MINUTES WAYS AND MEANS COMMITTEE NEVADA STATE LEGISLATURE - 60th SESSION February 9, 1979 Chairman Mello called the meeting to order at 7:30 a.m. PRESENT: Chairman Mello, Vice-Chairman Bremner, (late: 7: Mr. Barengo, Mrs. Cavnar, Mr. Glover, Mr. Hickey, Mr. Mann, Mr. Rhoads, Mr. Vergiels, Mrs. Wagner, and Mr. Webb. ALSO PRESENT: Bill Bible, Fiscal Analyst; Judy Matteucci, Deputy Fiscal Analyst; Mike Alastuey, Deputy Budget Director; Dr. Ralph DiSibio, Department of Human Resources (DHR); Bob Edmondson, DHR; Paul Hassler, DHR; Bruce Adler, Southern Nevada Childrens' Home; Ed Burgess, Nevada Youth Training Center; Jay Miller, Nevada Girls' Training Center; Frank Carmen, Clark County Juvenile Court Services; and Sister Elizabeth, Home of the Good Shepherd. See attached Guest List. DEPARTMENT OF HUMAN RESOURCES OFFICE OF THE DIRECTOR Chairman Mello introduced Dr. Ralph DiSibio, Director, Department of Human Resources; Bob Edmondson, Deputy Director, Department of Human Resources; and Paul Hassler, Principal Accountant, Department of Human Resources. Dr. DiSibio distributed a prepared statement to the Committee (Exhibit "A"), and commented that in addition to the normal administrative responsibilities which relate to all divisions in this Department, the Office of the Director also exercises budgetary supervision, deals with crises which are inherent in many of the Department's programs, and coordinates inter- and intra-departmental programs. Chairman Mello asked for an explanation of the Public Information Officer (PIO) reimbursement. Dr. DiSibio explained that the PIO is a Federal grant to assist states with positions that the state cannot provide. The state provides approximately 50% toward salaries and operating expenses. Dr. DiSibio added that the PIO will no longer exist after this year. Chairman Mello pointed out that the last session had cut this position out of the budget for the current biennium, yet the position was on board for the current biennium. He indicated that this is another example of why the Legislature, and not the Governor, should control Federal funds. BOYS SCHOOL - GIRLS SCHOOL OUTSIDE AGENCY CARE Mr. Edmondson stated that this account is to pay for contractual services for the care and treatment of severely disturbed boys and girls. He stated that the majority of the dollars in this account go to the California Youth Authority for placement. existing rates are \$1,645 per month for regular services and \$2,100 per month for reception center services. Additionally, Mr. Edmondson stated that this money is used to supplement the Regina Home program for girls. The average number of boys in CYA for fiscal year 1977-78 is six per month, and the average number of girds two per month. SPRING MOUNTAIN YOUTH CAMP Mr. Edmondson stated that this is a juvenile forestry camp in Clark County. It houses a maximum of ninety boys who are juvenile 236

offenders from the county. This fund provides General Fund assistance for Clark County at \$350 per month per boy, for an average of sixty boys per month.

Mr. Edmondson introduced Frank Carmen, Director, Clark County . Juvenile Court Services.

Mrs. Wagner asked what kind of activities this program provides and what the age range of the program is. Mr. Carmen replied that the program includes educational and athletic activities, forestry crews, a weekend furlough program, and a half-way house. Mr. Carmen stated that the age range is 12 to 17, with an average age of 13 years.

HOME OF THE GOOD SHEPHERD

Mr. Edmondson introduced Sister Elizabeth of the Home of the Good Shepherd, and stated that this account is a flow-through fund.

Sister Elizabeth stated that the Home is experiencing a deficit due to salary increases. She stated that the agency is currently receiving \$500 per month for private placements. Sister Elizabeth commented that the requested increases as shown in the budget are due to salary increases, cost-of-living increases, and the fact that the population is not quite as high as it has been in the past. Sister Elizabeth stated that the Home is preparing a new budget, with total expenses estimated to be \$495,950.

