Minutes of the Nevada State Legislature Senate Committee on Judiciary Date:April 19, 1979 Page: 1

The meeting was called to order at 8:00 a.m. Senator Close was in the Chair.

Senator Close PRESENT: Senator Hernstadt Senator Don Ashworth Senator Dodge Senator Ford Senator Raggio Senator Sloan

ABSENT: None

SB 440 Provides for appointment of conservators for physically disabled persons under certain circumstances.

> John Kopel, Nevada National Bank and Chairman of the Trust Committee of Nevada Banker's Association, testified that this bill had been drafted at the request of the Association. He stated that as people get older the become more incompetent and have a tendency to resist the appointment of a quardian because that raises the stigma of a permanent incompetence.

Senator Dodge stated that this applies only to persons who are physically handicapped or disabled. It does not address the mental competency situation at all.

Mr. Kopel responded that he believed there were situations where a physical handicap could cause a mental disturbance.

Senator Hernstadt expressed great concern over this. He felt it could be subject to a good deal of abuse. He agreed with the need for a guardian in cases of mental incompetency but stated that he was opposed to the concept with regard to physical disabilities.

Senator Dodge concurred with Senator Hernstadt and further commented that he had received calls from senior citizens who were concerned that they would be taken advantage of with this type of legislation. He also questioned the ability to protect an individual from

being railroaded as opposed to the legitimate situation.

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Senator Ashworth moved to indefinitely postpone <u>SB 440</u>.

Judiciary

Seconded by Senator Sloan.

Motion carried. The vote was as follows:

NAY:

Senator Ford

AYE: Senator Close Senator Ashworth Senator Dodge Senator Hernstadt Senator Raggio Senator Sloan

<u>SB 438</u> Limits duration and expands permitted reasons for temporary furloughs of prison inmates.

Charles L. Wolff, Director, Nevada Department of Prisons, testified in support of this measure. He stated that in addition to the present emergency situa-

tions, this would allow an inmate to visit his family and obtain medical services that are not available within the prison.

It is also limiting the furlough to a 72-hour period. This is a no-cost program as all expenditures would be assumed by the prisoner.

Senator Ashworth questioned why they would want to limit the medical furlough to 72 hours.

Mr. Wolff responded that there was no real reason and that he would not object if the committee wished to delete that.

Senator Sloan asked if there would be any increased liability on the part of the State if an individual on a furlough were to commit a crime.

Mr. Wolff replied that there would be no more than if an inmate escaped and committed a crime. . He stated that experience in other states has shown that persons who are eligible for this type of program are very reliable. Pennyslvania has had a 98%-99% success rate with their program.

Senator Raggio stated that he was opposed to the family visits. The legislature has consistently rejected the concept of conjugal visits. He felt that, in addition to rehabilitation and the safety of the public, another aspect of imprisonment was punishment.

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Mr. Wolff stated that there were 3 principle reasons for the family visits:

It keeps the family unit together. They have found that 1) a strong family tie will often times help keep the individual out of prison.

- It is a very useful transitional tool in terms of getting 2) the individual ready to go back into society.
- It is a good tool from the standpoint of controlling 3) behavior in the institution.

Senator Sloan asked Senator Raggio if he would still be opposed to the family visit if it were amended to be a pre-release privilege; the release date for parole would have to be set.

Senator Raggio responded that that would be acceptable.

It was the decision of the Committee to amend by deleting the 72-hour requirement for medical visits only and to make the family visit a pre-release privilege.

> Senator Sloan moved that SB 438 be reported out of committee with an "amend and do pass" recommendation.

> > NAY:

Senator Ashworth

Seconded by Senator Dodge.

Motion carried. The vote was as follows:

Senator Close AYE: Senator Dodge Senator Ford Senator Hernstadt Senator Raggio Senator Sloan

Authorizes director of department of prisons to transfer SB 448 certain offenders to correctional institutions outside Nevada.

> Charles L. Wolff, Director, Nevada Department of Prisons, testified that if an individual were serving time in a Nevada prison, and was sentenced in another state for a crime equal to or greater than the sentence in Nevada, this would allow Nevada to transfer him to the other state to serve the sentences concurrently.

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> Senator Hernstadt moved that <u>SB 448</u> be reported out of committee with a "do pass" recommendation.

Seconded by Senator Ashworth.

Motion carried unanimously.

AB 391 Requires monthly reports to offenders of money in offender's store fund.

