the Nevada St Cegislature mmittee of OIL HEARING: Senat Phance & A embly Ways Means May 10, 1979 Date: Page:... Meeting called to order at 9:05 a.m. Assemblyman Don Mello was in the Chair. Senator Floyd R. Lamb, Chairman, Senate Finance PRESENT: Senator James I. Gibson, Vice Chairman Senator Eugene V. Echols Senator Norman D. Glaser Senator Thomas R.C. Wilson Senator Lawrence E. Jacobsen Senator Clifford E. McCorkle Assemblyman Don Mello, Chairman, Assembly Ways and Means Assemblyman Roger Bremner, Vice Chairman Assemblyman Robert Barengo Assemblywoman Peggy Cavnar Assemblyman Alan Glover Assemblyman Tom Hickey Assemblyman Lloyd Mann Assemblyman Dean Rhoades Assemblyman John Vergiels Assemblywoman Sue Wagner Assemblyman Doug Webb ABSENT: None

OTHERS

Ron Sparks, Chief Fiscal Analyst, Senate PRESENT: Eugene Pieretti, Deputy Fiscal Analyst, Senate Bill Bible, Chief Fiscal Analyst, Assembly Judy Matteucci, Deputy Fiscal Analyst, Assembly Howard Barrett, Budget Director Joseph Crowley, Ph.D., President, UNR Cy Ryan, United Press John Rice, Associated Press

### UNIVERSITY OF NEVADA, RENO - Page 230.1

Senator Lamb advised the joint hearing that the Senate Finance Committee agreed to rescind their action on the university budget.

Assemblyman Mello asked for the rationale behind their decision. Senator Gibson wanted to propose an intermediate approach to the second year. Senator Gibson's motivation was that the more promising professors would be cut off because they do not have tenure. President Crowley expressed to him that there would still be a problem in having to get rid of tenured positions in that second year. He suggested a possibility that the Committee look at the ratio structure of the faculty that was listed in their study a few years ago.

Assemblyman Mello expressed his point that his Committee is not doing away with any in the first year since they are vacant positions. In the second year, when they will have the necessary time to plan, he said to take half of those positions and not sign contracts with them. There is ample time to notify them. Assembly-man Mello said he has discussed this with Dr. Crowley who admitted this could be done.

Assemblyman Mello asked Dr. Crowley if this wasn't so; that you don't have to let people go that do not have tenure nor stay with those that have tenure. If their contract is not renewed they can be let go. Dr. Crowley asked if Assemblyman Mello was talking about tenure notification of people who do not now have tenure. Assemblyman Mello said no; renewing the contract between now and next April with people who have tenure. Dr. Crowley said they must have a misunderstanding. The only way that tenured faculty cannot be rehired is with the declaration of a financial exigency. Dr. Crowley said the grounds for doing this may be a little bit uncertain; but it seems obvious, from the experience of other states, that the tenured people let go would be the youngest tenured people. That would present a very considerable problem.

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Assemblyman Mello commented that they are not doing away with any dead wood on that campus if it is done by attrition. Dr. Crowley said the point is that it would be done by letting tenured faculty go, and the people let go would be the newest tenured people.

Assemblyman Mello replied that he was not sure this is true; that is not what Dr. Crowley told him earlier.

Assemblyman Mann said if the Senate Finance Committee wanted to reopen the budget, he would go with the Governor's recommendation.

Assemblyman Hickey remarked that he found it hard to decrease the enrollments in the University, and increase the enrollments in the community colleges; to make cuts in one place and resist cuts in another.

Senator Gibson commented that Ways and Means is the one that made cuts in community colleges, not Senate Finance. He said he agreed not to cut the community colleges.

Assemblyman Mann said he spent most of his adult life in education. They have the same problem in high schools and they always used the same argument: if you fire someone, it will have to be the younger teachers. By using this philosophy, they never fire anyone. He mecommended going with the Governor's recommendation.

Senator Gibson agreed that they shouldn't cut the community colleges.

Senator Lamb stated the Finance Committee is not telling them what to do; just informing Ways and Means of their decision to rescind.

Senator Wilson asked not to play with slogans. He stated we have a problem with this budget; and if we disagree on what the bottom line answer is, let's not get tangled up in symbols or promises. Senator Wilson said the concern of the Committee is that unless they find some way to get rid of their tenured rather than the younger teachers, they are going to let the younger ones go. If the facts are contrary, let's resolve it on the facts.

