Minutes of the Nevada State Legislature

Senate Committee on Government Affairs

Date: March 23, 1979

Page: One

Present:

Chairman Gibson

Vice Chairman Keith Ashworth

Senator Echols Senator Ford Senator Kosinski Senator Raggio

Also Present:

See Attached Guest Register

Chairman Gibson called the twenty-second meeting of the Government Affairs committee to order at 11:30 a.m. The first order of business was a report from Senator Ford on SB-239 heard at the February 21st meeting.

SB-239 Allows certain persons who own property in general improvement district but reside outside district to vote in district elections.

Senator Ford reported to the committee that after meeting with Senator Blakemore, sponsor, and the people of Beatty that are concerned about this legislation the following amendment suggestions were noted. (See Attachment #1) Senator Ford stated that Andrew P. Grose, Research Department, prepared the attached. The bill as amended will delete all of section 1, leave section 2 but contain the new language that was agreed upon by Senator Blakemore and those affected by this legislation in the Beatty area.

Chairman Gibson informed the committee that he received a letter from Anne Rollins, Registrar of Voters. Mrs. Rollins stated that she was not in support of <u>SB-239</u> in its unamended form and Senator Gibson felt that the amendments would make the bill more acceptable to her.

Senator Ford moved "Amend and Do Pass" on <u>SB-239</u> Seconded by Senator Keith Ashworth Motion carried unanimously.

SB-280 Extends certain time and area limits respecting development of parks and playgrounds.

Chairman Gibson informed the committee that this bill was held until some information regarding the amounts of funds that the City of Reno is holding for park purposes. This question was asked by Senator Raggio during the meeting held on March 7, 1979.

Henry Etchemendy, City Manager for the City of Reno, testified to the committee on the above requested information. Mr. Etchemendy

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provided written information to the committee on the complete breakdown of money received from developers as well as those areas the money came from. (See Attachment #2)

Duke Linderman, Director of Parks and Recreation in Reno, was on hand to help explain the information Mr. Etchemendy was providing to the committee.

Senator Raggio wanted the formula Reno used to determine the inlieu fees. Mr. Etchemendy stated that he could get that information from the city guide but it was very complicated.

Senator Raggio stated that he was very concerned about the large amount of money derived from developers and wasn't sure how much of that amount was received in the past two years. The Senator did not feel compelled to support the extension to five years in the bill on the information that he has thus far received.

Senator Ford indicated that the language on line 41, page 2 was put in the bill due to the problems that had been experienced in southern Nevada.

Senator Ashworth was also concerned about the generation of funds for park purposes and wanted to be sure that the funds were used appropriately.

Senator Raggio about about the funds and were they are kept until needed for the park development. Mr. Etchemendy stated that the funds were kept in a separate fund and only used for park projects.

Sam Mamet, Clark County, introduced Mr. Bob Forson, Clark County Parks and Recreation Director. Mr. Mamet indicated that a letter and memo had been sent to each committee member on this bill. (See <a href="Attachment #3">Attachment #3</a>) At this point Mr. Mamet turned testimony over to Mr. Forson.

Bob Forson testified to the committee that Clark County felt that development of small parks adjacent to schools was making the best use of the money available. He also noted that they have established districts for parks that are 10 acres in size or larger. They have worked very closely with the developers and the developers are not in favor of the time period being extended to five years. He also noted that the developers would prefer to give cash instead of land. Mr. Forson concluded by stating that the park system should be more consolidated and there should be better utilization of the schools.

Senator Ashworth stated that he received many complaints from his constituents regarding the size of the parks. Some people also complained that there should be more neighborhood parks.

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Date: March 23, 1979

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Ron Jack, City of Las Vegas, and representing the Nevada League of Cities, testified in favor of the bill and noted that their people strongly favored the five year time frame.

Russ McDonald, Washoe County, testified to the committee that they were in favor of the bill, particularly the extension to five years. (See <a href="Attachment #4">Attachment #4</a>) The attached letter from Gene Sullivan gives information on the Construction Tax Revenue and Expenditures in Washoe County after July, 1975)

Dwight Millard, President of the Home Owners Association, read a letter he received from Southern Nevada Home Builders Association in regards to their opposition to SB-280. (See Attachment #5) Their main complaint is the time frame.

Chairman Gibson stated that they would again hold action on SB-280 until Reno brings the time table information requested by Senator Raggio.

SB-299 Permits local governments to establish trust funds with respect to certain employee group insurance.