Charles L. Wolff, Director, Nevada Department of Prisons, testified that this would pertain to the profits derived from the canteen. Some of these profits go into the inmate welfare fund and are used for the purchase of items for the betterment of the population of the institution. Mr. Wolff stated that this has been proceduralized and is presently being done.

> Senator Dodge moved that <u>AB 391</u> be reported out of committee with a "do pass" recommendation.

Seconded by Senator Hernstadt.

Motion carried unanimously.

AB 435 Transfers responsibility for establishment of educational and vocational training programs at prison.

Charles L. Wolff, Director, Nevada Department of Prisons, testified that this will formalize something that has already been proceduralized within the system. This would require the Board of Prison Commissioners to establish, by regulation, programs of general education and vocation for offenders.

Senator Ford moved that <u>AB 435</u> be reported out of committee with a "do pass" recommendation.

Seconded by Senator Sloan.

Motion carried unanimously.

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Judiciary

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<u>AB 571</u> Repeals prohibition against televising, broadcasting or filming court proceedings.

For testimony on this measure, see the minutes for the meeting of April 3, 1979.

Senator Ford moved that <u>AB 571</u> be reported out of committee with a "do pass" recommendation.

Seconded by Senator Sloan.

Motion carried unanimously.

<u>SB 361</u> Removes prohibition against televising of court proceedings and limits use of artificial light during broadcasting.

For testimony on this measure, see the minutes for the meeting of April 3, 1979.

Senator Hernstadt moved that <u>SB 361</u> be indefinitly postponed.

Seconded by Senator Ford.

Motion carried unanimously.

AB 265 Abolishes "tender years" criterion in child custody cases.

For testimony and action on this measure, see the minutes for the meeting of April 11, 1979.

Senator Ford informed the committee that she had requested that this bill be taken from the General File and placed on the Secretary's Desk in order to resolve a conflict with AB 115 (Adopts the Uniform Child Custody Jurisdiction Act). Both pertain to NRS 125.060. AB 265 talks about taking the child out of the country but not the state; AB 115 is vice versa. She felt that both were necessary. She further stated that she had received a call from an individual who was presently involved in a child custody case who requested that this be made effective on passage and approval.

It was the consensus of the committee to do so.

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<u>SB 262</u> Specifies rights and liabilities of lessor and lessee upon termination or expiration of lease of motor vehicle.

Senator Close informed the committee that he had received the amendments.

Senator Ford moved to report <u>SB 262</u> out of committee with an "amend and rerefer to committee" recommendation.

Seconded by Senator Hernstadt.

Motion carried unanimously.

SB 367 Extends Uniform Gifts to Minors Act to permit certain additional kinds of gifts be made and to permit testamentary gifts.

For testimony and discussion on this measure, see the minutes of the meeting for April 4, 1979.

Senator Ashworth informed the committee that he had contacted the National Commission on Uniformity and they had indicated that no other state at the present time extends real property and limited partnerships to this Act. He stated that they suggested the committee withhold

action on this as it was scheduled for discussion at their next meeting.

Senator Ashworth moved to indefinitely postpone <u>SB 367</u>.

Seconded by Senator Sloan.

Motion carried unanimously.

SCR 29 Encourages training of police officers to deal with domestic violence.

Senator Ford moved that <u>SCR 29</u> be reported out of committee with a "be adopted" recommendation.

Seconded by Senator Sloan.

Motion carried unanimously.

(Committee Minutes)

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Senator Close informed the committee that he had talked with Frank Daykin, Legislative Counsel, regarding deferred sentencing. Mr. Daykin indicated that that would require a constitutional amendment.

The committee will request the amendment.

With regard to the Orr vs. Orr Supreme Court decision on alimony, Frank Daykin, Legislative Counsel, has suggested modifying the State's alimony requirements. Senator Close will request a bill be drafted to that effect.

The following measures were unanimously approved for committee introduction:

BDR 16-2147 Authorizes transfer of alien prisoners to their native country in certain circumstances. (SB 559)

Revises rule for computing accrual of compensation and BDR 3-1652 damages in condemnation actions. (SB 494)

There being no further business, the meeting was adjourned.

Respectufully submitted,

Kinsley,

APPROVED:

Senator Melvin D. Close, Jr., Chairman

(Committee Minutes)

SENATE CONCURRENT RESOLUTION NO. 29-SENATOR FORD

April 11, 1979

Referred to Committee on Judiciary

SUMMARY—Encourages training of police officers to deal with domestic violence. (BDR 1457)

EXPLANATION-Matter in *italics* is new; matter in brackets [] is material to be omitted.

