ASSEMBLY BILL NO. 232–ASSEMBLYMEN CONKLIN, ATKINSON, HORNE, PERKINS, BUCKLEY, ANDERSON, ANDONOV, ANGLE, ARBERRY, BEERS, BROWN, CARPENTER, CHOWNING, CHRISTENSEN, CLABORN, COLLINS, GEDDES, GIBBONS, GIUNCHIGLIANI, GOICOECHEA, GOLDWATER, GRADY, GRIFFIN, GUSTAVSON, HARDY, HETTRICK, KNECHT, KOIVISTO, LESLIE, MABEY, MANENDO, MARVEL, MCCLAIN, MCCLEARY, MORTENSON, OCEGUERA, PARKS, PIERCE, SHERER, WEBER AND WILLIAMS

MARCH 4, 2003

JOINT SPONSORS: SENATORS TITUS, AMODEI, RAWSON, NEAL, CARLTON AND HARDY

Referred to Committee on Commerce and Labor

- SUMMARY—Requires establishment of registry of certain telephone numbers and prohibits telephone solicitors from making unsolicited telephone calls to telephone numbers included in registry under certain circumstances. (BDR 52-1073)
- FISCAL NOTE: Effect on Local Government: Yes. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to telephone solicitation; requiring the establishment of a registry of certain telephone numbers; requiring the publication of a list of certain telephone numbers, prohibiting a telephone solicitor from making an unsolicited telephone call for the sale of goods or services to a telephone number included in the currently effective version of the list; providing that the making of an unsolicited telephone call for the sale of goods and services is a deceptive trade practice under certain circumstances; and providing other matters properly relating thereto.



THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** NRS 598.0999 is hereby amended to read as 2 follows:

3 598.0999 1. A person who violates a court order or injunction issued pursuant to the provisions of NRS 598.0903 to 4 5 598.0999, inclusive, upon a complaint brought by the Commissioner, the Director, the district attorney of any county of 6 this state or the Attorney General shall forfeit and pay to the State 7 General Fund a civil penalty of not more than \$10,000 for each 8 9 violation. For the purpose of this section, the court issuing the order or injunction retains jurisdiction over the action or proceeding. Such 10 civil penalties are in addition to any other penalty or remedy 11 available for the enforcement of the provisions of NRS 598.0903 to 12 13 598.0999, inclusive.

2. In any action brought pursuant to the provisions of NRS 14 15 598.0903 to 598.0999, inclusive, if the court finds that a person has 16 willfully engaged in a deceptive trade practice, the Commissioner, the Director, the district attorney of any county in this state or the 17 Attorney General bringing the action may recover a civil penalty not 18 19 to exceed \$2,500 for each violation. The court in any such action may, in addition to any other relief or reimbursement, award 20 21 reasonable attorney's fees and costs.

3. A natural person, firm, or any officer or managing agent of
any corporation or association who knowingly and willfully engages
in a deceptive trade practice:

(a) For the first offense, is guilty of a misdemeanor.

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(b) For the second offense, is guilty of a gross misdemeanor.

(c) For the third and all subsequent offenses, is guilty of a
category D felony and shall be punished as provided in
NRS 193.130.

4. Any offense which occurred within 10 years immediately
preceding the date of the principal offense or after the principal
offense constitutes a prior offense for the purposes of subsection 3
when evidenced by a conviction, without regard to the sequence of
the offenses and convictions.

35 5. If a person violates any provision of NRS 598.0903 to 598.0999, inclusive, 598.100 to 598.2801, inclusive, 598.305 36 to 598.395, inclusive, 598.405 to 598.525, inclusive, 598.741 to 37 598.787, inclusive, or 598.840 to 598.966, inclusive, fails to comply 38 39 with a judgment or order of any court in this state concerning a violation of such a provision, or fails to comply with an assurance of 40 41 discontinuance or other agreement concerning an alleged violation 42 of such a provision, the Commissioner or the district attorney of any



1 county may bring an action in the name of the State of Nevada2 seeking:

3 (a) The suspension of the person's privilege to conduct business4 within this state; or

5 (b) If the defendant is a corporation, dissolution of the 6 corporation.

7 The court may grant or deny the relief sought or may order other 8 appropriate relief.

9 6. If a person violates any provision of sections 3 to 16, 10 inclusive, of this act, fails to comply with a judgment or order of 11 any court in this state concerning a violation of such a provision, 12 or fails to comply with an assurance of discontinuance or other 13 agreement concerning an alleged violation of such a provision, the

14 Attorney General may bring an action in the name of the State of 15 Nevada seeking:

16 (a) The suspension of the person's privilege to conduct 17 business within this state; or

18 (b) If the defendant is a corporation, dissolution of the 19 corporation.

