REQUIRES TWO-THIRDS MAJORITY VOTE (§§ 9, 14) (Reprinted with amendments adopted on April 21, 2003) FIRST REPRINT A.B. 343

ASSEMBLY BILL NO. 343–ASSEMBLYMAN CARPENTER (BY REQUEST)

MARCH 17, 2003

Referred to Committee on Commerce and Labor

SUMMARY—Makes various changes related to sellers of travel. (BDR 52-881)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to sellers of travel; requiring a seller of travel to include his registration number in his advertising; requiring a seller of travel to maintain a trust account for money received for the purchase of travel services; revising the definition of "seller of travel"; requiring the Division to mail to a seller of travel an application for the renewal of his certificate before the expiration of his current certificate; establishing an account for a consumer to recover damages for certain actions of a seller of travel; repealing the provisions that require a seller of travel to comply with certain financial security requirements; repealing the provisions allowing a consumer to recover damages from security deposited by a seller of travel with the Consumer Affairs Division of the Department of Business and Industry; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 598 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 to 10, inclusive, of this 3 act.

4 Sec. 2. "Account" means the account established pursuant to 5 section 6 of this act.



Sec. 3. "Injured person" means a person who: 1 2 1. Paid money to a seller of travel for the purchase of travel 3 services: and 4 2. Is damaged by the failure of the seller of travel to provide 5 those services adequately. Sec. 4. A seller of travel shall include the registration 6 7 number from his certificate of registration in any advertising conducted by, or on the behalf of, the seller of travel. The 8 statement must be prominently displayed in the advertisement and 9 be in substantially the following form in at least 14-point bold type 10 in a font that is easy to read: 11 12 13 Nevada Seller of Travel 14 **Registration** No. 15 Sec. 5. 1. A seller of travel shall maintain a trust account 16 in a bank, credit union or savings and loan association in this 17 state for the purpose of depositing money paid to the seller of 18 19 travel by a person for the purchase of travel services. 20 2. A seller of travel shall deposit all money received by the seller of travel from a person for the purchase of travel services 21 22 into the trust account within 1 business day after receiving the 23 money. 24 3. The seller of travel shall pay out of the trust account the 25 money paid by a person for the purchase of travel services as needed to complete the purchase of travel services purchased by 26 27 the person. 28 Sec. 6. The Division shall administer and account separately 29 for the money received from each seller of travel pursuant to the 30 provisions of paragraph (c) of subsection 1 and paragraph (c) of 31 subsection 4 of NRS 598.365. The Division may refer to the money in the account as the "Recovery Fund." 32 33 Sec. 7. 1. Except as otherwise provided in section 10 of this act, the money in the account must be used to pay claims made by 34 persons who paid money to a seller of travel for the purchase of 35 travel services who are damaged by: 36 (a) The failure of a seller of travel to provide the travel services 37 38 satisfactorily: or 39 (b) The violation of a seller of travel of any provision of NRS 40 598.305 to 598.365, inclusive, and sections 2 to 10, inclusive, of 41 this act. 42 2. Except as otherwise provided in subsection 3, an injured 43 person who wishes to recover from the account must file a 44 complaint with the Division or its designee, within 4 years after the



initial purchase of the travel services and on a form established 1 2 for this purpose by the Division. 3. An injured person who has obtained a judgment in any 3 court of competent jurisdiction for recovery of damages against a 4 seller of travel for the failure of the seller of travel to provide the 5 travel services satisfactorily or the violation by the seller of travel 6 of any provision of NRS 598.305 to 598.365, inclusive, and 7 sections 2 to 10, inclusive, of this act, may file a complaint with the 8 9 Division, within 2 years of the entry of the judgment, with the Division for satisfaction of the judgment from the account if: 10 (a) The proceedings in connection with the judgment, 11 including all appeals, have terminated; 12 (b) He submits an application on a form established for this 13 14 purpose by the Division; (c) He submits proof satisfactory to the Division of the 15 16 judgment; and (d) Upon obtaining payment from the account, he assigns his 17 rights to enforce the judgment to the Division. 18 19 4. If the Division receives a complaint pursuant to subsection 20 2, the Division or its designee shall hold a hearing on the complaint. This Division shall: 21 (a) Affix the time and place for the hearing; and 22 23 (b) Notify the injured person, in writing at least 30 days before 24 the date affixed for the hearing, of the time and place of the 25 hearing. 5. Any testimony taken at the hearing must be considered a 26 27 part of the record of the hearing before the Division or its 28 designee. 6. The hearing must be public if a request is made for a 29 30 public hearing. 31 7. The Division or its designee shall act upon the complaint within 6 months after the complaint is filed with the Division. 32 33 Sec. 8. 1. Except as otherwise provided in subsection 2, an injured person is eligible for recovery from the account: 34 35 (a) If the Division or its designee, after conducting a hearing on a complaint pursuant to the provisions of subsection 4 of 36 section 7 of this act, finds that the injured person suffered actual 37 damages as a result of: 38 39 (1) The failure of a seller of travel to provide the travel 40 services satisfactorily; or 41 (2) The violation of a seller of travel of any provision of 42 NRS 598.305 to 598.365, inclusive, and sections 2 to 10, inclusive, 43 of this act.



