Senate Committee on Taxation

Date: Tuesday, April 10, 1979

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PRESENT: Chairman Norman Glaser

Vice-Chairman Floyd Lamb

Senator Carl Dodge Senator James Kosinski Senator Mike Sloan

Senator Don Ashworth Mr. Ed Shorr, Senator William Raggio Fiscal Analyst

GUESTS: Mr. Gene Phelps, Business Manager, Highway Department

Mr. Virgil Anderson, Calif. State Auto Association

Mr. Bob Guinn, Nv. Auto Franchised Dealer's Association

Assemblyman Robert Price
Assemblyman Robert Craddock
Assemblyman Lon Chaney
Assemblyman Steve Coulter
Assemblyman Joe Dini
Assemblyman Lloyd Mann
Assemblyman Louis Bergevin

Assemblyman John Marvel Assemblyman Robert Rusk Assemblyman Darrell Tanner Assemblyman Robert Weise

The meeting was called to order at 2:05 p.m. on Tuesday, April 10, 1979, in Room 213, with Senator Norman Glaser in the Chair.

### S.B. 419 - Exhibit "A"

Senator Dodge stated that the Governor had stated to him that he was against an outright enactment by the legislature, to increase the tax on fuel. The Governor said to Senator Dodge that he would consider a bill that requires a referendum by the citizens.

Mr. Gene Phelps, Business Manager of the Highway Department, said that Highway is going about one-third of what their "needs study" indicates should be done in maintenance contracts. Mr. Phelps said that this would be Highway's first priority in the use of any increase in the fuel tax, to expand the number of maintenance contracts.

Senator Don Ashworth asked how the counties handle the upkeep of their roads? Mr. Phelps said that most of the gas in the State is sold with 8¢ gas tax, with 3.5¢ going to local governments; the optional 1¢ or 2¢ being used only for construction. Mr. Phelps there is a two-level structure with a 1/2¢, which is currently imposed by all the counties, which goes only to the counties for maintenance; and then there is an additional 1¢ that all counties have imposed that is shared between the county and the cities of that county on a ratio of assessed valuation.

Taxation

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### S.B. 419 (Cont.)

Senator Don Ashworth said that in discussing highways with his constituents, he has heard that many citizens do not care about the roads in the counties because of the 55 m.p.h. restriction which requires more cautious driving. However, Senator Ashworth, commented that if roads are allowed to continue to deteriorate, it will cost more in the long run to bring them back up to standard condition. Mr. Phelps said that the state is responsible for approximately 5700 road miles of highways, and some of them are between 30 and 40 years old.

Mr. Phelps said to Chairman Glaser that the additional 2¢, as proposed in S.B. 419, would bring in approximately \$10 million per year, over and above the regular revenue.

Senator Sloan asked how much revenue would be produced by the tax on special fuel? This year, Mr. Phelps said, the special fuel tax will produce \$4.5 million; and if the 2¢ increase occurs, another \$1.6 million will evolve. Mr. Phelps said that gasoline taxes will net approximately \$22.9 million this year to the Highway Fund, (as stated above, the additional proposed 2¢ will increase this by \$10 million).

Senator Kosinski asked what percentage of the identified highway needs have been met in the past? Mr. Phelps answered that prior to 1973-74, they met 95% of the needs.

Mr. Phelps said to Senator Kosinski that for the current year, it takes approximately \$3.9 million to match all the federal construction funds available.

Senator Dodge asked if the Highway Department could function if they received the Governor's proposed appropriation of \$10 million? Mr. Phelps said yes they could, "recognizing that there would be deteriorating roads during that period."

Senator Dodge asked Mr. Virgil Anderson what he thought about the Governor's statement that he would not sign any legislation regarding the increase on fuel tax, unless it included a referendum by the public? Mr. Anderson said that considering the tax package that may be on the ballot, an increase in the fuel tax would probably generate a "no" vote. Senator Don Ashworth said that he didn't think the people would "stand for it". Senator Sloan said that the public will have to understand that if they want better roads, they will have to pay for them. When asked by Senator Dodge, Mr. Bob Guinn said that he didn't think a ballot to increase the tax on fuel would "fly"; and he added that if the question did fail, the next legislative session would have greater difficulty

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### S.B. 419 (Cont.)

reviving the issue.

The Committee discussed this further, with most of the members deciding that this issue had to be met this session.

Mr. Phelps asked that the bill be amended, if considered for passage to delete Sections 2 through 5 on Page 2, Lines 8 through 47. Mr. Phelps said that he felt this language was not necessary for administration of the fuel tax.

