ASSEMBLY BILL NO. 516-COMMITTEE ON TAXATION

(ON BEHALF OF THE LEGISLATIVE COMMITTEE ON LOCAL GOVERNMENT TAXES AND FINANCE)

MARCH 24, 2003

## Referred to Committee on Taxation

SUMMARY—Makes various changes to provisions governing taxes on motor vehicle fuels. (BDR 32-622)

FISCAL NOTE: Effect on Local Government: Yes. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted

AN ACT relating to taxation; revising the formula for the distribution among counties of revenue from a certain additional tax on certain motor vehicle fuel; and providing other matters properly relating thereto.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** NRS 365.196 is hereby amended to read as follows: 365.196 1. The receipts of the tax as levied in NRS 365.192 must be allocated monthly by the Department to the counties in proportion to the number of gallons of fuel that are sold to the retailers in each county pursuant to the information contained in the statements provided to the Department pursuant to NRS 365.192.

7 2. [Each county] *The Department* must apportion the receipts 8 of that tax among the county, for unincorporated areas of the county, 9 and each incorporated city in the county. The county and each city 10 are respectively entitled to receive each month that proportion of 11 those receipts which its total population bears to the total population 12 of the county.

- 13 3. [During the month immediately preceding each January 1 14 and July 1, the county treasurer of each county shall, when
- 15 necessary and after a hearing, adopt a regulation which provides for



the accurate apportionment of those receipts in the county during the
 ensuing 6 months.

3 <u>4.</u>] The money apportioned to the county or a city must be used 4 by it solely to repair or restore existing paved roads, streets and 5 alleys, other than those maintained by the Federal Government and 6 this state, by resurfacing, overlaying, resealing or other such 7 customary methods.

**Sec.** 2. NRS 365.550 is hereby amended to read as follows:

9 365.550 1. [The] Except as otherwise provided in subsection 10 2, the receipts of the tax levied pursuant to NRS 365.180 must be 11 allocated monthly by the Department to the counties using the 12 following formula:

(a) Determine the average monthly amount each county received
in the fiscal year ending on June 30, [2001,] 2003, and allocate to
each county that amount, or if the total amount to be allocated is less
than that amount, allocate to each county a percentage of the total
amount to be allocated that is equal to the percentage of the total
amount allocated to that county in the fiscal year ending on June 30,
[2001;

20 (b) Determine for each county an amount from the total amount

21 to be allocated using the following formula:

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22 (1) Two-thirds in proportion to population; and

23 (2) One third in proportion to road mileage and street

24 mileage of improved roads or streets maintained by the county or an

25 incorporated city located within the county,

and compare that amount to the amount allocated to the county
 pursuant to paragraph (a);

28 (c) Identify each county for which the amount determined

29 pursuant to paragraph (b) is greater than the amount allocated to the

30 county pursuant to paragraph (a); and

31 (d) Allocate to any county which is identified pursuant to

32 paragraph (c), using the formula set forth in paragraph (b), any 33 amount from the tay laying murgurent to NDS 265 180 that remained

33 amount from the tax levied pursuant to NRS 365.180 that remains 34 after the allocation required pursuant to paragraph (a).

after the allocation required pursuant to paragraph (a).
 <u>2.</u> Within 10 calendar days after June 1] 2003;

(b) If the total amount to be allocated is greater than the
average monthly amount all counties received in the fiscal year
ending on June 30, 2003, determine for each county an amount
from the total amount to be allocated using the following formula:

40 (1) Multiply the county's percentage share of the total state 41 population by 2;

42 (2) Add the percentage determined pursuant to 43 subparagraph (1) to the county's percentage share of total mileage 44 of improved roads or streets maintained by the county or an