SENATE CONCURRENT RESOLUTION—Encouraging the training of peace officers to deal with domestic violence.

WHEREAS, Peace officers are routinely required to jeopardize their lives
 and physical well-being in a myriad of ways; and
 WHEREAS, Recent statistics compiled by federal state and municipal

WHEREAS, Recent statistics compiled by federal, state and municipal law enforcement agencies indicate that as many as 25 percent of the peace officers killed while on duty were responding to calls involving domestic violence; and

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WHEREAS, These alarming statistics further reveal that an even greater percentage of serious injuries have resulted to peace officers responding to such calls; and

WHEREAS, Recently released statistics of the Federal Bureau of Investigation suggest that such injuries may be reduced by training officers in methods of crisis intervention; now, therefore, be it

Resolved by the Senate of the State of Nevada, the Assembly concurring, That police officers should have the benefit of training to enable
them to respond to calls involving domestic violence more effectively and
with less danger to themselves; and be it further

Resolved, That the commission on crime, delinquency and corrections
develop and encourage programs of training in crisis intervention, with
specific emphasis on domestic violence, which are certified by the Peace
Officers Standards and Training Commission; and be it further

21 *Resolved*, That a copy of this resolution be prepared and transmitted 22 by the legislative counsel to the commission on crimes, delinquency and 23 corrections.

SENATE BILL NO. 262-SENATOR BLAKEMORE

FEBRUARY 23, 1979

Referred to Committee on Judiciary

SUMMARY-Specifies certain rights and liabilities of lessor and lessee upon termination or expiration of lease of motor vehicle. (BDR 8-1460) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

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EXPLANATION-Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to the leasing of motor vehicles; specifying the rights and liabilities of the lessor and the lessee upon the termination or expiration of a lease; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Chapter 100 of NRS is hereby amended by adding thereto the provisions set forth as sections 2 to 4, inclusive, of this act. SEC. 2. As used in sections 2 to 4, inclusive, of this act:

1. "Motor vehicle" means every self-propelled device in, upon or by which any person or property is or may be transported upon a public highway, except devices:

(a) Moved by human power;

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(b) Used exclusively upon stationary rails or tracks: or

9 (c) Having a gross weight of more than 10,000 pounds, exclusive of 10 the weight of any slide-in camper as defined in NRS 482.113 which 11 may be on it. 12

"Person" includes any governmental entity. 2.

"Vehicle lease" means a bailment or lease of a motor vehicle 13 3. 14 by a person for a period of more than 4 months, unless under it the 15 bailee or lessee: 16

(a) Agrees to pay for the use of the motor vehicle a sum of money substantially equal to or in excess of the value of the vehicle; and

(b) Becomes or has the option, without giving further substantial consideration, to become the owner of the motor vehicle if the terms of the contract have been met.

21 SEC. 3. 1. When the lessee's obligation on the date the vehicle lease 22 terminates or expires is based on the value of the motor vehicle on that 23 date, and the lessor and lessee do not agree in writing on that value or 24 the lessee fails to carry out his duties pursuant to the terms of the lease, the lessor, notwithstanding any provision to the contrary in the 25 26 vehicle lease, may for the purpose of establishing the lessee's obligation:

Contact the Research Library for Original bill is 2 a copy of the complete bill. _ pages long.

SENATE BILL NO. 361-SENATOR HERNSTADT

March 22, 1979

Referred to Committee on Judiciary

 SUMMARY—Removes prohibition against televising of court proceedings and limits use of artificial light during broadcasting. (BDR 1-1589)
 FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

EXPLANATION-Matter in *Italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to courts; repealing the prohibition against broadcasting or filming criminal proceedings; removing a requirement for the court on motion to ban such activities in proceedings generally; limiting the use of special lighting in the courtroom for purposes of broadcasting or filming; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 1.220 is hereby amended to read as follows:

2 [A court of this state during any and all court proceedings, 1.220 3 or any ancillary proceedings under the jurisdiction of such court, on its 4 own motion or on the motion of an attorney representing any interested 5 party, or at the request of the witness testifying under subpena, shall pro-6 hibit by minute order any person, firm, association or corporation from 7 broadcasting, televising, or taking motion pictures, or arranging for the broadcasting, televising, or taking of motion pictures of such proceed-8 ing.] Whenever any proceeding in a court of this state is being televised 9 10 or pictures are being taken of the proceeding, only the light normally 11 available in the courtroom may be used and no light may be specially 12 created for purposes of the television or pictures.