Mr. Vergiels asked about private placements. Sister Elizabeth stated that the number of girls referred to the Home from other than county sources fluctuates from month to month. There are eighteen girls who are county-placed, thirteen from State Welfare, six were CHIN diversion, two from Utah, and nine private placements.

Mr. Vergiels also asked if the deficits included only expenses directly attributable to county placements. Sister Elizabeth stated that the deficits included county placements, as well as all other placements.

Mr. Mann asked if there was a reason for the decline in placements. Sister Elizabeth explained that there are not so many court placements. Mr. Carmen added that the Department of Human Resources was successful in obtaining Federal funds to establish the CHIN (Children in Need) Program. Mr. Carmen commented that about 15% of the youngsters who come through the court system and cannot be taken care of by the CHIN Program are placed with the Home of the Good Shepherd. He added that the Department is attempting to free space in the long-term treatment facilities, such as the Home.

Mrs. Wagner asked if all the youngsters judges refer to the Home come from the Las Vegas area, and Mr. Carmen stated that they did almost exclusively.

PROBATION SUBSIDIES

Mr. Edmondson stated that this account is a pass-through account which provides funds to local juvenile agencies, thereby reducing need for commitment of juveniles to the two State training centers. Funds are used by the counties to pay for probation officers, foster parents, and other services. No increase is requested.

Mr. Barengo asked why there is a separate State department for parole and probation. (There was no response to this question.) Mr. Hickey suggested that the difference in treatment between a juvenile and an adult may have some bearing on this question.

Mr. Mann said that he thought that this program was one of the most misused ones in the State. Mr. Carmen disagreed and said that the program is good and that there are failures in everyone's systems.

SOUTHERN NEVADA CHILDRENS' HOME

Chairman Mello introduced Bruce Alder, Superintendent, Southern Nevada Childrens' Home, and directed the Committee's attention to Capital Improvement Project 79-40.

Mr. Alder stated that the 79-40 project is for miscellaneous improvements--enclosing a drainage ditch, remodeling and repairs to certain buildings, and pavement patching and landscaping.

Mr. Alder gave a brief overview of the function of the Home--that is, there are seven homes on twelve acres, with a capacity of ten children per home. The program is caring and providing for these children, and includes medical care, clothing, transportation, and food. Mr. Alder stated that the requested budget is a maintenance budget, with increases only for inflationary purposes.

Mr. Alder pointed out that under the item identified as "Contractual Services," the Governor recommends a substantial increase over the current budget. This money is used for certified school teachers who do tutoring during the school year, as well as support for the summer school program.

Mr. Alastuey pointed out to the Committee that a salary adjustment for superintendents is recommended. He referred the Committee to the Superintendent's salary, and stated that it comprises a 6.7% increase for purposes of comparability. It is recommended that the \$3,600 budget under "Other Building Rent" for perquisites be added to the requested salary of \$25,500.

NORTHERN NEVADA CHILDRENS' HOME

Chairman Mello introduced John Aberasturi, Superintendent, Northern Nevada Children's Home.

Mr. Aberasturi explained that this Home is set up like the Southern Nevada Childrens' Home. He stated that the requested increases in the budget are for inflationary purposes.

NEVADA YOUTH TRAINING CENTER

Chairman Mello introduced Ed Burgess, Superintendent, Nevada Youth Training Center, and directed the Committee's attention to Capital Improvement Projects 79-4 and 79-23.

Mr. Burgess explained that project 79-4 is for improvement of the sewage system—either an approved new system or a connection to the City system.

Regarding project 79-23, Mr. Burgess explained that this is for outdoor athletic facilities and miscellaneous repairs to existing buildings, walks, roads, and utility systems.

Mr. Burgess stated that the age range of the center is eight to eighteen years. There are currently 148 boys in residence who are delinquent and were committed by the district courts. Mr. Burgess further stated that the program, which is operated 24 hours per day, provides custody, training, treatment, and education. He commented that there are 140 acres of property with fifteen buildings.