> Senator Sloan moved that Senate Bill No. 419 be amended to include provisions for referendum, and the deletion of Sections 2 through 5 on Page Two.

Senator Don Ashworth seconded the motion.

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Senator Kosinski moved to amend the above motion to include all that was previously stated, as well as, requiring zero-base budgeting.

### Discussion:

Senator Raggio said that he will vote "no" on S.B. 419 if it includes a provision for referendum, because he feels it would be a "futile" effort.

> The original motion did not carry, with Senators Raggio, Lamb, Dodge and Kosinski voting "No".

> > \*\*\*\*\*\*

Senator Kosinski moved his amended motion as previously stated and "Do Pass" on Senate Bill No. 419. (Includes provisions for referendum, deletion of Sections 2 through 5 on Page Two, and the requirement of zero-base budgeting)

Senator Don Ashworth seconded the motion.

The motion carried, with Senators Raggio, Lamb and Dodge voting "No".

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## S.J.R. 19 - Exhibit "B"

Senator Raggio moved to "Do Pass" <u>Senate</u> <u>Joint Resolution No. 19</u>.

Senator Lamb seconded the motion.

The motion carried.

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### A.B. 616

"Fixes statutory limits on state budget on expenditures by local governments and on general tax rate."

Chairman Glaser said that he would like to have Assembly Bill No. 616 amended to include the provisions of Senate Bill No. 204, and then when the Assembly did not concur with the amendments, the bill could be sent to conference.

Senator Raggio said that he felt that joint hearings as had been previously scheduled for this date could greatly benefit the Committees. Senator Raggio also felt that a conference meeting was not equitable because it only allowed three people to participate, rather than the entire Committee. Senator Kosinski concurred with Senator Raggio's comments about having all the members of the Committee having input to the discussion.

Senator Lamb moved to process amendments for Assembly Bill No. 616 to concur with Senate Bill No. 204, and proceed into conference.

Senator Sloan seconded the motion.

The motion carried, with Senators Raggio and Dodge voting "No".

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Chairman Glaser asked Mr. Ed Shorr to proceed through his handout (Exhibit "C"), in order to explain the comparison of S.B. 204 and A.B. 616. Senator Floyd Lamb asked to be excused to attend a Senate Finance hearing at 3:00 p.m.

Mr. Shorr began his explanation, however at 3:25 p.m., the Assembly Taxation Committee entered the room and Assembly Chairman Robert Price made the following statement:

"I hope your Committee will forgive our uninvited intrusion,

without any given notice. Our purpose is that we want to be clear about our feelings towards resolving the tax issue from this point. We had previously scheduled, as we all know, an informal meeting between the two Committees that should have been occurring right now, and it had been our hope that perhaps we could get some issues knocked out of the way. It was indicated a few minutes ago that there may have been some statements made in your meeting that might tend to indicate that we had wanted to cancel that particular meeting, and I wanted to make sure that you knew that was not the case. understand the procedure for getting to conference committees, but we feel that if the spirit of both committees was to resolve as many issues as quickly as possible, there would be a benefit to sitting down together and going over the two packages...we will not refuse your invitation as we have in the past. The only reason we did this in the past is because we did not have our bill out yet."

Senator Don Ashworth said that Chairman Glaser did explain that the Assembly Taxation Committee was willing to meet. Senator Raggio said to Assemblyman Price, "You just gave the speech that I made fifteen minutes ago. I for one thought we were going to have a joint meeting, and I still feel that we are all adult legislators, and these two measures could be discussed between us, and a good deal of input could help us decide...." Senator Dodge said that he also voted "no" on processing the Assembly bill without joint hearings.

Assemblyman Robert Craddock said, "Even though there has never been a precedent for this type of meeting, I submit to you that there has never been a bill of this magnitude before the house in either case...."

Assemblyman Lloyd Mann said that he would request that the Senate Taxation Committee reconsider their action on A.B. 616, and "sit down informally, and get this show on the road."

The Committees decided to meet this same date at 4:00 p.m. to 5:00 p.m., and then reconvene at 8:00 p.m., until they wished to adjourn.

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There being no further business in this hearing, the meeting adjourned until the Joint Hearing at 4:00 p.m.

Respectfully Submitted By: Sheba L. Frost, Secretary

Approved By: Senator Norman Glaser,

Chairman

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S. B. 419

### SENATE BILL NO. 419—COMMITTEE ON TAXATION

### **APRIL 4, 1979**

### Referred to Committee on Taxation

SUMMARY—Increases tax on motor vehicle fuel and on special fuels and requires a separate detailed budget for certain departments. (BDR 32-1264)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State or on Industrial Insurance: Yes.



