SENATE BILL NO. 123-COMMITTEE ON COMMERCE AND LABOR

(ON BEHALF OF THE WELFARE DIVISION)

FEBRUARY 23, 2005

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions governing energy assistance. (BDR 58-238)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to energy assistance; reducing the amount of the universal energy charge; revising the provisions governing the distribution of money collected pursuant to the universal energy charge; authorizing the transfer of certain money between the Welfare Division of the Department of Human Resources and the Housing Division of the Department of Business and Industry under certain circumstances; requiring the Welfare Division and the Housing Division to adopt certain regulations; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

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11 12 13 Existing law requires retail customers to pay a universal energy charge on certain purchases of energy from public utilities. (NRS 702.160) Existing law prescribes the distribution and use of the proceeds from the universal energy charge. The Public Utilities Commission of Nevada is authorized to retain 3 percent of the proceeds of the universal energy charge to pay for administrative costs, and the remainder must be deposited in the State Treasury for credit to the Fund for Energy Assistance and Conservation. (NRS 702.170, 702.250)

This bill reduces the amount of the universal energy charge, and reduces the percentage of the proceeds of the universal energy charge that may be retained by the Public Utilities Commission of Nevada to 2 percent.

Under existing law, the Welfare Division of the Department of Human Resources receives 75 percent of the money in the Fund for Energy Assistance and Conservation, and the Housing Division of the Department of Business and Industry receives the remaining 25 percent of the money in the Fund. Existing law



allows the Welfare Division to retain 3 percent and the Housing Division to retain 6 percent of their respective shares of the money from the Fund to pay for administrative costs. (NRS 702.270, 702.280)

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This bill revises the distribution of money to the Welfare Division and the Housing Division so that each receives 50 percent of the money in the Fund. This bill increases the amount the Welfare Division may retain for payment of administrative costs from 3 to 7 percent of the money it receives from the Fund. This bill also authorizes the Welfare Division and the Housing Division to transfer between Divisions any money remaining from the distribution they receive that is available after providing for administrative and program costs.

Existing law requires the Welfare Division to determine the amount of financial assistance from the Fund to provide to a household. The Welfare Division may base the determination on such factors as household income, household size, type of energy used or other factors. Existing law directs the Welfare Division to adopt regulations to carry out such provisions. (NRS 702.260)

This bill requires the Welfare Division to adopt regulations that establish limitations on the amount of assistance a household may receive, the priority for providing assistance and the manner in which the payment of assistance may be made.

Existing law requires the Housing Division to provide assistance to eligible households for energy conservation, weatherization and energy efficiency. Existing law directs the Housing Division to adopt regulations to carry out such provisions. (NRS 702.270)

This bill prohibits the Housing Division from using money distributed to it from the Fund to purchase household appliances that use electricity or natural gas, and requires the Housing Division to adopt regulations that establish limitations on the amount of weatherization assistance a household or multifamily facility may receive and the priority for providing such assistance.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** NRS 702.160 is hereby amended to read as follows: 702.160 1. Except as otherwise provided in this section and NRS 702.150, each retail customer shall pay:
- (a) A universal energy charge of [3.30] 2.475 mills on each therm of natural gas that the retail customer purchases from another person for consumption in this State; and
- (b) A universal energy charge of [0.39] 0.2925 mills on each kilowatt-hour of electricity that the retail customer purchases from another person for consumption in this State.
 - 2. The provisions of subsection 1 do not apply to:
- (a) Any therm of natural gas used as a source of energy to generate electricity.
- (b) Any kilowatt-hour of electricity used in industries utilizing electrolytic-manufacturing processes.
- 3. If a retail customer uses the distribution services of a public utility or municipal utility to acquire natural gas or electricity that is



subject to the universal energy charge, the public utility or municipal utility providing the distribution services shall:

- (a) Collect the universal energy charge from each such retail customer:
- (b) Ensure that the universal energy charge is set forth as a separate item or entry on the bill of each such retail customer; and
- (c) Not later than 30 days after the end of each calendar quarter, remit to the Commission the total amount of money collected by the public utility or municipal utility for the universal energy charge for the immediately preceding calendar quarter.
- 4. If a retail customer does not use the distribution services of a public utility or municipal utility to acquire natural gas or electricity that is subject to the universal energy charge, not later than 30 days after the end of each calendar quarter, the retail customer shall remit to the Commission the total amount of money owed by the retail customer for the universal energy charge for the immediately preceding calendar quarter.
- 5. If, during a calendar quarter, a single retail customer or multiple retail customers under common ownership and control pay, in the aggregate, a universal energy charge of more than \$25,000 for all consumption of natural gas and electricity during the calendar quarter, such retail customers are entitled to a refund, for that calendar quarter, of the amount of the universal energy charge that exceeds \$25,000. To receive a refund pursuant to this section, not later than 90 days after the end of the calendar quarter for which the refund is requested, such retail customers must file with the Commission a request for a refund. If a request for a refund is filed with the Commission:
- 29 (a) The Commission shall determine and certify the amount of 30 the refund; and
- 31 (b) The refund must be paid as other claims against the State are 32 paid from money in the Fund.
 - **Sec. 2.** NRS 702.170 is hereby amended to read as follows:
 - 702.170 1. The Commission shall adopt regulations to carry out and enforce the provisions of NRS 702.160. Such regulations may require public utilities, municipal utilities and retail customers that are required to collect or remit money for the universal energy charge to file reports and to provide the Commission with information relating to compliance with the requirements of the universal energy charge.
- 2. In carrying out the provisions of NRS 702.160, the Commission shall solicit advice from the Consumer's Advocate of the Bureau of Consumer Protection in the Office of the Attorney



