

MINUTES

WAYS AND MEANS COMMITTEE

NEVADA STATE LEGISLATURE - 60th SESSION

May 25, 1979

Chairman Mello called the meeting to order at 10:05 a.m.

MEMBERS PRESENT: Chairman Mello, Vice-Chairman Bremner, Mrs. Cavnar, Mr. Glover, Mr. Hickey, Mr. Mann, Mr. Rhoads, Mr. Vergiels, Mr. Webb, Mr. Barengo, and Mrs. Wagner.

ALSO PRESENT: Bill Bible, Fiscal Analyst, Judy Matteucci, Deputy Fiscal Analyst; Mike Alastuey, Budget Office; Chief Justice John Mowbray; Mr. Rick Northrup, Search Group, Inc.; Justice Noel Manoukian; Mr. Terry Reynolds, Judicial Advisor, Senator Close; and Mr. Frank Daykin, Legislative Counsel.

SB 452

Chairman Mello remarked that SB 452 had been previously presented to the Ways and Means Committee and had not passed; however, it is not being reconsidered.

Chief Justice Mowbray said that he appreciated the Committee reconsidering SB 452. Chief Justice Mowbray commented that the program outlined in SB 452 is meritorious and can be of assistance to legislators in determining judicial matters as it provides for an accountability program and review of the various judges throughout the State.

Justice Manoukian thanked the Committee for the opportunity to testify and introduced Mr. Rick Northrup of Search Group, Inc. a non-profit justice research criminal corporation from Sacramento, California.

Justice Manoukian noted that SB 452 provides for a court management procedures program.

Mr. Northrup said that Search Group, Inc. was asked by the administrative office of the courts to assist in a study of court management procedures which revealed two major findings: (1) the judicial and clerical workload is increasing steadily--as an example there is a 200% increase in court revenues since 1972 and the courts have a 300% increase in personnel costs--and, (2) there is a lack of uniformity in court record keeping. He pointed out that the absence of uniform data means there is little control over the movement of cases, no opportunity to develop performance standards or a basis for estimating requirements for additional judgeships.

Mr. Northrup commented that from a sound business and governmental management point of view the time is now that a prudent investment in management of the system be made.

He pointed out the Judicial Uniform Records Information System (JURIS) is based on standardized record keeping, standardized procedures, and implementing records systems technology. He added that the initial investment for implementation of the program can be recovered in six years. Mr. Northrup indicated that the system will provide data and statistics that will make it possible to monitor the system, establish standards, allocate resources, monitor performance and establish budgets.

Mr. Northrup said that the proposed project is in two phases: developmental and operational. He said that the developmental stage consists of the complete analysis of all procedures, record keeping and standardization of the record keeping. He noted that SB 452 allows for

the complete 40 to 44 month developmental cycle. However, as an alternative, a budget for the first 24 months has been developed. (Exhibit "A")

Mr. Northrup indicated that the employees necessary for the developmental stage would be under contract on a temporary basis. He noted that the operational phase will require on-going support. He indicated that an important feature of the development cycle is the establishment of a "Users Group," consisting of clerks, judges and members of the legislature.

Senator Close said that the cost implications of not passing the bill are greater than passing the bill. He indicated that at the present time there are no records kept as to how a judge performs or how many cases he concludes.

Senator Close indicated that Clark County needed judges more than Washoe County but did not have any way of disclosing to the legislature the actual workload of the judges.

Senator Close said that SB 452 passed both the Senate Judiciary Committee and the Senate Finance Committee and recommended passage by the Ways and Means Committee.

Mrs. Wagner asked why Washoe County was able to produce statistics in justification for the need of additional judges and Clark County was not. Senator Close said that Washoe County's statistics may show something different than would Clark County's, noting there is no uniformity in the record keeping of the court actions throughout the State.

Mrs. Wagner asked why uniform court records could not be kept without implementing the proposed system. Senator Close said that an attempt was made six years ago to examine the judge's workload but it was unsuccessful.

Mr. Webb asked why would the proposed system be successful when the previous one was not. Senator Close said that the system in SB 452 provides a uniform form for clerks throughout the State to record data on a daily basis and is transmitted to a central record keeping system.

Mr. Hickey asked if the statistics obtained from the new system would be available for public review. Senator Close said that it was not the intent to have secret records that would be available to only certain people.

Mr. Hickey referred to a problem in Clark County over a discrepancy in court statistics that were released by the court administrator. He commented that he felt he was a part of the courts as a citizen and as a legislator.

Mr. Bremner asked how the proposed system would provide for accuracy in the input. Mr. Northrup said that the information is derived from the official records of the cases.

