

Committee in session at 8:00 a.m. Senator Floyd R. Lamb was in the Chair.

PRESENT: Senator Floyd R. Lamb, Chairman  
Senator James I. Gibson, Vice Chairman  
Senator Eugene V. Echols  
Senator Norman D. Glaser  
Senator Thomas R. C. Wilson  
Senator Lawrence E. Jacobsen  
Senator Clifford E. McCorkle

ABSENT: None

OTHERS: Mr. Ronald W. Sparks, Chief Fiscal Analyst  
PRESENT: Mr. Eugene Pieretti, Deputy Fiscal Analyst  
Mr. Howard Barrett, Budget Director  
Dr. Ralph DiSibio, Director, Department of Human Resources  
Dr. Bing Oberle, Acting Administrator, Mental Hygiene and Mental Retardation  
Dr. Ken Sharigian, Director, Mental Health Institute  
Mr. Jack Mayville, Director, Children's Behavioral Services  
Dr. Joe Burnette, Director, Las Vegas Mental Health Center  
Dr. David Luke, Director, Children's Behavioral Services  
Dr. Robert Morgan, Chief, Community Education Services  
Dr. Pat Armstrong, Director, Henderson Mental Health Center  
Mrs. Mary Carter, private citizen, Fallon  
Dr. Ray Holmes, Regional Director for Mental Retardation in Southern Nevada  
Mr. Jack Middleton, Associate Administrator, Mental Hygiene and Mental Retardation  
Dennis Hall, Community Training Coordinator  
Mrs. Marjorie Becker, President, Nevada Severely Handicapped  
Mrs. Susan Haase, Director, Nevada Association for Retarded Citizens  
Mr. Frank Weinrauch, Nev. Association for Retarded Citizens  
Mr. Clem Bernier, Nevada Association for Retarded Citizens  
Mrs. Fledia Sardelli, Nev. Association for Retarded Citizens  
Mrs. Gamble, Elko, Nevada Association for Retarded Citizens  
Mr. Clem Bernier, Las Vegas  
Cy Ryan, United Press  
John Rice, Associated Press

A.B. 274 - Removes limitation on purchase price of state automobiles.

Senator Jacobsen moved "Do Pass" on A.B. 274.

Seconded by Senator Gibson.

Motion carried unanimously.

S.B. 223 - Appropriation to secretary of state for microfiche.

Senator Jacobsen moved "Do Pass as Amended" on S.B. 223.

Seconded by Senator Echols.

Motion carried unanimously.

Senator Lamb read a request for a bill introduction to consolidate the Nevada State Museum and the Nevada Historical Society.

Senator Echols moved for introduction of the bill.

Seconded by Senator Jacobsen.

Motion carried unanimously.

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CAPITAL IMPROVEMENTS - Page 801

Mental Health Institute

79-2 - Security Improvements, Lake's Crossing Center  
Mental Health Institute, Sparks

This project is for additional exterior lighting; to enlarge courtyards, provide courtyard security glass for three windows; a revision for the air conditioning system, the closed-circuit television system and a staff alarm system. The cost will be \$519,000.

79-3 - To repair steam manholes and lines at Nevada  
Mental Health Institute in Sparks

Dr. Bing Oberle stated this is a combination of two projects for rehabilitation of existing steam manholes; and replacement of deteriorated steam lines. The project will cost \$109,000.

79-13 - Rehabilitate Fire Alarm System and Hydrants,  
Mental Health Institute, Sparks

This is for rehabilitation of the existing fire alarm system and the replacement of obsolete fire hydrants. Total cost is \$144,800.

79-16- Independent Living Training Building  
Sierra Developmental Center, Sparks

This is an independent training building for the Sierra Developmental Center in Sparks. This was part of the original capital improvement budget approved by the last legislature. At the time the bids came in, there was not sufficient money to build all buildings and this one was not constructed. This will cost \$403,500.

79-17- Treatment Facilities for Adolescents,  
Las Vegas Mental Health Center

This is for remodeling and new construction to provide in-patient treatment, counseling and day care facilities. Total cost is \$2,959,000.

79-27- Rural Clinic Facility, Mental Hygiene, Elko

This is a building proposed for the Rural Clinics program in Elko. It is to be a home-like facility for out-patients, for children, adolescents and adults. Total cost will be \$688,600.

79-28- Residential Building for Non-Ambulatory, Multi-Handicapped  
Desert Developmental Center, Las Vegas

This project is proposed to house 16 multi-handicapped, retarded individuals. Total cost is \$425,000.

79-38 - Rehabilitate the Heating, Ventilating and Air Conditioning  
Systems, Mental Health Institute, Sparks

Provides for rehabilitation of the heating, ventilating and air conditioning systems at the Mental Health Institute in Sparks totalling \$381,500.

79-38A- Project for \$169,000 for two buildings. The first building would be utilized as the intensive care unit. The second building is proposed as the permanent structure for the security program for adolescents. At the current time they have no secure facilities for seriously disturbed adolescents.

Mr. Bob Keefer, Director of the Reno Mental Health Center, explained that their plans are to establish the residential treatment center for adolescents in the south and central parts of Building 8; which will be satisfactory for the interim period. It is an old building. At least 16 additional staff will be necessary for that building.



NEVADA MENTAL HEALTH INSTITUTE - Page 314

Dr. Ken Sharigian, Director, Mental Health Institute, Sparks, continued with his testimony from March 6, on operating funds. On Page 314 there is a substantial increase in Contract Services from \$64,000 in the present work program to \$88,295 proposed the first year of the next biennium, \$73,000 of which is to maintain existing contracts with an increase for inflation. The balance is for an appraisal of the facility. Dr. Sharigian also stated there is an increase in food but \$60,000 for the Center hasn't been shown before.

Dr. Sharigian continued that on Page 309, under the Revenue section is an item of Canteen Receipts of \$60,000. The Institute operates a canteen for its clients and staff, and it receives \$60,000. Of that amount, \$17,000 is diverted to pay for two food service workers reflected in the budget. The other \$43,000 is reflected in the food section of the operating category. In July of 1978 their food costs were approximately 95¢ per meal; they are anticipating \$1.10 per meal in the next year's biennium.

S.B. 217 Appropriation for purchase of equipment at mental health institute.

This is a one-shot request for two basic systems. One is for audio-visual equipment for \$10,800 and \$35,152 for dictation equipment.

RENO MENTAL HEALTH CENTER - page 316

Mr. Bob Keefer, Director, Reno Mental Health Center, presented the budget.

The request for increases in their existing four programs, and to add one additional major program. The four programs are primarily out-patient counseling which is located at 4600 Kietzke Lane in Reno. The small adolescent day treatment center is also located at Kietzke Lane. There is also a prevention program consisting of two psychologists to provide consultation to the teaching staff, counselors and nurses. The caseload for last fiscal year with a staff of 23, was 1,608 people. They say 511 adolescents and their families, and 1,097 adults. They have a current waiting list of 77 for the out-patients program and a waiting list of 5 in the adolescent day treatment program.

