## SENATE BILL NO. 235–COMMITTEE ON HUMAN RESOURCES AND FACILITIES

## (ON BEHALF OF THE LEGISLATIVE COMMITTEE ON HEALTH CARE (NRS 439B.200))

## MARCH 4, 2003

Referred to Committee on Human Resources and Facilities

SUMMARY—Revises provisions governing payment of hospitals for treating disproportionate share of Medicaid patients, indigent patients or other low-income patients. (BDR 38-746)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

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 $EXPLANATION-Matter \ in \ \textit{bolded italics} \ is \ new; \ matter \ between \ brackets \ \textbf{[omitted material]} \ is \ material \ to \ be \ omitted.$ 

AN ACT relating to welfare; revising the provisions governing the payment of hospitals for treating a disproportionate share of Medicaid patients, indigent patients or other low-income patients; providing for the allocation and transfer of certain funding for the treatment of those patients; making an appropriation; and providing other matters properly relating thereto.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** The Legislature hereby finds and declares that:

- 1. Federal law concerning payments made pursuant to 42 U.S.C. § 1396r-4, otherwise known as "disproportionate share payments," are a critical source of income for hospitals, particularly public hospitals.
- 2. To ensure that certain hospitals can depend upon the revenue from this source, the Legislature has periodically established base payments to the hospitals in a fiscal year.



- 3. Because of the unique geographic, financial and organizational characteristics of these hospitals, a general law establishing base disproportionate share payments cannot be made applicable.
  - **Sec. 2.** NRS 422.380 is hereby amended to read as follows:
- 422.380 As used in NRS 422.380 to 422.390, inclusive, unless the context otherwise requires:
- 1. "Disproportionate share payment" means a payment made pursuant to 42 U.S.C. § 1396r-4.
- 2. "Hospital" has the meaning ascribed to it in NRS 439B.110 and includes public and private hospitals.
  - [2.] 3. "Public hospital" means:

- (a) A hospital owned by a state or local government, including, without limitation, a hospital district; or
- (b) A hospital that is supported in whole or in part by tax revenue, other than tax revenue received for medical care which is provided to Medicaid patients, indigent patients or other low-income patients.
  - **Sec. 3.** NRS 422.382 is hereby amended to read as follows:
- 422.382 1. In a county *whose population is 100,000 or more* within which:
- (a) A public hospital is located, the state or local government or other entity responsible for the public hospital shall transfer an amount equal to [75]:
- (1) Seventy percent of the total amount of disproportionate share payments distributed to [that hospital] all hospitals pursuant to NRS 422.387 for a fiscal year, less [\$75,000,] \$1,050,000; or
- (2) Sixty-eight and fifty-four one hundredths percent of the total amount of disproportionate share payments distributed to all hospitals pursuant to NRS 422.387 for a fiscal year, whichever is less, to the Division of Health Care Financing and
- (b) A private hospital which receives a *disproportionate share* payment pursuant to [:
- (1) Paragraph (b) paragraph (d) of subsection 2 of NRS 422.387 is located, the county shall transfer [:
- (I) Except as otherwise provided in sub-subparagraph (II), an amount equal to 75 percent of the total amount distributed to that hospital pursuant to paragraph (b) of subsection 2 of NRS 422.387 for a fiscal year; or
- (II) An amount established by the Legislature for a fiscal year, 1.95 percent of the total amount of disproportionate share payments distributed to all hospitals pursuant to NRS 422.387 for a fiscal year, but not more than \$1,500,000, to the Division of Health Care Financing and Policy.



[(2) Paragraph (c) of subsection 2 of NRS 422.387 is located, the county shall transfer:

