Minutes of the Nevada State Legislature

Schate Committee on Government Affairs

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Present: ·

Chairman Gibson
Vice Chairman Keith Ashworth
Senator Dodge
Senator Echols
Senator Ford
Senator Kosinski
Senator Raggio

Also Present:

See Attached Guest Register

Chairman Gibson called the forty-fourth meeting of the Government Affairs committee to order at 2:00 p.m.

SB-498 Includes development of land as permissible project for purposes relating to certain county and city revenue bonds.

Chairman Gibson stated that this bill was being heard as noted in the meeting held on May 2nd.

Commissioner Bill Farr, Washoe County, stated that, in concept, they feel that this bill allows for additional protection and a broader concept of development in the smaller counties.

Senator Dodge asked what types of developments would be affected by this bill and Mr. Farr stated that the types that could be affected were projects line the Double Diamond Ranch, the Del Monte project and the Buena Vista project. These projects could meet the H.U.D. standards and be aided by the passage of this legislation.

Senator Ford asked if there was a limit for the number applications that could be applied for under the federal program.

Mr. Richard Rose from Rauscher Pierce Refsnes, Inc. a securities industries, was present to testify to the complexities of this type of project. Mr. Rose stated that there are no limits on applications for the program under H.U.D.

Mr. Farr noted that all the Commissioners in Washoe County, were advised of this meeting and the bill. The Commissioners stated that the bill was acceptable to them, although they did not take an official vote. Mr. Farr was clear in stating that they favored the concept of the bill.

Senator Dodge stated that he did not read a limit on size and if the bill does not have some limitations he would not be able to support it. He further noted that he was against it being opened up to average size commercial developments.

Mr. Rose questioned what an average size development would be to the Senator and felt that the Senator should be clear about the size development that he did oppose in this bill.

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Senator Dodge responded that he didn't know what size should be considered in the bill but felt that it should be limited to operations that could not otherwise meet financing standards.

Senator Ashworth felt that the language in the bill was too broad, it opens up too many areas without the proper limitations.

Senator Ford asked if the project could be just homes or would it be applicable to a community effort. If the bill is tied just to Title 10 then the state could conform the statutes to these regulations.

Mr. Rose stated that they must also meet the local criteria as well as the federal regulations under Title 10.

Mr. Farr stated that their idea is that it would be used for a planned community and it would only be used in large tracks of land, then the state would be eligible for the 80% financing that the federal government offers under Title 10.

At this time the committee concluded testimony on SB-498.

AB-609 Proposes various amendments to Carson City charter.

Russ McDonald, representing Carson City, presented Don Hataway, City Manager and Mr. Goni, Charter commission member. This bill has been approved by the charter committee and Mr. McDonald turned testimony over to Mr. Goni.

Mr. Goni stated that the charter commission consisted of eleven people from all walks of life. The commission thoroughly reviewed the charter and found parts of it incomplete. The amendments were approved by each department head. All the changes had hearings, the committee met for six or seven months. Mr. Goni stated that any changes for the charter were reviewed by Russ McDonald prior to drafting. Mr. Goni also stated that the bill was approved by the charter committee and the Board of Supervisors.

Russ McDonald went over the bill for the committee. Some of the changes were to conform to the changes made in the 1977 charter amendments. In Section 2 the ward boundaries were changed using actual population rather than registered voters. This puts the authority with the board of supervisors. In Section 3 they recommended that the Charter committee be retained in order to have an ongoing study of the charter. Mr. McDonald stated that this language was taken from the Sparks City Charter.

The committee discussed the removal procedures for the charter committee. The committee suggested replacing that language with language that would allow the political officer who appointed the members the ability to remove a member for missing three consecutive meetings or without cause.

At this point Mr. McDonald continued through the remaining sections of the bill.

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Mr. Hataway stated that the provisions on the merit personnel system are consistent with the current policies of the city.

Mr. Hataway went over the provisions for the mayor pro-tempore in Section 7 and the appointment of deputies in Section 8. He also noted that on Page 6, line 5 after compensation there should be a closed bracket. Mr. Hataway added that with the increase in paperwork the city must have a records system, this has been provided in Section 9, (b).

Chairman Gibson suggested that this language should be a little stronger. He was referring to the language in Section 11, line 8.

Russ McDonald continued with the amendments noting that the language regarding a comptroller was taken from Washoe county.

Senator Echols questioned the language having the Purchasing Agent under the authority of the Manager of the Board. Suggested deleting the board from (e), Section 13, page 9, line 8.

Mr. Hataway stated that some of the amendments that came out of the Assembly were acceptable to them.

Some of the new provisions are the merit personnel system but the big addition would be the sheriff. He noted that the comptroller will not add a fiscal impact, the only position that might create a financial impact would be the internal auditor and the impact is not known at this time.

Senator Dodge was concerned about the position of acting fire chief in the unclassified system. This is a serious ommission and should be amended into the bill. There must be a person in the department that is in a management position.

Mr. Hataway stated that he would check on that and agreed that this should be amended into the bill.

