SENATE BILL NO. 329-SENATOR AMODEI

MARCH 17, 2003

Referred to Committee on Government Affairs

- SUMMARY—Authorizes review of and objection to temporary regulations by Legislative Commission in certain circumstances. (BDR 18-730)
- FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to administrative regulations; authorizing the review of a temporary regulation by the Legislative Commission upon the request of a Legislator; providing a procedure for such a review; authorizing the Legislative Commission to object to and suspend the filing of a temporary regulation and the Legislature to prevent that regulation from becoming effective under certain circumstances; providing a procedure for an agency to revise and resubmit to the Legislative Commission a temporary regulation to which the Commission has objected; revising the date by which an agency that adopts a temporary regulation may file the regulation with the Secretary of State; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- Section 1. Chapter 233B of NRS is hereby amended by adding
 thereto a new section to read as follows:
- 3 1. Upon the request of a Legislator, the Legislative
- 4 Commission may examine a temporary regulation adopted by an
- 5 agency that is not yet effective pursuant to subsection 2 of NRS
- 6 233B.070 to determine whether the temporary regulation
- 7 conforms to the statutory authority pursuant to which it was



adopted and whether the temporary regulation carries out the
 intent of the Legislature in granting that authority.

2. If a temporary regulation that the Legislative Commission 3 4 is requested to examine pursuant to subsection 1 was required to be adopted by the agency pursuant to a federal statute or 5 regulation and the temporary regulation exceeds the specific 6 7 statutory authority of the agency or sets forth requirements that are more stringent than a statute of this state, the agency shall 8 submit a statement to the Legislative Commission that adoption of 9 the temporary regulation was required by a federal statute or 10 regulation. The statement must include the specific citation of the 11 12 federal statute or regulation requiring such adoption.

13 3. The Legislative Commission shall review the temporary 14 regulation at its next regularly scheduled meeting if the temporary 15 regulation is received more than 10 working days before the meeting and a regular meeting is held within 35 days after receipt 16 of the temporary regulation. The Legislative Commission may 17 18 appoint a committee composed of three or more members of the 19 Commission to examine any temporary regulation that a Legislator has requested to be reviewed more than 35 days before 20 21 a regular meeting of the Commission is scheduled to be held.

22 4. The Legislative Counsel shall notify the agency that 23 adopted the temporary regulation of the results of the review of the temporary regulation by the Legislative Commission within 24 25 30 days after receipt of the request for review of the temporary regulation from a Legislator. If the Commission does not object to 26 27 the temporary regulation, the Legislative Counsel shall notify the 28 agency that the agency may file the temporary regulation with the Secretary of State. If the Commission objects to the temporary 29 30 regulation after determining that:

(a) If subsection 2 is applicable, the temporary regulation is
 not required pursuant to a federal statute or regulation;

(b) The temporary regulation does not conform to statutory
 authority; or

35 (c) The temporary regulation does not carry out legislative 36 intent,

the Legislative Counsel shall attach to the temporary regulation a
 written notice of the objection of the Commission, including a

39 statement of the reasons for its objection, and shall promptly
40 return the temporary regulation to the agency.

5. If the Legislative Commission has objected to a temporary
regulation, the agency that adopted the temporary regulation may
revise it and return it to the Legislative Counsel. Upon receipt of
the revised temporary regulation, the Legislative Counsel shall

45 resubmit the temporary regulation to the Commission at its next



regularly scheduled meeting. If the Commission does not object to 1 2 the revised temporary regulation, the Legislative Counsel shall notify the agency that the agency may file the revised temporary 3 regulation with the Secretary of State. 4

6. If the Legislative Commission objects to the revised 5 temporary regulation, the agency may continue to revise it and 6 7 resubmit it.

8 7. If the agency refuses to revise a temporary regulation to 9 which the Legislative Commission has objected, the Commission 10 may suspend the filing of the temporary regulation until the final day of the next regular session of the Legislature. Before the final 11 day of the next regular session, the Legislature may, by concurrent 12 13 resolution or other appropriate legislative measure, declare that the temporary regulation will not become effective. If the 14 15 Legislature makes such a declaration, the agency shall not file or enforce the temporary regulation or subsequently adopt a 16 substantively identical permanent regulation. If the Legislature 17 has not so declared by the final day of the session, the agency may 18 19 file the temporary regulation with the Secretary of State.

20 **Sec. 2.** NRS 233B.0613 is hereby amended to read as follows: 21 233B.0613 1. If an agency determines that an emergency 22 exists, it shall submit to the Governor a written statement of the 23 emergency which sets forth the reasons for the determination. If the 24 Governor endorses the statement of the emergency by written endorsement at the end of the full text of the statement of 25 26 emergency on the original copy of a proposed regulation, the 27 regulation may be adopted and become effective immediately upon 28 its being filed in the Office of the Secretary of State pursuant to 29 subsection [2] 3 of NRS 233B.070. The statement of the emergency 30 endorsed by the Governor must be included as a part of the 31 regulation for all purposes. A regulation so adopted may be effective for a period of not longer than 120 days. A regulation may be 32 33 adopted by this emergency procedure only once.

