which that 40 *hospital is a member* proportionally *fin accordance with the limits* 41 of federal law. If the amount available to hospitals in a group 42 described in a paragraph of subsection 2 is less than the total amount of base payments specified in subsection 4, the Administrator shall 43 44 reduce the base payments proportionally in accordance with the 45 limits of federal law.



(b) Shall adopt a regulation specifying the amount of the
reductions required by paragraph (a).]; and
(b) If the hospital is the only hospital in a group of hospitals
described in a paragraph of subsection 2, adjust the percentages
for each group of hospitals described in the other paragraphs of
subsection 2 proportionally.
6. If:

8 (a) À new hospital is established in this State which is not 9 included in subsection 3 but which is otherwise eligible to receive 10 a disproportionate share payment, the Administrator may establish 11 a percentage for the new hospital and adjust the percentages for 12 each other hospital in the group of hospitals described in a 13 paragraph of subsection 2 of which the new hospital is a member; 14 or

15 (b) An existing hospital listed in subsection 3 ceases to exist, 16 the Administrator may adjust the percentages for each other 17 hospital in the group of hospitals described in a paragraph of 18 subsection 2 of which the hospital was a member.

7. To the extent that money is available in the Intergovernmental Transfer Account, the Division of Health Care Financing and Policy shall distribute \$50,000 from that Account each fiscal year to each public hospital which:

(a) Is located in a county that does not have any other hospitals;and

(b) Is not eligible for a payment pursuant to subsections 2, 3and 4.

27 [7. As used in this section:

(a) "Total revenue" is the amount of revenue a hospital receives
 for patient care and other services, net of any contractual allowances
 or bad debts.

(b) "Uncompensated care costs" means the total costs of a
 hospital incurred in providing care to uninsured patients, including,
 without limitation, patients covered by Medicaid or another
 governmental program for indigent patients, less any payments

35 received by the hospital for that care.

36 (c) "Uncompensated care percentage" means the uncompensated
 37 care costs of a hospital divided by the total revenue for the hospital.]
 38 Sec. 7. NRS 422.390 is hereby amended to read as follows:

422.390 1. The Division of Health Care Financing and Policyshall adopt regulations concerning:

41 (a) Procedures for the transfer to the Division of Health Care 42 Financing and Policy of the amount required pursuant to 43 NRS 422.382.

(b) Provisions for the payment of a penalty and interest for adelinquent transfer.



1 (c) Provisions for the payment of interest by the Division of 2 Health Care Financing and Policy for late reimbursements to 3 hospitals or other providers of medical care.

(d) Provisions for the **[calculation of the uncompensated care** 4 percentage for hospitals, including, without limitation, the 5 procedures and methodology required to be used in calculating the 6 percentage,] determination of the percentage of the total number 7 of patient days during which a hospital provided care to persons 8 who were eligible for medical assistance under Medicaid, the 9 determination of the percentage of the total number of patient 10 days during which the hospital provided care to Medicare patients 11 who were eligible to receive payments pursuant to the Supplemental Security Income Program and obtaining the 12 13 percentage determined by the Centers for Medicare and Medicaid 14 15 Services of the United States Department of Health and Human Services pursuant to 42 U.S.C. § 1395ww(d)(5)(F)(vi)(I), and any 16 required documentation of and reporting by a hospital relating to the 17 [calculation.] determinations or relating to obtaining the 18 information. 19

2. The Division of Health Care Financing and Policy shall
 report to the Interim Finance Committee quarterly concerning the
 provisions of NRS 422.380 to 422.390, inclusive [.] and section 2
 of this act.

Sec. 8. This act becomes effective upon passage and approval for the purposes of adopting regulations and collecting information for making the determinations required by section 2 of this act, and on July 1, 2005, for all other purposes.

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