

Committee in session at 8:00 a.m. Senator Floyd R. Lamb was in the Chair.

PRESENT: Senator Floyd R. Lamb, Chairman
Senator James I. Gibson, Vice Chairman
Senator Norman D. Glaser
Senator Thomas R. C. Wilson
Senator Lawrence E. Jacobsen
Senator Clifford E. McCorkle

ABSENT: Senator Eugene V. Echols

OTHERS Mr. Ronald W. Sparks, Chief Fiscal Analyst
Mr. Eugene Pierretti, Deputy Fiscal Analyst
Mr. Howard Barrett, Budget Director
Dr. Ralph DiSibio, Director, Department of Human Resources
Mr. Robert Edmondson, Deputy Director, Department of Human Resources
Mr. Frank Carmon, Director, Spring Mountain Youth Camp
Mr. Gordon Sprague, Accountant, Home of Good Shepherd
Sister Elizabeth, Home of Good Shepherd
Sister Nativitas, Home of Good Shepherd
Miss Myrl Nygren, Administrator, Health Planning and Resources
Mr. Jim Pollard, Developmental Disabilities Planner
Mr. John McSweeney, Administrator, Aging Services
Mr. Scott Collins, Advisory Council on Children and Youth
Ms. Shirley Wedow, Chairman, Advisory Council on Children and Youth
Miss Kari Clements, Reed High School, Advisory Council on Children and Youth
Mr. Frank Carmon, Director, Clark County Juvenile Services
Mr. Mike Katts, Probation Subsidies
Mr. Jim Esterbrook, Probation Officer, Douglas County
Mr. John Rice, Associated Press
Mr. Cy Ryan, United Press International

DIRECTOR OF HUMAN RESOURCES - Page 232

Dr. Ralph DiSibio, Director, Department of Human Resources and Mr. Robert Edmondson, Deputy Director, presented the budget.

Senator Lamb remarked that it was a good budget, and there were no questions.

Health Planning and Resources - Page 234

Miss Myrl Nygren, Administrator, Health Planning and Resources, presented the budget. She said her office coordinated their program with the Greater Nevada Health Plan and Clark County's Health Systems Plan. She stated that they cover five functions: determining what facilities and services need to be created, expanded or phased out; distribution of federal grant monies; development of a State Health Plan; and development of a State Medical Facilities Plan.

In addition to the overall health planning responsibility, the second function is to develop the annual State Plan for developmentally disabled citizens, and to award specific amounts of federal grant funds for projects that will provide services or training to the developmentally disabled. The third function is to administer the Certificate of Need program. The purpose of this program is to avoid an over-supply of hospital or skilled nursing beds, and to limit unnecessary capital expenditures of over \$150,000. The intent of this activity is to avoid duplication of equipment or services. The fourth function is to continue the activities of the Hill-Burton Act loans or grants to community or non-profit hospitals who are enlarging their facilities. Attachment A

In addition to developing the State Medical Facilities Plan, they do an annual survey of hospitals and ascertain the number of new beds

needed, or existing beds that need to be upgraded. The fifth function is to provide support staff to the State Health Coordinating Council.

Senator Lamb asked Miss Nygren why, whenever federal programs are involved, the increases are very high. Dr. DiSibio responded that in most cases that is the situation.

Senator McCorkle asked which comes first, the offer of the funds or the request. Miss Nygren said the offer of funds comes first.

Senator Gibson asked how long this division has been in existence. Miss Nygren said two years. She said the Comprehensive Planning Agency which preceded it had been in existence since 1974.

Senator Wilson asked what the Division has accomplished. Miss Nygren responded that they have developed two State Health Plans which are printed documents outlining what the health care services are in Nevada; pointing out where services are needed; and proposing goals and objectives to fulfill the needs, where there are poor services.

The State Medical Facilities Plan is also an annual document and deals specifically with hospitals, nursing homes and rehabilitation centers. It sets forth priorities for which facilities should have assistance from the funding. They have carried out Certificate of Need reviews for applications for increase of beds and technological equipment. She added that they have turned down a psychiatric hospital in Las Vegas that is now under appeal.

Senator Gibson said the reason he asked the question is that it has been his observation that one of the high costs of hospitalization in their area has been due to the low utilization of beds; and he sees more beds being authorized. Miss Nygren replied that the last beds authorized in Las Vegas were under the old Comprehensive Planning Agency. There have been some skilled nursing facility beds authorized in Las Vegas over the last two years.

Senator Gibson asked if Miss Nygren reviews the Health Services Agencies accounting. She said she did. Miss Nygren added that they do not have the authority to turn down funds, but they can comment.

Senator Wilson remarked that two years ago when the medical school budget was in contention, and probably again this session when it is before the Committee, one of the reasons given in favor of a four-year program was the ability of the school to provide rural medical care. He wanted to know if this prediction reached a reality; are there specific and concrete plans; is the program real or just something to talk about. Miss Nygren thought it was real that it is going to provide that kind of service in the rural areas. She understands that the university is planning to have not only the students but the faculty as well go out to those rural communities.

Senator Wilson asked whether or not that school has been in touch with the Division in the area of health care planning for the rural areas. Miss Nygren answered that they have weekly conversations. They discuss the areas where there is a need for certain kinds of health care and discuss the best solution to bring health care to a community. They keep them aware of what positions are out there and what those positions are planning to do. Miss Nygren said she is encouraged about the medical school because it is going to be a way to get physicians to the rural areas; and also to upgrade the skills of the people who are already out there.

Senator Wilson asked specifically what was being done and by whom. He wanted to know if Miss Nygren's projections and planning activities are made available to those people. Senator Wilson asked if they are requesting these services; if they are being given direction and advice on where the need is. He enumerated further asking when the plan to bring programs on line, how many personnel, what kinds of treatment, and how frequently. He added that he felt this

was the medical school's responsibility not Miss Nygren's but that they would look to her Division for that kind of help. Miss Nygren replied that they do.

Senator Wilson asked if she has been told when the first rural services medical program will begin. Miss Nygren answered that it is her understanding they will start in July 1980.

Developmental Disabilities - Page 237

Mr. James Pollard, Developmental Disabilities Planner presented the budget for this program to the Committee.

Senator Gibson asked how long it has been in existence and what have they accomplished. Mr. Pollard said the Division had been in existence since 1971. This program makes sub-grants in most of the rural areas of Nevada, helping about 5,000 people.

Senator Jacobsen asked where the board salaries came from. Mr. Pollard replied that the board is not paid. The board has requested them to put a request into the budget for board salaries of \$40 per member.

Senator Jacobsen asked if Mr. Pollard could justify the increase in travel. Mr. Pollard said the council's scope of activities has greatly expanded in the last year. Previously, the institute group only included mental retardation, cerebral palsy and epilepsy. It now includes all severe disabilities.

Senator Wilson asked what agencies they coordinate to provide services to the developmentally disabled. Mr. Pollard replied the Rehabilitation Division, Department of Education, Special Children's Clinics, Division of Mental Hygiene and Mental Retardation, and also the school districts. Mr. Pollard said the meaning of coordinate in their jurisdiction is to review their State Plan.

Senator Lamb asked Mr. Pollard if he thought the program was worth \$165,000. He said the recipients rely largely on these grants which help them when they have no other source of money.

Division of Aging Services - Page 239

Mr. John McSweeney, Administrator, Division of Aging Services presented the budget to the Committee. Attachment B

Senator Lamb asked Dr. DiSibio what his thoughts were on this program, and if he thought it was a good program. Dr. DiSibio said that he didn't know what the six new positions were going to do other than distribute the \$100,000 the Feds are going to give them.

Senator Lamb said the agency received \$1.3 million greater than the amount approved by the 1977 Legislature and are \$1.4 million greater in the current Work Program than was approved by the 1977 Legislature. Senator Lamb asked what they did with all the money. Mr. McSweeney answered that there was a federal allocation formula which is based on each state's population of aged 60 years and older. That is why those increases are showing in those particular categories.

