SENATE BILL NO. 336-SENATOR HARDY

## MARCH 17, 2003

## Referred to Committee on Natural Resources

- SUMMARY—Makes various changes relating to water rights. (BDR 48-848)
- FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to water; authorizing the State Engineer to postpone action on certain applications for water rights; providing that certain applications for water rights remain active until acted upon by the State Engineer; requiring the State Engineer to provide certain notices to persons who submitted reports of conveyance if he confirms those reports; requiring the State Engineer to quantify in acrefeet certain water rights, to give certain persons notice concerning those water rights and to file a notice concerning those water rights with the office of the county recorder of the county in which the water is appropriated; and providing other matters properly relating thereto.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. NRS 533.360 is hereby amended to read as follows: 533.360 1. Except as otherwise provided in subsection 4, 2 NRS 533.345 and subsection [3] 4 of NRS 533.370, when an 3 application is filed in compliance with this chapter, the State 4 5 Engineer shall, within 30 days, publish or cause to be published once a week for 4 consecutive weeks in a newspaper of general 6 circulation and printed and published in the county where the water 7 is sought to be appropriated, a notice of the application [] which 8 9 sets forth:



(a) That the application has been filed.

(b) The date of the filing.

1 2

3

18

19

33

38

(c) The name and address of the applicant.

4 (d) The name of the source from which the appropriation is to be 5 made.

6 (e) The location of the place of diversion, described by legal 7 subdivision or metes and bounds and by a physical description of 8 that place of diversion.

9  $(\hat{f})$  The purpose for which the water is to be appropriated.

10 The publisher shall add thereto the date of the first publication and 11 the date of the last publication.

12 2. Except as otherwise provided in subsection 4, proof of 13 publication must be filed within 30 days after the final day of 14 publication. The State Engineer shall pay for the publication from 15 the application fee. If the application is cancelled for any reason 16 before publication, the State Engineer shall return to the applicant 17 that portion of the application fee collected for publication.

3. If the application is for a proposed well:

(a) For municipal, quasi-municipal or industrial use; and

20 (b) Whose reasonably expected rate of diversion is one-half 21 cubic foot per second or more,

the applicant shall mail a copy of the notice of application to each 22 owner of real property containing a domestic well that is within 23 2,500 feet of the proposed well, to his address as shown in the latest 24 records of the county assessor. If there are not more than six such 25 wells, notices must be sent to each owner by certified mail, return 26 27 receipt requested. If there are more than six such wells, at least six 28 notices must be sent to owners by certified mail, return receipt 29 requested. The return receipts from these notices must be filed with 30 the State Engineer before he may consider the application.

31 4. The provisions of this section do not apply to an 32 environmental permit.

**Sec. 2.** NRS 533.370 is hereby amended to read as follows:

533.370 1. Except as otherwise provided in this section and NRS 533.345, 533.371, 533.372 and 533.503, the State Engineer shall approve an application submitted in proper form which contemplates the application of water to beneficial use if:

(a) The application is accompanied by the prescribed fees;

(b) The proposed use or change, if within an irrigation district,
does not adversely affect the cost of water for other holders of water
rights in the district or lessen the efficiency of the district in its
delivery or use of water; and

43 (c) The applicant provides proof satisfactory to the State 44 Engineer of:

B

1 (1) His intention in good faith to construct any work 2 necessary to apply the water to the intended beneficial use with 3 reasonable diligence; and

4 (2) His financial ability and reasonable expectation actually 5 to construct the work and apply the water to the intended beneficial 6 use with reasonable diligence.

7 2. Except as otherwise provided in *this subsection and*8 subsection [6,] 7, the State Engineer shall approve or reject each
9 application within 1 year after the final date for filing a protest.
10 [However:

(a) Action may be postponed by the] *The* State Engineer *may*:

11

(a) Postpone action upon written authorization to do so by the
 applicant or, if an application is protested, by the protestant and the
 applicant. [; and]

15 (b) Postpone action if the purpose for which the application 16 was made is municipal use.