Assemblyman Mello asked Senator Wilson if he agreed that there was dead wood on the campuses.

Senator Wilson replied that he was not going to respond to that kind of conclusion. He said he would rather hire and retain the younger people who are better qualified.

Assemblyman Hickey said that Ways and Means is in complete agreement except on one point. The priorities as far as the management of the university system should be left up to the Regents.

Senator Wilson said it is a problem to manage the cut so the best people are retained, and the others are let go.

Assemblyman Mello asked how are they going to let these people go. He said that Senator Wilson is talking about letting them go through attrition. Assemblyman Mello said that the Ways and Means Committee has done what they wanted to with the budget and will not reopen it.

GIRLS TRAINING SCHOOL - Page 26B (Budget Page 464)

Ron Sparks told the joint hearing members that Senate Finance reduced the Stipends and Travel back to a level closer to the last year's expenditures.

Assemblyman Mello state that Ways and Means have agreed to go with Senate Finance, if they agree to go along with Ways and Means.

Bill Bible said Ways and Means eliminated the Assistant Superintendent in light of the stable population at a lower level in the girls' school. The Ways and Means subcommittee looked at the administrative structure of the institution and found that there is a superintendent, a business manager, head group counselor and a principal

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of the school; so they recommend elimination of the assistant superintendent position. Additionally a youth training center counselor position which is apparently vacant is recommended for elimination.

Senator Gibson moved to go with the Assembly (on the above listed changes).

Seconded by Senator McCorkle.

Motion carried unanimously.

Assemblyman Vergiels moved to go with the Senate.

Seconded by Assemblyman Bremner.

Motion carried unanimously.

DIVISION OF MENTAL HYGIENE AND MENTAL RETARDATION - Page 20B (Budget Page 301) Ron Sparks stated that the Senate Finance Committee recommends the transfer from the Nevada Mental Health Institute of the chief of Mental Health and Mental Retardation and evaluator (Psychologist V) both years of the biennium where the Ways and Means Committee merely transferred that position the second year.

The other differences between the two committees as far as the Finance Committee is concerned is that they made changes in out-of-state and in-state travel. They reduced the training in the division's budget back to \$20,000.

Bill Bible stated the Assembly Ways and Means Committee added the Psychologist V for the evaluation in the second year of the biennium only. They heard testimony that indicated that an existing Psychologist V from the Las Vegas Mental Health Center could be used to design the evaluation mechanism and then the position would be provided in the second year of the biennium in order to implement the evaluation mechanism. Additionally, the Ways and Means Committee deleted two existing positions in the administrative structure of the division: the chief human services educator and a psychologist V. Ways and Means felt there was considerable administrative overhead within that particular division. Because of that deletion they did not recommend a new supervisory administrative aide which would be used as administrative support. Additionally, in the operating areas, Ways and Means reduced building rent in the second year of the biennium, in anticipation that this division would relocate from the Reno area to the Carson City area, into state-owned quarters. If this did not materialize, the 1981 session would be back to make a supplemental appropriation. Ways and Means also reduced special projects and reports by \$1,700 and \$1,800; which was essentially library funds for the division. They also reduced dues and registration to the existing level; and provided \$5,000 in a special category for evaluator travel for the Pschologist V in Las Vegas to travel around and evaluate the various mental health programs while he's designing the evaluation mechanism.

Senator Gibson asked where the two committees differ. Mr. Bible said the Assembly differs with the Senate in decreased out-of-state travel and decreased in-state travel; Ways and Means did not make those reductions.

> Assemblyman Hickey moved to decrease both out-of state and in-state travel in the same amount Senate Finance did.

Seconded by Assemblyman Vergiels.

Motion carried unanimously.

Assemblyman Hickey moved to reduce training to \$20,000 as Senate Finance did.

Seconded by Assemblyman Mann.

Motion carried unanimously. (Committee Minutes) \_256

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Senator Gibson moved to go with the Assembly in deletion of chief of human services educator, psychologist V, supervisory administrative aide, and psychologist V in the second year.

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Seconded by Senator McCorkle.

Motion carried unanimously.

Senator Gibson moved to go with the Assembly on the building rent, special projects, dues, registration and evaluator travel.

Seconded by Senator Jacobsen.

Motion carried unanimously.

NEVADA MENTAL HEALTH INSTITUTE - Page 307

Senator McCorkle moved to go with the Assembly to reduce out of state travel and training.

Seconded by Senator Echols.

Motion carried unanimously.