Senator Lamb again asked Dr. DiSibio if he thought this was a wasted program. Dr. DiSibio repeated that he couldn't justify the six new positions unless he could identify specifically what kind of production increase they are going to get. The program does the same as the previous one did, which was to give out money to other people to provide services.

Senator Glaser asked about the \$50,000 used on local projects. He wanted to know what Mr. McSweeney intended to do with the Title XX money. Mr. McSweeney said that part of the \$50,000 is being used to match Title XX services in the area of transportation. A little

over \$40,000 is used for this in the present fiscal year. Senator Lamb asked if this program was based on need. Mr. McSweeney said that it was.

Senator Wilson asked Mr. McSweeney what services his Division renders. Mr. McSweeney replied food, transportation, health programs and dental services.

Senator Gibson asked for justification of the six new positions; and also asked for job descriptions of the positions.

Spring Mountain Youth Camp - Page 475

Mr. Frank Carmon, Director of Clark County Juvenile Services and Mr. Robert Edmondson, Deputy Director, Department of Human Resources, presented Spring Mountain Youth Camp budget.

Mr. Edmondson told the Committee that Spring Mountain is a juvenile forestry camp in a mountain setting in Clark County. It houses a maximum of 90 boys who are juvenile offenders in Clark County. This budget provides General Fund assistance to Clark County of \$350 per boy per month, for an average of 60 boys per month.

Mr. Carmon stated that they have 30 people on the staff and handled about 145 youngsters last year. The average length of stay for the youths is approximately 6-1/2 months.

Senator Gibson asked what the total budget was. Mr. Carmon said it is \$1.2 million. He said total projected cost for 1978-79 is \$730 per boy. The 1979-80 increase to \$350 will be about 40 percent of the total where Clark County will be paying about 60 percent for the care of those youngsters.

Senator Lamb asked what the percentage of success was. Mr. Carmon answered that it was running about 85 percent. Spring Mountain had been evaluated by a number of people from the federal government as one of the best forestry camps in the country.

Home of the Good Shepherd - Page 476 Attachment C

Mr. Edmondson and Mr. Gordon Sprague, Accountant for the Home of the Good Shepherd, and Sister Elizabeth and Sister Nativitas presented this budget.

Mr. Edmondson stated that the Home of the Good Shepherd is in Las Vegas and is a home for delinquent girls which includes a parochial school. It is used by the district courts around the State for placement of girls. This budget will provide for a minimum of 35 girls at \$500 per girl per month for Fiscal Year 1980; and \$525 for Fiscal Year 1981. The success of the school is running about 75 percent.

Advisory Council on Children and Youth - Page 477

Scott Collins, a youth member of the Advisory Council, and Shirley Wedow, Chairman, represented the Advisory Council on Children and Youth. Mr. Collins read his testimony (see Attachment D). There were no questions from the Committee.

Probation Subsidies - Page 478

Mr. Edmondson, Mr. Mike Katts and Mr. Carmon presented the budget.

Senator Lamb asked how many people were in the program. Mr. Katts said that one person administers this program. As far as the State is concerned this is a pass-through account. He stated the probation subsidy monies are used to provide for probation officers in the nine judicial districts. Mr. Katts asked the Committee to consider an increase in this budget. The budget being recommended is actually a 20 percent decrease in the next two years. They did not get an increase and the cost of living is going up.

Mr. Katts remarked that they are putting county dollars in where they can, but they would like to maintain and expand some services. The status quo budget is not going to allow that, and would probably impact their budget to the extent that they will have to decrease some of the existing services, and cut back what they can.

Mr. Jim Esterbrook, Chief Juvenile Officer of Douglas County explained the role of the probation officers in this program. When this program was first started, it was to keep the kids in their community to be supervised. This program is invaluable since it saves the State a tremendous amount of money. This money pays for one position in Douglas County, and it is effective.

Senator Gibson asked what the caseload is on probation subsidy. Mr. Esterbrook said that in Douglas County where he has three full-time officers plus himself, the total amount of felonies doubled last year. They are working with no increases in the staff. The county budget also remains the same.

Mr. Sparks asked Mr. Edmondson if he was going to tell the Committee about the \$687,000 grant they have received; or didn't he think it was important for them to know.


Mr. Edmondson told the Committee they had applied for a grant which would be managed by Mr. Katts. It is a restitution program which takes federal dollars and helps kids find jobs.

Mr. Sparks asked Mr. Edmondson where he proposed to put that money. Mr. Edmondson replied that it would be in the Probation Subsidies budget. Mr. Sparks asked Mr. Edmondson to provide the Committee with a report on the grant and how they are going to use the money.

Senator Lamb asked for a complete budget and a breakdown on personnel.

Meeting adjourned at 10:30 a.m.

Respectfully submitted,



Carol Lee Chavez, Secretary

APPROVED:



Floyd R. Lamb, Chairman

Senate Committee on _____ Finance _____

Date Tuesday, February 20, 1979 _____

Time 8:00 a.m. _____ Room 231 _____

<u>Bills or Resolutions to be considered</u>	<u>Subject</u>	<u>Counsel Requested*</u>
Budget Page 232	Director of Human Resources	
Page 234	Health Planning and Resources	
Page 237	Developmental Disabilities	
Page 239	Division of Aging Services	
Page 475	Spring Mountain Youth Camp	
Page 476	Home of the Good Shepherd	
Page 477	Advisory Council on Children and Youth	
Page 478	Probation Subsidies	

*Please do not ask for Counsel unless necessary.

ATTN: [unclear] A.
2/25

SERVICE GRANTS FY 1978

DIRECT SERVICE

<u>GRANTEE</u>	<u>AMOUNT</u>	<u>NUMBER SERVED</u>	<u>DESCRIPTION</u>
Alpha Productions Technologies	\$ 6,586	12	Expands a sheltered workshop for severely and profoundly retarded individuals
Elko ARC	\$ 17,634	8	Supports a five day per week foster home
Churchill County ARC	\$ 12,082	25	Equips and staffs a new vocational facility
Southern Nevada Association for the Handicapped	\$ 1,070	25	Train staff in current treatment techniques
Washoe ARC	\$ 8,000	20	Supply and equip new pre-sheltered workshop for severely & profoundly developmentally disabled persons
TOTAL DIRECT SERVICE:	\$ 45,372	90	

INDIRECT SERVICE (Affects all Developmentally Disabled)

<u>GRANTEE</u>	<u>AMOUNT</u>	<u>DESCRIPTION</u>
Desert Developmental Center	\$ 1,000	Supports the local DD Committee
DD Advocate's Office	\$ 27,115	Supports protection and advocacy system
Division of Mental Hygiene and Mental Retardation	\$ 20,000	Expands prevention to Statewide effort
Elko County ARC	\$ 730	Begins prevention program
Department of Education	\$ 14,432	Introduces prevention curriculum into school system health classes
TOTAL INDIRECT SERVICE:	\$ 63,277	
TOTAL GRANTS TO DATE:	\$108,649	

SERVICE GRANTS FY 1977

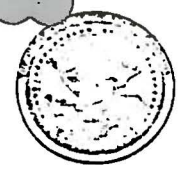
DIRECT SERVICE

<u>GRANTEE</u>	<u>AMOUNT</u>	<u>NUMBER SERVED</u>	<u>DESCRIPTION</u>
Clark County School District	\$ 1,950	400	Therapeutic swimming
Southern Nevada Association for the Handicapped	\$ 11,500	10	Behavioral training program
Nevada Children's Foundation	\$ 17,500	25	Behavioral training program
Elko County ARC	\$ 19,050	8	Residential facility in community
Mineral County Sheltered Workshop	\$ 10,243	5	Early Intervention Program
Ormsby ARC	\$ 21,500	5	Early Intervention Program
Freeport Assembly Services and Training	\$ 6,837	12	Workshop for severely and pro- foundly retarded people
TOTAL DIRECT SERVICE:	\$ 88,580	465	