General, public utilities and municipal utilities and other knowledgeable persons.

- The Commission may conduct audits and investigations of public utilities, municipal utilities and retail customers that are required to collect or remit money for the universal energy charge if the Commission determines that such audits and investigations are necessary to verify compliance with the requirements of the universal energy charge. In conducting such audits investigations, the Commission may exercise any investigative powers granted to the Commission pursuant to chapter 703 of NRS, including, without limitation, the power to issue orders to compel the appearance of witnesses and the production of books, accounts, papers and records.
- To carry out its powers and duties pursuant to this chapter, the Commission is entitled to an administrative charge of not more than [3] 2 percent of the money collected for the universal energy charge. After deduction of its administrative charge, Commission shall deposit the remaining money collected for the universal energy charge in the State Treasury for credit to the Fund.
- The Commission may bring an appropriate action in its own name for recovery of any money that a person fails to pay, collect or remit in violation of the requirements of the universal energy charge.

Sec. 3. NRS 702.260 is hereby amended to read as follows:

702.260 1. [Seventy-five] Fifty percent of the money in the Fund must be distributed to the Welfare Division for programs to assist eligible households in paying for natural gas and electricity. The Welfare Division may use not more than [3] 7 percent of the money distributed to it pursuant to this section for its administrative expenses \square , and the total expenditure for administrative expenses by the Welfare Division and its contractors, its subcontractors and other entities engaged to carry out the duties of the Welfare Division pursuant to this chapter must not exceed 9 percent of the money distributed to the Welfare Division pursuant to this section. If after providing for its administrative expenses and programs the Welfare Division has any money remaining from the amount distributed to it pursuant to this section, the Welfare Division may transfer all or any part of the remaining money to the Housing Division for use in its programs of energy conservation, weatherization and energy efficiency for eligible households.

Except as otherwise provided in *subsection 1 or* NRS 702.150, after deduction for its administrative expenses, the Welfare Division may use the money distributed to it pursuant to this section

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- (a) Assist eligible households in paying for natural gas and electricity.
- (b) Carry out activities related to consumer outreach [...], except that no money may be spent pursuant to this paragraph to purchase advertising in the printed or electronic media.
 - (c) Pay for program design.

- (d) Pay for the annual evaluations conducted pursuant to NRS 702.280.
- 3. Except as otherwise provided in subsection 4, to be eligible to receive assistance from the Welfare Division pursuant to this section, a household must [have]:
- (a) Be domiciled in a mobile home as defined in NRS 461.140; and
- (b) Have a household income that is not more than 150 percent of the federally designated level signifying poverty, as determined by the Welfare Division.
- 4. The Welfare Division is authorized to render emergency assistance to a household if an emergency related to the cost or availability of natural gas or electricity threatens the health or safety of one or more of the members of the household. Such emergency assistance may be rendered upon the good faith belief that the household is otherwise eligible to receive assistance pursuant to this section.
- 5. [Before July 1, 2002, if a household is eligible to receive assistance pursuant to this section, the Welfare Division shall determine the amount of assistance that the household will receive by using the existing formulas set forth in the state plan for low-income home energy assistance.
- 6. On or after July 1, 2002, Except as otherwise provided in regulations adopted pursuant to subsection 6, if a household is eligible to receive assistance pursuant to this section, the Welfare Division:
- (a) Shall, to the extent practicable, determine the amount of assistance that the household will receive by determining the amount of assistance that is sufficient to reduce the percentage of the household's income that is spent on natural gas and electricity to the median percentage of household income spent on natural gas and electricity statewide.
- (b) May adjust the amount of assistance that the household will receive based upon such factors as:
 - (1) The income of the household;
 - (2) The size of the household;
 - (3) The type of energy that the household uses; and



- (4) Any other factor which, in the determination of the Welfare Division, may make the household particularly vulnerable to increases in the cost of natural gas or electricity.
- [7.] 6. The Welfare Division shall adopt regulations to carry out and enforce the provisions of this section and NRS 702.250.