Mrs. Wagner asked who would have jurisdiction over the program. Mr. Northrup said that the program would be under the Administrative Office of the Supreme Court. Mrs. Wagner asked if additional staff would be necessary to run the system. Mr. Northrup remarked that the development of the system would be done under contract with temporary employees; however, the on-going operation would require a permanent staff. He noted that the technical personnel required could be in the Central Data Processing Department as long as they work entirely with the system.

Mr. Webb asked if the system implemented in California has resulted in more efficiency in judges. Senator Close said it has resulted in more productivity in judges. Mr. Webb asked if the system in California has eliminated the incompetent judges. Senator Close indicated that California does not elect judges as does Nevada and this system would provide the voters with a standard by which they could judge a person running for re-election. Senator Close said that SB 452 has the support of the judges.

Mr. Frank Daykin, Legislative Counsel, said that before an effective study on the performance of the court system can be made a tool is necessary to collect information.

Chairman Mello asked for a budget on the personnel and salary needs and the computer requirements for the system.

Mr. Terry Reynolds, Judicial Advisor, distributed a budget and said that the equipment needs will be determined by the number of transactions that will be processed. Mr. Reynolds indicated that a developmental team is necessary to set up the system and then in two years when the information is compiled on the equipment needs and the operation with Central Data Processing, the staffing requirements would be established (Exhibit "B").

Mr. Barengo asked if the Statistician position listed in the budgets was already on board. Mr. Reynolds said that the position should not be in the budget. Mr. Reynolds indicated that the positions of Senior Analyst and Systems/Analyst Programmer could be on loan from Central Data Processing as long as they were full-time dedicated employees.

Mr. Barengo asked if this budget was for a two year plan. Mr. Reynolds said that it is a four year development plan; however, this budget reflects costs for two years.

Chairman Mello asked if the \$1.1 million appropriation is for the four year program. Mr. Reynolds said that the \$1.1 million appropriation is for 40 months; however, the budget is presented on a 24 month basis in the amounts of \$259,000 in the first year of the biennium and \$331,000 in the second year.

Mrs. Wagner asked what arrangements have been made with Central Data Processing in acquiring staff support on a temporary basis. Mr. Reynolds said that the development team will be temporary. He said that there has been discussion with Central Data Processing about them dedicating employees for this project. He indicated that employees will be needed in the development stage and on through the operational phases that would be separate from Central Data Processing.

SB 304

Motion made by Mr. Bremner DO PASS on SB 304; seconded by Mr. Hickey. Motion approved.

SB 219

Motion made by Mr. Vergiels DO PASS on SB 219; seconded by Mr. Hickey. Mr. Bremner, Mr. Barengo, and Mrs. Cavnar voted NO. Motion approved.

SB 123

Chairman Mello suggested that \$150,000 each year of the biennium to be matched by a like amount be allocated to Clark County for economic development.

Mr. Webb said that half of the money was to be allocated to Washoe County and since they did not want the appropriation it should be cut in half.

Mr. Hickey said that the bill should be amended to state that the money be allocated to a municipality on a match basis under the jurisdiction of the city council.

Mr. Bremner said that the money should be under the control of the Department of Economic Development and that a certain amount should be earmarked for North Las Vegas.

Mrs. Cavnar said that SB 123 provides for government to subsidize private enterprises.

Mr. Hickey said that he would like to make a motion to allocate \$25,000 to the Department of Economic Development earmarked for North

Las Vegas. Chairman Mello said that he did not know if that would affect other allocations on the basis of population.

Mr. Rhoads said that would open a "can of worms" as other communities would want the appropriation.

Mr. Hickey said that he checked with Henderson, Nevada and they did not want any money.

Motion made by Mr. Hickey to appropriate \$25,000 to North Las Vegas and \$25,000 to Sparks on a match basis through the Department of Economic Development; seconded by Mr. Glover. Mrs. Wagner, Mr. Rhoads, Mr. Vergiels, Mr. Webb, Mrs. Cavnar, and Chairman Mello voted NO. Motion defeated.

Motion made by Mr. Vergiels DO PASS on SB 123; seconded by Mr. Rhoads. Mr. Bremner, Mrs. Wagner, Mr. Webb, Mrs. Cavnar, and Chairman Mello voted NO. Motion defeated.

CETA

Mr. Alastuey said that the budget for the Comprehensive Employment and Training Act showed no funding because the funds change from day to day. He requested that the amounts of \$862,487 in the first year of the biennium, and \$70,827 in the second year be authorized for the existing 187 CETA employees.

Motion made by Mr. Glover to include the appropriations for CETA employees in the Authorization Act; seconded by Mr. Hickey. Mr. Webb voted NO. Motion approved.

The meeting was adjourned at 11:05 a.m.

