SENATE BILL NO. 122-SENATORS TITUS AND WIENER

FEBRUARY 13, 2003

Referred to Committee on Commerce and Labor

SUMMARY—Makes various changes regarding malpractice insurance and actions. (BDR 57-265)

FISCAL NOTE: Effect on Local Government: Yes. Effect on the State: Yes.

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EXPLANATION – Matter in **bolded italics** is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to malpractice; authorizing intervention in certain proceedings regarding rates for certain malpractice insurance; limiting rates and proposed increases in rates for certain malpractice insurance; requiring certain insurers to offer tail coverage; prohibiting confidentiality in certain malpractice settlement agreements; prescribing procedures for withdrawal of certain insurers from the malpractice market in this state; providing for certain defendants in malpractice actions to receive specified information and independent counsel; requiring the reduction of premiums for certain policies of malpractice insurance; providing a penalty; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 686B of NRS is hereby amended by adding thereto a new section to read as follows:

If a filing made with the Commissioner pursuant to subsection 1 of NRS 686B.070 pertains to insurance covering the liability of a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS for a breach of his professional duty toward a patient, any interested person or entity may intervene as a matter of right in

8 any hearing or other proceeding conducted to determine whether

9 the applicable rate or proposed increase thereto:



- 1. Complies with the standards set forth in NRS 686B.050.
- 2. Should be approved or disapproved.

- **Sec. 2.** NRS 686B.020 is hereby amended to read as follows: 686B.020 As used in NRS 686B.010 to 686B.1799, inclusive, *and section 1 of this act*, unless the context otherwise requires:
- 1. "Advisory organization," except as limited by NRS 686B.1752, means any person or organization which is controlled by or composed of two or more insurers and which engages in activities related to rate making. For the purposes of this subsection, two or more insurers with common ownership or operating in this state under common ownership constitute a single insurer. An advisory organization does not include:
 - (a) A joint underwriting association;
 - (b) An actuarial or legal consultant; or
 - (c) An employee or manager of an insurer.
- 2. "Market segment" means any line or kind of insurance or, if it is described in general terms, any subdivision thereof or any class of risks or combination of classes.
- 3. "Rate service organization" means any person, other than an employee of an insurer, who assists insurers in rate making or filing by:
- (a) Collecting, compiling and furnishing loss or expense statistics:
- (b) Recommending, making or filing rates or supplementary rate information; or
- (c) Advising about rate questions, except as an attorney giving legal advice.
- 4. "Supplementary rate information" includes any manual or plan of rates, statistical plan, classification, rating schedule, minimum premium, policy fee, rating rule, rule of underwriting relating to rates and any other information prescribed by regulation of the Commissioner.
 - **Sec. 3.** NRS 686B.040 is hereby amended to read as follows: 686B.040 [The]
- 1. Except as otherwise provided in subsection 2, the Commissioner may by rule exempt any person or class of persons or any market segment from any or all of the provisions of NRS 686B.010 to 686B.1799, inclusive, and section 1 of this act, if and to the extent that he finds their application unnecessary to achieve the purposes of those sections.
- 2. The Commissioner may not, by rule or otherwise, exempt an insurer from the provisions of NRS 686B.010 to 686B.1799, inclusive, and section 1 of this act, with regard to insurance covering the liability of a practitioner licensed pursuant to chapter



630, 631, 632 or 633 of NRS for a breach of his professional duty toward a patient.

Sec. 4. NRS 686B.110 is hereby amended to read as follows: 686B.110 1. The Commissioner shall consider each proposed

increase or decrease in the rate of any kind or line of insurance or subdivision thereof *that is* filed with [him] the Commissioner

