Minutes of the Nevada	State Le	gislature		
Senate Committee on	Comm	nerce	and	Labor
Date: February	28,	1979		
Page: 1				

The meeting was called to order at 1:30 p.m. in Room 213 Senator Thomas R. C. Wilson was in the chair.

PRESENT: Senator Thomas R.C. Wilson, Chairman Senator Richard E. Blakemore, Vice Chairman Senator Don Ashworth Senator Clifford E. McCorkle Senator Melvin D. Close Senator C. Clifton Young Senator William H. Hernstadt

ABSENT: None

Dr. John Carr, State Health Officer OTHERS Al Edmundson, State Health Division PRESENT: Lorrdale Sebbas, Beauty Colleges Anne Haughton, State Board of Cosmetology Ray Monia, State Board of Cosmetology Jerry Kirkendall, State Board of Cosmetology Robert Schouweiler, Attorney, State Board of Cosmetology David Erickson, Chairman, State Board of Cosmetology Laurie Ferrino, Executive Secretary, Chief Staff Administrator Bernice Riggs, State Board of Cosmetology Cora Williams, State Board of Cosmetology Senator Joe Neal Ruth Fleming, Cosmetique, Incorporated Gloria Feltus, Cosmetique, Incorporated

<u>SB 244</u> Transfers licensing of cosmetology to Health Division of the Department of Human Resources.

Senator Joe Neal, the introducer, stated that some cosmeticians feel that the State Board of Cosmetology is not giving adequate service, is abusing its powers in terms of licensing out-of-state operators, and is proposing raises in license fees. He suggested that the Nevada State Health Division would better serve the cosmeticians.

Pearl Robinson, representing Cosmetique Incorporated, Las Vegas, Nevada, supports <u>Senate Bill 244</u>. Ms. Robinson explained that the members of the Board have been very rude to the cosmeticians. She continued that available positions are never posted, and that cosmeticians are not permitted to speak at the meetings. She suggested that if the cosmetologists were placed with the Board of Health, traveling costs would be eliminated since there would be examiners in Northern and Southern Nevada.

Senator McCorkle suggested that often, in the case of problems within an agency, the problem is with the people, and not the board itself.

Senator Close stated that normally, when groups such as barbers and cosmeticians are regulated, they pay for their own licensing; Minutes of the Nevada State Legislature Senate Committee on Commerce and Labor Date: February 28, 1979 Page: 2

so the only charge is the cost of maintaining the board. Therefore, the Department of Health would make the same charges.

Senator Neal responded that the Board is now taking in \$84,000 annually, and if the regulating of the cosmeticians were transferred to the Department of Health, the expenses would be reduced, therefor the charges for licensing could be reduced.

Senator Hernstadt discussed the treatment received in the Board offices. Ms. Robinson explained that she and other cosmeticians had encountered difficulty when seeking information about job openings and Board meetings. Ms. Robinson continued that at a meeting it was announced that \$100 could be charged for licensure.

In answer to Senator Ashworth's question, Senator Neal explained that on passage of this legislation, if an out-of-state applicant's former state's examination were equal to Nevada's, examination could be waived.

Dr. John Carr, State Health Officer, asked that, in the event of passage of <u>SB 244</u>, there should be a clarification of the relationship between the Board of Health, the State Health Division, and the State Health Officer. Dr. Carr state that in case of litigation and liabilities, the Division should not be held responsible.

Robert Schouweiler, Attorney, State Board of Cosmetology, introduced David Erickson, Chairman, State Board of Cosmetology, Reno; Jerry Kirkendall, member, South Lake Tahoe and Stateline, Nevada; Cora Williams, member, State Board of Cosmetology, Las Vegas; Bernice Riggs, member, State Board of Cosmetology; Laurie Ferrino, Executive Secretary and Chief Staff Administrator; Anne Haughton and Ray Monia, inspectors for the Board.

