Minutes of the Nevada State Legislature

Assembly Committee on TAXATION

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Date: March 10, 1981

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Chairman Paul May called the meeting of the Assembly Taxation Committee to order at 3:00 PM, with the following members and guestspresent:

PRESENT: Chairman May

Vice Chairman Coulter

Mr. Bergevin Mr. Brady

Mrs. Cafferata Mr. Craddock

Mr. Marvel

Mr. Rusk

Mr. Price

Mr. Stewart

Mrs. Westall

Please see attached guest register for guests present

First item on the agenda was as follows:

General committee discussion and possible consideration of bill request concerning tax reform package.

Chairman May explained that the agenda is light today as this committee is scheduled to attend a joint meeting with the Senate Committee at 4:30 on aspects of the overall tax package.

He added that Mr. Nickson has prepared some charts for the committee at the direction of the Task Force sub-committee: he pointed out, however, that where the charts indicated "Assembly Plan" it should be remembered that these are simple "if's" and not a plan of the Assembly or this committee.

Mr. Nickson then reviewed charts identified as:

Exhibit I 1981 Estimated Tax containing 20 pages

Exhibit II - Memo dated March 10, 1981 to Mr. Nickson from Charles Chinnock, Chief, Division of Assessment Standards.

Exhibit III - 4-page analysis showing fiscal impact

Considerable discussion was held on various aspects of the charts and reports submitted. One request was made by Mr. Craddock of Mr. Nickson, that being a list of the property tax that would be reduced under the Governor's plan - the out-of-state holding and in-state corporations that serve out-of-state customers. Mr. Nickson stated he would try to obtain that information, however, while it would be no problem with the centrally-assessed properties, although in some cases for example, Sierra Pacific Power does serve some California customers, he wouldn't have information on that break down. Mr. Craddock elaborated that his intent was on the ratio of out-of-state holdings by property that is held by out-of-state businesses. Mr. Nickson stated that the individual appraisers would probably have that information and he volunteered to make that inquiry in Mr. Craddock's behalf.

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The discussion concluded with Mr. May advising those present that considerable discussion is going on with the tax committees and these figures will be reviewed for further action at a future date.

A.B. 298 - Provides alternate form for declaring value of transferred real property.

Mr. Joe Melcher, Washoe County Recorder's Office, testified in support of this bill, explaining that this is a housekeeping bill that will save duplication of effort. It also supports the small counties that want the option of using the Declaration of Value form or the rubber stamp form on their documents. He explained that Rule 5 of the Tax Commission, in regards to collecting real property transfer tax, allows them to use a Declaration of Value form which the grantee usually fills out for them as they record the document-they give a value or sale price on their property and pay their real property tax from that form. They sign the form showing they are giving you the facts under penalty of perjury. The rubber stamp is placed on the form of the document that shows that the real property transfer tax is the same-they paid it or they are exempt and the person has to sign that rubber stamp form showing, again, that they are declaring that the facts they are giving are true. In Washoe County, Clark County and any other counties that are using the declaration of value form, they have to duplicate their effort. bill would eliminate that duplication.

Mr. Pat Pine, Clark County, addressed the committee advising that their recorder, Joan Swift was not present but has an alternative she would like to propose. According to Mr. Pine's testimony, Mrs. Swift was in favor of A.B. 122 which has previously been heard by this committee. Action was deferred pending a discussion among the assessors and recorders as to how this declaration system would work. One factor that is not discussed here is that the assessors have some interest in obtaining information relating to sales depending on what we do with our assessment or factoring system etc. He suggested that before we take action on this bill that the assessors and recorders have an opportunity to get together and agree on a single concept for the declaration of value.

Mr. May concurred with the request and stated that he will hold action on the bill until he is contacted by the assessors and or recorders with the request to proceed.

Mr. May advised the committee that the Task Force subcommittee has had some discussions regarding what should be done
with the sales tax and it was concluded that it would be appropriate
to ask that some figures be compiled indicating the fiscal impact if
the sales tax is increased and by what percentage. He added that it
is imperative that the tax be collected earlier than the first of
July and asked Mr. Jim Lien, Business Manager of Metro Police Department to give us that information. Mr. Lien explained that in taking
a typical example of 'taxable sales' in the month of April that is
the tax that is being collected on April's taxable sales will be remitted to the state in the month of May - May 30th. "If you are
distributing to the General Fund or distributing to local governments,

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you are going to make the distribution then in June. In order to realize cash flow, you have to impose a tax sometime in advance of when you want it to be arriving to the local government. For example, for the school districts in the State of Nevada the period for determining the base for the local school support tax in relationship to the state distributive school fund, begins in April and runs through the following March - so you have a base period of April through March taxable sales. A school district, which receives its checks in June defers that sales tax to the next fiscal year-In 1981-82 the check that it gets in June becomes this is 1980-81. 1981-82 revenue because the state distributive school fund is predicated on taxable sales from April through March. For counties and cities and for the State of Nevada itself in the General Fund, the accrual is much different. For counties and cities etc, taxable sales that are made in June and are collected in July by the state are distributed in August - this becomes the first new year's revenue. So the tax rate that is imposed on June 1st will now accrue to the counties and cities in August and will be their first new revenue. If you are going to increase the revenue to a school district in order to offset its next year's budget you have to have it in position April 1st in order to give them a June check which is the first There are two different bases involved." 1981-82 revenue.

He added that if the state were interested in picking up some additional dollars, it could move from a cash basis on the state distributive school fund to an accrual basis and pick up 14months revenue during 1980-81, it would add revenue to the state coffers. Enlarging upon that statement, he explained that for example, if you are guaranteed \$200 million that's what we know school districts can have, and you know in the formula you can deduct out whatever school districts receive from local school support tax. example, they receive \$60-million - it means at the point, the state is paying out \$140-million to the school districts. However, if you allow the state to count these additional two months of revenue at the local level, they might in effect collect \$7-million to be offset and the state has to come up with only \$130-million rather then \$140-million. It is a one time shot; when you transfer or move from a cash basis accounting to an accrual basis accounting. It would be one way for the state to pick up additional revenue as it moves into a new fiscal period. In so doing, the schools do not need to have an increase in their tax rate until June; there would be no sales tax increases until June 30th - forcing them to report on a monthly But this does give us some alternatives to look at as far as sales tax revenue. If we remain on a cash basis for the state distributive school fund, and you anticipate there is a need for school districts to have additional revenue, then you have to have the school tax increased by April 1.

