

MEMBERS PRESENT: Chairman Bremner
Vice Chairman Hickey
Mr. Bergevin
Mr. Brady
Mr. Coulter
Mr. Glover
Mrs. Hayes
Mr. Horn
Mr. Marvel
Mr. Rhoads
Mr. Robinson
Mr. Vergiels
Mrs. Westall

Speaker Barengo

GUESTS PRESENT: Mr. Mike Alastuey, Deputy Budget Director,
Mr. John Neill, Budget Division, Mr. Frank
Carmen, Youth Services Division, Mr. Ralph
DiSibio, Director of the Department of
Human Resources. (SEE ATTACHED GUEST LIST)

Chairman Bremner called the meeting to order at 8:00 a.m. and introduced Dr. Ralph DiSibio who distributed a handout (EXHIBIT A) outlining the Department of Human Resources and the requested supplemental and one-shot appropriations.

DIRECTOR'S OFFICE - DEPARTMENT OF HUMAN RESOURCES

Dr. DiSibio addressed the budget for the office of the Director of the Department of Human Resources stating that there are no significant changes except for the deletion of the Management Analyst position, and the addition of the Child Abuse Coordinator. He stated that this position is a direct result of an interim subcommittee headed by Assemblyman Coulter, and that the position would be for this biennium only. He added that the position could also be contracted out.

Chairman Bremner asked Dr. DiSibio how long the Management Analyst position had been vacant. Dr. DiSibio stated that it had been vacant since last summer. Mr. Hickey asked if there were any other vacant positions. Dr. DeSibio stated that there are none at this time.

Chairman Bremner asked what the special project/report line item in the operating category represented. Mr. Alastuey stated that this amount was the residual between the agency's request and the Governor's recommendations for the Child Abuse Coordinator. Dr. DiSibio added that the original request was for \$25,000 of contract money to pay for the person and all of the paper work generated by the position.

Mr. Glover asked for additional information on the legal and court expense category, stating that the Governor recommended \$41,000 and \$42,000 and the agency requested \$35,000. Dr. DiSibio stated that this is a result of the recommendation of the Attorney General to make the Deputy Director of the Department of Human Resources responsible for coordinating the activities of all Deputies of the Department, thus an increase in the salary of the position.

Mrs. Hayes asked for additional information on the out-of-state travel budget request. Dr. DiSibio stated that the agency had requested \$11,000 but that the Governor recommended no funds be appropriated and that all out-of-state travel be consolidated in one account.

Mr. Glover asked if a request had been made during the last biennium for approval of a trip that had already been taken. Dr. DeSibio stated that each trip must be previously approved by the budget office and money must be allocated for it prior to the trip being taken. Mr. Glover asked if any trips were taken without

prior approval during the last biennium. Dr. DiSibio responded that he did not believe that this had occurred.

Dr. DiSibio addressed the supplemental request of \$1,980 needed to pay bills incurred by his office in fiscal year 1979 prior to his taking office. He stated that \$204.35 to the SOC Leasing Company was for the copier in his office and due to an accounting mix up was submitted for payment after the budgets were closed for that time period.

He further stated that Central Data Processing was claiming \$1,506.49, for services rendered to Juvenile Community Services Division. He said efforts were made to have the claim paid out of federal funds but were denied, and that the budgets were closed when the claim was presented for payment.

Mr. Glover asked if Dr. DiSibio had received any prompting from CDP to ask for a supplemental appropriation and an explanation of why the bill couldn't be forgiven. Mr. Alastuey stated that CDP made no request of this sort, and further stated that the amount could not be wiped off the books due to the accruable nature of funding sources within CDP and the distortion of the federal cost allocation plan that would occur. Mr. Glover observed that the funds would be extra at this point if CDP were to be reimbursed. Mr. Alastuey stated that it would be a retroactive increase to the amount carried forward by CDP from 1978-79 into 1979-80.

Chairman Bremner asked if there were any reversions or carry overs in these categories for those years. Mr. Alastuey stated that there were about \$16,000 in carry overs.

Dr. DiSibio explained that the \$270.00 due to the travel agency was incurred during a recruitment program for hiring the head of the MH - MR operation. He added that he directed two persons to travel to Lincoln, Nebraska to interview the prospective employee.

Mr. Glover asked if the travel agent had ever been paid and if not had Mr. Edmondson been asked to pay it out of his pocket. Dr. DiSibio stated that the bill has not been paid but has been discussed with Mr. Edmondson and the conclusion was that if he paid the bill from his own funds that he would not receive reimbursement from the State. Mr. Glover stated that it is not good business policy for the State of Nevada to have had this business's money tied up for two years and the matter should be cleared up as soon as possible in some way. Mr. Hickey added that this type of thing has shown up in the audit reports and he wants to see a thorough investigation of how these criticisms are being met by the agencies. Chairman Bremner pointed out that an opinion on the matter has been requested from the Attorney General.

Dr. DiSibio introduced Frank Carmen, Director of the Youth Services Division who addressed the committee with an introductory statement. (EXHIBIT C)

INNOVATIVE YOUTH GRANT PROJECT

Mr. Carmen explained the Innovative Youth Grant Project. He explained the \$60,000 appropriation in Fiscal Year 1980 was distributed as follows: Juvenile Delinquency Education, Washoe County \$1,000; Marion Bennett Youth Program, Clark County \$47,000 and National Council of Juvenile Court Judges \$3,000. He said that in Fiscal year 1981, the Marion Bennett Youth Program received \$47,000 and the Douglas County Juvenile Probation Department received \$13,000. He finished his remarks by saying that the Governor was not recommending continuation of the program. Mr. Robinson asked if there was any followup on how the funds were spent by the different recipients, the effectiveness of the different programs and if the state monies had been used as seed funds to get matching federal funds. Mr. Carmen stated that there was

followup and that about 65% of the goals had been met. He further stated that vocational education, counseling, on-the-job training, GED instructions, GED awards, and employment opportunities were provided to 20% of the clients in the program. Dr. DiSibio stated that the funds had been used with various groups throughout the state to keep youth out of institutions. Mr. Robinson further asked if the figures in the reports were gathered from reports given to the agency or did the agency actually do their own audit. Dr. DiSibio stated that the Division used both onsite collection of data as well as reports supplied to them for this evaluation.

Mr. Vergiels asked if any of the kids in the program did work on staff property illegally. Dr. DiSibio stated that nothing of that sort went on in this program. Mr. Carmen added that none of the information reviewed indicated any misappropriations of this sort.

Mr. Hickey asked if there was a system to distribute the funds in certain amounts at certain times. Dr. DiSibio stated that there is a system and that none of the funds are allocated to management. Dr. DiSibio and Mr. Carmen stated that they would provide these figures to the committee.

YOUTH SERVICES DIVISION

Mr. Carmen addressed the Youth Services Division budgetary requests. He stated that under NRS 232.420 the division was charged with the responsibility of overseeing and coordinating the activities of six youth serving bureaus. (EXHIBIT C)

Mr. Glover asked how many boys are presently in the Elko facility and how this population level is maintained. Mr. Carmen stated that there are presently 160 boys in the center, however as recently as two months ago, there were 190 boys there. He further stated that the population level is maintained through certain accelerated programs, i.e. early releases and transferring kids that are inappropriately placed.

Mr. Glover asked if these alternatives had been explored at the other facilities. Mr. Carmen stated that they are using similar programs and also are exploring the possibility of opening up a new facility in the Northern part of the state to accommodate the overflow placements. Mr. Carmen stated that in lieu of this, efforts are being made to increase community support, probation subsidy funds, and alternate placement funds. Mr. Glover further commented that the current probation subsidy funds allotted are \$863,000 and \$967,000 with the governor's recommendations being \$803,000 and \$629,000. Dr. DiSibio responded that it is a difficult situation because there is no increase in probation subsidy, but yet there is an increase in the number of juveniles.

Mr. Glover stated and Mr. Bergevin concurred, that it seems that the state is in a position where they can't afford not to increase probation subsidy and alternative placement programs, because if it isn't done at this level then it will be expended at the state prison level, where the costs are much higher for adult programs.

Mr. Hickey asked if the Division budgets included funds for the superintendents perquisites. Mr. Carmen stated that the superintendents of the Nevada Youth Training Center and the Nevada Girls Training Center are provided with housing. Mr. Hickey pointed out that the 1979 Legislature had eliminated the Children's Homes Superintendent's perquisites. Dr. DiSibio responded that the Northern and Southern Children's Homes have been eliminated with regard to the prerequisites and conditions stated in the audit report have been met.

Chairman Bremner commented on the increase in the data processing costs for the continuation of the juvenile justice information system and asked if the programs were being enhanced. Mr. Carmen stated that this system had been developed under a federal grant which is running out, and they are under the direction of a subcommittee to strengthen the program and continue its services in providing not only in house statistics but state-wide delinquency and crime rate statistics as well.

Chairman Bremner asked for information on the interstate compact agency request. Mr. Carmen stated that this will be taken care of under another bill that will set money aside in the Governor's budget for this purpose. Mr. Alastuey added that NRS 214.040 provides that funds can be paid from statutory contingency funds for costs of returning runaway juveniles under the interstate compact.

Mr. Carmen explained the in-state travel request saying that some travel is expended for travel of the Youth Services Advisory Board for Child Care. Chairman Bremner asked what the attendance was at these meetings and Mr. Carmen stated that the attendance is very high.

Mr. Carmen addressed the Division's supplemental request. Chairman Bremner asked about the special report funds that are requested. Mr. Carmen stated that an annual report required by statute is in the process of being published and said that these funds are to greatly improve the report. Chairman Bremner requested a breakdown on all categories and how much each category comprises of the supplemental request.

Mr. Robinson asked what would happen if the supplemental appropriation is not approved. Dr. DiSibio commented that the division had no previous record to go by so it was felt that coming before the committee to request supplemental funds was proper in the event they ran short of funds. Mr. Carmen said that if the budget currently before the committee were approved in tact, the Division would not need any future supplementals.

Chairman Bremner called the attention of the committee to the Youth Services Division Budget once again, and the interstate compact line item. He showed the committee SB61, the legislation previously referred to, and pointed out that the fiscal impact was estimated at \$38,000 and that the amount requested in the budget was \$29,715. He observed that there appeared to be monetary savings. Dr. DiSibio stated that only the cost of airline tickets necessary to transport youngsters from place to place would be expended and that the balance will be reverted. He further stated that there is no way of knowing how many or when it will be necessary to transport youth from place to place under the interstate compact. Mr. Carmen added that in addition to the \$29,000 to pay for tickets and busses there is a need for a person to administer that, while currently there are only 2 people in the state coordinating this, the salary of a person to perform this function will be added to the Youth Services Budget.

Mr. Robinson asked if each child is escorted by a companion to their destination. Mr. Carmen stated that an adult has to accompany younger children. He added that generally the youngsters are wanted by the law for some reason, from juvenile courts, runaways, etc. He also commented that when it is possible, efforts are made to collect some fees from the parents; however, when there are no parents involved or the parents don't want the child, it simply becomes a jurisdictional swap. Mr. Robinson asked if restitution had ever been received from parents. Mr. Carmen stated that he is not aware of collections of this sort; and stated that juvenile courts are able to collect some fees sometimes. Mr. Marvel asked if the department could go back to the parents for restitution. Mr. Carmen stated that minimal attempts could be made but that no legal vehicle existed to force restitution.

Mr. Horn asked how many trips per year are made for this type of matter. Mr. David Bash, Chief of the Nevada Youth Parole Bureau stated that he did not know what the figure was but that he would provide this information to the committee through Mr. Carmen.

Chairman Bremner directed the attention of the committee to page A16 of the budget reflecting a fiscal year 1980 expenditure of \$802.40 from the Statutory Contingency Fund for expenses relating to the interstate compact on juveniles, and again questioned the proposed \$38,000 annual cost shown in SB61. Mr. Alastuey stated that this amount was the amount born by statutory contingency and did not include all other compact costs.

Mr. Hickey asked what percentage of the people transported are delinquents or wards of other states and if the other states paid for transporting their kids. Mr. Carmen stated that they are all wards of other states and added that if Nevada is anxious to get that juvenile back to his jurisdictional state then Nevada pays for the cost of transporting. Mr. Hickey stated that the interstate compact dictates that the state to which the juvenile is returned shall be responsible for the payment and requested information on what was being done to collect these fees. Mr. Carmen stated that the other state's sometimes send the tickets for transporting the youth and that Nevada does not publicize that funds are available to the juvenile court's to use for this purpose. Mr. DiSibio stated that the agency will provide the committee with a report of what kinds of youngsters are transported, where they came from, and who paid for what.