1 (b) If the injured person files a complaint pursuant to the 2 provisions of subsection 3 of section 7 of this act with the Division 3 for the satisfaction of a judgment from the account.

4 2. An injured person is not eligible for recovery from the 5 account if:

6 (a) The injured person is the spouse of the seller of travel, or a
7 personal representative of the spouse of the seller of travel;

8 (b) The injured person was associated in a business 9 relationship with the seller of travel other than the travel services 10 at issue; or

11 (c) At the time the person paid the money for the purchase of 12 travel services, the seller of travel was not registered with the 13 Division as required by NRS 598.365.

14 3. If the Division or its designee determines that an injured 15 person is eligible for recovery from the account pursuant to this 16 section, the Division or its designee may pay out of the account:

17 (a) If the complaint was filed pursuant to subsection 2 of 18 section 7 of this act, the amount of actual damages suffered, but 19 not to exceed \$10,000; or

20 (b) If the complaint was filed pursuant to subsection 3 of 21 section 7 of this act, the amount of actual damages included in the 22 judgment and remaining unpaid, but not to exceed \$10,000.

23 **4.** The decision of the Division or its designee regarding 24 eligibility for recovery and all related issues is final and not 25 subject to judicial review.

26 5. If the injured person has recovered a portion of his loss 27 from sources other than the account, the Division shall deduct the 28 amount recovered from the other sources from the amount 29 payable upon the claim and direct the difference to be paid from 30 the account.

6. To the extent of payments made from the account, the
Division is subrogated to the rights of the injured person,
including, without limitation, the right to collect from a surety
bond or a cash bond. The Division and the Attorney General shall
promptly enforce all subrogation claims.

7. The amount of recovery from the account based upon
claims made against any single seller of travel:

38 (a) Must not exceed \$200,000; and

39 (b) For any single action of the seller of travel, must not 40 exceed 20 percent of the balance of the account.

41 8. As used in this section, "actual damages" includes 42 attorney's fees or costs in contested cases appealed to the Supreme

43 Court of this state. The term does not include any other attorney's

44 *fees or costs.*



Sec. 9. 1. A seller of travel shall notify each purchaser of 1 2 travel services from whom he accepts money of the rights of the purchaser pursuant to NRS 598.305 to 598.365, inclusive, and 3 sections 2 to 10, inclusive, of this act, including, without 4 limitation, providing a written statement explaining those rights in 5 any agreement or contract for travel services. The written 6 7 statement must be in substantially the following form: 8 9 **RECOVERY FUND FOR CUSTOMERS** 10 **OF SELLERS OF TRAVEL** 11 Payment may be available from the Recovery Fund if 12 13 you are damaged financially by the failure of a seller of travel to provide satisfactorily the travel services for which 14 you paid and the damage resulted from certain specified 15 16 violations of Nevada law by a seller of travel registered in this state. To obtain information relating to the Recovery 17 Fund and filing a claim for recovery from the Recovery 18 Fund, you may contact the Consumer Affairs Division of 19 20 the Department of Business and Industry at the following 21 *locations:* 22 23 SOUTHERN NEVADA: 1850 East Sahara Avenue 24 **Suite 101** 25 Las Vegas, Nevada 89104 26 Phone: 702.486.7355 27 Fax: 702.486.7371 28 ncad@fyiconsumer.org 29 30 NORTHERN NEVADA: 4600 Kietzke Lane 31 **Building B. Suite 113** 32 Reno, Nevada 89502 Phone: 775.688.1800 33 34 Fax: 775.688.1803 35 36 2. The Division may impose upon a seller of travel an administrative fine of not more than: 37 38 (a) For the first violation of subsection 1, \$100; and 39 (b) For a second or subsequent violation of subsection 1, \$250. 40 The Division shall deposit any money received pursuant to 3. 41 this section in the account established pursuant to section 6 of this 42 act. 43 4. The provisions of NRS 598.305 to 598.365, inclusive, and 44 sections 2 to 10, inclusive, of this act do not limit the authority of the Division to take disciplinary action against a seller of travel. 45

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Sec. 10. 1. The Division shall:

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2 (a) On or before February 1 of each year, prepare and submit 3 to the Director of the Legislative Counsel Bureau for transmittal to the appropriate legislative committee if the Legislature is in 4 session, or to the Interim Finance Committee if the Legislature is 5 not in session, a statement of the condition of the account that is 6 7 prepared in accordance with generally accepted accounting 8 principles.