Mr. May asked Mr. Lien if he would reduce his <u>explanation</u> to writing for the benefit of the committee and thanked Mr. Lien for his presentation.

Chairman May then asked the committee for an informal vote on whether they are in favor of making the basic shift in some form from ad valorem to the sales tax or whether we should look for some other alternatives. The informal vote indicated ther were seven members in favor of the shift and four favoring seeking out some alternative.

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Exhibits IV, V and VI, prepared by Fiscal Analyst Dan Miles, were distributed to the committee members. Exhibits titled:

Exhibit IV Comparative Distributions (Liquor, Cigarette and out-of-state Sales (CCRT 1%)

Exhibit V - New Sales Tax Projections; Total tax= 5% (Effective April 1, 1981.)

Exhibit VI - Adjusted Assessed Valuations Using 10% Annual Decrease

The exhibits were explained by Mr. Miles and various questions by the committee were responded to.

Mr. Rusk had distributed copies of a memo title "Reasons for Fallout Shelter Bills and asked for committee discussion at some meeting in the future. Chairman May suggested this item be placed on the agenda for the meeting of March 24th, 1981.

There being no further business, the meeting was adjourned.

Respectfully submitted

Nykak Tolksley Nykaki Kinsley, Committee Secretary

ASSEMBLY



Date Tues., Mar. 10, 1981 Time 3:00 pm Room 240

Bills or Resolutions to be considered

Subject

Counsel requested*

ALL MEETINGS OF THE ASSEMBLY TAXATION COMMITTEE WILL BEGIN PROMPTLY AT 3:00 PM. PLEASE ARRANGE YOUR SCHEDULE ACCORDINGLY.

General committee discussion and possible consideration of bill request concerning tax reform package.

A.B. 298- Provides alternate form for declaring value of transferred real property.

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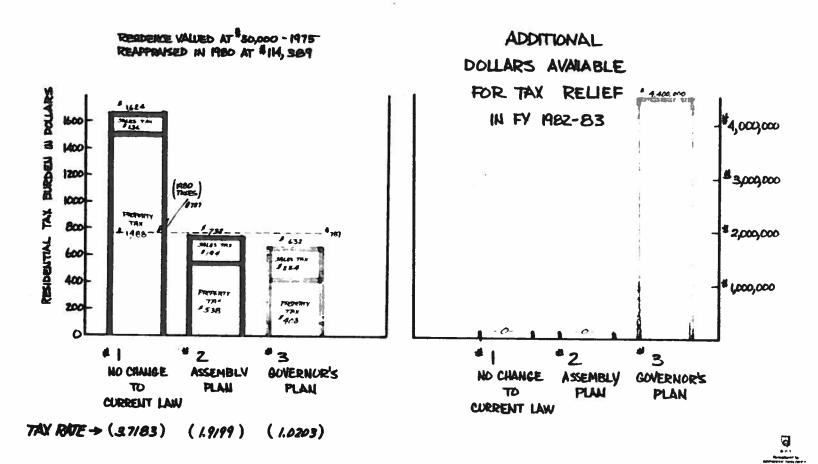
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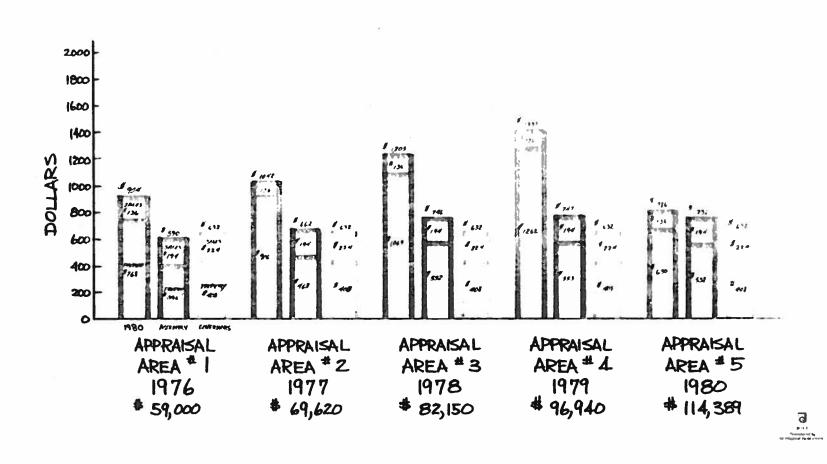
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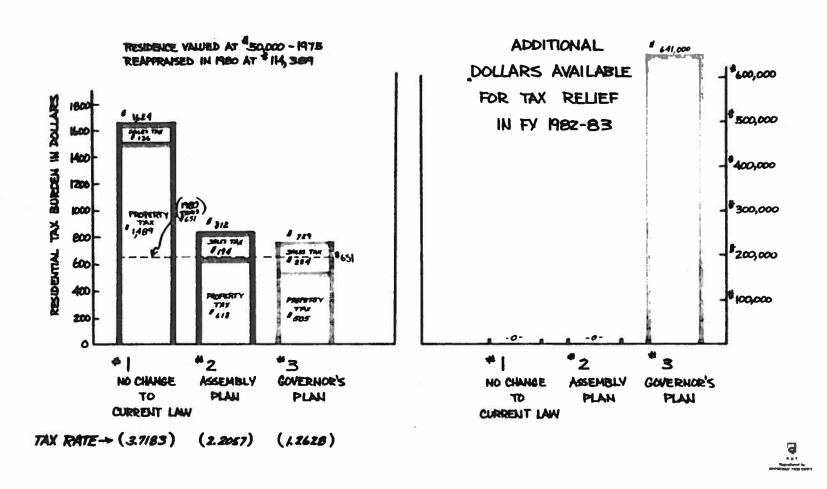