EXPLANATION-Matter in italies is new; matter in brackets [ ] is material to be omitted.

AN ACT relating to state financial administration; increasing the tax on motor vehicle fuel and on special fuels; requiring a separate detailed budget for the department of highways and the department of motor vehicles; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 365.170 is hereby amended to read as follows: 365.170 1. In addition to any other taxes provided by law, every dealer shall, not later than the 25th day of each calendar month:

(a) Render to the department a statement of all motor vehicle fuel sold, distributed or used by him in the State of Nevada, as well as all motor vehicle fuel sold, distributed or used in this state by a purchaser thereof upon which sale, distribution or use the dealer has assumed liability for the tax thereon under NRS 365.020, during the preceding calendar month; and

(b) Pay an excise tax of [4.5] 6.5 cents per gallon on all motor vehicle fuel so sold, distributed or used, in the manner and within the time prescribed in this chapter.

time prescribed in this chapter.

2. The department for good cause may extend for not to exceed 30 days the time for making any report or return required under this chapter. The extension may be granted at any time if:

(a) A request [therefor] for it has been filed with the department within or [prior to] before the period for which the extension may be granted; and

(b) A remittance of the estimated tax is made when due.

Any dealer to whom an extension is granted shall pay, in addition to any delinquent tax due, interest at the rate of one-half of 1 percent per month, or fraction thereof, from the date on which the tax would have been due without the extension to the date of payment.

3. Any report, return, remittance to cover a payment or claim for credit or refund required by this chapter which is transmitted through the United States mail shall be deemed filed or received by the department on the date shown by the post office cancellation mark stamped



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S. J. R. 19

# SENATE JOINT RESOLUTION NO. 19—COMMITTEE ON TAXATION

APRIL 4, 1979

### Referred to Committee on Taxation

SUMMARY—Proposes constitutional amendment to permit exemption from property tax for conservation of energy by using nonfossil resources. (BDR C-2052)

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EXPLANATION—Matter in *italics* is new; matter in brackets [ ] is material to be omitted.

SENATE JOINT RESOLUTION—Proposing to amend section 1 of article 10 of the Nevada constitution by permitting an exemption from property tax for the conservation of energy by using nonfossil resources.

Resolved by the Senate and Assembly of the State of Nevada, jointly, That section 1 of article 10 of the constitution of the State of Nevada be amended to read as follows:

Section 1. The legislature shall provide by law for a uniform and equal rate of assessment and taxation, and shall prescribe such regulations as shall secure a just valuation for taxation of all property, real, personal and possessory, except mines and mining claims, when not patented, the proceeds alone of which shall be assessed and taxed, and when patented, each patented mine shall be assessed at not less than five hundred dollars (\$500), except when one hundred dollars (\$100) in labor has been actually performed on such patented mine during the year, in addition to the tax upon the net proceeds; shares of stock (except shares of stock in banking corporations), bonds, mortgages, notes, bank deposits, book accounts and credits, and securities and choses in action of like character are deemed to represent interest in property already assessed and taxed, either in Nevada or elsewhere, and shall be exempt. [Notwithstanding the provisions of this section, the] The legislature may constitute agricultural and open-space real property having a greater value for another use than that for which it is being used, as a separate class for taxation purposes and may provide a separate uniform plan for appraisal and valuation of such property for assessment purposes. If such plan is provided, the legislature shall also provide for retroactive assessment for a period of not less than 7 years when agricultural and open-space real property is converted to a higher use conforming to the use for which other nearby property is used. Personal property which is moving in interstate commerce through or over the territory of the State of Nevada, or which was consigned to a warehouse, public or private, within the State of Nevada from outside the State of

### MAJOR TAX REFORM

### Comparison of Senate & Assembly Version

### A.B. 58 & 616

### Major Tax Relief:

- . Across-the-Board
- . Rate Reduction \$1.36
  - State 25¢
  - Medicaid 11¢
  - Schools \$1.00
- . Maximum allowable rate \$3.64
- . Trigger additional relief.
- . Food tax exemption
- . Sales tax administrative provisions
- . Household property exemption
- . Total potential tax relief w/trigger - \$241 million
- . State cost \$226 million
- . Local cost \$15 million
- . Self-destruct if Question 6 PASSAS
- . Remaining 50¢ school levy to be optional