9 (b) Employ accountants as necessary for the performance of 10 the duties set forth in this section and pay any related expenses from the money in the account. Except as otherwise provided in 11 subsection 3, the expenditures made by the Division pursuant to 12 this paragraph must not exceed \$10,000 in any fiscal year. 13

14 (c) Employ or contract with persons and procure necessary 15 equipment, supplies and services to be paid from or purchased with the money in the account as may be necessary to monitor or 16 process claims filed by injured persons that may result in a 17 18 recovery from the account.

2. Any interest earned on the money in the account must be 19 20 credited to the account. The Division may expend the interest 21 earned on the money in the account to increase public awareness 22 of the account. Except as otherwise provided in subsection 3, the expenditures made by the Division for this purpose must not 23 24 exceed \$50,000 in any fiscal year.

3. The total expenditures made by the Division pursuant to 25 26 this section must not exceed 10 percent of the account in any fiscal 27 vear.

28 Once an initial balance of \$200,000 exists in the account, 4. 29 the Division shall maintain a minimum balance of \$200,000 in the 30 account.

31 5. The Division shall adopt such regulations as are necessary to carry out the provisions of NRS 598.305 to 598.365, inclusive, 32 and sections 2 to 10, inclusive, of this act, including, without 33 34 limitation, regulations governing: 35

(a) The disbursement of money from the account; and

(b) The manner in which a complaint is filed with the Division 36 37 or its designee pursuant to the provisions of section 7 of this act.

38 **Sec. 11.** NRS 598.0999 is hereby amended to read as follows:

39 598.0999 1. A person who violates a court order or 40 injunction issued pursuant to the provisions of NRS 598.0903 to 41 598.0999, inclusive, upon a complaint brought by the 42 Commissioner, the Director, the district attorney of any county of 43 this state or the Attorney General shall forfeit and pay to the State 44 General Fund a civil penalty of not more than \$10,000 for each violation. For the purpose of this section, the court issuing the order 45



or injunction retains jurisdiction over the action or proceeding. Such
 civil penalties are in addition to any other penalty or remedy
 available for the enforcement of the provisions of NRS 598.0903 to
 598.0999, inclusive.

5 2. In any action brought pursuant to the provisions of NRS 598.0903 to 598.0999, inclusive, if the court finds that a person has 6 7 willfully engaged in a deceptive trade practice, the Commissioner, the Director, the district attorney of any county in this state or the 8 9 Attorney General bringing the action may recover a civil penalty not to exceed \$2,500 for each violation. The court in any such action 10 may, in addition to any other relief or reimbursement, award 11 reasonable attorney's fees and costs. 12

3. A natural person, firm, or any officer or managing agent of
any corporation or association who knowingly and willfully engages
in a deceptive trade practice:

(a) For the first offense, is guilty of a misdemeanor.

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(b) For the second offense, is guilty of a gross misdemeanor.

18 (c) For the third and all subsequent offenses, is guilty of a 19 category D felony and shall be punished as provided in 20 NRS 193.130.

4. Any offense which occurred within 10 years immediately preceding the date of the principal offense or after the principal offense constitutes a prior offense for the purposes of subsection 3 when evidenced by a conviction, without regard to the sequence of the offenses and convictions.

5. If a person violates any provision of NRS 598.0903 to 26 27 598.0999, inclusive, 598.100 to 598.2801, inclusive, 598.305 28 to [598.395,] 598.365, inclusive, and sections 2 to 10, inclusive, of this act, 598.405 to 598.525, inclusive, 598.741 to 598.787, 29 30 inclusive, or 598.840 to 598.966, inclusive, fails to comply with a 31 judgment or order of any court in this state concerning a violation of such a provision, or fails to comply with an assurance of 32 33 discontinuance or other agreement concerning an alleged violation 34 of such a provision, the Commissioner or the district attorney of any 35 county may bring an action in the name of the State of Nevada 36 seeking:

(a) The suspension of the person's privilege to conduct businesswithin this state; or

39 (b) If the defendant is a corporation, dissolution of the 40 corporation.