- (I) An amount equal to 75 percent of the total amount distributed to that hospital pursuant to that paragraph for a fiscal year, less \$75,000; or
- (II) Any maximum amount established by the Legislature for a fiscal year,
- whichever is less, to the Division of Health Care Financing and Policy.]
- 2. A county that transfers the amount required pursuant to [subparagraph (1) of] paragraph (b) of subsection 1 to the Division of Health Care Financing and Policy is discharged of the duty and is released from liability for providing medical treatment for indigent inpatients who are treated in the hospital in the county that receives a payment pursuant to paragraph [(b)] (d) of subsection 2 of NRS 422.387.
- 3. The money transferred to the Division of Health Care Financing and Policy pursuant to subsection 1 must not come from any source of funding that could result in any reduction in revenue to the State pursuant to 42 U.S.C. § 1396b(w).
- 4. Any money collected pursuant to subsection 1, including any interest or penalties imposed for a delinquent payment, must be deposited in the State Treasury for credit to the Intergovernmental Transfer Account in the State General Fund to be administered by the Division of Health Care Financing and Policy.
- 5. The interest and income earned on money in the Intergovernmental Transfer Account, after deducting any applicable charges, must be credited to the Account.
  - **Sec. 4.** NRS 422.382 is hereby amended to read as follows:
- 422.382 1. In a county whose population is 100,000 or more within which:
- (a) A public hospital is located, the state or local government or other entity responsible for the public hospital shall transfer an amount equal to:
- (1) Seventy percent of the total amount of disproportionate share payments distributed to all hospitals pursuant to NRS 422.387 for a fiscal year, less \$1,050,000; or
- (2) Sixty-eight and fifty-four one hundredths percent of the total amount of disproportionate share payments distributed to all hospitals pursuant to NRS 422.387 for a fiscal year,
- whichever is less, to the Division of Health Care Financing and Policy.
- (b) A private hospital which receives a disproportionate share payment pursuant to paragraph [(d)] (c) of subsection 2 of NRS 422.387 is located, the county shall transfer 1.95 percent of the total



amount of disproportionate share payments distributed to all hospitals pursuant to NRS 422.387 for a fiscal year, but not more than \$1,500,000, to the Division of Health Care Financing and Policy.

- 2. A county that transfers the amount required pursuant to paragraph (b) of subsection 1 to the Division of Health Care Financing and Policy is discharged of the duty and is released from liability for providing medical treatment for indigent inpatients who are treated in the hospital in the county that receives a payment pursuant to paragraph  $\frac{1}{2}$  (c) of subsection 2 of NRS 422.387.
- 3. The money transferred to the Division of Health Care Financing and Policy pursuant to subsection 1 must not come from any source of funding that could result in any reduction in revenue to the State pursuant to 42 U.S.C. § 1396b(w).
- 4. Any money collected pursuant to subsection 1, including any interest or penalties imposed for a delinquent payment, must be deposited in the State Treasury for credit to the Intergovernmental Transfer Account in the State General Fund to be administered by the Division of Health Care Financing and Policy.
- 5. The interest and income earned on money in the Intergovernmental Transfer Account, after deducting any applicable charges, must be credited to the Account.
  - **Sec. 5.** NRS 422.385 is hereby amended to read as follows:
- 422.385 1. The allocations and payments required pursuant to subsections 1 [and 2] to 5, inclusive, of NRS 422.387 must be made, to the extent allowed by the State Plan for Medicaid, from the Medicaid Budget Account.
- 2. Except as otherwise provided in subsection 3 and subsection [3] 6 of NRS 422.387, the money in the Intergovernmental Transfer Account must be transferred from that Account to the Medicaid Budget Account to the extent that money is available from the Federal Government for proposed expenditures, including expenditures for administrative costs. If the amount in the Account exceeds the amount authorized for expenditure by the Division of Health Care Financing and Policy for the purposes specified in NRS 422.387, the Division of Health Care Financing and Policy is authorized to expend the additional revenue in accordance with the provisions of the State Plan for Medicaid.
- 3. If enough money is available to support Medicaid and to make the payments required by subsection [3] 6 of NRS 422.387, money in the Intergovernmental Transfer Account may be transferred:
- (a) To an account established for the provision of health care services to uninsured children pursuant to a federal program in which at least 50 percent of the cost of such services is paid for by



the Federal Government, including, without limitation, the Children's Health Insurance Program; or

- (b) To carry out the provisions of NRS 439B.350 and 439B.360. **Sec. 6.** NRS 422.387 is hereby amended to read as follows:
- 422.387 1. Before making the payments required or authorized by this section, the Division of Health Care Financing and Policy shall allocate money for the administrative costs necessary to carry out the provisions of NRS 422.380 to 422.390, inclusive. The amount allocated for administrative costs must not exceed the amount authorized for expenditure by the Legislature for this purpose in a fiscal year. The Interim Finance Committee may adjust the amount allowed for administrative costs.
  - 2. The State Plan for Medicaid must provide [+

