MINUTES OF THE MEETING OF THE SENATE COMMITTEE ON LEGISLATIVE AFFAIRS

SIXTY-FIRST SESSION NEVADA STATE LEGISLATURE May 21, 1981

The Senate Committee on Legislative Affairs was called to order by Chairman Eugene V. Echols, at 2:15 p.m., Thursday, May 21, 1981, in Room 243 of the Legislative Building, Carson City, Nevada. Exhibit A is the Meeting Agenda. Exhibit B is the Attendance Roster.

COMMITTEE MEMBERS PRESENT:

Senator Eugene V. Echols, Chairman Senator James I. Gibson Senator Thomas R.C. Wilson Senator Jean E. Ford Senator Sue Wagner

COMMITTEE MEMBER ABSENT:

Senator Melvin D. Close (arrived later)

GUEST LEGISLATORS:

Senator James N. Kosinski

STAFF MEMBERS PRESENT:

Betty Nader, Committee Secretary John R. Crossley, Legislative Auditor

The chairman announced that several members of the committee would be leaving for the Capitol building at 3 p.m.

Senator Kosinski was present to speak on three bills of which he is the sponsor.

SENATE CONCURRENT RESOLUTION NO. 38-Amending Joint Rules of Senate and Assembly by adding rule which establishes Joint Standing Committee on Elderly. Senator Kosinski suggested that in view of the difficulty experienced by such large groups of those in the elderly bracket

Ex 7. 1

coming for testimony on bills of importance to them it might be well to create a Joint Standing Committee on Elderly to make it unnecessary for so many of them to come. After studying the problem and finding only one other state with a similar structure where the different committees did not wish to give up their jurisdiction, he felt it might have created as many problems as it had solved. Therefore, he asked to withdraw the proposal.

SENATE CONCURRENT RESOLUTION NO. 12--providing for continuation of interim study of gaming.

Senator Kosinsky had recommended a permanent oversight committee be established for the gaming industry, which he said is a very important one, but clearly one with problems. He stated he felt a permanent committee containing members of both the Judiciary and Finance Committees, who are very positive of the gaming regulatory agencies and the Legislature with educational perspective could have a positive impact on gaming control.

The interim subcommittee was not willing to sponsor a statute containing a permanent oversight committee, but they had agreed to recommend a subcommittee for the next interim period to oversee the implementation of the recommendations made for the past interim period. One member of the Judiciary Committee refused to have the committee introduction, resulting in Senators Close and Kosinski sponsoring the bill. Senator Close was not convinced it was a good idea. Senator Kosinski maintained the oversight committee had a lot of merit because of the many problems in gaming regulatory apparatus, but realized the measure was probably not a viable one at this time.

SENATE CONCURRENT RESOLUTION NO. 647--Limiting distribution of free copies of and providing adjustable charges for legislative publications.

Senator Kosinski presented John Crossley, Legislative Auditor, who had been asked to analyze the present procedures for printing bills and bill books and providing those bills and books to those included in legislators' sponsor lists or to those who pay for bills throughout the session. Mr. Crossley had prepared information. (Exhibit C).

Mr. Crossley went over the information contained in the Exhibit answering questions from the committee members. He stated a savings could be realized by eliminating some of the bills provided to persons at the request of legislators and costing something like \$175,000 during a session and to also provide bills to folks who wanted to pay for them at our cost for

production of the bills and bill books. He stated at the last Legislative session they paid the printing plant \$625,451 for printing, and had determined that they spent \$54,744 for in-house costs relating exclusively to the mailing of the histories, journals, and bills. The cost of units mailed represented over 50% of the total cost, which was \$680,195. He also reviewed the statistical information on the printing of bills, histories and journals and the development of some of the cost figures. On the information representing the 1981 session the figures on the histories and journals must be doubled as they mail two.

Senator Close arrived at 2:32 p.m. and Senators Close and Wagner left the meeting at 3:40 p.m.

In the final pages of the report they presented the costs where they charge someone for complete bill service, including all bills, reprints, histories, indexes and journals, and for material only they are currently charging them \$130, where he calculated it should be \$255. He said the Post Office gives them a break on mailing and for third class mailing and handling it costs \$60 and \$60 when they mail out the complete service. He said for someone who wants to pay for the complete set they are charging \$190 and they should be charging them \$315.

Senator Kosinski pointed out that the bill does two things: 1) It provides that the Counsel Bureau would charge the actual cost for the bills. 2) It makes a substantial policy change and provides each legislator is entitled to one set of bill books rather than the 20 the Senator presently gets and 10 the Assemblyman presently receives. (He stated this does not prevent a legislator from walking into the bill room and picking up additional bills.)

Senator Gibson asked whether the savings would be directly in proportion to the number. Senator Kosinski did not believe this would be the case because people will not be putting their names on lists. He stated he talks a lot of people out of them. Senator Gibson pointed out some persons are receiving more than their 20 copies. It states three senators requested between 21 and 25; and one between 26 and 30; and one between 31 and 35. He asked how that happens; to which Mr. Crossley replied he could not answer that question.

SENATE CONCURRENT RESOLUTION NO. 64--Directing legislative commission to study procedures used by department of taxation in central assessment of property.

Senator Kosinski stated he believed this to be an extremely important study. He said they are looking at the process of the statutes and regulations involved in the setting of taxation for the net proceeds in mines and looking at the problem of assessing the utility companies by line mileage, and assessing railroads and air lines throughout the state. He suggested the study would be very helpful to the next session of the Legislature. He also felt legislators should serve on the committee since there are a lot of issues they have to be able to work with and have been unable to do so due to lack of communication. Senator Gibson asked if the oversight committee might help with this since they will be the experts on taxation. Senator Kosinski stated that the oversight committee would be busy but they will be taxation members.

ASSEMBLY JOINT RESOLUTION NO. 18--Memoralizes Congress to establish a national cemetery in Southern Nevada.