Mr. Schouweiler explained that there are 3,626 licensed cosmetologists in Nevada. He continued that an average of 35 examinations are held every six to seven weeks. The meetings, examinations, and licensing appear alternately in Northern Nevada and Southern Nevada. He state that this legislation would strip the Board of its authority over licensing, regulation and inspection.

Cora Williams, member, Nevada State Board of Cosmetology, and licensee since 1956, state that the Cosmetology Board should be selfgoverned. Ms. Williams continued that the examinations are based on national tests and are submitted to the National Board for grading to assure impartiality. She stated that the license fee has been \$10 for years. She explained that the reason for <u>SB 244</u> is to eliminate the Cosmetology Board; and it is not representative of the majority of cosmeticians in Nevada. Ms. Williams stated that Cosmetiques is an organization of black cosmeticians from West Las Vegas.

In answer to Senator McCorkle's questions, Ms. Williams replied that the complaints presented are resultant of ignorance and lack

Minutes	of the Nevada Sta	ite Legisl	ature			
Senate C	ommittee on	Comme	erce	and	Labor	
	February					
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of knowledge of the Board's functions.

Ms. Williams testified that, to her knowledge, the \$40 fee for out-of-state licensure has never been raised; even though the investigation for out-of-state applicants can be very lengthy and costly.

Laurie Ferrino stated that the Board's books are open to inspection, and no more than \$40 has ever been charged for reciprocity.

In answer to Chairman Wilson's questions, Mr. Erickson explained that positions are advertised in the press and posted with the State Employment Department.

Mr. Erickson presented prepared testimony explaining the purpose and functions of the Board (see Exhibit A).

Two financial statements were presented for the record. The first statement, the calendar statement, reveals the income and not the expenditures (see Exhibit B). The second statement, the fiscal statement, reveals expenditures (see Exhibit C).

Ray Monia, inspector, state that he has been an inspector for nine years; during which time some Board members have been appointed who haven't functioned satisfactorily. He continued that the current Board has a set policy and that it adheres to it, and any previous problems have been alleviated.

Mr. Erickson explained that most of the Board members are relatively new, with the exception of Mrs. Williams. He continued that a former Board member of eight years had become ill and had caused many problems; that she had left the Board a year ago, became the Executive Secretary for a short while and then been terminated.

Senator Ashworth clarified that in the case of charging \$100 for licensure, no one had known of any such instance; and in the case of complaints against the Board, there was just one objectionable member, who has since left.

Jerry Kirkendall, member, State Board of Cosmetology, stated that the whole issue is a misunderstanding. He stated that the license fee has never been more than \$10; and the \$40 fee is for reciprocity. The \$100 reciprocity proposal would be for the future in cases that would involve a great length of time and distance.

Mr. Schouweiler, explained that Assembly Bill 420 is a Cosmetology Board bill that proposes an increase from \$40 to \$100 for reciprocity licensing.

Mr. Kirkendall stated that the beauty shops on the Nevada side of Lake Tahoe are cleaner than those on the California side.

Minutes of the Nevada State Legislature Senate Committee on <u>Commerce</u> and Labor Date: February 28, 1979

The California shops are under the State of California Health Department.

Lorrdale Sebbas, representing the Cosmetology Schools of Nevada, stated that <u>SB 244</u> give the beauty schools of Nevada no consideration.

Gloria Feltus, beauty shop owner, Las Vegas, testified that the present State Board of Cosmetology is not democratic; and that she has encountered many unpleasant situations.

Cora Williams presented a copy of fees charged for examinations form the Bill Draft Request (see Exhibit D).

Chairman Wilson closed the public hearing on SB 244.

<u>SB 10</u> Narrows definition of unethical conduct in profession of optometry.

For previous discussion, and action on <u>Senate Bill 10</u>, see the Minutes of February 5, and 14.

Chairman Wilson referred to Amendment Number 169 (see <u>Exhibit E</u>). Discussion followed with regard to what is meant by "solid partitions from floor to ceiling". Would it mean no doors or windows?

