## MINUTES OF THE MEETING OF THE SENATE COMMITTEE ON FINANCE

# SIXTY-FIRST SESSION NEVADA STATE LEGISLATURE March 18, 1981

The meeting of the Senate Committee on Finance was called to order by Chairman Floyd R. Lamb, at 8:00 a.m., on Wednesday, March 18, 1981, in Room 231 of the Nevada State Legislature Building, Carson City, Nevada. Exhibit A is the Meeting Agenda. Exhibit B is the Attendance Roster.

### COMMITTEE MEMBERS PRESENT:

Senator Floyd R. Lamb, Chairman Senator James I. Gibson, Vice Chairman Senator Eugene V. Echols

Senator Norman D. Glaser

Senator Lawrence E. Jacobsen Senator Thomas R.C. Wilson

Senator Clifford E. McCorkle

### COMMITTEE MEMBERS ABSENT:

(None)

## STAFF MEMBERS PRESENT:

Ronald W. Sparks, Chief Fiscal Analyst Dan Miles, Deputy Fiscal Analyst Tracy L. Dukic, Secretary

## OTHERS PRESENT:

Howard E. Barrett, Chief Budget Division (Please see attached Exhibit B)

The meeting was called to order by Chairman Floyd R. Lamb.

# ASSEMBLY CONCURRENT RESOLUTION 23

This bill would provide for augmentation of the amount of money authorized for the construction of the dairy for the College of Agriculture, University of Nevada, Reno, to the amount of \$1,162,300 of which \$412,300 has ben realized from the sale of the university's former dairy operation, and \$750,000 which had been authorized by the Interim Finance Committee.

Mr. Dale Bohmont and Mr. William E. Hancock of the State Public Works Board gave the presentation of this bill.

Senator Lamb asked if there had been an increase in operating costs because of inflation. Mr. Hancock replied that there had been; that the new dairy facilities will be more elaborate.

Senator Lamb asked why the facilities are more elaborate. Mr. Hancock replied that there have been improvements in the dairy industry in the way the business is conducted which makes it more expensive.

Mr. Bohmont said that it is not an elaborate dairy in the sense that it contains expensive equipment; they are proposing to take care of 96 milking cows and will carry on research. They consulted an advisory commission of dairymen on the proposed dairy installation, of which, Senator Getto was a member.

# DIVISION OF HISTORIC PRESERVATION

This budget was presented by Mimi Rodden, Administrator of the Division of Historic Preservation, and Roland Westergard, Department of Conservation. Ms. Rodden gave the presentation (please see Exhibit D).

Senator Wilson asked Ms. Rodden to explain how the money is distributed for Acquisition and Development.

Ms. Rodden replied that this is merely a federal flow-through account, but they are not expecting these federal monies to continue. They will only be responsible to honor the contracts that have been approved to date. Ms. Rodden went on to list the current projects that the Historic Preservation Division has undertaken.

Senator Lamb asked what their specific mission is. Ms. Rodden replied that they undertake the analysis of structures as to whether or not they can be restored and put back on the tax roles, some survey and identification work and helping with the restoration construction.

Senator McCorkle said that he is concerned that State money is going to projects that may be able to attract private capital. Ms. Rodden replied that the Division only gets involved in the refurbishing of historic buildings by augmenting the funds already accumulated and by helping to analyze the refurbishing construction project.

Senator Jacobsen asked Ms. Rodden how many historical markers are currently in place in the State.

Ms. Rodden replied that there are 325 markers across the State, and she continued by explaining the process involved in getting a historical marker into the current program. She stated that the price of materials for these markers is making the program costly.

Senator Jacobsen suggested that the Division should utilize the maintenance provided by the Department of Transportation.

Ms. Rodden replied that they have tried to utilize this maintenance force but that they were not experienced enough to handle this responsibility, and she said that it would be too costly to train them.

Senator Jacobsen then suggested that the Division utilize the inmate labor force available through the Department of Prisons.

Ms. Rodden replied that they are currently utilizing inmate labor to do the engraving of the markers and would be favorably inclined to use them elsewhere, such as in the labor of installing these markers.

Senator Jacobsen asked if Ms. Rodden had received any word as to whether or not there will be any additional federal monies in the coming biennium for the HPA program.

Ms. Rodden replied that she does not believe that there will be. She also indicated that they have encountered a staffing problem; in trying to comply with the Governor's request for a 10% reduction, they had to eliminate one fulltime architect's position, but they are mandated by NRS to employ a certain number of experts in order to remain operational.

Senator Jacobsen asked what the Contractural Services budget concists of. Ms. Rodden replied that this budget is specifically allocated for the refurbishing and construction of the markers. She said that their present contract for this is with the Nevada State Prison.

Senator Jacobsen asked if they employed any other outside contracts or persons for this function. Ms. Rodden replied that they do not utilize Nevada State personnel.

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Senator Lamb asked for an explanation of the increase in the work program. Ms. Rodden replied that this program is federally funded and only reflects the allocation of federal funds.

Senator Echols asked Ms. Rodden if she was familiar with the audit exceptions and whether any remedies had been made to accomplish them. Ms. Rodden replied that the audit exceptions had been eliminated.

# STATE PARKS

Mr. John Meder, Administrator, Division of State Parks, presented this budget. He bagan by explaining the Operating and Maintenance budget and explained the funding breakdown and sources for the committee. He told the committee that there will be an appropriation made from the Highway Fund of \$30,000 in the first year of the biennium for the improvement and maintenance of highways throughout the State Park system due to fire hazards. He indicated that there is an additional \$15,000 provided in this budget for inmate labor in the Southern part of the State. He told the committee that there has been a significant increase in the cost of materials and supplies and utilities with additional increases in the cost of insurance as projected by the Risk Management Division, and an increase in vehicle operations, even thought there has been a substantial effort made to try to obtain only fuel-efficient automobiles.