Sam Mamet, Clark County, stated that he met with the insurance people in his area and they came up with an alternative. (See Attachment #6) Mr. Mamet went over the attachment for the committee noting that amending NRS 287 would insure that a separate fund is set up and would allow for co-mingling of the funds. At this point Mr. Mamet noticed that the bill amends NRS Chapter 354 and his amendment suggestion amends NRS Chapter 287. Mr. Mamet asked if this would be difficult for the committee to correct.

Chairman Gibson stated that they would request that the bill drafter make the appropriate changes.

Senator Raggio moved, "Amend and Do Pass" on <u>SB-299</u> Seconded by Senator Keith Ashworth Motion carried unanimously.

The committee discussed <u>SB-18</u> but decided to wait until the Assembly bill regarding zero based budgeting has been acted upon.

With no further business the meeting was adjourned at 12:25 p.m.

Respectfully submitted,

Committee Secretary

Approved:

Chairman

Senator James I. Gibson

518

NRS 318.09525. Registration to vote in district elections.

- Any person residing within a district who is otherwise qualified to vote at general elections in this state may register to vote in district elections by appearing before the county clerk or registrar of voters of the county in which such district is located, and completing an affidavit of registration [and giving true and satisfactory answers to all guestions relevant to such person's right to vote in district elections]. If a person residing within a district is otherwise registered to vote, no separate registration for district elections is required. The county clerk or registrar of voters, based upon the addresses of every registered voter, must provide voter lists for each district within the county. Registration for district elections which are not held simultaneously with general elections shall close at 5 p.m. of the fifth Friday preceding such district election and registration offices shall be open from 9 a.m. to 5 p.m., excluding Saturdays, during the last days before registration. As full compensation for services rendered pursuant to this subsection the county clerk or registrar of voters is entitled to receive from the district on behalf of the county the sum of 15 cents for each registration[.] that is extracted from the county registration roll onto a district voter list. All money so received by the county clerk or registrar of voters shall be deposited by him to the credit of the general fund of the county.
- 2. Within 30 days after April 29, 1977, the board of trustees of each existing district shall cause to be filed with the county clerk or registrar of voters of

the county in which the district is located a copy of its original official plat and changes thereto thereto-fore filed with the county recorder and county assessor. Upon receipt of such plats the county clerk or registrar of voters shall, at the expense of the district, prepare a list of all registered voters residing within the district. Subsequent registrations shall be added to the list as they occur.

3. Whenever a district election is required the county clerk or registrar of voters shall submit a list of all persons who have registered to vote in the district elections to the election officers who are charged with the duty of conducting the required election.

(Added to NRS by 1977, 524)

## **Library Note:**

During the examination of this set of minutes, Exhibit 2 was found to be missing. It also appears to have been missing at the time this set of minutes was hand numbered, as the numbering does not have a gap where this exhibit should be. The exhibit is also missing from the microfiche.

Research Library September 2010 TO

Samuel D. Mamet, Management Analyst

County Manager

FROM

Georgia Massey - Assistant Supervisor - Life & Health

Nevada Insurance Division

Memo

**DATE** 03-21-79

SUBJECT Senate Bill 299

Amend 287.010 by proposing that item 3. be amended to read as follows:

3. Provide group life, accident and health coverage through a self-insurance reserve fund and, where necessary, deduct contributions to the maintenance of the fund from the compensation of officers and employees and pay the deductions into the fund. The funds accumulated through deductions from officers and employees compensation and any funds from contributions of any governing body shall be maintained as a trust fund as defined by NRS 354.580.

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"Trust fund" defined. "Trust fund" means a fund consisting of resources received and held by the local government as trustee to be expended or invested in accordance with the conditions of the trust. (Added to NRS by 1965, 730; A 1971, 200)

"Unencumbered balance of appropriation" "Unencumbered balance of appropriation" means that portion of an appropriation not yet expended or encumbered, the balance remaining after deducting from the appropriation or allotment the accumulated expenditures and outstanding encumbrances.

(Added to NRS by 1965, 730)

354.588 Powers, duties of governing bodies, officers and employees of local governments. For the purposes of NRS 354.470 to 354.626, inclusive, the governing bodies, officers and employees of every local government shall have the powers and be subject to the duties expressly stated or necessarily implied in NRS 354.470 to 354.626, inclusive.

(Added to NRS by 1965, 726; A 1971, 1013, 1342)

354.590 Actions of governing body by resolution, ordinance. Whenever the terms of NRS 354.470 to 354.626, inclusive, require or refer to action of a governing body by resolution, the governing body may at its discretion act by ordinance, if it is otherwise authorized by law to adopt ordinances.