It was decided to add "or sublessor" after "lessor" in subsection l of Section 1; Section 2 (e) should read "A licensee shall not agree with any lessor or sublessor, or with any other lessee, to purchase or sell any particular brand or kind of optical goods." In Section 2, alter "section 1 of this act", add "and any regulations adopted by the board to carry out the policy declared in that section.

> Senator Close moved that <u>SB 10</u> be passed out of Committee as amended, and re-referred to Committee.

Seconded by Senator McCorkle.

Senator Hernstadt absent.

Motion carried.

Chairman Wilson asked the Committee to introduce a bill request that would allow the donation of a cemetery to the University of Nevada.

Senator Close moved for Committee introduction.

Minutes of the Nevada State Legislature

Senate Committee on Commerce and Labor

Date: February 28, 1979

Page:.....5.

(Motion to allow donation of cemetery to University of Nevada.)

Seconded by Senator Young.

Senator Hernstadt.

Motion carried.

<u>SB 90</u> Provides for registration of trade-marks, trade names and service marks.

It was decided to reschedule <u>SB 90</u> for Monday, March 5, 1979 agenda.

SB 231 Regulates practices of audiology and speech pathology.

Chairman Wilson referred to Amendment Number 185 (see <u>Exhibit F</u>). The amendment was found to be incorrect when deleting "and of" and inserting "or of" in section 11, page 2, line 41. It was decided to delete this change and replace "and" with "or" at the first of line 41, page 2.

Senator Close state that the master's degree would be too strict a qualification.

Chairman Wilson stated that there had been a great deal of mail received regarding the bill, and none objected to the education requirements.

After further discussion, Chairman Wilson agreed to consult people in the field and report back to the Committee.

There being no further business, meeting adjourned at 3:30 p.m.

Respectfully submitted,

Betty Kalicki, Secretary

APPROVED:

Thomas R. C. Wilson, Chairman

SENATE Commerce and Labor COMMITTEE

GUEST LIST

DATE: Wed., Feb.28, 1979

NAME AGENCY OR ORGANIZATION 'n 5.6 18 16000 2 CL Î A 7.1 1 : 6 7 r 1 12 mm (6<u>6-2-10-2</u> CELFANGE E Ē 3 ule 10, 1 ŗ 12 6 -.

STATE BOARD OF COSMETOLOGY

Dorothy G. Feeney, President and Executive Director

Established: 1931 Statutory Authority: NRS 644 Office: 1700 East Desert Inn Road, Suite 410, Las Vegas, Nevada 89109 Telephone: (702) 386-5231

	* * * * * * * *	
Expenditures	\$72,701	\$94,410
Full Time Employees	5	5
	FY 1977	FY 1978

The board consists of 5 members appointed by the Governor. All members must be registered as a hairdresser and cosmetician, and actually engaged in practice. Registering and licensing all qualified cosmetologists, manicurists instructors, electrologists and demonstrators is the responsibility of the board. The board also licenses qualified schools of cosmetology and electrology, and cosmelogical establishments.

<u>GOALS</u>: Protect the public through the establishment and maintenance of high professional standards. Regulate institutions offering education in this area to assure competency and expertise in the industry, and to investigate any violations of the law or board regulations.

HIGHLIGHTS: During the 1976-1978 Biennium, the board held fourteen examinations, and 35 formal hearings. Approximately 40 inspections of cosmetological establishments and schools were conducted per week. The board licensed 3,626 cosmetologists, 550 manicurists, 18 electrologists, 73 instruct

EXHIBIT A

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276 demonstrators, 1,056 cosmetological establishments, and 7 schools of cosmetology/electrology. Presently there are 3,965 cosmetologists, 380 manicurists, 23 electrologists, 77 instructors, 152 demonstrators, 1,170 cosmetological establishments, and 8 schools of cosmetology. The board handled approximately 14,250 phone calls per year, 11,245 pieces of outgoing mail, and counter service to 1,825 persons per annum.

The 1977 Legislature eliminated the requirement of a certificate of health by the student or licensee.