20 The court may grant or deny the relief sought or may order other 21 appropriate relief.

22 Sec. 2. Chapter 228 of NRS is hereby amended by adding 23 thereto the provisions set forth as sections 3 to 16, inclusive, of this 24 act.

25 Sec. 3. As used in sections 3 to 16, inclusive, of this act, 26 unless the context otherwise requires, the words and terms defined 27 in sections 4, 5 and 6 of this act have the meanings ascribed to 28 them in those sections.

29 Sec. 4. "Registry" means the registry established pursuant to 30 section 7 of this act.

31 Sec. 5. 1. "Telephone solicitor" means a person who makes 32 or causes another person or a machine to make an unsolicited 33 telephone call for the sale of goods or services.

34 **2.** As used in this section:

(a) "Device for automatic dialing and announcing" has the
 meaning ascribed to it in NRS 597.812.

37 (b) "Machine" includes, without limitation, a device for 38 automatic dialing and announcing.

39 Sec. 6. 1. "Unsolicited telephone call for the sale of goods 40 or services" means an unsolicited telephone call, other than a 41 telephone call on behalf of a charitable organization, political 42 party or candidate for public office, to:

43 (a) Rent, lease, sell, exchange, promote or gift any good or 44 service;

45 (b) Solicit any act described in paragraph (a);



1 (c) Seek or obtain a donation or contribution of money or 2 anything else of value; or (d) Seek or obtain information, including, without limitation, 3 any document, intended to be used to facilitate any act described 4 in paragraph (a), (b) or (c). 5 2. As used in this section: 6 (a) "Charitable organization" means a person that the 7 8 Secretary of the Treasury has determined to be tax exempt 9 pursuant to the provisions of section 501(c)(3) of the Internal *Revenue Code of 1986, 26 U.S.C. § 501(c)(3).* 10 (b) "Good or service" means: 11 (1) Any property or product, whether tangible or intangible; 12 13 (2) Any service, including, without limitation, financial 14 service: 15 (3) A loan or any other extension of credit; 16 (4) Insurance; 17 (5) Any investment or opportunity for investment; (6) A gift, prize, bonus or any other inducement to act; or 18 19 (7) Anything of value. 20 (c) "Telephone call on behalf of a charitable organization" means a telephone call soliciting a donation or contribution to a 21 charitable organization if: 22 23 (1) The call is made by an employee of the charitable 24 organization or a volunteer; and 25 (2) The caller, within 30 seconds after beginning the conversation with the person who is called, discloses: 26 27 (I) The actual first and last name of the caller; and 28 (II) The name, address and telephone number of the 29 charitable organization. 30 3. For the purposes of this section, a telephone call is deemed 31 to have been solicited if it is made to a person who: (a) Expressly requested or expressly gave permission for the 32 33 telephone call to be made; (b) Had an established business relationship with the caller, if 34 35 the telephone call is made solely to verify the termination of the 36 business relationship; or (c) Has a delinquent obligation for which payment or 37 performance is due but has not been made, if the telephone call is 38 39 made to: 40 (1) Collect the payment or obtain the performance; or 41 (2) Extend credit to allow the person to make the payment. 42 Sec. 7. 1. The Attorney General shall: 43 (a) Establish and maintain, or cause to be established and 44 maintained, a registry that includes the name and telephone 45 number of each person in this state who has requested that his



1 telephone number be included in the list published pursuant to 2 this section;

3 (b) Provide for a toll-free telephone number that may be used 4 to request inclusion or maintenance of a telephone number in the 5 registry;

6 (c) Publish a list of the telephone numbers in the registry at 7 least once every 6 months and ensure that no other personally 8 identifying information contained in the registry is included in the 9 published lists;

10 (d) On January 1, 2007, and every 3 years thereafter, delete 11 from the registry every telephone number and related information, 12 except for each telephone number and related information for 13 which the Attorney General has received a request within the 14 preceding 6 months to include or maintain the telephone number 15 in the registry; and

16 (e) During the 6-month period identified in paragraph (d), use 17 reasonable means, including, without limitation, public service 18 announcements, to inform the public that telephone numbers and 19 related information in the registry will be deleted or otherwise 20 purged unless new or renewed requests for inclusion in the 21 registry are received by the Attorney General.

22 **2.** The Attorney General may:

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23 (a) Contract for the establishment and maintenance of the 24 registry;

(b) Provide for additional procedures for requesting inclusion
 or maintenance of a telephone number in the registry; and

(c) Require by regulation that information in addition to
names and telephone numbers be included in the registry,
including, without limitation, the mailing address of each person
who has requested inclusion in the registry.