Assemblyman Robert Robinson said he had become interested in this bill when one of the veterans' associations had a resolution as one of their legislative goals. He stated the resolution was supported by the American Military Retired Association and he offered a copy of their letter (Exhibit D). The American Legion had endorsed the resolution, and the Nevada Department of Disabled Veterans, with 2,017 members, had endorsed it, and Bill Gearin, Deputy Commissioner of Commission for Veterans Affairs for the State of Nevada had endorsed this bill. He stated the problem in Southern Nevada as being that any veteran or his spouse may be buried in the national cemetery upon their request, and there are considerable number of them in Southern Nevada.

The nearest national cemetery to Southern Nevada is Riverside, California, almost 200 miles away. He said the cost of transporting the remains and the spouses to the cemetery is consider-He believed the cost of that transportation would offset any expenses that would be incurred in having a cemetery in Southern Nevada. There are 250,000 persons in the southern portion of the State with proportionate number of veterans among He felt it would be advantageous to the Federal government to establish the cemetery there. He suggested there are a number of places in Clark County which meet the criteria for the Veterans Administration, Washington, D.C., presenting a copy for the committee's inspection. (Exhibit E) He suggested that Lake Mead Base would meet the criteria, and it is now inactive as a military base, with a chapel, water, sewage disposal, roads, ancillary buildings to be used for the necessary purposes for holding funerals and a residential area for caretakers or administrators. He noted the national cemetery has a superintendent who needs a place to live and to store supplies.

4.

He mentioned that the Assembly Committee had amended the original resolution to include northern Nevada, if feasible. He understood there are sections of land available through the Bureau of Land Management for purposes of cemeteries, but preferred his idea of the Lake Mead base because he felt it a feasible thing because in a period of austerity Washington might not look kindly on establishing any new projects. He asked to relinquish the floor to Mr. Fowler.

Mr. Warren Fowler represented the Department of Nevada American Legion, as the ones who suggested including northern Nevada because they too have an abundant number of veterans in northern Their closest cemetery to them is actually the Golden Gate, which is currently not accepting any more bodies although negotiating with a ranch near there to expand the cemetery. They are not sure they can get it. He stated there is a veterans cemetery in Carson City and they are bringing bodies from over in northern Nevada, around Nevada and even as far as Oregon to be buried. He stated the only site that would come under consideration would be the former Stead Air Base which would be available and he imagined portions of Fallon Naval Air Station and also at Hawthorne, which are all government installations. He stated there might be another resolution asking the Bureau of Land Management to set aside land for this purpose in southern Nevada, but it seems this is a far more preferable way to go.

Assemblyman Robinson asked to add one thought, stating that he was very much interested due to the death of his older brother in World War II, who when brought from Europe was buried by his mother in Idaho Falls, where they always go on Memorial Day. He felt any mother would prefer their sons be buried in Nevada. He said the most they had was a little monument at City Hall, which has since disappeared with the new building there.

Senator Echols thanked these gentlemen for appearing before the committee. He asked the committee if they wished to entertain motions on legislation with committee members missing.

Senator Ford moved for indefinite postponement of Senate Concurrent Resolution No. 38-Joint standing committee on the elderly.

Senator Kosinski suggested that this bill be withdrawn.

Senator Gibson seconded the motion.

The motion carried, unanimously.

Senator Ford moved for adoption of Assembly Joint Resolution No. 18. (Exhibit F)

Senator Wilson seconded the motion.

The motion carried, unanimously. (Senators Close and Wagner had left the meeting).

SENATE BILL NO. 647--Limits distribution of free copies of and provides adjustable charges for legislative publications.

After some discussion on the bill, Senator Gibson suggested the possibility of setting up a bill room in Southern Nevada to save mailing costs. No action was taken on <u>Senate Bill No. 647</u>, believing that no savings could be made in mailing costs.

SENATE JOINT RESOLUTION NO. 39--Proposed constitutional amendment to accommodate separate bills amending the same provision of law.

Senator Wilson moved for adoption of <u>Senate Joint Resolution</u> No. 39. (Exhibit G)

Senator Wagner seconded the motion.

The motion carried unanimously. (Senators Close and Wagner had returned to the meeting at 3 p.m.)

The Committee discussed the various resolutions dealing with interim studies, and all agreed they would only support those studies which were of great import. Senator Echols said he had asked Mr. Rhodes of the Research Department to do an extensive report on studies being considered and how productive had been the legislation which was coming out of such studies.

Senator Gibson felt the problem was in that those initiating bills had nothing to do with making the legislation. Senator Ford suggested a rule calling for a policy where the majority of the committee must be those who have served on the policy study.

Senator Wagner asked for agreement to direct the Legislative Commission in some form to make every attempt to appoint those persons to committees who serve on the policy committees.

Senator Wilson moved for approval of the above directive.

Senator Wagner seconded the motion to direct the Commission to develop a letter to send to the chairman of the Commission.

The motion carried, unanimously.

SENATE CONCURRENT RESOLUTION NO. 12--Provides for continuation of interim study of gaming.

Senator Close stated he thought action could have been taken on gaming bills just as quickly without a study.

Senator Close moved for indefinite postponement of Senate Concurrent Resolution No. 12.

Senator Ford seconded the motion.

The motion carried, unanimously.

SENATE CONCURRENT RESOLUTION NO. 25 and ASSEMBLY CONCURRENT RESOLUTION NO. 22-Directs legislative commission to study grand jury system in Nevada.

All of the committee agreed this study had merit.

Senator Close moved for indefinite postponement of Senate Concurrent Resolutions Nos. 25 and 22.

Senator Gibson seconded the motion.

The motion carried.

SENATE CONCURRENT RESOLUTION NO. 54--Directs legislative commission to study provisions of Nevada law governing access to public books and records. (Exhibit H)

Senator Wilson moved for adoption of Senate Concurrent Resolution No. 54.

Senator Ford seconded the motion.

The motion carried, unanimously.

SENATE CONCURRENT RESOLUTION NO. 64--Directs legislative commission to study procedures used by department of taxation in central assessment of property. (Exhibit I)

Senator Wilson moved for adoption of <u>Senate Concurrent</u> Resolution No. 64.

Senator Ford seconded the motion.

ASSEMBLY CONCURRENT RESOLUTION NO. 32--Directs legislative commission to study travel by state officers and employes at state expense.

Senator Ford moved indefinite postponement of Senate Concurrent Resolution No. 32.