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- (a) For the payment of the maximum amount of disproportionate share payments allowable under federal law and regulations. [after making any payments pursuant to paragraphs (b) and (c), to public hospitals for treating a disproportionate share of Medicaid patients, indigent patients or other low income patients, unless such payments are subsequently limited by federal law or regulation.
- (b) For a payment in an amount approved by the Legislature to the private hospital that provides the largest volume of medical care to Medicaid patients, indigent patients or other low income patients in a county that does not have a public hospital.
- (c) For a payment to each private hospital whose Medicaid utilization percentage is greater than the average for all the hospitals in this state and which is located in a county that has a public hospital, in an amount equal to:
- (1) If the Medicaid utilization percentage of the hospital is greater than 20 percent, \$200 for each uncompensated day incurred by the hospital; and
- (2) If the Medicaid utilization percentage of the hospital is 20 percent or less, \$100 for each uncompensated day incurred by the hospital.] The State Plan for Medicaid must provide that for:
- (a) All public hospitals in counties whose population is 400,000 or more, the total annual disproportionate share payments are \$66,650,000 plus 90 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000;
- (b) The private hospital with the highest uncompensated care percentage in each county whose population is 400,000 or more, the total annual disproportionate share payments are \$1,000,000 plus 2.1 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000;



(c) All private hospitals in counties whose population is 400,000 or more other than the hospitals described in paragraph (b), the total annual disproportionate share payments are \$200,000 plus 0.4 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000;

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- (d) All private hospitals in counties whose population is 100,000 or more but less than 400,000, the total annual disproportionate share payments are \$4,800,000 plus 2.5 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000;
- (e) All public hospitals in counties whose population is less than 100,000, the total annual disproportionate share payments are \$900,000 plus 2.5 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000; and
- (f) All private hospitals in counties whose population is less than 100,000, the total annual disproportionate share payments are \$2,450,000 plus 2.5 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000.
- 3. The State Plan for Medicaid must provide for a base payment in an amount determined pursuant to subsections 4 and 5. Any amount set forth in each paragraph of subsection 2 that remains after all base payments have been distributed must be distributed to the hospital within that paragraph with the highest uncompensated care percentage in an amount equal to either the amount remaining after all base payments have been distributed or the amount necessary to reduce the uncompensated care percentage of that hospital to the uncompensated care percentage of the hospital in that paragraph with the second highest uncompensated care percentage, whichever is less. Any amount set forth in subsection 2 that remains after the uncompensated care percentage of the hospital with the highest uncompensated care percentage in a paragraph has been reduced to equal the uncompensated care percentage of the hospital in that paragraph with the second highest uncompensated care percentage must be distributed equally to the two hospitals with the highest uncompensated care percentage in that paragraph until their uncompensated care percentages are equal to the uncompensated care percentage of the hospital with the third highest uncompensated care percentage in that paragraph. This process must be repeated until all available funds set forth in a paragraph of subsection 2 have been distributed.



- 1 4. Except as otherwise provided in subsection 5, the base 2 payments for the purposes of subsection 3 are:
  - (a) For the University Medical Center of Southern Nevada, \$66,531,729;
    - (b) For Washoe Medical Center, \$4,800,000;
  - (c) For Carson-Tahoe Hospital, \$1,000,000;

- (d) For Northeastern Nevada Regional Hospital, \$500,000;
- (e) For Churchill Community Hospital, \$500,000;
- (f) For Humboldt General Hospital, \$215,109;
  - (g) For William Bee Ririe Hospital, \$204,001;
  - (h) For Mt. Grant General Hospital, \$195,838;
  - (i) For South Lyon Medical Center, \$174,417;
  - (i) For Nye Regional Medical Center, \$115,000; and
    - (k) For Sunrise Hospital and Medical Center, \$200,000,

15 or the successors in interest to such hospitals.