31 3. A person may request that his telephone number be 32 included or maintained in the registry using:

(a) A toll-free telephone number provided by the Attorney
 General for that purpose; or

(b) Any other method provided by the Attorney General.

4. A person may request to have his telephone number *removed from the registry. Such a request must be submitted to the Attorney General in writing.*

39 **Sec. 8.** 1. The Attorney General shall make information 40 available to the public concerning the establishment and 41 maintenance of the registry, including, without limitation:

42 (a) The procedures for requesting the inclusion or 43 maintenance of a telephone number in the registry;



1 (b) A statement indicating that a revised version of the list of 2 telephone numbers in the registry will be published at least once 3 every 6 months;

4 (c) A statement indicating that no information contained in the 5 registry, other than the telephone numbers, will be included on the 6 list published pursuant to this section or otherwise disclosed to 7 the public; and

8 (d) A statement indicating that all telephone numbers and 9 related information in the registry will be deleted or otherwise 10 purged from the registry every 3 years, except for any telephone 11 number and related information for which the Attorney General 12 has received a new or renewed request for inclusion in the registry 13 within the 6 months before the potential deletion.

14 2. A person who publishes telephone directories for 15 distribution to the public in this state shall ensure that each such 16 telephone directory includes the information made available to the 17 public by the Attorney General pursuant to subsection 1.

18 Sec. 9. 1. The registry is not a public record. Any list 19 published of the telephone numbers contained within the registry 20 is not a public record.

21 2. The telephone numbers in the registry must not be
22 published or released except pursuant to the provisions of sections
23 3 to 16, inclusive, of this act.

24 3. The information in the registry other than the telephone 25 numbers:

(a) Must not be published or released; and

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(b) May only be used by the Attorney General to administer the
 provisions of sections 3 to 16, inclusive, of this act.

Sec. 10. Each list of telephone numbers published pursuant to section 7 of this act must be made available to a telephone solicitor upon the payment of the fee established for this purpose by the Attorney General. The fee must not exceed \$1,000 annually for each telephone solicitor, regardless of the number of revised editions of the list that are published during the calendar year.

35 Sec. 11. 1. A telephone solicitor shall not intentionally 36 make an unsolicited telephone call for the sale of goods or services 37 to a telephone number in the currently effective version of the list 38 of telephone numbers in the registry.

39 2. A person who obtains a copy of or access to the registry or 40 to any version of the list of telephone numbers in the registry shall 41 not use that information for any purpose other than determining

42 whether a particular telephone number is available for an

43 unsolicited telephone call for the sale of goods or services.

44 3. For the purposes of this section, a version of the list of 45 telephone numbers in the registry is deemed to be the currently



1 effective version of the list for the period beginning on the 31st day 2 after it is published and ending on the 30th day after the next version is published. 3

Sec. 12. 1. If the Attorney General finds that a telephone 4 5 solicitor has violated section 11 of this act, the Attorney General may, for the first offense, in lieu of taking any action against the 6 7 telephone solicitor pursuant to section 13 of this act or NRS 598.0903 to 598.0999, inclusive, issue a notice of violation to the 8

9 *telephone solicitor if the telephone solicitor agrees to:*

10 (a) Establish written policies and procedures to ensure compliance with section 11 of this act; 11

(b) Provide training concerning the provisions of section 11 of 12 13 this act to each person who makes telephone calls for the 14 telephone solicitor; and

15 (c) Maintain records evidencing compliance with the provisions of paragraphs (a) and (b). 16

17 2. A notice of violation issued pursuant to subsection 1 must set forth with particularity the violation alleged by the Attorney 18 19 General, the corrective action the telephone solicitor must take and the period within which that corrective action must be taken. 20 21 If a telephone solicitor to whom a notice of violation is issued fails 22 to take the corrective action set forth in the notice of violation, the 23 Attorney General may: 24

(a) Extend the period for taking corrective action; or

25 (b) Proceed against the telephone solicitor in accordance with 26 the provisions of section 13 of this act or NRS 598.0903 to 598.0999, inclusive. 27

28 Sec. 13. 1. If, after an investigation, the Attorney General 29 has reasonable cause to believe that any person has been engaged 30 or is engaging in any act in violation of sections 3 to 16, inclusive, 31 of this act, the Attorney General may issue an order directed to the person to show cause why the Attorney General should not order 32 33 the person to cease and desist from engaging in the practice. The order must contain a statement of the charges and a notice of a 34 35 hearing to be held thereon. The order must be served upon the person directly or by certified or registered mail, return receipt 36 37 requested.