### S.B. 204

### Major Tax Relief:

- . Directed Relief and Across-the-
- . Rate Reduction 36¢
  - State 25¢
  - Medicaid 11¢
  - Homeowners Allowance \$1.18
  - Rent Rebate 4.94
- . Maximum allowable rate \$4.64
- . Trigger additional relief
- . De-trigger if revenues are low
  - . Food tax exemption
  - . Sales tax administrative provisions
  - . Household property exemption
  - . Total potential tax relief w/trigger - \$224 million
  - . State cost \$209 million
  - . Local cost \$15 million
  - . Self-destruct if Question 6 passes

### Expenditure Limits:

- . Limits State Budget Governor's request except Highway Fund
- . Limit local expenditures

  - Base: 1978-79 Budget CPI: 80 % S-year average Population: Governor's 1977-78
  - Enrollments: Dept. of Education 1978-79

- . Limits State Budget Governor's request except Highway Fund
- . Limit local expenditures (except schools)
  - Base: 1977-78 expenditura CPI: 100%

Expenditure Limits:

- Population: Governor's 1977-78
- . Limit schools 80¢ levy
  - Base: 3-year average 1975-78 CPI: 100%

  - Enrollments: 1977-78
- . Population appeal process
- . Allows levy to include ending balance
- . Override to protect life & property
- . Override 2/3 vote of people (expires after 2 years)
- . All funds receiving property tax except debt
- . Override to protect life & property
- Override majority vote of people (expires after 2 years)
- . All funds receiving any tax except debt, enterprise, service, trust, capital construction funds

# Comparison of State Costs

# 1979-81 Biennium

State Cost:	A.B. 616	State Cost:	S.B. 204
Food Tax State 11¢ State 25¢ Schools \$1.00 Basic Cost	\$ 44,500,000 13,344,000 30,760,000 125,547,000 \$214,151,000	Food Tax State 11¢ State 25¢ Rebates	\$ 44,500,000 13,344,000 30,760,000 106,500,000 \$195,104,000
Trigger	12,200,000	Trigger	13,500,000
Total Potential Cost	\$226,351,000	Total Potential Cost	\$208,604,000
Local Cost:	•	. * -	* .
Local Cost: Food Tax Household Property	\$ 7,500,000 7,400,000	Food Tax Household Property	\$ 7,500,000 7,400,000
Food Tax			
Food Tax Household Property	7,400,000		7,400,000

# ASSEMBLY TAXATION COMMITTEE EXPENDITURE LIMITATION ESTIMATES

			320			
	Entity	FY 1979-80 <sup>1</sup> Budget Limit	Increase from <sup>2</sup> FY 1978-79	FY 1979-80 <sup>3</sup> Tentative Budget	FY 1979-80 <sup>4</sup> Decrease	FY 1979-80 <sup>5</sup> % Decrease
	Carson City	\$ 11,498,966	\$ 1,998,695	\$ 9,782,556	-0-	-
	Churchill County Fallon	3,163,142 1,367,756	317,974 129,372	3,306,570 1,476,094	143,428 108,338	4.3% 7.3
	Clark County Boulder City Henderson Las Vegas North Las Vegas	86,389,365 2,316,611 5,883,358 50,458,173 10,164,347	9,354,385 269,739 619,214 5,989,278 1,005,827	87,911,299 2,524,752 6,157,706 48,726,250 10,570,863	1,521,934 208,141 274,348 -0- 406,516	1.7 8.2 4.5 - 3.8
	Douglas County	5,810,583	791,983	5,702,538	-0-	-
	Elko County Carlin Elko Wells	3,639,662 349,804 2,317,306 331,506	209,124 28,066 199,758 21,972	4,007,300 377,450 2,424,115 332,225	367,638 27,646 106,809 719	9.2 7.3 4.4 .2
	Esmeralda County	852,705	48,130	969,659	116,954	12.1
	Eureka County	1,562,393	176,228	1,577,210	14,817	. 9
	Humboldt County Winnemucca	3,695,470 1,261,172	399,085 139,839	3,551,144 1,357,330	-0- 96,158	7.1
	Lander County	1,822,215	136,289	2,284,222	462,007	20.2
	Lincoln County Caliente	1,355,713 131,930	139,935 5,623	1,555,074 142,343	199,361 10,413	12.8 7.3
	Lyon County Yerington	4,437,676 503,101	732,287 15,737	4,555,507 584,657	117,831 81,556	2.6 13.9
	Mineral County	2,813,630	383,286	2,261,210	-0-	=
(	Cobbo	4,687,555	471,98	5,228,443 165.382	540,888 -0-	1