Mr. Keefer stated that the new program they are requesting is for a residential treatment center for 16 severely disturbed adolescents that would provide for open facilities for those kids who do not need to have security. They would also add a secure facility for children who are really endangering themselves or others. They requested a new staff of 16 as a 24-hour seven-day a week team. They estimate the cost for the first year to be \$335,000. In drawing up their proposal they visited the more respected treatment centers on the West Coast in order to help them get an idea of costs and program compounds. The location of this center will be in Building 8 until the new facility is constructed. In addition, they are asking for \$50,000 the first year, and \$35,000 the second year in leasing monies to establish an intake facility for all mental health facilities in Washoe County.

Senator Glaser asked why they need \$12,000 for In-State Travel. Mr. Keefer said they are planning to add two vans for the treatment program. Presently they have two vans in the regular programs, both assigned to another program.

S.B. 211 Supplemental appropriation to Reno Mental Health Center

The appropriation is \$55,746. On September 29, 1978, the Supreme Court ordered that a Psychologist V they had terminated be reinstated with full pay and interest. That covers the period from November 24, 1974 through October 10, 1978.



The Center will need an additional appropriation of \$55,746.01 to supplement their salaries for the balance of the fiscal year. The psychologist is still working at the center.

CHILDREN'S BEHAVIORAL SERVICES, WASHOE - Page 320

Mr. Jack Mayville, Director, Children's Behavioral Services in Washoe County presented the budget. He stated it has been in existence since 1975. It provides mental health services to children up through age 12. In Fiscal Year 1977-78, they did have 27 positions. They have increased their weekly caseload from 70 families a year ago to 133 families for a 90 percent increase in service. Over half their referrals come from the educational sector. They have classrooms for children who can't function in their own schools. They are asking for one new position.

LAS VEGAS MENTAL HEALTH CENTER - Page 325

Dr. Joe Burnette, Director, Las Vegas Mental Health Center, presented the budget. During the last year the advances of the LV Mental Health Center in conjunction with the conversion grant have been significant.

The emergency services have been expanded to improve evening and weekend services for individuals who can call or come and receive professional counseling. Approximately 2,500 to 3,000 people a year utilize this service.

In-service training has been provided for an average of 40 hours per person per year. The range for residential cost throughout the county is \$150-\$165. Their cost is \$126.

Senator Lamb asked about the food service program. Dr. Burnette stated they have requested that an auditor look at the program an investigation is being made and a report will be submitted to the Committee. The administrator is on administrative leave.

LAS VEGAS MENTAL HEALTH CENTER - Food Service Center - Page 331

Dr. Joe Burnette, Director, Las Vegas Mental Health Center, presented the budget. The proposal is for the operation of the food service center to provide services for the Meals on Wheel contract, the Desert Developmental Center and the Las Vegas Mental Health Center.

Dr. DiSibio state that they are very concerned about the current operation. The Attorney General's office is looking into this situation now, as is the Clark County District Attorney's office.

CHILDREN'S BEHAVIORAL SERVICES, LAS VEGAS - Page 333

Dr. David Luke, Director, Children's Behavioral Services, Las Vegas, presented the budget. This service is for children under the age of 13. This program was initiated as the first children's behavioral service in the State, just over five years ago. They currently serve between 1,000 to 1,100 individuals per year. Out-patient services deal with such problems as dyslexia, phobias, social problems and aggressiveness in school and family life.

They also have a day care program which is a pre-school program jointly provided with the University of Nevada, Las Vegas special education department. The two new positions are for coordination and management. One position will help with the caseload to screen the applications. The second position is the Child Development Specialist II to improve the focus on younger children (under 5).

HENDERSON MENTAL HEALTH CENTER - Page 337

Dr. Pat Armstrong, Director of the Henderson Mental Health Center presented the testimony to the committee. The area of service includes Henderson, Boulder City, parts of North Las Vegas, the



townships of Paradise and Winchester, East Las Vegas and Moapa Valley. This is a diverse area which will have a population base in 1980 of 241,000. This is the largest concentration of population within the state. During Fiscal Year 78 they served a total of 1,200 clients.

Senator McCorkle made a statement that he was very concerned about the remarks of Warden Wolff of the need for a new prison now every two years. When we start considering \$25-\$35 million every two years, you start to look at alternatives. Senator McCorkle thought that mental health is one of the ways, and one of the best ways to deal with it. All of these services relate in some way to prevention. There is a possibility of having tremendous economic benefits. Senator McCorkle asked for statements by this Division as to how their program would affect the need for new prisons in the future. He thought it was important in terms of planning.

Dr. DiSibio stated that we have to look at the broad range of children and youth in this State as it relates with all of their divisions. Mental Health and Mental Retardation must be accountable and effective if a number of these folks are not going to end up in prison.

Dr. Jack Mayville, Director, Children's Behavioral Services, Reno stated that in the first year of their residential program, they had 7 children come to them from Washoe County Prevention. So those children deflected from the legal system to them.

Dr. Robert Morgan, Chief, Community Services Education, stated they have recognized this concern. They have established a prevention services counseling within the division. They have identified one person from each of these agencies for the development of a prevention capacity. They hope to use their council more in the immediate future. The main thrust that he sees within the last year for training, has been to bring in the newest techniques to intervene early with children.

Mrs. Mary Carter, a private citizen from Fallon, Nevada, stated that they have started a pilot program that involves citizens of the community, with adult volunteers as chaperones. The juvenile delinquents are coming from the probation department. They have also asked for volunteers from the schools who are "straights" to work with the children with problems. This program of mingling the "straights" with problem children has proven effective.

Senator Lamb asked Dr. DiSibio to come back to the Committee with some kind of a resume of what can be done in this area. Dr. Raymond Holmes, Regional Director for Mental Retardation in Southern Nevada, stated that not only distribution of mental hygiene and mental retardation is responsible, but he stated that parents who are present today, would clearly indicate that the schools have not prepared any of us for parenting.

DESERT DEVELOPMENTAL CENTER - Page 358

Mr. Jack Middleton, Associate Administrator of the Division of Mental Hygiene and Mental Retardation is responsible for the State's mental retardation program. There are two major mental retardation programs in the Division: those are the Southern Mental Retardation Services and the Northern Mental Retardation Services.

Dr. Raymond Holmes, Regional Director of Southern Mental Retardation Services presented the budget.

Dr. Holmes stated that in 1971 the building was erected in Southern Nevada to house 26 mentally retarded persons. They also have a community services component that serves 33 individuals in developmental homes, 8 individuals in an independent apartment, 29 individuals in nursing homes; a residential social service staff, and a prevention expert who speaks in high school groups in terms of primary prevention.

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Dr. Homes said that the 26 new positions they are requesting are a result of a Title XIX survey. Their program is licensed by the Bureau of Health Facilities, and certified by Title XIX to meet certain standards and requirements. The new positions reflect 12 for direct care staff, 7 service workers, one registered nurse, one dietician, one therapist and four maintenance personnel. They have 74 beds that are currently full.