Senator Close seconded the motion.

The motion carried, unanimously.

ASSEMBLY CONCURRENT RESOLUTION NO. 33--Directs legislative commission to conduct study of Nevada Occupational Diseases Act.

Senator Close moved for indefinite postponement of <u>Senate</u> Concurrent Resolution No. 33.

Senator Gibson seconded the motion.

The motion carried, unanimously.

ASSEMBLY BILL NO. 684--Increases compensation of certain employees and officers of legislature.

Senator Gibson requested that Senator Close look at this bill prior to taking action on it.

SENATE CONCURRENT RESOLUTION NO. 42--Directs legislative commission to study problems of compensation for certain victims of criminal acts.

Senator Gibson moved for indefinite postponement of <u>Senate</u> Concurrent Resolution No. 42.

Senator Close seconded the motion.

The motion carried, unanimously.

SENATE CONCURRENT RESOLUTION NO. 48--Directs legislative commission to study the potential uses of volunteerism in non-profit organizations and of volunteer enterprise in Nevada.

Senator Wagner moved for indefinite postponement of <u>Senate</u> Concurrent Resolution No. 48.

Senator Gibson seconded the motion.

The motion carried. (Senators Echols and Ford voted No.)

SENATE CONCURRENT RESOLUTION NO. 57--Directs legislative commission to study state system of telecommunications.

Senator Ford moved for adoption of <u>Senate Concurrent</u> Resoltuion No. 57.

Senator Wagner seconded the motion.

The motion failed, by a vote of 3 - 3.

The Chairman entertained a motion for indefinite postponement of Senate Concurrent Resolution No. 57.

Senator Ford moved for indefinite postponement of <u>Senate</u> Concurrent Resolution No. 57.

Senator Close seconded the motion.

The motion carried, unanimously.

SENATE CONCURRENT RESOLUTION NO. 56--Directs legislative commission to conduct interim study of planning capability and future needs of Nevada prison system.

Senator Wagner asked whether this would allow others than legislators to serve on the committee. Senator Ford stated it just says to seek the assistance of, and not to appoint to the committee.

Senator Gibson left the meeting at 3:30 p.m.

Senator Ford suggested the prison committee should definitely relate to the Public Works Board money. She felt the Public Works Board should not be sent out to spend \$150,000 and not have input from people who had done studies.

Senator Wagner asked who had the site selection committee bill postponed. She pointed out that one could look at all of those things together with that same money. She suggested they take a look at the statutory criteria. Senator Ford asked how this

could be combined so as to be meaningful, since a lot of money is oriented toward buildings. It was noted the \$150,000 was for planning. Senator Wilson stated the Public Works Board does the designing and bidding and what they have been planning should include the burden of the Department of Prisons. Senator Wilson pointed out this resolution is not directed to the Public Works Board.

Senator Ford suggested appropriating some money and directing the Department of Prisons to come back with a plan. Senator Wilson did not believe this could be done by the Department of Prisons.

Senator Echols cited the many studies on the prison system over the past four years, which he believed had hindered the management of the prison work. Senator Wilson asked that by some means a master plan be developed for prisoner incarceration programs. He said the resolution had been approved and now they must approve it as to final language and pass it. Senator Ford suggested the Governor be directed to come up with a plan for the Prison Board. She questioned a committee of legislators being able to solve this problem in the next biennium. Senator Ford then asked for alternatives to incarceration which are presently successful.

Senator Wagner suggested some of the committee members get the language together and bring it to the next meeting. Senator Wagner suggested that she, Senator Wilson and Senator Echols meet and clear up the language for the legislation.

SENATE CONCURRENT RESOLUTION NO. 64--Directs legislative commission to study procedures used by department of taxation in central assessment of property. (Exhibit J)

Senator Wilson moved for approval of <u>Senate Concurrent</u> Resolution No. 64.

Senator Ford seconded the motion.

The motion carried, unanimously.

SENATE CONCURRENT RESOLUTION NO. 65--Directs legislative commission to study desirability of allowing insurance coverage for workmen's compensation through private insurance carriers. (Exhibit K)

Senator Gibson returned to the meeting.

Senator Wilson moved for approval of <u>Senate Concurrent</u> Resolution No. 65.

Senator Close seconded the motion.

The motion carried by a vote of 5 - 1. (Senator Echols opposed the vote.)

There being no further business, the meeting adjourned at 4:05 p.m., to be reconvened on Tuesday, May 25, 1981, at 2 p.m., in Room 243.

Respectfully submitted by:

Betty Nader, Secretary

APPROVED BY:

Senator Eugene Echols, Chairman

DATE: June 4, 1981

SENATE AGENDA

	9:30 a.m.	
Posted	5/20/81	

COMMITTEE MEETINGS

Committee	on	Legislative	Af	fai:	rs			Room_	243	-
Day	Thursd	ay	, Da	te_	May	21,	1981_,	Time	2:00	2.m.

Senator Kosinski

- S.B. No. 647--Limits distribution of free copies of and provides adjustable charges for legislative publications. (BDR 17-1698)
- S.C.R. No. 12--Provides for continuation of interim study of gaming. (BDR 429)
- S.C.R. No. 38--Amends Joint Rules of Senate and Assembly by adding rule which establishes Joint Standing Committee on Elderly. (BDR 436)

Assemblyman Robinson

A.J.R. No. 18--Memoralizes Congress to establish a national cemetery in Southern Nevada (BDR 683)

Following for Committee Work, Only

- S.C.R. No. 25--Directs legislative commission to study grand jury system in Nevada (BDR 657)
- S.C.R. No. 42--Directs legislative commission to study problems of compensation for certain victims of criminal acts. (BDR 661)
- S.C.R. No. 48--Directs legislative commission to study the potential uses of volunteerism in nonprofit organizations and of volunteer enterprise in Nevada. (BDR 1133)
- S.C.R. No. 54--Directs legislative commission to study provisions of Nevada law governing access to public books and records. (BDR 2030)
- S.C.R. No. 56--Directs legislative commission to conduct interim study of planning capability and future needs of Nevada prison system. (BDR 1868)
- S.C.R. No. 57--Directs legislative commission to study state system of telecommunications. (BDR 1690)
- S.C.R. No. 63--Directs legislative commission to study franchise taxes imposed by local governments on public utilities (BDR 2103)
- S.C.R. No. 64--Directs legislative commission to study procedures used by department of taxation in central assessment of property (BDR 210