Mr. Burgess said that the budget recommendations are based on a capacity of 160 boys. There are no new major programs. The budget reflects an overall increase of 6%. The requested new position of Building Custodian is for maintenance of the new gymnasium and athletic complex. The second recommended position, Librarian, has been funded for the past six years by a library grant. However, the grant will no longer be continued.

Mr. Bremner asked for an explanation of the over-time, non-holiday line item. Mr. Burgess explained that this is for paying staff to attend training and staff meetings while they are off-duty.

Mrs. Wagner asked for an explanation of the TV cable expense. Mr. Burgess replied that it is the annual charge for a TV cable for the dormitories.

Mr. Glover asked if the State holds clear title to all property at the center, and Mr. Burgess replied that it is his understanding that the State does.

Mr. Vergiels asked if a fee is charged for use of the gymnasium, and Mr. Burgess replied that there is no charge.

Chairman Mello inquired about the 46% increase in utilities expenses. Mr. Burgess explained that the increase is to cover the cost of inflation and projected fuel oil increases based on past experiences during severe winters.

Mr. Bremner asked about the recividism rate, and Mr. Burgess replied that it is about 17%.

Chairman Mello inquired about the apparently longer length of stay, and Mr. Burgess responded that this was due to an increase in crimes against persons.

YOUTH TRAINING CENTER - ESEA - TITLE I

Mr. Burgess explained that the funds in this budget are for the continuation of existing educational programs, with the funds paying for a reading teacher, a math teacher, an occupational education teacher, teacher's aides, and reading materials.

NEVADA GIRLS' TRAINING CENTER

Chairman Mello introduced Jay Miller, Superintendent, Nevada Girls' Training Center.

Mr. Miller stated that the center, located at Caliente, has experienced a decrease in population since last year.

Mr. Vergiels asked about the recidivism rate and the average length of stay at the center. Mr. Miller responded that the recidivism rate was 23% in 1976-77 and about 18.9% in 1977-78, with the average length of stay being 9.7 months in 1976-77 and 8.7 months in 1977-78.

Mr. Barengo asked if the center administers its own parole services. Mr. Miller replied that it does not. Dr. DiSibio interjected that when a youngster is placed in either of the training centers, youth parole immediately gets the name of the individual, coordinates with the youth's supervisor and the superintendent of the institution, tracks the youngster's progress through the institution, and has him ready for placement after release. Mr. Barengo asked if there is a Clark County Juvenile Parole and Probation, a Washoe Juvenile Parole and Probation, and a State Youth Parole Program. Dr. DiSibio said that there is. Mr. Barengo then asked if all three agencies do the same thing. Dr. DiSibio replied that the State program has twelve parole officers. Mr. Miller interjected that counties have probation responsibility only, no parole responsibility, and that parole is an after-care function.

Mr. Bremner asked about the item identified as "Double Coverage." Mr. Miller explained that this is a program for increased supervision. He also added that increased activities during holidays and vacation periods require additional supervision.

Mr. Rhoads asked for an explanation of the Lincoln County expenses. Mr. Miller stated that this pays for contracts with Lincoln County School District for educational services, while the Boy's School in Elko runs their own program.

Chairman Mello inquired about the status of the \$45,000 budgeted for utility expenses during the current year. Mr. Miller said

that utilities are running over the budget at this point. Mr. Alastuey explained that the work program item for utility expenses was projected on the basis of five full cottages, while the request for 1979-80 and 1980-81 is based on occupancy of only four cottages.

Mr. Vergiels asked if any consideration has been given to doing away with Caliente, due to declining enrollment, and turning it into a prison facility. Mr. Miller said that he was unaware of any discussions of this nature.

Mr. Glover asked if the utility figures throughout the budget would hold--that is, do they take into account any increases in utility rates. Mr. Alastuey stated that the utility projections depend entirely on the facility's geographic location, the individual utility company, and the age of the facility.

Mr. Barengo asked for an explanation of the item identified as "Positive Peer Culture." Mr. Miller stated that it is a program using group counseling. He further stated that through this program, truancy rates have noticeably decreased, turn-over of teachers has declined, vandalism has decreased, and recidivism has declined.