Senator Lamb asked about the food service. Dr. Holmes stated that prior to the request for staff, they had one food service program with one employee that prepared food for that building.

Dr. Holmes stated that under Contractual Services, for the first year of the biennium, they requested \$5,000 for medical consultation by a medical doctor to make sure their clients are receiving the best medical care from community doctors.

COMMUNITY TRAINING CENTERS - Page 367

Mr. Dennis Hall, Community Training Coordinator, is responsible for the \$1 million program. This program is to provide training for functioning mentally retarded persons living in Nevada, who are not served by other programs. There are currently 14 centers in 10 urban and rural Nevada communities. The Governor is recommending the increase in center grants from \$467 to \$504 the first year of the biennium, and up to \$545 for the second year. This represents an 8 percent increase. Funds are also being requested to be continued for one staff position to coordinate and administer the overall program, and \$9,407 for administrative costs, most of which will be spent for travel to each of the 14 centers quarterly; \$810 is being requested for training the coordinator as well as the staff. The budget as recommended by the Governor, and requested by the Division proposes that the responsibility for the pre-school programs be assigned to the Department of Education and to the Division of Health's Special Children's Clinic.

However, legislation which would enable implementation of that change has not been submitted, nor have the funds been recommended to those agencies to pick up the cost of those programs. Therefore, the Division is requesting the inclusion of existing pre-school programs in the recommended budget with the following stipulations. First, no new pre-schools established during this next biennium. Second, there will be no growth in the pre-school programs. Third, pre-existing pre-schools will be granted funds at the current funding range of \$467 for the first year of the biennium and \$504 for the second year of the biennium for an 8 percent increase. These stipulations are necessary in order to include the pre-school programs within the Governor's recommended budget. The recommended funds in the budget are sufficient to incorporate the pre-schools.

Senator Lamb asked where they spend the \$1 million with only one position. Mr. Hall said the majority of that money is spent under Category 10 which is grants directly to the 14 centers. Senator Lamb asked what the accomplishments are in this area. Mr. Hall stated that the funds in Category 10 are given to the private non-profit organizations to assist in subsidizing their staffing and operating costs. The schools provide vocational training such as living skills, budgeting and how to handle money. This allows the families to keep their retarded children and adults at home.

Senator Glaser stated that it was brought to his attention that Developmental Disabilities impacts this budget. Mr. Hall said that Developmental Disabilities funds have been used for the kind of things that this money won't buy. For instance, equipment, toys, remodeling old buildings. The county farm at Elko is not the neatest place in the world to have a program for mentally retarded children. Developmental Disabilities funds remodeled that kitchen so they could serve food. There is no question about it, it has been a tremendous resource for the disabled of this State. The developmental school at Elko was also built with these funds.



Senator McCorkle stated that along with Senator Glaser's thinking he also received a lot of information. He stated cutting programs is the only way sometimes to get specific information to properly evaluate these programs. Senator McCorkle stated that the community training center fund is a program which he personally wants to encourage. He wishes that more social programs within the State were as interested in self-supporting efforts as these people are. They should be commended for their efforts and everything should be done to encourage these programs.

Dr. DiSibio stated he would like to capitalize on Senator McCorkle's liberal attitude; and talk about the very fact that these institutions by their nature are the most cost-effective dollars the State spends. If he had the opportunity to change the budget around and take money from someplace else, and put it somewhere, this would be his priority. Dr. DiSibio encouraged the committee to reconsider that. He stated that we are talking about \$504 per quarter per person. That is how much is provided to an agency who provides for that individual. So you are looking at \$2,000 a year approximately. To put that same person in one of our institutions, which is fully State supported, would cost better than \$15,000 to \$20,000, and sometimes even more than that.

Senator Glaser moved to reconsider the Developmental Disabilities budget.

Seconded by Senator Jacobsen.

Motion carried unanimously.

Mrs. Marjorie Becker, President of the Nevada Severely Handicapped, Mrs. Susan Haase, Director of the Nevada Association for Retarded Citizens, Mr. Frank Weinrauch, past president of the Nevada Association for Retarded Citizens, and parent of a handicapped child, Mr. Clem Bernier of Las Vegas, Mrs. Gamble of Elko, and Mrs. Fledia Sardelli, of Las Vegas, spoke on behalf of the Community Training Centers.

Respectfully submitted,

  
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Carol Lee Chavez, Secretary

APPROVED:

  
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Floyd R. Lamb, Chairman

Senate Committee on Finance

Date Wednesday, March 7, 1979

Time 8:00 a.m. Room 231

Bills or Resolutions  
to be considered

Subject

Counsel  
Requested\*

Division of Mental Health and Mental  
Retardation (continued)



TESTIMONY PREPARED BY FRANK WEINRAUCH:

PAST PRESIDENT OF THE NEVADA ASSOCIATION FOR RETARDED  
CITIZENS AND PARENT OF A HANDICAPPED CHILD

SENATOR LAMB AND MEMBERS OF SENATE FINANCE:

FIRST, I WOULD LIKE TO PUBLICLY THANK YOU FOR THE SUPPORT YOU GAVE US TWO YEARS AGO WHEN YOU INCREASED THE COMMUNITY TRAINING CENTER BUDGET 5% OVER GOVERNOR O'CALLAGHAN'S RECOMMENDED BUDGET. YOUR WISDOM AT THAT TIME WAS SUPPORTED BY THE FACT THAT EVEN WITH THE INCREASE OUR STATEWIDE PROGRAM REQUIRED A RE-ALLOCATION OF TITLE XX MONEY FROM THE DEPARTMENT OF HUMAN RESOURCES OF AN ADDITIONAL \$100,000 DURING THE LAST BIENNIUM, OR WE WOULD HAVE HAD TO SHUT DOWN OUR OPERATION.

WHILE YOU ARE REVIEWING THE BUDGET FOR THE COMMUNITY TRAINING CENTERS, I WOULD LIKE TO CALL YOUR ATTENTION TO A PROBLEM WHICH DEEPLY TROUBLES ME, AS WELL AS ALL OF THE PARENTS OF MENTALLY RETARDED CHILDREN IN NEVADA, AND I'D LIKE TO ASK FOR YOUR GUIDANCE AND SUGGESTIONS.

IN 1978, THE DIRECTORS OF THE NON-PROFIT TRAINING CENTERS MET TO DISCUSS THEIR PROGRAMS AND NEEDS. THEY AGREED THAT PERHAPS THE MOST URGENT ISSUE NEEDING RESOLUTION WAS THE LACK OF A TOTAL DELIVERY SYSTEM FOR MENTAL RETARDATION SERVICES IN NEVADA.