41 The court may grant or deny the relief sought or may order other 42 appropriate relief.

43 Sec. 12. NRS 598.305 is hereby amended to read as follows:

44 598.305 As used in NRS 598.305 to [598.395,] 598.365,

45 inclusive, and sections 2 to 10, inclusive, of this act, unless the



context otherwise requires, the words and terms defined in NRS 1 2 [598.315] 598.325 to 598.356, inclusive, and sections 2 and 3 of *this act* have the meanings ascribed to them in those sections. 3 **Sec. 13.** NRS 598.335 is hereby amended to read as follows: 4 5 598.335 "Seller of travel" means a person, *including*, *without limitation, a business entity,* who offers for sale, directly or 6 indirectly, transportation by air, land, rail or water, travel services, 7 vacation certificates or any combination thereof, to a person or 8 group of persons for a fee, commission or other valuable 9 10 consideration. The term: 1. Includes any person who offers membership in a travel club 11 or any services related to travel for an advance fee [or payment.], 12 13 payment or deposit. 2. Does not include: 14 15 (a) A person who: (1) Contracts with a seller of travel to sell travel services on 16 17 behalf of the seller of travel; (2) Receives compensation for selling the travel services 18 19 only from the seller of travel; and 20 (3) Requires a purchaser of travel services to pay for the 21 travel services by transmitting payment directly to the provider of the travel services or the seller of travel; 22 (b) A hotel that provides or arranges travel services for its 23 24 patrons or guests; 25 (b) (c) A person who, for compensation, transports persons or property by air, land, rail or water; for 26 27 (c) (d) A tour broker or tour operator who is subject to the 28 provisions of NRS 598.405 to 598.525, inclusive [-]; or 29 (e) A motor club as defined in NRS 696A.050. Sec. 14. NRS 598.365 is hereby amended to read as follows: 30 31 598.365 1. Before advertising its services or conducting business in this state, a seller of travel must register with the 32 33 Division by: 34 (a) Submitting to the Division an application for registration on 35 a form prescribed by the Division; (b) Paying to the Division a fee of \$25; and 36 (c) [Depositing the security required pursuant to NRS 598.375, 37 if any, with the Division.] Paying to the Division a fee of \$100 for 38 39 deposit to the account established pursuant to section 6 of this act. 40 2. The Division shall issue a certificate of registration to the 41 seller of travel upon receipt of F: (a) The security in the proper form if the seller of travel is 42 43 required to deposit security pursuant to NRS 598.375; and 44 (b) The] the payment of [the fee] any fees required by this 45 section.



3. A certificate of registration:

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(a) Is not transferable or assignable; and

(b) Expires 1 year after it is issued.

4. A seller of travel must renew a certificate of registration 4 5 issued pursuant to this section before the certificate expires by:

6 (a) Submitting to the Division an application for the renewal of 7 the certificate on a form prescribed by the Division; [and] 8

(b) Paying to the Division a fee of \$25 [-]; and

9 (c) Paying to the Division a fee of \$100 for deposit to the 10 account established pursuant to section 6 of this act.

5. The Division shall mail an application for the renewal of a 11 certificate to the last known address of a seller of travel at least 30 12 13 days before the expiration of the certificate.

14 6. The provisions of this section do not require a person 15 described in paragraph (a) of subsection 2 of NRS 598.335 to register with the Division. 16

Sec. 15. NRS 598.315, 598.375, 598.385 and 598.395 are 17 hereby repealed. 18

19 **Sec. 16.** 1. Except as otherwise provided in subsections 2 and 3, the Consumer Affairs Division of the Department of Business 20 and Industry shall return any security deposited with the Division by 21 22 a seller of travel pursuant to NRS 598.365, as the provisions of that section existed before July 1, 2003. 23

2. The Consumer Affairs Division of the Department of 24 25 Business and Industry shall not return any security deposited with the Division by a seller of travel pursuant to NRS 598.365, as the 26 27 provisions of that section existed before July 1, 2003, if:

28 (a) Before July 1, 2003, a consumer has brought an action to recover from the security pursuant to the provisions of NRS 29 30 598.385, as the provisions of that section existed before July 1, 31 2003; and

32 (b) The proceedings in connection with the action, including all 33 appeals, have not terminated.

3. If, pursuant to the provisions of subsection 2, the Consumer 34 Affairs Division of the Department of Business and Industry does 35 not return the security deposited with the Division by a seller of 36 travel pursuant to NRS 598.365, as the provisions of that section 37 existed before July 1, 2003, the Division shall return the security to 38 the seller of travel when all proceedings in connection with all 39 actions, including all appeals, brought pursuant to the provisions of 40 41 NRS 598.385 against the seller of travel have terminated.

42 4. If, before July 1, 2003, a consumer files an action to recover 43 from the security of a seller of travel pursuant to the provisions of 44 NRS 598.385, as the provisions of that section existed before



July 1, 2003, the provisions of that section shall apply, for all 1 2 purposes, to that action.

Sec. 17. This act becomes effective on July 1, 2003.

LEADLINES OF REPEALED SECTIONS

598.315 "Commissioner" defined.

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598.375 Security required for registration: Form; term; amount; records; rejection for nonconformance; change in form; inadequate amount; exception. 598.385 Rights and remedies of injured consumers; resolution by Division of claims against security; regulations.

598.395 Release of security if seller ceases to operate or registration expires.

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