45 *incorporated city located within the county;* 



1 (3) Divide the sum of the percentages determined pursuant 2 to subparagraph (2) by 3; and (4) Multiply the total amount to be allocated by the 3 percentage determined pursuant to subparagraph (3); 4 5 (c) Identify each county for which the amount determined pursuant to paragraph (b) is greater than the amount allocated to 6 7 the county pursuant to paragraph (a) and: 8 (1) Subtract the amount determined pursuant to paragraph 9 (a) from the amount determined pursuant to paragraph (b); and 10 (2) Add the amounts determined pursuant to subparagraph (1) for all counties; 11 (d) Identify each county for which the amount determined 12 13 pursuant to paragraph (b) is less than or equal to the amount 14 allocated to the county pursuant to paragraph (a) and: 15 (1) Subtract the amount determined pursuant to paragraph (b) from the amount determined pursuant to paragraph (a); and 16 17 (2) Add the amounts determined pursuant to subparagraph (1) for all counties; 18 19 (e) Subtract the amount determined pursuant to subparagraph 20 (2) of paragraph (d) from the amount determined pursuant to 21 subparagraph (2) of paragraph (c); (f) Divide the amount determined pursuant to subparagraph 22 (1) of paragraph (c) for each county by the sum determined 23 pursuant to subparagraph (2) of paragraph (c) for all counties to 24 25 determine each county's percentage share of the sum determined 26 pursuant to subparagraph (2) of paragraph (c); and 27 (g) In addition to the allocation made pursuant to paragraph 28 (a), allocate to each county that is identified pursuant to 29 paragraph (c) a percentage of the total amount determined 30 pursuant to paragraph (e) that is equal to the percentage 31 determined pursuant to paragraph (f). 32 2. At the end of each fiscal year, the Department shall: 33 (a) [Project] Determine the total amount [that each county will 34 be allocated] to be allocated to all counties pursuant to subsection 1 35 for the current fiscal year [.]; and (b) Use the proceeds of the tax paid by a dealer, supplier or 36 37 user for June of the current fiscal year to allocate to each county 38 an amount determined pursuant to subsection 3.

39 **3.** If the total amount *to be* allocated to all the counties [will] 40 *determined pursuant to paragraph (a) of subsection 2:* 

(a) Does not exceed the total amount that was received by all the
 counties for the fiscal year ending on June 30, [2001,] 2003, the
 Department shall adjust the final monthly allocation to be made to
 each county so that each county is allocated a percentage of the total
 amount to be allocated that is equal to the percentage of the total



1 amount allocated to that county in the fiscal year ending on June 30, 2 <u>F2001.</u> (c) If a county receives an allocation pursuant to paragraph (d) 3 of subsection 1, determine whether the total monthly allocations 4 projected to be made to that county pursuant to subsection 1 for the 5 current fiscal year exceed the total amount the county received in 6 the fiscal year ending on June 30, 2001. If the total monthly 7 8 allocations projected to be made to the county do not exceed the 9 total amount the county received in the fiscal year ending on June 30, 2001, the Department shall adjust the final monthly allocation to 10 be made to the county for the current fiscal year so that the total 11 amount allocated to the county for the current fiscal year equals the 12 13 total amount the county received in the fiscal year ending on June 14 30, 2001. <del>3.]</del> 2003. 15 (b) Exceeds the total amount that was received by all counties 16

for the fiscal year ending on June 30, 2003, the Department shall:
(1) Identify the total amount allocated to each county for
the fiscal year ending on June 30, 2003, and the total amount for
the current fiscal year determined pursuant to paragraph (a) of
subsection 2:

(2) Apply the formula set forth in paragraph (b) of subsection 1 using the amounts in subparagraph (1), instead of the monthly amounts, to determine the total allocations to be made to the counties for the current fiscal year; and

(3) Adjust the final monthly allocation to be made to each
county to ensure that the total allocations for the current fiscal
year equal the amounts determined pursuant to subparagraph (2).

29 **4.** Of the money allocated to each county pursuant to the 30 provisions of subsections 1 [and 2:], 2 and 3:

31 (a) An amount equal to that part of the allocation which represents 1.25 cents of the tax per gallon must be used exclusively 32 33 for the service and redemption of revenue bonds issued pursuant to chapter 373 of NRS, for the construction, maintenance and repair of 34 county roads, and for the purchase of equipment for that 35 construction, maintenance and repair, under the direction of the 36 37 boards of county commissioners of the several counties, and must 38 not be used to defray expenses of administration; and

(b) An amount equal to that part of the allocation which represents 2.35 cents of the tax per gallon must be allocated to the county, if there are no incorporated cities in the county, or to the county and any incorporated cities in the county, if there is at least one incorporated city in the county, pursuant to the following formula:

45 (1) One-fourth in proportion to total area.