<u>Entity</u>	FY 1979-80 <sup>1</sup> Budget Limit	Increase from <sup>2</sup> FY 1978-79	FY 1979-80 <sup>3</sup> Tentative Budget	EY 1979-80 <sup>4</sup> Decrease	FY 1979-80 <sup>5</sup> % Decrease
Pershing County	1,715,452	151,643	1,591,012	-0-	_
Lovelock	317,159	28,941	365,056	47,897	13.1%
Storey County	879,071	95,004	952,745	73,674	7.7
Washoe County	45,912,945	7,876,746	48,190,941	2,277,996	4.7
Reno	35,073,875	3,964,502	40,449,454	5,375,579	13.3
Sparks	11,018,516	1,227,468	11,909,595	891,079	7.5
White Pine County	3,166,611	306,080	4,467,597	1,300,986	29.1
Ely	798,138	12,531	990,000	191,862	19.4
Totals	\$305,886,401	\$37,262,823	\$316,448,299	\$14,964,575	
		12.5%		4.7%	

Expenditure Limit uses 1978-79 Budgeted expenditures as the base with increases allowed for population and inflation. Population increase is from 1977 to 1978 as prepared by the State Planning Coordinator. Inflation increase is 80% of the last five year average of the CPI. (Nov. 1973 = 137.6, Nov.  $1978 = 202.0 = 9.36% \times 80% = 7.48%).$ 

### Footnotes:

- 1979-80 Budget Limit is expenditure limitation plus a 3% to 5% ending balance.
- Increase from FY 1978-79 is the amount of expenditure increase provided over 1978-79 budgeted 2. expenditures before allowance for ending balance.
- FY 1979-80 Tentative Budget is total budget filed with Department of Taxation on Feb. 20, 1979. 3.
- Decrease Required is adjustment of tentative budget. 4.

## SENATE TAXATION COMMITTEE

# EXPENDITURE LIMITATION ESTIMATES

Entity	FY 1979-80 <sup>1</sup> Budget Limit	Increase From <sup>2</sup> FY 1978-79	FY 1979-80 <sup>3</sup> Tentative Budget	FY 1979-80 <sup>4</sup> Decrease	FY 1979-80 Percent Decrease
Carson City	\$ 9,794,234	\$ 628,884	\$ 9,311,015	\$ -0-	-
Churchill County	2,730,208	(405,914)	3,509,570	779,362	22.2
Fallon	1,323,665	150,412	1,380,303	56,638	4.1
Clark County Boulder City Henderson Las Vegas North Las Vegas Douglas County	126,171,848	9,991,177	126,488,218	316,370	.3
	2,195,006	258,448	2,236,952	41,946	1.9
	5,507,584	523,599	5,741,317	233,733	4.1
	48,931,914	5,932,674	47,827,994	-0-	-
	10,143,732	1,281,261	10,383,792	240,060	2.3
	4,837,534	279,988	5,582,416	744,882	13.3
Elko County	3,548,636	147,845	3,647,064	98,428	2.7
Carlin	350,732	45,651	341,550	-0-	
Elko	2,130,462	123,262	2,180,480	50,018	
Wells	474,771	82,023	309,225	-0-	
Esmeralda County	683,731	(77,729)	897,380	213,649	23.8
Eureka County	1,317,610	(16,805)	1,368,861	51,251	3.7
Humboldt County	3,662,538	229,499	3,431,105	-0-	1.1
Winnemucca	1,220,339	159,062	1,233,622	13,283	
Lander County	2,605,046	784,151	1,887,600	0-	-
Lincoln County	1,746,692	253,182	1,790,880	44,188	2.5
Caliente	144,204	24,179	135,755	-0-	
Lyon County	3,169,275	349,938	3,934,631	41,318	1.0
Yerington	435,444	(27,966)	555,049	119,605	21.5

Mineral County	2,465,059	137,491	2,123,919	-0-	
Nye County	4,722,459	90,466	4,837,092	114,633	2.4
Gabbs	229,994	64,758	143,808	-0-	-
Pershing County	1,561,284	36,813	1,669,749	108,465	6.5
Lovelock	289,283	16,168	335,260	45,997	13.7
Storey County	678,864	(73,454)	903,097	224,233	24.8
Washoe County	41,759,450	2,368,004	45,130,726	3,371,276	7.5
Reno	33,750,985	3,663,291	36,496,593	2,745,608	7.5
Sparks	8,636,161	1,534,205	9,032,116	395,955	4.4
White Pine County	2,732,303	(89,844)	4,205,169	1,472,866	35.0
Ely	\$ 669,991	(77,609)	943,550	273,559	29.0
Totals	\$330,621,038	\$ 28,387,110	\$339,995,858	\$ 11,797,323	
	*	8.4%		3.5%	

Note: Expenditure Limit uses 1977-78 actual expenditures from all funds supported primarily by taxes or license fees, except funds from which only the interest on or principal of debt is paid. Population increase is from 1976 to 1978 as prepared by the State Planning Coordinator. Inflation increase is the change in the CPI from November 1976 to November 1978.