Senator Lamb asked Mr. Meder to explain how the State Parks Division planned to handle the Highway Fund appropriation.

Mr. Meder indicated that they are hoping to be able to contract back with the Highway Department or the County; that they do not have the equipment necessary for the work.

# BUILDING MAINTENANCE AND GROUNDS

Mr. Meder told the committee that this budget provides for the upkeep of 268 buildings and the upkeep of the highways through the Valley of Fire, for which they have appropriated the aforementioned sums of \$30,000 and \$35,000 from the Highway Fund.

Senator Lamb asked Mr. Meder what he projects the population in the State Parks will be this coming summer. Mr. Meder replied that he believes it will be greatly increased.

Senator Lamb asked how much money has been spent on Floyd Lamb Park, to date. Mr. Meder replied that it is somewhere in the neighborhood of \$3 million dollars.

Senator Gibson asked if there is currently a bill before either House which provides for park fees. Mr. Meder replied that there is not currently a bill providing for park fees because legislation is not required; the Division of State Parks has the authority to regulate these user fees. He further stated that the proposed increase is in the annual users' fee and the day-use fee at Lake Tahoe.

Mr. Barrett added that, based upon the existing park user fees and what has been projected as an increase in traffic through the State Parks, the Division will probably receive approximately \$390,000 next year.

Mr. Sparks asked if the revenue figure reflected in the State Parks User Fee budget reflects any increase in those fees.

Mr. Meder replied that it does not.

Mr. Sparks asked if they are proposing to raise the user fee. Mr. Meder replied that they are not presently certain as to whether or not they will raise those fees.

Senator McCorkle asked if it would not make better sense to reduce the overtime allotment by \$10,000 and place another fulltime staff position in the budget. Mr. Meder replied that it might be feasible.

Senator Jacobsen said that he feels that one of the important factors to get across to the taxpayers if the proposed user fee increases go into effect is that, if you want to continue to enjoy the State Park facilities, you will have to pay for the increase in the cost of maintaining them.

Senator Lamb said he was in agreement with that viewpoint.

Senator Jacobsen asked Mr. Meder to explain the reserve as listed on page 817. Mr. Meder replied that this is a budget procedure to collect the user fees on an annual basis from January 1 to January 1, and this enables the Division to know six months in advance whether or not they have collected the amount of money necessary for their budget operations; that these are accounting transfers primarily, that are necessary from one fiscal year to the next when you are transferring sums of money.

Mr. Barrett stated that these revenue funds are to be used in the following year of their collection and that the State Parks budget has a built-in reversion to the General Fund for any revenues not utilized in that year's time.

Senator Jacobsen asked Mr. Meder if he had prepared an inventory of the total amount of inmate labor utilized by the Division of State Parks on an annual basis.

Mr. Meder replied that they had used 14,569 hours of inmate labor last year. He also explained that they have incorporated into the budget a \$15,000 stipend for inmate labor. He said that there will be an even greater usage of inmate labor from the Honor Camp system, although there is no stipend provided for this account. This stipend is located in the Maintenance of Buildings and Grounds budget.

Senator Lamb commented that with the prison being located so closely to Lamb State Park, they should utilize more inmate labor.

Mr. Meder replied that he is in favor of this, although they are limited by the amount of the stipend from the State. He also expressed the concern of exposing these inmates to the visiting public; that this would necessitate better supervision.

Senator Gibson asked if they were appropriated a larger stipend, would the Division be favorably disposed to utilizing more inmate labor. Mr. Meder replied that they would be interested in using more inmate labor.

Senator Gibson asked what the policy on the minimum wage for prisoners was.

Mr. Lowell V. Smith, State Forester Firewarde, said that the Work Release Programs are minimum wage pay scale while the Honor Camps are not; they are paid on an average of \$2 per day per inmate.

# STATE PLANNING AND DEVELOPMENT

Mr. Meder gave the committee a brief synopsis of the areas and responsibilities that this program encompasses.

Mr. Meder told the committee that the SCORP (State Comprehensive Outdoor Recreation Plan) is due for an update in 1982, although President Reagan is not recommending that this program be funded in 1982. He said that the Division, up to this date, has not received any notice one way or the other in regard to the State's future ability or inability to receive funding under this program. He said that there is an authorization for ten more years in the SCORP program, in spite of the question of the funding. He said that the monies for this program

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are derived from the General Fund, as an appropriation, and Federal Land and Water Conservation Funds. He stated that there is a substantial increase in this category; that the Division recently renegotiated an agreement for the administrative costs of this progtam with the federal agencies which would allow them to increase the costs from \$45,000 share to \$74,000 in the first year of the biennium and, \$72,000 in the second year of the biennium.

Mr. Meder also indicated that currently there is vacancy factor of 1.75 positions, but that there will be no attempt to fill these vacancies as this is what the Governor's recommendation calls for.

He said that the travel expenses are at approximately the same level of authorization as last biennium, which means that the operating expenses for this budget are at a maintenance level. He called the committee's attention to the Printing and Duplicating expense category and told them that there is money in this account in the first year of the biennium for the reprinting of SCORP. He said that there are no appropriated monies for Contract Services for the SCORP work; that they are proposing to do the work connected with this program in-house. He told the committee that there is an additional request under the category of Furniture and Soecialized Equipment for specialized testing equipment that will allow the development crew to do testing work. He said that this will save them from having to contract out to private firms for the testing service.

Mr. Meder told the committee that the EDP Program is for the tentative activity reports that are used to bill the Federal Government for the reimbursement of the administration of those funds and to keep the data updated for the SCORP Program.

He said that there will be no additional requests for Out-of-State Travel or training budgets. He said that there is also an additional \$15,000 available each year for Local Programs to enable those programs to contract out for specialized services.