pursuant to NRS 686B.070. Hft

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- 2. The Commissioner shall disapprove the proposal if the Commissioner finds that [a proposed increase] the proposal will result in a rate which is not in compliance with NRS 686B.050. he shall disapprove the proposal.]
- 3. In addition to the grounds for disapproval set forth in subsection 2, if the proposal will increase the rate of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS for a breach of his professional duty toward a patient, the Commissioner shall disapprove the proposal, or any constituent part thereof, if the Commissioner finds that the proposal, or the constituent part thereof, has been proposed or is necessitated because:
- (a) The insurer has experienced or is reasonably likely to experience capital losses, or diminished dividends, returns or income or any other financial loss as a result of the imprudent investment of money;
- (b) The insurer or any director, partner, officer, employee, agent or contactor of the insurer has engaged in:
 - (1) Any fraudulent accounting practice;
 - (2) Any form of corporate fraud or securities fraud; or
- (3) Any willful misconduct or wrongdoing that violates the laws or regulations of the United States, this state or any other
- (c) The insurer has experienced or is reasonably likely to experience losses or expenses as a result of the insurer or any director, partner, officer, employee, agent or contractor of the insurer having engaged in litigation unreasonably or vexatiously after one or more opposing parties have made a reasonable offer of settlement.
- The Commissioner shall approve or disapprove each proposal no later than 60 days after it is determined by him to be complete pursuant to subsection [4.] 7. If the Commissioner fails to approve or disapprove the proposal within that period, the proposal shall be deemed approved.
- Whenever an insurer has no legally effective rates as a result of the Commissioner's disapproval of rates or other act, the Commissioner shall, on request, specify interim rates for the insurer that are high enough to protect the interests of all parties and



may order that a specified portion of the premiums be placed in an escrow account approved by him. When new rates become legally effective, the Commissioner shall order the escrowed funds or any overcharge in the interim rates to be distributed appropriately, except that refunds to policyholders that are de minimis must not be required.

- [3.] 6. If the Commissioner disapproves a proposed rate and an insurer requests a hearing to determine the validity of his action, the insurer has the burden of showing compliance with the applicable standards for rates established in NRS 686B.010 to 686B.1799, inclusive [.], and section 1 of this act. Any such hearing must be held:
- (a) Within 30 days after the request for a hearing has been submitted to the Commissioner; or
- (b) Within a period agreed upon by the insurer and the Commissioner.
- If the hearing is not held within the period specified in paragraph (a) or (b), or if the Commissioner fails to issue an order concerning the proposed rate for which the hearing is held within 45 days after the hearing, the proposed rate shall be deemed approved.
- [4.] 7. The Commissioner shall [by regulation] specify the documents or any other information which must be included in a proposal to increase or decrease a rate submitted to him pursuant to [subsection 1.] this section. Each such proposal shall be deemed complete upon its filing with the Commissioner, unless the Commissioner, within 15 business days after the proposal is filed with him, determines that the proposal is incomplete because the proposal does not comply with the regulations adopted by him pursuant to this [subsection.] section.
- 8. The Commissioner shall adopt any regulations that are necessary to carry out the provisions of this section, including, without limitation, regulations which define words and terms used in this section.
- **Sec. 5.** Chapter 690B of NRS is hereby amended by adding thereto the provisions set forth as sections 6 to 13, inclusive, of this act
- **Sec. 6.** As used in NRS 690B.045, 690B.050 and sections 6 to 13, inclusive, of this act, unless the context otherwise requires, the words and terms defined in sections 7, 8 and 9 of this act have the meanings ascribed to them in those sections.
 - Sec. 7. "Claim" means a demand for compensation that is:
- 1. Delivered to an insurer; and
- 2. Payable pursuant to the terms of a policy of insurance issued by the insurer.



Sec. 8. "Claims-made insurance" means insurance that provides coverage only for a claim that:

- 1. Arises from an incident that occurs while the policy of claims-made insurance is in force; and
- 2. Is delivered to the insurer who issued the policy of claimsmade insurance while the policy of claims-made insurance is in force.
- **Sec. 9.** "Tail coverage" means a supplement to a policy of claims-made insurance that provides coverage for a claim that:
- 1. Arises from an incident that occurs while the policy of claims-made insurance is in force; and
- 2. Is not delivered to the insurer who issued the policy of claims-made insurance while the policy of claims-made insurance is in force.
- Sec. 10. If an insurer offers to issue to a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS a policy of claims-made insurance covering the liability of the practitioner for a breach of his professional duty toward a patient, the insurer shall offer to issue the policy with tail coverage. The insurer may also offer to issue the policy without tail coverage. If the insurer offers to issue the policy without tail coverage, the cost of the policy with tail coverage may not exceed twice the cost of the policy without tail coverage.
- Sec. 11. 1. For a policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 632 or 633 of NRS for a breach of his professional duty toward a patient:
- (a) Except as otherwise provided in this section, the insurer who issues the policy shall not set the premium for the policy for a practitioner who delivers one or more babies per year at a rate that is different from the rate set for a policy of insurance issued by the insurer for any other practitioner who delivers one or more babies per year if the difference in rates is based in whole or in part upon the number of babies delivered per year by the practitioner.
- (b) The insurer who issues the policy may set the premium for the policy for a practitioner who delivers one or more babies per year at a rate that is different, based in whole or in part upon the number of babies delivered per year by the practitioner, from the rate set for a policy of insurance issued by the insurer for any other practitioner who delivers one or more babies per year if the insurer:
- (1) Bases the difference upon actuarial and loss experience data available to the insurer; and
- (2) Obtains the approval of the Commissioner for the difference in rates.