MAJOR PUBLICATIONS: State of Nevada Laws, Rules and Regulations Governing the Practice of Cosmetology in Nevada.





2

NEVADA STATE BOARD OF COSMETOLOGY

FINANCIAL STATEMENTS

* * * * * * * * * * * *

JUNE 30, 1978

* * * * * * * * *

GOUSSAK & RABEN, LTD. CERTIFIED PUBLIC ACCOUNTANTS LAS VEGAS, NEVADA 89104

EXHIBIT B

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NEVADA STATE BOARD OF COSMETOLOGY FINANCIAL STATEMENTS JUNE 30, 1978

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Balance Sheet	2
Statement of Cash Receipts and Disbursements	3
Analysis of Changes in Fund Balance	4
Notes to Financial Statements	5

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- Quarter & Rober Pick Constitued Public Accountants

Goursal & Raber, Ltd. Certified Public Accountants 557 East Lahara She Las Vegas, Nevada 89104 702 734-0747

ARNOLD GOUSSAK CPA

MEMBERS:

EXHIBIT

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS NEVADA SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

September 5, 1978

Nevada State Board of Cosmetology Las Vegas, Nevada

We have examined the balance sheet of the Nevada State Board of Cosmetology at June 30, 1978 and the related statements of cash receipts and disbursements and analysis of changes in fund balance for the year then ended. Our examination was made in accordance with generally accepted auditing standards, and accordingly included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In our opinion, the financial statements referred to above present fairly the financial position of the Nevada State Board of Cosmetology at June 30, 1978 and the results of its operations for the year then ended in conformity with generally accepted accounting principles applied on a basis consistent with that of the preceding year.

Nousach & Rabas LIES.

September 5, 1978

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NEVADA STATE BOARD OF COSMETOLOGY BALANCE SHEET JUNE 30, 1978

ASSETS

Cash on hand and in banks

OTHER ASSETS: Refundable deposits Equipment

\$ 9	,6	91

ndable deposits	550 <u>1</u> 551
	<u>\$ 10,242</u>

LIABILITIES AND FUND BALANCE

LIABILITIES: Withheld payroll taxes	\$ 416	
FUND BALANCE	9,826	
	<u>\$ 10,242</u>	

The accompanying letter and notes are an integral part of the financial statements. Gaussak & Raben Ltd. Certified Public Accountants

EXHIBIT

8,271

NEVADA STATE BOARD OF COSMETOLOGY STATEMENT OF CASH RECEIPTS AND DISEURSEMENTS YEAR ENDED JUNE 30, 1978

CASH RECEIPTS: \$ 45,174 Licenses - hairdressers 6,577 Licenses - other 9,486 Shop renewal fees Delinquency fees 6,626 7,593 Back fees 2,700 School renewal fees 2,030 Student enrollment 2,853 Exam fees 1,094 Interest 2,007 Other income 86,140 CASH DISBURSEMENTS: 48,114 Salaries - office Salaries - board members 5,380 3,358 Payroll taxes and insurance 17,777 Travel and subsistance 1,936 Printing Office supplies and expenses 2,736 1,490 Postage 3,675 Rent 1,839 Telephone 2,181 Exams 1,646 Health insurance 3,799 Legal and accounting 480 Miscellaneous 94,411

EXCESS DISBURSEMENTS OVER RECEIPTS

5

The accompanying letter and notes are an integral part of the financial statements.

EXHIBIT B

NEVADA STATE BOARD OF COSMETOLOGY ANALYSIS OF CHANGES IN FUND BALANCE YEAR ENDED JUNE 30, 1978

FUND BALANCE - June 30, 1977	\$ 18,097
EXCESS DISBURSEMENTS OVER RECEIPTS	8,271
FUND BALANCE - June 30, 1978	\$ 9,826

The accompanying letter and notes are an integral part of the financial statements.

NEVADA STATE BOARD OF COSMETOLOGY NOTES TO FINANCIAL STATEMENTS JUNE 30, 1978

EXHIBIT

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1. Summary of Significant Accounting Policies

The Association keeps its books and records on the cash basis. This statement is prepared on the cash basis method of accounting.