Senator Gibson asked if the Local Programs budget would continue to be funded by the Federal Government.

Mr. Meder indicated that he believes that the program will continue to be funded although he is aware that the present administration is promoting the winding-down of this program.

### YOUTH CONSERVATION CORPS

Mr. Meder told the committee that this is a federally funded program, and that President Reagan is recommending that this program be cut out.

Senator Lamb asked Mr. Meder how effective this program really is. Mr. Meder replied that he feels the program is very effective, and that this budget presentation is merely a request for authorization to receive the federal funds, if they become available. He said that they are pursuing the program as if it was being funded until they hear otherwise.

Senator Gibson asked how many people this program provides for. Mr. Meder replied that it is an eight week program that provides for 70 to 80 young people.

# **DIVISION OF FORESTRY**

This budget presentation was given by Mr. Lowell V. "Lodi" Smith, State Forester Fire Marshall. He began by giving the Committee a brief rundown of the responsibilities and duties and activities of the Division of Forestry.

He told the committee that the budget has been reorganized by separating the State and Federal monies within the budget and recording them separately. He said that there will be a proposed cutback in the CM2 Federal Grants by \$96,000 each year of the biennium. He went on to give the revenue breakdown. He told the committee that there will be a removal of four positions, one Forester I and II and one Forestry Foreman I and II.

Senator Gibson asked if these positions are currently filled.

Mr. Smith replied that three of the proposed positions to be deleted are currently filled. He also said that the additional position now mentioned in his earlier explanation is contained in another budget.

Mr. Smith indicated that there is a need to "man-up" for the different seasons, especially summertime, and this necessitates additional standby pay and an additional 18 seasonal positions in the summertime.

He said that there will be a dramatic increase in the insurance premium payments. He also told the committee that they are greatly concerned about the deletion of the \$96,000 in CM2 Federal Grants money and how it will effect the funding for Vehicle Operations emergency equipment. He stated that they may not have the funds available to operate the emergency equipment all year long due to the uncertainty of funding, the price of gasoline and the demand for emergency service. He stated that in the event of a large disaster or emergency, the money for gasoline can be withdrawn from the Suppression Account, but only if this is an emergency. He added that the specialized equipment for Vehicle Operations replacement is based upon its cost-effectiveness, and he gave the committee the program for replacement.

Senator Wilson asked Mr. Smith to explain the difference in the operational expense category for Vehicle Operations. Mr. Smith replied that this is due to the increase in the price of gasoline and oil based upon their projections.

# AIR OPERATIONS

Mr. Smith told the committee that there has been a request for a special appropriation for special equipment which is in <u>Assembly Bill No. 335</u>. He went on to explain that this bill is a request for funds to purchase a new Bell Jet helicopter and the rebuilding of a Beech Barron. He said that if <u>Assembly Bill No. 335</u> does not pass, then they will need \$14,000 for the rebuilding of the Bell helicopter that they are currently utilizing.

### RURAL FIRE PROTECTION

He said that this program is very popular and necessary and, is partially funded by the Federal Government, providing \$25,000 each year and is matched by the local entities.

# CONSOLIDATED COMMUNICATIONS

Mr. Smith said that this budget is the total expenditure for radio and communications operations, including the nicrowave links utilized throughout the State, and this includes the maintenance of this equipment.

Senator Gibson asked why there is an increase in the work program reflected in this budget. Mr. Smith said that this is because of the new costs for replacement of equipment and the increase in communications expense.

### FORESTRY INTERGOVERNMENTAL AGREEMENTS

He explained the basis for these agreements; that this is necessary to provide funding through tax revenues or funding from the General Fund accounts from the various counties. He stated that the salaries are partially matched with federal funds. He stated that there is an additional position which will be funded by the Fish and Game Department for the Dispatch Center.

## FORESTRY NURSERY

Mr. Smith told the committee that this budget will be self-supporting by the next biennium, and this will be accomplished by the passage of <u>Senate Bill No. 50</u>, which is the result of an audit conducted two years ago, which would put the Forestry Nursery on a full-pay program.

Senator Lamb informed Mr. Smith that <u>Senate Bill No. 50</u> had passed the Senate Finance Committee. Mr. Smith said he was aware of this; that the bill was currently in the Assembly Ways and Means Committee.

At this point, Mr. Smith informed the committee about <u>Senate Bill No.</u> 74, which, he stated, would have an impact on the appropriation requested for Special Equipment for Air Operations. He said that this bill was a result of the Interim Subcommittee investigating Rural Fire Protection help, which is currently before the Natural Resources Committee.

# MARLETTE-HOBART

Mr. Smith told the committee that \$35,000 to \$40,000 will be reverting from this fund account because of the savings effected by the utilization of inmate labor, forestry equipment and not having to turn to outside contract services in order to do the construction of the road to Marlette-Hobart Reservoir.

### HONOR CAMP

Mr. Smith told the committee that this budget includes the new Honor Camp facility proposed to be placed at Indian Sorings and the inclusion of the Honor Camp facilities' operation and program in Stewart and Pioche. He said that this budget includes the operational and maintenance expenses for all Honor Camps. He said that there is an additional \$80,000 from private sources for inmate programs and \$15,000 from the Forestry Division for this same purpose.

He said that there are no positions being deleted from the program, but that they do have a suggestion for the proposed Honor Camp facility in Indian Springs. He suggested that in the first year of the biennium, they are proposing to hold off on filling the Forester positions for the inmate program because they are not expecting this program to be in effect until the second year of the biennium.

Senator Lamb asked, if the Division was given free rein with the development of the Honor Camp programs and how many individuals would be placeable in this program to become effective.