THE LACK OF A TOTAL DELIVERY SYSTEM -- WHAT DOES THIS MEAN TO A PARENT? IT MEANS THAT 17 YEARS AGO WHEN MY SON WAS BORN WITH DOWN'S SYNDROME, AND AGAIN LATER THIS WEEK WHEN A NEW PARENT WILL BE TOLD HIS BABY IS MENTALLY RETARDED, THAT PARENT AND I WILL HAVE SOMETHING IN COMMON. I ASKED THEN, AS HE WILL ASK TOMORROW:

"WHAT CAN HIS MOTHER AND I EXPECT?"

"WHO CAN HELP US?"

AND THE DOCTORS WON'T KNOW NOW, AS THEY DIDN'T KNOW 17 YEARS AGO, BECAUSE NEVADA HAS NO UNIFIED SYSTEM FOR DELIVERING THESE SERVICES.

I HAVE GIVEN YOU A TWO PAGE SHEET LISTING SERVICES NEEDED BY MENTALLY RETARDED CHILDREN AND ADULTS, AND THEIR FAMILIES. THE COLUMN ON THE RIGHT LISTS THOSE AGENCIES IN NEVADA WHO PROVIDE THESE SERVICES. YOU WILL SEE THE MASS OF CONFUSION AND DUPLICATION WHICH CURRENTLY EXISTS AND I HOPE YOU WILL UNDERSTAND WHY THE DOCTORS CAN'T ANSWER THAT PARENT'S SIMPLE QUESTION, AND PERHAPS YOU WILL IN SOME SMALL MEASURE UNDERSTAND THE DEFEAT AND DESPAIR THAT I SHARE WITH EVERY PARENT WHO FINDS HIMSELF OR HERSELF CONFRONTED WITH THIS PROBLEM.

*on page 2*  
~~THE COMMUNITY TRAINING CENTER DIRECTORS~~ PUT CONSIDERABLE EFFORT INTO DRAWING UP A PLAN FOR A COORDINATED SYSTEM THAT WE NEED SO BADLY. THEY PREPARED A PACKAGE DESIGNED TO ELIMINATE DUPLICATION, AND ITS WASTE OF CURRENT TAX DOLLARS. IT WAS ALSO DESIGNED TO PROVIDE RETARDED CHILDREN WITH QUALITY HELP AND TRAINING, EARLY ENOUGH, THAT ALL BUT THE MOST SEVERELY IMPAIRED COULD BE EXPECTED TO ENTER THE LABOR MARKET AS YOUNG ADULTS.

WHAT THEY DID, IN SUMMARY, WAS DESIGN A TOTAL DELIVERY SYSTEM WHOSE IMPLEMENTATION WOULD HOPEFULLY ELIMINATE OR LESSEN THE NEED FOR TRAINING CENTERS IN THE FUTURE, AND THUS SAVE FUTURE DOLLARS AS WELL.

*originally proposed was joint with the state*  
AS THE NON-PROFIT SECTOR IS NOT INCLUDED IN THE BUDGET NEGOTIATIONS, THE DIVISION OF MH & MR ACTED AS OUR SPOKESMAN AND PRESENTED THIS DELIVERY SYSTEM PROPOSAL TO MR. BARRETT'S OFFICE. RECOMMENDATION OF A PORTION OF THE PROPOSAL IS REFERRED TO ON PAGE 367, BUT UNFORTUNATELY NO DOLLARS WERE ALLOCATED TO IMPLEMENT ANY OF IT.



*2-11-61*

A CONCRETE DELIVERY SYSTEM IS TOO IMPORTANT TO JUST LET IT DIE THIS WAY, AND THIS IS WHERE WE NEED YOUR GUIDANCE.

WE NEED TO KNOW WHETHER OR NOT IT IS APPROPRIATE TO BRING THIS PROBLEM TO SENATE FINANCE. IF NOT, I HOPE YOU WILL FORGIVE ME AND SUGGEST WHERE WE SHOULD DISCUSS IT.

SECONDLY, WE WOULD LIKE TO REQUEST THAT A LEGISLATIVE COMMITTEE BE APPOINTED TO STUDY THE DELIVERY SYSTEM PROPOSAL THAT HAS BEEN PREPARED, IF NOT DURING THIS SESSION, THEN PERHAPS AFTERWARDS, DURING THE INTERIM PERIOD.

I THANK YOU FOR YOUR TIME AND ATTENTION.

*And I will request you make in this study the main  
organizational plan  
- by the name*

THE FOLLOWING IS A RESPONSE TO  
JUSTIFICATION FOR THE REGIONALIZATION  
PROPOSAL SUBMITTED BY DIRECTOR RALPH  
DISIBIO. THE RESPONSES ARE PROVIDED  
IN A MANNER CONSISTENT WITH DIRECTOR  
DISIBIO'S HANDOUT.



## 1. Developmental History of Organizational Structure

The handout used by Director Ralph DiSibio to support his reorganization plan contains numerous misrepresentations of fact and inaccuracies.

For example, the handout states that Directorships are created without regard to problems, complexity, sensitivity, or numbers served.

In fact, the Clinic Director series is divided into three different levels set up to reflect the size of the agencies. Further, the Psychologist V + 5% in Director DiSibio's plan are created without regard to agency complexity, size and problems.

The handout states that Directors are hired based on clinical success, advocacy success and clinical experience.

In fact, the Clinic Director series requires a balance between management skills and human services experience to qualify for the position.

The handout states that there is a duplication of components including business, grounds and program evaluation.

In fact, ground maintenance, food services, and equipment is shared in Las Vegas and on the Institute campus in northern Nevada. The Division has had significant experience in joint efforts relative to program evaluation.

The handout states that span of control is a problem area in that each agency Director deals with numerous elements such as: other divisions, the public, other state government agencies, local government agencies, courts, press and legislators.

In fact, such multiple relationships are essential not only at the agency level, but for the on-line clinician if there is to be effective delivery of mental health services. This is particularly true since every client is a unique individual typically involved with at least one other human service agency. To proceed in any other manner results in an isolated service system.

The handout states that budgets are prepared by each agency Director in isolation.

In fact, all budget proposals for the coming biennium were jointly developed in order to maximize coordination and efficiency within the Division. Documentation of this planning process can be provided upon request.

## 2. Examples of Inadequate Coordination

Although the below are cited as examples of inadequate coordination to be resolved in the reorganization plan, it should be noted that each example crosses proposed organizational boundaries (e.g., MH-MR; Washoe-Clark County; Washoe-Rural Nevada; Mental Health-Welfare). Therefore, the coordination problems would require interaction between area coordinators rather than agency Directors. No savings would result.

Further information is provided for clarification of the issues raised.

"1. CBS-Washoe - refusal to take welfare client resulted in a foster home. Foster mother wound up in hospital with stroke."

Response: No male beds were open and no alternate funds were available within the Division to house the client. A Children's Behavioral Services staff member provided care for the child in his own home for approximately ten days.

"2. Transfers from LVMHC to NMHI - average in-patient stay at NMHI local client, 29 days; Las Vegas client, 69 days."