SB 452
Two Year Budget

	1979-1980	1980-1981
Personnel	\$ 189,200	\$ 244,600
Out of State Travel	3,000	3,000
In State Travel		
Training & User	9,600	10,800
Dev. Team	<u>17,000</u>	<u>18,000</u>
	\$ 26,600	\$ 28,800
Operating		
Equipment Lease	18,000	24,000
Reports & Manuals	7,500	12,000
Supplies & Materials	7,000	12,000
Training Exp.	2,000	-
Space Lease	<u>6,000</u>	<u>6,600</u>
	<u>\$ 40,500</u>	<u>\$ 54,600</u>
	\$ 259,300	\$ 331,000

EXHIBIT "A"



Nevada Court System
Administrative Office of the Courts

To: Mark
From: Mike Brown MB
Date: January 10, 1979

The fiscal analysts at LCB suggested that we request a one-shot appropriation for JURIS rather than spread it out.

The one-shot appropriation, in 1978-79, effective upon passage would be as follows:

\$ 76,100.67
366,879.23
475,343.21
22,735.84

\$1,139,059.00 Developmental Costs

Breakdown

Personnel \$631,767	Out-of-State Travel \$9,500.00	In-State Travel \$126,792
Operating \$171,000	Equipment \$200,000	

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EXHIBIT "B"

2104

BUDGET FOR THE DEVELOPMENT
AND OPERATION OF JURIS

	Supplemental 78-79	Request 79-80	Request 80-81
01 PERSONNEL			
Regular Staff (AOC)	\$ 26,533.68	\$ 87,241.85	\$ 118,614.06
Temporary Staff	33,980.64	101,941.80	125,996.60
Subtotal	\$ 60,961.28	\$ 189,183.65	\$ 244,610.66
Emp. Costs @ 14.5%	8,839.39	27,431.63	35,468.55
TOTAL	\$ 69,800.67	\$ 216,615.28	\$ 280,079.21
02 OUT-OF-STATE TRAVEL	\$ 500.00	\$ 3,000.00	\$ 3,000.00
03 IN-STATE TRAVEL			
Development Team	\$ 400.00	\$ 21,320.00	\$ 21,320.00
Committee	2,400.00	15,744.00	15,744.00
Clerical Personnel	---	8,200.00	8,200.00
TOTAL	\$ 2,800.00	\$ 45,264.00	\$ 45,264.00
04 OPERATING			
Staff Training in documentation conven- tions & structured design techniques	\$ 2,000.00	\$ ---	\$ ---
Materials & Supplies	1,000.00	25,000.00	35,000.00
Reports/users manuals	\$ ---	\$ 17,000.00	\$ 22,000.00
TOTAL	\$ 3,000.00	\$ 42,000.00	\$ 57,000.00
05 EQUIPMENT*			
Terminals	\$ ---	\$ 10,000.00	\$ 40,000.00
EDP Hardware	---	50,000.00	50,000.00
TOTAL	\$ ---	\$ 60,000.00	\$ 90,000.00
GRAND TOTAL	\$ 76,100.67	\$ 366,879.28	\$ 475,343.21

* Equipment is shown at purchase cost amortized over 8 years. Purchase vs. lease analysis will be made prior to acquisition.

PERSONNEL BUDGET FOR THE
DEVELOPMENT AND OPERATION OF JURIS

Administrative Office Staff	Monthly	1978-79 Supplemental		1979-80		1980-81	
		Man Months	TOTAL	Man Months	TOTAL	Man Months	TOTAL
Deputy Director, AOC	(1)	2	---	5	---	5	---
Program Director	\$ 2,222.23	4	\$ 8,891.32	12	\$ 26,673.99	12	\$ 27,967.72
Senior Systems Analyst	1,642.02	4	7,368.08	12	22,104.19	12	23,160.10
Systems Analyst/Programmer	1,678.56	4	6,714.24	12	20,142.73	12	21,101.54
Programmer	1,529.46	-	---	--	---	12	19,226.30
Operator	1,273.47	-	---	6	7,640.82	12	15,993.66
Statistician	(1)	2	---	10	---	8	---
Secretarial	890.01	4	3,560.04	12	10,680.12	12	11,164.74
Subtotal			\$26,533.68		\$ 87,241.85		\$118,614.06
Temporary Staff (2)							
Project Director	\$ 2,442.73	4	\$ 9,774.92	12	\$ 29,324.71	12	\$ 30,747.68
Systems Analyst/Designer	2,012.56	4	8,090.24	12	24,270.70	12	25,445.20
Systems Analyst/Programmer	1,678.56	4	6,714.24	12	20,142.73	24	40,285.46
Technical Writer	1,440.30	4	5,841.20	12	17,523.54	12	18,353.52
Secretarial	890.01	4	3,560.04	12	10,680.12	12	11,164.74
Subtotal			\$33,980.64		\$101,941.80		\$125,996.60
Grand Total			\$60,961.28		\$189,183.65		\$244,610.66

(1) Current AOC Staff
(2) Leave as project is completed