Mr. Smith told the committee that <u>Senate Bill No. 36</u> changes the restrictions on the inmate labor being utilized in the field. He stated that if this restriction is lifted, it will enable them to work more effectively with inmate labor programs by allowing them to utilize more inmate labor.

Senator Wilson asked what the problem is that prevents greater utilization of inmate labor.

Mr. Smith said that they have found a problem in the area of classifying prisoners in order to determine whether they would be eligible for the program.

Senator McCorkle said that he has been informed by the Warden that at least 30% of the prison population would be eligible for the inmate labor program, and with the current population of 2,000 inmates, this would create a workforce of 600 candidates.

Senator Jacobsen said that he feels part of the key to the success of this program is the correlation between those persons in charge of supervising the inmate labor program and those outside the program.

Senator McCorkle added that as part of the Warden's recommendations for the success of this program is the creation of a single supervisor position to supervise the inmate labor program. He said that the cost would be a salary of \$30,000 per year for this position.

Senator Glaser asked if they traditionally have maintained a ratio of 1 guard for every 20 prisoners. Mr. Smith said they have one foreman for every 10 to 12 prisoners.

Senator Lamb asked if the person in charge of supervising the inmates is himself a prisoner. Mr. Smith replied that he is not; that there have been no problems to date.

# YOUNG ADULT CONSERVATION CORPS

Mr. Smith told the committee that this budget account is merely a requested for the authorization for federal funds.

# FIRE SUPPRESSION ACCOUNT

Mr. Smith told the committee that there has been a necessity to request for an increase in this program due to the increased cost in operations. He added that the inmate fire crews they have been utilizing have been very effective. He added that the cost of this program has been requested to increase by \$50,000 per year. He said that they receive reimbursements from other sister-agencies to this account.

He told the committee that <u>Senate Bill No. 165</u> has some impact on this budget account. It will empower them with the authority to go into the Statutory Contingency Fund to augment their funding.

Senator Jacobsen asked if there has ever been an active effort made to collect from the individuals who have caused some of the fires in the State.

Mr. Smith replied that they have been very successful in collecting from insurance companies in cases of arson and have charged those individuals involved for the cost of pursuing such litigation and have reimbursed the Fire Suppression Account with these funds.

He also informed the committee that contained in the budget is a reimbursement from the FDAS of \$77,557 which has been generated from audit exceptions.

Senator Jacobsen asked Mr. Smith what the Division of Forestry is doing with its surplus property.

Mr. Smith replied that the Forestry Division has very high prioity to recquisition surplus property.

Senator Jacobsen asked how they would feel about working with the Civil Defense Department. Mr. Smith said that would be all right with them.

Mr. Sparks presented a letter of intent from the Senate Finance Committee and the Assembly Ways and Means Committee to the Washoe County Commissioners in regard to the property belonging to the Nevada Division of Forestry. (See Exhibit D)

Senator Lamb asked if Mr. Roland Westergard, Director of the Department of Conservation and Natural Resources agreed with the proposal as contained in the aforementioned letter. Mr. Westergard replied that he did.

Senator Lamb called for a motion to sign the Letter of Intent.

SENATOR JACOBSEN MOVED THAT THE LETTER OF INTENT BE SIGNED.

SENATOR GIBSON SECONDED THE MOTION.

THE MOTION CARRIED UNANIMOUSLY.

Senator Gibson asked if the resume' of man hours over the last biennium as presented to him by Mr. Smith included the help at the Forestry Nursery. Mr. Smith indicated that it did.

# ASSEMBLY CONCURRENT RESOLUTION NO. 23

SENATOR GIBSON MOVED TO APPROVE ASSEMBLY CONCURRENT RESOLUTION NO. 23.

SENATOR JACOBSEN SECONDED THE MOTION.

THE MOTION CARRIED UNANIMOUSLY.

Mr. Howard Barrett present the committee with a summary of President Reagan's proposed budget cutbacks. (See  $\underline{Exhibit}\ \underline{E}$ ).

There being no further business, the meeting was adjourned at 9:37 a.m.

Respectfully submitted by:

Fracy L. Dukic, Secretary

APPROVED BY:

Senator Floyd R. Lamb, Chairman

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DATED.

# SENATE AGENDA

### COMMITTEE MEETINGS

Co	mmittee on, Room (See Below) .
	Day (See Below) , Date (See Below) , Time 8:00 a.m.
l.	MONDAY, MARCH 16, 1981 - ROOM 131  Interim Finance Committee Meeting
	TUESDAY, MARCH 17, 1981 - ROOM 231
1.	Nevada State Council of the Arts (Pg. 309 - Jacqueline Belmont)
2.	Department of Conservation and Natural Resources (Pgs. 778-842) (Roland Westergard)
	WEDNESDAY, MARCH 18, 1981 - ROOM 231

1. Department of Conservation and Natural Resources (Completion of the budgets)

# ATTENDANCE ROSTER FORM

COMMITTEE MEETINGS

SENATE COMMITTEE ON FINANCE

DATE: March 18, 1981

PLEASE PRINT	PLEASE PRINT	PLEASE PRINT	PLEASE PRINT
NAME	ORGANIZATION & AD	DRESS	TELEPHONE
Mimi Rodden	Admin HP+A		53138
John Richardson	Conservation -	Brks	4370
William C Wood	11	/,	4387
LOUN SINITH	NAV. DIV OF	OMOSTRY	4350
Ray TreposeTh		Forestry	4350
David & Charles	Mainerette of The	v-Renot	6604
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# HISTORIC PRESERVATION & ARCHEOLOGY BUDGET COMMENTS

#### I. INTRODUCTION

The proposed 1981-83 biennial budget represents the continuation of the Nevada his ric preservation program. This continuation presents no new programs nor new positions.