Response: This statement implies that coordination is lacking and staff is negligent in arranging transfers. In fact, the criteria for transfer agreed upon by both agencies is that the transfers from Las Vegas Mental Health Center to the Nevada Mental Health Institute will be medium to long-term care clients. Therefore, it is expected that Clark County clients would stay longer than the bulk of acute cases handled from Washoe County. Delays in placement are associated with a lack of alternative placements in Clark County. This has been repeatedly pointed out in testimony and budget requests.

"3. Psychiatric Treatment for Retarded Clients - Sierra Developmental Center client: 4 acute psychotic episodes before admission was gained to Nevada Mental Health Institute."

Response: This illustrates the need for facilities for the emotionally disturbed retarded person. Such facilities were requested by the Desert Developmental Center this year.

"4. Lake's Crossing to Other Facilities - client who is competent, under no charges, remained in Lake's Crossing for 7 months until ordered by Division Administrator to Desert Developmental Center."

Response: This implies that Desert Developmental Center was unwilling to accept an appropriate transfer. The reality is that following the Division Administrator's order, the person placed at Desert Developmental Center committed a violent act and is in police custody charged with attempted murder. (The police report is available upon request). This may illustrate the difficulty that occurs when administrative decisions are removed from contact with front line programs.

"5. Rural Admissions to Institute - client from Hawthorne brought in by police. While police officer writing up his report at Institute, client evaluated as not admittable and hitch-hiked back to Hawthorne, arriving before police officer."



5. (continued)

Response: This was a common complaint that was resolved in February, 1979, through an agreement that all referrals from Rural Clinics will be admitted to the Nevada Mental Health Institute for at least a two-day observation and evaluation period. Citation of this problem indicates a lack of information regarding ongoing agency functioning. This problem resolution demonstrates the present structure's ability to resolve problems.

EXHIBIT

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## 5. Proposed Organizational Structure

### IMPACT ON SERVICE QUANTITY

There is no doubt that elimination of the director positions will result in the transfer of day-to-day coordination and administration tasks to clinical personnel.

For example, the present director of Lake's Crossing coordinates all clinical services. The remaining professional staff provides direct client care which would of necessity be reduced if the clinical coordination activities were passed on to them.

Another example is illustrated by the Desert Developmental Center. If one person serves as regional, residential and community coordinator, the span of responsibility will be so great that tasks will have to be delegated to persons now providing direct clinical services on units.

### IMPACT ON SERVICE QUALITY

The proposed reorganization solely considers management detail, not the treatment system. It is clear that the reorganization does not address the development of a more accessible, efficient, and clinically sensitive set of programs. These treatment issues should be the predominant consideration.

### IMPACT ON ACCOUNTABILITY

The proposed reorganization places greater distance between the division administrator and the clinical staff providing services. This results in the diffusion of accountability, poor communication, and proliferation of a bureaucratic model. One can expect that services will be less responsive to the needs of clients and their families and be more protective of the status quo.



6. Consolidated Business Functions

IMPACT ON FUNDING

The loss of business staff in various agencies will have a negative impact on the ability to collect non-state revenue. For example, Children's Behavioral Services in Clark County collects approximately \$280,000 through the effort of their business staff; Las Vegas Mental Health Center collects approximately \$500,000 in non-state revenue annually. It is naive to assume that the reduction of one business manager and one senior account clerk in the CBS budget can be offset by Las Vegas Mental Health Center business staff who already have the largest fee collection responsibility in the state mental health system.

SERVICE NEEDS FOR RETARDED CHILDREN AND ADULTS

II.

As supplied by:  
The Department of Health, Education and Welfare

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EXHIBIT

I. Services for infants and pre-schoolers

- A. Special nursery and pre-school classes
- B. Home training
- C. Home nursing
- D. Trained babysitter pool
- E. Parent group
- F. Professional parent counseling
- G. Foster care
- H. Child welfare services
- I. Medical management

II. Services for school-age children

- A. Special classes for educable and trainable children.
- B. Day care for severely or multiply handicapped children.
- C. Psychiatric care
- D. Religious education
- E. Homemaker services
- F. Scouting programs
- G. Recreation and camping
- H. Speech therapy
- I. Foster home care

Definitions:	Responsible Agencies:
A. Day care, training and remedial programming for developmentally delayed children from 0-5 yrs/age.	Special nursery and pre-school classes, Special Children's Clinic, Community Training Centers, Dept. of Education.
B. Provision of training techniques to be used by parents in the home environment.	Public health nurses and Special Children's Clinics.
C. Provision of paramedical and medical assistance in the home environment.	Public health nurses, and fee agencies.
D. Available group of babysitters qualified to care for handicapped children.	(not available)
E. Discussion groups with parents of developmentally delayed children.	Community Training Centers and Special Children's Clinics
F. Counseling geared to assist parents in coping with the needs & demands of developmentally delayed children.	Special Children's Clinics, Rural Mental Health Clinics, Reno/Las Vegas Mental Health Systems.
G. Provision of family care in other than the natural home.	Nevada State Welfare, and Division of MH/MR
H. Protection, financial assistance and resource referral for developmentally delayed children and their families.	Nevada State Welfare.
I. Medical intervention and follow-through by qualified professionals.	Special Children's Clinic, Northern & Southern Developmental Centers, public health nurses.
A. Formal remedial classroom instruction for children between the ages of 6 and 18.	Department of Education.
B. Special provision of classes in remedial programming to accommodate the needs of this population group.	Department of Education.
C. Professional counseling under the direction of a qualified psychiatrist.	Children's Behavioral Services, and private practitioners.
D. Family preference instruction in religious doctrine.	Local family option.
E. Family assistance in the home of handicapped children.	Private fee agencies.
F. Boy or Girl Scout of America programs officially designed to accommodate the mentally retarded.	Offered in some local communities.
G. Programs especially designed around the limitations of the mentally retarded.	Local community option.
H. Professional evaluation and treatment of identified speech problems.	Department of Education.
I. Family care in other than the natural home.	Nevada State Welfare.



II. (con't)

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III. Services for adolescents

- A. Counseling at puberty
- B. Pre-vocational programs
- C. Vocational evaluation and training
- D. Sheltered workshops
- E. Activity centers
- F. Youth groups, recreation and social clubs
- G. Pre-marital and genetic counseling

A. Professional counseling geared towards unique needs of the pubescent mentally retarded.	Rural Mental Health Clinics, Reno/Las Vegas M.H. Centers, private practitioner
B. Programs designed to assist the individually obtained basic skills necessary for vocational endeavors.	Department of Education.
C. Specially designed programs for the mentally retarded to determine their vocational potential and to provide them with appropriate job skills and job training.	Department of Education. and Bureau of Vocational Rehabilitation
D. Work environments designed to meet the vocational needs of those mentally retarded individuals unable to function in the competitive job market.	Department of Education and contract with Community Training Centers.
E. Day care centers designed to meet the needs of those mentally retarded individuals unable to function in a sheltered workshop environment.	Department of Education and contract with Community Training Centers.
F. Specially designed programs to meet the needs of mentally retarded adolescents.	Local option in some communities.
G. Professional services geared to meet the needs and limitations of the mentally retarded.	Planned parenthood agencies, Special Children's Clinic, local practitioners.