LAS VEGAS

TAX BURDEN ON HOMES WITH A 1975 VALUE of \$50,000

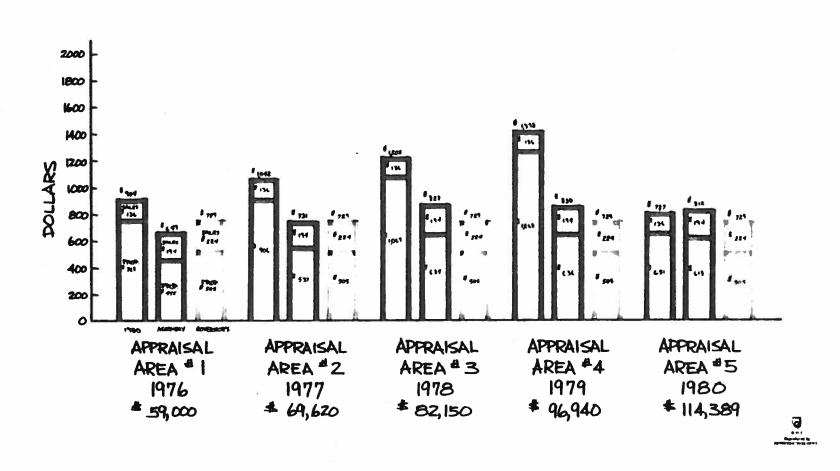


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NORTH LAS VEGAS

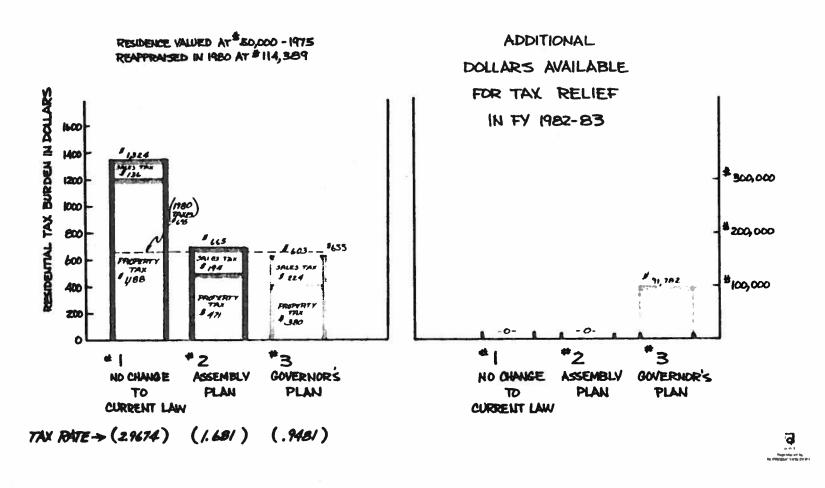
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CLARK COUNTY

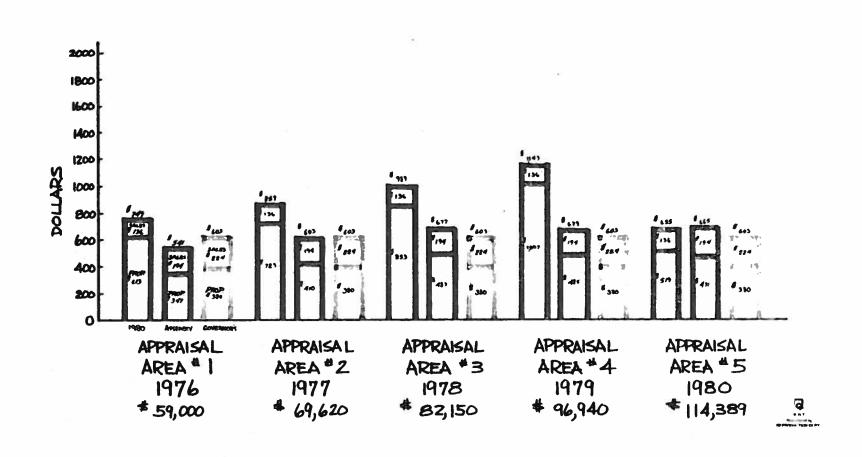
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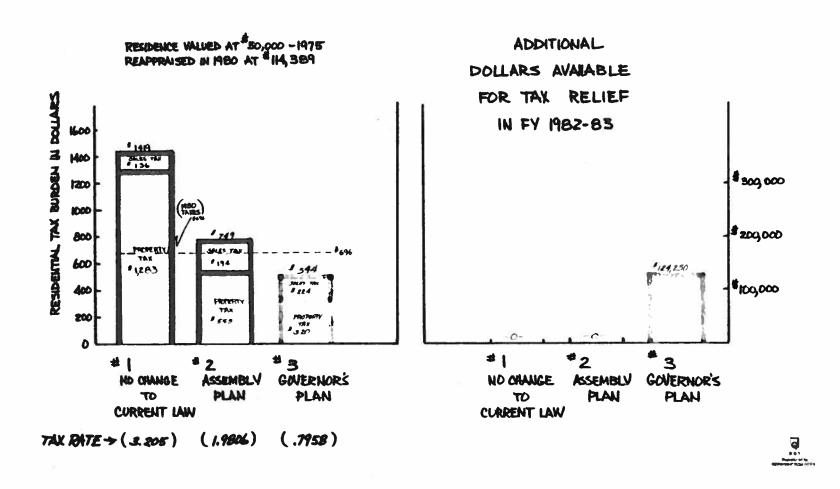


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TAX BURDEN ON HOMES WITH A 1975 VALUE of \$50,000

