#### ASSEMBLY BILL NO. 485-COMMITTEE ON JUDICIARY

### MARCH 28, 2005

## Referred to Committee on Judiciary

SUMMARY—Revises provisions governing gaming establishments. (BDR 41-1376)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION – Matter in **bolded italics** is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to gaming; revising provisions governing the approval of a nonrestricted license for an establishment that is not a resort hotel in certain counties; revising provisions governing the moving of the location of an establishment and the transferring of its license to another location; revising provisions governing the designation of gaming enterprise districts; and providing other matters properly relating thereto.

# THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- Section 1. NRS 463.021 is hereby amended to read as follows: 463.021 1. The Gaming Policy Committee, consisting of the Governor as Chairman and 10 members, is hereby created.
  - 2. The Committee must be composed of:

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- 5 (a) One member of the Commission, designated by the 6 Chairman of the Commission;
  - (b) One member of the Board, designated by the Chairman of the Board;
- 9 (c) One member of the Senate appointed by the Legislative 10 Commission;
- 11 (d) One member of the Assembly appointed by the Legislative 12 Commission:
- 13 (e) One enrolled member of a Nevada Indian tribe appointed by 14 the Inter-Tribal Council of Nevada, Inc.; and



- (f) Five members appointed by the Governor for terms of 2 years as follows:
  - (1) Two representatives of the general public;

- (2) Two representatives of nonrestricted gaming licensees; and
  - (3) One representative of restricted gaming licensees.
  - 3. Members who are appointed by the Governor serve at the pleasure of the Governor.
  - 4. Members who are Legislators serve terms beginning when the Legislature convenes and continuing until the next regular session of the Legislature is convened.
  - 5. [Except as otherwise provided in subsection 6, the] *The* Governor may call meetings of the Gaming Policy Committee for the exclusive purpose of discussing matters of gaming policy. The recommendations concerning gaming policy made by the Committee pursuant to this subsection are advisory and not binding on the Board or the Commission in the performance of their duties and functions.
  - [6. An appeal filed pursuant to NRS 463.3088 may be considered only by a Review Panel of the Committee. The Review Panel must consist of the members of the Committee who are identified in paragraphs (a), (b) and (e) of subsection 2 and subparagraph (1) of paragraph (f) of subsection 2.]
    - Sec. 2. NRS 463.1605 is hereby amended to read as follows:
  - 463.1605 1. Except as otherwise provided in subsection 3, the Commission shall not approve a nonrestricted license, other than for the operation of a race book or sports pool at an establishment which holds a nonrestricted license to operate both gaming devices and a gambling game, for an establishment in a county whose population is 100,000 or more unless the establishment is a resort hotel.
- 2. A county, city or town may require resort hotels to meet standards in addition to those required by this chapter as a condition of issuance of a gaming license by the county, city or town.
  - 3. The Commission may approve a nonrestricted license for an establishment which is not a resort hotel at a new location if [the]:
  - (a) The establishment was acquired or displaced pursuant to a redevelopment project undertaken by an agency created pursuant to NRS 279.382 to 279.685, inclusive [...], in accordance with a final order of condemnation entered before the effective date of this act; or
  - (b) The establishment was acquired or displaced pursuant to a redevelopment project undertaken by an agency created pursuant to NRS 279.382 to 279.685, inclusive, in accordance with a final order of condemnation entered on or after the effective date of this



act, and the new location of the establishment is within the same redevelopment area as the former location of the establishment.

- **Sec. 3.** NRS 463.302 is hereby amended to read as follows:
- 463.302 1. Notwithstanding any other provision of law and except as otherwise provided in this section, the Board may, in its sole and absolute discretion, allow a licensee to move the location of its establishment and transfer its restricted or nonrestricted license to:
- (a) A location within a redevelopment [zone,] area created pursuant to chapter 279 of NRS, if the redevelopment [zone] area is located in the same local governmental jurisdiction as the existing location of the establishment; [or]
- (b) Any other location, if the move and transfer are necessary because the existing location of the establishment has been taken by the State or a local government through condemnation or eminent domain [...] in accordance with a final order of condemnation entered before the effective date of this act; or
- (c) In any county other than a county whose population is 100,000 or more but less than 400,000, any other location within the same local governmental jurisdiction as the existing location of the establishment, if the move and transfer are necessary because the existing location of the establishment has been taken by the State or a local government through condemnation or eminent domain in accordance with a final order of condemnation entered on or after the effective date of this act.
- 2. The Board shall not approve a move and transfer pursuant to subsection 1 unless, before the move and transfer, the licensee receives all necessary approvals from the local government having jurisdiction over the location to which the establishment wants to move and transfer its license.
- 3. Before a move and transfer pursuant to subsection 1, the Board may require the licensee to apply for a new license pursuant to the provisions of this chapter.
- 4. The provisions of subsection 1 do not apply to an establishment that is:
  - (a) A resort hotel; or