Although personnel has been reduced by the required 10% (actually 14.3%)

I do not feel our operating costs should be reduced proportionally. Our state
and federal responsibilities are not decreasing, they have expanded in the past
two years and a staff of six will carry the workload of seven.

#### II. PERSONNEL SERVICES - 01

Personnel costs are based upon cost estimates provided by Budget Division.

As requested, I have reduced the Division's staff. Position #0006 - Historical

Architect has been presented to you for possible cut. This cut represents an

accrued \$20,218 savings in 1981-82 and \$21,250 savings in 1982-83.

#### III. IN STATE TRAVEL - 03

Our travel request remains the same. Consider inflation factors, everincreasing air fares and required project monitoring trips.

#### IV. OPERATING - 04

The requested 1981-82 budget of \$22,176 and the 1982-83 budget of \$22,947 one very small increases (\$368.00 to \$771.00) from the previous fiscal years.

Based upon prior year's expenditure performances and the continued need to zerox higher costs for mail, etc.. I feel this is the bare minimum needed to continue our program.

### V. ADVISORY BOARD - 12

Advisory Board travel request is based upon three mandatory meetings per year with five board members and 2 to 6 staff members attending (Federal Regula-

### VI MARKERS - 14

\$260.00. I feel this increase is more than justified due to the need to refurbish existing markers, NRS 383; some of which are 12 years old. This responsibility has never been met on any major level due to lack of funding. Increased costs are also attributable to dramatic increases in the cost of materials (steel, 350% increase \$24.00 - \$108.00) for aluminum and paint. We will plan a smaller marker program for the next two years.

# VII. FEDERAL FLOW THROUGH MONIES (A&D Cat. 10 and S&P Cat. 16)

The seemingly tremendous increase for federal flow through monies is based upon the anticipation of existing projects requesting reimbursement within the same year. We are asking for the authority to pay and not the authority to apply for one year's federal allocation.

A&D projects have a life span of three years and S&P a two year life span. I feel the program has not been in existence long enough to test this politility of three different fiscal years projects requesting payment all under one fiscal years' authority. It is extremely difficult to anticipate a project's exact end date, or when they will need to be reimbursed. Some projects are completed six months after approval and others three years later. Additionally, we are dealing with many unpredictables affecting the completion of projects. Some of these variables are bad weather, unforeseen structural problems, unavailability of contractors willing to do the work in a remote area.

As you can see, the difficulty of planning for a project's completion is close to impossible. We are proposing this increase in authority so that the state and the Division are not caught in an embarrassing situation of not being able to pay as agreed due to the authority or ceiling being too low. We are dealing with properly executed contracts.

We are barely maintaining a skeleton staff with this budget. State and Federal law mandates the survey and management of cultural properties and it is the staffs desire to do so.

See Division responsibilities.

Submitted proper budget to State MX Office. Two and one-half people and computer time in first year. Up the second year. Cut in Federal dollars comes at a time MX may come to the West.

# COMS CK HISTORIC DISTRICT COMMISSION

ROBERT LIST

P.O. BOX 128 VIRGINIA CITY, NEVADA 89440

March 12, 1981

#### MEMORANDUM

TO:

Assemblyman John Marvel

THROUGH:

Robert Simpson, Chairman

Comstock Historic District Commission

FROM:

Mimi Rodden, Administrator

Div. Historic Preservation & Archeology

SUBJECT:

Jerry Harwood, Building Inspector CHDC Travel Mileage

Enclosed please find copies of Mr. Harwood's travel mileage record that he kept while in the capacity of Building Inspector for the Comstock Historic District Commission. The following is a summarization of those records.

1980	Gas Expenditures	Mileage
January	\$23.10	132
February	19.26	107
March	25.54	123
April	30.42	169
May	26.46	165
June	26.28	146
July	26.10	145
August	22.50	124
September	21.78	128
October	31.14	168
November & December	33.66	182
	\$286.24	1,589
1981		
January	\$23.04	128
February	35.46	197
March	22.14	123
	\$80.64	448

I hope this information will be of some help to you. If you have any questions, please do not hesitate to contact us.

MR:vh

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ROGER BREMNER
ABSEMBLYMAN
DISTRICT 3-LAS VEGAS
821 FAIRWAY DRIVE
LAS VEGAS, NEVADA 89107



COMMITTEES

CHAIRMAN

WAYS AND MEANS

MEMBER

COMMERCE

LEGISLATIVE FUNCTIONS

# Nevada Legislature

SIXTY-FIRST SESSION March 16, 1981

The Honorable William Farr, Chairman Washoe County Commissioners 1205 Mill Street Reno, Nevada 89502

Dear Chairman Farr:

The State of Nevada's Department of Conservation and Natural Resources, Division of State Lands, recently leased Washoe County state property near the MGM Grand which was formerly occupied by the Nevada Division of Forestry. This lease is for the purpose of providing space for temporary jail facilities for Washoe County and extends for a term of three years.

It is the intent of the Assembly Ways and Means Committee and the Senate Finance Committee that this lease not be renewed upon expiration of the three-year term and that no other commitments be made for this property by the Department of Conservation and Natural Resources without express legislative authorization.

At the expiration of the lease period, Washoe County will have had sufficient time to effect a permanent solution to their current jail problem.