PROBATION SUBSIDIES

Mr. Carmen stated that the amount being recommended is \$629,370. Mr. Carmen stated that \$174,000 of an Law Enforcement Assistance Administration (LEAA) restitution grant is also included in the budget but is not part of the probation subsidy funds and will be gone by December of 1981. Dr. DiSibio stated that this amount was the same as had been approved in the previous two years.

Mr. Glover stated that basically it appears to be the philosophy of the Governor's Budget Office that probation subsidies are low priority. Mr. Carmen stated that probation subsidy is a cost effective program and Dr. DiSibio added that this program did receive priority because funds were not reduced like many other programs.

Mr. Glover asked if the adult parole and probation funds were being increased. Mr. Alastuey stated that some areas have been reduced but that depending on the quarterly sales tax revenues, some of these areas may be reexamined and supplemented at a later time. He further stated that this is only one portion of the judicial budget which reflects a cut, as opposed to a total overview of the entire department.

Mr. Bergevin stated that he concurred in Mr. Glover's statement that the funds should be expended on the youth programs rather than later at the state prison level on adult programs.

Mr. Hickey requested the growth projections in the crime rates in the different judicial districts and the use of this service in these projections in the formation of this budget. Dr. DiSibio referred Mr. Hickey to page 346 of the Budget for the breakdown of the judicial districts. Mr. Carmen added that the recommendations of the legislature subcommittee had been followed when asking for a 20% increase over the previous year's allotment. Mr. Carmen stated further that his department would coordinate this information and provide it to the committee.

Mr. Robinson asked if the LEAA grant funds were definitely going to be expended by the end of 1981 and if contacts had been made with the State Senators in Washington, D.C. to see about getting new funding. Mr. Carmen stated that the funds will be exhausted in December of 1981 and that this included a 3 month extension.

Mr. Carmen further stated that they had been in touch with Federal people but that at this time there is total uncertainty as to what funds will be available.

Chairman Bremner stated that the Human Resources budgets would be divided into two subcommittees. The first dealing with mental health and mental retardation, youth institutions, and health and aging, will be chaired by Mr. Vergiels with Mrs. Hayes and Mr. Bergevin as members. The second will deal with welfare, rehabilitation and the Director's office, chaired by Mr. Robinson, with Mr. Horn and Mr. Brady as members.

Chairman Bremner introduced Mr. Bob Estabrook of the Douglas County Probation Department who spoke to the probation subsidy requests. Mr. Estabrook distributed a handout (EXHIBIT B) and spoke to the committee as to the contents of the handout.

YOUTH PAROLE

Mr. Frank Carmen addressed the Youth Parole budget and stated that the recommended budget of \$482,000 represents a \$7,000 increase. He stated that nearly the entire amount is for the increased operating costs due to increased rent, utility and communication costs and that new positions or programs are being funded, in fact one position is being eliminated in the Reno office.

NEVADA GIRLS TRAINING CENTER

Mr. Carmen addressed the Nevada Girls Training Center budget and stated that the home functions 24 hours per day, seven days per week with a staff of 50. Efforts have been made to reduce the average length of stay in the facility from eight to six months. He further stated that over \$60,000 of the recommended increase of \$160,000 results from an increase in projected salary increases, overtime, and an additional 3 positions which had been previously approved as an emergency item by the interim finance committee. He added that there is a \$20,000 increase in utilities, food and communications and a \$30,000 increase in the school district program in Lincoln County. Mr. Carmen stated that the Nevada's Girl Training Center (NGTC) opened up a fifth cottage for girls as a result of increased commitments, with the population remaining at approximately 90 girls. He added that internal efforts have been implemented to reduce the population by speeding up the program and utilizing Home of the Good Shepherd.

Mr. Robinson asked if the decrease in the amount of time girls are staying in the program is a result of good counseling or these accelerated programs. Mr. Carmen stated that the programs are being accelerated due to increased demands for placement by the juvenile courts, and girls who have been in the facility for an extended period of time are being placed elsewhere in state facilities.

Mr. Hickey asked what would happen if placements were increased at the institution over capacity. Mr. Carmen stated that there is a backlog of placements at the juvenile court level and if the influx of new placements is greater than the terminations, then the amounts requested in the budget would not be sufficient to run the Girls Center and the capacity of the facility would be insufficient. In addition, he pointed out that with the increased population, a security risk exists to the staff, and the superintendent himself is actually working shifts.

Mr. Glover asked what kind of turnover existed in the staff and what effects the shortened programs was having on the clients. Mr. Carmen stated that the turnover rate is 50% or more, attributed it partially to the locale of some of the institutions and partially to the salaries being offered. Dr. DeSibio stated that the salary problems have been addressed recently with some increases to the Group Supervisor level.

Mr. Carmen further stated that it is too early to tell what the effect of the shortened program is other than in a general sense it does not appear to have any immediate problems. Mr. Glover asked additionally if any girls under the age of eighteen were being certified to the audit authority programs. Mr. Carmen stated that very few have been certified.

Mr. Hickey asked what effect the projected growth and the MX impacts would have on the crime rate and the juvenile systems. Dr. DiSibio stated that a report has been prepared for the MX Office and the Federal Government indicating what the anticipated impact will be, both in terms of social service systems as well as financial impact, with all divisions of the Department contributing to the report.

Chairman Bremner requested information on the large increase in the Lincoln County School District line item. Mr. Carmen stated that the increases are based on the contracts within the school district, indicating that the county has given the teachers raises, which the state has to pay. Chairman Bremner stated additionally that there are 10 teachers and 1 principal for 100 pupils plus extra Federal money for counselors. Dr. DiSibio commented that an analysis has been done and forwarded to Mr. Bible indicating that the cost for the state to run the program would be similar. Chairman Bremner added that the present contracts end July 1, 1981 and new contracts will be negotiated at that time. In addition he asked Dr. DeSibio to supply the committee with the Lincoln County School Contracts and a breakdown of the teachers and their salaries. Dr. DeSibio stated that this has been requested.

Mr. Horn asked what the need was for an assistant superintendent. Mr. Carmen stated that the position has been cut out in the Governor's recommendation but was supported by the department because of the work responsibilities being held by the superintendent himself. Dr. DiSibio commented that when the population was only 53, the position of assistant superintendent was abolished, however, the population has grown now to the point where the assistant superintendent position should be reinstated, and thus the request for such a position had been made.

Mr. Horn additionally requested how long the girls attend school each day. Mr. Carmen stated that the program runs from 8:00 a.m. until 3:00 p.m. for the entire population of the school who range in ages from junior high to sophomore age. Mr. Horn asked if it would be easier and more economical to hire their own teachers. Mr. Carmen stated that the classrooms are actually on the institution grounds in a confined situation. Mr. Horn further stated that it still seemed more feasible to hire their own teachers and pay them the highest salaries for teachers in the state and still be money ahead. Dr. DiSibio stated that this has been considered and this information will be provided.

Chairman Bremner pointed out that in addition to this contract the Lincoln County School District was also receiving entitlements from Title I and could count the girls on their average daily attendance to receive more funds from the Distributive School Fund.

Mr. Robinson asked about the group insurance rates on the 50 employees, and stated that they seem to be running higher than on other state employees. Mr. Alastuey stated that the standard rates were applied uniformly to all agencies.

Mr. Robinson asked about the overtime and holiday pay, and the reason for the decrease. Mr. Alastuey stated that \$34,000 was charged to overtime and \$14,000 was charged to holiday pay and that this is an accounting aberration. He stated that many of these charges are paid after the actual time is accrued.

Mr. Vergiels stated that this is assuming that the staff is complete and there is no need to hire for overtime and holidays; as opposed to the institutions that are located in areas where there are no additional personnel to hire and overtime must be filled by existing staff members.

Mr. Robinson asked what the request for \$15,000 for window replacement was for, none having been made for any other years. Mr. Carmen stated that each year the request has been put in for Lexan windows (an unbreakable substance to replace glass windows) and each time it has been denied.

ESEA TITLE I FUNDS BUDGET

Mr. Carmen addressed the requests made in the ESEA Title I budget and stated that the Federal funds would be passed through this department to reimburse the Lincoln County School District for providing special education and counseling for certain girls enrolled there. He further stated that this is in addition to the other teacher contracts.

Mr. Glover asked if this would be the mechanism to reimburse the state if MX does come. Dr. DiSibio stated that the ESEA Title I funds are for disadvantaged youth specifically.

Mr. Glover asked how many girls in Caliente qualified for special education and how the funds were allocated. Dr. DiSibio stated that he did not know but would provide those figures. Dr. DiSibio stated that the funds are distributed from the Department of Education and are apportioned by a formula used in that department. Mr. Carmen added that the Department of Education did do an analysis of the population at Caliente and indicated that 25% of the girls have learning disabilities, 16% had mild to severe emotional problems and 7% had strong to severe emotional problems.

Mr. Bergevin asked if in effect we were paying for the education costs twice, once through the Distributive School Fund allocation to the Lincoln County School District and once through the Girls Training Center Contract. Chairman Bremner stated that the subcommittee has been directed to look into this area very closely.

NEVADA YOUTH TRAINING CENTER

Mr. Carmen addressed the budget and stated that this 24 hour per day, 7 day per week program is requesting \$2,600,000 which represents an increase of \$304,000. He added that the capacity of the facility is 160 and measures have been implemented to maintain this population level, procedures similar to those being used at the Girls Training Center. He stated that the request for \$117,000 for utility bills is as a result of the increased cost in heating oil and electricity. Additionally he stated that no new positions or programs have been implemented, and that one position has been reclassified to that of maintenance person.

Mr. Vergiels asked if there was still a librarian at the facility funded by the state library. Mr. Carmen stated that this is correct. Mr. Bible commented that the position was funded last year from the General Fund.

Mr. Burgess was introduced by Mr. Carmen who responded to Chairman Bremner's question with regard to the increased utilities costs. Mr. Burgess stated that the system is a central heating system that provides heat to 7 buildings, and the major source of consumption is this system. The projected cost is based on the actual number of gallons of fuel used and the estimated cost increase.

Chairman Bremner asked if any of the recommendations of the energy savings audit had been implemented. Mr. Burgess stated that there are no funds available to the agency to replace equipment and make the suggested changes. Mr. Carmen added that

this is probably an underprojection in the sense that Sierra Pacific is in the process of taking over the power in the Elko area and it has been stated by Sierra Pacific that the power could triple. Mr. Gover requested a copy of the energy audit which Mr. Burgess stated he will supply.

Mr. Al Butler, Business Manager at the Youth Center, stated that 128,612 gallons of heating fuel was used last year at a cost of approximately \$1.07 per gallon, and it is projected that the cost will be \$1.25 per gallon this year. He added that the gallonage used last year was the least amount used in 7 years due to the mild winter. Additionally he stated that the power bill was \$34,534 last year and if Sierra Pacific implements their cost increases, that cost will go to \$87,127 per year.

Mr. Horn asked for additional information on the furniture and equipment costs. Mr. Carmen stated that this is primarily for replacement items for everything from bunkbeds to desks.

Chairman Bremner asked if the facility ran its own school system. Dr. DiSibio responded that the facility did have its own school system.

Mr. Glover asked if there was a limit of commitments to the institution set by the courts. Mr. Carmen stated that the statute gives the impression that once the facility is filled to capacity, it can refuse further placements. He added, however, that the juvenile courts can still refer youths to the State of Nevada so the Youth Services Division is required to find a place for the referrals and every effort is made to do this.

Mr. Brady observed that the boys in Elko cost \$15,000 per boy per year and the girls cost \$19,000 each per year, which is more than the state prison and suggested that the subcommittee should look into the fact that the Home of the Good Shepherd's cost is costing \$7,200 per year per person and foster care is \$3,000 per year. Dr. DiSibio stated that foster care is definitely a more cost effective procedure but states further that the kinds of girls differ as to what type of supervision they need, it depends on where they are placed. He said that the Home of the Good Shepherd is staffed with nuns and other volunteers for which there is low pay or no pay. He further stated that the least restrictive environment is the most cost effective but added that the recidivism rate is still quite high even with the girls placed in institutional situations.

Chairman Bremner asked Dr. DiSibio to provide the subcommittee with the education information costs, which Dr. DiSibio stated he would provide.

YOUTH TRAINING CENTER ELEMENTARY AND SECONDARY EDUCATION ACT TITLE I

Mr. Carmen addressed the budget and stated that the ESEA funds are passed through the Department of Education to the Nevada Youth Training Center.

YOUTH TRAINING CENTER FARM CONTINGENT

Mr. Burgess addressed the budget requests and stated that the farm contingency fund has been in existence for years and further added that it is a continuing fund that is carried forward from year to year. Mr. Alastuey stated the budget was placed in a category by itself this year because the program is predicted to become more active this biennium. Mr. Marvel asked what the animal farm sales totalled. Mr. Burgess stated that the farm has not been actively operated for the last four years, and prior to that a few ton of hay was sold to collect revenue for the program.