(Added to NRS by 1965, 730; A 1971, 1013, 1342)

354.592 Publication of notice: Requirements; cost. Whenever the terms of NRS 354.470 to 354.626, inclusive, require publication of notice, such requirement shall be deemed to have been met when such notice is published once in some newspaper published within the area encompassed or served by the local government. However, if no such newspaper is published within that area such notice shall be published in some newspaper published in the State of Nevada and having a general circulation in the area. The cost of publications shall be a proper charge against the appropriate fund of the local government.

(Added to NRS by 1965, 730; A 1971, 1014, 1342)

354.594 Department of taxation to advise local governments of regulations, procedures and reports; appointment, terms, duties of advisory committee. The department of taxation shall determine and advise local government officers of regulations, procedures and report forms for compliance with NRS 354.470 to 354.626, inclusive. It shall make such determinations after hearing the advice and recommendations of an 11-member advisory committee composed of three persons appointed by the Nevada League of Cities, three persons appointed by the Nevada Association of County Commissioners, three persons appointed by the Nevada School Trustees Association and two persons appointed by

# GROUP INSURANCE AND MEDICAL AND HOSPITAL SERVICES FOR OFFICERS AND EMPLOYEES OF COUNTIES, CITIES, SCHOOL DISTRICTS AND OTHER PUBLIC AGENCIES

287.010 Political subdivision may adopt system of group insurance; payment of premium costs. The governing body of any county, school district, municipal corporation, political subdivision, public corporation

or other public agency of the State of Nevada may:

1. Adopt and carry into effect a system of group life, accident or health insurance, or any combination thereof, for the benefit of their officers and employees, and the dependents of officers and employees who elect to accept the insurance and who, where necessary, have authorized the governing body to make deductions from their compensation for the payment of premiums on the insurance.

2. Purchase group policies of life, accident or health insurance, or any combination thereof, for the benefit of such officers and employees, and the dependents of such officers and employees, as shall have authorized the purchase, from insurance companies authorized to transact the business of such insurance in the State of Nevada, and, where necessary, to deduct from the compensation of officers and employees the premiums upon insurance and pay the deductions upon the premiums.

3. Provide group life, accident or health coverage through a selfinsurance reserve fund and, where necessary, deduct contributions to the maintenance of the fund from the compensation of officers and

employees and pay the deductions into the fund.

4. Defray part or all of the cost of maintenance of a self-insurance fund or of the premiums upon insurance. The funds for contributions shall be budgeted for in accordance with the laws governing the county, school district, municipal corporation, political subdivision, public corporation or other public agency of the State of Nevada.

[1:27:1947; 1943 NCL § 3655.05]—(NRS A 1960, 76; 1963, 214;

1969, 888; 1977, 389)

287.020 Political subdivision may adopt system of medical, hospital

service, pay part of membership dues.

1. The governing body of any county, school district, municipal corporation, political subdivision, public corporation or other public agency of the State of Nevada shall have the power to adopt and carry into effect a system of medical or hospital service, or a combination thereof, through nonprofit membership corporations defraying the cost of medical service or hospital care, or both, open to participation by all licentiates of the particular class (whether doctors of medicine, doctors of osteopathy or doctors of chiropractic) offering services through such a nonprofit membership corporation, for the benefit of such of their





"To Protect and To Serve"



2601 PLUMAS STREET POST OFFICE BOX 11130 RENO, NEVADA 89520 PHONE: (702) 785-6133

Washoe County

Commissioners

#### **DEPARTMENT OF PARKS & RECREATION**

TO:

Russ McDonald

FROM:

Gene Sullivan

SUBJECT:

Construction Tax Revenue and Expenditures by

District since the Inseption of the local logislation;

DATE:

March 8, 1979

MEMORANDUM

Attached find material relative to the above noted subject.

The County did not expend any funds until after July of 1975. Relatively little Revenue was available until the last two years.

A major problem of the three year limitation is that, in some cases you may not have enough Revenue in a particular district to buy or construct parks of significant size to be of any value.