- 5. The Plan must be consistent with the provisions of NRS 422.380 to 422.390, inclusive, and Title XIX of the Social Security Act, 42 U.S.C. §§ 1396 et seq., and the regulations adopted pursuant to those provisions. If the total amount available to the State for making disproportionate share payments is less than \$76,000,000, the Administrator:
- (a) Shall adjust the amounts for each group of hospitals described in a paragraph of subsection 2 proportionally in accordance with the limits of federal law. If the amount available to hospitals in a group described in a paragraph of subsection 2 is less than the total amount of base payments specified in subsection 4, the Administrator shall reduce the base payments proportionally in accordance with the limits of federal law.
- (b) Shall adopt a regulation specifying the amount of the reductions required by paragraph (a).
- [3.] 6. To the extent that money is available in the Intergovernmental Transfer Account, the Division of Health Care Financing and Policy shall distribute \$50,000 from that Account each fiscal year to each public hospital which:
- (a) Is located in a county that does not have any other hospitals; and
  - (b) Is not eligible for a payment pursuant to [subsection 2.
  - **4.**] *subsections* **2**, **3** *and* **4**.
- 7. As used in this section:
- (a) ["Medicaid utilization percentage" means the total number of days of treatment of Medicaid patients, including patients who receive their Medicaid benefits through a health maintenance organization, divided by the total number of days of treatment of all patients during a fiscal year.



— (b) "Uncompensated day" means a day in which medical care is provided to an inpatient for which a hospital receives:

- (1) Not more than 25 percent of the cost of providing that care from the patient; and
- (2) No compensation for the cost of providing that care from any other person or any governmental program.] "Total revenue" is the amount of revenue a hospital receives for patient care and other services, net of any contractual allowances or bad debts.
- (b) "Uncompensated care costs" means the total costs of a hospital incurred in providing care to uninsured patients, including, without limitation, patients covered by Medicaid or another governmental program for indigent patients, less any payments received by the hospital for that care.
- (c) "Uncompensated care percentage" means the uncompensated care costs of a hospital divided by the total revenue for the hospital.
  - **Sec. 7.** NRS 422.387 is hereby amended to read as follows:
- 422.387 1. Before making the payments required or authorized by this section, the Division of Health Care Financing and Policy shall allocate money for the administrative costs necessary to carry out the provisions of NRS 422.380 to 422.390, inclusive. The amount allocated for administrative costs must not exceed the amount authorized for expenditure by the Legislature for this purpose in a fiscal year. The Interim Finance Committee may adjust the amount allowed for administrative costs.
- 2. The State Plan for Medicaid must provide for the payment of the maximum amount of disproportionate share payments allowable under federal law and regulations. The State Plan for Medicaid must provide that for:
- (a) All public hospitals in counties whose population is 400,000 or more, the total annual disproportionate share payments are \$66,650,000 plus 90 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000;
- (b) [The private hospital with the highest uncompensated care percentage in each county whose population is 400,000 or more, the total annual disproportionate share payments are \$1,000,000 plus 2.1 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000; (c)] All private hospitals in counties whose population is 400,000 or more, [other than the hospitals described in paragraph (b),] the total annual disproportionate share payments are [\$200,000 plus 0.4] \$1,200,000 plus 2.5 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000;



[(d)] (c) All private hospitals in counties whose population is 100,000 or more but less than 400,000, the total annual disproportionate share payments are \$4,800,000 plus 2.5 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000;

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[(e)] (d) All public hospitals in counties whose population is less than 100,000, the total annual disproportionate share payments are \$900,000 plus 2.5 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000; and

[(f)] (e) All private hospitals in counties whose population is less than 100,000, the total annual disproportionate share payments are \$2,450,000 plus 2.5 percent of the total amount of disproportionate share payments distributed by the State in that fiscal year that exceeds \$76,000,000.

- 3. The State Plan for Medicaid must provide for a base payment in an amount determined pursuant to subsections 4 and 5. Any amount set forth in each paragraph of subsection 2 that remains after all base payments have been distributed must be distributed to the hospital within that paragraph with the highest uncompensated care percentage in an amount equal to either the amount remaining after all base payments have been distributed or the amount necessary to reduce the uncompensated care percentage of that hospital to the uncompensated care percentage of the hospital in that paragraph with the second highest uncompensated care percentage, whichever is less. Any amount set forth in subsection 2 that remains after the uncompensated care percentage of the hospital with the highest uncompensated care percentage in a paragraph has been reduced to equal the uncompensated care percentage of the hospital in that paragraph with the second highest uncompensated care percentage must be distributed equally to the two hospitals with the highest uncompensated care percentage in that paragraph until their uncompensated care percentages are equal to the uncompensated care percentage of the hospital with the third highest uncompensated care percentage in that paragraph. This process must be repeated until all available funds set forth in a paragraph of subsection 2 have been distributed.
- 4. Except as otherwise provided in subsection 5, the base payments for the purposes of subsection 3 are:
- (a) For the University Medical Center of Southern Nevada, \$66,531,729;
  - (b) For Washoe Medical Center, \$4,800,000;
  - (c) For Carson-Tahoe Hospital, \$1,000,000;
- (d) For Northeastern Nevada Regional Hospital, \$500,000;
  - (e) For Churchill Community Hospital, \$500,000;