ALTERNATE PLACEMENT FUNDS

Mr. Carmen stated that there is \$606,000 being recommended for alternative placement and added that this is primarily used for purchasing community base care for juveniles who might otherwise be placed in state institutions. He further stated that these recommended amounts reflect a substantial increase pursuant to a recommendation to the Governor's Management Task Force recommendation.

Chairman Bremner asked for further information on the number of girls in the Good Shepherd Home. Mr. Carmen stated that \$125,000 earmarked for Home of the Good Shepherd was turned back this past year, because it was not used. He stated that it was not used because there were no openings in their facility due to one of their cottage couples leaving, resulting in the closure of one of their dormitories, thus eliminating placement accommodations for 12 girls.

Mr. Hickey and Mr. Vergiels addressed the problem of placement of girls in the Home of the Good Shepherd. Mr. Vergiels stated that the Home of the Good Shepherd's average placement being 10.8 and their requests for increased reimbursement for each placement does not coincide with their previous statements and figures submitted for the last biennium. Dr. DiSibio stated that there are problems in getting Home of the Good Shepherd to accept girls when they are requested to do so, and that due to this type of problem, a new cottage was proposed to be opened at Caliente. He further stated that Home of the Good Shepherd was requested to take 5 of the least restrictive girls from Caliente at a time when there were vacancies at Home of the Good Shepherd. The request was denied.

Mr. Robinson asked for more information on the outside agency care and an explanation as to how the teaching parent homes are to be operated. Mr. Carmen stated that this is a new program, with approximately 5 placements in each home, the program being a cooperative agreement between mental health and the youth parole bureau. Mr. Carmen stated that the homes are to be functional by July 1, 1981.

NORTHERN NEVADA CHILDREN'S HOME

Mr. Carmen addressed the recommended budget of \$670,000 for the Northern Nevada Children's Home and stated that it represents an overall increase of approximately \$56,000, further adding that the increase is due to projected salary increases as well as the inflationary increases in food, utilities and communication costs. He stated that the program reflects no new programs or personnel being requested.

Mr. Vergiels asked if the relief couple supplied during the last session worked out for the agency. Mr. John Aberasturi, Superintendent of the Northern Nevada Children's Home, stated that the relief person was successful.

Chairman Bremner asked if the utility budget requested was going to be sufficient, considering that it reflects only a 14.5% increase. Mr. Carmen stated that this was the best projection that could be offered by the department and they hoped that it would be sufficient to meet the needs of the facility.

Mr. Glover asked what type of turnover is being experienced with the cottage couples. Mr. Aberasturi stated that most of the couples employed are staying, however there has been some problem with turnover in the 5 day per week workers.

Mr. Hickey asked if matters stated in Audit Report number 21 had been met by the agency. Dr. DeSibio stated that all matters addressed in the report had been met and a report has been sent to the legislative commission.

SOUTHERN NEVADA CHILDREN'S HOME

Mr. Carmen stated that the recommended budget of \$654,000 for the Southern Nevada Children's Home represents an overall increase of approximately \$43,000. The increase is due primarily to projected salary step adjustments, along with inflationary increases in items such as food, utilities and communications. He added that the budget reflects no new programs or positions.

Mr. Glover asked how many of the children placed in this facility are from outside of Clark County. Mr. Bruce Alder, Director of the Southern Nevada Children's Home, stated that at this time there are several from Nye County, with the bulk of the children coming from Clark County.

Mr. Horn asked why the salary increases for the cottage couples is so small when the increases recommended for the superintendents are so large. Mr. Alastuey stated that the increases reflected in the budget for the classified salary do not reflect the pay package increases proposed by the Governor.

Mr. Hickey asked if conditions stated in the audit report on the Southern Nevada Children's Home had been met and if a report had been filed. Dr. DiSibio stated that each of the conditions has been responded to and have been taken care of.

Mr. Rhoads asked why the medical and dental allocation is so much higher than in the past, Mr. Bruce Alder stated that the children are moving through the facility so fast that the constant turnover in clients brings into the facility a constant flow of medical and dental problems. He added that the children's medical and dental needs are evaluated and treated prior to the child being placed in group homes or with families for adoption. He further stated that the current costs of medical and dental services has increased.

Mr. Hickey asked why the travel requests were increased for the Southern facility so much greater than for the Northern facility. Mr. Aberasturi stated that there are many children in the Northern facility from Clark County and the social workers have to travel for periodic court reviews.

Mr. Hickey then asked why children from Clark County are placed in the Northern facility. Mr. Aberasturi stated that it is probably because the Southern facility is full at the time the child needs placement.

Mr. Hickey suggested the cost efficiency of placing additional bids in Clark County rather than paying travel costs be investigated. Mr. Hickey directed the same question concerning travel to Mr. Alder. Mr. Alder stated that all of the children placed in the facility are subject to a 6 month review and the funds in travel are spent for social workers to travel from Boulder City to Las Vegas for these periodic reviews. He stated that the social workers are in court every week on reviews, in addition to other court proceedings involving termination of parental rights and adoptions. Mr. Hickey asked if it would be more cost effective to have a person in Clark County for this purpose in lieu of the traveling. Mr. Carmen stated that the department has only 2 social workers assigned to service each home and the need for the workers to be with the children is of greater importance.

Mr. Robinson asked for information concerning the stipends listed under travel. Mr. Alder stated that the funds under this category are for allowance for the children and the travel portion is to transport a child in an agency vehicle within the state, adding that the major portion of the funds is for the children's allowances.

Chairman Bremner asked what the dues and registrations are spent on. Mr. Alder stated that these funds are used for paying club dues for the children, etc.

Mr. Robinson addressed the agency's request to purchase drapes and carpets and stated that perhaps reconditioned drapes and carpets could be obtained from the MGM in Las Vegas.

Mr. Frank Sullivan of the Washoe County Probation Office addressed the committee with concerns of his department and stated that additional information will be provided to the subcommittee.

PAY PACKAGE

Chairman Bremner introduced Mr. Bob Gagnier, Executive Secretary of the Nevada State Employees Association, who addressed the committee with respect to the proposed pay package described in a handout (EXHIBIT D). He added that since 1971, the Legislature established a cost of living base year of October 1 to September 30. He further stated that the State Employee's proposal is seeking \$100 per month, per individual employee plus 10%, which will average 18.3%, as opposed to the actual cost of living having gone up 19% during the last two years. In addition he stated that the NSEA is asking for 12% in the second year, adding that the last time a flat dollar amount was given to Nevada State Employees was July 1, 1970, at which time a \$50 per month increase was given to all employees. Mr. Gagnier stated that the type of inflation that is present hits hardest at the lowest paid employees, thus a flat dollar amount is most beneficial to these employees as opposed to a percentage increase which is most beneficial to the higher paid individuals. He added that the average salary is \$15,800, but 56% of the employees make less than \$15,800. In addition, he addressed the turnover statistics that are available to the committee from CDP and added that the turnover 10 years ago was 9% in response to a question asked by Mrs. Hayes of Mr. Wittenburg at a previous hearing. He stated that the turnover rate in the 70's was between 9 and 12 percent until the last two years, at which time it has gone up to 23% and 21% respectively. He added that the number one cause of turnover is poor salary, cronyism, poor management, and favoritism in promotions. He further stated that the entry levels are out of line because additional steps were added at the top of the salary scales by the Budget Division, with no increases being programmed into the beginning steps.

He stated that the pay package accelerates movement of persons in grade 27 and below, however this does not help the crafts areas in grade 30. He stated that there is a need to drop the first three full steps in the pay plan, this accommodating 4,300 employees who are now in the first 3 steps, however this is not a part of the current USEA proposal, being unrealistic at this time.

Chairman Bremner asked what the dollar figure is on the \$100 plus 10%. Mr. Gagnier stated that there is a 25% difference between the SNEA proposal and the cost of living proposal of the administration. He stated that the subcommittee will be supplied with a list of the classifications which SNEA feels should get additional increases.

Mr. Robinson asked what impact this will have on NIC contributions and other salary deductions. Mr. Bible stated that deductions based on the amount of the salary will increase by the same percentage, however, group insurance will not be affected.

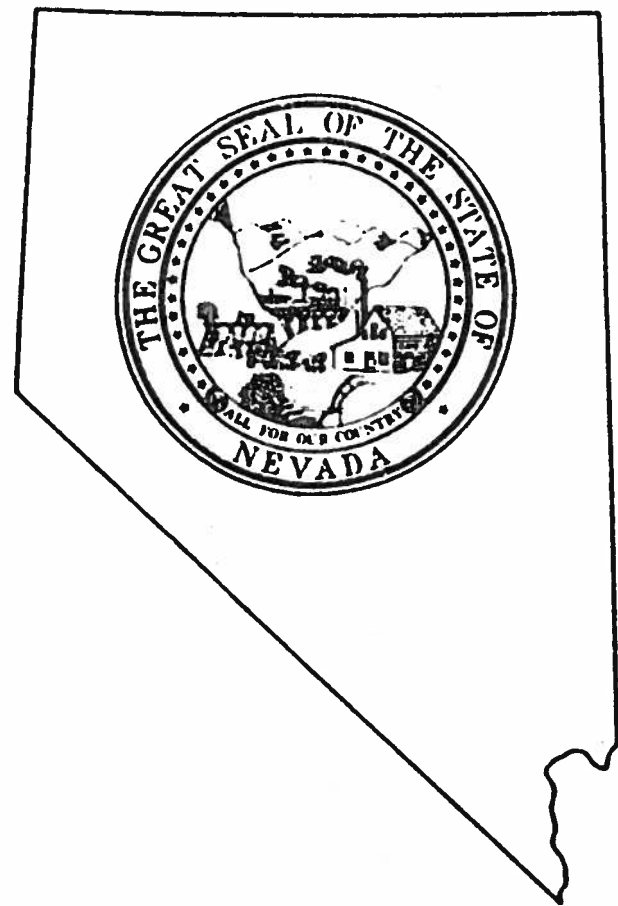
Chairman Bremner introduced Mr. Wittenberg, Director of State Personnel, who stated that the flat dollar amount increases creates a situation where many of the classes would be ahead of the prevailing rate also but not as many, such as accounting, clerical, and technical level. He stated that it is important not to be ahead of the prevailing rate. He added that Account Clerk, Management Assistant I and Engineering Technician II, come out under SNEA proposal with a 22% increase. He added that inflation during this period of time has only been 18 plus percent. He further stated that the cost is \$8 to \$10 million dollars for the pay package.

Chairman Bremner stated that the Wage and Salary Subcommittee will be composed of himself, Mrs. Hayes and Mr. Marvel.

Chairman Bremner adjourned the meeting at 11:30 a.m.

July 1, 1981 thru June 30, 1983

DIRECTOR'S SUMMARY



STATE OF NEVADA

Human Resources

TABLE OF CONTENTS

- Overview of the Department of Human Resources
- Organizational Chart of the Department
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- Supplemental Appropriations
- Capital Improvements
- Expenditures Cumulative by Division
 Years 1974 thru 1983
- Revenues by Type and Percent of Total
 Years 1974 thru 1983
- Chart of Boards and Commissions
- Position Description for Child Abuse Coordinator

OVERVIEW

OF THE DEPARTMENT OF HUMAN RESOURCES

The Department of Human Resources exists to prevent and resolve the social and health problems which inhibit the physical, mental and social well-being of the people of Nevada.

Through its' divisions and offices, the Department provides services in the states' 17 counties either at one of several locations or, where caseloads do not warrant, through a program of outreach services.

Most Nevadans are able to cope with their individual, family and community problems. For those who require assistance however, the Department will identify and provide appropriate services. This includes:

- Prevention ● Rehabilitation
- Maintenance ● Information & Referral Advocacy
- Control ● Health Care

Services are directed towards:

- ...The abuse of alcohol & drugs
- ...The mentally ill/mentally retarded
- ...Neglected & abused children
- ...Physical & mentally handicapped
- ...The poor
- ...Retired & aged
- ...Troubled youth

The Department consists of six operating divisions and the Office of Health Planning and Resources.