(c) In areas where studies of water supplies have been
determined to be necessary by the State Engineer pursuant to NRS
533.368 or where court actions are pending, [the State Engineer
may] withhold action until it is determined there is unappropriated
water or the court action becomes final.

22 3. If the State Engineer does not act upon an application 23 within 1 year after the final date for filing a protest, the 24 application remains active until acted upon by the State Engineer.

25 4. Except as otherwise provided in subsection [6, 7], where there is no unappropriated water in the proposed source of supply, 26 or where its proposed use or change conflicts with existing rights, or 27 28 with protectible interests in existing domestic wells as set forth in 29 NRS 533.024, or threatens to prove detrimental to the public 30 interest, the State Engineer shall reject the application and refuse to 31 issue the requested permit. If a previous application for a similar use of water within the same basin has been rejected on those grounds, 32 33 the new application may be denied without publication.

4. 5. In determining whether an application for an interbasin
transfer of ground water must be rejected pursuant to this section,
the State Engineer shall consider:

(a) Whether the applicant has justified the need to import thewater from another basin;

(b) If the State Engineer determines that a plan for conservation
of water is advisable for the basin into which the water is to be
imported, whether the applicant has demonstrated that such a plan
has been adopted and is being effectively carried out;

43 (c) Whether the proposed action is environmentally sound as it 44 relates to the basin from which the water is exported;



1 (d) Whether the proposed action is an appropriate long-term use 2 which will not unduly limit the future growth and development in the basin from which the water is exported; and 3

4 (e) Any other factor the State Engineer determines to be relevant. 5

**[5.]** 6. If a hearing is held regarding an application, the decision 6 7 of the State Engineer must be in writing and include findings of fact, 8 conclusions of law and a statement of the underlying facts 9 supporting the findings of fact. The written decision may take the 10 form of a transcription of an oral ruling. The rejection or approval of an application must be endorsed on a copy of the original 11 application, and a record *must be* made of the endorsement in the 12 records of the State Engineer. The copy of the application so 13 14 endorsed must be returned to the applicant. Except as otherwise 15 provided in subsection [7,] 8, if the application is approved, the applicant may, on receipt thereof, proceed with the construction of 16 the necessary works and take all steps required to apply the water to 17 beneficial use and to perfect the proposed appropriation. If the 18 application is rejected, the applicant may take no steps toward 19 20 the prosecution of the proposed work or the diversion and use of the 21 public water while the rejection continues in force.

22 [6.] 7. The provisions of subsections 1 to [4,] 5, inclusive, do not apply to an application for an environmental permit. 23

**7.** 8. The provisions of subsection **5** 6 do not authorize the 24 recipient of an approved application to use any state land 25 administered by the Division of State Lands of the State Department 26 27 of Conservation and Natural Resources without the appropriate 28 authorization for that use from the State Land Registrar.

29 [8.] 9. As used in this section, "interbasin transfer of ground 30 water" means a transfer of ground water for which the proposed 31 point of diversion is in a different basin than the proposed place of beneficial use. 32

**Sec. 3.** NRS 533.386 is hereby amended to read as follows:

34 533.386 1. The State Engineer shall confirm that the report of 35 conveyance required by paragraph (a) of subsection 1 of NRS 533.384 includes all material required by that subsection and that: 36 37

(a) The report is accompanied by the prescribed fee:

33

38 (b) No conflict exists in the chain of title that can be determined by the State Engineer from the conveyance documents or from other 39 40 information on file in the office of the State Engineer; and

41 (c) The State Engineer is able to determine the rate of diversion 42 and the amount of water conveyed in acre-feet or million gallons 43 from the conveyance documents or from other information on file in 44 the office of the State Engineer.