- Committee on Legislative Affairs, Thursday, May 21, 1981, Room 243 2:00 p.m.
- S.C.R. No. 65--Directs legislative commission to study desirability of allowing insurance coverage for workmen's compensation through private insurance carriers. (BDR 2062)
- S.J.R. No. 39--Proposes constitutional amendment to accommodate separate bills amending same provision of law. (BDR C-1891)
- A.C.R. No. 22--Directs legislative commission to study grand jury system in Nevada (BDR 746)
- A.C.R. No. 32--Directs legislative commission to study travel by state officers and employees at state expense. (BDR 1154)
- A.C.R. No. 33--Directs legislative commission to conduct study of Nevada Occupational Diseases Act. (BDR 1837)
- A.B. No. 684--Increases compensation of certain employees and officers of legislature. (BDR 17-2114)

Any items referred to the Committee between now and Thursday will be added to the agenda, as received.

SENATE COMMITTEE ON Legislatine

DATE: 5/2//8/

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PLEASE PRINT	PLEASE PRINT (PLEASE PRINT)	PLEASE PRINT
NAME	ORGANIZATION & ADDRESS	TELEPHONE
Juhn (rossla,	L.CB-Dubit RPEN - American Legion	865-5620
Narren T. Fowle	TRPEN - American Legion	
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STATE OF NEVADA Crosley

LEGISLATIVE BUILDING

CAPITOL COMPLEX

CARSON CITY, NEVADA 89710

ARTHUR J. PALMER, Director (702) 885-5627



FRANK W. DAYKIN, Legislative Counsel (702) 885-2527 JOHN R. CROSSLEY, Legislative Auditor (702) 885-2520 ANDREW P. GROSE, Research Director (702) 885-2537

LEGISLATIVE COMMISSION (702) 885-5627

INTERIM FINANCE COMMITTEE (702) 885-5640

ur J. l'almer, Director, Secretory

DONALD R. MELLO, Assemblyman, Chairman

Ronald W. Sparks, Senate Fiscal Analyst William A. Hible, Assembly Fiscal Analyst

May 5, 1981

Senator James N. Kosinski Legislative Building Carson City, Nevada 89710

Dear Senator Kosinski:

As you requested, I have developed information on the cost of printing and mailing the Histories, Journals, and bills. The first set of schedules represent information on the 1979 Session. As you will note, we paid the Printing Plant \$625,451 for printing, and I have determined that we spent \$54,744 for in-house costs relating exclusively to the mailing of the Histories, Journals, and bills.

On page 2 is set forth the printing unit cost for the Histories, Journals and bills. On page 3 I have brought in the determination of the unit cost for labor and postage. As you will note, the cost of the units mailed represented over 50% of the total cost. That is, we spent \$680,195, and the cost of the units mailed represented \$387,629. The balance of pages 4 through 7 represents various statistical information on the printing of the bills, Histories, and Journals, and the development of some of the cost figures.

The second set of information represents the 1981 Session data. The first sheet is what we are currently printing. It must be pointed out that on the Histories and Journals, those must be doubled. The next page is a status count of our mailing as of February 22, 1981. The third page is what we have paid the Printing Plant as of March 31, 1981, for the printing of bills, Resolutions, Journals and Histories. We have not received the April bill yet. The next page sets forth the Legislators' bill mailing requests. This is set forth by range. The next sheet is the distribution of bills. This is as of February 12, 1981. I confirmed this within the last week and the distribution is just about the same. The final page in the second group represents what we charge for people who want to pay for this service when we mail it out. As you can see, we are undercharging on the "complete bill service" and on the "bills and reprints only service."

Senator James N. Kosinski May 5, 1981 Page two

I am available to discuss these schedules at your convenience.

Sincerely yours,

John R. Crossley, C. Legislative Auditor

JRC:rie Enclosures

1979 SECTION VARIOUS COSTS

Printing Plant	Newsprint	Histories	Journal	Bills & Resolutions	1
January 24	\$30,000	\$ 3,300	\$ 2,100	\$ 38,850	
January 31	-	. 7,700	1,700	26,000	
January 15				174,000	
February 12	(9,250	2,225	30,200	
June 30°		6,800	4,050	33,300	
January 3				23,350	
February 23		6,400	2,750	23,325	
March 14		14,800	4,400	58,025	
April 27		15,000	5,250	e= e=	
May 4				32,500	
May 29		8,250	3,500	56,500	
May 18	()	15,000	7,000	31,750	
June 21		4,200	3,100	15,680	
July 31		14,822	5,828	5,050	•
July 31			298	55,798	
	\$30,000	\$105,522	\$42,201	\$447,728	\$625,451
Mailing and Har	ndling				
Labor		2		\$ 31,476	
Postage		*	\$17,268		
			6,000	23,268	54,744
	Total Costs		*		\$680,195

1979 SION ALLOCATION OF COSTS TO UNITS

	Histories	Journals_	Bills, Reprints, Enrolled Bills, etc.	Total
Printing	\$105,522	\$ 42,201	\$447,728	\$595,451
Newsprint	1,200	1,200	27,600	30,000
Total Cost	\$106,722	\$ 43,401	\$475,328	\$625,451
Number Produced	303,800	303,800	6,281,160	
Unit Price	.351	.143	.076	

1979 SE ON ALLOCATION OF COSTS TO UNITS MAILED

	Histories	Journals	Bills, Reprints, Enrolled Bills, Resolutions	
Labor & Postage	\$ 3,285	\$ 3,285	\$ 48,174	\$ 54,744
Units Mailed	215,600	215,600	2,985,400	
Unit Cost for Labor and Postage	\$.015	\$.015	\$.016	
Unit Cost for Printing	.351	.143	076	•
Total Unit Cost	\$.366	\$.158	\$.092	
Units Mailed	215,600	215,600	2,985,400	
Total Unit Cost Cost of Units Mailed	x .366 \$ 78,909	x .158 \$ 34,064	x .092 \$ 274,656	\$387,629
Estimate ½ of the Mailings are Under 218.460(2)		×		
Cost	\$ 39,454	\$ 17,032	\$137,328	\$272,723