### Footnotes:

- 1. FY 1979-80 Budget Limit is expenditure limitation for the funds specified in S.B. 204.
- 2. Increase from FY 1978-79 is the amount of expenditure increase provided over 1978-79 budgeted expenditures.
- 3. FY 1979-80 Tentative Budget is the total for all funds, which is subject to the S.B. 204 limitation, in the tentative budget that is filed with the Department of Taxation on February 20, 1979.
- 4. Decrease Required is adjustment of tentative budget.

# SCHOOL DISTRICT COMPARISON OF SENATE AND ASSEMBLY CAP PROPOSALS WITH PROPOSED 80¢ SENATE AMENDMENT

	1	. 2	-3	4	5	6	7
School District	1979-80 Tenative Budget	80¢ CAP Reduction .	Senate After Reduction	t Decrease	Proposed Reduction	Assembly After Reduction	) Decrease
Carson City	\$ 10,670,459	\$ 300,740	\$ 10,369,719	2.98	\$ 98,161	\$ 10,572,298	.91
Churchill	5,098,687	21,003	5,077,684	.4	101,310	4,997,377	2.0
Clark	152,727,756	3,051,304	149,676,452	2.0	3,879,043	148,840,713	2.6
Douglas	7,242,637	152,973	7,089,664	2.2	967,741	6,274,896	15.4
Elko	7,505,386	26,316	7,479,070	. 3	-0-	7,505,386	-0
Esmeralda	495,086	16,021	479,065	3.3	-0-	495,086	-0-
Eureka	812,859	34,629	778,230	4.4	-0-	812,859	-0-
Humboldt	3,724,403	25,813	3,698,590	.7	-0-	3,724,403	70-
Lander	2,092,462	42,135	2,050,327	2.0	63,252	2,029,210	3.1
Lincoln ,	2,223,987	19,106	2,204,881	.9	173,581	2,050,406	8.5
Lyon	5,416,821	87,311	5,329,510	1.6	-0-	5,416,821	-0-
Mineral	2,724,494	27,113	2,697,381	1.0	-0-	2,724,494	-0-
Nye	4,357,950	225,891	. 4,132,059	5.5	198,867	4,159,083	4.8 .
Pershing	1,609,646	-0-	1,609,646	-0-	62,123	1,547,523	4.0
Storey	567,694	2,491	565,203	.4	11,061	556,633	2.0
Washoe	60,069,511	2,558,142	57,511,369	4.4	2,341,072	57,720,439	4.1
White Pine	3,175,161	-0-	3,175,161	-0-	-0-	3,175,161	-0-
Totals	\$270,514,999	\$6,590,988	\$263,924,011	2.5%	\$7,896,211	\$262,618,788	2.91

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# SCHOOL DISTRICT COMPARISON OF SENATE AND ASSEMBLY CAP PROPOSALS ON TOTAL BUDGET WITH PROPOSED 80¢ AD VALOREM AMENDMENT - EXPRESSED PER PUPIL

School District  Carson City  Churchill  Clark  Douglas  Elko	1979-80	Se	nate	Ass	embly
Churchill Clark Douglas	Tenative Budget	Limit	Decrease	Limit	Decrease
Clark Douglas	\$1,729	\$1,680	\$49	\$1,713	\$16
Douglas	1,707	1,700	7	1,673	34
•	1,768	1,733	35	1,724	44
Elko	2,065	2,021	44	1,789	276
	2,140	2,132	8	2,140	0-
Esmeralda	4,305	4,166	139	4,305	-0
Eureka	4,370	4,184	186	4,370	-0-
Humboldt	2,108	2,093	15	2,108	-0-
Lander	2,284	2,238	46	2,215	69 .
Lincoln	2,616	2,594	. 22	. 2,412	-204
Lyon	2,053	2,020	33	2,053	-0-
Mineral	2,056	2,036	20	2,056	-0-
Nye	2,588	2,454	134	2,470	118
Pershing	2,367	2,367	-0-	2,276	91
Storey	2,838	2,826	12	. 2,783	55
Washoe	1,915	1,833	82	1,840	75
White Pine	1,851	1,851	-0-	1,851	-0-
Totals	\$1,853	\$1,808	\$45	\$1,799	. 54