IV. Services for the adults

- A. Vocational evaluation, training and placement
- B. Training in social habilitation
- C. Sheltered employment
- D. Recreation and social activities
- E. Legal counsel
- F. Guardianship
- G. Supportive services
- H. Community living facilities

A. Professional services designed to assist the mentally retarded achieve their optimal level of vocational functioning.	Vocational Rehabilitation and contract w/ Community Training Centers.
B. Specially designed programs for the mentally retarded to assist them in acquiring the appropriate social and communication skills necessary to function in the mainstream of society.	Community Training Centers.
C. Vocational environments designed to meet the needs of mentally retarded unable to function in competitive employment.	Community Training Centers, and Goodwill Industries in Las Vegas.
D. Specially designed programs to meet the needs and limitations of the adult mentally retarded.	Community Training Centers.
E. Professional services geared toward the unique needs of the mentally retarded in order to protect their individual and personal rights.	Nevada Center for Law and the Mentally Retarded, Legal Aid, Developmental Disabilities Protection & Advocacy Office.
F. Qualified personal assistance designed to assist the mentally retarded adult to function in society.	(System currently being designed.)
G. Qualified assistance to help the retarded to function on a day-to-day basis; areas to include meals and homemaking.	Northern & Southern Regional Developmental Services, private fee agencies.
H. Supervised or semi-independent housing for mentally retarded adults.	Northern & Southern Regional Developmental Services, some Community Training Centers

MEMORANDUM

TO: SENATE FINANCE COMMITTEE

FROM: Ron Sparks, Fiscal Analyst  
Fiscal Analysis Division

SUBJECT: Senate Finance Budget Hearings Scheduled  
for March 6, and March 7, 1979

DIVISION OF MENTAL HYGIENE AND MENTAL RETARDATION,  
Page 301

The Mental Retardation budget shown on page 305 is being merged with this budget for the next biennium. The combining of these programs is contrary to the recommendation of the Legislative Commission's subcommittee which studied the Mental Health and Mental Retardation programs between Legislative Sessions. Apparently, one of the reasons for this merging of the programs is a more cost effective administrative structure. The budget being recommended for the next biennium does not reflect a reduction in staff and, in fact, two new positions are being recommended. The agency should point out where the cost savings are to be generated.

One of the new positions recommended is a Supervising Administrative Aid (clerical position) which is actually a replacement for a position that was borrowed from the Lake's Crossing Program during this biennium. The clerical to professional ratio for the next biennium will now become less than two professionals for each clerical position.

The increase in this budget being recommended for the next biennium is 105%, however, when the Mental Retardation Program is factored out, the increase is 20.5%. Also, when Mental Retardation is factored out, out-of-state travel is being increased by 15%, and in-state by 15%. The operating category is up 39% after

the adjustment for Mental Retardation with the major increases coming in other contract services and other building rent. Concerning other building rent, I understand that their administrative offices will be transferred to Carson City effective July 1, 1979, and it should be determined whether this will reduce the building rent budget for the next biennium.

Note that the \$92,000 requested for data processing was not recommended in the budget. However, on page A-20 there is a \$96,000 "one-shot" appropriation being recommended which is to be used to develop and implement an automated management information system through the use of data processing. This appropriation is contained in S.B. 213.

A substantial amount of money is again being recommended for training. The narrative indicates that these training funds are recommended for use by the central staff for training equipment and supplies for division-wide training. Most of the other budgets in the Division also contain separate training categories. Perhaps the committee should request a complete breakdown of the expenditures of this training money during the last fiscal year and for the current year work program. Part of the money last fiscal year was used by a Principal Clerk Typist to obtain her Masters Degree at state expense.

The committee should also obtain an explanation of the contract services recommendation for the next biennium.



Title XIX funds in the amount of \$107,272 for each of the next two fiscal years, are being budgeted in this budget rather than in the General Fund where they currently are deposited. The same is true of the Title XVIII medicare money, which amounts to \$125,000 for next year and \$130,000 for the following year.

There are four Capital Improvement Projects being recommended for the Nevada Mental Health Institute. Project number 79-3 is for rehabilitation of steam manholes and replacement of steam lines at the Institute; 79-13 is for rehabilitation of the fire alarm system and replacement of fire hydrants; Project 79-38 is for rehabilitation of the heating, ventilation and air-conditioning systems; and Project 79-38A, which was left out of the budget, includes \$1,169,000 for a housing facility for mentally disturbed adolescents. There is also a "one-shot" General Fund appropriation of \$45,952 (Page A-20), which is to purchase dictation and audio-visual equipment. This appropriation is contained in S.B. 217.

Since the 1977 Legislature, there have been major reclassifications in the staff at the Institute. An example of some of these reclassifications is the change of a Seamstress position (this position was added specifically by the 1977 Legislature in addition to the positions recommended by the Governor) to a Psychologist IV position, a Pharmacy Assistant position to a Psychologist IV position, a Psychiatric Nurse to a Psychologist V position, a Psychiatric Nurse to a Psychologist IV position, a Psychiatric Nurse to a Trainer/Educator, two Mental Health Technicians to Psychologist IV positions, and a Maintenance Engineer to a Psychiatric Social Worker. The justification for these reclassifications was a reorganization of staff and programs at the Institute. The net

effect of these reclassifications was to add \$99,614 in salaries to the program and reduce the reversions to the General Fund since the increases are funded from salary savings. It also means over \$100,000 in added salary money needed for each year of the next biennium.

The budget for the next biennium for the Mental Health Institute proposes that the Institute assume responsibility for all Adult Mental Health Services in Washoe County. Therefore, five positions are being transferred from the Reno Mental Health Center to the Institute and two more new positions are being added for these services. One of the positions being transferred from the Reno Mental Health Center is a Psychiatrist position whose salary, shown on page 318, is currently work programmed for \$22,524. However, the salary for the position for next fiscal year, shown on page 313, is \$44,416. There are five new Public Service Intern positions being recommended to staff three Halfway Houses being proposed to be established at the Institute. Operating costs for these Halfway Houses are in the special category titled Transitional Living Services. Also, one more clerical position is being added, one additional janitor, and two positions are being transferred out to a separate Genetics budget. The net result of all of this is that 12 positions will be added to the staff at the Institute for the next biennium.

The out-of-state travel is being increased by 4.5%, in-state travel by 12%, and the total operating category by 34.7%. In the operating category, the primary increases occur in the printing, insurance, contract and other contract services, equipment repair, maintenance of buildings and grounds, vehicle operation, food, special



projects, and the miscellaneous item.

In the special categories, there is a recommendation for each of the next two years for \$10,000 for training. The utilities category is increased by a little over 20% for next fiscal year over last year's expenditures.