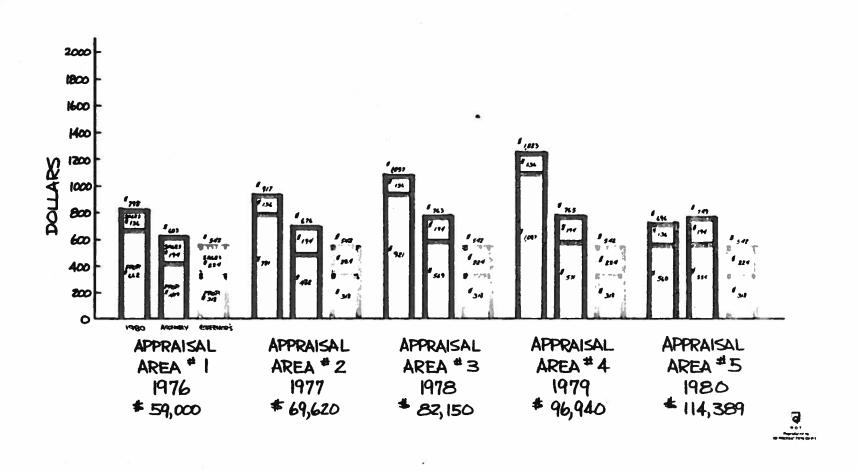


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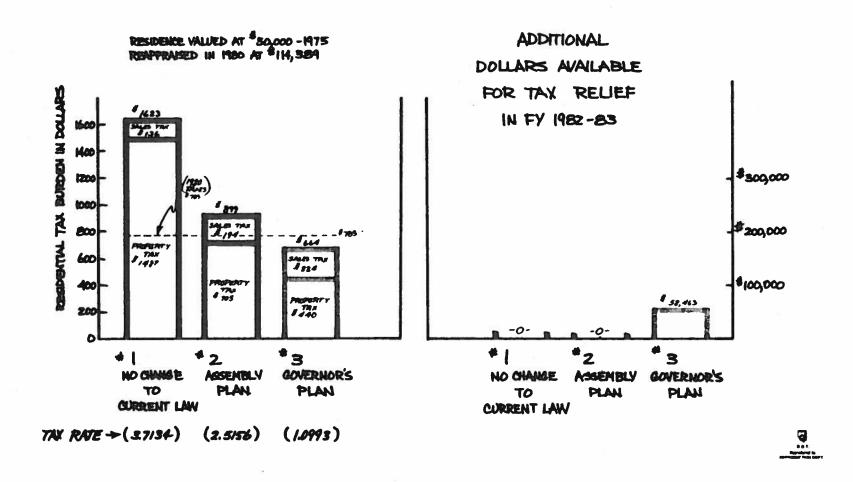


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TAX BURDEN ON HOMES
WITH A 1975 VALUE of \$50,000

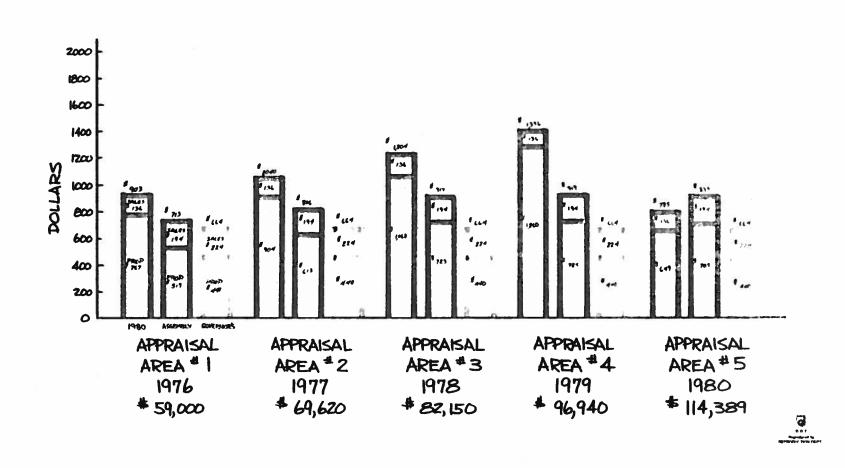


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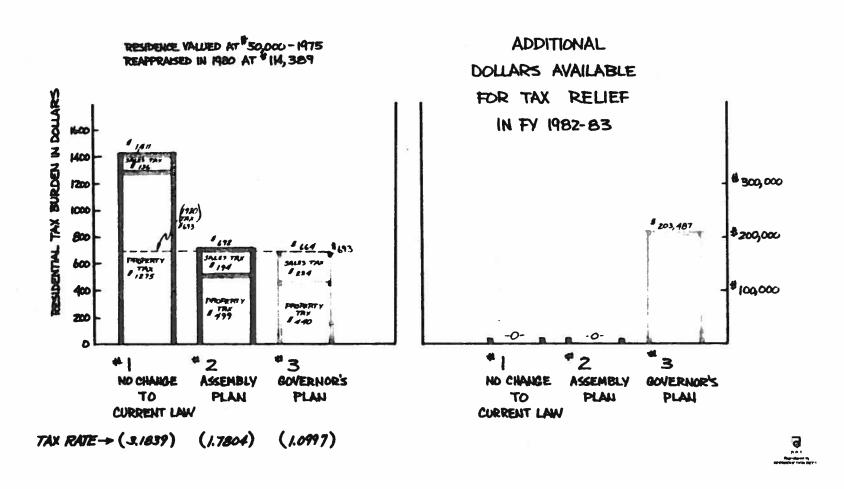


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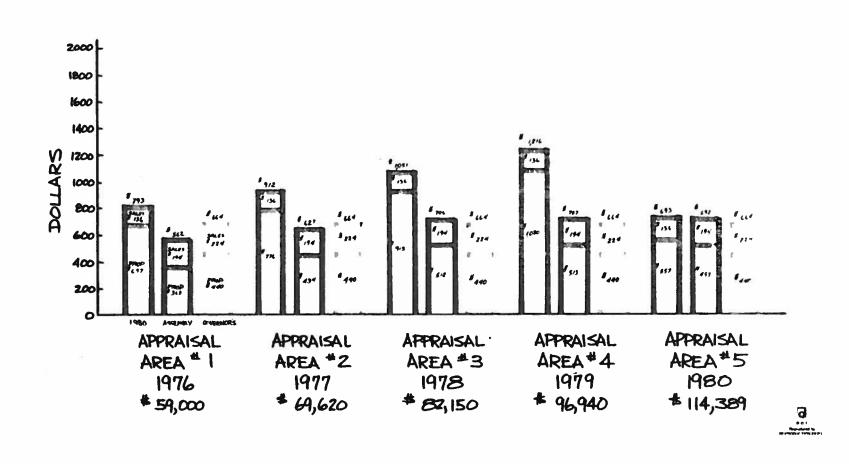