INDIRECT SERVICE (Affects all Developmentally Disabled)

<u>GRANTEE</u>	<u>AMOUNT</u>	<u>DESCRIPTION</u>
Desert Developmental Center	\$ 15,883	Public education for prevention
TOTAL INDIRECT SERVICE:	\$ 15,883	
TOTAL GRANTS TO DATE:	\$104,463	

110/1-13
2/20



ROBERT LIST
GOVERNOR

STATE OF NEVADA
DEPARTMENT OF HUMAN RESOURCES
RALPH R. DISIBIO, Ed.D., DIRECTOR

DIVISION FOR AGING SERVICES
JOHN B. McSWEENEY, ADMINISTRATOR

ADMINISTRATIVE OFFICE
KINKEAD BUILDING, ROOM 101
505 EAST KING STREET
CAPITOL COMPLEX
CARSON CITY, NEVADA 89710
(702) 855-4210

MEMORANDUM

TO: SENATOR FLOYD R. LAMB, CHAIRMAN
SENATE FINANCE COMMITTEE

FROM: JOHN B. McSWEENEY, ADMINISTRATOR
DIVISION FOR AGING SERVICES

SUBJECT: PRESENTATION - February 20, 1979

The Older Americans Act of 1965 continues in force as the Older Americans Act of 1978 as amended under Public Law 95-478. The intent and purpose of the original Older Americans Act, in brief terms, was to provide assistance in the development of new and improved programs to help older persons through grants to the states to help establish services to older people in such areas as senior citizens centers, health programs, transportation, nutrition programs more commonly known as "Meals on Wheels", and a variety of programs that may be of added value in maintaining the dignity and independence of older persons nationwide.

Categorically, state agencies on aging are charged with planning, coordination, administration and evaluation as mandated by the Older Americans Act.

In briefly summarizing the difference between the Older Americans Act of 1965 and the new amendments of the Older Americans Act of 1978, the following may be noted. The new amendments of 1978 consolidated the old titles of the Older Americans Act into one Title III area of

identity. As an example, the Older Americans Act of 1965 had a separate title for social services which was Title III, a separate title for multi-purpose centers which was Title V, and a separate title for nutrition programs which was Title VII. Under the new act, multi-purpose senior centers and nutrition programs will all be identified under one Title III of the 1978 amendments to the Older Americans Act.

Additionally, the new law redesignates Title IX, senior community services program, as new Title V.

Other major areas worth mentioning pertaining to the new amendments involve fiscal matters that directly relate to local program operation. As an example, under the old amendments, a nutrition program was allowed to use up to 20% of its funded allotment for social programs, however, the new act will not allow federal funds in the nutrition area for this particular use beginning in fiscal year 80-81.

Administratively, the new act authorizes increased expenditure for both state administrative operations as well as for expanded and new programs at the local level. However, it is a fact that although the new act shows a considerable authorized increase into federal allocation, Congress has yet to appropriate the additional monies noted in the new act.

Another major area of change concerns the sharing cost for program operation. Specifically, the act states that in FY 1981 the sharing costs for service will shift from 90% federal, 10% state and local to 85% federal, 15% state and local, with the state's responsibility for sharing the whole cost of the 5% decrease in federal funds. This amount in the second year of the biennium, based upon the present allocations

to the State of Nevada, mandates that I request approximately \$110,000 in additional funding. (Introduction of letter from Governor Dalton of Virginia and mailgram from Jack McCarthy, Regional Director, San Francisco).

I am passing out to you a copy of a letter from Governor Dalton of Virginia which addresses his concern in the area I have just mentioned. I am sure that Governor List will respond accordingly in concurrence with Governor Dalton's concerns.

In referring directly to the budget, I would like to address what I consider to be areas that are of prime concern to the Senate Finance Committee. The Governor has recommended a regular appropriation for fiscal year 1979 and 1980 of \$274,912. You will note that the figure is considerably less than the figure shown for the agency request of \$434,867. Because this agency has recommended the addition of six new positions of which the Governor shows concurrence, those monies were shown under agency request, however, the six new positions are solely based on additional Title III administrative monies allotted for state administration.

Presently the state receives the minimal allotment for state administration under Title III of \$200,000. The new act calls for a minimum of \$300,000, and under President Carter's budget submission to Congress the President has requested a supplemental appropriation of \$3.5 million in fiscal year 1979. If approved by Congress, this would allocate the additional \$100,000 for state administration.

Another \$100,000 was shown under the regular appropriation for use as local project match funds, so the Governor's recommendation of

\$274,912 did reflect the total of \$200,000 that I have just mentioned under state administration and local project match.

The Governor has recommended that local project match be held at the same level as the last biennium. Therefore, that local appropriation of \$50,000 has been added to the regular appropriation and, thus, the actual increase in the regular appropriation is \$3,541 of the present appropriation of \$221,374.

Under the present work program, \$50,000 is shown as advocacy assistance grant. That same \$50,000 is shown under the new biennium as model projects. In essence they are the same monies for the same identity, and at a later date concerning the next biennium, model projects should be shown as advocacy assistance grant. The advocacy assistance grant covers the programs of legal services developer and nursing home ombudsman.

Presently under nutrition, we have a total amount of \$1,237,500 of actual expenditure. As you will note, that amount is less than what is actually work programmed for this fiscal year. The reason for that difference is due to the fact that the Administration on Aging allowed forward funding of those monies for the nutrition program. The Administration on Aging has since altered their procedure and forward funding is no longer allowable. The same procedure was used for federal Title III projects and thus the actual expenditure is \$757,350.

Monies under Title V for senior center projects, which will now come under the new Title III, are presumed to be expended at the same level as under the old Title V, senior center programs.

What is presently now Title IV-A training becomes Title IV under

the new amendments, and those funds are anticipated to be at the same level of \$30,000.

The State Aging Services again is anticipating to receive its share of senior community services employment program funds, which was formerly Title IX of the old act and now becomes Title V, of \$176,000.

Under USDA Foods program, we are anticipating a level of \$50,000 that goes toward supplementing the nutrition programs under the new Title III. As a matter of note, the State of Nevada opted to receive its share of USDA commodity foods on a 75/25 basis, that being a value of 75% in commodity foods and the balance in cash.

Most of the other categories within our budget are on-going maintenance expenditures and have basically been calculated on general cost increases due to inflation.

At this time, I would like to address any questions that you may have concerning the proposed budget for the next biennium.



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JOHN MCSWEENEY, ADMIN
NEV. DIV. FOR AGING SVCS.
505 E. KING ST., RM 101
CARSON CITY, NEVADA 89701