13 SEC. 2. NRS 178.604 is hereby repealed.

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SENATE BILL NO. 367-COMMITTEE ON JUDICIARY

MARCH 23, 1979

Referred to Committee on Judiciary

SUMMARY—Extends Uniform Gifts to Minors Act to permit certain additional kinds of gifts to be made and to permit testamentary gifts. (BDR 13-1159) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

EXPLANATION-Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to the Uniform Gifts to Minors Act; extending the act to pro-vide for testamentary as well as inter vivos gifts, and allowing gifts of interests in real property and limited partnerships to be made under the act; and pro-viding other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 167.030 is hereby amended to read as follows: 167.030 1. An adult person may, during his lifetime, make a gift of a security, money, a life insurance policy or annuity contract [or money], an interest in real property located in this state, or an interest in a limited partnership to a person who is a minor on the date of the gift **[:]** by:

7 (a) If [the subject of] the gift is a security in registered form, [by] 8 registering it in the name of the donor, another adult person or a trust company, followed, in substance, by the words: "as custodian for..... 9 10 Uniform Gifts to Minors Act"; 11

(b) If [the subject of] the gift is a security not in registered form, [by] delivering it to an adult person other than the donor or to a trust company, accompanied by a statement of gift in the following form, in substance, signed by the donor and the person designated as custodian:

GIFT UNDER THE NEVADA UNIFORM GIFTS TO MINORS ACT

19	I,, hereby deliver to
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22	Uniform Gifts to Minors Act, the following security(ies): (Insert an

Contact the Research Library for Original bill is 3a copy of the complete bill. pages long

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SENATE BILL NO. 438-COMMITTEE ON JUDICIARY

APRIL 9, 1979

Referred to Committee on Judiciary

SUMMARY—Limits duration of and expands permitted reasons for temporary furloughs of prison inmates. (BDR 16-1809) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

EXPLANATION—Matter in *Italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to the department of prisons; limiting the duration of and expanding the permitted reasons for temporary furloughs of inmates; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 209.501 is hereby amended to read as follows:

2 209.501 1. The director may grant temporary furloughs consistent 3 with classification evaluations and requirements:

(a) To permit offenders to:

(1) [Be] Contact and be interviewed by prospective employers;

(2) Respond to family emergencies; [or]

(3) Visit family;

(4) Obtain medical services not otherwise available; or

(5) Participate in other approved activities.

10 (b) For such other purposes as may be deemed appropriate by the 11 director with the approval of the board.

2. Furloughs:

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13 (a) Are limited to a duration of 72 hours and to the confines of the 14 state.

(b) [Shall] Must not be granted to offenders:

(1) Sentenced to life imprisonment without the possibility of parole.

(2) Imprisoned for violations of chapter 201 of NRS who have not been certified by the designated board as eligible for parole.

20 3. The director shall notify appropriate law enforcement authorities 21 in the affected county or city to anticipate the arrival of the offender 22 within their jurisdiction and inform them of the date and time of the 23 offender's arrival, the reason the furlough was granted, the time when

Original bill is $\underline{2}$ pages long. Contact the Research Library for a copy of the complete bill.

SENATE BILL NO. 440-SENATOR McCORKLE

April 9, 1979

Referred to Committee on Judiciary

SUMMARY—Provides for appointment of conservators for physically disabled persons under certain circumstances. (BDR 13-1638) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

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EXPLANATION—Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to guardianships; providing for the appointment of conservators for physically disabled persons under certain circumstances; making certain procedures relating to guardianships applicable to those conservators; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Chapter 159 of NRS is hereby amended by adding
 thereto a new section which shall read as follows:
 Any mentally competent person who is physically disabled and

1. Any mentally competent person who is physically disabled and because of this disability is or may become unable to:

(a) Provide for his own personal needs, physical health, food, clothing or shelter;

(b) Manage his own financial resources; or

(c) Resist fraud or undue influence,

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9 may file a petition with the court for the appointment of a conservator
10 under this section. The petition may be filed on behalf of that person by
11 his attorney, physician or any member of his family.

12 2. The court shall review the petition to determine whether good 13 cause exists for the appointment of a conservator. A finding that the 14 person on whose behalf the petition is filed is unable to perform any act 15 described in paragraphs (a) to (c), inclusive, of subsection 1 must not 16 be based on isolated incidents of negligence or improvidence. If good 17 cause exists, the court shall appoint one or more conservators as it deems 18 necessary to take care of either the person or the property, or both, of 19 the person on whose behalf the petition was filed.

