

MINUTES OF THE
MEETING OF THE SENATE COMMITTEE
ON HUMAN RESOURCES AND FACILITIES

SIXTY-FIRST SESSION
NEVADA STATE LEGISLATURE
March 12, 1981

The Senate Committee on Human Resources and Facilities was called to order by Chairman Joe Neal at 8:05 a.m., Thursday, March 12, 1981, in Room 323 of the Legislative Building, Carson City, Nevada. Exhibit A is the Meeting Agenda. Exhibit B is the Attendance Roster.

COMMITTEE MEMBERS PRESENT:

Senator Joe Neal, Chairman
Senator James N. Kosinski, Vice Chairman
Senator Richard E. Blakemore
Senator Wilbur Faiss
Senator Virgil M. Getto
Senator James H. Bilbray

STAFF MEMBER PRESENT:

Connie S. Richards, Committee Secretary

SENATE BILL NUMBER 349

Mr. Chuck Neeley, Representative, Clark County School District spoke in support of Senate Bill No. 349. He said the bill was suggested by the school district. The Clark County School District presently furnishes the educational staff to the Spring Mountain Youth Camp, which includes the administrator and approximately eight teachers. He explained that the camp is located at an old air force radar station at Mount Charleston, about forty miles outside of Las Vegas. Mr. Neeley said the youth camp presently houses about 59 boys and will cost approximately \$274,000 this year. He added this is about \$179,300 above the allocation from the State School Distributive Fund. The district receives \$1,309 per student from the school distributive fund, whereas the program costs about \$3,030 per student. He said the reason for this high cost per student is because of the low pupil-teacher ratio of 8 or 12 to 1 compared to 26 to 1 in the public school system. He told the committee Lincoln County receives \$3,083 per student at the girls' school at Caliente and \$2,662 per student at the boys' school at Elko. He said the state should take the responsibility to reimburse the

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Clark County School District in the same way for the students at Spring Mountain.

Senator Kosinski asked Mr. Neeley whether the student-teacher ratio could not be increased.

Mr. Neeley explained that the students range from grades seven to twelve and also are being given as individualized attention as possible to help them catch up in their studies when they are behind and to encourage them to do well.

Mr. Ted Sanders, Superintendent of Public Instruction, Nevada Department of Education said he was neither in favor or in opposition to the bill. He said the Department of Human Resources operates the Caliente girls' school and the entire boys' facility, including the school, at Elko. Mr. Sanders noted that as the language is written in the bill, it directs the state board of education to provide instructional services to the students at Spring Mountain, then giving them latitude to contract for those services; while the financial impact statement was prepared for the bill with the understanding that the program would be continued to be operated by the Clark County School District. He said that he feels this is important to note in view of the fact that the students there are primarily from the Clark County schools and are being detained or incarcerated for a period of time.

Senator Getto asked if the Spring Mountain Youth Camp offers the same courses found in the public schools.

Mr. Sanders said the curriculum is generally focused on general education because many of these young people are behind their peers in terms of their abilities to read, write, and compute.

Senator Getto asked how long the average student might stay at one of these youth centers.

Mr. Sanders said a student usually stays for six months or less.

Senator Kosinski asked what the fiscal note is on the bill.

Mr. Sanders said the fiscal note is \$179,357 including per

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pupil aid and one special education unit that Clark County already benefits from. He said the cost of the program at the Spring Mountain Youth Camp is \$274,588 this current year.

Senator Kosinski asked whether there should be an appropriation in the bill.

Mr. Sanders said there should be an appropriation in the bill because the resources needed are not presently available from any fund.

Mr. Ned Solomon, Deputy Director, Clark County Juvenile Court, the entity which operates the Spring Mountain Youth Camp, said the camp housed only students from Clark County until last year when it had five students from other counties. He said Clark County receives \$350 per student from the state, with the difference being made up for by the taxpayers of the county from which the student comes. He commented that the rehabilitation program for those students at the camp is continual; day and night.

Mr. Solomon expressed a concern over the introduction of a third party to the program. He said at the present time the juvenile court works closely with the Clark County School District and finds this to be a very satisfactory arrangement. He added that he feels some of the effectiveness of the program would be lost if the funds come from the state and the county runs the program. He said the program changes as the young people who are there change and the Clark County School District has been very responsive to this. The program raises the level of a student's capabilities as much as two grade levels from the time he enters until the time that he returns to the public school system (usually less than six months). He said this helps the student to make the readjustment back into the community much easier.

Mr. Solomon said the State of Nevada has many special detention-type centers and schools and expressed a fear that if this bill passes, it could set a precedent that could later have a very large financial impact.

Senator Bilbray said the school district has run into some problems financially. He asked if the cooperation experienced

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in the past begins to decline because of lack of funds on the school district's part, who would pay for the athletic and other extracurricular activities for those students at the camp.

Mr. Solomon said the expense of those activities is a shared expense. The district pays the minimal coaches' fee and the juvenile court supplies the supervision, with much of the staff staying on their own time. He added that the camp does offer a full athletic program and the county pays for all trips taken relating to these athletic games.