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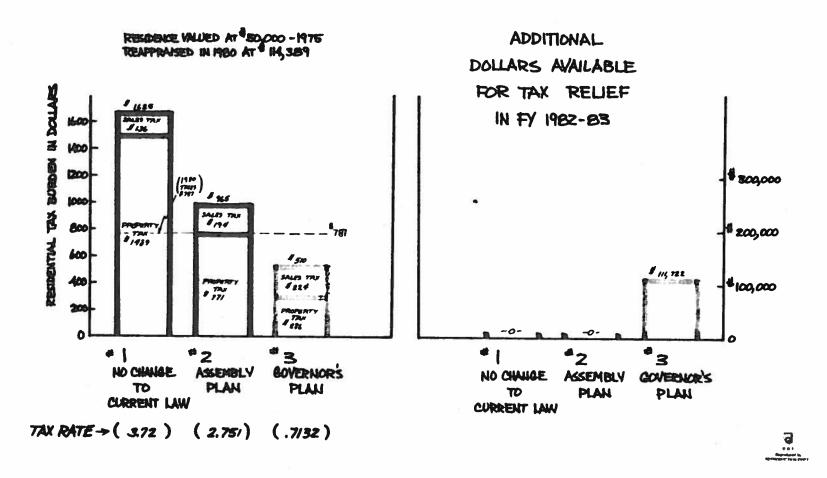
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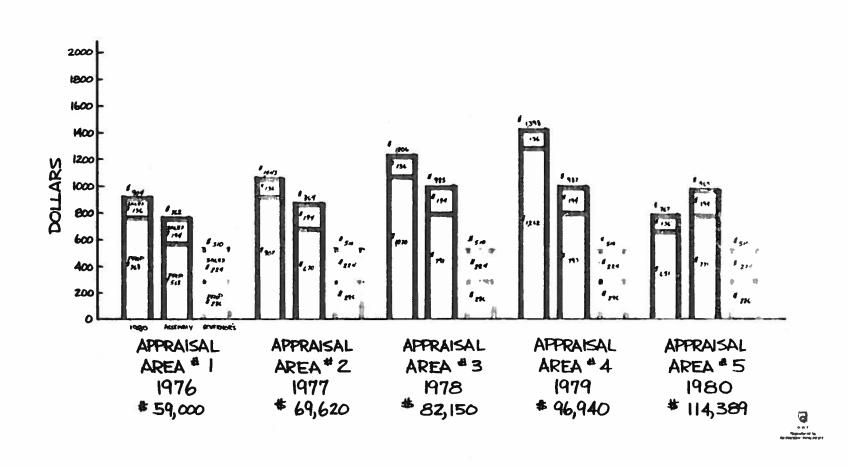
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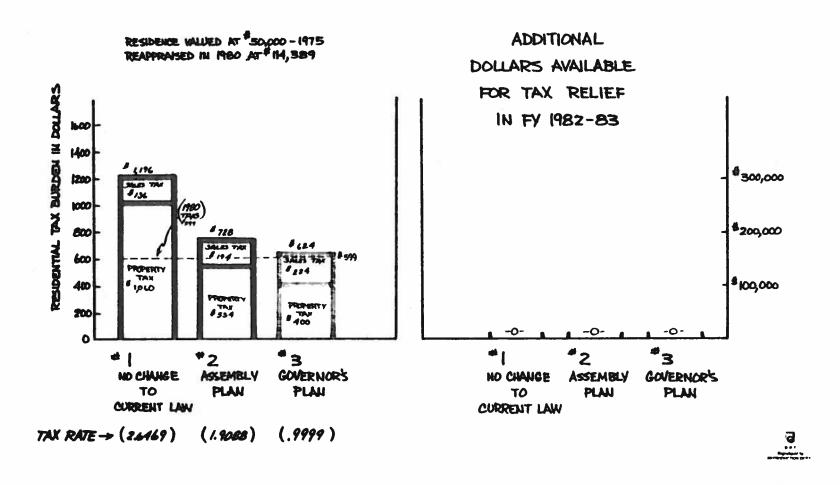


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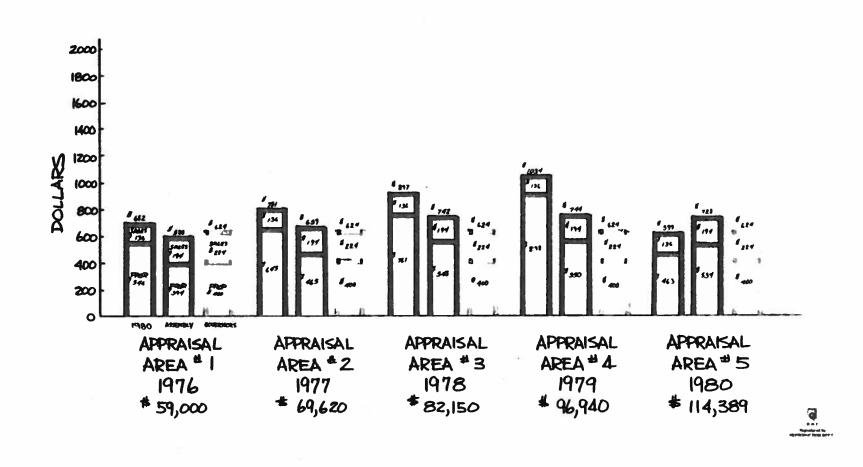


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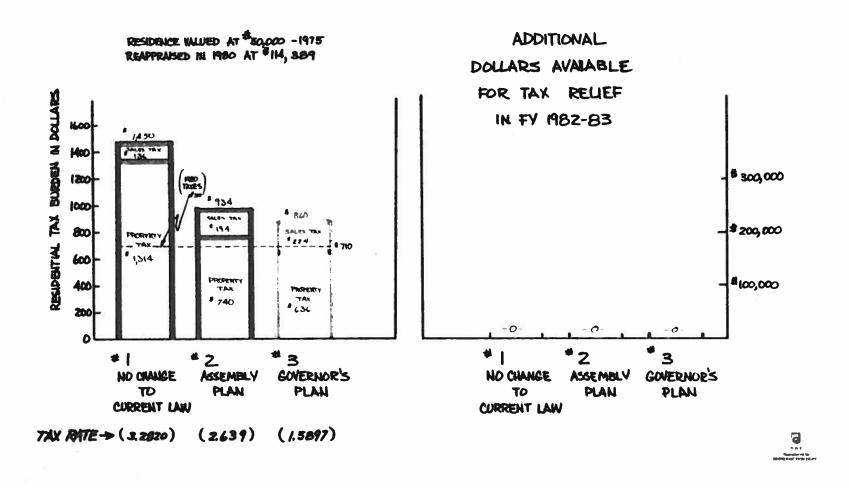