POSFO-214-073-02 DATED FEBRUARY 6, 1979
 I AM WRITING IN RESPONSE TO YOUR REQUEST FOR CLARIFICATION OF THE INTENT OF SECTION 304(D)1(B) AND SECTION 309 (B)(2) OF THE COMPREHENSIVE OLDER AMERICANS ACT AMENDMENTS OF 1973. THESE TWO SECTIONS REFER TO AN INCREASE IN THE STATE FUNDS REQUIRED TO MATCH THE FEDERAL FUNDS RECEIVED FOR TITLE III PARTS B AND C. THE AMENDMENTS STATE THAT FEDERAL FUNDS MAY BE USED IN FISCAL YEARS 1979 AND 1980 TO PAY UP TO 90 PERCENT OF THE COSTS OF TITLE III PART B AND C NUTRITION AND SOCIAL SERVICES IN FISCAL YEAR 1981 FEDERAL FUNDS MAY ONLY BE USED TO PAY UP TO 35 PERCENT OF THE COSTS OF TITLE III PARTS B AND C NUTRITION AND SOCIAL SERVICES. THE INCREASE IN MATCH MUST BE MET FROM STATE SOURCES. THIS PROVISION REQUIRES THAT, REGARDLESS OF THE LEVEL OF LOCAL MATCH, THERE MUST BE A 5% MATCH FROM STATE RESOURCES BEGINNING FISCAL YEAR 1981 FOR THE TITLE III PART B AND C FEDERAL FUNDS. THE 5 PERCENT MATCH FROM STATE RESOURCES IS TO BE COMPUTED BY THE SAME ALGEBRAIC METHOD AS THE CURRENT MATCH LEVEL. YOU ARE ALSO REQUESTED INFORMATION ON THE OLDER AMERICANS ACT REGULATIONS SECTION 903.133(B) COMMONLY REFERRED TO AS THE LOCAL MAINTENANCE OF EFFORT RULE. P175-27 ISSUED IN APRIL 1975 STATED THE ADMINISTRATION ON AGING'S INTENT TO DELETE THE PROVISION FROM THE REGULATIONS. HOWEVER, WHEN THE REGULATIONS WERE REISSUED IN NOVEMBER, 1977 THE PROVISION (NOW RECORDED AS SECTION 1321.133(B) WAS STILL PRESENT. AS OF THIS TIME, THE CLARIFICATION THAT I CAN OFFER IS THAT IT IS THE ADMINISTRATION ON AGING POLICY THAT THE LOCAL MAINTENANCE EFFORT RULE IS NO LONGER

IN EFFECT. IF YOU HAVE FURTHER QUESTIONS, PLEASE FEEL FREE TO CONTACT ME OR MY STAFF.

JOHN F MCCARTHY, REGIONAL PROGRAM DIR., ADMINISTRATION ON AGING,
SAN FRANCISCO CA

(ARS BUWLRBO 1-07-01-040216)
2104 EST

MGMCOMP MGM

EXHIBIT B

6241 (R1/78)



COMMONWEALTH of VIRGINIA

Office of the Governor

Richmond 23219

December 29, 1978

John N Dalton
Governor

The Honorable Mike O'Callaghan
State Capitol
Carson City, Nevada 89701

Dear Mike:

I am writing each Governor to indicate my concern over a recent change in the provisions of the Older Americans Act which is set forth in the Comprehensive Older Americans Act Amendments of 1978 and cited in the Conference Report (to accompany H.R. 12255) dated September 22, 1978, passed by both Houses and now signed into law by the President as Public Law 95-478.

My administration continues to support efforts, such as many of those cited in the Older Americans Act, which assist older persons to remain active, contributing members of our society. I believe that our Office on Aging and the area agencies on aging throughout Virginia are helping to insure that our communities have the resources necessary to address local priority concerns, with many of these resources now provided through funds available under the Act. However, the new language contained in the Amendments requires, for the first time since 1965 when the Act was originally passed, state financial participation in support of community social services and nutrition services (under parts B and C of the Amendments), which is five percent of the total funds made available for such purposes. This provision is effective in fiscal year 1981 when the matching requirement for participation in the program will change from 90 percent federal share to 85 percent federal share, thereby changing the existing 10 percent non-federal share to 15 percent non-federal, with the additional five percent required from state sources.

I am opposed to the mandate of required state support of these programs, however worthy they may be. I am fearful that the initiation of such a change will cause an increase in state budget expenditures over which we can exercise little, if any, financial control short of abolishing the programs now in existence. Also, I am greatly concerned that as these provisions now stand, we will find reluctance on the part of both Executive and Legislative branches of government to develop our own programs for deserving elderly persons that rightfully are the duty and responsibility of the several states.

EXHIBIT B

590

The Honorable Mike O'Callaghan
Page Two
December 29, 1978

It may be that there is a need to increase the resources available for the types of programs and services which are now provided through the Older Americans Act. If so, I would hope that such an increase would be at our initiative and discretion rather than one which requires states to participate without due recognition of the constraints we are all under to limit the growth of governmental expenditures.

I have contacted each member of Virginia's Congressional delegation and have detected support for an appropriate modification of P.L. 95-478. Realizing that it would take a concerted effort by a substantial majority of the states to bring about a change in a provision of such recent enactment, I would encourage you to support a proposal to amend P.L. 95-478, and to stress to your Congressional delegation the importance of this proposal to our states.

With all good wishes, I am

Very truly yours,



John N. Dalton

JND/mkr

cc: The Honorable Robert F. List
Governor-elect

EXHIBIT B

591

FY 77 - Contractual

Vintage News & Views	\$6,000
Division of Health (computerized menu data)	1,400
Wetmore - Compiling I & R Directory	500
RSVP - Clipping Agreement	<u>229</u>
	<u>8,129</u>

In FY 78 and FY 79 Biennium the amount of \$6,840 was designated for Agency Publications. This was for the contract for Vintage News and Views (\$6,000); the \$840 was for the State Plan; revision of Guidelines; revision of the I & R Directory; and cook books.

FY 78

The \$146 expended under this line item was for the cook books. The balance of expense for cook books and the State Plan was inadvertently paid under printing.

The contract for the Vintage News and Views was not renewed. It was a quarterly publication and there are two monthly senior publications, one in Las Vegas and one in Reno, which gave more current coverage.

The agency reverted \$7,279.72 to the General Fund in FY 78.

In FY 79 the line item for Agency Publications was deleted and spread to other areas for the following reasons:

(See Attachments "A" & "B")

In Communications in FY 78 the expenditures were approximately \$3,000 more than budgeted. This was in part due to increased postal rates and the new projects statewide in Titles III, V, VII and IX.

In printing the increase was due to additional projects. The expense for the State Plan, and cookbooks is in this line item for FY 79.

The contractual expense in FY 78 was approved by the Budget Division based on the needs, and allowable Title IX Federal funds being transferred to cover the expense of the \$3,000 contract. The RSVP clipping contract was also paid in this line item (\$139).

The \$1,000 in FY 79 was for the RSVP clipping Services Agreement and anticipated expense due to the Legislative session.

The "Other rent" category was increased due to the new location in Las Vegas. The contract for this needed additional space was negotiated with Spanos at a savings to the Agency of .12 per square feet for the first 6 months of the contract.

The Advertising and Public Relations line item was increased to cover the increased cost of the Agreement with the directors office for Reva Cullens' salary expense and the Nevada -"all about us" radio program. In FY 78 it was indicated the expense would be \$1,000, however, it was actually \$1,490. The advertising for public hearings on the State Plan, as mandated, is also included in this line item.

The special report line item is for the agreement with the Health Department for the computerized menu data for the nutrition program. This was not budgeted in FY 78 as a separate line item.

The Publications and Periodicals line item was added in FY 78 by the Budget Division. In prior years this was under operating supplies.

EXHIBIT B

	<u>FY 78</u> <u>Budget</u>	<u>Expended</u>	<u>Balance</u>
Office Supplies	2,455	460.42	1,994.58
Oper. Supplies	2,865	991.87	1,873.13
Communications	12,000	*15,137.81	[3,137.81]
Printing	5,400	6,011.30	[611.30]
Agency Pub.	6,840	146.41	6,693.59
Insurance	275	216.55	58.45
Contractual	-0-	** 3,136.23	[3,136.23]
Other Contracts	2,400	2,503.95	[103.95]
Equip. Repair	1,000	73.50	926.50
State Rent	15,154	15,090.46	63.54
Other Rent	6,798	7,042.50	[244.50]
PR & Advertising	1,100	*** 1,526.44	[426.44]
B & G	600	65.50	534.50
Dues & Registration	700	883.00	[183.00]
Ins. Supplies	750	176.35	573.65
Spec. Reports	-0-	1,500.00	[1,500.00]
Publications	<u>-0-</u>	<u>1,349.50</u>	<u>[1,349.50]</u>
	<u>58,337</u>	<u>56,311.79</u>	2,025.21
Title IX funds - Releasing State funds for Reversion			<u>3,000.00</u>
			<u>5,025.21</u>