1979 LEGIS TIVE SESSION TOTAL UNITS PRINTED

		<i>:</i>	¥2 (4)	Number Printed	1	Allocation of Cost of Newsprint
Bills Introduced and Reprints	(A) (S)		x 2,180 =	5,916,520	×	
Enrolled	(A)	463 385		er er g		·
*			x 430 =	364,640		<u>\$</u>
				6,281,160	92%	\$27,600
Histories		3,100	k 98 days	= 303,800	4 %	1,200
Journals		3,100	k 98 days	= 303,800	48	1,200
				6,897,760	100%	\$30,000
Mailed Copies				27		
Bills & Reprints		2,714	1,100 =	2,985,400	88%	\$48,174
Histories		2,200	c 98 =	215,600	6	3,285
Journals		2,200	· 98 =	215,600	6	3,285
* <u>*</u>	ē	a .		3,416,600	100%	\$54,744

Indexs are excluded. Printed 1600 x 19 weeks = 30,400 copies. Gets larger as session progresses.

1979 S SION DISTRIBUTION OF BILLS, HISTORIES & JOURNALS

	Number Printed	Printing Plant Legal Retained	Legislators, LCB, Governor, etc.	Mailed	Bill Supply Room and Sgt at Arms	Shelves	
Bills	2,180	30	350	1,100	250	480	
Enrolled Bills	430		300			130	
Histories	3,100		700	2,200	200		
Journals	3,100	-	700	2,200	200	* .	

1979 LEGISLAT E SESSION REPRINTS

SENATE

	Leg Intro	lst Reprint	2nd Reprint	3rd Reprint	4th Reprint	5th Reprint	6th <u>Reprint</u>	Enrolled
Senate Bills	591	100 100	114	51	21	11	1	317
		51	· *	#45 555	•		4,5-5-70	
Total Bills	591	<u>251</u>	114	51	21	11	_1	317
Joint Resolutions		· <u>7</u> ·						12
Concurrent Resolutions	<u> 64</u>	7	2					39
One-House Resolutions	<u>17</u>	2	00 00 00 00					17
Joint Resolutions - 59th Session	3						***	
Totals	704	267	117		21	11	_1	385
	267 117 51 21			•			. 6.	é
Total Intro and Reprints	$\frac{11}{1172}$				٠			

17 Index and Tables

Source - Printing Office, Assembly and Senate Printing Sheets

1979 LEGISLATIVE SESSION REPLANTS

ASSEMBLY

	Leg Intro	. lst Reprint	2nd Reprint	3rd Reprint	4th Reprint	5th Reprint	6th Reprint	Enrolled
Assembly Bills	850	" 100 100 100	100 54	52	16	5	1.	380
		7	2	-		************************	<u> </u>	 .
Total Bills	850	307	154	_52	16	5	_1	380
Joint Resolutions	39	4	1	49				14
Concurrent Resolutions	63	8	<u> </u>			***		39
One-House Resolutions	_29	_1	***					25
Joint Resolutions - 59th Session	10	_1			•	==		5
Totals	· 991	321	156	52	16	5	_1	463
	321 156		8				357	
* a	52 16 5					e e e		- (
Total Intro and Reprints	$\frac{1}{1542}$						×	N:

17 Index and Tables

Source - Printing Office, Assembly and Senate Printing Sheets

	1981 Session Section	
	1981 Session Section	
	On Buff Ledger 5	
, .	On White Ledger 350	
20 ·	Drill all White Ledger	
V 0 6 8	On News 1,825	
	Plus 25 for SPO	18
1.	ENROLLED BILLS	
	On White Ledger 80	, .
	On News 350	-
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•	HISTORIES On News	
	On News	
every other	-Volume	1
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B S	Drill all Journals	
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	ARATRIDED DILLC	-
	AMENDED BILLS	
	Same as bills.	
34		1

Mailing list count of .2/12/81

Assemblymen -- 40 x 10 names = 400 approximately

Senators -- 20 x 20 names = 400 approximately

Outside requests, not including those cross referenced from the Assembly & Senate lists:

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County - 19
City - 14
Schools - 8
Univ of Nev System - 13
Libraries - 27
Press - 2
Other - 2
State agencies - 92
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Automatic each session ----- 208

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177
208
350 ) closer estimate, Assembly is actually 320 right now 1085
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This is a count of names and not number of copies per name. Some people get 3-4-5-6 copies, White Pine Chamber of Commerce is getting 30.

This count includes will calls and deliveries. Chuck could give you a different mailing count per his cards which produce labels.

LEGISLATIVE FUND PAYMENTS TO PRINTING PLANT FOR BILLS, RESOLUTIONS, JOURNALS AND HISTORIES 1981 SESSION AS OF APRIL 30, 1981

Advanced Preparatory Work Newsprint		\$ 30,321 44,555
Partial Billings		400 400
February 9	\$ 52,702	
March 6	91,662	
March 31	96,743	
April 30	123,017	364,124
		\$439,000

NEVADA LEGISLATURE LEGISLATORS' BILL MAILING REQUEST AS OF APRIL 13, 1981

Range	Assemblymen	Senators		
0 - 5	17			
· 6 - 10	16	· 5		
11 - 15		2		
16 - 20	1	8		
21 - 25	-	3		
26 - 30	*	1		
31 - 35	y <u>-</u>	_1		
	40	20		
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Total	<u>277</u>	341		

DISTRIBUTION OF SILLS FEBRUARY 12, 1981

No Charge	1 2 3	ALL 5 6	7 Bills 1 2	Histories	Journals	Histories and Journals
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Your request for legislative material covering the Sixty First, 1981, regular session of the Nevada Legislature has been received. Your name will be placed on our mailing list for the services you check below upon return of your remittance and necessary information by way of this completed form. Material charges, plus mailing and handling costs, appear to the right of the service you request.