The Chairman asked whether anyone could provide a breakdown of costs for the running of the facility.

Mr. Sanders provided a breakdown of these costs. (See Exhibit C).

Senator Bilbray said he worked with Mr. Solomon for a brief period of time. He noted the students who are sent to the Spring Mountain Youth Camp would be sent to the Elko center if the camp were not there; for this reason much of the burden is being taken off the state and it is beneficial for those students because they are close to their homes so their parents can visit freely and they are close to their own communities where they will return after their short stay at the camp.

Senator Kosinski inquired as to the utilization rate of the camp.

Mr. Solomon said the camp is almost always full, but added that at some key times such as the end of a semester, many students may be released at one time.

Senator Faiss asked whether there are any plans to expand the facility.

Mr. Solomon said the facility is more effective if kept small.

Senator Getto compared the cost of \$18,000 per student to that of prison inmates at \$11,000.

Mr. Solomon said prisons simply "warehouse" people, while

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the purpose of the camps is to rehabilitate these youngsters so that they may reenter the community; constantly working with them for rehabilitation, not incarceration.

Mr. Frank Carmen, Director, State of Nevada Youth Services Division said his division oversees the boys' youth training center at Elko and the girls' youth training center at Caliente. Both of those centers are run differently; Caliente contracts with the school districts while the teachers at Elko are actually state employees. The cost at Caliente runs approximately \$175,000 and Elko a little less. Mr. Carmen said both administrations like the way their facility does this and both work very well.

Senator Bilbray asked how many students are housed at the Elko and Caliente training centers.

Mr. Carmen replied that there are currently approximately 145 boys at Elko and 70 girls at Caliente, though just two months ago those figures were 165 and 90 respectively.

Senator Bilbray asked whether the cost per person is less when the facilities house more students.

Mr. Carmen said the cost is less.

Senator Getto asked what the average stay of a student is at the training centers.

Mr. Carmen said six to eight months is the average stay.

Senator Getto asked whether students participate in the preparation of food at the facilities.

Mr. Carmen replied that they do and added that a strong vocational program is provided and is the most effective rehabilitation for those students.

Senator Getto asked what number of students have to return to a facility after having already stayed.

Mr. Carmen said approximately 15 to twenty percent.

Senator Kosinski asked how far back these students are watched.

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Mr. Carmen said students are tracked only to their 18th birthday and only students who have not yet reached the age of 18 years are looked at; whether they return to the facility or not.

SENATE BILL NUMBER 86

Ms. JoAnne Buehler, U. S. Ecology, presented suggested language changes for Senate Bill No. 86. (See Exhibit D).

The Chairman presented the following bill draft requests for the committee's consideration.

Requests for the provision of funds for community education.

Request for changes within laws for the community training centers of the state.

Request by a coalition of hispanic black organizations in Washoe County for a legislative commission study over the next two years into problems of minorities.

Request to create an office to advocate for residential facilities for long term care. (S.B. 409)

Request to extend duty of fighting fires to qualified women. (S.B. 408)

Request to provide for a procedure for appointment of guardians of adults and establish special guardianship for persons of limited capacity. (S.B. 407)

Senator Kosinski moved to draft the requests.

Senator Bilbray seconded the motion.

The motion carried unanimously.

There being no further business, the meeting adjourned at 9:36 a.m.

Respectfully submitted:

APPROVED BY:



Senator Joe Neal, Chairman



Connie S. Richards, Committee Secretary

DATE: 3-27-81

SENATE AGENDA

REVISED 3/9/81

COMMITTEE MEETINGS

EXHIBIT A

Committee on Human Resources and Facilities, Room 323.

Day Thursday, Date March 12, Time 8:00 a.m.

S. B. No. 349--Requires state to provide instructional services at Spring Mountain Youth Camp.

FISCAL SERVICES

FISCAL NOTE

BDR 34-1473
A.B. _____
S.B. _____

EXHIBIT C

• STATE AGENCY ESTIMATES Date Prepared March 9, 1981

Agency Submitting Department of Education

<u>Revenue and/or Expense Items</u>	<u>Fiscal Year 1980-81</u>	<u>Fiscal Year 1981-82</u>	<u>Fiscal Year 1982-83</u>	<u>Continuin</u>
	<u>\$179,357</u>	<u>\$196,175</u>	<u>\$219,922</u>	_____
_____	_____	_____	_____	_____
_____	_____	_____	_____	_____
_____	_____	_____	_____	_____
_____	_____	_____	_____	_____
Total	<u>\$179,357</u>	<u>\$196,175</u>	<u>\$219,922</u>	_____

Explanation (Use Continuation Sheets If Required)

Budget estimate for 1980-81 provided by Clark County School District. Projections for 1981-82 and 1982-83 made by the Department of Education at 12% per year. State impact calculated by deducting basic support guarantee and special education unit from budgeted and projected costs.