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EXHIBIT C

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BALANCE SHEET

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Sec. 7. NRS 644.220 is hereby amended to read as follows: 644.220 1. The amounts of the examination fees and reexamination fees required by this chapter are those fixed by the following schedule:

(a) The fee for examination as a hairdresser and cosmetician is [\$15.] <u>\$25.</u> The fee for each reexamination [(other than a second examination, for which no fee shall be charged) is \$5.] is \$10.

(b) The fee for examination as an electrologist is [\$15.] <u>\$25.</u> The fee for each reexamination [(other than a second examination, for which no fee shall be charged) is \$7.50.] is \$10.

(c) The fee for examination as a manicurist is $[\$10.] \underline{\$25.}$ The fee for each reexamination [(other than a second examination, for which no fee shall be charged) is $\$2.50.] \underline{is \$10.}$

 Each applicant referred to in subsection 1 shall, in addition to the fees specified therein, pay [to the board] the reasonable value of all supplies necessary to be used in the examination or , examinations.

Sec. 8. NRS 644.310 is hereby amended to read as follows: 644.310 Upon application to the board <u>/</u> [in due form, as provided in NRS 644.210,] accompanied by a fee of [\$40,] <u>\$100</u>, a person registered as a hairdresser and cosmetician or in any branch of cosmetology under the laws of another state or territory of the United States or the District of Columbia may, without examination (unless the board, in its discretion, sees fit to require examination), be granted a certificate of registration and license to practice the occupation or occupations in which the applicant was previously registered, upon the following conditions:

1. That he is not less than 18 years of age.

2. That he is a resident of the state.

3. That he is of good moral character and temperate habits.

4. That the requirements for registration or licensing of hairdressers and cosmeticians, and those engaged in the practice of any

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SEMBLY ACTION	SENATE ACTION	Senate AMENDMENT BLANK
Adopted	Adopted [] Lost [] Date: Initial: Concurred in [] Not concurred in [] Date: Initial:	AMENDMENTS to <u>Sepate</u> Jointy Bill No. <u>10</u> BDR <u>54-653</u> Proposed by <u>Committee on Commerce and</u> Labor

EXHIBIT E

Amend the bill as a whole, by inserting a new section, to be designated as section 1, preceding section 1, to read: "Section 1. Chapter 636 of NRS is hereby amended by adding thereto a new section which shall read as follows:

1. It is the policy of this state, with respect to a licensee who practices as a lessee or sublessee in a mercantile establishment, to maintain the licensee's complete independence from the lessor in all matters relating to the licensee's practice of his profession.

2. To carry out this policy, the following restrictions are imposed:

(a) A licensee shall not practice as a lessee or sublessee in a mercantile establishment unless the space utilized is separated from other parts of the establishment by solid partitions from floor to ceiling.

Date.

2-27-79

Drafted by.

E & E LCB Filo Journal -Engrossment Bill Amendment No. 169 to _____ Senate Bill No. 10 ____ (BDR 54-653 ____) Page 2____

(b) A licensee shall not enter into any lease or sublease pursuant to which all or any portion of the rental price is computed on the basis of the licensee's gross or net receipts.

(c) A licensee shall not agree to refer customers to any seller of optical goods who does business in or is affiliated with the mercantile establishment.

(d) A licensee shall not accept any rebate, portion of the price charged to a customer, or other inducement from any seller of optical goods who does business in or is affiliated with the mercantile establishment.

(e) A licensee shall not agree to purchase or sell any particular brand or kind of optical goods."

Amend the bill as a whole by renumbering section 1 as section 2. Amend section 1, page 2, line 14, by deleting "<u>establishment</u> <u>where</u>" and inserting "<u>establishment</u>, subject to the restrictions set forth in section 1 of this act.".

Amend section 1, page 2, by deleting lines 15 and 16. Amend the title of the bill, 1st line, after "conduct;" and inserting:

"imposing restrictions upon practice in mercantile establishments;".