- (f) For Humboldt General Hospital, \$215,109;
- (g) For William Bee Ririe Hospital, \$204,001;

- (h) For Mt. Grant General Hospital, \$195,838;
- (i) For South Lyon Medical Center, \$174,417;
- (j) For Nye Regional Medical Center, \$115,000; and
- (k) For Sunrise Hospital and Medical Center, [\$200,000,] onesixth of the total amount distributed in the respective fiscal year to the group described in the paragraph of subsection 2 of which Sunrise Hospital and Medical Center is a member, or the successors in interest to such hospitals.
- 5. The Plan must be consistent with the provisions of NRS 422.380 to 422.390, inclusive, and Title XIX of the Social Security Act, 42 U.S.C. §§ 1396 et seq., and the regulations adopted pursuant to those provisions. If the total amount available to the State for making disproportionate share payments is less than \$76,000,000, the Administrator:
- (a) Shall adjust the amounts for each group of hospitals described in a paragraph of subsection 2 proportionally in accordance with the limits of federal law. If the amount available to hospitals in a group described in a paragraph of subsection 2 is less than the total amount of base payments specified in subsection 4, the Administrator shall reduce the base payments proportionally in accordance with the limits of federal law.
- (b) Shall adopt a regulation specifying the amount of the reductions required by paragraph (a).
- 6. To the extent that money is available in the Intergovernmental Transfer Account, the Division of Health Care Financing and Policy shall distribute \$50,000 from that Account each fiscal year to each public hospital which:
- (a) Is located in a county that does not have any other hospitals;
- (b) Is not eligible for a payment pursuant to subsections 2, 3 and 4.
  - 7. As used in this section:
- (a) "Total revenue" is the amount of revenue a hospital receives for patient care and other services, net of any contractual allowances or bad debts.
- (b) "Uncompensated care costs" means the total costs of a hospital incurred in providing care to uninsured patients, including, without limitation, patients covered by Medicaid or another governmental program for indigent patients, less any payments received by the hospital for that care.
- (c) "Uncompensated care percentage" means the uncompensated care costs of a hospital divided by the total revenue for the hospital.



**Sec. 8.** NRS 422.390 is hereby amended to read as follows:

- 422.390 1. The Division of Health Care Financing and Policy shall adopt regulations concerning:
- (a) Procedures for the transfer to the Division of Health Care Financing and Policy of the amount required pursuant to NRS 422.382.
- (b) Provisions for the payment of a penalty and interest for a delinquent transfer.
- (c) Provisions for the payment of interest by the Division of Health Care Financing and Policy for late reimbursements to hospitals or other providers of medical care.
- (d) Provisions for the calculation of the uncompensated care percentage for hospitals, including, without limitation, the procedures and methodology required to be used in calculating the percentage, and any required documentation of and reporting by a hospital relating to the calculation.
- 2. The Division of Health Care Financing and Policy shall report to the Interim Finance Committee quarterly concerning the provisions of NRS 422.380 to 422.390, inclusive.
- **Sec. 9.** 1. There is hereby appropriated from the State General Fund to the Medicaid Budget Account in the State General Fund:

- 2. Any balance of the appropriation made by subsection 1 remaining at the end of the respective fiscal years must not be committed for expenditure after June 30 of the respective fiscal years and reverts to the State General Fund as soon as all payments of money committed have been made.
- 3. The Division of Health Care Financing and Policy of the Department of Human Resources shall distribute \$350,000 during Fiscal Year 2003-2004 and \$350,000 during Fiscal Year 2004-2005, proportionally to each hospital described in paragraph (c) of subsection 2 of NRS 422.387 whose annual disproportionate share payment was reduced by at least 40 percent between Fiscal Year 2002-2003 and Fiscal Year 2003-2004.
- **Sec. 10.** 1. This section and sections 1, 2, 3, 5, 6, 8 and 9 of this act become effective upon passage and approval for the purpose of adopting any regulations necessary to carry out the provisions of this act and on July 1, 2003, for all other purposes.
- 2. Sections 4 and 7 of this act become effective on July 1, 2005.