Aging Services Division

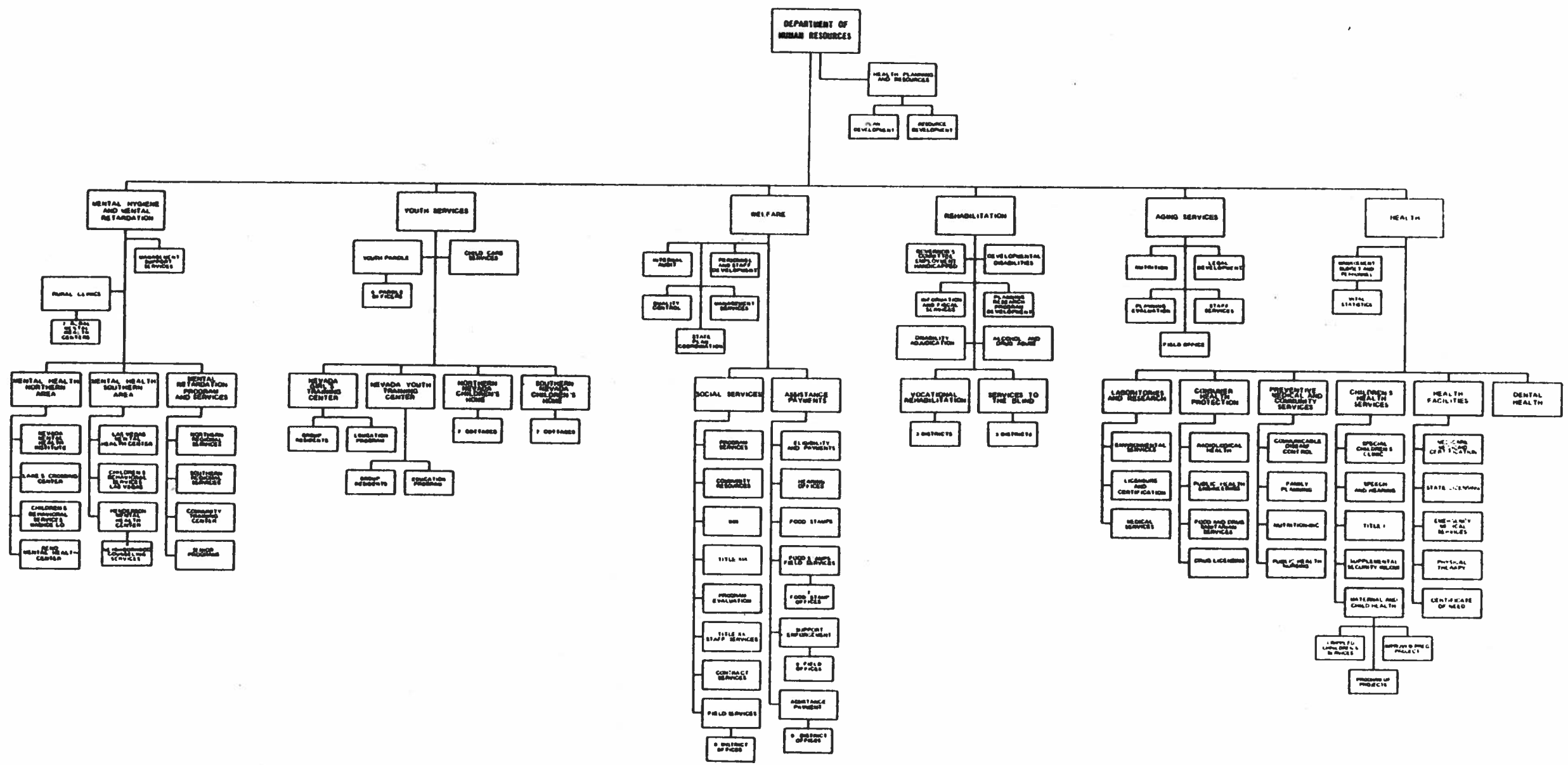
Health Division

Mental Hygiene/Mental Retardation

Rehabilitation Division

Welfare Division

Youth Services Division



DEPARTMENT OF HUMAN RESOURCES - KEY PERSONNEL BY DIVISION

DIRECTOR'S OFFICE

Ralph R. DiSibio, Ed.D., Director Carson City 885-4730
 Bing Oberle, Ph.D., Deputy Director Carson City 885-4730

Health Planning & Resources
 Myrl Nygren, Administrator Carson City 885-4720

AGING SERVICES

John McSweeney, Administrator Carson City 885-4210

MENTAL HYGIENE/MENTAL RETARDATION

Jerome Griepentrog, Administrator Carson City 885-5943

Northern Area Mental Health Coordinator
 Dr. Rebecca Jankovich, Administrator Sparks 784-4753
 Dr. Randall Foster, Medical Program Director Sparks 322-6961
 Nevada Mental Health Institute Sparks 322-6961
 Reno Mental Health Center Reno 784-6425
 Children's Behavioral Services-Washoe Co. Reno 784-4711
 Mental Offender Facility Reno 784-4701

Mental Retardation Services
 Dr. Dan Payne Carson City 885-5943
Sierra Developmental Center
 Dr. Dave Luke Reno 784-4791
Desert Development Center
 Las Vegas 870-0220

Southern Area Mental Health Coordinator
 Dr. Joe Burnett Las Vegas 870-1879
 Las Vegas Mental Health Center Las Vegas 870-7211
 Children's Behavioral Services-Las Vegas Las Vegas 870-9141
 Henderson Mental Health Center Henderson 564-2554

Rural Clinics
 Pat Hardy Carson City 885-5085

WELFARE DIVISION

George Miller, Administrator Carson City 885-4771
 Social Services
 Wm. LaBadie Carson City 885-4771
 Assistance Payments & Food Stamps
 Ace Martelle Carson City 885-4780
 Medical Care Unit (Title XIX)
 Minor Kelso Carson City 885-4775

HEALTH DIVISION

John H. Carr, M.D., Health Officer Carson City 885-4740
 Bureau of Health Facilities Carson City 885-4740
 Dr. George Reynolds Carson City 885-4475
 Laboratories & Research
 Paul Fugazzotto Reno 784-6456
 Dental Health
 Dr. William Thomason Carson City 885-4475
 Community Health Services
 Dr. William Edwards Carson City 885-4800
 Children's Health Services
 Dr. Richard C. Bentinck Carson City 885-4885
 Consumer Health Protection
 Al Edmundsen Carson City 885-4750

REHABILITATION DIVISION

Del Frost, Administrator Carson City 885-4440
 Bureau of Alcohol & Drug Abuse
 Dick Ham Carson City 885-4790
 Bureau of Disability Adjudication
 Jack Perman Carson City 885-4430
 Bureau of Services to the Blind
 Merv Flander Carson City 885-4444
 Bureau of Vocational Rehabilitation
 Roy Dowling Carson City 885-4470
 Governor's Committee on Employment of
 the Handicapped
 Kathy Olson Carson City 885-4440
 Developmental Disabilities
 Anne Clancey Carson City 885-4440

YOUTH SERVICES DIVISION

Frank P. Carmen, Administrator Carson City 885-5982
 Juvenile Parole Services
 David Bash Las Vegas 385-0271
 Child Care Services
 Marguerite Ball Carson City 885-5911
 Nevada Girls' Training Center
 William J. Miller Caliente 726-3181
 Nevada Youth Training Center
 Edward Burgess Elko 738-7182
 Northern Nevada Children's Home
 John Aberasturi Carson City 885-4230
 Southern Nevada Children's Home
 Bruce Alder Boulder City 293-2331

HIGHLIGHTS OF DIVISIONAL BUDGETS

Director's Office

- ..Eliminate one position-Sr. Management Analyst and create a new position of Child Abuse Coordinator in response to a need defined by a Legislative Interim Committee. No other areas of change. Increases due primarily to inflationary factors.

Aging Services Division

- ..Eliminate one Field Representative. Add a Nursing Home Ombudsman, currently a contract position. Increased federal funds & a change in the matching requirement necessitates a larger state appropriation.

Youth Services Division

- ..Combine four previously separate accounts dealing with placement of juveniles into one Alternative Placement account.
- ..Total fiscal increases approximately 4%.

Health Division

- ..Internal reorganization causing shifting of personnel and dollars. A number of top level administrative positions being eliminated.
- ..Increases in services to children in the Reno area. Staffing for new facility.
- ..Increased fees to offset general fund dollars.

Health Planning and Resources

- ..Shift responsibility of Certificate of Need to Health Division (Bureau of Health Facilities).

Rehabilitation Division

- ..Combining of the Services to the Blind with the general Rehabilitation Program. Eliminate a number of duplicative middle management personnel.
- ..Net staff cuts total 28.75 FTE's.
- ..4% reduction in funding.

Mental Hygiene & Mental Retardation

- ..Mental Retardation staff increases to meet Title XIX certification requirements thereby increasing use of federal funds.
- ..Shifting of program responsibilities in Las Vegas area.
- ..New positions in Henderson account are contingent on receipt of federal grant.
- ..Increase of 22 foster grandparents.
- ..No new major construction request.

Welfare Division

- ..Major shifts of personnel to accommodate the caseload demands in the Title XIX Program and to reduce the potential fraud. Net loss to the Division of 14 staff.
- ..Increases in the ADC budget due to larger anticipated caseloads.
- ..Increase in Title XIX also due to larger case loads but more so due to increase in medical costs.

Remainder of program are kept as they are.

Supplemental, one-shot and Capital Improvements are summarized on the following pages.

SPECIAL OR ONE-SHOT APPROPRIATION

Southern Nevada Children's Home \$ 61,798

An appropriation of \$61,798 is recommended for the Southern Nevada Children's Home to provide for replacement of drapes and carpeting.

Nevada Mental Health Institute \$124,289

This appropriation is recommended for the Nevada Mental Health Institute to allow for electronic data processing costs associated with system development and operation of an automated client accounting, tracking and reporting system during the 1981-83 biennium.

Nevada Mental Health Institute \$105,012

This appropriation is recommended for the Mental Health Institute for the following projects:

<u>Building 1</u>	\$26,334
Flush & clean piping, install new heat coils	
<u>Building 8</u>	\$78,678
Install vinyl flooring in dining area, security screens, repaint interior, new ceiling tile, remodel shower rooms	

Division of Mental Hygiene & Mental Retardation Resident Placement Fund \$150,000

This appropriation is recommended to allow the Division to provide start-up money to facilities serving the mentally retarded to enable these facilities to be certified as eligible to receive Title XIX funds.

Las Vegas Mental Health Center \$ 40,000

An appropriation of \$40,000 is recommended to repaint the exterior of all buildings of the Center due to the deterioration of painted surfaces and repainting and repairs of the interior of the multi-purpose room.

Lake's Crossing Facility for the Mentally Disordered Offender \$ 3,728

This appropriation is recommended to install psychiatric screens for \$2,280 and replace a roll-up metal door for \$1,448. The door will replace a defective one & the screens are needed for security in a client room.

Vital Statistics \$ 40,000

An appropriation of \$40,000 is recommended for this section of the Health Division to purchase a moving-aisle filing and storage system. This system will allow for a minimum of fifteen years of future storage requirements for the Vital Statistics Section.

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SUPPLEMENTAL APPROPRIATIONS

Youth Services Division

\$ 4,733

A supplemental appropriation of \$4,733 is recommended for operating costs in the Administrator's budget for Fiscal Year 1981. Expenses anticipated to be over currently budgeted levels are in communications, duplicating, operating supplies, equipment repair and special reports.

Director's Office

\$ 1,980

A supplemental appropriation of \$1,980 is recommended for the Department of Human Resources, Director's Office to allow payment of Fiscal Year 1979 claims of:

S.O.C. Leasing Company	\$ 203.35
Travel Advisors, Inc.	270.00
Central Data Processing Division	1,506.49

Welfare Division - Child Welfare

\$636,454

An appropriation in the amount of \$636,434 is recommended to be made to the Welfare Division in support of the Child Welfare program. If approved these funds would be matched by approximately \$179,000 in federal funds. Additional funds are needed due to actual caseloads in the foster care category being larger than the caseloads that were budgeted for the 1979-81 biennium.

Welfare Division - Medical Care Unit

\$13,641,407

An appropriation in the amount of \$13,641,407 is recommended to be made to the Medical Care Unit of the Welfare Division. A total of \$13,503,120 is needed in order for the Welfare Division to meet its projected obligations for fiscal years 1979-80 and 1980-81 to medical vendors under the Title XIX Program. In addition, a total of \$138,287 is included to meet its expected obligation to the Title XIX Program fiscal intermediary, Nevada Blue Shield.

Welfare Division - Aid to Dependent Children

\$ 2,161,837

This appropriation is recommended to be made to the Welfare Division for the Aid to Dependent Children Program. If approved, these funds would be matched by a like amount of federal funds. The average caseload in fiscal year 1979-80 was 10,976 per month compared to the budgeted caseload of 9,500 cases per month. The budgeted caseload in fiscal year 1980-81 is 10,000 per month compared with an October 1980 caseload of 12,698. According to the latest figures available, this supplemental appropriation needs to be acted upon before February 1, 1981, in order for the Welfare Division to have adequate funds to meet the month of February aid payments to Aid to Dependent Children recipients.