(2) One-fourth in proportion to population.

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2 (3) One-fourth in proportion to road mileage and street 3 mileage of nonfederal aid primary roads.

4 (4) One-fourth in proportion to vehicle miles of travel on 5 nonfederal aid primary roads.

6 For the purpose of applying the formula, the area of the county7 excludes the area included in any incorporated city.

8 [4.] 5. The amount allocated to the counties and incorporated 9 cities pursuant to subsections 1 [, 2 and 3] to 4, inclusive, must be 10 remitted monthly. The State Controller shall draw his warrants 11 payable to the county treasurer of each of the several counties and 12 the city treasurer of each of the several incorporated cities, as 13 applicable, and the State Treasurer shall pay the warrants out of the 14 proceeds of the tax levied pursuant to NRS 365.180.

15 [5.] 6. The formula computations must be made as of July 1 of 16 each year by the Department, based on estimates which must be 17 furnished by the Department of Transportation and, if applicable, 18 any adjustments to the estimates determined to be appropriate by the 19 Committee pursuant to subsection [9.] 10. Except as otherwise 20 provided in subsection [9.] 10, the determination made by the 21 Department is conclusive.

[6.] 7. The Department of Transportation shall complete:

(a) The estimates of the total mileage of improved roads or
 streets maintained by each county and incorporated city on or before
 August 31 of each year.

(b) A physical audit of the information submitted by each
county and incorporated city pursuant to subsection [7] 8 at least
once every 10 years.

29 [7.] 8. Each county and incorporated city shall, not later than 30 March 1 of each year, submit a list to the Department of 31 Transportation setting forth:

32 (a) Each improved road or street that is maintained by the 33 county or city; and

34 (b) The beginning and ending points and the total mileage of 35 each of those improved roads or streets.

Each county and incorporated city shall, at least 10 days before the list is submitted to the Department of Transportation, hold a public

hearing to identify and determine the improved roads and streetsmaintained by the county or city.

40 **[8.]** 9. If a county or incorporated city does not agree with the 41 estimates prepared by the Department of Transportation pursuant to 42 subsection **[6.]** 7, the county or incorporated city may request that 43 the Subcommittee examine the estimates and recommend an 44 adjustment to the estimates. Such a request must be submitted to the 45 Subcommittee not later than October 15.



[9.] 10. The Subcommittee shall review any request it receives 1 2 pursuant to subsection [8] 9 and report to the Committee its findings and any recommendations for an adjustment to the estimates it 3 determines is appropriate. The Committee shall hold a public 4 5 hearing and determine whether an adjustment to the estimates is appropriate on or before December 31 of the year it receives a 6 7 request pursuant to subsection [8.] 9. Any determination made by 8 the Committee pursuant to this subsection is conclusive.

9 [10.] 11. The Subcommittee shall monitor the fiscal impact of 10 the formula set forth in this section on counties and incorporated 11 cities and report regularly to the Committee concerning its findings 12 and recommendations regarding that fiscal impact.

[11.] 12. As used in this section:

(a) "Committee" means the Legislative Committee for Local
Government Taxes and Finance established pursuant to NRS
218.53881.

17 (b) "Construction, maintenance and repair" includes the 18 acquisition, operation or use of any material, equipment or facility 19 that is used exclusively for the construction, maintenance or repair 20 of a county or city road and is necessary for the safe and efficient 21 use of that road, including, without limitation:

(1) Grades and regrades;

(2) Graveling, oiling, surfacing, macadamizing and paving;

(3) Sweeping, cleaning and sanding roads and removing

25 snow from a road;26 (4) Crosswalk

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(4) Crosswalks and sidewalks;

(5) Culverts, catch basins, drains, sewers and manholes;

(6) Inlets and outlets;

29 (7) Retaining walls, bridges, overpasses, underpasses,30 tunnels and approaches;

(8) Artificial lights and lighting equipment, parkways,
 control of vegetation and sprinkling facilities;

33 (9) Rights-of-way;

(10) Grade and traffic separators;

35 (11) Fences, cattle guards and other devices to control access
36 to a county or city road;

(12) Signs and devices for the control of traffic; and

(13) Facilities for personnel and the storage of equipmentused to construct, maintain or repair a county or city road.