The amount reverted to the General fund consisted of the following:

Personnel	1,614.69
Operating	5,025.21
Local Projects	639.86
	<u>7,279.72</u>

- * 3,753.02 Postage
- 5,408.57 Equipment
- 5,795.82 Tolls
- ** 2,997.23 Contract
- 139.00 RSVP Clippings
- *** 100.00 Nevada - All about us
- 1,389.84 Reva Cullen Contract
- 36.60 Advertising for hearing on State Plan

EXHIBIT B

<u>FY 79</u>	<u>Original Budget</u>	<u>Transfer of Funds</u>	<u>Adjusted Budget</u>
Office Supplies & Equipment	2,550	[1,000]	1,550
Operating Supplies	3,023	[1,800]	1,223
Communications	12,550	3,650	16,200
Printing	5,700	300	6,000
Agency Publication	6,840	[6,840]	-0-
Insurance	300	-0-	300
Contractual	1,000	-0-	1,000
Other Contracts	2,500	300	2,800
Equipment Repair	1,200	[800]	400
State Rent	17,048	-0-	17,048
Other Rent	7,107	3,993	11,100
Advertising & PR	1,150	450	1,600
B & G	650	[450]	200
Dues & Registration	750	200	950
Ins. Supplies	1,000	[503]	497
Spec. Reports	-0-	1,500	1,500
Publication	<u>-0-</u>	<u>1,000</u>	<u>1,000</u>
	<u>63,368</u>	<u>-0-</u>	<u>63,368</u>

ADMINISTRATIVE PUBLICATIONS:

Accounting Procedures Manual

Internal Control Manual

Guidelines for Title III & VII projects

State I & R Directory

2 editions of "Commodity Foods Cookbook"

State Plan

Legislative Reports

The total payroll expense for the Auditor position for FY 79 would have been \$20,780 if the Auditor had not transferred.

Total expense for Auditor Trainee, underfilling Auditor position, and new Auditor Trainee position in Las Vegas for FY 79 \$22,131.

\$ 22,131	
[20,780]	
<u>\$ 1,351</u>	Additional Expense

BUDGET REQUEST OF:

HOME OF THE GOOD SHEPHERD
7000 North Jones Blvd.
Las Vegas, Nevada 89106

February 9, 1979

The Home of the Good Shepherd is requesting an increase in board and care rates for the '79 - '80 fiscal year because we are unable to balance expenses with income under the present rate of \$472.50 per month for each girl placed.

This is the result of several factors:

1. The increase in the cost of living.
- 2/ The necessity to increase salaries of teachers, child care workers, and other employees in order to retain qualified staff.
3. Present placement practices have resulted in a decreased enrollment over the past few months. Where we formerly had about 63 girls in residences, we only had 48 on February 1, 1979. (The numbers were even lower for some previous months.) In order to maintain the same quality of service, we need to have the same staff and plant maintenance for the smaller number as for the larger number of pupils.

Under the current board rate we have been running a deficit over the past months as can be seen from examining the income and expense statement.

The operating expense fund showed a deficit for the month of November 1978 of \$4483.96.

\$6366.30

For December 1978 it was about \$3500.00. (This smaller amount was because we received some donations at Christmas time.)

The deficit for January 1979 was about \$8000.00.

\$6000.00

We have some reserves, but if the deficits continue at the January level, our savings account will be used up by June or July 1979.

Besides the operating account deficit, there is also a deficit brought about by necessary capital expenditures.

The ¹² 11 month (Jan. - ^{Dec.} Nov. 1978) expense statement shows excess of expenses over revenue for the operating account to be \$18,510.67. *\$24,876.97*

The total deficit, including transfers for capital expenses was \$63,099.87.

\$69,466.17

Remember that the new salary scale has been operating for only six months, so the deficits for the fiscal year July '78 to June '79 will be even greater than these amounts.

The following chart shows the amount we are currently receiving for the girls who were actually in residence on February 1, 1979. (Our pupil population is constantly changing with pupils arriving and leaving each month. So, the actual breakdown of categories fluctuates.) The chart also projects income under the proposed increases in board and care rates.

<u>Enrollment as of 2/1/79</u>	<u>Present State rate</u>	<u>At proposed \$500.00 rate</u>	<u>At proposed \$525.00 rate</u>
18 State (County) placements at \$472.50	\$8505.00	\$9000.00	\$9450.00
13 state Welfare placements at \$472.50	6142.50	6500.00	6825.00
6 Chins placements at 500.00	3000.00	3000.00	3150.00
2 Utah placements at \$500.00	1000.00	1000.00	1050.00
6 Private placements at \$500.00	3000.00	3000.00	3150.00
2 Private placements at \$472.50	945.00	1000.00	1050.00
1 Private placement at \$375.00*	375.00	375.00	375.00
3 days students at \$75.00	225.00	225.00	225.00
4 day students who probably will not pay.* (all former residents)			
Totals	\$23,192.50	\$24,100.00	25,275.00

*The Sisters contribute toward pupils who pay less than the set amount.

N.B. In addition to the \$472.50 board and care payment, the Welfare girls receive \$11.00 personal allowance and SANI medical cards each month. For court placed girls we give \$10.00 allowance out of the \$472.50 and often end up paying the medical bills.

Home of the Good Shepherd - Page 2.

Child Care Workers	\$525.00	
	650.00	
	525.00	
	550.00	
	525.00	
	600.00	
	600.00	
	350.00	part-time
	600.00	
	550.00	
	550.00	New employes to replace CETA who l
	550.00	CETA pays
	575.00	CETA pays
Teachers	850.00	
	875.00	
	700.00	
	950.00	
	475.00	part-time
	775.00	
	950.00	
	350.00	part-time
Principal	1000.00	
Social Workers and Counselors	1000.00	
	900.00	
	600.00	
	200.00	part-time
Secretary	550.00	
Cook	700.00	
Maintenance man	1000.00	
	<hr/>	
Total	\$19,025.00	

Besides the above, there are 8 sisters who receive a total of \$5700.00
About \$1500.00 of this amount is returned as a donation to the operating
account.

2/20

Operating Expenses
CONVENT OF THE GOOD SHEPHERD
Twelve Month Projection
7/1/78 - 6/30/79

Wages - child care	\$ 80,400.00
Wages - education	83,350.00
Wages - social services	20,000.00
Wages - food service	10,000.00
Wages - maintenance and security	15,000.00
Wages - clerical	12,000.00
Allowance for sisters	42,000.00
Health insurance	9,000.00
Social Security	14,000.00
Workmen's Compensation	3,000.00
Psychiatric & Psychological	6,000.00
Educational director	12,000.00
Other contractual services	500.00
Household and maintenance supplies	8,000.00
Medical and dental supplies	200.00
Recreational and craft supplies	1,000.00
Educational supplies	4,000.00
Electricity	14,000.00
Gas	7,000.00
Water and sewage	700.00
Routine care - buildings and grounds	3,500.00
Maintenance repair - buildings and grounds	10,000.00
Swimming pool operating costs	1,000.00
Property insurance and taxes	12,500.00
Other occupancy costs	1,000.00
Equipment rental	500.00
Equipment maintenance	200.00
Periodicals	50.00
Vehicle operating costs	3,500.00
Vehicle repair	1,500.00
Hotel, meals, incidentals	500.00
Travel	2,500.00
Conferences and conventions	4,000.00
Allowances for personal needs	1,000.00
Food	55,000.00
Recreational programs	500.00
Other assistance to individuals	1,000.00
Membership dues	600.00
Awards and grants	50.00
Religious education	2,800.00
15th Street house	1,500.00
Ann Road ranch	6,000.00
Accounting and auditing	13,000.00
Office supplies	3,000.00
Telephone	3,000.00
Postage	600.00
Capital expenditures (estimated)	25,000.00
	<u>\$495,950.00</u>

EXHIBIT C

500

D
2/20

Mr. Chairman, Members of the Senate Finance Committee. We are all very aware of the circumstances that have brought us together this morning. At stake today is not only the funding of the Nevada Advisory Council on Children and Youth, but, in effect, the retention of the Council. If it can in any way be shown that the council should be retained, then it must follow that the Council should be funded.