Local Government Impact YES NO
(Attach Explanation)

Signature _____

Lee Sanders

Title Superintendent of Public Instruction

• DEPARTMENT OF ADMINISTRATION COMMENTS

Date _____

Signature _____

Title _____

• LOCAL GOVERNMENT FISCAL IMPACT
(Legislative Counsel Bureau Use Only)

Date _____

Signature _____

Title _____

STATE OF NEVADA
LEGISLATIVE COUNSEL BUREAU
LEGISLATIVE BUILDING
CAPITOL COMPLEX
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EXHIBIT C

B.D.R. No. 34-1473

Date: March 3, 1981

MEMORANDUM

TO: Ted Sanders, Superintendent of Public Instruction
Department of Education

FROM: Ed Schorr, Deputy Fiscal Analyst
Legislative Counsel Bureau
Fiscal Analysis Division
Telephone: 885-5640

SUBJECT: Fiscal Note

Attached is a copy of bill draft request number 34-1473 which "requires state to provide instructional services at Spring Mountain Youth Camp."

Will you please review this bill and prepare a fiscal note outlining the financial effect of its enactment. The fiscal note should be completed on the attached form and returned to the Fiscal Analysis Division, via the Department of Administration, within 5 working days.

We caution you that no person may copy or otherwise disseminate information concerning this bill before it is introduced into the legislature.

EAS/ca
attachment

RECEIVED
MAR 4 1981

MAR 4 1981

EXHIBIT C

SUMMARY--Requires state to provide instructional services at Spring Mountain Youth Camp. (BDR 34-1473)
Fiscal Note: Effect on Local Government: No.
Effect on the State or on Industrial Insurance: Yes.

AN ACT relating to education; requiring the state board of education to provide instructional services at Spring Mountain Youth Camp; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 388.550 is hereby amended to read as follows:

388.550 With the approval of the juvenile court and the board of county commissioners, the board of trustees of a school district may employ necessary legally qualified teachers for the instruction of children detained in:

1. A detention home which is maintained by the county pursuant to the provisions of NRS 62.180.

2. A juvenile forestry camp established by the county pursuant to the provisions of NRS 244.297 [.] , except a camp for which the state board of education is directed by law to provide all instructional services.

3. A juvenile training school established by the state pursuant to the provisions of chapter 210 of NRS.

Sec. 2. NRS 388.560 is hereby amended to read as follows:

388.560 Only courses of instruction approved by the state board of education [shall] may be given in such detention homes, juvenile training schools or juvenile forestry camps. Necessary textbooks, equipment and supplies [shall] must be furnished by the school district [.] except where the state board provides the instruction.

Sec. 3. The state board of education shall provide, by contract or otherwise, all necessary instructional services, including textbooks, equipment and supplies, for children detained at Spring Mountain Youth Camp in Clark County, Nevada.

Note: Information provided by Ed Greer, Business Associate Superintendent, Clark County School District, by phone on March 5, 1981.

Budget
 Spring Mountain Youth Camp
 For the period ending June 30, 1981

Salaries \$ 231,300

(Full-time staff includes 1 principal, 8 teachers, 3 clerical & support personnel. Part-time staff includes 5 personnel, classification unknown.)

Operating	
Textbooks	\$ 3,993
Library Materials	759
Field Trips	30
Spec. Educ. Supplies	5,888
Medical Supplies	15
Athletics	2,000
Transportation	19,000
Psychologists Services	10,500
	42,185

Equipment	
Spec. Educ. Equip.	\$ 903
Replace Instr. Equip.	200
	1,103
Total Budget	\$ 224,588

A. D. A. (1979-80, Dept. of Educ.) = 62.3 Students
 Approx. Cost per Student = \$ 4,408

Projected Impact on State:

EXHIBIT C

A. 1980-81

Budget = \$ 274,588
 Less: Basic Support
 (59 x \$ 1,309) = < 77,231 >
 Spec Educ.
 (1 unit @ 18,000) = < 18,000 >

1980-81 Impact \$ 179,357

B. 1981-82

Budget (\$ 274,588 x 12%) = \$ 307,538
 Less: Basic Support
 (59 x \$ 1,557) = < 91,863 >
 Spec. Educ.
 (1 unit @ \$ 19,500) = < 19,500 >

1981-82 Impact \$ 196,175

C. 1982-83

Budget (\$ 274,588 x 1.2407) = \$ 340,489
 Less: Basic Support
 (59 x \$ 1,713) = < 101,067 >
 Spec Educ.
 (1 unit @ \$ 19,500) = < 19,500 >

1982-83 Impact \$ 219,922

Sec. 3. 1. A person who is employed at an area used for the disposal of radioactive waste and removes from the disposal area without proper authorization from the DHR any of that waste, or removes from the disposal area for his own personal use any machinery or equipment belonging to the operator of the area without the specific authorization of the operator and without having a release survey performed to ensure the equipment is decontaminated, shall be punished by imprisonment in the county jail for not more than 1 year, or by a fine of not more than \$10,000, or by both fine and imprisonment.

2. If a person who violates this section is employed by the operator of the disposal area, the operator may be fined not more than \$10,000, in addition to any other penalty provided by law, in the event the operator has knowingly failed to provide proper security measures to prevent the unauthorized removal of waste or equipment.