- (b) Located in a *county*, city *or town* which has established one or more gaming enterprise districts.
  - **Sec. 4.** NRS 463.3086 is hereby amended to read as follows:
- 40 463.3086 1. If the location of a proposed establishment:
  41 (a) Is not within the Las Vegas Boulevard gaming corrie
- 41 (a) Is not within the Las Vegas Boulevard gaming corridor or 42 the rural Clark County gaming zone; and
  - (b) Is not within a gaming enterprise district,



- → the Commission shall not approve a nonrestricted license for the establishment unless the location of the establishment is designated a gaming enterprise district pursuant to this section.
- 2. If a person is proposing to operate an establishment with a nonrestricted license and the location of the proposed establishment:
- (a) Is not within the Las Vegas Boulevard gaming corridor or the rural Clark County gaming zone; and
  - (b) Is not within a gaming enterprise district,

- the person may petition the county, city or town having jurisdiction over the location of the proposed establishment to designate the location of the proposed establishment a gaming enterprise district pursuant to this section.
- 3. If a person files a petition pursuant to subsection 2, the county, city or town shall, at least 10 days before the date of the hearing on the petition, mail a notice of the hearing to:
- (a) Each owner of real property whose property line is less than 2,500 feet from the property line of the proposed establishment;
- (b) The owner, as listed on the county assessor's records, of each of the 30 separately owned parcels nearest the proposed establishment, to the extent this notice does not duplicate the notice given pursuant to paragraph (a);
- (c) Each tenant of a mobile home park whose property line is less than 2,500 feet from the property line of the proposed establishment; and
- (d) Any advisory board that represents one or more owners of real property or tenants of a mobile home park whose property line is less than 2,500 feet from the property line of the proposed establishment.
- → The notice must be written in language that is easy to understand and must set forth the date, time, place and purpose of the hearing and contain a physical description or map of the location of the proposed establishment. The petitioner shall pay the costs of providing the notice that is required by this subsection.
- 4. Any interested person is entitled to be heard at the hearing on the petition.
- 5. The county, city or town shall cause the hearing on the petition to be reported by a court reporter who is certified pursuant to chapter 656 of NRS. The petitioner shall pay the costs of having the hearing reported.
- 40 6. At the hearing, the petitioner must prove by clear and 41 convincing evidence that:
- 42 (a) The roads, water, sanitation, utilities and related services to the location are adequate;



(b) The proposed establishment will not unduly impact public services, consumption of natural resources and the quality of life enjoyed by residents of the surrounding neighborhoods;

- (c) The proposed establishment will enhance, expand and stabilize employment and the local economy;
- (d) The proposed establishment will be located in an area planned or zoned for that purpose pursuant to NRS 278.010 to 278.630, inclusive;
- (e) The proposed establishment will not be detrimental to the health, safety or general welfare of the community or be incompatible with the surrounding area;
- (f) On the date that the petition was filed, the property line of the proposed establishment was not less than:
- (1) Five hundred feet from the property line of a developed residential district; and
- (2) Fifteen hundred feet from the property line of a public school, private school or structure used primarily for religious services or worship; [and]
  - (g) The proposed establishment will not adversely affect:
    - (1) A developed residential district; or
- (2) A public school, private school or structure used primarily for religious services,
- whose property line is within 2,500 feet from the property line of the proposed establishment  $\Box$ ; and
- (h) The proposed establishment will be located within a gaming enterprise district that will be located entirely within the boundaries of a master planned community.
- 7. A three-fourths vote of the governing body of the county, city or town is required to grant the petition to designate the location of the proposed establishment a gaming enterprise district pursuant to this section.
- 8. If the governing body of the county, city or town grants the petition to designate the location of the proposed establishment a gaming enterprise district, the governing body shall, at the hearing held pursuant to this section, establish limitations on the height and size of the proposed establishment.
- **9.** A county, city or town that denies a petition submitted pursuant to this section shall not consider another petition concerning the same location or any portion thereof for 1 year after the date of the denial.
  - [9.] 10. As used in this section:
- (a) "Developed residential district" means a parcel of land zoned primarily for residential use in which at least one completed residential unit has been constructed on the date that the petitioner files a petition pursuant to this section.