CAPITAL IMPROVEMENTS

<p>81-10 <u>Storage and Shop Building, Mental Hygiene and Retardation Complex, Las Vegas</u></p>	0	14,300	140,000	8,700	6,000	<u>169,600</u>
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A building to house maintenance shops and storage for the Las Vegas Mental Health Center, the Desert Development Center and the Children's Behavioral Services facility in Las Vegas. This will be a design-build type of project if Legislation authorizing this delivery system is passed.

Estimated 45-year life cycle costs:	
Operating & Maintenance costs	\$360,000
Construction Cost	<u>169,000</u>
Total Cost	\$529,000

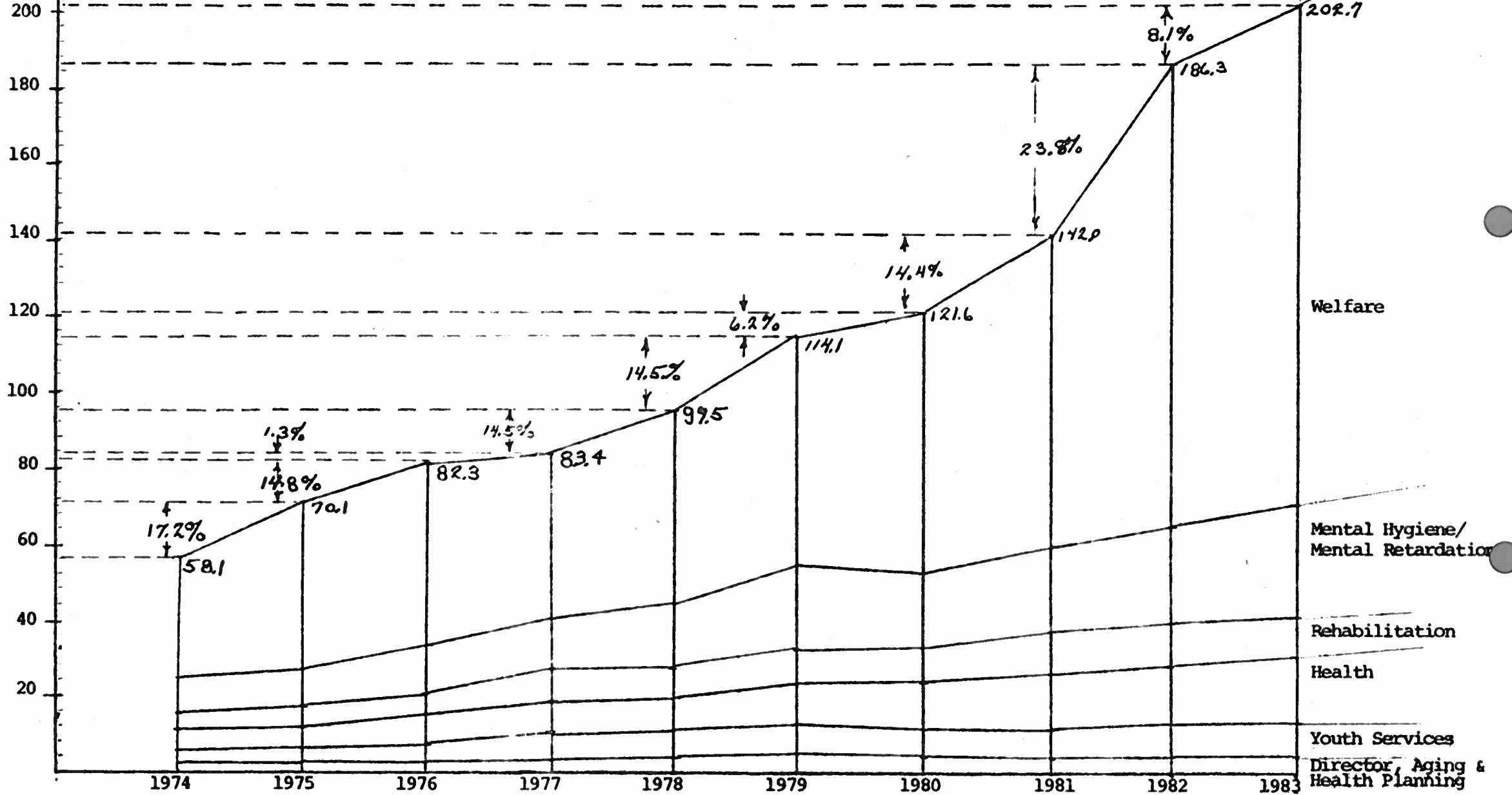
<p>81-7 <u>Facility Improvements, Department of Human Resources</u></p>	0	2,600	48,800	2,600	0	<u>54,000</u>
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Parking lot lighting at the Las Vegas Mental Health Center, replacement of asbestos ceilings at the Girls Training Center in Caliente, installation of padding on walls and ceilings in two rooms in the Lake's Crossing Center in Sparks, and replacement of soffitts on Building #5 and a walk and steps at Building #3 at the Mental Health Institute in Sparks.

Department Total	\$ <u><u>223,600</u></u>
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DEPARTMENT OF HUMAN RESOURCES
Expenditures Cumulative by Division
and Annual % of Increase

Millions
of Dollars



Interagency transfers deleted

Welfare

Mental Hygiene/
Mental Retardation

Rehabilitation

Health

Youth Services

Director, Aging &
Health Planning

DEPARTMENT OF HUMAN RESOURCES
Revenues by Type and Percent of Total

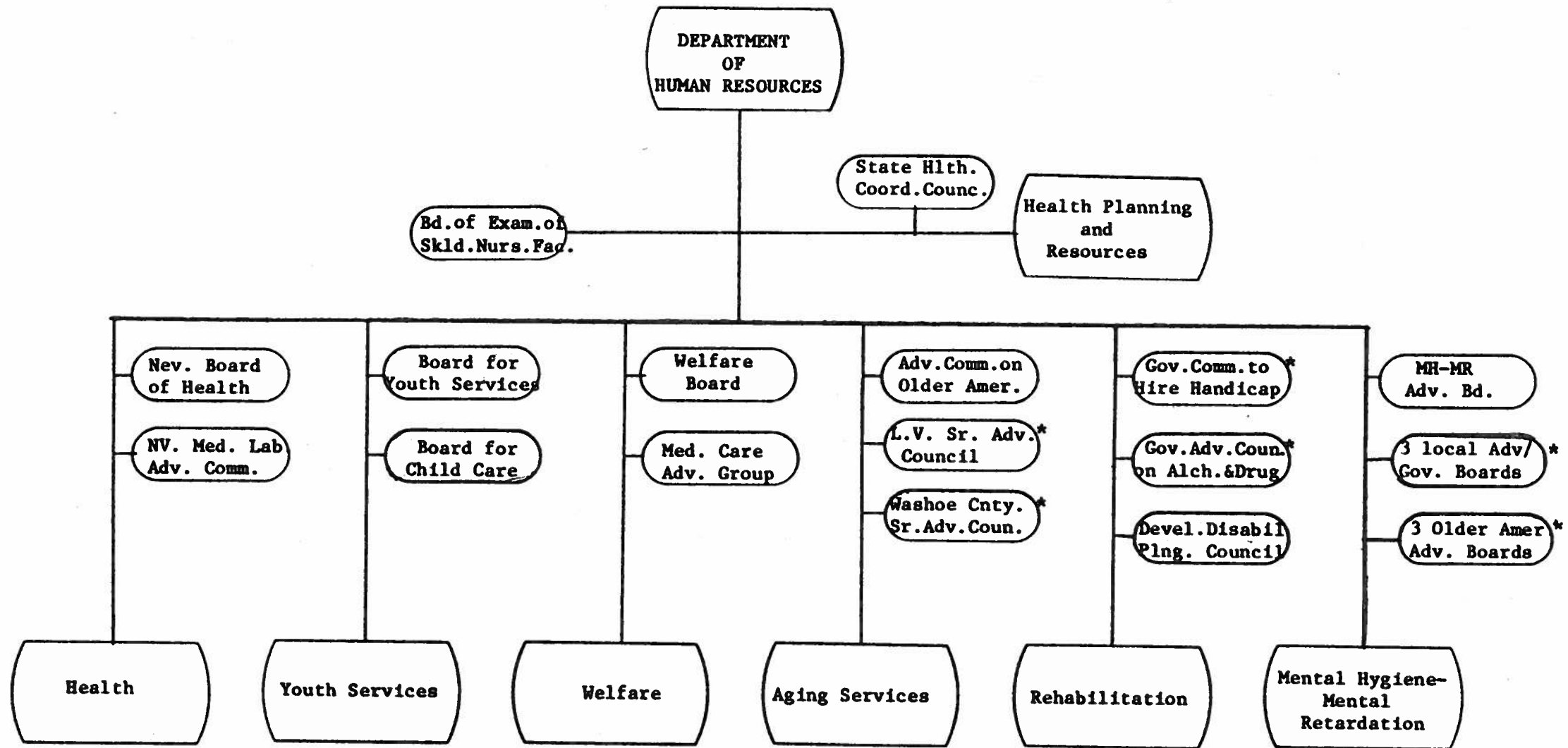
	General Fund	%	Federal	%	All Other	%	Total
Actual 1974	\$ 31,822,831	54.8%	\$ 22,878,185	39.4%	\$ 3,367,933	5.8%	\$ 58,068,949
Actual 1975	\$ 35,006,389	49.9%	\$ 31,642,742	45.2%	\$ 3,447,468	4.9%	\$ 70,096,599
Actual 1976	\$ 41,541,987	50.5%	\$ 36,024,882	43.8%	\$ 4,716,960	5.7%	\$ 82,283,829
Actual 1977	\$ 40,641,540	48.8%	\$ 36,962,831	44.3%	\$ 5,751,189	6.9%	\$ 83,355,560
Actual 1978	\$ 44,585,206	45.7%	\$ 46,005,772	47.2%	\$ 6,903,098	7.1%	\$ 97,494,076
Actual 1979	\$ 54,031,315	47.4%	\$ 50,866,968	44.6%	\$ 9,177,185	8.0%	\$114,075,468
Actual 1980	\$ 60,070,838	49.4%	\$ 56,613,073	46.6%	\$ 4,878,576	4. %	\$121,562,487
Estimated 1981	** \$ 68,779,666	48.4%	\$ 67,744,447	47.7%	\$ 5,476,814	3.9%	\$142,000,927
Governor's Request 1982	\$ 39,632,403	48.1%	\$ 89,566,560	48.1%	\$ 7,057,432	3.8%	\$186,256,397
Governor's Request 1983	\$ 99,471,845	49.1%	\$ 95,911,172	47.3%	\$ 7,267,373	3.6%	\$202,650,390

** Supplemental appropriations totaling \$16,445,937 are being requested. If approved these funds would be matched by \$15,982,244 in federal funds bringing the total estimated expenditures for 1981 to \$174,429,108.

Note

Interagency transfers have been subtracted from the above figures in an attempt to show an unduplicated real dollar amount.

Source for the above figures: 1974 through 1979 - Legislative Fiscal Reportd
1980 through 1983 - The Executive Budget



DEPARTMENT OF HUMAN RESOURCES BOARDS, COMMISSIONS AND SIMILAR BODIES

*Non-Statutory Boards required under federal grant

DEPARTMENT OF HUMAN RESOURCES BOARDS, COMMISSIONS AND SIMILAR BODIES
BY DIVISION

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DIVISION/AGENCY	NAME	NRS	# ON BOARD	BOARD MAKE-UP	REIMBURSEMENT
1) Office of the Director	Board of Examiners of Skilled Nursing Facility Administrators	654.060	5	Director of Human Resources, 2 Adm. of Skilled Nursing Facilities, 1 medical or perimedical, 1 General Public	
2) Health Planning and Resources	State Health Coordinating Council	439A.010	25 Staggered 3 yr. term	Federal Mandate, 8 from Southern Nevada Health Systems Agency, 8 from Northern Nevada Health Sys. Agency, 12 Governor Appointed, 1 Ex-Officio	Travel and Per Diem
3) Rehabilitation	Developmental Disabilities Planning Council	No NRS Federal Grant Requirement	11 Staggered 3 yr. term	Specified in Federal law	Travel and Per Diem
4) Health Division	Nevada Board of Health	439.030	7	2 MD's, 1 DDS, 1 Veterinarian, 1 RN, 1 Contractor, 1 general pub.	Travel and Per Diem \$40/day while attending mtg
5) Health Division	Nevada Medical Laboratory Advisory Committee	652.160	8	2 Pathologists, 2 Medical Technologists, 1 Lab Director, 1 Bio-Chemist, 1 MD, State Health Off.- Ex-Officio	Travel and Per Diem \$40/day while attending mtg
6) Youth Services Agency	Board for Youth Services	232.480	7 Staggered 3 yr. term	3 must be between 15 and 21 years of age	Travel and Per Diem \$40/day while attending mtg
7) Youth Services Agency	Board for Child Care	432A	3	1 Professional in Health Care 1 Consumer or Educator 1 Child Care Provider	Travel and Per Diem \$40/day while attending mtg