34 2. If an agency adopts, after providing notice and the opportunity for a hearing as required in this chapter, a permanent or 35 36 temporary regulation which becomes effective and is substantially 37 identical to its effective emergency regulation, the emergency regulation expires automatically on the effective date of the 38 39 temporary or permanent regulation. 40

Sec. 3. NRS 233B.066 is hereby amended to read as follows:

41 233B.066 1. Except as otherwise provided in subsection 2, 42 each adopted regulation which is submitted to the Legislative 43 Counsel [Bureau] pursuant to NRS 233B.067 or filed with the 44 Secretary of State pursuant to subsection 2 or 3 of NRS 233B.070



1 must be accompanied by a statement concerning the regulation 2 which contains the following information:

(a) A description of how public comment was solicited, a 3 summary of the public response, and an explanation how other 4 5 interested persons may obtain a copy of the summary. 6

(b) The number of persons who:

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(1) Attended each hearing;

(2) Testified at each hearing; and

(3) Submitted to the agency written statements.

10 (c) A description of how comment was solicited from affected businesses, a summary of their response, and an explanation how 11 other interested persons may obtain a copy of the summary. 12

(d) If the regulation was adopted without changing any part of 13 14 the proposed regulation, a summary of the reasons for adopting the 15 regulation without change.

(e) The estimated economic effect of the regulation on the 16 business which it is to regulate and on the public. These must be 17 stated separately, and in each case must include: 18

(1) Both adverse and beneficial effects; and

(2) Both immediate and long-term effects.

21 (f) The estimated cost to the agency for enforcement of the 22 proposed regulation.

23 (g) A description of any regulations of other state or government 24 agencies which the proposed regulation overlaps or duplicates and a 25 statement explaining why the duplication or overlapping is necessary. If the regulation overlaps or duplicates a federal 26 27 regulation, the name of the regulating federal agency.

28 (h) If the regulation includes provisions which are more stringent than a federal regulation which regulates the same activity, 29 30 a summary of such provisions.

31 (i) If the regulation provides a new fee or increases an existing 32 fee, the total annual amount the agency expects to collect and the 33 manner in which the money will be used.

2. The requirements of paragraphs (a) to (d), inclusive, of 34 35 subsection 1 do not apply to emergency regulations.

Sec. 4. NRS 233B.0681 is hereby amended to read as follows: 36 37 233B.0681 The Legislative Commission may provide for:

38 1. Its early review of a *proposed permanent* regulation after the agency has given notice of a hearing on the regulation but before 39 40 the hearing is held. If the *permanent* regulation adopted after the 41 hearing is identical to the regulation submitted for early review, 42 the Legislative Counsel shall promptly file the regulation with the 43 Secretary of State and notify the agency of the filing.

44 2. A waiver of its review of a *permanent* regulation in a case 45 of administrative convenience or necessity.



Sec. 5. NRS 233B.070 is hereby amended to read as follows:

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2 233B.070 1. A permanent regulation becomes effective when 3 the Legislative Counsel files with the Secretary of State the original 4 of the final draft or revision of a regulation, except as otherwise 5 provided in NRS 233B.0665 or where a later date is specified in the 6 regulation.

7 2. [A temporary or] Except as otherwise provided in section 1 8 of this act, an agency that has adopted a temporary regulation may 9 not file the temporary regulation with the Secretary of State until 35 days after the date on which the temporary regulation was 10 adopted by the agency. A temporary regulation becomes effective 11 when the agency files with the Secretary of State the original of 12 13 the final draft or revision of the regulation, together with the 14 informational statement prepared pursuant to NRS 233B.066. The agency shall also file a copy of the temporary regulation with 15 the Legislative Counsel, together with the informational statement 16 17 prepared pursuant to NRS 233B.066.

3. *An* emergency regulation becomes effective when the agency files with the Secretary of State the original of the final draft or revision of [a] *an emergency* regulation, together with the informational statement prepared pursuant to NRS 233B.066. The agency shall also file a copy of the [temporary or] emergency regulation with the Legislative Counsel, together with the informational statement prepared pursuant to NRS 233B.066.

25 [3.] 4. The Secretary of State shall maintain the original of the 26 final draft or revision of each regulation in a permanent file to be 27 used only for the preparation of official copies.

[4.] 5. The Secretary of State shall file, with the original of
each agency's rules of practice, the current statement of the agency
concerning the date and results of its most recent review of those
rules.

32 [5.] 6. Immediately after each permanent or temporary 33 regulation is filed, the agency shall deliver one copy of the final draft or revision, bearing the stamp of the Secretary of State 34 35 indicating that it has been filed, including material adopted by 36 reference which is not already filed with the State Library and Archives Administrator, to the State Library and Archives 37 Administrator for use by the public. If the agency is a licensing 38 board as defined in NRS 439B.225 and it has adopted a permanent 39 40 regulation relating to standards for licensing or for the renewal of a 41 license issued to a person or facility regulated by the agency, the 42 agency shall also deliver one copy of the regulation, bearing the 43 stamp of the Secretary of State, to the Legislative Committee on 44 Health Care within 10 days after the regulation is filed with the 45 Secretary of State.



1 [6.] 7. Each agency shall furnish a copy of all or part of that 2 part of the Nevada Administrative Code which contains its 3 regulations, to any person who requests a copy, and may charge a 4 reasonable fee for the copy based on the cost of reproduction if it 5 does not have money appropriated or authorized for that purpose.

6 [7.] 8. An agency which publishes any regulations included in 7 the Nevada Administrative Code shall use the exact text of the 8 regulation as it appears in the Nevada Administrative Code, 9 including the leadlines and numbers of the sections. Any other 10 material which an agency includes in a publication with its 11 regulations must be presented in a form which clearly distinguishes 12 that material from the regulations.

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