Sincerely,

GENE SULLIVAN, DIRECTOR

GS/ls

cc: John MacIntyre



"To Protect and To Serve"



2601 PLUMAS STREET POST OFFICE BOX 11130 RENO, NEVADA 89520 PHONE: (702) 785-6133



Construction Tax Balances as of January 30, 1979

District No.	Areas	Balance
1.	Vya, Gerlach	\$ 1,023.34
2.	Red Rock, Palomino Valley	13,731.33
3.	Sun Valley, Lemmon Valley, Golden Valley, Silver Knolls, Reno Park	354,165.03
4.	Spanish Springs, Wadsworth	35,573.11
5. · ·,	Mayberry, Callahan Ranch, So. Hills, Verdi, Northwest Reno	305,825.68
6.	Hidden Valley, Virginia Foothills, Boynton, Home Gardens	68,959.15
7.	Toll Rd., Washoe Valley East, Steamboat	203,676.44
8.	Callahan Ranch, Washoe Valley, Pleasant Valley	136,346.26
9.	Incline Village, Crystal Bay	710,338.59

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XHIBIT

Southern Nevada Home Builders Association is opposed to the proposed change to NRS 278.4981 section 1 paragraph 3 page 2 line 39 of Senate Bill #280.

IMPACT: The change would extend the length of time that a county, city or a designated agency could hold land or money designated for the construction of parks (from 3 years to 5 years).

#### COMMENTS:

- 1. The clock starts ticking only after 75% of the authorized dwelling units have been completed, therefore, the present 3 year limit is only the lower bound in time that the city or county has to use the land or money. In practice, the local governments probably have considerably more time in which to plan for or use the land or money.
- 2. The extension of time is clearly intended to circumvent a growing public disenchantment with the utility of public parks. While the public expresses this disenchantment by turning down bond issues and local taxes, the local government, bent on ignoring the public will are able to secure the resources from the judicious investment of fees and disposal of land.
- 3. Additional time would be interpreted as permission from the Legislature to forestall development of a comprehensive policy on park locations, construction, and utilization. Local governments are apprised of development with the registration of tentative maps. A time, from the approval of tentative maps to a date 3 years from completion of 75% of the dwellings within that subdivision seems to us more than adequate time to accommodate the determined open space requirements of the area.
- 4. Extension of time also provides for the serious opportunity for government to invent a use for lands and money temporarily at its disposal. Given enough time and given the land or money even without a specific purpose set forth, a local government can find a reason or purpose.

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TO

Samuel D. Mamet, Management Analyst

County Manager

Memo

FROM

Georgia Massey - Assistant Supervisor - Life & Health Nevada Insurance Division

**DATE** 03-21-79

SUBJECT Senate Bill 299

Amend 287.010 by proposing that item 3. be amended to read as follows:

3. Provide group life, accident and health coverage through a self-insurance reserve fund and, where necessary, deduct contributions to the maintenance of the fund from the compensation of officers and employees and pay the deductions into the fund. The funds accumulated through deductions from officers and employees compensation and any funds from contributions of any governing body shall be maintained as a trust fund as defined by NRS 354.580.

GM:rs



354.580 "Trust fund" defined. "Trust fund" means a fund consisting of resources received and held by the local government as trustee to be expended or invested in accordance with the conditions of the trust. (Added to NRS by 1965, 730; A 1971, 200)

354.582 "Unencumbered balance of appropriation" defined. "Unencumbered balance of appropriation" means that portion of an appropriation not yet expended or encumbered, the balance remaining after deducting from the appropriation or allotment the accumulated expenditures and outstanding encumbrances.

(Added to NRS by 1965, 730)

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(Added to NRS by 1965, 730; A 1971, 1013, 1342)

354.592 Publication of notice: Requirements; cost. Whenever the terms of NRS 354.470 to 354.626, inclusive, require publication of notice, such requirement shall be deemed to have been met when such notice is published once in some newspaper published within the area encompassed or served by the local government. However, if no such newspaper is published within that area such notice shall be published in some newspaper published in the State of Nevada and having a general circulation in the area. The cost of publications shall be a proper charge against the appropriate fund of the local government.

(Added to NRS by 1965, 730; A 1971, 1014, 1342)

354.594 Department of taxation to advise local governments of regulations, procedures and reports; appointment, terms, duties of advisory committee. The department of taxation shall determine and advise local government officers of regulations, procedures and report forms for compliance with NRS 354.470 to 354.626, inclusive. It shall make such determinations after hearing the advice and recommendations of an 11-member advisory committee composed of three persons appointed by the Nevada League of Cities, three persons appointed by the Nevada Association of County Commissioners, three persons appointed by the Nevada School Trustees Association and two persons appointed by

(1975)

## GROUP INSURANCE AND MEDICAL AND HOSPITAL SERVICES FOR OFFICERS AND EMPLOYEES OF COUNTIES, CITIES, SCHOOL DISTRICTS AND OTHER PUBLIC AGENCIES

287.010 Political subdivision may adopt system of group insurance; payment of premium costs. The governing body of any county, school district, municipal corporation, political subdivision, public corporation or other public agency of the State of Nevada may:

1. Adopt and carry into effect a system of group life, accident or health insurance, or any combination thereof, for the benefit of their officers and employees, and the dependents of officers and employees who elect to accept the insurance and who, where necessary, have authorized the governing body to make deductions from their compensation for the

payment of premiums on the insurance.