2. If the State Engineer confirms a report of conveyance 1 2 pursuant to subsection 1, he shall in a timely manner provide a notice of the confirmation to the person who submitted the report 3 of conveyance. The notice must include, without limitation, a 4 5 statement indicating that neither the confirmation of the report of conveyance nor the report of conveyance, if the report sets forth 6 7 the amount of water conveyed, guarantees that:

8 (a) The water right is in good standing with the office of the 9 State Engineer; or

10 (b) The amount of water referenced in the notice or in the report of conveyance is the actual amount of water that a person is 11 entitled to use upon conveyance of the application or permit to 12 appropriate any of the public waters, the certificate of 13 14 appropriation, the adjudicated or unadjudicated water right, or the application or permit to change the place of diversion, manner of 15 use or place of use of water. 16

3. If the State Engineer determines that the report of 17 conveyance is deficient, he shall reject the report of conveyance and 18 19 return it to the person who submitted it with:

(a) An explanation of the deficiency; and

20

31

(b) A notice stating that the State Engineer will not confirm a 21 22 report of conveyance that has been rejected unless the report is resubmitted with the material required to cure the deficiency. The 23 24 notice must also include a statement of the provisions of subsection 25 <del>[3.]</del> **4**.

26 <del>[3.]</del> **4**. The State Engineer shall not consider or treat the person 27 to whom:

28 (a) An application or permit to appropriate any of the public 29 waters;

30 (b) A certificate of appropriation;

(c) An adjudicated or unadjudicated water right; or

32 (d) An application or permit to change the place of diversion, 33 manner of use or place of use of water,

is conveyed as the owner or holder of the application, right, 34 certificate or permit for the purposes of this chapter, including, 35 without limitation, all advisements and other notices required of the 36 37 State Engineer and the granting of permits to change the place of 38 diversion, manner of use or place of use of water, until a report of 39 the conveyance is confirmed pursuant to subsection 1. 40

**Sec. 3.5.** NRS 534.270 is hereby amended to read as follows:

41 534.270 1. Upon receipt of an application for a permit to 42 operate a project, the State Engineer shall endorse on the application 43 the date it was received and keep a record of the application. He 44 shall conduct an initial review of the application within 45 days after receipt of the application. If the State Engineer determines in the 45



initial review that the application is incomplete, he shall notify the 1 2 applicant. The application is incomplete until the applicant files all the information requested in the application. The State Engineer 3 shall determine whether the application is correct within 180 days 4 after receipt of a complete application. The State Engineer may 5 request additional information from the applicant. The State 6 7 Engineer may conduct such independent investigations as are 8 necessary to determine whether the application should be approved 9 or rejected.

10 2. If the application is determined to be complete and correct, the State Engineer, within 30 days after such a determination or a 11 longer period if requested by the applicant, shall cause notice of the 12 13 application to be given once each week for 2 consecutive weeks in a 14 newspaper of general circulation in the county or counties in which 15 persons reside who could reasonably be expected to be affected by the project. The notice must state: 16 17

(a) The legal description of the location of the proposed project;

(b) A brief description of the proposed project including its 18 19 capacity;

20 (c) That any person who may be adversely affected by the project may file a written protest with the State Engineer within 30 21 22 days after the last publication of the notice; 23

(d) The date of the last publication;

24 (e) That the grounds for protesting the project are limited to whether the project would be in compliance with subsection 2 of 25 NRS 534.250; 26

(f) The name of the applicant; and

(g) That a protest must:

27

28

29

37

(1) State the name and mailing address of the protester;

30 (2) Clearly set forth the reason why the permit should not be 31 issued; and

(3) Be signed by the protester or the protester's agent or 32 33 attorney. 34

3. A protest to a proposed project:

35 (a) May be made by any person who may be adversely affected by the project; 36

(b) Must be in writing;

(c) Must be filed with the State Engineer within 30 days after 38 the last publication of the notice: 39

40 (d) Must be upon a ground listed in subsection 2 of 41 NRS 534.250;

42 (e) Must state the name and mailing address of the protester;

43 (f) Must clearly set forth the reason why the permit should not 44 be issued: and



1 (g) Must be signed by the protester or the protester's agent or 2 attorney.

4. Upon receipt of a protest, the State Engineer shall advise theapplicant by certified mail that a protest has been filed.