40 (c) "Improved road or street" means a road or street that is, at 41 least:

42 (1) Aligned and graded to allow reasonably convenient use 43 by a motor vehicle; and



(2) Drained sufficiently by a longitudinal and transverse 1 2 drainage system to prevent serious impairment of the road or street by surface water. 3

(d) "Subcommittee" means the Subcommittee appointed 4 5 pursuant to NRS 218.53884.

(e) "Total mileage of an improved road or street" means the 6 total mileage of the length of an improved road or street, without 7 8 regard to the width of that road or street or the number of lanes it 9 has for vehicular traffic. 10

**Sec. 3.** NRS 365.550 is hereby amended to read as follows:

365.550 1. [The] Except as otherwise provided in subsection 11 2, the receipts of the tax levied pursuant to NRS 365.180 must be 12 13 allocated monthly by the Department to the counties using the 14 following formula:

15 (a) Determine the average monthly amount each county received in the fiscal year ending on June 30, [2001,] 2003, and allocate to 16 each county that amount, or if the total amount to be allocated is less 17 18 than that amount, allocate to each county a percentage of the total 19 amount to be allocated that is equal to the percentage of the total 20 amount allocated to that county in the fiscal year ending on June 30, 21 **[2001:** 

22 (b) Determine for each county an amount from the total amount to be allocated using the following formula: 23

(1) Two-thirds in proportion to population; and 24

25 (2) One-third in proportion to road mileage and street mileage of improved roads or streets maintained by the county or an 26

27 incorporated city located within the county,

28 and compare that amount to the amount allocated to the county 29 pursuant to paragraph (a);

- (c) Identify each county for which the amount determined 30

pursuant to paragraph (b) is greater than the amount allocated to the 31

county pursuant to paragraph (a); and 32

(d) Allocate to any county which is identified pursuant to 33 34

paragraph (c), using the formula set forth in paragraph (b), any amount from the tax levied pursuant to NRS 365.180 that remains 35

after the allocation required pursuant to paragraph (a). 36

<u>2. Within 10 calendar days after June 1] 2003;</u> 37

38 (b) If the total amount to be allocated is greater than the average monthly amount all counties received in the fiscal year 39

40 ending on June 30, 2003, determine for each county an amount 41 from the total amount to be allocated using the following formula:

42 (1) Multiply the county's percentage share of the total state 43 population by 2;

44 (2) Add the percentage determined pursuant to subparagraph (1) to the county's percentage share of total mileage 45



1 of improved roads or streets maintained by the county or an 2 incorporated city located within the county;

(3) Divide the sum of the percentages determined pursuant 3 to subparagraph (2) by 3; and 4

5 (4) Multiply the total amount to be allocated by the percentage determined pursuant to subparagraph (3); 6

7 (c) Identify each county for which the amount determined pursuant to paragraph (b) is greater than the amount allocated to 8 9 the county pursuant to paragraph (a) and:

10 (1) Subtract the amount determined pursuant to paragraph (a) from the amount determined pursuant to paragraph (b); and 11

(2) Add the amounts determined pursuant to subparagraph 12 13 (1) for all counties;

14 (d) Identify each county for which the amount determined 15 pursuant to paragraph (b) is less than or equal to the amount allocated to the county pursuant to paragraph (a) and: 16

(1) Subtract the amount determined pursuant to paragraph 17 (b) from the amount determined pursuant to paragraph (a); and 18

19 (2) Add the amounts determined pursuant to subparagraph (1) for all counties; 20

21 (e) Subtract the amount determined pursuant to subparagraph 22 (2) of paragraph (d) from the amount determined pursuant to 23 subparagraph (2) of paragraph (c);

(f) Divide the amount determined pursuant to subparagraph 24 (1) of paragraph (c) for each county by the sum determined 25 pursuant to subparagraph (2) of paragraph (c) for all counties to 26 27 determine each county's percentage share of the sum determined 28 pursuant to subparagraph (2) of paragraph (c); and

29 (g) In addition to the allocation made pursuant to paragraph 30 (a), allocate to each county that is identified pursuant to 31 paragraph (c) a percentage of the total amount determined pursuant to paragraph (e) that is equal to the percentage 32 33 determined pursuant to paragraph (f). 34

2. At the end of each fiscal year, the Department shall:

35 (a) [Project] Determine the total amount [that each county will be allocated to all counties pursuant to subsection 1 36 37 for the current fiscal year [-]; and

38 (b) Use the proceeds of the tax paid by a dealer, supplier or 39 user for June of the current fiscal year to allocate to each county 40 an amount determined pursuant to subsection 3.