## Half-Way House

Bill Bible stated that on the \$50,000 salary reduction made by the Senate, five positions to staff a series of half-way houses and these positions would provide 24-hour coverage. They cost \$51,135, and the Senate limited them to \$50,000. In effect they can't institute that program under Senate Finance's recommendation.

Senator Gibson stated that the difference is that they have the \$50,000 somewhere else.

Assemblyman Mann said the big difference is that they disagree that they know what's best in that agency. They don't have a good track record. He said they have seen programs that will cut costs in the long run with these half-way houses.

Senator Lamb asked if they knew what positions they needed better than the Institute people.

Assemblyman Vergiels said they did.

Senator Gibson moved to go with the Assembly on all other changes.

Seconded by Senator McCorkle.

Motion carried unanimously.

RENO MENTAL HEALTH CENTER - Page 316

Mr. Bible said the Senate reduced in-state travel, equipment and training. The Assembly reduced in-state travel and training to a lesser extent.

Ron Sparks said the reduction in equipment as far as the Finance Committee is concerned is \$15,600 for a duplication of equipment requested.

Senator Gibson moved to go with each other which ever has the largest decreases.

Seconded by Senator Glaser.

Motion carried unanimously.

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(Reno Mental Health Center - continued)

Assemblyman Vergiels moved to go with each other whichever made the largest decreases.

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Seconded by Assemblyman Mann.

Motion carried unanimously.

LAS VEGAS MENTAL HEALTH CENTER - Page 325

Mr. Sparks said the Finance Committee reduced their contract services and placed that money in the food service center category which was a partial funding for the dietician and would be funded in the food service center, and reduced in-state travel to \$15,000.

Mr. Bible said the Assembly deleted the associate supervisor for education and public information. This position is an identical type position to the one in the mental health institute that the Committee just talked about, and which both committees have deleted.

They deleted a 50 percent management assistant position which was formerly funded from the division of rehabilitation. These funds are no longer materializing and the position also serves as a support position to the associate supervisor of education public information.

> Senator Glaser moved to go with the Assembly on the above budget.

Seconded by Senator Gibson.

Motion carried unanimously.

Assemblyman Hickey moved to go with the Senate.

Seconded by Assemblyman Mann.

Motion carried unanimously.

## HENDERSON MENTAL HEALTH CENTER - Page 337

Mr. Bible said they evaluated the program and took no particular position on the operations staffing grant within the Henderson Mental Health Center. Instead they have acted to delete the grant from the authorized expenditure act and requested the Henderson Mental Health Center to return to Interim Finance with the final grant proposal for evaluation by Interim Finance at that time to determine whether or not it should go forward.

## RURAL CLINICS - Page 21C

Mr. Bible said the Assembly Ways and Means Committee is concerned about the staffing grant and the services provided with the staffing grant. They requested that the administration of both men-tal health and the Department of Human Resources prepare a reduced level grant and what you see is a reduced level program with a deletion of three positions, two re-classifications and some rent and utility changes. The Rural Clinics people ran this particular proposal by the Federal people and it was acceptable to them.

Senator Echols moved to go with the Assembly.

Seconded by Senator McCorkle.

Motion carried unanimously.

#### GENETICS - Page 22A, Budget Page 355

Mr. Bible said this is an existing program that is being broken out into a new budget account. The Assembly reduced the out-ofstate and in-state travel.

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Assemblyman Mello told the Senate Finance Committee that before they came in, the Ways and Means Committee were discussing their belief that there is entirely too much travel out-of-state. Ways and Means had a discussion on something that was done before and was successful. That is, to grant the Governor approximately \$40,000; and allow him to issue the travel to whomever he chooses. Except that there are certain regulatory bodies that probably should be excluded, except for administrative travel. All general fund money would be cut out, they can use federal money.

Senator Gibson asked what relationship does that bear to the money that is proposed in the executive budget. Mr. Bible said \$40,000 would be substantially less.

Senator Gibson said it is something worth pursuing; but special consideration should be given to administrators called out of state on emergency situations such as Noel Clark and the current energy crisis.

Mr. Bible said the Assembly reduced out-of-state and in-state tra-vel.

Senator McCorkle moved to go with the Assembly in reducing out-of-state and in-state travel.

Seconded by Senator Echols.

Motion carried unanimously

## DESERT DEVELOPMENTAL CENTER - Page 358

Mr. Bible said there was a decrease of other contract services of \$3,700 and \$4,615. This was brought to the subcommittee's attention by the administrator of the Mental Retardation Program who indicated that it was a budget error.