Mayor Jacobsen agreed with the statements made by Senator Dodge and felt that it definitely should be corrected in the charter.

Chairman Gibson asked Mr. Hataway to review this with the people on the charter committee and report back to the committee.

Tom Fettic, Undersheriff in Carson City, stated that he wanted to be sure that the people are protected statutorily so they will not be subject to serving at the will of the board.

Fred Rogers, concerned citizen in Carson City and a member of the Democratic Central committee testified to the committee on the provisions regarding the licensing of all animals. Doesn't object to having dogs licensed but the language will include cats and he does not feel that cats should be included in this license provision.

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Mr. Rogers also noted that the charter committee should be bi-partisan not non-partisan. Mr. Rogers felt that there were not enough democrats on the committee and since politics always get involved why not have an equal representation of both parties.

Mr. Mrs. Gresso were present to concur with Mr. Rogers and noted that they are long time residents of Carson City.

The committee discussed the bill and proposed amendments. The amendments as noted by Russ McDonald and Mr. Hataway were included in the amendments the committee felt should be adopted. The committee also agreed to reword the section pertaining to licensing all animals. It would be more restrictive to delete cats and various other animals such as cows, etc. The committee agreed to amend the section of the bill that deals with the dismissal of a board member. It would be by a vote of 2/3rds of the members.

Senator Keith Ashworth moved, "Amend and Do Pass" on <u>AB-609</u> Seconded by Senator Ford - Motion carried unanimously.

SB-551 Prohibits the denial of licenses for liquor and gaming solely for lack of citizenship.

Robbins Cahill, representing the Nevada Resort Association, testified in support of this bill and stated that the Resort Association was the sponsor. At this point Mr. Cahill introduced the committee to Mr. Chuck Ruthe and Mr. Frank Johnson.

Mr. Frank Johnson, Vice President of Hilton Hotels Corporation and a member of the Nevada Resort Association, testified in support of <u>SB-551</u> stating that Nevada must become more flexible in their financing abilities. Sound investors have been barred from investing in Nevada just because they have foreign citizenships. Mr. Johnson stated that the state has thorough investigative powers and to deny investments solely on the lack of citizenship is being too restrictive.

Mr. Ruthe stated that the problem is serious and the timing is critical. The local industries are unable to handle the needs of the investments solely within the state. Nevada must be competative with New Jersey and possibly other states that will allow gaming.

Senator Raggio questioned the limitations in the statutes on foreign investments and how this bill might affect those statutes.

Mr. Jeff Silver, Gaming Board, stated that no gaming investments can go outside the state at the present. No foreign investor can get into financing gaming without complying with the state regulations. The Gaming Board still has the ability to screen any investors.

Mr. Cahill added that in Section 3 there were some changes that were not requested by them but were added by the bill drafter.

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Sam Mamet, representing Clark County and the County Commissioners, stated that the County Commissioners were opposed to the bill because it will take away the local option and this should remain with the county. Mr. Mamet also noted that the County Commissioners were also concerned about the ability to conduct a thorough investigation on those applying with foreign citizenship.

Senator Raggio questioned whether there might be a constitutional problem with denying a license to someone just because they are an alien.

Senator Keith Ashworth stated that it only deals with liquor and gaming and there is a great deal of review prior to a license being granted.

Senator Dodge stated that they did not intend to delete Clark County from the investigative procedures and the county should consider, concurrently with the review board on any license applications that affect the area. They should also provide information and recommendations to the review board.

Senator Ford moved "Amend and Do Pass" on <u>SB-551</u> Seconded by Senator Raggio Motion carried unanimously.

AB-682 Extends time allowed for adopting county ordinances.

Russ McDonald, Washoe County, stated that under the existing language if an amendment to an ordinance is not acted upon by the next regularly scheduled meeting then the procedure for amending must be started again. The bill provides thirty-five days to make a decision on an amendment.

Sam Mamet, Clark County, concurred with Mr. McDonald's testimony and stated that Clark County is also in favor of this bill.

Senator Raggio moved "Do Pass" on AB-682 Seconded by Senator Keith Ashworth Motion carried unanimously.

SB-561 Requires reports of lobbying by state and local governmental agencies.

Senator Kosinski stated that this bill has been redrafted from an Assembly bill introduced last session. The Senator stated that during the last session he was on the Ways and Means Committee and had an opportunity to see the large amounts of resources being expended on the lobbying effort for passage of certain legislation.

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The Senator felt that this information should be available to the residents of the local district. There is justification for disclosure and it would allow the legislators and the agencies to see just how much is spent on the lobbying effort.

There are no criminal sanctions in the bill and the Senator felt that this was not really necessary.

Senator Ford stated that it is a good concept and accountability is important in the lobbying effort. The bill should have some procedures set out on the type of reports that must be filed. In its present form the bill may cause more problems than it will solve.

Senator Ashworth felt that this is not needed. Any entity that feels strongly about a particular piece of legislation should be able to spend what it feels is necessary without having this information publicized.