	Material Only		Third Class Mail and Handling .		Total	
	· Charged	Should Be	Charged	Should Be	Charged	Should Be
Complete Bill Service (Includes all bills, reprints, histories,	\$130	\$255	\$60	\$60	\$190	\$315
indexes, and journals)	3130	\$255	200	\$ 0.0°	•	96
Bills & reprints only	90	200	50	50	140	250 :
Daily journals, daily histories, periodic volumes and final				W.		
volumes	60	60	50	50	110	110.
Daily histories only	35	35	25	40	. 60	75
Daily journals only	30	20	. 20	20	50	40
Each periodic volume of histories	a 6	5	4	4	10 .	8

The above prices do not provide for first class, mail service. Such postage costs for a class of mail above our bulk mailing permit can only be determined at the end of session and additionl charges will be made at that time. Please indicate below if you desire special mailing service.

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MEETINGS:
FIRST AND THIRD TUESDAYS
CLUB HOUSE
VETERANS MEMORIAL DRIVE

11 March 1981

Joe Dini Chairman, Government Affairs Committee Nevada Assembly Legislative Bldg Carson City NV 89701

Dear Assemblyman Dini:

I am writing in regards to AJR 18 which calls on Congress to take appropriate action in order to establish a National Cemetery here in Southern Nevada.

In behalf of all members of American Legion Post 8, Las Vegas, I urge you to support this Joint Resolution as it will help secure a vital need of the veteran population of this area. As you know, Las Vegas is one of the fastest growing areas of the nation, and accordingly, this also means the veteran population.

If Congress will follow-up on this resolution, it means relief of a financial hardship incurred by the survivors when transporting the remains of their loved ones to places far removed from this area. If the veteran lived in Nevada, let him, or her, be buried here.

Thanking you in advance for your assistance and cooperation in this matter, I remain

Sincerely yours



SUGGESTED CRITERIA FOR NEW CEMETERIES

1. Fencing and Gates:

Entire area should be surrounded by a cattle-proof fence. Developed areas should have a chainlink fence. Barbed wire should suffice for undeveloped areas.

At the entrance, to give a good architectural effect, there should be substantial gate posts, wrought-iron gates with a seal in the middle, and some wrought-iron fence on each side of the gates to ease the transition from the ornamental wrought-iron gates to chainlink fence.

2. Sign:

There should be an illuminated sign at the entrance bearing the name of the cemetery.

3. Flagpoles:

There should be a large flagpole (say 75') in a central location for the national flag. Two smaller flagstaffs should be erected near the Administration Building, with the idea that the national flag would fly from one, the state flag from the other. The second one could also be used for the flag of a veterans' organization when sponsoring a Veterans Day or Memorial Day ceremony.

4. Lodge for the Superinte lent:

This should be a modest but comfortable house large enough for an average family. Preferably, it should be reaso able close to the gate and Administration Building. There may be, on the ground acquired for a new cemetery, an existing house that a serve as a Superintendent's Lodge with some rectrbishing. In this case, proximity to gate and Administration Building could be walved in the interest of economy.

5. Administration Building:

Except in the northern part of the country, not qualifying for air conditioning, this building should be air conditioned. The building should be about 2,500 square-feet, with the following facilities:

- a. Offices and Record File
- b. Visitors' Waiting Room (50 people)
- c. Assembly area for 15-man ceremonial detail, with storage area for rifles, blank ammunition and other ceremonial equipment.
- d. Toilet facilities for administrative personnel, visitors and ceremonial details.
- e. Necessary equipment space for heating, air conditioning, and other equipment.
- f. Perhaps a viewing room and a mortician's touch-up room next to it.

6. Service Buildings:

Size of the service building or buildings will depend upon size and location of cemetery. It should include supervisors office space, lockers and rest rooms for employees, storage and whop space to take care of grave-digging, casket-lowering, grass citting and other cemetery maintenance equipment.

7. Water and Sewer Requirements:

An adequate supply of water from wells, city system or other source, a storage tank if required, and a distribution system.

Sewerage system for the toilets, with either a connection to sewer of local town or city, or a septic tank and distribution field. Storm water drainage system as required.

8. Parking Facilities:

Asphalt or concrete paved parking areas with concrete curbs and gutters, catch basins (where needed), will be used to provide the following:

- a. Adequate parking near the chapel and memorial area
- b. Parking for 50 cars at Administration Building
- c. Parking for 15 cars near Service Area
- d. One or more assembly areas for from three to twentyfive car funeral processions. One near main gate and
 Administration Building.

9. Lounge and Toilet Facilities for Visitors:

In addition to those provided in Administration Building, toilet rooms may have to be provided in the central part of the cemetery, near the flagpole, rostrum and memorial area. The size of the cemetery, extent of the memorial area, etc., will influence number and location of sanitary facilities.

10. Roads and Walks:

An asphalt or concrete road system with minimum width of 20° and the necessary curbs, gutters and catch basins. Roads to be laid out in an irregular pattern taking advantage of the terrain.

No grave to be more than 250 feet from the farthest grave, to hold down hand-carrying of caskets to that distance as a maximum. Roads should be laid out with a view to possible future expansion.

Walks should be provided from parking areas to buildings and in the memorial area. Patterns of paving and grass should be devised to produce an artistic effect in the memorial area and mall. Concrete walks 6' wide at main entrance to Administration Building and in vicinity of rostrum.

11. Drainage:

French drains, ditches, open-joint runs of pipe, etc., may be needed to insure proper drainage of the site and prevent too high a groundwater level.

12. Landscaping:

Existing trees, planted trees, etc., will be combined to produce a pleasing effect. Shrubs, grass, flowers, etc., to transform the area into feature and burial portions. Natural effect should be stressed. Provide proper setting for the structures and a shield where the cemetery is near a hospital or to screen off undesirable vistas of the surrounding neighborhood. Provide centers of interest around flagpoles, exedra, hemicycles, chapel, etc., etc. Screen off traffic in roads passing cemetery. Screen off utility areas, disposal area for excess dirt, etc. Burial sections and mall to be fine lawns.