As one of the three youth members on the nine-member council, and as co-chairman, I have been involved with it for two years. And for two years I've come to know and fully support the Council. Now that there is a possibility that the Council will cease to exist because of a lack of funding, every effort must be made to maintain it and the institution it stands for.

With previous funding the Council was only able to meet three times a year. Yet in only three meetings each year, the Council accomplished more and represented more than most opponents might lead you to believe. Many groups and organizations could not hope to achieve what we have in so little time, some may take years to build a foundation like the one we have already established. You are asked now to allow us to continue building on what has already been laid down.

You are more than likely aware of the annual Governor's Youth Conference, its success and the great achievement it represents. But let's briefly mention a few other areas in which the Council has been involved.

The Council co-sponsored the successful "Have You Hugged Your Kid TODAY" bumper-sticker campaign and assisted in the implementation of a community and youth affairs crisis card for Southern Nevada. The Council has current plans for a crisis card in Northern Nevada. *

EXHIBIT D - 1

Former Governor O'Callaghan stated that he used recommendations from the Advisory Council and the Youth Conference as points of information when considering solutions to problems. We truly fulfill our purpose as Nevada's Advisory Council on Children and Youth. But the feather in our cap is definitely The Governor's Youth Conference.

Each year students from Boulder City, Battle Mountain and Babbitt, from Las Vegas, Cathrop Wells and Lund and from Sparks to Stateline to Smith Valley come to the Youth Conference sponsored by agencies ranging from the Truckee Meadows Boys Club to the Pahranaugut Valley P.T.S.A. But at the conference delusions and prejudice of big schools fade as the North and South and East learn from each other, work together and cooperate to arrive at the recommendations that enable the Governor and Legistlator's alike to learn the thoughts of the youth of Nevada.

A great empathy is built for and by Indians, Blacks, Whites, handicapped, and everyone else that is lucky enough to attend. Each individual that leaves the conference leaves with a better understanding of himself and of his peers throughout this state. Should accomplishments like these be so readily done away with?

1979 is the year of the child and with the White House Conference for the family coming soon, The Council and its concern for children and youth should definitely be retained to represent Nevada as no other Council in this field can. But above all, funding must be appropriated to maintain that which has so amply shown its need to continue.

You are all very able and competent enough to make the right decision. Myself and the hundreds of youth that have benefitted because of the Council know what our decision would be. Now, the decision is yours.

Thank You

EXHIBIT D

602

NEVADA ADVISORY COUNCIL ON CHILDREN AND YOUTH

629 "J" Street
Sparks, Nevada 89431

February 8, 1979

Shirlee Wedow
Chairman

MEMORANDUM

TO: SENATOR GENE ECHOLS
FROM: SHIRLEE WEDOW
SUBJECT: BUDGET CONCERNS

As chairman of the Nevada Advisory Council on Children and Youth, I want to call your attention to the worth of and continued need for this Council. We believe, despite the Governor's decision to take us out of the budget this year, that there is an even greater need for this Council than ever before. Its minimal budget should be increased, not deleted.

We are appealing to each of you to take time from your busy schedule to become aware of this Council and some of its accomplishments. If zero-based budgeting is the ideal way to proceed, let me assure you this Council has, since its inception, provided an explanation for its expended budget and a rationale for the next biennium. We are pleased to do it again at the upcoming budget hearing on February 12 in Ways & Means.

We are most aware of the problems facing this Legislature relative to tax reform and loss of revenue. Nevertheless, we strongly believe that the people of the State of Nevada would not consider the funding of this Council as an unneeded, unwanted expenditure, but as an investment in the future of Nevada. It would be a shame to throw away the previous monies spent not only by the State, but by the many groups, organizations and agencies that have cooperated with us.

Please be assured that this Council's focus is not only on identifying the glaring deficiencies and hidden problems within our society as it relates to children, but we also are attempting to highlight the achievements of children. We want to glory in their accomplishments, recognize their abilities and stress all the positive things that are happening among our children and youth.

EXHIBIT D

653

We are excited and hope our enthusiasm can be conveyed to you about the possibilities of this, "The Year of the Child", and the upcoming "White House Conference on the Family". We are prepared, and had been assigned to take the Statewide leadership for coordinating efforts in these two programs.

In addition, we, the Council, take great pride in our last three successful annual Governor's Youth Conferences. We are providing you with a copy of the printed report of the 1978 Conference. This year's Conference is being tentatively planned for Carson City on April 5, 6 and 7. It is our hope that you can participate, or at least observe the youth in their serious deliberations. In addition, we have enclosed a brief legislative history of the Council, a list of the membership, a rationale for our advocacy position, a copy of our 1979 Legislative Recommendations, and a copy of the law mandating the Council.

We urge you to again give your support to the continued existence of this Council. We are counting on you to "Think Children" for today's children are our greatest assets to assure peace, prosperity and happiness in the world tomorrow.

Thank you.



Shirlee Wedow
Chairman

SW:mm

Enclosures

EXHIBIT D

604

POSITION PAPER

RETENTION OF AN ADVISORY AND
ADVOCACY GROUP FOR CHILDREN AND YOUTH

The Nevada Advisory Council on Children and Youth wishes to go on record to express our strong feeling that a Council representing our children and youth is essential in Nevada and to recommend the following points be recognized in the continuation of our Council:

1. There is an acute need for one overall youth coordinating Council which is representative of concerned citizens as well as various state governmental agencies, youth organizations and youth related educational, recreational and cultural groups.
2. A large amount of state funding is provided for youth diversion or delinquency programs. However, the great majority of Nevada youth does not fit into this area. Indeed, 85 percent of Nevada's youth are in the non-delinquency category. The major efforts of this Council should include this often overlooked youth majority.
3. Youth of Nevada should be allowed and encouraged -- even mandated (as it is in the Governor's Advisory Council on Children and Youth law, 23D.010) -- to provide advice and recommendations to Nevada's policy makers on issues that concern youth. Furthermore, Nevada agencies should actively solicit youthful input to the problems and concerns of the day. This Council is a vehicle to actively obtain this input from Nevada's youth.
4. Youth of Nevada are afforded two forms for expressing their needs and concerns to policy makers of the state: (1) through the meetings and individual members of the Council, and (2) through the annual Governor's Youth Conference on Children and Youth. There is a need for this Council to continue its efforts to actively obtain this input from Nevada's youth.

We are now making a new and concerted effort to have a student from each high school assigned to the Council as a liaison contact (at no expense to the Council).