Senator Wilson moved to go with the Assembly.

Seconded by Senator Jacobsen.

Motion carried unanimously.

COMMUNITY TRAINING CENTERS - Page 22B - Budget Page 367

Mr. Bible said the Senate has budgeted pre-school grants in the amount of \$13,320 and \$14,760 and increased program administration The Assembly has increased the grants by 10 percent that are to be provided to the individual training centers.

Senator Gibson asked for the rationale for this decision.

Assemblyman Vergiels replied that two years ago, during their interim study, they found that the Community Training Centers were a good bargain as compared to institutionalization which is a much higher cost per year. He said they have to keep as many people as they can out of institutions. So they thought they would encourage organizations that make up groups like this to keep the children home if at all possible and keep them out of institutions; provided that adequate training is available. This would set the trend to decreasing institutionalization.

Senator Gibson asked for the rationale for his figures. Assemblyman Vergiels said they arbitrarily set 10 percent. They felt that would be satisfactory; they felt the 10 percent increase would be sufficient to encourage groups like this to continue the good work.

Senator Glaser moved to go with the Assembly.

Seconded by Senator McCorkle.

Motion carried unanimously.

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# COMMUNITY AWARENESS PROJECT - Page 369

Mr. Bible said the Assembly provided additional monies to continue the summer camp program for the mentally retarded. The program is currently financed with Fleischmann grant monies. The Assembly provided some general fund support. Additionally there would have to be some fund raising to continue the program.

Senator Gibson asked how they arrived at the amount. Assemblyman Vergiels said they wanted \$40,000. What they wanted to do was have them raise a certain amount of money and give an increase over the first year of the biennium; and they would probably have to raise \$9,000 to \$10,000 to continue the project. They were also going to send a letter, or at least tell them that if they can't raise money, they wouldn't want them to jeopardize the safety of the children.

Assemblyman Wagner said the members of the subcommittee were quite impressed with the camp. They wanted to encourage them to continue. They didn't want to spread this money too thin to get the same num-ber of children at camp as they have in the past, and not be able to serve them in the manner that they have been.

The subcommittee felt the project was doing a first class job and wanted to make it clear that if they had to reduce the number of campers, then that is what would have to occur; because they didn't want to jeopardize any of them. For many of these children it is all they have in a different environment.

Senator McCorkle said that he had a note that the cost of summer camp is \$20,000 per week. He said he didn't know if we should adjust those numbers to be consistent with their cost for camp.

Senator Lamb asked Mr. Barrett if they took all of these things under consideration on the Governor's recommendation. Mr. Barrett thought it was a good program; but they felt that they ought to be able to raise money.

Assemblyman Wagner said they just had a different philosophy. They felt they should give them some money to encourage them because they did think it was a first class program.

Assemblyman Mann said that in talking to other subcommittee members, they felt if they provided a \$23,000 loan, they could possibly go out and raise \$8,000 or \$9,000. The committee felt they needed some help.

Senator Glaser moved to go with the Assembly.

Seconded-by Senator Wilson.

Motion carried unanimously.

CANCER CONTROL REGISTRY - New Budget

Bill Bible said the Assembly recommends that this program be funded.

Senator Gibson said his problem with this is that they had the director back several times, who furnished the Senate Finance with minutes for the Board of Health meeting. There doesn't seem to be unanimity even among the experts. The problem is that they have an existing program in the south. He understands that they may be lacking in completing this with its self-funding. Senator Gibson thinks it should be consistent, whether they decide the State should take it over or it should be self-funded; it should be all one or the other.

Assemblyman Wagner observed they didn't discuss the difference between the funding, whether it was support between the southern and northern parts. They did discuss the implications of the cancer registry; the majority of the members feeling here that it is something they should get involved in. Ms. Wagner said she understands

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that the State of Utah Medical School is a leader in this. Assemblyman Wagner said she must admit they did not discuss the differences between supporting the south and the north.

Senator Wilson said they have their own differences in the Senate Finance Committee. If the State doesn't do something, the program is going to be dead. It is either do something for a statewide program or forget it, and do it at the local level.

Senator Echols observed that in view of Proposition 6, and a few other public attitudes right now in the south, he is opposed to starting a new program. This one, in the south, is self-funding, ongoing and currently doing a good job.