20 3. Conservatorships created under this section are subject to all of 21 the provisions of this chapter concerning guardianships.

SENATE BILL NO. 448—COMMITTEE ON JUDICIARY

April 10, 1979 -0-

Referred to Committee on Judiciary

SUMMARY—Authorizes director of department of prisons to transfer certain offenders to correctional institutions outside Nevada. (BDR 16-318) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

EXPLANATION-Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to the department of prisons; authorizing the director to transfer certain offenders to correctional institutions outside Nevada; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

1 SECTION 1. Chapter 209 of NRS is hereby amended by adding 2 thereto a new section which shall read as follows: 3

The director may transfer to a correctional institution of another state

4 any offender who is sentenced in that state to serve a term of imprison-5 ment which is concurrent with and at least as long as the term which the

6 offender would otherwise serve in Nevada.

ASSEMBLY BILL NO. 391-ASSEMBLYMEN MANN, SENA, CHANEY AND POLISH

FEBRUARY 13, 1979

Referred to Committee on Judiciary

SUMMARY—Requires monthly reports to offenders of money in offenders' store fund. (BDR 16-79) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

The state EXPLANATION-Matter in italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to the department of prisons; requiring monthly reports to offenders of the amount of money in the offenders' store fund; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 209.221 is hereby amended to read as follows: 209.221 1. The prisoners'] offenders' store fund is hereby created as a trust fund. All money received for the benefit of offenders through contributions, percentages from sales of goods manufactured by the offenders, and from other sources not otherwise required to be deposited in another fund, shall be deposited in the [prisoners'] offenders' store fund.

2. The director shall:

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(a) Deposit the [prisoners'] offenders' store fund in one or more 10 banks of reputable standing;

(b) Keep, or cause to be kept, a full and accurate account of the 12 fund; and 13

(c) Submit reports to the board relative to money in the fund as 14 may be required from time to time.

15 (d) Submit a monthly report to the offenders of the amount of money 16 in the fund by posting copies of the report at locations accessible to 17 offenders generally or by delivery of copies to the appropriate repre-18 sentatives of the offenders if any are selected.

19 3. Money in the [prisoners'] offenders' store fund shall be expended 20 for the welfare and benefit of all offenders.

A. B. 435

ASSEMBLY BILL NO. 435-ASSEMBLYMEN MANN, SENA, CHANEY AND POLISH

FEBRUARY 20, 1979

Referred to Committee on Education

SUMMARY-Transfers responsibility for establishment of educational and vocational training programs at prison. (BDR 16-66) FISCAL NOTE: Effect on Local Government: No.

Effect on the State or on Industrial Insurance: No.

EXPLANATION-Matter in italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to prisons; transferring the responsibility for the establishment of educational and vocational training programs at the prison from the director to the governing board of the department of prisons; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Chapter 209 of NRS is hereby amended by adding thereto a new section which shall read as follows:

1. The board shall establish by regulation programs of general education and vocational training for offenders.

2. The regulations must take appropriate account of the following matters:

(a) The educational level and needs of offenders;

(b) Opportunities for employment in free society;

(c) Interests of offenders; and

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(d) The number of offenders desiring participation in such programs.

3. The regulations must provide for an assessment of these programs at least every 3 years by qualified persons, professional groups or trade associations.

SEC. 2. NRS 209.391 is hereby amended to read as follows:

209.391 The director shall:

1. Establish programs to provide medical, psychological, psychiatric and other appropriate forms of counseling to offenders under the jurisdiction of the department, in accordance with classification requirements.

19 2. [Establish] Administer educational and vocational programs and 20 training, established by the board, directed toward the eventual release 21 of the offender to the community as a productive, law-abiding citizen.

A. B. 571

ASSEMBLY BILL NO. 571—ASSEMBLYMEN COULTER, HAYES, BANNER, SENA, WAGNER, FIELDING, WEISE, JEFFREY, CRADDOCK, BARENGO AND PRENGAMAN

MARCH 21, 1979

Referred to Committee on Judiciary

SUMMARY—Repeals prohibition against televising, broadcasting or filming court proceedings. (BDR 1-1291) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.



EXPLANATION-Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to court proceedings; repealing a prohibition against televising, broadcasting or filming criminal proceedings; repealing a provision requiring a court on motion to ban such activities in proceedings generally; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

1 SECTION 1. NRS 1.220 and 178.604 are hereby repealed.