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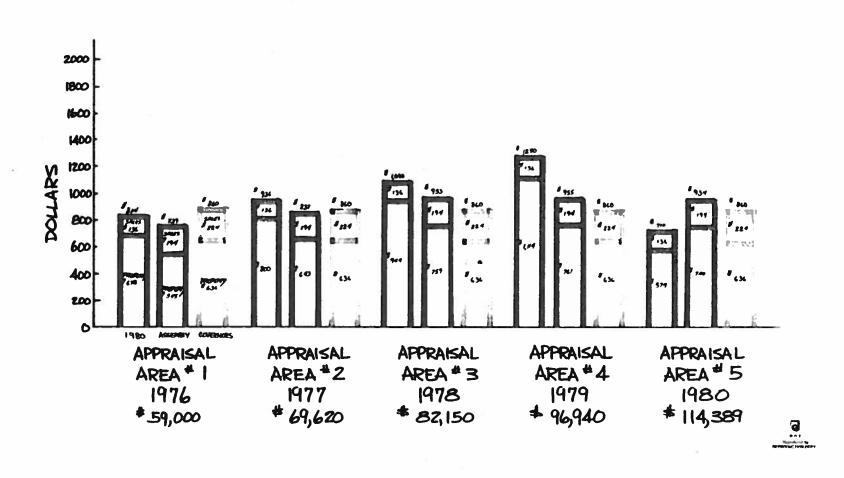


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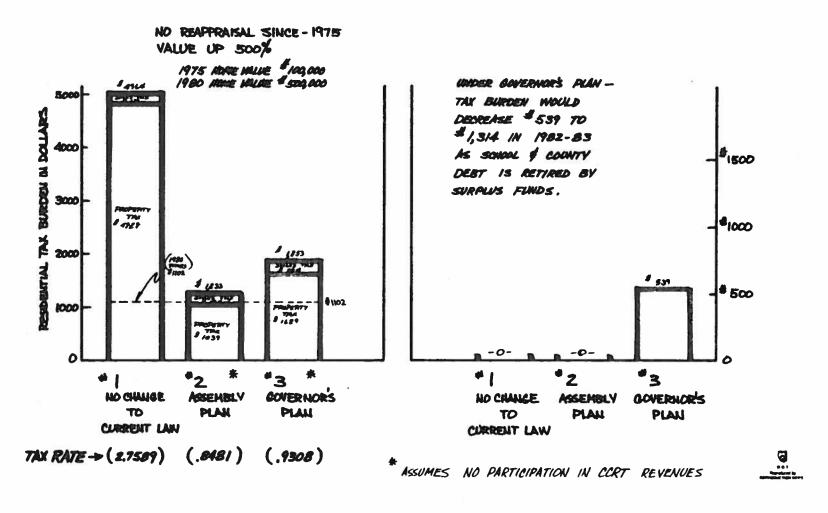


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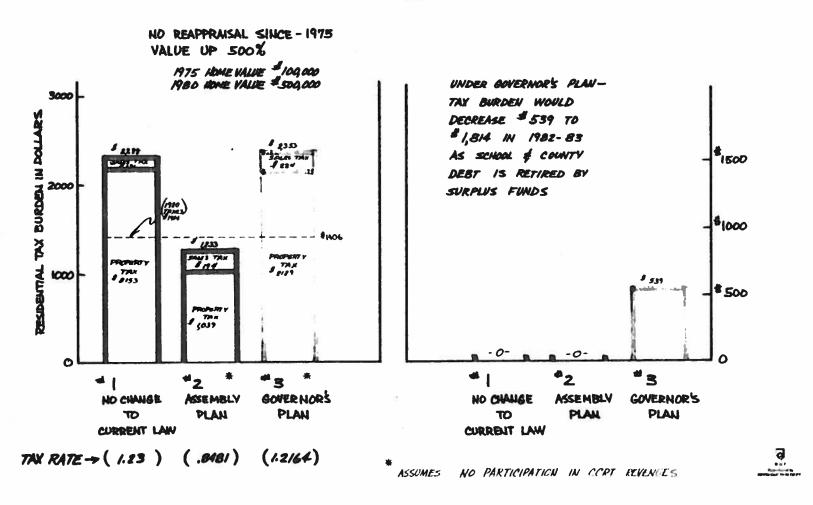
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DOUGLAS COUNTY TAHOE DOUGLAS SEWER DIST. 1981-82 ESTIMATED TAX



DOUGLAS COUNTY MARLA BAY 1981-82 ESTIMATED TAX



Department of Taxation .

Capitol Complex Carson City, Nevada 89710 Telephone (702) 885-4892 In-State Toll Free 800-992-0900



ROBERT LIST, Governor

ROY E. NICKSON, Executive Director

March 10, 1981

To:

Roy E. Nickson, Executive Director

From:

Charles Chinnock, Chief, Division of Assessment Standards

This discussion is based upon a proposal to reduce properties reappraised in the last 5 years under a cyclical concept. Further, such reduction considers the appreciation that has occurred over a specific period of time.

An assumption is made, that property categories included are residential commercial and industrial, vacant and unimproved parcels appraised under a cyclical program. This would not include centrally assessed properties, personal property, right to receive power, locally assessed utilities and perhaps possessory use properties which are assessed annually.

Market appreciation rates have varied dramatically since 1976 within and between areas and counties. Reno has experienced greater appreciation than say Ely. Factors such as sewer, water and building moratoriums have influenced these appreciation rates both positively and negatively.

Residential properties have increased at rates greater than commercial properties. In general, it could be said that commercial properties have appreciated at a rate that may be only one-half that of residential properties.

In our more urban counties, properties have increased 100% or 1-1/2% per month since 1976. This is an "average" increase reflecting the entire 4 year period. Appreciation rates in any one year have varied from 10% to 30% per year. The higher appreciation rates of 30% per year occurred in the 1976-1978 time frame, tapering off to 18% per year in 1978-79, 10% to 12% in the 1979-80 time frame and falling below 10% in 1980 to 1981.

If one were to give more consideration to our urban counties the following would represent more typical appreciation rates and factors:

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Exhibit II

Roy E. Nickson March 10, 1981 Page Two

	1976	1977	1978	1979	1980
Actual rates	1.00	.806	.650	.551	. 493
4 yr. average	1.00	.837	.701	.588	. 493

Commercial properties, perhaps, would be represented by the following:

	<u>1976</u>		1977	1978	1979	1980
4 yr. average	1.00	3	.914	. 875	.764	. 699

The above examples illustrate parameters of property appreciation rates. Perhaps a consideration of a rate in-between but weighted towards residential would be worthwhile.

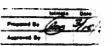
	<u>1976</u>	1977	1978	1979	<u>1980</u>
4 yr. average	1.00	.856	.735	.632	. 545

Any rates or factors chosen would be judgmental and would result in giving more relative relief to some categories of properties with respect to others.