5. The success of the last three annual Governor's Advisory Council on Children and Youth Conferences emphasizes the necessity for the continuation of this opportunity to provide youth a statewide forum to express their views and needs.
6. One of the Children and Youth Council's major duties is coordination, communication and cooperation between all state agencies and organizations that deal with children and youth such as, but not limited to, the following:

EXHIBIT D

The Governor's Office
Department of Education
Department of Human Resources
Department of Parks and Recreation
Department of Labor
Traffic Safety Division
Department of Motor Vehicles
Department of Economic Security
Department of Employment Security
Drug and Alcohol Abuse Division
University System
Child Care Services
P.T.A.
Boy Scouts
Girl Scouts
Campfire Girls
Mental Health Association
Drug Abuse Programs
Child Care Associations
Child Abuse Associations
Mental Retardation Association
N.A.E.Y.C.
 Vocational Advisory
 State Board of Education
 N.S.S.B.A.
 Superintendent

1/31/79

EXHIBIT D -1

606

HISTORY OF COUNCIL ON CHILDREN AND YOUTH

1. 1971 - Governor's Advisory Council on Children and Youth. Introduced by Nevada PTA and supportive groups to take the place of the 1970 Nevada White House Conference on Children and Youth.
 - 1.1 Passed by Senate Finance Committee and Assembly Ways & Means as pilot program and as reorganized, needed a Council to serve as an Advisory Council to the Governor and the Legislature.
 - 1.2 Composed at that time of 21 volunteers appointed by the Governor (1/3 of which were youth).
 - 1.3 Budget - \$3,000 per year; 3 meetings per year mandated.
2. 1973 - Council was included in Governor's budget at the same amount, and was again approved by both money committees.
3. 1975 - Governor increased budget by \$3,000 per year which made us the only agency whose budget doubled in one year. Mandated purposes remained the same.
4. 1977 - The Governor's Planning Board reviewed all councils and commissions and the Council on Children and Youth was recommended to be eliminated as such, and some of its purposes included in the Youth Services Committee.
 - 4.1 We convinced the Government Affairs Committee that there was a need to retain such a Council and then convinced the money committees that there was a need for funding.
 - 4.2 The Council was cut from 21 members to 9 members (1/3 of which remain youth members) and we were placed "within the Department of Human Resources". This was never actually defined, but decided to mean autonomy in our deliberations and actions, but providing a representative from Human Resources, clerical help and budgeting our account under Human Resources budget items.
5. 1979 - The Council has been cut by the Governor from the Human Resources budget (a budget which covers the meeting expenses and monies to finance the Governor's Youth Conference and to coordinate the White House Conference on the Family). This biennium we requested \$12,000 per year which is still minimal for our purpose and needs, so again, we are appealing to the money committees and to the Legislature at large (by expressing your interest and concern) to retain this Council. We urge you to "Think Children" because the peace, prosperity and happiness of the world tomorrow lie with today's children.

NEVADA ADVISORY COUNCIL ON CHILDREN AND YOUTH

MEMBERS

EXPIRATION DATE

Mrs. Shirlee Wedow, Chairman 629 "J" Street Sparks, Nevada 89431	6/30/81
Mr. Scott Collins (Youth) 5924 Shawnee Avenue Las Vegas, Nevada 89107	6/39/79
Mrs. Reba Dolan 4316 El Pasada Las Vegas, Nevada 89102	6/30/81
Miss Carla Lamb (Youth) 315 Harrison Las Vegas, Nevada 89106	6/30/81
Mr. Florindo Mariani 5 Carson Street Ely, Nevada 89301	6/30/80
Mr. Paul J. Rodarte P. O. Box 482 Fallon, Nevada 89406	6/30/79
Mr. Charles Smith 700 E. Peckham, #188 Reno, Nevada 89502	6/30/80
Mrs. Carley Sullivan P. O. Box 966 Elko, Nevada 89801	6/30/79
Mr. Scott Wilson (Youth) 2955 Parkland Drive Sparks, Nevada 89431	6/30/80

NEVADA ADVISORY COUNCIL ON CHILDREN AND YOUTH

1979 LEGISLATIVE RECOMMENDATIONS

1. Education of the Handicapped: The Council recommends further funding for education of the handicapped and a change in the present law to allow education of the "three to twenty-one" handicapped person. (See Appendix I)
2. Community Education: The Council believes a major problem in today's complex and specialized society is providing a means whereby individuals and communities can identify their problems and seek practical solutions to them. Community schools can serve as the focal point whereby community and school resources are coordinated to meet educational, recreational, cultural and social needs of the people. We present the following identified needs:
 - (a) Many service agencies maintain educational, cultural, recreational and social programs in isolation;
 - (b) Duplication of programs and services occur in every community;
 - (c) Schools are the largest and most accessible public facility in a community;
 - (d) Transportation is a major problem for the youth and elderly. Many persons are unable to participate in many services offered because programs are not easily accessible nor coordinated in single centers.
 - (e) The community school can expand the use of public facilities and equipment before, during and after the regular school day.
 - (f) Supporting statements to provide that community schools can best meet the above needs are:
 - (1) Public schools are trusted institutions, tax supported, comparatively free of politics and have a natural entry into families through children;
 - (2) Public school facilities are utilized only 40 percent of the time during the school year and sometimes unoccupied during the summer months;
 - (3) Traditional use of the public schools involves only 27 percent of the population;

10. Alcohol: The Council, in compliance with recommendations from youth at the Governor's Youth Conference, does not recommend the lowering of the age of youth permitted to drink.
11. Competency Testing: The Council recommends legislative funding for the development of the most appropriate and valid kind of competency tests for the children and youth in Nevada. It is also recommended that monies be provided for the remedial programs already mandated by the legislature.
12. Juvenile vs. Adult Courts: The Council recommends that the legislature, passed in the 1977 session, which provides that all juveniles indicted for murder or attempted murder shall be tried in adult courts, regardless of the age of the juvenile, be amended to permit judicial discretion.
13. Student Discipline Codes: The Council supports the concept of the need for written discipline codes for local school districts.
14. Family Planning: The Council is opposed to any legislation which would restrict the availability of family planning services and education for teenagers for the following reasons:
 - (a) An estimated 50 percent of unmarried teenage girls have become sexually active by the age of 19, and 15 percent of all teenage girls become pregnant each year (in 1980 this would be 4,982 pregnant teenagers in Nevada).
 - (b) Unwanted children frequently become abused children and are themselves likely to become teenage parents of unwanted, abused children -- a cyclic process.
 - (c) Restriction of family planning services and education for teenagers does not decrease their sexual activity, but does restrict their ability to make responsible and well-informed decisions, thereby increasing the likelihood of premature parenthood.

(Refer to Appendix 2 for further information.)
15. Foster Care Services: The Council supports augmented Foster Care Services and its funding at an adequate level of support.
16. Youth Services Agency Administrator Position: The Council strongly urges the continuation of the Youth Services Agency and supports funding for its Administrator.

APPENDIX I

Improvement of Services and Facilities for the Handicapped:

1. Ramps where there are steps in public places;
2. Public bathrooms to have at least one toilet made for the handicapped;
3. Telephones so the handicapped can reach them. New telephone booths so that telephones are lower and persons in wheelchairs can get in the booth;
4. Public elevator buttons that are low enough so a person in a wheelchair can reach. The buttons made in brail so the blind can read;
5. Public transportation should have 10 percent of the bus space reserved for the handicapped as soon as feasible;
6. Enough parking spaces in public parking lots reserved for the handicapped - and enforced;
7. Attitude barriers: Commercials saying handicapped are citizens too;
8. Automatic opening doors in all public places;
9. Teletype telephones for the deaf in all fire and police stations.

Reference: 1978 Governor's Youth Conference recommendations.

EXHIBIT D

SEC. 22. NRS 233.090 is hereby amended to read as follows:

233.090 The governor [, upon recommendation by the commission,] shall appoint an executive director of the commission. The director shall have had successful experience in the administration and promotion of a program comparable to the program provided by this chapter.

SEC. 23. NRS 233A.020 is hereby amended to read as follows:

233A.020 [There is hereby created the Nevada Indian commission in which shall be vested the administration of this chapter.] *The Nevada Indian commissioner, consisting of five members appointed by the governor, is hereby created.*

SEC. 24. NRS 233A.030 is hereby amended to read as follows:

233A.030 1. [The commission shall consist of five commissioners, of whom at least three shall be Indians.] *The governor shall appoint:*

- (a) *Three members who are Indians.*
 - (b) *Two members who are representatives of the general public.*
2. Any person who is in a [policy-making] *polymaking* position of any governmental agency which receives federal funds for the benefit of Indians is ineligible to be a commissioner.

[2. The commissioners shall be appointed by and serve at the pleasure of the governor and may be reappointed by him. However, the tenure of office of each commissioner shall not extend beyond 3 years from the date of his original appointment.

3. The governor shall have authority to fill all vacancies created by death, resignation or inability of a commissioner to perform his duties.]