DEPARTMENT OF HUMAN RESOURCES BOARDS, COMMISSIONS AND SIMILAR BODIES
BY DIVISION

DIVISION	NAME	NRS	# ON BOARD	BOARD MAKE-UP	REIMBURSEMENT
8) Welfare	Welfare Board	422.070	7 Staggered 3 yr. term	At the pleasure of the Governor	Travel and Per Diem \$40/day while attending mtg
9) Welfare	Medical Care Advisory Group	422.151	40	Medical Speciality and Area Representatives from small communities	Travel and Per Diem \$40/day while attending mtg
10) Aging Services	Advisory Committee on Older Americans (A local Board also exists in Clark Co. and in Washoe Co.)	427A.130	9 Staggered 3 yr. term	Geographical representation	Travel and Per Diem \$40/day while attending mtg
11) Rehabilitation	Governor's Committee to Hire the Handicapped	No NRS Set up by Executive Order	12 2 & 3 yr. stag. term	Geographical and handicapping condition	Travel and Per Diem
12) Rehabilitation	Governor's Advisory Council on Alcohol and Drug Abuse	No NRS The Bd. is required by Federal Grant	9	Geographical	Travel and Per Diem
13) Mental Hygiene- Mental Retardation	Mental Hygiene and Mental Retardation Advisory Board	433.284	7 3 yr. stag. term	2 mental health reps., 2 mental retardation reps, 3 general public	Travel and Per Diem \$40/day while attending mtg.
14) Mental Hygiene- Mental Retardation	N/A - Each of the 3 areas of the State has a board	N/A	Varies with ea. area	Varies with area, but mostly local people and parents/guardians	Travel and Per Diem for Rural Board

WORK PERFORMANCE STANDARDS • POSITION DESCRIPTION WORKSHEET

TO BE COMPLETED BY EMPLOYEE AND EMPLOYER

If completion of this form is for Work Performance Standards only, please retain at agency.
If it is for classification purposes, please forward to State Personnel

Describe fully the work performed. Make the description so plain that anyone reading it will understand exactly what is done. Show by using hours, days, or percentage, the amount of time spent on each part of the job. Indicate guides and policies followed for each duty listed. Identify the most complex and/or difficult and/or responsible portion of work. List any special equipment used on the job. Be sure to indicate what parts of your work are supervised; by whom; and for what purpose. Whom do you supervise? USE ADDITIONAL PLAIN SHEETS AS NECESSARY.

Green—Personnel
Yellow—Budget
White—Agency
White—Agency
White—Employee

(CHILD ABUSE COORDINATOR)

Name New Position Pos. Control No.

Current Class None Grade

Dept. Human Resources Div. Director's Office

FOR COMPLETION BY APPOINTING AUTHORITY
management's comments concerning increased salary cost as related to productivity/efficiency:

—USE THIS PORTION FOR RECLASSIFICATION ONLY—

STATE PERSONNEL DIVISION USE ONLY

PRINCIPAL ASSIGNMENTS (What duties are performed)	TIME	SPECIFICS OF ASSIGNMENT (Who, when, where, and how)	PERFORMANCE STANDARDS (What degree of timeliness, manner of performance, quality and quantity)
Develop a comprehensive statewide plan for the organization, financing and coordination of services in the area of child abuse and neglect.		<p>The specialist will provide:</p> <p>(a) A description of existing primary, secondary and tertiary programs for the prevention and treatment of child abuse and neglect throughout the state and identify the sources of funding for these programs via professionally recognized survey methods, e.g., survey forms, structured interviews, etc.,</p> <p>(b) Provide an evaluation of the long-term effectiveness of various treatment programs and methodologies to aid in determining which types of treatment merit the greatest professional use and fiscal support,</p> <p>(c) Provide a clear definition of the appropriate roles of, and relationships among, the</p>	Time frames for accomplishing statewide plan will be negotiated between the Director of the Dept. of Human Resources and the specialist when hired.

This Work Performance Standard/Position Description Worksheet, jointly agreed upon by (employee)..... and supervisor..... will be used as criteria for evaluating performance and/or position classification. It is further understood that these assignments may be modified with concurrence of the employee, the immediate supervisor and the appointing authority.

Employee Signature

Date

Supervisor's Signature

Date

Appointing Authority's Signature

Date

Date

Signature of Appointing Authority

Proposed classification and grade:

Classification and Grade Code Eff. Date

Use the NPD-3 procedure, (8235 S.A.M.) On the NPD-3 form refer to study No. NOTE: Incumbent must successfully pass competitive examination using this procedure.

Submit NPD-35 and refer to Rule II, Sec.

Other.....

Analyst..... Date

Approved..... Date

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STATE OF NEVADA—NPD-19

WORK PERFORMANCE STANDARDS • POSITION DESCRIPTION WORKSHEET

TO BE COMPLETED BY EMPLOYEE AND EMPLOYER

If completion of this form is for Work Performance Standards only, please retain at agency. If it is for classification purposes, please forward to State Personnel

Describe fully the work performed. Make the description so plain that anyone reading it will understand exactly what is done. Show by using hours, days, or percentage, the amount of time spent on each part of the job. Indicate guides and policies followed for each duty listed. Identify the most complex and/or difficult and/or responsible portion of work. List any special equipment used on the job. Be sure to indicate what parts of your work are supervised; by whom; and for what purpose. Whom do you supervise? USE ADDITIONAL PLAIN SHEETS AS NECESSARY.

COPIES—
Green—Personnel
Yellow—Budget
White—Agency
White—Agency
White—Employee

Name.....Pos. Control No.....
Current Class.....Grade.....
Dept.....Div.....

PRINCIPAL ASSIGNMENTS (What duties are performed)	TIME	SPECIFICS OF ASSIGNMENT (Who, when, where, and how)	PERFORMANCE STANDARDS (What degree of timeliness, manner of performance, quality and quantity)
<p>Review each application for federal and state funding concerned with child abuse and neglect.</p>		<p>various agencies involved in the prevention and treatment of child abuse and neglect,</p> <p>(d) Submit to the Director of the Dept. of Human Resources, recommendations for changes in, or additions to, existing programs involved in the area of child abuse and neglect, as well as recommendations related to the funding of those programs and services,</p> <p>(e) Submit to the Director of the Dept. of Human Resources, proposals for changes in both legislative and executive policy which would be required to implement a comprehensive state-wide plan.</p> <p>The specialist should provide technical assistance to the State Planner's Office regarding the appropriateness of each application and whether it has</p>	

FOR COMPLETION BY APPOINTING AUTHORITY

Management's comments concerning increased salary cost as related to productivity/efficiency:

Proposed classification and grade:

Date

Signature of Appointing Authority

—USE THIS PORTION FOR RECLASSIFICATION ONLY—

STATE PERSONNEL DIVISION USE ONLY

Classification and Grade Code Ed. Date

Use the NPD-3 procedure, (8235 S.A.M.) On the NPD-3 refer to study No. NOTE: Incumbent must successfully pass competitive examination using this procedure.

Submit NPD-35 and refer to Rule 11, Sec.

Other.....

Analyst Date

Approved Date

This Work Performance Standard/Position Description Worksheet, jointly agreed upon by (employee).....and supervisor..... will be used as criteria for evaluating performance and/or position classification. It is further understood that these assignments may be modified with concurrence of the employee, the immediate supervisor and the appointing authority.

WORK PERFORMANCE STANDARDS • POSITION DESCRIPTION WORKSHEET

TO BE COMPLETED BY EMPLOYEE AND EMPLOYER

If completion of this form is for Work Performance Standards only, please retain at agency.
If it is for classification purposes, please forward to State Personnel

Describe fully the work performed. Make the description so plain that anyone reading it will understand exactly what is done. Show by using hours, days, or percentage, the amount of time spent on each part of the job. Indicate guides and policies followed for each duty listed. Identify the most complex and/or difficult and/or responsible portion of work. List any special equipment used on the job. Be sure to indicate what parts of your work are supervised; by whom; and for what purpose. Whom do you supervise? USE ADDITIONAL PLAIN SHEETS AS NECESSARY.

COPYS—
Green—Personnel
Yellow—Budget
White—Agency
White—Agency
White—Employee

Name.....Pos. Control No.....
Current Class.....Grade.....
Dept.....Div.....

PRINCIPAL ASSIGNMENTS (What duties are performed)	TIME	SPECIFICS OF ASSIGNMENT (Who, when, where, and how)	PERFORMANCE STANDARDS (What degree of timeliness, manner of performance, quality and quantity)
Monitor cases of reported child abuse and neglect which are reported to the Central Registry on Child Abuse.		potential to enhance or detract from a sound, comprehensive and coordinated statewide system of child abuse and neglect services. The specialist shall select a scientifically determined, random sample of reported child abuse & neglect cases. These cases shall be evaluated to determine how adequately services were provided, how well coordinated among various agencies, and a general statement of case outcome.	Within 5 working days of receipt of any application. At least quarterly reports on such monitoring activities shall be provided to the Director of the Department of Human Resources for review and or possible actions.
Act in the role of technical assistant to the Bureau of Health Facilities in assuring that all hospitals in Nevada have an approved child abuse & neglect protocol as required by BHF regulations for licensure.		Upon request of the Administrative authority of the Bureau of Health Facilities, the Specialist will assist the Bureau and any hospital with the development of, an acceptable child abuse and neglect reporting protocol.	Provide requested technical assistance to BHF within 5 working days of written request for such assistance.
Testify before legislative committees on status of child abuse programs.		Upon request of the Director of the Dept. of Human Resources, provide such testimony.	Testify accurately-appear at appropriately scheduled time for hearings. Testimony to have Director's approval.

—USE THIS PORTION FOR RECLASSIFICATION ONLY—

STATE PERSONNEL DIVISION USE ONLY

FOR COMPLETION BY APPOINTING AUTHORITY
Management's comments concerning increased salary cost as related to productivity/efficiency:

Proposed classification and grade:

Date

Signature of Appointing Authority

- Use the NPD-3 procedure, (8235 S.A.M.) On the NPD-3 fo refer to study No..... NOTE: Incumbent must successfully pass competitive examination using this procedure.
- Submit NPD-35 and refer to Rule II, Sec.....
- Other.....

Classification and Grade

Code

Ed. Date

Analyst

Date

Approved

Date

This Work Performance Standard/Position Description Worksheet, jointly agreed upon by (employee).....and supervisor..... will be used as criteria for evaluating performance and/or position classification. It is further understood that these assignments may be modified with concurrence of the employee, the immediate supervisor and the appointing authority.

STATE OF NEVADA—NPD-19

WORK PERFORMANCE STANDARDS • POSITION DESCRIPTION WORKSHEET

TO BE COMPLETED BY EMPLOYEE AND EMPLOYER

If completion of this form is for Work Performance Standards only, please retain at agency. If it is for classification purposes, please forward to State Personnel

Describe fully the work performed. Make the description so plain that anyone reading it will understand exactly what is done. Show by using hours, days, or percentage, the amount of time spent on each part of the job. Indicate guides and policies followed for each duty listed. Identify the most complex and/or difficult and/or responsible portion of work. List any special equipment used on the job. Be sure to indicate what parts of your work are supervised; by whom; and for what purpose. Whom do you supervise? USE ADDITIONAL PLAIN SHEETS AS NECESSARY.

Name.....Pos. Control No.....
Current Class.....Grade.....
Dept.....Div.....

Table with 4 columns: PRINCIPAL ASSIGNMENTS (What duties are performed), TIME, SPECIFICS OF ASSIGNMENT (Who, when, where, and how), PERFORMANCE STANDARDS (What degree of timeliness, manner of performance, quality and quantity). Content includes training sessions, community speaking engagements, and plans for child abuse training.

—USE THIS PORTION FOR RECLASSIFICATION ONLY—

STATE PERSONNEL DIVISION USE ONLY

This Work Performance Standard/Position Description Worksheet, jointly agreed upon by (employee).....and supervisor..... will be used as criteria for evaluating performance and/or position classification. It is further understood that these assignments may be modified with concurrence of the employee, the immediate supervisor and the appointing authority.

COPY: Green—Personnel, Yellow—Budget, White—Agency, White—Agency, White—Employee

Management's comments concerning increased salary cost as related to productivity/efficiency:

Proposed classification and grade:

Date

Signature of Appointing Authority

Classification and Grade

Code

Eff. Date

Use the NPD-3 procedure, (8235 S.A.M.) On the NPD-3 for refer to study No..... NOTE: Incumbent must successfully pass competitive examination using this procedure.

Submit NPD-35 and refer to Rule II, Sec.....