RENO MENTAL HEALTH CENTER, Page 316

As mentioned previously, the Reno Mental Health Center will no longer be responsible for services for adults, but will provide services for adolescents, ages 13 to 18, and their families. Therefore, five positions are being transferred from this budget to the Nevada Mental Health Institute.

The narrative indicates that funds are recommended to remodel existing Building 8 at the Nevada Mental Health Institute for an adolescent residential facility. This is apparently Project 79-38A, which is for \$1,169,000, which was left out of the Executive Budget. The facility is to have a maximum capacity for 16 adolescents and 16 new positions are being recommended to staff the facility. This is a one-to-one staff to patient ratio, and the narrative indicates that there will also be existing staff used to provide counseling services and other services required.

There is a \$55,746 General Fund supplemental appropriation, contained in S.B. 211, being recommended to provide for the back pay of an employee who was reinstated through a decision of the Nevada Supreme Court. More information on this supplemental is contained on page A-23.

In the revenue section on page 317, you will notice that Social Services (Title XX) monies are being budgeted in this budget for the first time. Also in the revenue section, the agency should explain the resident home fee

collections, which had been requested at \$72,000, but only recommended for \$36,000. The total increase in this budget over last year's expenditures is 62.3%, with a sizable increase being recommended in out-of-state travel (411%), in-state travel (91%), and in the operating category (159%). In the operating category, the primary increase is in other building rent which contains funds necessary for the establishment of an evaluation and referral office in Washoe County. All other items in the operating category are increased substantially to provide for the residential treatment facility to be located at the Nevada Mental Health Institute. In the improvement to structures and fixtures item, in the operating category, \$6,000 is recommended for the remodeling of Unit 8 at the Institute and it should be clarified how this ties in with the Capital Improvement Project 79-38A. In other furniture and equipment, \$35,910 of the amount recommended is for equipping this new unit at the Institute.

CHILDREN'S BEHAVIORAL SERVICES, WASHOE, Page 320

The Children's Behavioral Services program provides services to children under age 13 with disruptive behavior. There is a supplemental General Fund appropriation of \$80,222 being requested for this program. Information regarding this request is contained on page A-23, and the need for the appropriation is due to the inability of the Children's Behavioral Program to collect the full authorization of Title XX Social Services revenues. Note that for next fiscal year, in the revenue section, Social Service money is being budgeted at \$200,000 for each of the next two fiscal years. Also in the revenue section, there is a social effect training grant for \$102,240 for next



year and \$107,331 for the following year, which is a new grant received by the program this fiscal year. This grant which runs for a 35-month period, provides funds for 6 positions which have been added to the program since the last Legislative Session. The committee should determine what will happen to these 6 new positions at the expiration of this grant.

The total program for next fiscal year over last year's actual expenditures is increasing by 85.6%. Out-of-state travel increases by 47.6% with in-state travel remaining the same. The operating category is increased by 71% with the primary increases being in other contract services and in the food item.

Notice that in the special category, there are three categories for various types of training. The total for these three categories is \$16,081 for next year and \$16,620 for the following year.

LAS VEGAS MENTAL HEALTH CENTER, Page 325

The General Fund support for this program for next fiscal year increases by 35.2% over last fiscal year, and is due primarily to decreasing federal grant support. In 1973, the Center was awarded an 8-year staffing grant, and in October of 1977, was awarded a 2-year Conversion Grant and they have also received an Operations Grant which is a supplement to the original staffing grant. The Conversion Grant expires in September of 1979, and the Operations Grant expires in September of 1981. Therefore, the General Fund will become an increasing source of support for this program. It might be helpful for the committee to request a schedule indicating what the funding needs will be for the Mental Health Center during the

1981-83 biennium. The total increase in the budget recommended for next year over last year's total expenditures is 23.1%.

In the salary area, one Psychiatric Social Worker and a one-half time Occupational Therapist were added since the last Legislative Session as a part of the Elderly Services Grant. This grant expires in fiscal 1981 and it should be determined what will happen to these positions at that time. Also, one Psychiatric Social Worker was transferred from the Children's Behavioral Program in Las Vegas to this program last fiscal year.

In-state travel is increasing from \$9,900 last year to \$17,364 for next year. This is a 75.3% increase. In the operating category, the total increase for next year over last year's expenditures is 69%, with the primary increases coming in operating supplies, insurance expense, contract services, other building rent, maintenance of buildings and grounds, vehicle operation and medical and dental expense.

The Food Service Center, which is currently work programmed entirely in the Las Vegas Mental Health Center budget is being budgeted separately for next fiscal year. The amount remaining in this budget is just for the Las Vegas Mental Health Center's share of the operation of the Food Service Center. In the special categories, the agency should explain the Community Group Home Program and the Adolescent Resident Placement Program. Notice in the Adolescent Resident Placement Program nothing is recommended for next fiscal year where \$180,000 is recommended for the 1981 fiscal year.



In the operating category, contract services and other building rent should be explained, and in the special categories, training and the Community Group Home Program need explanation.

RURAL CLINICS PROGRAM, Page 342

This is the budget which received the Federal Staffing Grant in the amount \$1.75 million since the last legislative session. As approved by the 1977 Legislature, this grant provided for an increase to 94 positions. This is an addition of 65 full-time positions added administratively between Legislative Sessions. As pointed out in the narrative, for the period from November 1977 to September of 1978, they have had an average vacancy factor in this program of 46 positions. Vacancies are currently running in the neighborhood of 26 positions.

The schedule on page 343 shows the General Fund support necessary for these positions going from \$584,820 in fiscal 1978 to \$2,580,831 in fiscal 1985. The agency should clarify whether this schedule includes all merit salary increases and consumer price index increases for these positions over this period of time.

There is now an average staff of 8 clinicians in the clinics located in Carson City, Hawthorne, Yerington, Fallon, Winnemucca, Elko and Ely. Sub-satellite offices are also located in Lovelock, Tonopah and Gardnerville. The budget being recommended for the next biennium will provide for the 12 Comprehensive Mental Health Services, all of which must continue for the Rural Clinics Program to remain eligible for the federal grant. It is difficult to measure the increases reflected in this budget for the next two years due to the start-up of the federal grant program during last fiscal year.

However, the budget being recommended for next fiscal year is twice the amount that was spent last fiscal year.

There is a Capital Improvement Project recommended for this program, project number 79-27, which calls for an appropriation of \$688,600 for the construction of a Rural Clinics facility in Elko.

FACILITY FOR THE MENTAL OFFENDER, Page 349

There is a Capital Improvement Project, project 79-2, recommended for this program in the amount of \$519,000, which will provide for security improvements at Lake's Crossing. The agency had requested four Mental Health Technicians to boost their security, and the Governor has recommended one.