Sincerely,

Roger D. Bremner, Chairman Assembly Ways and Means

Floyd R. Lamb, Chairman

Sénate Finance

RDB:FRL:np

cc: Governor Robert List

Roland D. Westergard, Director Department of Conservation and

Natural Resources

PETER G. MORROS, ASSISTANT Director
PETER G. MORROS, ASSISTANT Director
FREDOME L. LETTLE, Assistant Director
Address Reply to

Capitol Complex Nye Bidg., 201 S. Pall Street Carson City, Nevada 89710 Telephone (702) 885-4360



#### STATE OF NEVADA

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State Lands
Mineral Resources
State Parks
Water Planning
Water Resources

COMMISSIONS
State Conservation Commission
State Environmental Commission

# Department of Conservation and Natural Resources

OFFICE OF THE DIRECTOR
CARSON CITY, NEVADA 89710

March 9, 1981

MEMORANDUM

To:

Assemblyman Roger Bremner

Chairman, Assembly Ways and Means Committee

From:

Roland D. Westergard, Director

Subject:

Washoe County Lease

Attached is a copy of a lease between the State of Nevada and Washoe County which we have discussed earlier. Also attached is a copy of Governor List's March 5, 1981, letter to the Chairman of the Washoe County Commissioners stressing that this lease is for a period of three years only.

In our earlier discussions, you indicated that you felt that it was appropriate for the Legislature to also take a position on this. You suggested that perhaps a letter signed by yourself and Senator Lamb would be appropriate to supplement Governor List's letter affirming that the Legislature's intent is that the lease be for a period of no longer than three years.

The lease has been submitted to the Attorney General's Office for approval as to form. I will hold both the lease and Governor List's original letter to Mr. Farr until you and Senator Lamb have the opportunity to consider an accompanying supplemental letter.

RDW:vjw Attachment



The State of Nevada Executive Chamber March 5, 1981

Capitol Complex Carson City, Nebada 89710

The Honorable William Farr Chairman Washoe County Commissioners 1205 Mill Street Reno, Nevada 89502

Dear Bill:

Robert List

Governor

Attached is a lease which has been executed between the State of Nevada and Washoe County for a term of three years.

You will note that there are no provisions for extension or renegotiation of the lease. Under paragraph 13 there are provisions for amendments or modifications; however, my intention in executing this document is that it be limited to a period of three years. The County and all affected parties should be on notice and the record must be clear that the term of this lease is not to extend beyond the termination date set forth in this document.

I am pleased the State can be of assistance in your effort to relieve the crowded jails during the interim while you seek a permanent solution.

Sincerely,

ROBERT LIST Governor



# STATE NEVADA DEPARTMENT OF ADMINISTRATION



# ERT LIST Governor

HOWARD E. BARRETT Director

# CAPITOL COMPLEX CARSON CITY, NEVADA 89710

March 17, 1981

#### MEMORANDUM

TO:

Senate Finance Committee

FROM:

Howard E. Barrett, Chief

**Budget Division** 

SUBJECT: Effect of Federal Budget Cutbacks

Attached are some short statements of the effect of the proposed federal budget cutbacks on some State budgets. The comments are intended to be neutral and should not be interpreted as critical or supportive of the federal cutbacks.

HEB/bdg

**Attachments** 

### **EDUCATION:**

Proposed federal cutbacks that will affect the Department of Education are as follows:

1. Consolidation of various grants to states into a single block grant program for aid to states.

The budgeted amounts of the affected federal funding sources in the Department of Education for the 1981-83 biennium are as follows:

	Fiscal Year 1981-82	Fiscal Year 1982-83
Title I (Disadvantaged)	\$ 5,163,819	\$ 5,218,845
Title IV B and C (Learning Resources)	1,329,144	1,304,402
Title V (Strengthen Administration)	447,312	471,733
Title VI (Handicapped)	<b>2,734</b> ,610	2,951,979
Adult Basic Education	336,658	345,215
Teacher Training	147,258	144,148
Miscellaneous Grants	172,839	179,107
Total	<b>\$10,331,640</b>	\$10,615,429

We now understand that the aggregate funding level for these sources is proposed to be 75% of current policy or over \$2.5 million per year less than we reflect in the 1981-83 Executive Budget. It is difficult to tell, however, the extent to which the State woud have to directly absorb this loss since most of these monies flow through to school districts with the State Department of Education retaining comparatively small amounts for administration only. The establishment of federal ceilings for state-level administration would directly affect the State, but we have no information on that subject as of yet.

2. Twenty-Three Percent Cut in Vocational Education - The 1981-83 Executive Budget includes federal Vocational Education funding as follows:

Fiscal Year	Fiscal Year
1981-82	1982-83
<b>\$2,151,766</b>	\$2,348,654

A 23% cut would cost the State in excess of \$500,000 per year. Once again, the bulk of these dollars are earmarked for subgrants to school districts.

3. School Lunch - The President's proposed reduction is intended to produce at least a 35% saving in federal payments for subsidized child nutrition programs. The amounts reflected in the 1981-83 Executive Budget are:

Fiscal Year	Fiscal Year		
1981-82	1982-83		
\$6,467,959	\$7,025,846		

The amount that the school districts in Nevada could lose exceeds \$2.5 million by 1981-83 if this reduction takes effect.

4. Federal Impact Aid - Nationwide, the attempt is being made to cut impact aid by 45%, which, if uniformly applied, would mean a reduction in excess of \$1.8 million for Nevada School Districts. However, the proposed method of implementation is to eliminate support to school districts in which less than 20% of pupils are from families that live and work on federal property. Such implementation could mean a reduction substantially higher than the \$1.8 million.

### REHABILITATION:

- Federal funds received by the Division of Rehabilitation will be combined into one or more block grants to states. Those block grants are proposed to be 80% of fiscal year 1981 funding.
- Total federal funding for the first year of the biennium is projected at \$5,787,784 and the second year \$5,608,605. With the proposed funding level the first year could be reduced by \$1,157,556, and the second year by \$1,121,721. Four positions which are totally funded by a categorized grant would be eliminated. It would be expected that other positions would also be eliminated.
- The Social Security Disability Adjudication program will not be included in the block grant.