41 3. If the total amount to be allocated to all the counties [will] 42 determined pursuant to paragraph (a) of subsection 2:

43 (a) **Does** not exceed the total amount that was received by all the 44 counties for the fiscal year ending on June 30, [2001,] 2003, the 45 **Department shall** adjust the final monthly allocation to be made to



1 each county so that each county is allocated a percentage of the total 2 amount to be allocated that is equal to the percentage of the total amount allocated to that county in the fiscal year ending on June 30, 3 4 **[**2001. 5 (c) If a county receives an allocation pursuant to paragraph (d) of subsection 1, determine whether the total monthly allocations 6 projected to be made to that county pursuant to subsection 1 for the 7 current fiscal year exceed the total amount the county received in 8 the fiscal year ending on June 30, 2001. If the total monthly 9 allocations projected to be made to the county do not exceed the 10 total amount the county received in the fiscal year ending on June 11 30, 2001, the Department shall adjust the final monthly allocation to 12 13 be made to the county for the current fiscal year so that the total 14 amount allocated to the county for the current fiscal year equals the 15 total amount the county received in the fiscal year ending on June 30, 2001. 16 <u>-3.]</u> 2003. 17 (b) Exceeds the total amount that was received by all counties 18 19 for the fiscal year ending on June 30, 2003, the Department shall: (1) Identify the total amount allocated to each county for the fiscal year ending on June 30, 2003, and the total amount for the current fiscal year determined pursuant to paragraph (a) of 23 subsection 2; (2) Apply the formula set forth in paragraph (b) of subsection 1 using the amounts in subparagraph (1), instead of the monthly amounts, to determine the total allocations to be made

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24 25 26 27 to the counties for the current fiscal year; and

28 (3) Adjust the final monthly allocation to be made to each 29 county to ensure that the total allocations for the current fiscal 30 year equal the amounts determined pursuant to subparagraph (2).

31 4. Of the money allocated to each county pursuant to the 32 provisions of subsections 1 [and 2:], 2 and 3:

33 (a) An amount equal to that part of the allocation which represents 1.25 cents of the tax per gallon must be used exclusively 34 35 for the service and redemption of revenue bonds issued pursuant to 36 chapter 373 of NRS, for the construction, maintenance and repair of 37 county roads, and for the purchase of equipment for that 38 construction, maintenance and repair, under the direction of the 39 boards of county commissioners of the several counties, and must 40 not be used to defray expenses of administration; and

41 (b) An amount equal to that part of the allocation which 42 represents 2.35 cents of the tax per gallon must be allocated to the 43 county, if there are no incorporated cities in the county, or to the 44 county and any incorporated cities in the county, if there is at least



1 one incorporated city in the county, pursuant to the following 2 formula:

(1) One-fourth in proportion to total area.

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(2) One-fourth in proportion to population.

5 (3) One-fourth in proportion to road mileage and street 6 mileage of nonfederal aid primary roads.

7 (4) One-fourth in proportion to vehicle miles of travel on 8 nonfederal aid primary roads.

9 For the purpose of applying the formula, the area of the county 10 excludes the area included in any incorporated city.

11 [4.] 5. The amount allocated to the counties and incorporated 12 cities pursuant to subsections 1 [, 2 and 3] to 4, inclusive, must be 13 remitted monthly. The State Controller shall draw his warrants 14 payable to the county treasurer of each of the several counties and 15 the city treasurer of each of the several incorporated cities, as 16 applicable, and the State Treasurer shall pay the warrants out of the 17 proceeds of the tax levied pursuant to NRS 365.180.