5 5. Upon receipt of a protest, or upon his own motion, the State 6 Engineer may hold a hearing. Not less than 30 days before the 7 hearing, the State Engineer shall send by certified mail notice of the 8 hearing to the applicant and any person who filed a protest.

9 6. The State Engineer shall either approve or deny each application within 1 year after the final date for filing a protest, 11 unless he has received a written request from the applicant to 12 postpone his decision or, in the case of a protested application, from 13 both the protester and the applicant. The State Engineer may delay 14 action on the application pursuant to paragraph [(b)] (c) of 15 subsection 2 of NRS 533.370.

16 7. Any person aggrieved by any decision of the State Engineer 17 made pursuant to subsection 6, may appeal that decision to the 18 district court pursuant to NRS 533.450.

19 Sec. 4. NRS 538.171 is hereby amended to read as follows:

20 538.171 1. The Commission shall receive, protect and safeguard and hold in trust for the State of Nevada all water and 21 22 water rights, and all other rights, interests or benefits in and to the waters described in NRS 538.041 to 538.251, inclusive, and to the 23 24 power generated thereon, held by or which may accrue to the State 25 of Nevada under and by virtue of any Act of the Congress of the United States or any agreements, compacts or treaties to which the 26 State of Nevada may become a party, or otherwise. 27

28 2. Except as otherwise provided in this subsection, applications for the original appropriation of such waters, or to change the place 29 30 of diversion, manner of use or place of use of water covered by the 31 original appropriation, must be made to the Commission in accordance with the regulations of the Commission. In considering 32 33 such an application, the Commission shall use the criteria set forth in subsection [3] 4 of NRS 533.370. The Commission's action on 34 the application constitutes the recommendation of the State of 35 Nevada to the United States for the purposes of any federal action 36 on the matter required by law. The provisions of this subsection do 37 38 not apply to supplemental water.

39 3. The Commission shall furnish to the State Engineer a copy 40 of all agreements entered into by the Commission concerning the 41 original appropriation and use of such waters. It shall also furnish to 42 the State Engineer any other information it possesses relating to the 43 use of water from the Colorado River which the State Engineer 44 deems necessary to allow him to act on applications for permits for



the subsequent appropriation of these waters after they fall within
 the State Engineer's jurisdiction.

4. Notwithstanding any provision of chapter 533 of NRS, any
original appropriation and use of the waters described in subsection
by the Commission or by any entity to whom or with whom the
Commission has contracted the water is not subject to regulation by
the State Engineer.

8 **Sec. 5.** 1. On or before June 30, 2005, the State Engineer 9 shall quantify in acre-feet the amount of water that has been 10 beneficially used for the purpose set forth in the certificate of 11 appropriation for each certificate of appropriation which:

(a) Is issued pursuant to NRS 533.425 to appropriate water:

12

13

(1) In a county whose population is 400,000 or more; and

14 (2) From a basin for which the State Engineer keeps 15 pumping records; and

16 (b) Expresses the amount of appropriation only in terms of cubic 17 feet per second.

18 2. The State Engineer shall notify each owner of a water right 19 described in subsection 1, as determined in the records of the Office 20 of the State Engineer, by registered or certified mail:

21 (a) That the water right has been quantified as required by 22 subsection 1; and

(b) Of the amount of water that the State Engineer hasdetermined was beneficially used for the purpose set forth in thecertificate of appropriation.

26 3. The State Éngineer shall file a notice with the office of the 27 county recorder of the county in which water is appropriated 28 pursuant to a certificate of appropriation described in subsection 1.

The notice must contain the information required to be included in the notice given to the owner of the water right pursuant to subsection 2.

32 Sec. 6. The amendatory provisions of section 2 of this act 33 apply to:

1. Each application described in NRS 533.370 that is made on or after July 1, 2003; and

36 2. Each such application that is pending with the office of the 37 State Engineer on July 1, 2003.

**Sec. 7.** 1. This act becomes effective on July 1, 2003.

39 2. Section 5 of this act expires by limitation on June 30, 2005.