2. This section does not prohibit an insurer, for a policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 632 or 633 of NRS for a breach of his professional duty toward a patient, from setting the premium for the policy for a practitioner who delivers one or more babies per year at a rate that is different from the rate set for a policy of insurance issued by the insurer for any other practitioner who delivers one or more babies per year if the difference in rates is based solely upon factors other than the number of babies delivered per year by the practitioner.

- Sec. 12. 1. If an agreement settles a claim or action alleging a breach of professional duty toward a patient by a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS, the agreement must not provide that any of the terms of the agreement are confidential.
- 2. Any provision of an agreement to settle a claim or action that conflicts with this section is void.
- Sec. 13. 1. The Commissioner shall, on or before April 1 of each year:
- (a) Specify for the purposes of this section, by regulation, categories of practitioners licensed pursuant to chapter 630, 631, 632 or 633 of NRS;
- (b) Determine for each category of practitioner specified pursuant to paragraph (a), using data applicable to the previous calendar year, the relative market share in this state among insurers with respect to policies of insurance issued to cover the liability of the practitioners within the category for breach of professional duty toward a patient; and
- (c) Provide notice of the applicability of this section to each insurer who the Commissioner determines, pursuant to paragraph (b), possesses more than 40 percent of the market in this state within a category of practitioner.
- 2. A determination by the Commissioner pursuant to subsection 1 that an insurer possesses more than 40 percent of the market in this state within a category of practitioner is valid for the period beginning on April 1 of the year in which the determination is made and ending on March 31 of the following year, without regard to any actual change in market share during that period.
- 3. During any period specified in subsection 2 for which an insurer is determined by the Commissioner pursuant to subsection 1 to possess more than 40 percent of the market in this state within a category of practitioner, the insurer shall, before withdrawing from that market, comply with the provisions of subsections 4 and 5.



4. An insurer described in subsection 3 shall, at least 120 days before withdrawing:

- (a) Give written notice of its intent to withdraw to the Commissioner and to each practitioner within the applicable category whom the insurer insures against liability for a breach of his professional duty toward a patient; and
- (b) Submit to the Commissioner a written plan providing for the insurer's orderly withdrawal from the market so as to minimize the effect of the withdrawal on the public generally and on the practitioners within the applicable category whom the insurer insures against liability for a breach of professional duty toward a patient.
- 5. After complying with the requirements set forth in subsection 4, an insurer described in subsection 3:
- (a) Shall not take any action toward withdrawal until the Commissioner determines that the written plan required pursuant to paragraph (b) of subsection 4 complies with the regulations adopted pursuant to paragraph (a) of subsection 7.

(b) Shall ensure that any action it takes toward withdrawal is in compliance with the written plan required pursuant to paragraph (b) of subsection 4.

6. The Commissioner has the final authority to determine whether a particular action taken by an insurer is in compliance with the written plan required pursuant to paragraph (b) of subsection 4.

7. The Commissioner shall adopt regulations:

(a) Prescribing the form, content and method of submission of a written plan required pursuant to paragraph (b) of subsection 4.

- (b) For determining, pursuant to subsection 1, the relative market share in this state among insurers with respect to policies of insurance issued to cover the liability of a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS for a breach of his professional duty toward a patient.
- **Sec. 14.** Chapter 41A of NRS is hereby amended by adding thereto a new section to read as follows:
- 1. In an action for medical malpractice or dental malpractice, if the defendant:
- (a) Receives a settlement demand that is equal to the limits of the insurance policy of the defendant, the insurer shall, upon receipt of a copy of the demand, inform the defendant of any applicable rights and obligations possessed by the defendant, whether derived from statute or the common law, including, without limitation, the right of the defendant to obtain independent counsel at the expense of the insurer and the method,



described in this section, by which the defendant may obtain independent counsel.