Other

Analyst Date

Approved Date

Emb

PHONE 782-5176

DOUGLAS COUNTY COURTHOUSE
MINDEN, NEVADA
89423

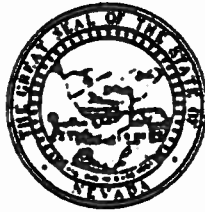
JUDICIAL DISTRICT
OF THE

Ninth Judicial District Court

Department Three
Douglas and Lyon Counties
State of Nevada

HOWARD D. MCKIBBEN
DISTRICT JUDGE

PROBATION OFFICERS:
JAMES H. ESTABROOK
SHEILA BARKER
ROBERT BROOKS



December 16, 1980

Dear Governor List:

Your call of last Saturday was a truly delightful surprise and alleviated, at least in part, a grave concern that the state was going to utterly divorce itself from any further concern over juvenile probation services. This letter is being done rather hastily to satisfy my promise to lay out the pertinent facts of the implications of such a move, as I understand them, and also to give you a rough outline of the bigger picture we as juvenile officers are up against, prior to the Chief Juvenile Probation Officers' Association Meeting tomorrow.

I was, and am, appealing to you both as a Special Juvenile Court Master in Douglas County and as the Vice-President of the Chiefs' Association, after considerable counsel with Bill Lewis, President of the Association and several other members of that group. I also received strong support and advice from District Judge McKibben to whom I am directly responsible.

Early last week I was informed by a reliable source that the State Juvenile Subsidy Funds had been entirely deleted from the budget. This devastating piece of information was delivered a few scant days after I had gained the support of the Douglas County Commissioners on the two resolutions enclosed. One requesting a 40% increase in Subsidy Funds, and the other requesting a boys' ranch for Northern Nevada. The crying need for such support is one felt and understood by everyone in youth services within every jurisdiction in the State of Nevada.

The implications of losing the State Subsidy Funds in Douglas County are substantially that it would largely cripple our efforts to work with serious delinquents in this County. In

EXHIBIT B

Governor List
December 16, 1980

page 2

the past year - from December, 1979, until the present date, thirty-one kids have been declared delinquent children and placed on suspended sentences to one of the Nevada Youth Training Centers. It is our estimate in Douglas County that as many as ten of those cases would have been sent to the state training centers had it not been for the intensive supervision allowed by the Subsidy Funds.

In my recent talk with Howard Barrett it was, interestingly enough, not a moral, philosophical argument that made the move difficult to understand but rather a coldly practical, economic one. The state gives us \$16,000.00 to help keep kids out of state institutions and does, in fact, help us to keep roughly ten kids a year out of those institutions at an approximate savings of \$80,000.00 per year. Every Judicial District in the state can relate a similar statistic which probably makes the Subsidy Program the most cost effective in Nevada history, and it is further the one force that staves off massive capital outlays for either new or vastly enlarged state training centers.

The logic of dropping the Program was largely that the counties could absorb the program, which is easy to contend but patently absurd in its implementation. As every juvenile office knows there are stringent cutbacks in county funding because of recent legislative actions and any administrator worthy of the name has already squeezed every penny he can out of the county budget.

If the logic of getting the counties to accept full responsibility for its own services is pushed far enough, then we could suspend most state functions entirely and allow the counties to exact those taxes now levied by the state and proceed accordingly. This is obviously ridiculous but it raises an intriguing question. Why does the state want to shed its responsibility for youth services? No one is suggesting that we turn adult corrections over to the counties, and in adult corrections both parole and probation are entirely state functions.

Bill Lewis and I made a quick and cursory investigation into how much money had been spent on adult correction in recent years and found that literally millions of dollars had been allocated for improvements in the system in the last ten years. In that same period of time literally nothing has been done for juvenile services with the exception of a little over a half-million dollars for the State Subsidy Program as enacted by the Legislature in 1971. Your office has actively lobbied in support of three new prisons in that span of time and also in adding fifty-six new adult parole positions, all of which received legislative approval, if I understand the matter properly. The issue here could be developed much further but it would accomplish little to do so. The picture that emerges is stark and undeniable and more than a little hard to believe. Why do we give such low priority to what, in long range terms, is so obviously of critical importance to all of us.

Governor List
December 16, 1980

page 3

The juvenile system in Nevada at this point is the product of silent neglect, and how often do all of us who actively work with kids run up against a disturbed kid who desperately needs help and there is simply no placement alternatives - we either send him back into the community where he is chronically disruptive or to the training center where he is equally out of place. Because of huge increases in abused and neglected children this problem is rapidly reaching critical proportions. Much could and needs to be said on this issue but this is probably not the place for it. The question remains as to how this lapse of services ever occurred in the first place.

I strongly suspect that those years of quiet indifference, where nothing substantial was done to build a foundation of services to handle a burgeoning population of troubled and delinquent youth, are reaching rapidly toward what I would call "critical mass" where the overriding implications of our omissions overwhelm even our best efforts to pretend the problem is still manageable within the bounds of existing resources.

At that point we risk all those tragic implications inherent in a hurried and piecemeal effort to repair an overloaded vehicle whose basic structure is simply inadequate to the strain placed on it. From this point, institutions (which are notoriously poor at responding to crisis) rapidly deteriorate into crisis operations whose main aim becomes survival and the effort to defer responsibility for the dilemma by every means available to it.

The net result is that already severely alienated kids get processed by equally alienated institutions and are subsequently dumped uncerimoniously back into the communities they failed in, somewhat more inclined to tyrannize its citizens and impair the quality of life in that locality.

I know this is a rather bleak picture but I don't think you have to examine the situation too closely to see the handwriting on the wall. It's more of an obvious, if sad, commentary, than a speculative prophecy.

The reasons for the years of neglect to youth services, while adult corrections have received huge outlays of funds and attention, is equally obvious. Adult criminals often come with influential friends, highly paid lawyers and carefully articulated complaints, while delinquent kids rarely have any of these resources and there is very little, if any, profit in advocating their cause.

While this point of view is pervasive enough, and the real implications of it immediately obscure, few attitudes have the long range destructive potential of this head-in-the-sand stance.

Governor List
December 16, 1980

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Everyone understands or at least pays lip service to the idea that if you are going to deter crime you have to reach it either before or when it starts - that you have to impact on its breeding grounds, and work with its perpetrators while they are still young and receptive to change. All of us, if only intuitively, feel that the child is intensely vulnerable to both positive and negative influences and both receptive and impressionable to significant alterations therein, and yet we pump millions of dollars into attempting adult "corrections" where most of us are equally aware that a now entrenched pattern is almost impossible to alter.

It makes little sense.

In the headline article of the December 15, 1980, issue of the Nevada Appeal, were the recommendations of a task force report prepared by a select group of Nevada businessmen in order to improve state government. While this fiscally conservative body recommended millions of dollars in budget cuts, they noted that the youth services division was operating "efficiently and economically" and that "funding be increased for alternative placement programs for juveniles . . .". It further suggested that the Legislature increase payments by the state to foster homes for juveniles.

In this regard I was truly delighted in your quick response to our concerns surrounding the State Subsidy Program and your assurances that this money had been placed back into the budget. I was further of the strong impression that you share our concern for the long range welfare of Nevada's youth and are willing to take strong stands on their behalf.

It's a reality of the times that tightening budgets will increasingly demand thoughtful spending, but it was also the express mandate of the people (through defeat of Proposition 6) that state government not neglect essential services, and no state can have a more compelling interest than the welfare of its own children.

Perhaps there is redeeming potential in the inadvertent removal of the State Subsidy Funds from the budget in that I think it has alerted all of us who work with troubled kids that we had either better become able advocates for their interests or watch the whole system flounder and fail.

It is in this regard that I intend to make the following recommendations to the Chief Juvenile Probation Officers' Meeting tomorrow:

1. That we draft recommendations to your office backing the 40% increase in the State Subsidy

Governor List
December 16, 1980

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Funds originally recommended by youth services and give a carefully documented, statistical breakdown showing how the state would demonstrably benefit economically from such a move.

2. That we continue and intensify our efforts to gain your own and legislative support for a Northern Nevada Youth Camp to help kids who need institutionalization but are not yet hard core offenders.
3. That we work behind and in support of the recommendation of your "Management Task Force" to increase payments by the state to foster homes for juveniles, and direct as much of the Title XX monies back to the counties, on a contractual basis, as possible, to improve child abuse and neglect programs.
4. And lastly, that we mobilize a massive public awareness program to show the compelling need for these services and the incredible cost savings inherent in saving even a single child from a life of crime. With any foresight at all it's simply an effort we can't afford not to make.

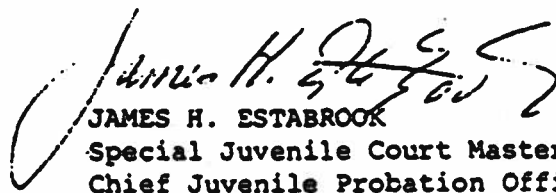
I feel confident that we will gain your active support in this effort.

I would also like to ask you for an hour of your time to show you a slide show of our "alternative" programs here in Douglas County. It is a stark and dramatic statement on both the potentials and need for such efforts and I have no doubt you will find it both interesting and inspiring.

I regret that this letter is hurried and somewhat artless, but time stops for no mortal and social circumstances seem increasingly shaped by random forces that push towards thoughtless destinies that none of us would consciously endorse.

I thank you again for your responsiveness and consideration on our behalf.

Sincerely,


JAMES H. ESTABROOK
Special Juvenile Court Master
Chief Juvenile Probation Officer

cc: Howard D. McKibben, District Judge
Dr. Ralph DiSibio
Frank Carmen
Chief Juvenile Probation Officers

December 4, 1980

Douglas planning bills for juveniles

MINDEN — Douglas County plans add to its "legislative package" of suggested bills for the 1981 Legislature a request for state funding for a local youth camp for "seriously" delinquent juveniles.

Juvenile probation Officer Jim Estabrook, who urged commissioners to make the request, said only two state institutions provide supervision for the serious delinquent — the Nevada Youth Training Center at Elko for boys and at Callente for girls. He recommended asking the legislature to increase funding for community-based probation programs by 40 percent rather than than resorting to Elko and Callente facilities.

Douglas County has no alternatives for "the kid in serious trouble," Esterbrock said. When a youth does not respond to local aid or has a bad parent situation, the only alternatives are the two state centers. In the past, he said, "really serious kids" had been sent to California correctional facilities but California cancelled that arrangement a year ago.

He said Douglas County is getting hard core problems. "When a kid is not making it in a community, he needs to be removed and he needs treatment, but Douglas County has nothing." In addition the Elko and Callente centers overcrowded so stays there are limited to about nine months.

Estabrook said the north and south parts of the state should have separate facilities because of the greater percentage of "hard-core cases in the south."

Commissioners approved his recommendations unanimously and will add them to the legislative package developed at the recent Nevada Association of Counties meeting in Winnemucca.

December 10, 1980

Juvenile officials seek backing for camp

Nevada juvenile probation officials are drumming up support for a state budget request to establish a youth camp for juvenile delinquents.

Whether that budget request will materialize is unknown.

Bill Lewis, Carson City chief juvenile probation officer and president of the state organization for chief officers, said Monday resolutions from similar organizations and county commissions will be presented to Gov. Robert List and the 1981 session of the Nevada Legislature.

The resolutions will ask that funds be set aside for a "highly structured youth camp" for youngsters who must be committed to some kind of residential authority but who are not "truly hard-core delinquent."

Lewis said the forest camp or youth ranch is seen as an alternative to commitment to over-

crowded training centers in Elko and Caliente.

Carson City's probation committee will discuss support of the resolution Tuesday, along with a resolution asking for an increase in the state's probation subsidy.

"There's a lot of money in the adult (prison) system," said Lewis. "No one is born at age 21, so there is a need to look at the juvenile system, too."

Lewis said a youth camp would most likely be the responsibility of the Youth Services Division of the state Department of Human Resources.

However, he doesn't know if a request for funding for the camp will even appear in the department's budget request to the Legislature.

"I'm not sure the Youth Services Division will ask for this. Some of us met with the governor in April to voice our concerns, but with the comments in the paper (about state fund shortages), we're not sure

which way the state will go and what will be the priorities of the governor," said Lewis.

"We want to be prepared," he added.

Lewis said support for the resolution from the Carson City Board of Supervisors will be sought in the near future.