EXHIBIT F

1979	REGULAR	SESSION	(60TH
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SSEMBLY ACTION	SENATE ACTION	Senate AMENDMENT BLANK
Adopted Lost Date: Initial: Concurred in Not concurred in Date: Initial:	Adopted Lost Date: Initial: Concurred in Not concurred in Date: Initial:	AMENDMENTS to <u>Senate</u> Bill No. <u>231</u> Joint BDR <u>54-844</u> Proposed by <u>Committee on Commerce and</u> Labor

Amendment Nº 185

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Amend section 1, page 1, line 2, by deleting "34," and inserting "32,".

Amend section 9, page 2, lines 16 and 17, by deleting "the University of Nevada,".

Amend the bill as a whole by deleting section 10 and renumbering sections 11 through 17 as sections 10 through 16.

Amend section 11, page 2, line 41, by deleting "and of" and inserting "or of".

Amend section 14, page 3, by deleting lines 11 through 13 and inserting:

"Sec. 13. Members of the board are not entitled to receive compensation for service as members, but are entitled to receive the subsistence allowance and travel expenses provided by law.".

Amend the bill as a whole by deleting section 18 and renumbering sections 19 through 35 as sections 17 through 33.

E & E LCB File Journal Engrossment Bill

Date 2-28-79

Drafted by

EXHIBIT F

Amendment No. 185 to Senate Bill No. 231 (BDR 54-844) Page 2

Amend section 21, page 4, lines 17 and 18, by deleting "July 1, 1980." and inserting "December 31, 1979;".

Amend section 21, page 4, line 21 by deleting the period and inserting "; and".

Amend section 27, page 5, by deleting lines 18 through 31 and inserting:

"1. Unprofessional conduct.

2. Conviction of:

(a) A violation of any federal or state law regarding the possession, distribution or use of any controlled substance as defined in chapter 453 of NRS or dangerous drug as defined in chapter 454 of NRS;

(b) A felony; or

(c) Any offense involving moral turpitude.

3. Suspension or revocation of a license to practice audiology or speech pathology by any other jurisdiction.

4. Gross or repeated malpractice.

5. Professional incompetence.".

S. B. 244

SENATE BILL NO. 244-SENATOR NEAL

FEBRUARY 16, 1979

Referred to Committee on Commerce and Labor

SUMMARY—Transfers licensing of cosmetology to health division of department of human resources. (BDR 54-994) FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

EXPLANATION-Matter in Italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to cosmetology; abolishing the state board of cosmetology and transferring its powers and duties to the health division of the department of human resources; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 644.020 is hereby amended to read as follows: 644.020 As used in this chapter:

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 Cosmetological establishment" means any premises, building or 4 5 part of a building where cosmetology is practiced.

6 [3.] 2. "Cosmetology" includes any branch or any combination of branches of the occupation of a hairdresser and cosmetician, and any branch or any combination of branches of the occupation of a cosmetician, or cosmetologist, or beauty culturist, and is defined as the following practices: 10

11 (a) Arranging, dressing, curling, waving, cleansing, singeing, bleaching, tinting, coloring or straightening the hair of any person with the 12 hands, mechanical or electrical apparatus or appliances, or by any means; 13 or similar work incident to or necessary for the proper carrying on of the 14 practice or occupation provided by the terms of this chapter. 15 16

(b) Cutting, trimming or shaping the hair of women and children.

(c) Massaging, cleansing or stimulating the scalp, face, neck, arms, 17 bust or upper part of the human body by the use of cosmetic prepara-18 tions, antiseptics, tonics, lotions or creams. 19

20 (d) Cleansing or beautifying the hair by the use of cosmetic prepara-21 tions, antiseptics, tonics, lotions or creams.

22 (e) Beautifying the face, neck, arms, bust or upper part of the human 23 body by the use of cosmetic preparations, antiseptics, tonics, lotions or 24 creams.

> Original bill is <u>14</u> pages long. Contact the Research Library for a copy of the complete bill.