(b) Notifies the judge not later than 15 days after receiving a settlement demand described in this section that the defendant wishes to have independent counsel, the judge shall, not later than 15 days after receiving such notice, appoint independent counsel to represent the defendant. The fees for any independent counsel appointed pursuant to this section must be paid by the insurer.

2. The Commissioner of Insurance shall prescribe a form that may be used by an insurer to fulfill the requirements of paragraph (a) of subsection 1.

Sec. 15. 1. For a policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS for a breach of his professional duty toward a patient that is issued or renewed on or after the effective date of this section the insurer shall reduce the premium for the policy to an amount that is at least 25 percent less than the premium for the same coverage which was in effect on July 1, 2002. If, on or after the effective date of this section, a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS applies for the first time for a policy of insurance covering the liability of the practitioner for a breach of his professional duty toward a patient, the premium for the policy must be at least 25 percent less than the premium which was in effect on July 1, 2002, for similarly situated risks.

- 2. Any separate affiliate of an insurer, established after July 1, 2002, is subject to the provisions of this section and shall reduce its premiums to amounts which are at least 25 percent less than the insurer's premiums in effect on July 1, 2002.
- 3. During the period beginning on the effective date of this section and ending on June 30, 2004:
- (a) Premiums reduced pursuant to subsection 1 may be increased only in accordance with the provisions of chapter 686B of NRS or this subsection.
- (b) An insurer subject to the provisions of this section may apply to the Commissioner of Insurance to increase a premium set pursuant to this section if that premium fails to provide a fair and reasonable return to the insurer or is otherwise confiscatory.
- (c) An insurer who submits an application pursuant to this subsection may charge the unreduced premium until the Commissioner of Insurance approves or disapproves the application. If the application is disapproved, the insurer shall immediately reduce the premium according to the Commissioner's decision and refund the disallowed portion of the previously paid premiums, with interest, to the person who paid the premiums.



- 4. Notwithstanding any previous notice of cancelation or renewal, an insurer who has issued a policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS for a breach of his professional duty toward a patient that is in effect on the effective date of this section and has a scheduled date for termination of the policy before July 1, 2004, shall not terminate or cancel that policy before July 1, 2004, or refuse to renew or extend that policy through June 30, 2004, for the purpose of avoiding the reduction on premiums required by this section.
- 5. An insurer who cancels or fails to renew policies of insurance covering the liability of practitioners licensed pursuant to chapter 630, 631, 632 or 633 of NRS for a breach of their professional duty toward patients at a rate that exceeds the insurer's average monthly rate of cancelation or failure to renew, respectively, for the 24 months preceding the effective date of this section by more than 10 percent during any 30-day period occurring during the period beginning on the effective date of this section and ending on June 30, 2004, is required to show cause immediately to the Commissioner of Insurance why the insurer is not in violation of this section. Any violation of this section is a violation of the Nevada Insurance Code. If the Commissioner of Insurance determines that the reason for the increase in the rate of cancelation of or failure to renew policies is an attempt to circumvent the reduction in premiums required by this section, the Commissioner may take appropriate disciplinary action.
 - 6. For the purposes of this section:

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- (a) "Insurer" has the meaning ascribed to it in NRS 679A.100.
- (b) "Premium" has the meaning ascribed to it in NRS 679A.115. **Sec. 16.** 1. The provisions of section 10 of this act apply only to:
- (a) A policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS which is issued or renewed on or after October 1, 2003.
- (b) An offer to issue a policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 631, 632 or 633 of NRS communicated to the applicant for the policy on or after October 1, 2003.
 - 2. The provisions of section 11 of this act apply only to:
- (a) A policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 632 or 633 of NRS which is issued or renewed on or after October 1, 2003.
- (b) An offer to issue a policy of insurance covering the liability of a practitioner licensed pursuant to chapter 630, 632 or 633 of



1 NRS communicated to the applicant for the policy on or after 2 October 1, 2003.

- 3. The amendatory provisions of sections 12 and 14 of this act apply only to a cause of action that accrues on or after October 1, 2003.
- **Sec. 17.** 1. This section and section 15 of this act become effective upon passage and approval.
- 2. Sections 1 to 12, inclusive, 14 and 16 of this act become effective:
- (a) Upon passage and approval for the purposes of adopting regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and
 - (b) On October 1, 2003, for all other purposes.
 - 3. Section 13 of this act becomes effective:

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- (a) Upon passage and approval for the purposes of adopting regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and
 - (b) On April 1, 2004, for all other purposes.