13. Memorial Structures:

We don't want our cemeteries to look as though they came from the same mold. The architect should be given freedom to relate to the local situation and terrain. Advantage should be taken of outstanding features of the site, such as hills, lakes, patches of large trees, etc. Memorials could include monuments, cloisters, arches, etc. Perhaps a small version of the domed Jefferson Memorial could honor a local personage. We should avoid a stereotyped design.

14. Chapels:

The Chapel should have at least 60 seats and be air conditioned.

Robing rooms should be provided for the clergy.

15. Size of Plots:

The present standard of the Memorial Division is understood to be 5' x 10' and that size plot is shown in the sketcres in TM 10-27, July 1958. However, the Department of Defense spons med report on the future expansion of Arlington, taking in the South Post, Ft. Myer, recommends going back to the old 6' x 1.2 plot. On the other hand, we hear that, at some locations, at least, the size has been reduced to 4' x 8', but that this small plot gives too crowded an appearance.

16. Standard Gravestones:

The Memorial Division uses 13" x 4" x 42" for an upright marker and 13" x 4" x 24" for flat markers. No reason to charge this, as they give a satisfactory appearance.

17. Special Area for Non-Standard Markers:

To preserve the appearance of uniformity, non-standard markers should not be permitted in the large general areas, but only in small special areas, set aside for that purpose.

18. Sprinkler System for Grass Area:

Underground piping should be provided in improved areas. Piping should be sized to permit expansion into areas left undeveloped

for the present but expected to be spened up for demetery use in the future. A system using sprinkler heads in place would insure thorough watering and save labor. Its first cost would be far more than a system with hose bibbs to which hoses could be attached, and an economic analysis should be made in each case.

19. Graves per Acre (net & gross) (5' x 10' plot)

43510 = 871 graves/acre with no allowance for roads, walks, structures, etc. Assuming 43% for roads, buildings, etc., we would have 57% of 871, or 496 graves/acre of cemetery. This will vary with the terrain.

20. Distance of Farthest Grave from Road:

a. 250 feet.

21. Columbaria:

With space at a premium, cremation should be encouraged and space for urns provided in columbaria.

22. Grave-Site Control System:

This is spelled out in the Army Technical Manual on National Cemeteries TM 10-287. No reason comes to mind why we should not continue the existing system, using the same sort of grave-site control monuments.

23. Provision for the Handicapped:

barriers that would hamper handicapped visitors or employees, we should provide ramps for wheelchairs to get over corbs and up the step or two into the Administration Building, chapel, etc., and toilets and lavatories of the type requires for those in wheelchairs should be provided in at least one new s and one women's restroom in each building, and also up the Memorial Area, provided these last are otherwise accessible to wheel-chairs.

24. Partial Development of Cemeteries:

Since funds will no doubt be limited and there will be great pressure to get a lot of new cemeteries started, one solution would be to develop them in phases. In this manner, we could provide grave sites in the shortest time and at the least cost, building the Memorial Area, Chapels, etc., later.

A suggested priority might be as follows:

a. Select the sites and acquire them. We should buy enough property initially to provide ample area for future development so the cemetery wouldn't have to be abandoned after a lew years. The latter would be false economy, as building roads, erecting flagpoles, memorials, etc., are costly and duplicating them

elsewhere for lack of land for grave sites would be pennywise and pound foolish. And further, real estate prices keep going up, so let's get plenty at the start.

- b. Construct the Administration Building, a position of the service, shop and storage buildings, some lands and v., portion of the road net to service that part of the centifers to be developed in the first step, a flagpole, gates and events, sign and basic water and sewer systems. Provision for future expansion of service buildings, roads, utilities, etc., must be planned from the beginning to prevent problems and extra expense later.
- c. The next phase would be either to build a Chapel and Memorial Area or to develop more area for grave sites, depending on need and funds available.
- d. Continue the development as more graves are required.

 Naturally, the increased developed area will mean more roadway and landscaping. Greater equipment, power and water
 requirements will mean a corresponding increase in service
 buildings, utilities, etc., so all parts of the cemeter; seep
 pace with each other.
- e. As part of one of the phases, a lodge for the Superintendent should be built if funds can be made available.

f. Landscaping must be carefully planned for the completely developed cemetery so that with each area developed. planting will tie in to the over-all plan.

(REPRINTED WITH ADOPTED AMENDMENTS) FIRST REPRINT A. J. R. 1

ASSEMBLY JOINT RESOLUTION NO. 18—ASSEMBLYMEN ROBINSON, MALONE, BENNETT, HICKEY, FOLEY, PRICE, HAM, HORN, HAYES, CHANEY AND BREMNER

FEBRUARY 12, 1981

Referred to Committee on Government Affairs

SUMMARY—Memorializes Congress to establish a national cemetery in Southern Nevada. (BDR 683)

FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.



EXPLANATION—Matter in italics is new; matter in brackets [] is material to be omitted.

ASSEMBLY JOINT RESOLUTION—Memorializing Congress to establish national cemeteries in Nevada.

WHEREAS, Nevada has sent her sons and daughters to serve their country, and to die in defense of their country, in each of its wars since the American Civil War; and

WHEREAS, Many veterans of the wars which the United States has fought have found a home in Nevada either during or after serving in the Armed Forces; and

Whereas, Many natives of Nevada and people who find Nevada to be a proper place for an independent, hardworking and patriotic person to live are devoted to their state, and would not wish to leave, even in death; and

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Whereas, The United States Government does not maintain a national cemetery in Nevada, thus preventing those of her veterans who wish to remain in Nevada forever from being buried among those brave men and women who share the bond which unites those who knew the experience of "... having been a soldier, or having been to sea"; now, therefore, be it

Resolved by the Assembly and Senate of the State of Nevada, jointly, That we call upon the Congress of the United States to establish a national cemetery in the southern part of Nevada, and if it is feasible, another in the northern part of the state, for the benefit of those veterans of the Armed Services who are Nevada residents by birth or choice, and for other veterans who are deserving of the best tribute which a grateful nation can offer them in death; and be it further

Resolved, That the legislative counsel transmit a copy of this resolution to the Vice President of the United States as President of the Senate,

to the Speaker of the United States House of Representatives, and to each member of the delegation of the State of Nevada to the United States Congress; and be it further

PRINCIPLE STANDARD STREET, BUT HERE STANDARD

Resolved, That this resolution shall become effective upon passage and

approval.