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# · COMPARISON OF ASSEMBLY AND SENATE "CAPS"

		ASSEMBLY	SENATE
I.	STATE GOVERNMENT		
	Base	*1975-77 biennium	* Same
	*	*G.F. expenditures excluding construction	* Same
	Subject of Limitation	*G.F. budget	* Same
	Cost Adjustment	*CPI (July preceding each biennium)	* Same
	Growth Adjustment	*Population Increase-July 1, 1974 compared with certified estimate	* Same
	Application of Limit	*Budget preparation stage	* Same
II.	LOCAL GOVERNMENTS		
	Base	*1978-79 fiscal year	*1977-78 fiscal year
		*Aggregate budget of all funds which receive property tax, except debt service funds, excluding contributions to the state Title XIX Program and including an ending balance	*Aggregate expenditures of all funds supported primarily by taxes or license fees, except debt service funds, enterprise funds, trust funds, funds for capital construction and certain funds set up for accounting purposes. Tax Commission authorized to adjudicate accounting problems
٠	Subject of Limitation	*Aggregate of budgets for funds above	* Same
	2	*Excludes Fair and Recreation Boards	* Same
4	Cost Adjustment	*80% CPI for most recent 5 years	*CPI (November preceding each fiscal year)
	Growth Adjustment	*Population increase as certified by the Governor	* Same
	Application of Limit	*Tentative budget to be disapproved if planned expenditures are not within limit	* Same

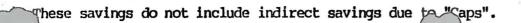
		ASSEMBLY	SENATE
(0	Continued)		
1	II. SCHOOL DISTRICTS		
	Base	*1978-79 fiscal year	*Average of 1975-76, 1976-77, 1977-78 as- sessment years
		*All funds receiving property tax or state	
		aid	*80 cents/hundred times average assessment
	Subject of Limitation	*Budget for all funds receiving property tax or state aid	*Optional property tax levy on schools
	Cost Adjustment	*80% CPI for most recent 5 years	*CPI (November 1976 to November preceding each fiscal year)
	Growth Adjustment	*Enrollment increase from base to projection for budget year	*Enrollment increase (average of 1975-76, 1976-77, 1977-78 is base to be compared enrollment certified by the State Board of Education)
	Application of Limit	*Tentative budget to be disapproved if planned expenditures are not within limit	*Tentative budget to be disapproved if recommended levy is not within limit

### COMPARISON OF EFFECT ON TAXPAYERS

# MAXIMUM RATE ON A \$60,000 HOME:

CURRENT	QUESTION 6	ASSEMBLY PROPOSAL	SENATE PROPOSAL
\$60,000 X 35% \$21,000 X .05	\$60,000 X 18 \$ 600 + Debt	\$60,000 X 35% \$21,000 X .0364	\$60,000 X 35% \$21,000 X .0346
\$ 1,050/Year EFFECTIVE DATE	7/1/1981	\$ 764 <u>27.2%</u> 7/1/1979	\$ 727 <u>30.7%</u> 7/1/1979
UNIQUE FEATURES	Reduces assessments on real property to 1% of market value.	Reduces the rate to \$3.64. Additional relief triggered 80-81.	Reduction in rate to \$4.64 plus allowance of \$1.18. Additional relief
	1% limitation to be exceeded to pay off current debt.	No sales tax on food. Family of 4 save \$83/Yr.	<pre>triggered 80-81. 4.9% rebate to renters.</pre>
	Assessments frozen 1975- 76 plus 2%.	Removes tax on household personal property.	No sales tax on food. Family of 4 save \$83/Yr.
	Restrictions on increases of other taxes.	"Cap" to restrain growth.	Removes tax on household personal property.
	or other tenes,		"Cap" to restrain growth.