- 1 (b) "Master planned community" means a contiguous area of 2 land that:
  - (1) Contains at least 750 acres owned or controlled by a single entity;
  - (2) Contains a mix of land uses that include residential, commercial, employment and public uses;
  - (3) Contains not more than one gaming enterprise district and not more than one establishment that holds a nonrestricted license; and
- 10 (4) Has not more than 75 acres designated as a gaming 11 enterprise district.
  - (c) "Private school" has the meaning ascribed to it in NRS 394.103.
  - [(e)] (d) "Public school" has the meaning ascribed to it in NRS 385.007.
    - **Sec. 5.** NRS 463.3088 is hereby repealed.

- **Sec. 6.** 1. Notwithstanding the provisions of paragraph (b) of subsection 4 of NRS 463.302, as amended by section 3 of this act, the Nevada Gaming Control Board may, in its sole and absolute discretion, allow a licensee to move the location of its establishment and transfer its restricted or nonrestricted license pursuant to the provisions of NRS 463.302, as amended by section 3 of this act, if:
- (a) The establishment holds a nonrestricted license on the effective date of this act but is not a resort hotel;
- (b) The establishment is located in a county whose population is 400,000 or more and is located within a redevelopment area of the county on the effective date of this act;
- (c) The establishment is acquired, displaced or relocated pursuant to a redevelopment project undertaken by an agency created pursuant to NRS 279.382 to 279.685, inclusive;
- (d) The establishment is to be relocated within the redevelopment area of the county to a proposed location that is within 200 feet of the existing location of the establishment;
- (e) The establishment will have a casino area that is less than or equal to the size of the casino area of the existing establishment; and
- (f) The redevelopment agency and the board of county commissioners approve the move of the location of the establishment at a public hearing that is conducted in compliance with the provisions of subsection 2.
- 40 2. A public hearing to consider the move of the location of an 41 establishment must comply with the following requirements:
  - (a) At least 10 days before the date of the public hearing, a notice of the hearing must be mailed to:



(1) Each owner of real property whose property line is less than 2,500 feet from the property line of the proposed location of the establishment;

- (2) The owner, as listed on the county assessor's records, of each of the 30 separately owned parcels nearest the proposed location of the establishment, to the extent this notice does not duplicate the notice given pursuant to any other provision of this paragraph;
- (3) Each tenant of a mobile home park whose property line is less than 2,500 feet from the property line of the proposed location of the establishment: and
- (4) Any advisory board that represents one or more owners of real property or tenants of a mobile home park whose property line is less than 2,500 feet from the property line of the proposed location of the establishment.
- (b) The notice mailed pursuant to paragraph (a) must be written in language that is easy to understand and must set forth the date, time, place and purpose of the public hearing and contain a physical description or map of the proposed location of the establishment.
- (c) The licensee shall pay the costs of providing the notice that is required pursuant to paragraph (a).
- (d) Any interested person is entitled to be heard at the public hearing.
- **Sec. 7.** 1. The amendatory provisions of section 4 of this act do not apply to an establishment that holds a nonrestricted license for a resort hotel on the effective date of this act and all parcels of land that are adjacent to the property line of the establishment or adjacent to a street or highway that is adjacent to the property line of such an establishment, if such parcels are owned or leased by the same person or entity, or any affiliate of the person or entity, which owns or leases the property on which the establishment is located.
- 2. After a county, city or town makes a decision on a petition filed pursuant to NRS 463.3086, as amended by section 4 of this act, by an establishment described in subsection 1:
- (a) The petitioner may appeal to the Committee if the petition is denied; or
- (b) An aggrieved party may appeal to the Committee if the petition is granted.
- 3. A notice of appeal must be filed with the Committee not later than 10 days after the date of the decision on the petition.
- 4. The Committee may hear only one appeal from the decision on the petition.
- 5. The Committee shall determine whether a person who files a notice of appeal is an aggrieved party. If more than one person files



a notice of appeal, the Committee shall consolidate the appeals of all persons who the Committee determines are aggrieved parties.