Senator Raggio concurred with Senator Ashworth and felt that it would have a chilling effect on the agencies and people who have special interests.

Senator Kosinski felt that sometimes tax payers dollars are being used that probably should not be used in the lobbying effort and the people should know how the money is being spent.

Senator Ford suggested that the budget might reflect a certain amount of money that is allocated to lobbying.

Senator Echols agreed that this is a good concept so that the people can get a handle on the lobbying expenses.

Senator Dodge stated that as far as local governments are concerned they need to be able to speak out on legislation that will affect them and disclosing the amount of money involved might hamper them from doing this. Agreed with Senator Raggio on the chilling effect that this bill might have.

Senator Keith Ashworth moved "Indefinite Postponement" on <u>SB-561</u>
Seconded by Senator Ford
Motion carried - Voting went as follows:
Yea's Senator Raggio, Ford, Dodge, & Keith Ashworth
Nay's Senator Gibson, Kosinski and Echols

AB-385 Sets accrual rate of annual leave for state employees hired on or after July 1, 1979, and who have less than 3 years' service.

Chairman Gibson stated that this bill should be referred to Finance as it belongs with the other pieces of legislation dealing with this matter.

Senator Keith Ashworth moved "Refer to Finance" on AB-385 Seconded by Senator Echols - Motion carried unanimously.

Chairman Gibson stated that the amendments on <u>SB-72</u> had been reviewed by Frank Daykin and the conflicts have been resolved. Asked the committee to concur with the amendments of the Assembly on this bill.

Senator Keith Ashworth moved to Concur with the Amendments on <u>SB-72</u> - Seconded by Senator Raggio Motion for concurrence carried unanimously.

SB-545 Amends the Washoe County Airport Authority Act.

Mr. Bob Mandeville from the Washoe Airport Authority and Mr. John Kadlic from the District Attorney's office in Washoe County, were present to continue the hearing on this bill.

Senator Ford stated that she had an opportunity to talk with Frank Daykin about the problems on zoning authority in the bill as noted in the meeting on May 4, 1979. (Meeting No. 43) Mr. Daykin stated that it could be made more clear establishing what kind of zoning could be done and the power to adopt regulations. Mr. Daykin also informed the Senators that Section 15 could be amended in order to clarify the authority.

Dick Allen, Manager and Director of the Airport, testified to the committee that the joint airport zoning board has been successful in zoning matters for 18 years. Section 15 should be clarified, especially with regard to hazards and noise. In the next legislative session they propose to clean up the statutes with regard to Chapter 497.

Senator Ford stated that she would be happy to work with the airport authority people and Frank Daykin in order to clarify the confusing language.

Mr. Mandeville felt that the changes in the airport act should be handled in enough time so that the bill will be able to go through the other house and be passed this session.

Senator Ford assured Mr. Mandeville that the changes would not take much time and could be sent on to the Assembly shortly.

The committee advised Mr. Mandeville to drop the early retirement portion of the bill so that it would not have to be heard in the Finance Committee. Mr. Mandeville conceeded to drop the early retirement request.

The committee stated that they would be willing to sit down with the Chief of Police and work out the problems that the airport police are facing. Mr. Mandeville agreed with the suggestions of the committee.

> Senator Ford moved "Amend and Do Pass" on <u>SB-545</u> Seconded by Senator Raggio Motion carried unanimously.

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AB-596 Removes declaration that candidate intends to support the principles and policies of his party.

Chairman Gibson stated that this is a candidates bill and it removes declaration that the candidate must follow the party platform.

Senator Keith Ashworth moved "Do Pass" on <u>AB-596</u> Seconded by Senator Echols Motion carried unanimously.

SCR-45 Directs legislative commission to make compilation of special and local acts.

Senator Ford stated that the Government Affairs committee passes many bills that are not codified. The Senator gave an example of the education bills. These bills have many regulations but since they do not change the NRS they are not in the statutes and finding them is quite difficult. If the bills are codified then they carry the complete picture of the legislative statutes and the special acts. Many of the special acts that were passed in the '75 and '77 session are not in the file. The commission will be asked to set up a compilation of special and local acts.

The Senator had the files that have been used previously and explained that, in checking with Frank Daykin, this could be accomplished within the existing staff and with no particular hardship to the workload.

Senator Raggio moved "Do Pass" on <u>SCR-45</u> Seconded by Senator Keith Ashworth Motion carried unanimously.

Chairman Gibson asked the committee to consider BDR-18-1461 for committee introduction. The bill would remove specification in prohibiting discrimination against handicapped persons.

There was no objection to introducing the above as a Government Affairs bill.

With no further discussion the meeting was adjourned at 5:55 p.m.

Respectfully submitted,

Janice M. Peck

Committee Secretary

Approved:

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Benator James I. Gibson

SENATE DON'TTEE

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GUEST LIST

DATE: NAME AGENCY OR ORGANIZATION SMALL M51 ERSTVIK Chairman, Nev. North Shore Property Owners Arrac. Inc. Koger CSteele