The implementation of such a program would be much easier than any trending type program. Since the secured assessment roll includes properties annually assessed and also exemptions, consideration should be given to the fact that assessors would have to identify qualifying land improvements without these annually assessed properties and exemptions, in order to arrive at a proper reduction. Such reduction may have to be computed in such a manner which would be permitted legally.

Implementation would also involve those counties which have appraised land in one year and improvements in another. Implementation could be based upon the earliest year or upon the splitting of land and improvements with the application of two separate factors.

Based upon this cursory discussion a statewide total assessed valuation of approximately \$6,400,000,000 would result.



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61,854	29,004	90,858	••		
27,416	12,856	40,212	1,264,076	1,223,804	
	360,078 316,950 16,692 21,755 174,136 77,112 67,588 251,366 114,359 175,935 566,882 61,854	360,078	360,078 168,845 328,943 316,950 148,662 465,612 16,692 7,827 24,519 21,755 10,201 31,956 174,136 81,655 255,791 77,112 34,159 113,271 67,588 31,693 99,281 251,366 117,869 369,235 114,359 53,625 167,984 1/25,935 82,498 258,433 566,394 833,216 61,854 29,004 90,858	360,078	316,950 148,662 465,672 1,264,076 798,464 16,692 7,827 24,519 1,244,076 1,239,557 21,755 10,201 31,956 1,264,076 1,232,120 174,136 81,655 255,791 1,264,076 1,008,285 77,112 36,159 1/3,271 1,264,076 1,150,805 67,598 31,693 99,281 1,264,076 1,164,795 251,366 1/1,819 369,235 1,264,076 894,841 1/4,359 53,625 167,984 1,264,076 1,096,092 1/2,935 82,498 258,433 1,264,076 1,005,643 56,882 2,66,394 833,276 1,264,076 430,800 61,854 29,004 90,858 1,264,076 1,173,218

5,120,626

21,489,289

1. Source: Summary Schedule page 68

1,634,602

6,860,000

69,972

Est. LIQUOR AND

Cigalette TAX

254,306

3,486,024

14,629,289

149,227

Counties

Churchill.

•

3,856,550

SAles TAX Projections 3/8/8/ 5% EFFective April 1, 1981 FISCAL 1981-82 FISCA1 1982-83 Counties OCRT 14 LOST 3/104 LSST apol LSST 3/102 CCRT 14 LSST 3/10C 1 225,957 793,500 \$ 872,800 171,728 Churchill.... 150,638 \$ 357,592 41,349,900 7,623,182 Clark..... 11.434.773 46,311,900 12,300,000 8,200,000 ouglas.... 3620,600 600,000 2,935,000 400,000 667,901 445,267 1.640,200 Elko..... 379,683 1.237,000 413,855 253,122 275,903 39 200 9.741 Esmeralda.... 6,494 41,100 12,177 8,118 130,000 Eureka..... 36349 24,233 136,500 47,255 31,503 950,100 217,100 1,045,100 Iumboldt... 144,733 243,152 162,101 635,200 131.061 87,374 ander..... 666 900 163,826 109217 106,000 25514 17,009 111,300 incoln..... 24.492 16,328 449,900 154943 103,295 714 800 yon..... 175,086 116,724 35,157 312,100 291700 52,736 Iineral..... 53,790 35,860 236,462 1501200 157,641 lye..... 1,681,300 204,934 307401 698,544 2,740,700 2,447,100 465,696 rmsby..... 754,428 202952 154,100 39,3/4 26,209 ershing.. 161,800 40,494 26.996 133,000 57,056 38,037 torey.... 146,300 71,321 47.547 20,728,400 5,577,930 23,215,800 3,718,620 Vashoe..... 6,160,763 4,107,175 511,300 148,176 98,784 158,549 hite Pine..... 562,400 105,699 otals... 74,681,400 20,025,339 13,350,224 21,852,082 83,492,800 14,568,052 of-of-state 6,860,000 1,405,825 1,882 802 2,08,738 1,255,201 7,683,200 21,908,141 81,541,400 91,176,000 0/41 14,605,425 23,960,820 18,973,877 pes Distribution of 13 months collections of ew fax Summary schedules page 61,62 JURT - Eshibit B AND Monthly Stolistical Reports W 81-82 OND 82-83 IN CERT.

	New Sales Total TAX	c = 51/4%	70001 CON
	Effective A	April 1, 1981	
Countles	F13CA1 1981-8Z	FISCAL 1982-83	•
	CCRT 1/4 X # 991,800	CCRT 1 1/4 #	
Churchill		A 1,091,000	***************************************
Clark	51,687,300	57,087,800	***************************************
Douglas	3,275 <u>,</u> 700	3,668,700	
Ėlko	2,050,200	2,296,200	
Esmeralda	49,000	51,400	
		170,600	
Humboldt	1,187,600	1,306,306	
Lander	794,000	<i>8</i> 33,600	
Lincoln	132,500	139,100	
Lyon	812,300	893,≤00	***************************************
Mineral	364,600	390,100	*
Nye	1,876,500	2,101,600	••••••••••••••••••
Ormshv	3.05B. BOD	3,425,900	*
	192,408	202 1100	
		182,800	•••••
	Z5,910,500	29,019.700	***************************************
Vashoe	, ,		***************************************
Yhite Pine Sub Potals	639,108	703,000	•••••••••••••••••••••••••••••••••••••••
	93,351,200	104,365,400	
ut-of-state Total	8,575,000 + 101,926,200	9,604,000	
Total	" 101,926,200	113,969,400	
SEE PREVIOU SCHE	Aule for LSST Distribution for 81-82 ino 82-83		