# ENERGY:

- The Energy Conservation programs are to be eliminated for State offices. Nevada has anticipated \$725,000 for each fiscal year. The department does not expect to lose funding until the second year of the biennium.
- The solar program will be reduced by 60%, therefore, the program will be cut from \$180,000 to \$72,000 each year of the biennium.
- The Hydro and Geothermal programs are to be reduced by 35%; therefore, the Hydro program will be reduced from \$52,220 to \$33,943 the first year of biennium and from \$55,288 to \$34,937 the second year of the biennium. The Geothermal program will be reduced from \$50,000 to \$32,500 both years of the biennium. A State match of 15% could be reduced by \$3,795 the first year and \$5,707 the second year of the biennium.

### COUNCIL ON THE ARTS:

The federal support of \$367,433 is not expected to change.

# **COMMUNITY SERVICE AGENCY:**

- The Department of Energy, Weatherization program will be incorporated into the Department of Housing and Urban Development of Housing and Urban Development's Community Development block grant and reduced 40% in fiscal year 1982. The anticipated grant was \$700,000 in fiscal year 1982 and \$805,000 in fiscal year 1983. There will be three positions eliminated in this budget account.
- The Low Income Energy Assistance program and Community Services Administration program will be incorporated into the block grant program and reduced 80% of present levels, a total of \$4,817,708 for the first year of the biennium and \$5,407,000 for the second year of the biennium. This should now be reduced to approximately \$3,854,166 and \$4,325,600 for the first and second year of the biennium.

### **EMPLOYMENT SECURITY DEPARTMENT:**

There are numerous changes that will affect the Employment Security Department but none of these changes will affect the General Fund. Most of these changes involve the payment of the employment benefits. If present funding factors and caseload remained constant with the exception of the proposed cuts, the Employment Security Department would lose approximately 5.5 positions (4.0 in the UI division and 1.5 in the ES division).

The Public Service Employment portion of the CETA program is being proposed for elimination. Currently, there are no CETA PSE participants working for the State. However, the number of CETA administrative positions is expected to be cut from . 23 positions to 15 positions.

### FOOD STAMPS:

Eligibility criteria will be tightened. Currently a family of four is eligible for food stamps with an annual income of \$14,000. Using the proposed criteria the same type of family would be eligible with an annual income of \$11,000. It is estimated that this would drop the current caseload by approximately 250 cases. This would eliminate the need for 1.5 eligibility workers providing the caseload does not increase for other reasons. Other proposed changes such as prorating the first months benefits and determining eligibility calculated on prior months earnings is designed to reduce federal expenditures in the food stamp program. However, the State only participates in the cost of administering the food stamp program, so there will be no effect on State funds due to these changes. It is also mentioned that overall management and monitoring will be improved. This could possibly affect the verification procedures for eligibility; however, not enough specifics are known at this time about this proposed change to estimate its effects.

# AID TO DEPENDENT CHILDREN (ADC):

The changes in the ADC program include counting income of a child's stepparent as a source of support in determing the child's ADC eligibility and benefits. This is estimated to reduce approximately 700 cases from the current ADC caseload. This would eliminate the need for 4.5 eligibility workers plus 1.0 clerical position providing the caseload does not increase due to other factors. The ADC caseload has risen from 12,235 in July, 1980, to 14,135 in February, 1981. A reduction 700 ADC cases would save the State approximately \$315,000 per year in aid payments and approximately \$300,000 per year in the Title XIX costs. It is also proposed that aid payments not be made in amounts less than \$10. This would probably reduce the caseload, but only by a small amount.

### CHILD SUPPORT ENFORCEMENT:

Proposed changes would provide for charging an application fee for non-ADC cases. The amount of this fee is not mentioned. It is also unclear if the fee would be used by the State or have to be transferred to the Federal Government. Incentive payments, now financed completely out of the federal share of collections, would be financed by the State and federal share of collections. The amount of the State's

obligation is not mentioned, but if the split were 50-50 this change would reduce the amount of funds returned to the General Fund by approximately \$57,500 in fiscal year 1982. The collection of alimony along with child support is also being proposed. This is designed to increase income to families therefore reducing the chance that they would require assistance under the ADC of Food Stamp programs.

# TITLE XIX PROGRAM (MEDICAID):

Proposed changes in the Medicaid Program include putting a cap on federal Title XIX expenditures. Currently this program is open-ended. Overall federal expenditures for the period October 1, 1980 - September 30, 1981, would be slightly reduced and would be allowed to grow by only 5% in fiscal year 1982. The amount of growth in the program would then be tied to the rate of inflation as measured by the GNP deflator. If present projections for Title XIX expenditures are correct \$61.2 million (50% federal - 50% State) will be spent for medical care provided in fiscal year 1980-81, \$73.9 million will be spent for fiscal year 1981-82 and \$88.7 million will be spent for fiscal year 1982-83. Assuming a 5% increase in federal assistance for fiscal year 1982 and a 10% increase in fiscal year 1983, a short fall to the General Fund of \$9,600,000 in fiscal year 1981-82 and \$18,000,000 in fiscal year 1982-83 would result providing there is no change in the services provided under the present Title XIX program. Proposed federal changes include modifying federal program requirements which would allow states to have a much larger say in what services would be provided under the Title XIX program.

# TITLE XX PROGRAM (SOCIAL SERVICES):

It is proposed that the Title XX Program be one of the almost 40 federal programs to be included in block grants. Funding for these 40 programs in fiscal year 1982 is proposed to be 75% of the fiscal year 1981 level. No increases are proposed above the fiscal year 1982 level of funding through fiscal year 1986. This would reduce Title XX funding in Nevada from \$8,700,000 in fiscal year 1981 to approximately \$6,600,000 in fiscal year 1982. In addition, the Executive Budget provides for the State receiving \$9,300,000 in fiscal year 1982 and \$9,500,000 in fiscal year 1983. This would be a loss of approximately \$2,700,000 over what was anticipated to be received in fiscal year 1982 and a larger loss in fiscal year 1983. Since a very large percentage of Title XX funding is used by State agencies to help support Social Service programs, additional General Fund dollars will be needed unless programs are cut back.