38 2. If, after conducting a hearing pursuant to the provisions of 39 subsection 1, the Attorney General determines that the person has 40 violated any of the provisions of sections 3 to 16, inclusive, of this 41 act, or if the person fails to appear for the hearing after being 42 properly served with the statement of charges and notice of 43 hearing, the Attorney General may make a written report of his 44 findings of fact concerning the violation and cause to be served a 45 copy thereof upon the person and any intervener at the hearing. If



1 the Attorney General determines in the report that such a violation 2 has occurred, he may order the violator to: (a) Cease and desist from engaging in the practice or other 3 activity constituting the violation; 4 (b) Pay the costs of reporting services, fees for experts and 5 other witnesses, charges for the rental of a hearing room if such a 6 room is not available to the Attorney General free of charge, 7 charges for providing an independent hearing officer, if any, and 8 charges incurred for any service of process, if the violator is 9 10 adjudicated to have committed a violation of sections 3 to 16, inclusive, of this act; and 11 (c) Provide restitution for any money or property improperly 12 13 received or obtained as a result of the violation. 14 The order must be served upon the person directly or by certified 15 or registered mail, return receipt requested. The order becomes effective upon service in the manner provided in this subsection. 16 17 3. Any person whose pecuniary interests are directly and immediately affected by an order issued pursuant to subsection 2 18 or who is aggrieved by the order may petition for judicial review in 19 20 the manner provided in chapter 233B of NRS. Such a petition 21 must be filed within 30 days after the service of the order. The 22 order becomes final upon the filing of the petition. 23 4. If a person fails to comply with any provision of an order issued pursuant to subsection 2, the Attorney General may, at any 24 25 time 30 days after the service of the order, cause an action to be instituted in the district court of the county wherein the person 26 27 resides or has his principal place of business requesting the court 28 to enforce the provisions of the order or to provide any other appropriate injunctive relief. 29 30 5. If the court finds that: (a) The violation complained of is a violation of sections 3 to 31 32 16, inclusive, of this act; 33 (b) The proceedings by the Attorney General concerning the written report and any order issued pursuant to subsection 2 are in 34 35 the interest of the public; and (c) The findings of the Attorney General are supported by the 36 37 weight of the evidence. 38 the court shall issue an order enforcing the provisions of the order of the Attorney General. 39 40 6. An order issued pursuant to subsection 5 may include: 41 (a) A provision requiring the payment to the Attorney General 42 of a penalty of not more than \$5,000 for each act amounting to a

43 failure to comply with the order of the Attorney General; or

44 (b) Such injunctive or other equitable or extraordinary relief 45 as is determined appropriate by the court.



1 7. Any aggrieved party may appeal from the final judgment, 2 order or decree of the court in a like manner as provided for appeals in civil cases. 3

8. Upon the violation of any judgment, order or decree issued 4 5 pursuant to subsection 5 or 6, the Attorney General, after a hearing thereon, may proceed in accordance with the provisions of 6 7 NRS 598.0999.

8 Sec. 14. A violation of a provision of sections 3 to 16, 9 inclusive, of this act constitutes a deceptive trade practice for the 10 purposes of NRS 598.0903 to 598.0999, inclusive.

Sec. 15. 1. The Registry Fund is hereby created as a special 11 revenue fund in the State Treasury for the use of the 12 Attorney **General**. 13

14 2. All money collected by the Attorney General pursuant to 15 section 10 of this act must be deposited in the State Treasury for credit to the Registry Fund. The interest and income earned on the 16 money in the Registry Fund, after deducting any applicable 17 charges, must be credited to the Registry Fund. 18

19 3. Expenditures from the Registry Fund must be made only to 20 administer and enforce the provisions of sections 3 to 16, 21 inclusive, of this act.

4. The Attorney General shall administer the Registry Fund. 22 All claims against the Registry Fund must be paid as other claims 23 24 against the State are paid.

25 5. Any money remaining in the Registry Fund at the end of a fiscal year does not revert to the State General Fund, and the 26 27 balance in the Registry Fund must be carried forward to the next 28 fiscal year.

29 6. Each year, the Attorney General shall submit an itemized 30 statement of the income and expenditures for the Registry Fund:

31 (a) To the Legislature, if the Legislature is in session; or

32 (b) If the Legislature is not in session, to the Interim Finance 33 Committee.

34 Sec. 16. The Attorney General shall adopt regulations to 35 carry out the provisions of sections 3 to 16, inclusive, of this act. 36

Sec. 17. This act becomes effective:

37 1. Upon passage and approval for the purposes of adopting regulations and entering into contracts or otherwise preparing to 38 39 carry out the provisions of this act.

40 2. On October 1, 2003, for the purposes of the Attorney 41 General receiving and accepting requests to include telephone 42 numbers in the registry established pursuant to section 7 of this act.

43 3. On December 1, 2003, for the purpose of publishing the first 44 list of telephone numbers in the registry; and



1 4. On January 1, 2004, for all other purposes.