18 [5.] 6. The formula computations must be made as of July 1 of 19 each year by the Department, based on estimates which must be 20 furnished by the Department of Transportation and, if applicable, 21 any adjustments to the estimates determined to be appropriate by the 22 Committee pursuant to subsection [9.] 10. Except as otherwise 23 provided in subsection [9.] 10, the determination made by the 24 Department is conclusive.

[6.] 7. The Department of Transportation shall complete:

(a) The estimates of the total mileage of improved roads or
streets maintained by each county and incorporated city on or before
August 31 of each year.

(b) A physical audit of the information submitted by each
county and incorporated city pursuant to subsection [7] 8 at least
once every 10 years.

32 [7.] 8. Each county and incorporated city shall, not later than 33 March 1 of each year, submit a list to the Department of 34 Transportation setting forth:

35 (a) Each improved road or street that is maintained by the 36 county or city; and

(b) The beginning and ending points and the total mileage ofeach of those improved roads or streets.

Each county and incorporated city shall, at least 10 days before the
list is submitted to the Department of Transportation, hold a public
hearing to identify and determine the improved roads and streets
maintained by the county or city.

43 [8.] 9. If a county or incorporated city does not agree with the 44 estimates prepared by the Department of Transportation pursuant to 45 subsection [6.] 7, the county or incorporated city may request that



the Committee examine the estimates and recommend an adjustment
 to the estimates. Such a request must be submitted to the Committee
 not later than October 15.

4 [9.] 10. The Committee shall hold a public hearing and review 5 any request it receives pursuant to subsection [8] 9 and determine 6 whether an adjustment to the estimates is appropriate on or before 7 December 31 of the year it receives a request pursuant to subsection 8 [8.] 9. Any determination made by the Committee pursuant to this 9 subsection is conclusive.

10 [10.] 11. The Committee shall monitor the fiscal impact of the formula set forth in this section on counties and incorporated cities. 11 Biennially, the Committee shall prepare a report concerning its 12 findings and recommendations regarding that fiscal impact and 13 submit the report on or before February 15 of each odd-numbered 14 year to the Director of the Legislative Counsel Bureau for 15 transmittal to the Senate and Assembly Committees on Taxation of 16 17 the Nevada Legislature for their review.

18 [11.] 12. As used in this section:

(a) "Committee" means the Committee on Local GovernmentFinance created pursuant to NRS 354.105.

(b) "Construction, maintenance and repair" includes the
acquisition, operation or use of any material, equipment or facility
that is used exclusively for the construction, maintenance or repair
of a county or city road and is necessary for the safe and efficient
use of that road, including, without limitation:

(1) Grades and regrades;

(2) Graveling, oiling, surfacing, macadamizing and paving;

(3) Sweeping, cleaning and sanding roads and removingsnow from a road;

30 (4) Crosswalks and sidewalks;

(5) Culverts, catch basins, drains, sewers and manholes;

(6) Inlets and outlets;

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33 (7) Retaining walls, bridges, overpasses, underpasses,
34 tunnels and approaches;

(8) Artificial lights and lighting equipment, parkways,
 control of vegetation and sprinkling facilities;

(9) Rights-of-way;

(10) Grade and traffic separators;

(11) Fences, cattle guards and other devices to control access to a county or city road;

(12) Signs and devices for the control of traffic; and

42 (13) Facilities for personnel and the storage of equipment 43 used to construct, maintain or repair a county or city road.

44 (c) "Improved road or street" means a road or street that is, at 45 least:



(1) Aligned and graded to allow reasonably convenient use 1 by a motor vehicle; and 2

(2) Drained sufficiently by a longitudinal and transverse drainage system to prevent serious impairment of the road or street 3 4 by surface water. 5

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(d) "Total mileage of an improved road or street" means the total mileage of the length of an improved road or street, without regard to the width of that road or street or the number of lanes it 8 9 has for vehicular traffic.

10 Sec. 4. 1. This section and section 2 of this act become effective on July 1, 2003. 11

- 2. Section 1 of this act becomes effective on October 1, 2003. 12
- Section 2 of this act expires by limitation on June 30, 2005.
   Section 3 of this act becomes effective on July 1, 2005. 13
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