RESOLUTION NO. 80-83

RECOMMENDING AN INCREASE IN FUNDING FOR THE
STATE OF NEVADA PROBATION SUBSIDY PROGRAM

WHEREAS, the State of Nevada Probation Subsidy Program has given the Counties of Judicial Districts needed funds in the past to develop community based programs for high risk delinquents who for lack of alternatives, would otherwise end up being committed to the State Training Centers at Elko and Caliente, and

WHEREAS, the Probation Subsidy Programs have benefited many difficult problem youth in the communities and have proven successful in decreasing the cost to the State of Nevada by reducing the number of youth in the State institutions, and

WHEREAS, the Probation Subsidy Program has not received an increase in funding since 1977 thereby causing reductions in programs and available resources which, for lack of alternatives, could cause more youth to be committed to the State Training Centers thereby placing an additional financial burden on the State to expand the housing capabilities of its juvenile institutions, and

WHEREAS, the legislature Sub Committee on Alternatives for Organizations and Financing of Judicial Services involving Juveniles has recommended that the 1981 Legislature increase the probation subsidy from the State to each County by at least 10 percent, and

WHEREAS, the Probation Subsidy Program needs a minimum of a forty percent increase in the next two years due to youth population increases in local juvenile programs and inflation

NOW, THEREFORE, BE IT RESOLVED, that the Douglas County Board of Commissioners do hereby recommend to the Governor of the State of Nevada and to the members of the 61st Session of the Nevada Legislature that the Probation Subsidy Program be given a forty percent increase in funding over the next two years in order to provide community based programs for high risk delinquent youth thereby reducing the number of youth committed to the State Training Center at Elko and Caliente.

ADOPTED this 20th day of November, 1980 by the following
vote:

AYES: Commissioners Eugene Osborne

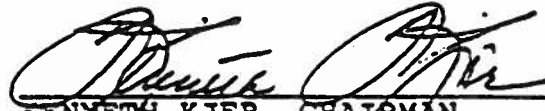
Daniel Hickey

Harold Dayton

Herbert Witt

NAYS: Commissioner _____

ABSENT: Commissioner _____


KENNETH KJER, CHAIRMAN
DOUGLAS COUNTY BOARD OF COMMISSIONERS

ATTEST:


YVONNE BERNARD, Clerk

RESOLUTION NO. 80-84

RECOMMENDING A STRUCTURED FOREST CAMP OR
YOUTH RANCH TO BE DEVELOPED IN NORTHERN NEVADA.

WHEREAS, the number of juveniles requiring comitment to the Nevada Youth Training Center at Elko, Nevada, and the Nevada Girls Training Center at Caliente, Nevada has been rising at a steady rate since 1970, and

WHEREAS, the number of Federal Resources and placement alternatives to Juvenile Probation Departments have been substantial reduced, and

WHEREAS, the Nevada Youth Training Center has been continually over capacity during the past twelve months, and has not expanded in size since before 1970, and

WHEREAS, the juvenile population of the State of Nevada has substantially increased since the State of Nevada last developed a residential placement facility for delinquent youth, and

WHEREAS, the local detention centers and juvenile sections of County jails are not equiped to handle committed juvenile offenders over a long period of time and provide for their essential treatment programs, and

WHEREAS, the Nevada Revised Statutes under N.R.S. 210.220 already provides and gives authority to the State to develop Forest Camps

NOW, THEREFORE, BE IT RESOLVED, that the County Commissioners of Douglas County, do hereby recommend to the Governor of the State of Nevada and to the members of the 61st Session of the Nevada Legislature that a highly structured Forest Camp or Youth Ranch be developed in Northern Nevada to house between forty and eighty youths, who are not the truly hard core delinquents.

ADOPTED this 20th day of November, 1980 by the following vote:

AYES: Commissioners Eugene Osborne

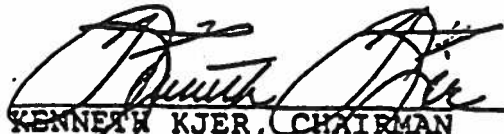
Daniel Hickey

Harold Dayton


Herbert Witt

NAYS: Commissioner _____

ABSENT: Commissioner _____


KENNETH KJER, CHAIRMAN
DOUGLAS COUNTY BOARD OF COMMISSIONERS

ATTEST:


YVONNE BERNARD, Clerk

EXH C.

OPENING REMARKS - LEGISLATIVE TESTIMONY - 1981

HONORED AND RESPECTED MEMBERS OF THE SENATE/ASSEMBLY, MY NAME IS FRANK CARMEN AND I AM THE ADMINISTRATOR FOR THE NEVADA YOUTH SERVICES DIVISION OF THE DEPARTMENT OF HUMAN RESOURCES.

THE YOUTH SERVICES DIVISION IS A RELATIVELY NEW DIVISION OF STATE GOVERNMENT. IT WAS ESTABLISHED IN 1979 DURING THE 60TH SESSION OF THE NEVADA STATE LEGISLATURE. UNDER NRS 232.420, THE DIVISION WAS CHARGED WITH THE RESPONSIBILITY OF OVERSEEING AND COORDINATING THE ACTIVITIES OF SIX YOUTH SERVING BUREAUS. THESE BUREAUS ARE:

- (1) THE NEVADA YOUTH TRAINING CENTER IN ELKO, NEVADA
- (2) THE NEVADA GIRLS' TRAINING CENTER IN CALIENTE, NEVADA
- (3) THE YOUTH PAROLE BUREAU WITH OFFICES IN LAS VEGAS, RENO, CARSON CITY, FALLON, ELY AND ELKO,
- (4) THE SOUTHERN NEVADA CHILDREN'S HOME LOCATED IN BOULDER CITY, NEVADA,
- (5) THE NORTHERN NEVADA CHILDREN'S HOME LOCATED IN CARSON CITY, NEVADA, AND
- (6) THE CHILD CARE SERVICES BUREAU WHICH IS LOCATED HERE IN CARSON CITY BUT WHICH OVERSEES DAY CARE SERVICES FOR CHILDREN THROUGHOUT THE ENTIRE STATE OF NEVADA.

I WILL DESCRIBE THE SPECIFICS OF EACH OF THESE BUREAUS' ACTIVITIES AS WE REVIEW EACH OF THEIR INDIVIDUAL BUDGETS. FOR NOW, HOWEVER, LET IT SUFFICE TO SAY THAT EACH HAS ITS OWN STATUTORY MANDATE TO PROVIDE FOR THE PROPER CARE, CUSTODY AND GENERAL WELL-BEING OF CHILDREN AND YOUTH WITHIN THEIR PROGRAMS AND FACILITIES.

WITH THE EXCEPTION OF THE CHILD CARE SERVICES BUREAU, THE CHILDREN AND YOUTH WITHIN OUR PROGRAMS AND FACILITIES, FOR THE MOST PART, ARE COURT ORDERED. THE NINE JUDICIAL DISTRICTS OF THE STATE OF NEVADA ALL PLACE DELINQUENT YOUTH INTO THE TRAINING CENTERS AND REFER ABUSED, ABANDONED AND NEGLECTED CHILDREN

INTO THE TWO CHILDREN'S HOMES. YOUTH PAROLE ASSUMES SUPERVISORY RESPONSIBILITY FOR YOUNGSTERS RELEASED FROM THE TRAINING CENTERS AND FOR JUVENILES ON PAROLE FROM OTHER STATES WHO MOVE TO NEVADA.

IN ADDITION TO MANAGING THE VARIOUS BUREAU ACTIVITIES, THE YOUTH SERVICES DIVISION TRIES TO COORDINATE AND ASSIST SOME OF THE GENERAL ACTIVITIES OF THE VARIOUS JUVENILE COURTS WITHIN THE NINE JUDICIAL DISTRICTS OF THE STATE. AN EXAMPLE OF THIS, WHICH WE MAY DISCUSS IN FURTHER DETAIL WHEN REVIEWING THE DIVISION'S BUDGET, IS TO FINANCIALLY ASSIST THE JUVENILE COURTS IN DEVELOPING COMMUNITY-BASED TREATMENT PROGRAMS AIMED AT REDUCING THE NUMBER OF COMMITMENTS TO STATE INSTITUTIONS. PRESENTLY, OVER \$1 MILLION DOLLARS IS DISPERSED TO THE VARIOUS COUNTY JUVENILE COURTS FOR THESE EFFORTS IN THE FORM OF STATE PROBATION SUBSIDY FUNDS AND FEDERAL YOUTH RESTITUTION GRANT FUNDS.

ALSO, THE YOUTH SERVICES DIVISION OVERSEES THE EXPENDITURE OF APPROXIMATELY \$600,000 IN ALTERNATIVE PLACEMENT FUNDS WHICH ARE PRIMARILY PURCHASE OF SERVICE DOLLARS FOR CHILDREN PLACED IN COMMUNITY-BASED FACILITIES SUCH AS SPRING MOUNTAIN YOUTH CAMP IN CLARK COUNTY AND THE HOME OF THE GOOD SHEPHERD.

ALL OF THESE FUNDS (SUBSIDY, RESTITUTION AND ALTERNATIVE PLACEMENT DOLLARS) ARE WELL-SPENT IN THAT THEY ASSIST IN THE DEVELOPMENT OF APPROPRIATE TREATMENT PROGRAMS WITHIN THE VARIOUS COMMUNITIES AND THEY DIVERT YOUNGSTERS FROM THE MUCH MORE COSTLY INSTITUTIONAL PROGRAMS OF THE STATE.

IN ADDITION TO THE PRIMARY ADMINISTRATIVE AND FINANCIAL RESPONSIBILITIES ASSIGNED TO THE YOUTH SERVICES DIVISION, THE DIVISION IS ALSO IN A POSITION TO ACT AS A CENTRAL STOREHOUSE OF STATISTICAL INFORMATION ON JUVENILE CRIME, CREATIVE REHABILITATIVE PROGRAMS, AND COMMUNITY ORIENTED CRIME PREVENTION APPROACHES. QUITE FRANKLY, THIS IS PROBABLY THE AREA WHERE THE YOUTH SERVICES DIVISION HAS BEEN LEAST SUCCESSFUL TO DATE, BUT EVERY EFFORT WILL BE MADE DURING THE NEXT BIENNIUM TO IMPROVE OUR EFFECTIVENESS.

-3-

THE BUDGET WE ARE ABOUT TO REVIEW IS STRICTLY A NO-FRILLS, HOLD-THE-LINE EFFORT ON OUR PART TO MAINTAIN THE EXISTING LEVEL OF SERVICES. THERE ARE NO NEW POSITION REQUESTS, AND THE MAJORITY OF INCREASES ARE INFLATIONARY COSTS BEYOND OUR CONTROL.

IN CONCLUSION, THE YOUTH SERVICES DIVISION HAS PROVIDED DIRECT SERVICES TO NEARLY 2,000 JUVENILES AND THEIR FAMILIES OVER THE PAST TWO YEARS, AND INDIRECT ASSISTANCE TO LITERALLY THOUSANDS OF OTHER YOUTH AND CHILDREN. I AM HOPEFUL THAT YOU WILL SEE FIT TO CONTINUE YOUR SUPPORT OF OUR EFFORTS, AND I STAND READY TO REVIEW EACH INDIVIDUAL BUDGET WITH YOU AND TO ANSWER YOUR QUESTIONS TO THE BEST OF MY ABILITY.

DATE: January 27, 1981

WAYS AND MEANS COMMITTEE

GUEST LIST

NAME (PLEASE PRINT)

REPRESENTING:

John Answorth

Washoe County Probation

John Answorth

No. Nev. Children's Home

John Answorth

Dept. of Human Resources

Car Adams

LEAD - Adult

Joice Goodhue

Public

Jim Goodhue

Head of Human Services

Bruce Hume

So. Nev. Children's Home

RALPH DiSibio

Dir. DEPT. HUMAN RESOURCES

John Neill

Budget Division

Jim Export

Nevada Council for the Handicapped

Bill Lewis

Crown City Juvenile Probation

Bob Brooks

Douglas Co. Juvenile Probation

Frank Angelo

" " " " " " " "

Bob Evans

JURY - FUSK

Quincy Charles

Clinton Co. Sheriff

FRANK CARMER

Youth Services Division

Ed Skraggs

Therapeutic Training Center

W. A. Butler

Nevada Youth Services Center

W. A. Butler

" " " " " " " "

W. A. Butler

" " " " " " " "

W. A. Butler

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W. A. Butler

" " " " " " " "

Ned B. Salomon

Clark County Juvenile Court

72 August Ball

Chief Nev. Juvenile Bureau

DAVID F. BASHTE

Chief - NEVADA Youth PAROLE Bureau

David Bashite

" " " " " " " "

David Bashite

" " " " " " " "

David Bashite

" " " " " " " "

Brent Hepworth

Supt. Nevada Parole Training Center

Tom Answorth

NE GIRLS TRAINING CTR.

G. D.

KOLO TV

Mike Katz

UPI

Dorothy K...

Dep. Dir. of Youth Services -

Dorothy K...

Nev. Appeal

Exhibit D

**THIS EXHIBIT IS MISSING FROM BOTH THE ORIGINAL
MINUTES AND THE MICROFICHE.**