- 6. If the petitioner files a notice of appeal, the county, city or town that denied the petition shall be deemed to be the opposing party, and the county, city or town may elect to defend its decision before the Committee.
- 7. If a notice of appeal is filed by the petitioner or an aggrieved party, the petitioner shall request the court reporter to prepare a transcript of the report of the hearing on the petition, and the petitioner shall pay the costs of preparing the transcript.
- 8. The Committee shall consider the appeal not later than 30 days after the date the notice of appeal is filed. The Committee may accept written briefs or hear oral arguments, or both. The Committee shall not receive additional evidence and shall confine its review to the record. In reviewing the record, the Committee may substitute its judgment for that of the county, city or town and may make its own determinations as to the sufficiency and weight of the evidence on all questions of fact or law.
- 9. The Committee shall issue its decision and written findings not later than 30 days after the appeal is heard or is submitted for consideration without oral argument. The Committee shall affirm or reverse the decision of the county, city or town and shall grant or deny the petition in accordance with its affirmance or reversal.
- 10. Any party to the appeal before the Committee may appeal the decision of the Committee to grant or deny the petition to the district court. A party must file such an appeal not later than 20 days after the date of the decision of the Committee.
- 11. The Committee may take any action that is necessary to carry out the provisions of this section. Any action that is taken by the Committee pursuant to this section must be approved by a majority vote of the membership of the Committee.
- 12. As used in this section, "Committee" means the Review Panel of the Gaming Policy Committee which consists of the members of the Gaming Policy Committee who are identified in paragraphs (a), (b) and (e) of subsection 2 of NRS 463.021 and subparagraph (1) of paragraph (f) of subsection 2 of NRS 463.021.
  - **Sec. 8.** This act becomes effective upon passage and approval.

#### TEXT OF REPEALED SECTION

463.3088 Gaming enterprise district: Procedure for appealing denial or grant of petition to designate location outside of Las Vegas Boulevard gaming corridor and rural Clark County gaming zone.

- 1. After a county, city or town makes a decision on a petition filed pursuant to NRS 463.3086:
- (a) The petitioner may appeal to the Committee if the petition is denied; or
- (b) An aggrieved party may appeal to the Committee if the petition is granted.
- 2. A notice of appeal must be filed with the Committee not later than 10 days after the date of the decision on the petition.
- 3. The Committee may hear only one appeal from the decision on the petition.
- 4. The Committee shall determine whether a person who files a notice of appeal is an aggrieved party. If more than one person files a notice of appeal, the Committee shall consolidate the appeals of all persons who the Committee determines are aggrieved parties.
- 5. If the petitioner files a notice of appeal, the county, city or town that denied the petition shall be deemed to be the opposing party, and the county, city or town may elect to defend its decision before the Committee.
- 6. If a notice of appeal is filed by the petitioner or an aggrieved party, the petitioner shall request the court reporter to prepare a transcript of the report of the hearing on the petition, and the petitioner shall pay the costs of preparing the transcript.
- 7. The Committee shall consider the appeal not later than 30 days after the date the notice of appeal is filed. The Committee may accept written briefs or hear oral arguments, or both. The Committee shall not receive additional evidence and shall confine its review to the record. In reviewing the record, the Committee may substitute its judgment for that of the county, city or town and may make its own determinations as to the sufficiency and weight of the evidence on all questions of fact or law.
- 8. The Committee shall issue its decision and written findings not later than 30 days after the appeal is heard or is submitted for consideration without oral argument. The Committee shall affirm or reverse the decision of the county, city or town and shall grant or deny the petition in accordance with its affirmance or reversal.



- 9. Any party to the appeal before the Committee may appeal the decision of the Committee to grant or deny the petition to the district court. A party must file such an appeal not later than 20 days after the date of the decision of the Committee.
- 10. The Committee may take any action that is necessary to carry out the provisions of this section. Any action that is taken by the Committee pursuant to this section must be approved by a majority vote of the membership of the Committee.
- 11. As used in this section, "Committee" means the Review Panel of the Gaming Policy Committee as provided in subsection 6 of NRS 463.021.