# CHILD WELFARE AND FOSTER CARE:

It is possible that Child Welfare and Foster Care funds received from the federal government will be included in block grant funding. This would reduce federal funding in fiscal year 1982 to 75% of the fiscal year 1981 level. However, not enough information is available at this time to determine if Child Welfare and Foster Care funding will be included in block grant funding.

# YOUTH CONSERVATION CORPS - DIVISION OF STATE PARKS:

The Youth Conservation Corps program is open to all eligible youth, including urban and rural youth of both sexes, and of all social, economic, racial and ethnic backgounds and is administered by the Division of State Parks. The 1981-83 Executive Budget (page 820) for Youth Conservation Corps reflects \$90,000 of federal Youth Conservation Corps funds in each year of the biennium. If these federal funds are eliminated, the program would also be eliminated as of June 30, 1981.

# YOUNG ADULT CONSERVATION CORPS - DIVISION OF FORESTRY:

The Young Adult Conservation Corps provides year-round jobs for unemployed and out-of-school young men and women, ages 16 through 23, in conservation work on State and County lands and is administered by the Division of Forestry. The 1981-83 Executive Budget (page 841) reflects \$29,383 of federal Young Adult Conservation Corps funds in each year of the biennium. If the federal funds are eliminated, the program would also be eliminated as of June 30, 1981.

### STATE LANDS:

Termination of the HUD Planning Assistance Program.

The 1981-83 Executive Budget for State Lands (page 791) reflects \$40,000 of HUD Planning Assistance funds in each year of the biennium. These funds are used to supplement the salaries of the two Land Use Planner positions. If the HUD Planning Assistance funds are terminated, the General Fund appropriation will have to be increased by \$40,000 in each year of the biennium or the positions will have to be abolished on June 30, 1981.

### HEALTH DIVISION:

Proposed federal cutbacks of 25% in Social Services for fiscal year 1982 will affect various budget accounts under control of the Health Division. A system of block grants is also proposed which will allow the State to establish its own priorities and exercise effective control over these funds. The Health Division is currently budgeted for \$3.5 million for fiscal year 1981, and the recommended budget is \$3.6 million for fiscal year 1982, and \$3.7 million for fiscal year 1983. Assuming that the State would match only available federal dollars, the Health Division would have approximately a \$1.9 million reduction of Social Services funds over the biennium.

# BUREAU OF HEALTH FACILITIES:

All funding received by the Bureau of Health Facilities under Public Health Service Planning for the Certificate of Need Program will be terminated as of July 1, 1981. General Fund dollars totaling \$19,030 in fiscal year 1982 and \$20,087 in fiscal year 1983 are budgeted for matching requirements of the Certificates of Need Program.

# STATE PLANNING COORDINATOR'S OFFICE:

Proposed federal cutbacks in three programs will affect budget accounts under the control of the State Planning Coordinator. The effects of each of the cutbacks are listed below:

- 1. HUD 701 Program All funding received by the State Planning Coordinator's Office under this program will terminate as of July 1, 1981. A total of \$73,000.00 is budgeted to be received each year of the 1981-83 biennium. Funds flow through budget account 101-1017 to local governments and the Division of State Lands. A total of \$40,000.00 is budgeted each year of the 1981-83 biennium in the State Lands budget which is offsetting the need of General Fund dollars.
- 2. EDA 302 Program All funding received under this program will be terminated as of July 1, 1981. A total of \$60,000.00 is budgeted to be received in each year of the upcoming biennium. These funds are used to offset a like amount of General Fund dollars in the State Planning Coordinator's Administrative budget, 101-1010.
- 3. Four Corners Regional Commission Federal funding received for the support of budget account 101-1524 will be terminated effective October 1, 1981. General Fund dollars totaling \$32,700.00 in fiscal year 1981-82 and \$34,000.00 in fiscal year 1982-83 are budgeted for Nevada's share of Four Corners Regional Commission dues in the 1981-83 biennium. These State funds will not be needed due to the lack of federal participation in the Four Corners Regional Commission after September 30, 1981. The two persons supported by these federal funds will terminate no later than September 30, 1981.

# **DEPARTMENT OF TRANSPORTATION:**

Proposed federal cutbacks that will affect the Department of Transportation as follows:

- 1. Urban Mass Transit Administration This program would be reduced by \$81,250 in federal funds which in turn will reduce General Fund match requirement by \$81,250 for the local rail assistance programs for fiscal years 1982 and 1983. (Budget Account 101-6095)
- 2. Transportation Department Administration Federal funds for federal aid used for new construction would be reduced. The need for State funds should not be affected since maintenance work would still be required. The exact impact will not be known until additional information is available. (Budget Account 201-4660)

# DMV - TRAFFIC SAFETY DIVISION:

Proposed federal cutbacks will affect the Traffic Safety Division as follows:

- 1. Traffic Safety Federal Grant Account Funding would be reduced from its current level of approximately \$1,220,000 to \$385,000 annually. Grant programs that are funded through the current federal fiscal year will not be affected. Effective with federal fiscal year 1982 grants that deal with programs such as enforcement of the maximum national speed limit (enforcement of 55 MPH), hazardous material, motorcycle safety training, aid to court systems, and studies for structural improvements to highways will be eliminated. (Budget Account 275-4702)
- 2. Office of Traffic Safety This is the Administrative Account for the Traffic Safety Division. There should be corresponding cutbacks in federal funds in this account based upon the reduction in the number of Traffic Safety grants that will be administered by this division effective October 1, 1981. The exact reduction in this budget account is unknown at this time. (Budget Account 275-4705)