The total increase in this program is 25% for next year over last year's actual expenditures. In-state travel is increasing by 14.3% and operating is up by 56.5%. In the operating category, the primary increase is in contract services where a Senior Psychiatrist position is to be eliminated and transferred to contract services. This will be for an agreement between Lake's Crossing and the University of Nevada Medical School to provide for psychiatric services at Lake's Crossing and for establishing a teaching setting for the Medical School. Also in the operating category, you will notice that clothing and uniform allowance increases from \$243 expended last year to \$4,875 for next year. Food also is being increased substantially, going from \$31,347 last fiscal year to \$42,135 for next fiscal year (34.4% increase).

There is money in the equipment category to replace furnishings in the residential rooms as well as

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television monitoring equipment for added security in the facility. The committee may wish to discuss with the agency the general security procedures followed at Lake's Crossing. As you will recall, an inmate who was taken out for an evening in Reno, escaped and subsequently kidnapped two women, raping one, and that incident cost the State in the neighborhood of \$70,000 in lawsuits in addition to the harm that was done to the women involved. Of course, this new security equipment will not prevent this type of incident from recurring, however, the agency's security procedures should be reviewed.

GENETICS, Page 355

This program is currently in the Nevada Mental Health Institute budget and has been transferred to this separate budget for the current fiscal year and next biennium. The committee should request a complete breakdown of the expenditures of this program for last fiscal year, and the projected expenditures for this year. Also, it would be helpful if the agency provided the committee with some information on the accomplishments of this program since it was created.

DESERT DEVELOPMENTAL CENTER, Page 358

Capital Improvement Project 79-28, in the amount of \$425,000, is recommended for this program which would provide a residential building for non-ambulatory multi-handicapped persons.

One Teaching Parent relief position has been added administratively since the last Legislative Session and is funded by Title XX money. The 26 positions, shown as new positions being recommended, are in fact already on board and funded by Title XIX funds. The administration is requesting that the committee sponsor legislation to waive Section 6 of the 1977 Authorization Act so that the

26 positions in the Desert Developmental budget as well as 14.5 positions in the Sierra Developmental Center budget may continue. Federal Title XIX funds in excess of the amounts currently authorized are available to support these positions and their related costs, which are necessary to meet Federal Title XIX and State Health Facility regulations. There is \$750,000 in a special category entitled "Title XIX Reserve". These are the excess Title XIX collections which the administration is requesting authority to spend.

It is my understanding that the Title XIX money being programmed for the next biennium can be increased even more because of a higher reimbursement rate, than the \$45 that was projected. If this is the case, then the General Fund can be reduced in the same amount that the Title XIX funding is increased and the Title XIX budget will have to be increased on a 50-50 matching basis. Based on the information they have provided me, the Title XIX funding can be increased in this budget to \$1,300,261 and, therefore, a decrease in General Fund can be made of \$314,761 for fiscal 1980. For fiscal 1981, the Title XIX funding can be increased to \$1,412,353 and the General Fund reduced by \$426,853. The General Fund increase necessary in the Title XIX budget is one-half the amount that the General Fund is being increased here.

The operating category is decreased by 6.7% for next fiscal year, however, the reason for this decrease is the transferring out of the operating category the food expenses into a special category. After adjusting for this transfer out, the actual increase in the operating category is 49.4%. The large increases are in other contract services, utilities, maintenance of buildings

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and grounds, medical and dental expense and improvements to structures and attached fixtures. In the special category for food, the increase is 96.9%.

SIERRA DEVELOPMENTAL CENTER, Page 363

The Sierra Developmental Center functions in a parallel manner with the Desert Developmental Center. As is the case in the Desert Developmental Center, the new positions recommended in this budget are currently on board. These positions are funded with Federal Title XIX funds which exceed the amount authorized by the last Legislature. For the next biennium, because of an increase in the reimbursement rate above the level originally contemplated, the Title XIX funding for fiscal 1980 can be increased to \$1,370,546 and the General Fund can be decreased by \$385,046. For fiscal 1981, the Federal Title XIX money can be increased to \$1,488,696 and the General Fund decreased by \$503,196. The increase necessary in the Title XIX Program will be exactly one-half of the amount that the General Fund is being decreased.

There is a Capital Improvement Project, project 79-16, in the amount of \$403,500, being recommended to provide for the construction of an in-patient training facility for 12 retarded clients.

In the operating category, the increase for next fiscal year is 46.3%, with the large increases coming in operating supplies, insurance expense, legal and court expense, utilities and in food. Note that food is remaining in the operating category in this budget, whereas, it was moved into a separate category in the Desert Developmental Center budget. In the special

categories, you will see a category with \$707,370 in the current work program titled "Excess Title XIX". This is the money that has been collected in excess of the amount authorized by the Legislature. The administration is requesting the authority to spend a portion of this for the 14.5 positions which have been added.

COMMUNITY TRAINING CENTERS, Page 367

This budget provides aid to mentally or functionally retarded persons who are not served by existing programs. The current maximum grant per enrollee for those centers having over ten enrollees is \$467 and the current maximum allowance per year for those centers having five to ten enrollees is \$18,610. The budget being proposed for the next biennium provides an 8% increase in the enrollee allotment for centers having over ten enrollees, bringing the grant to \$504, with an additional 8% increase in 1981 bringing the grant to \$545. For minimum centers (five to ten enrollees), the grant level will be increased to \$20,098 in fiscal 1980, which is an 8% increase, and to \$21,706 in fiscal 1981 which is an additional 8% increase. One new minimum center is budgeted for each year of the next biennium.

You will note that the narrative indicates that starting in fiscal 1980, toddlers (0-3 years of age) will come under the auspices of the Division of Health - Special Children's Clinics. All preschool age children (3-6 years of age) and school age children (6-18 years of age) will be the responsibility of the Department of Education. Since this was not mentioned in the narrative for the Special Children's Clinic, it is important that the committee have this procedure clarified.



There is an actual General Fund reduction in this program for the next biennium, which is due to the increase in Social Services (Title XX money). The total program is being increased by 46% next fiscal year over last year's expenditures.

COMMUNITY AWARENESS PROJECT, Page 369

This program is being increased by 5.8% next fiscal year. It is currently funded with both federal funds and Fleischmann Grant monies, but you will notice that effective in 1981, there will be no Fleischmann funds available.

FOSTER GRANDPARENT PROGRAM, Page 371

The General Fund increase in this program is 80% with the total program increasing by 11%. Both travel categories, although relatively small, are being increased significantly. The operating category is increased by 10%.

SENIOR COMPANIONS PROGRAM, Page 373

This program is increasing by 134.8%. No new positions are recommended, however, 5.5 positions have been added since the last Legislative Session.

RESIDENT PLACEMENT ACCOUNT, Page 377

This account pays for all non-institutional placements of individuals outside of their natural family home. Each foster home receives an average monthly payment of \$345 per child. It is being recommended that the average payments be raised to \$369 for fiscal 1980 which is a 7% increase, and to \$395 for fiscal 1981 which is another 7% increase. The narrative indicates that the clients to be served next year will be 107, and the following year will

be 115. The committee should determine how many are being served now. The General Fund support for this program is being increased by 158.8%, with the total program increasing by 47.5%.