2. Purchase group policies of life, accident or health insurance, or any combination thereof, for the benefit of such officers and employees, and the dependents of such officers and employees, as shall have authorized the purchase, from insurance companies authorized to transact the business of such insurance in the State of Nevada, and, where necessary, to deduct from the compensation of officers and employees the premiums upon insurance and pay the deductions upon the premiums.

3. Provide group life, accident or health coverage through a selfinsurance reserve fund and, where necessary, deduct contributions to the maintenance of the fund from the compensation of officers and

employees and pay the deductions into the fund.

4. Defray part or all of the cost of maintenance of a self-insurance fund or of the premiums upon insurance. The funds for contributions shall be budgeted for in accordance with the laws governing the county, school district, municipal corporation, political subdivision, public corporation or other public agency of the State of Nevada.

[1:27:1947; 1943 NCL § 3655.05]—(NRS A 1960, 76; 1963, 214;

1969, 888; 1977, 389)

287.020 Political subdivision may adopt system of medical, hospital

service, pay part of membership dues.

1. The governing body of any county, school district, municipal corporation, political subdivision, public corporation or other public agency of the State of Nevada shall have the power to adopt and carry into effect a system of medical or hospital service, or a combination thereof, through nonprofit membership corporations defraying the cost of medical service or hospital care, or both, open to participation by all licentiates of the particular class (whether doctors of medicine, doctors of osteopathy or doctors of chiropractic) offering services through such a nonprofit membership corporation, for the benefit of such of their

(1977)

## SENATE GOVERNMENT AFFAIRS COMMITTEE

## GUEST REGISTER

DATE 3-23-7	7 .	1	PLEASE SIGN - EVEN IF YOU ARE
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NAME	TESTIFY	BILL NO	
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Bob Forson			CLARK GOWN FARKS PREC
Durish C. Melland	Yes		CLARK COUNTY TARKS OREC Home Builder
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#### SENATE BILL NO. 239-SENATOR BLAKEMORE

#### FEBRUARY 15, 1979

#### Referred to Committee on Government Affairs

SUMMARY—Allows certain persons who own property in general improvement district but reside outside district to vote in district elections. (BDR 25-903)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State or on Industrial Insurance: No.



EXPLANATION-Matter in italics is new; matter in brackets [ ] is material to be omitted.

AN ACT relating to general improvement districts; allowing certain persons who own property in such a district but reside outside the district to vote in district elections; making a person who is eligible to vote in a district trustee election area also eligible to serve as a trustee for the area; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 318.0952 is hereby amended to read as follows: 318.0952 1. Notwithstanding the provisions of NRS 318.0951, trustees may be elected in the alternate manner provided in this section from district trustee election areas.

2. Within 30 days prior to before May 1 of any year in which a general election is to be held in the state, 10 percent or more of the qualified electors of the district voting at the next prior who voted at the last preceding biennial election of the district may file a written petition with the board of county commissioners of the county vested with jurisdiction under NRS 318.050 praying for the creation of district trustee election areas within the district in the manner provided in this section. The petition shall must specify with particularity the five district trustee election areas proposed to be created. The description of the proposed district trustee election areas need not be given by metes and bounds or by legal subdivisions, but shall must be sufficient to enable a person to ascertain what territory is proposed to be included within a particular district trustee election area. The signatures to the petition need not all be appended to one paper, but each signer must add to his name his place of residence, giving the street and number whenever practicable. One of the signers of each paper shall must make oath, before an officer competent to administer oaths, that

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#### SENATE BILL NO. 299—SENATOR SLOAN

### MARCH 5, 1979

#### Referred to Committee on Government Affairs

SUMMARY—Permits local governments to establish trust funds with respect to certain employee group insurance. (BDR 31-1189)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State or on Industrial Insurance: No.



EXPLANATION-Matter in italics is new; matter in brackets [ ] is material to be omitted.

AN ACT relating to county, city and district finances; permitting local governments to establish trust funds with respect to certain employee group life, accident or health insurance; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Chapter 354 of NRS is hereby amended by adding thereto a new section which shall read as follows:

The governing body of any local government may, by resolution.

The governing body of any local government may, by resolution, establish a trust fund in which contributions of employees and the governing body are placed to provide for group life, accident and health benefits on a self-insured basis.

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