	\mathcal{D}				17
Countles	Estimated Assessed	Estimated Reduction	Reduced	%	.4
	value for 1981-82	in Assessed Value	Assessed Volve	Reduction	13
archill	# 87,100,000	* 3,603,000	\$ 83,497,000	4.1%	JI.
rk	4,000,000,000	158,835,000	3,841,165,000	4,0	<u> </u>
uglas	535,000,000	63,018,000	471,982,000	//.8	
(0	196,000,000	2,449,000	183,551,000	1.3	
meralda	22,000,000	493,000	21,507,000	2.5	
reka	56,700,000	1,191,000	55,509,000	2.1	
ımbold <i>t</i>	128,000,000	4567,000	123,433,000	3.6	
nder		409.00 0	<i>53,5</i> 91,000	.8	300000000000000000000000000000000000000
ncoln		944,000	34,556,000	2.7	31
on	135,000,000	5,184,008	129,816,000	3.8	100000000000000000000000000000000000000
neral	31,115,000	166,000	30,949,008	,5	>**************************************
;e	176, 000,000	9,273,000	146,727,000	5.3)••••• <u>•</u> •••••
msby		21,550,000	315,450,000	6.4	*
rshing	<i>≟.</i> 1 ·	2,798,000	51,202,000	<i>5</i> ,2	
orey	45,000,000	4,566,000	40,434,000	10.2)*************************************
•	2,538,200,000		**************************************	5.8	***************************************
	49,500,000		• •	***************************************	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
tals		425,279,000			
	assessed value for 1981-82 Reduction in Assessed un ases in BO-BINOII by I annu				€ (16

unties	Estimated Assessed value for 1981-82	Estimated Reduction in Assessed Value	Reduced	%
chill	\$ 87,100,000	* 4,324,000	Assessed Value 82,776,000	Reduction 5.0%
	4,000,000,000	/90,602,000	3,809,398,000	4.8
las	535,000,000	75,621,000	459,379,000	14.1
• • • • • • • • • • • • • • • • • • •	186,000,000	2,938,000	183,062,000	1.6
eralda	22,000,000	592,006	21,408,000	2.7
ka	56,700,000	1,429,000	55,271,000	2.5
boldt	128,000,000	5,481,000	122,519,000	4,3
er	54,000,000	499,000	53,510,00 <i>0</i>	,9
In	35,500,000	4132,000	34,368,000	3,2
	135,000,000	6,221,000	128,779,000	4,6
ral	31,115,000	/99,000	30,916,000	,6
	176,000,000	11,128,000	164,872,000	6.3
by	337,000,000	25,860,000	311,140,000	7.7
ing	54,000,000	3357,000	50,643,000	6,2
y	45,000,000	5479,000	39,521,000	12.2
oe	2,538,200,000	175,134,000	2,363,06,000	6.9
Pine	49,500,000	346,000	49,154,080	7
9	*8,470,115,000	45/0,333,000	1 7,959,782,000	6.0%
· - /	assessed value for 1981-82 Reduction in Assessed un ases in BO-BINOII by I anno	•		

Adjusted Assessed VAlua us UsiNE 15% Annual Decreas

	Estimated Assessed	Estimated Reduction		
Counties	Estimated Assessed Value for 1981-82	Estimated Keduction	Reduced	%
		in Assessed Value	Assessed Volue	Reduction
urchill	* 87,100,000	\$ 5,405,000	4 81,695,000	6,2%
rk	4,000,000,000	<i>238</i> ,253,000	3,761,747,000	6.0
uglas	535,000,000	94,527,006	440,473,000	17.1
ко	186,000,000	3,673,000	182,327,000	2,0
meralda	22,000,000	740,600	21,260,000	3.4
reka	56,700,000	1,787,000	54,913,000	3,2
ımboldt	128,000,000	4,851,000	121, 149,000	5,4
nder	54,000,000	613,000	53,387,000	/. /.
ıcoln	35,500,000	1,416,000	34,084,006	4,0
onn.	135,000,000	7,776,000	127, 224,000	5.7
neral	31,115,000	249,000	30,866,000	.8.
e	176, 000,000	13,910,000	162,090,000	7.9
msby	· · ·	_	304,675,000	9,6
rshing	54,000,000	4,197,000	49,203,000	7,8
rey	45,000,000	6,849,000	38,151,000	15.2
shoe	2,538,200,000	218,918,000	2,319,282,000	8.6
ite Pine	49,500,000	432,000	49,068,000	.9
lals	*8,470,115,000	4637,921,000	4 7.832.194.000	7.5%

Est. Reduction in Assessed unlue by Reducines increases in 81-82 Noll by 2 annual increments and increases in 80-81 noll by I annual increment. Net of Centrally assessed property and net proceeds.

Adjusted Assessed VAlua us UsiNG 20% ANNUAL Decre

Jacobs Co.	\mathcal{Q} .			N/
Countles	Estimated Assessed	Estimated Reduction	Reduced	%
	value for 1981-82	in Assessed Value	Assessed Value	Reduction
urchill	# 87,100,000	* 7,206,000	* 79,894,000	8.3 %
rk	4,000,000,000	317,671,000	3,682,329,000	7.9
uglas	535,000,000	126,036,000	408,964,000	23.6
	186,000,000	4,898,000	181,102,000	2.6
meralda		987,000	· •	
reka	56,700,000			
	128,000,000			
	: 54,000,000		· · ·	
	35,500,000			
on	135,000,000	10,369,000	124,631,000	
neral	31,115,000	332,000	30,783,000	/./
e	176,000,000	18,547,000	157,453,000	10,5
nsby	337,000,000	43,100,000	293,900,000	/2.8
shing	54,000,000	5596,000	48,404,000	10,4
rey	45,000,000	9,133,000	35,867,006	20,3
shoe		291,891,000	2,246,309,000	11.5
ite Pine	49,500,000	571,000	48,923,000	1,2
nla	*8,470,115,000	* 850,567,000	4 7, 619, 548,000	10.0%

DEST. Reduction in Assessed universely Reducines increases in 81-82 roll by 2 annual increments and increases in 80-81 roll by I annual increment. Net of Centrally assessed property and net proceeds.

SALES TAX COLLECTIONS

To:

Chairman Paul May & Members of Assembly Taxation

From:

James C. Lien

Subject:

SALES TAX COLLECTION EXPLANATION

As requested I've reduced to writing the "Chalk Board" explanation I offered to the Committee this week,

FY 1980-81

FY 1981-82

April June May July August Taxable Sales Remitted to State Distributed to General Fund & Govt's May Taxable Sales Remitted to State Distributed June Taxable Sales Remitted Distributed

Schools

May Distribution last one credited to FY 1980-81

June Distribution deferred to FY 1981-82

County/ Cities June & July Distribution credited to FY 1980-81

August Distribution first credited to FY 1981-82

If State changed from cash basis to an accrual method for determining the State Distributive School Fund base period, there would be a one time benefit to the State of two months (April ξ May).

To shift would allow 14 months of LSST to be computed and at an example average of \$5,000,000 a month would allow the State to save \$10,000,000 dollars.

MEMO: Sales Tax Collection Explanation:

Page two

The fund is based on taxable sales of April through March - the taxable States General Fund and the counties and cities use the taxable sales period of June through May.