Assemblyman Mann suggested that Senator Echols should look at it a little differently. He stated that the experience in this State and Federal government, has been to hide this for many years. He said the State owes the people of this State some research in this area. Maybe by doing this research, cancer control registry, some of the people could be identified who may have been damaged by these nuclear explosions they have never been told about. He thinks it is our obligation since it was so hidden from the people of this State. He thinks it is a small price for the State to pay, to make up for the Federal government to cover this mess up.

Senator Echols said there is just a difference in their philosophy.

Senator Wilson remarked that he didn't know about that.

Assemblyman Mann said how can you stop Proposition 6, when we are talking about the State and Federal governments.

Assemblyman Webb said he highly concurs with Senator Echols. There was not a complete unanimity in their committee either. He also can agree that we don't need any new programs. The program is being handled in Las Vegas privately. That is the way it should be and he thought, that if the pressure by the public becomes great enough, the Federal government is already going to go into this field. He does not think we should go with it.

Assemblyman Mann said the State did not deliberately participate in the whole mess. Because the State did take a part in that sham, it is up to you and I to help right that situation. He thinks it is a small price to pay.

Senator Glaser said he was in favor of the program. He said that Senator Gibson raised the question of uniformity. It occurs to him that the majority of the members on both committees are in favor of the concept. He said maybe if they could appoint a subcommittee of both committees, they could work out some uniformity and make some dollars to be spread uniformly across the program with some shelf funding. But he does think the need is here for a cancer registry progam.

Senator Wilson said he does too.

Assemblyman Vergiels said there are some kinks; but the point of the program is more important.

Both Senator Lamb and Assemblyman Mello agreed for a subcommittee if time permits.

YOUTH PAROLE - Page 27 - Budget Page 469

Mr. Bible said the Senate has made some reductions in clothing, uniforms, travel and printing. The Assembly eliminated one parole counselor which would be used to fund the youth services division. Additionally, the Assembly eliminated one-half of the full-time parole counselor in the White Pine area because of the caseload.

Senator Gibson moved to go with the Assembly if AB 824 passed.

Seconded by Senator Jacobsen

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Motion carried unanimously.

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(Youth Parole - continued)

Assemblyman Bremner moved to go with the Senate.

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Seconded by Assemblyman Hickey.

Motion carried unanimously.

## HOME OF THE GOOD SHEPHERD - Page

Mr. Bible said the Assembly reduced the caseload to 30 girls per year and left the grant at the level recommended by the Governor. Senate Finance met and agreed to increase the grant per girl to \$550 per month for each year.

Assemblyman Mello asked how much this amounted to. Mr. Sparks replied \$21,000 the first year and \$10,500 the second year.

Senator Lamb said it was just a matter of arithmetic. It costs \$550 for every girl at Good Shepherd. If she was sent to Caliente it would cost \$12,000 a year.

Assemblyman Mello said the only problem is the fewer girls they have in Caliente, the more it costs the taxpayers.

Senator Lamb said the Home of the Good Shepherd is not going to be able to take any more girls.

Assemblyman Mello said they are all in agreement to stay with the Good Shepherd. But they feel the Good Shepherd only takes a certain type of girl. They think some of the hard core girls should be put in there so that they have that home life environment, but the Home won't accept them.

Senator Lamb said he has been out there and they do a good job. They have saved the State a lot of money.

Assemblyman Mello said they should change their policy to take some of the second-time offenders who are real hard core girls who have been to Caliente, and give them a different type of atmosphere.

Senator Lamb said that has to be done at the judicial level.

Assemblyman Mello did not agree with that comment.

Assemblyman Mann said he has been involved with the Good Shepherd also, probably more than Senator Lamb; but they should open up and have more girls.

Senator Lamb said they are just giving more money per girl because of inflation.

Assemblyman Mello said they only want a certain type of girl to be enrolled there. He said the Committee is pretty tight on this; until they hear the Home is going to take a little bit harder core girls, they are not interested in going beyond their recommendation.

Senator Lamb said they are not going to move either. The Governor did approve the increase; and the type of girl doesn't make any difference in the cost.

Assemblyman Mello said they are not arguing that point; they feel the regulations should be changed as to the type of girl accepted. Perhaps some of those hard core girls wouldn't have to be sent back to Caliente and save the the taxpayers at least \$12,000 a year.

Meeting adjourned at 10:00 a.m. Joint hearing will reconvene on Monday, May 14, at 6:00 p.m. Respectfully submitted,

APPROVED: amo Lamb. Chairman R.

nul Th le Carol Lee Chavez, Secretary

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