	ANNUAL SAVINGS* - PROPERTY TAX AND SALES TAX ON FOOD			
Family of 4 in \$60,000 Home:	\$450 Less Debt Service	\$369 + Personal Property	\$406 + Personal Property	
Family of 4 in \$20,000 Mobile Home: On Rental Lot: On Owned Lot	\$ 0	\$178	\$191 + 4.9% Rebate	
Worth \$5,000:	\$ 37	\$202	\$218	
Family of 4 Renting @ \$300/Mo.	\$ 0	\$ 83	\$259	



7/1/79

### COMPARISON OF EFFECT ON MAJOR HOTEL CASINO

### \$5.00/Hundred, \$150 Million Facility in Reno:

CURRENT	QUESTION 61	ASSEMBLY	SENATE
\$150,000,000 X 35% \$ 52,500,000 X .05 \$ 2,625,000	\$150,000,000 X 18 \$ 1,500,000	\$150,000,000 X 35% \$ 52,500,000 X .0364 <sup>3</sup> \$ 1,911,000	\$150,000,000 X 35% \$ 52,500,000 X .0464 \$ 2,436,000
ANNUAL SAVINGS \$4.9985/Hundred, \$150 Mil	\$ 778,000 llion Facility in Las Vegas:	\$ 714,000	\$ 189,000
\$150,000,000 X 35% \$ 52,500,000 X .049985 \$ 2,624,212	\$150,000,000 X 1% \$ 1,500,000 456,000 (debt <sup>2</sup> ) \$ 1,956,000	\$150,000,000 X 35% \$ 52,500,000 X .036385 \$ 1,910,212	\$150,000,000 X 35% \$ 52,500,000 X .046385 \$ 2,435,212
ANNUAL SAVINGS	\$ 668,212	\$ 714,000	\$ 189,000

### Notes:

EFFECTIVE DATE:

1. The examples here do not include a calculation of the impact of roll back to FY 1975-76.

7/1/79

7/1/81

- 2. Debt service at 1979-80 rate is used with assumption that roll back and new property on rolls for first time will approximately offset each other within the taxing units. Debt service would decline and go away completely over time.
- 3. Does not include triggered relief.

	Entity	Existing Rate FY 1978-79	A.B. 616 <sup>1</sup>	S.B. 204 <sup>2</sup>	Question 63
	Carson Urban	\$4.83	\$3.47	\$3.29	\$3.36
	Rural	3.65	2.29	2.11	3.36
	Churchill County Fallon	3.80 5.00	2.44 3.64	2.26 3.46	3.27 3.27
	Clark County Boulder City Henderson Las Vegas North Las Vegas	3.58 5.00 5.00 5.00 5.00	2.22 3.64 3.64 3.64 3.64	2.04 3.46 3.46 3.46 3.46	3.58 3.66 3.79 3.82 4.17
	Douglas County Minden	3.01 4.87	1.65	1.47 3.33	3.01 3.48
	Elko County	3.05	1.69	1.51	3.05
	Elko	4.40	3.04	2.86	3.39
	Esmeralda County	3.75	2.39	2.21	2.86
	Goldfield	4.70	, 3.34	3.16	2.86
	Eureka County	3.42	2.06	1.88	2.94
	Eureka	3.92	2.56	2.38	2.94
	Humboldt County	3.23	1.87	1.69	3.23
	Winnemucca	4.88	3.52	3.34	3.25
	Lander County Battle Mountain	3.92 n 5.00	2.56	2.38 3.46	3.06 3.06
	Lincoln County	3.60	2.24	2.06	3.31
	Caliente	5.00	3.64	3.46	3.31
	Lyon County	3.91	2.55	2.37	3.22
	Yerington	5.00	3.64	3.46	3.22
	Mineral County	5.00	3.64	3.46	3.17
	Nye County	3.70	2.34	2.16	3.25
	Gabbs	4.95	3.59	3.41	3.25
	Pershing County	3.28	1.92	1.74	2.99
	Lovelock	5.00	3.64	3.46	3.45
	Storey County	4.79	3.43	3.25	3.45
	Virginia City	4.99	3.63	3.45	3.45
	Washoe County Reno Sparks	3.87 5.00 5.00	2.51 3.64 3.64	3.46	3.28 3.47 3.42
ş	White Pine County Ely	\$3.60 5.00	2.24 3.64		2.99 2.99
	Maximum Allowable Rate	5.00	3.64	4.64	2.86 + đ:

- 1. A.B. 616 Existing tax rate less \$1.36.
- S.B. 204 Existing tax rate less \$1.54 (.36 + 1.18).
   These rates apply only to homeowners.
- 3. Question 6 Maximum rate of \$2.86 @ 35% assessed value plus existing debt service rates. If a taxing district rate less debt is lower than \$2.86, the lower rate has been used. Rates under Question 6 would decline over time as ad valorem debt is retired. In addition, the tax base under Question 6 may be lowered due to the roll back to 1975-76 levels.

Note: Tax rates under A.B. 616 and S.B. 204 may also decline over time due to local government expenditure limits provided that other local governments not limited don't raise their rates.