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SENATE JOINT RESOLUTION NO. 39—COMMITTEE ON LEGISLATIVE AFFAIRS

MAY 8, 1981

Referred to Committee on Legislative Affairs

SUMMARY—Proposes constitutional amendment to accommodate separate bills amending same provision of law. (BDR C-1891)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State or on Industrial Insurance: No.



EXPLANATION-Matter in Italics is new; matter in brackets [] is material to be omitted.

SENATE JOINT RESOLUTION—Proposing to amend the Nevada constitution to permit the legislature to delegate the task of reconciling separate bills amending the same provision of law.

Resolved by the Senate and Assembly of the State of Nevada, jointly, That section 17 of article 4 of the constitution of the State of Nevada be amended to read as follows:

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[Sec:] Sec. 17. 1. Each law enacted by the Legislature shall embrace but one subject, and matter, properly connected therewith, which subject shall be briefly expressed in the title; and no law shall be revised or amended by reference to its title only; but, in such case, the act as revised or section as amended, shall be re-enacted and published at length.

2. The legislature may provide by law for the correction of manifest clerical or typographical errors and for the reconciliation, after a session has adjourned, of two or more provisions which affect the same section or chapter, if they are compatible in substance.

SENATE CONCURRENT RESOLUTION NO. 54— COMMITTEE ON LEGISLATIVE AFFAIRS

May 5, 1981

Referred to Committee on Legislative Affairs

SUMMARY—Directs legislative commission to study provisions of Nevada law governing access to public books and records. (BDR 2030)



EXPLANATION—Matter in Italics is new; matter in brackets [] is material to be omitted.

SENATE CONCURRENT RESOLUTION—Directing the legislative commission to study the provisions of Nevada law governing access to public books and records.

WHEREAS, Much uncertainty has been expressed about the applicability of the provisions of Nevada law which govern access to public books and records; and

Whereas, Government officials who are responsible for administering these laws must, for their own protection and the protection of the legitimate right of others to privacy, be provided with clear statutory guidance as to which books and records are available for public inspection and which are not; and

WHEREAS, It is essential that any needed revision of these laws appropriately balance the interest of the public in obtaining access to useful information with the interests of particular persons in maintaining privacy and confidentiality in certain matters; now, therefore, be it

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Resolved by the Senate of the State of Nevada, the Assembly concurring, That the legislative commission is hereby directed to study the existing provisions of Nevada law governing access to public books and records and give particular attention to defining precisely what books and records may be made available for public inspection, and under what circumstances, with a view to making the greatest amount of information collected by government available to its citizens consistent with their legitimate need for privacy; and be it further

Resolved, That the legislative commission seek the assistance of representatives of interested governmental agencies, the Nevada State Press Association and other associations representing persons who gather and report the news; and be it further

Resolved, That the legislative commission report the results of the study and any recommended legislation to the 62d session of the legislature.

SENATE CONCURRENT RESOLUTION NO. 64— COMMITTEE ON TAXATION

MAY 15, 1981

Referred to Committee on Legislative Affairs

SUMMARY—Directs legislative commission to study procedures used by department of taxation in central assessment of property. (BDR 2105)



EXPLANATION-Matter in Italics is new; matter in brackets [] is material to be omitted.

SENATE CONCURRENT RESOLUTION—Directing the legislative commission to study the procedures used by the department of taxation in central assessment of property.

WHEREAS, The Nevada tax commission is required by law to establish the valuation for assessment purposes of property of an interstate or intercounty nature, including the property of certain railroads, telephone companies, electric power companies and other public utilities; and

WHEREAS, The department of taxation is required by law to assess the net proceeds of all operating mines and all supplies, equipment and improvements used in connection with mining operations; and

improvements used in connection with mining operations; and WHEREAS, Other property in this state is assessed locally by the county

assessors: and

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WHEREAS, The practices and procedures used by the county assessors in their local assessment of property have recently been evaluated and improved; and

WHEREAS, The practices and procedures used by the department of taxation in its central assessment of certain property have not been reviewed since the committee to study assessment and tax equities conducted such a review in 1973 and 1974; now, therefore, be it

Resolved by the Senate of the State of Nevada, the Assembly concurring, That the legislative commission is directed to study the practices and procedures used by the department of taxation in its central assessment of property, and that the study include determinations of:

1. The kinds of property being centrally assessed and the methods

used in making the assessments;

2. The benefits and detriments of central assessment; and

3. Whether the methods being used for central assessment follow the constitutional principles of having a uniform and equal rate of assessment and securing a just valuation;

and be it further Resolved, That the results of the study and any recommendations for legislation be reported to the 62d session of the legislature.

Exhibit J

THIS EXHIBIT IS MISSING FROM BOTH THE ORIGINAL MINUTES AND THE MICROFICHE.

S. C. R. 65

SENATE CONCURRENT RESOLUTION NO. 65—COMMITTEE ON COMMERCE AND LABOR

May 16, 1981

Referred to Committee on Legislative Affairs

SUMMARY-Directs legislative commission to study desirability of allowing insurance coverage for workmen's compensation through private insurance carriers. (BDR 2062)



EXPLANATION—Matter in italics is new; matter in brackets [] is material to be omitted.

SENATE CONCURRENT RESOLUTION—Directing the legislative commission to study the feasibility and desirability of allowing insurance coverage for workmen's compensation through private insurance carriers.

WHEREAS, There is a recognized need to provide the employers of this state with alternative methods of obtaining industrial insurance; and

WHEREAS, There are currently only two methods allowed by state law,

i.e., coverage through the state insurance fund and self-insurance; and WHEREAS, Allowing such coverage through private insurance carriers could provide the direct and indirect benefits which ordinarily follow the introduction of competition into any field of activity; now, therefore, be it

Resolved by the Senate of the State of Nevada, the Assembly concurring, That the legislative commission is hereby directed to conduct a study of the feasibility and desirability of allowing insurance coverage for workmen's compensation to be provided through private insurance carriers; and be it further

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Resolved, That the commission submit a final report of the findings of the study and any recommended legislation to the 62d session of the Nevada legislature.