[8.] The regulations:

- (a) May, without limitation, establish limitations on the amount of assistance a household may receive pursuant to this section and the manner in which payments of assistance may be made:
- (b) Must establish the priority for providing assistance to households based on criteria that include, without limitation, the urgency of need, status of health and age of members of the household; and
- (c) Must establish a maximum amount of assistance that may be provided to any one household annually.
- **7.** In carrying out the provisions of this section, the Welfare Division shall:
- (a) Solicit advice from the Housing Division and from other knowledgeable persons;
- (b) Identify and implement appropriate delivery systems to distribute money from the Fund and to provide other assistance pursuant to this section;
- (c) Coordinate with other federal, state and local agencies that provide energy assistance or conservation services to low-income persons and, to the extent allowed by federal law and to the extent practicable, use the same simplified application forms as those other agencies;
- (d) Establish a process for evaluating the programs conducted pursuant to this section;
 - (e) Develop a process for making changes to such programs; and
- (f) Engage in annual planning and evaluation processes with the Housing Division as required by NRS 702.280.
 - **Sec. 4.** NRS 702.270 is hereby amended to read as follows:
- 702.270 1. [Twenty five] Fifty percent of the money in the Fund must be distributed to the Housing Division for programs of energy conservation, weatherization and energy efficiency for eligible households. The Housing Division may use not more than 6 percent of the money distributed to it pursuant to this section for its administrative expenses [.], and the total expenditure for administrative expenses by the Housing Division and its contractors, its subcontractors and other entities engaged to carry out the duties of the Housing Division pursuant to this chapter must not exceed 9 percent of the money distributed to the Housing Division pursuant to this section. If after providing for its



administrative expenses and programs the Housing Division has any money remaining from the amount distributed to it pursuant to this section, the Housing Division may transfer all or any part of the remaining money to the Welfare Division for use in its programs to assist eligible households in paying for natural gas and electricity.

- 2. Except as otherwise provided in *this section or* NRS 702.150, after deduction for its administrative expenses, the Housing Division may use the money distributed to it pursuant to this section only to:
- (a) Provide an eligible household with services of basic home energy conservation and home energy efficiency or to assist an eligible household to acquire such services, including, without limitation, services of load management.
- (b) Pay for appropriate improvements associated with energy conservation, weatherization and energy efficiency.
- (c) Carry out activities related to consumer outreach [.], except that no money may be spent pursuant to this paragraph to purchase advertising in the printed or electronic media.
 - (d) Pay for program design.

- (e) Pay for the annual evaluations conducted pursuant to NRS 702.280.
- 3. The Housing Division may not use any money distributed to it pursuant to this section to purchase household appliances that use electricity or natural gas.
- 4. Except as otherwise provided in subsection [4,] 5, to be eligible to receive assistance from the Housing Division pursuant to this section, a household must [have]:
- (a) Not be domiciled in a mobile home as defined in NRS 461.140; and
- (b) Have a household income that is not more than 150 percent of the federally designated level signifying poverty, as determined by the Housing Division.
- [4.] 5. The Housing Division is authorized to render emergency assistance to a household if the health or safety of one or more of the members of the household is threatened because of the structural, mechanical or other failure of:
 - (a) The unit of housing in which the household dwells; or
- (b) A component or system of the unit of housing in which the household dwells.
- Such emergency assistance may be rendered upon the good faith belief that the household is otherwise eligible to receive assistance pursuant to this section.
- [5.] 6. The Housing Division shall adopt regulations to carry out and enforce the provisions of this section.



[6.] The regulations must establish:

- (a) The priority for providing weatherization assistance to households based on criteria that include, without limitation, the urgency of need, status of health and age of members of the household;
- (b) A maximum amount of weatherization assistance that may be provided to any one household annually;
- (c) A maximum amount of weatherization assistance that may be provided to any one multifamily facility annually based on criteria that include, without limitation, the number of rental units in the facility and the payments of weatherization assistance that would otherwise be made to the households in the facility; and
- (d) The priority for providing weatherization assistance to any one household based on the efficiency of the specific type of weatherization provided.
- 7. In carrying out the provisions of this section, the Housing Division shall:
- (a) Solicit advice from the Welfare Division and from other knowledgeable persons;
- (b) Identify and implement appropriate delivery systems to distribute money from the Fund and to provide other assistance pursuant to this section;
- (c) Coordinate with other federal, state and local agencies that provide energy assistance or conservation services to low-income persons and, to the extent allowed by federal law and to the extent practicable, use the same simplified application forms as those other agencies;
- (d) Encourage other persons to provide resources and services, including, to the extent practicable, schools and programs that provide training in the building trades and apprenticeship programs;
- (e) Establish a process for evaluating the programs conducted pursuant to this section;
 - (f) Develop a process for making changes to such programs; and
- (g) Engage in annual planning and evaluation processes with the Welfare Division as required by NRS 702.280.