~~SECS. 25-30. (Deleted by amendment.)~~

SEC. 31. NRS 233D.020 is hereby amended to read as follows:

233D.020 As used in this chapter:

- 1. "Children" means persons [not having attained] *who are less than 21 years of age.*
- 2. "Council" means the [governor's] *advisory council on children and youth.*

SEC. 31.1. NRS 233D.030 is hereby amended to read as follows:

233D.030 1. [There is hereby established the governor's advisory council on children and youth.

2. The membership of the council shall consist of:

- (a) The governor.
- (b) The director of the department of human resources.
- (c) The superintendent of public instruction.
- (d) The governor's youth coordinator.
- (e) Not less than 15 nor more than 21 citizens, appointed by the governor, one-third of whom shall be between the ages of 15 and 21, who have a particular interest in the care, welfare and well-being of children.]

The advisory council on children and youth, consisting of nine members appointed by the governor, is hereby created within the department of human resources.

2. *At least three of the members shall be between the ages of 15 and 21 years.*

3. *No more than three members of the board may be residents of the same county.*

4. *The governor shall designate a chairman from among the members.*

SEC. 31.15. NRS 233D.050 is hereby amended to read as follows:

233D.050 1. [Members of the council shall serve without compensation.

2.] *The council shall meet at least three times each year. [and shall have the authority to reimburse members for such necessary travel expenses as may be incurred in the performance of their duties, pursuant to NRS 281.160.]*

2. *Each member of the council is entitled to receive a salary of \$40 for each day's attendance at a meeting of the council and the per diem allowance and travel expenses provided by law.*

SEC. 31.2. NRS 233D.060 is hereby amended to read as follows:

233D.060 The council shall:

1. Study the needs of all children and assist in planning for the improvement and most effective use of voluntary and tax-supported programs at the state and local levels.

2. Study programs for children in Nevada and in other states, and make reports and advise public and private bodies throughout the state on matters relevant to the protection, growth and development of children.

3. [Assist in the coordination of the various administrative responsibilities and services of state departments and programs as they relate] *Advise state departments concerning programs relating to the well-being of children.*

4. Make recommendations on needed legislative action on behalf of children.

5. Promote adequate educational services and training programs for children, including exceptional children, in all parts of the state.

6. Promote social service and vocational guidance, training and placement for all children who require them, including exceptional children and those youth who leave school prior to high school graduation, and promote adequate special facilities for children maladjusted to their home surroundings.

7. Promote adequate provisions throughout the state for diagnosis and treatment of children who may require special medical services.

8. *Conduct statewide conferences concerning programs for children and youth services.*

9. Publish such pamphlets and other material as it deems necessary or desirable concerning the work of the council and make an appropriate charge therefor.

~~SEC. 31.3. NRS 233F.120 is hereby amended to read as follows:~~

~~233F.120 1. The [board shall fix the qualifications of and] *governor shall* appoint the state communications director. [who shall serve at the pleasure of the board.]~~

~~2. The director shall be in the unclassified service of the state, and is entitled to the per diem expense allowances and travel expenses provided by law.~~

~~3. The director shall not engage in any other gainful employment or occupation.~~

SEC. 32. NRS 242.100 is hereby amended to read as follows:

242.100 As used in NRS 242.100 to 242.170, inclusive, unless the context otherwise requires, the words and terms defined in [NRS 242.110] *NRS 242.120 to 242.170, inclusive, have the meanings ascribed to them in such sections.*

SEC. 33. NRS 288.080 is hereby amended to read as follows:

EXHIBIT D

612

MEMORANDUM

TO: SENATE FINANCE COMMITTEE

FROM: Ron Sparks, Fiscal Analyst
Fiscal Analysis Division

SUBJECT: Senate Finance Budget Hearings Scheduled
for February 20, 1979

DEPARTMENT OF HUMAN RESOURCES-OFFICE OF THE DIRECTOR,
Page 232

The General Fund increase being recommended over the 1978 allocation is 6.3% and the total program is increased by 1.8%. The agency's request to transfer the Chief Juvenile Community Services position to a new Youth Services budget was not approved.

In the revenue section under reimbursement, \$9,356 was collected last fiscal year and \$16,000 is work programmed for this fiscal year to provide for 51% of the salary of a Public Information Officer. The 1977 Legislature removed the new position of Public Information Officer that had been recommended by the Governor. The department, however, has retained the position under an agreement with the Federal Government and pays 51% of the salary through reimbursements from the various divisions of the department. Note that last year reimbursements from the division totaled \$9,356 while the actual payment to the Federal Government for 51% of the salary for the Public Information Officer was \$15,938. (See special category at the bottom of page 233.) The reason the reimbursements from the divisions do not equal the payment to the Federal Government is because the Welfare Division, Rehabilitation and Developmental Disabilities did not pay their share because money was not budgeted for this purpose.

The agency has requested a new Public Information Officer position for the next biennium but it has not been recommended.

Out-of-state travel decreases by 19%, in-state travel increases by 9.9% and operating is up 9.7%. In the operating category, the bulk of the increase is in legal and court expense which is up 20%.

HEALTH PLANNING AND RESOURCES, Page 234

The General Fund increase in this program is 31% over last year's allocation and the total program decreases by 39% due primarily to the discontinuation of the Federal Hospital Construction Funds. The state matching required in this program is 25% and apparently there are state funds in other health budgets which could be used to match this program. The General Fund amount and license fees programmed for next fiscal year equal 19.5% of the total program recommended for the next fiscal year.

Three positions (2 Research Analysts and a clerical position) were added to this budget during this biennium after a contract with the Insurance Division for the Certification of Need Program was cancelled. In the operating category, agency publications, contract services, other contract services and building rent are all increased beyond normal inflationary increases. The total operating category is increased by 45%.

The special category for training is not only for the training of staff but is requested for the training of the members of the coordinating council as well. The funds being recommended for data processing for the next biennium require further explanation.

DEVELOPMENTAL DISABILITIES, Page 237

The General Fund support for this budget is cut almost in half while the total program is being reduced by 11%. The in-state travel for next fiscal year is 39.7% greater than the expenditures for last fiscal year and no money is being programmed for board salaries.

DIVISION OF AGING SERVICES, Page 239

Federal funds received last year in this program were \$1.3 million greater than the amount approved by the 1977 Legislature, and are \$1.4 million greater in the current work program than approved by the 1977 Legislature. For next fiscal year, the budget projects a decrease of about \$372,000 in federal funds. General Fund support for this program is up 35% over last year's allocation and federal administrative funds are being increased from \$200,000 to \$300,000 and will be used to fund the six new positions being recommended. Since the 1977 Session, one new position (Auditor Trainee) has been added by the agency.

Total operating expenditures are projected to increase by 32% over last year's level. The items of largest increase in the operating category are communications expense (33.6%), agency publications (from \$146 to \$2,500), state owned building rent (34%), and other building rent (57.6%). In the operating category there are several items for the printing of reports and publications; these include the regular printing item, an annual report item, an agency publication item, and a special report item. All of these items total \$11,040 for next fiscal year.

All of the special categories shown at the bottom of page 241 are funded from federal funds with the exception of the local projects category. This is General Fund money

to provide matching money for local projects to match Federal Title XX money and Urban Mass Transit Funds.

SPRING MOUNTAIN YOUTH CAMP, Page 475

This budget is being increased to provide for \$350 a month for an average of 60 boys per month. Currently, the budget provides for \$300 a month for 80 boys.

HOME OF THE GOOD SHEPHERD, Page 476

This budget currently provides support for 45 girls per month at \$472.50 per girl. The Governor is recommending supporting 35 girls per month at \$500 per girl for next fiscal year and 35 girls per month at \$525 per girl for the following fiscal year.

PROBATION SUBSIDIES, Page 478

The table in the narrative is wrong. The Ninth Judicial District has been left out.

EXHIBIT D

611