GIRLS TRAINING CENTER - ESEA - TITLE I

Mr. Miller explained that this account provides for remedial programs for non-readers and non-achievers along with a regular school program.

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Chairman Mello explained that this bill clarifies the description of certain improvements to be made at the Nevada State Prison. DO PASS BY Mr. Bremner; seconded by Mr. Rhoads. Motion carried unanimously.

The meeting adjourned at 9:40 a.m.

DATE: <u>FEBRUARY</u> 9 1979

WAYS AND MEANS COMMITTEE

GUEST LIST

NAME (PLEASE PRINT)		REPRESENTING:
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John Aberasturi		NO Nev. Chilbres's Horse
MIKE KATZ		D. H. R Juvente Comminy Singe
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Rod Chapin		0 0 0 1 1 1 1 1
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Ed Blugers		Mursda Wette To. Center
W. a. Bally		New, youth Center
BRUCE L. ALDER		SOUTHERN NEVADA CHILDREN'S HOM
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GOOD MORNING, I AM DR. RALPH DISIBIO, DIRECTOR OF THE DEPARTMENT OF HUMAN RESOURCES. I HAVE WITH ME THIS MORNING, MR. ROBERT EDMONDSON, MY DEPUTY, AND MR. PAUL HASSLER, THE DEPARTMENT'S CHIEF FISCAL OFFICER.

BEFORE I BEGIN AN EXPLANATION OF THE BUDGET REQUEST FOR MY OFFICE, PERMIT ME TO TAKE JUST A FEW MINUTES TO REQUEST AN ANTICIPATED PROCEDURE FOR THE DEPARTMENT'S PRESENTATIONS AND TO PROVIDE THE COMMITTEE MEMBERS WITH THREE DOCUMENTS WHICH SHOULD AID IN YOUR UNDERSTANDING OF THIS COMPLEX DEPARTMENT, ITS DIVISIONS, AND THE MANY PROGRAMS AND SERVICES PROVIDED TO THE PEOPLE OF OUR STATE.

CHART #1 - IS A FORMAL ORGANIZATIONAL CHART OF THE DEPARTMENT.

THIS CHART SHOWS THE DIVISIONS, BUREAUS AND AGENCIES AS THEY

FUNCTION.

CHART #2 - IS A DIRECTORY OF THE DEPARTMENT'S KEY PERSONNEL ACCORDING TO THEIR AREA OF RESPONSIBILITY.

CHART #3 - IS A DEPARTMENTAL ORGANIZATIONAL CHART WITH THE BUDGETS ASSIGNED TO EACH DIVISION. THE THREE DIGIT NUMBER IN EACH BOX IS THE PAGE NUMBER WHERE THIS PARTICULAR BUDGET CAN BE FOUND IN THE EXECUTIVE BUDGET DOCUMENT.

I REALIZE THAT THESE CHARTS ARE RATHER COMPACT, BUT WE TRY
TO KEEP OUR HANDOUT MATERIAL TO A MINIMUM. SHOULD YOU HAVE
ANY QUESTIONS REGARDING THE INFORMATION ON THESE CHARTS, MY

STAFF WILL BE AVAILABLE TO ASSIST YOU. FOR THOSE MEMBERS OF THIS COMMITTEE UNFAMILIAR WITH THE DEPARTMENT, THIS INFORMATION SHOULD PROVIDE A BASIC UNDERSTANDING OF ITS COMPLEXITIES.

THE DEPARTMENT CONSISTS OF SIX DIVISIONS AND THE OFFICE OF
HEALTH PLANNING AND RESOURCES. EACH DIVISION ADMINISTRATOR
WILL BE PRESENTING THOSE BUDGETS FOR WHICH HE HAS DIRECT
RESPONSIBILITY. EACH ADMINISTRATOR MAY BE ASSISTED BY THEIR
CHIEF FISCAL OFFICER. IT IS MY DESIRE TO BE PRESENT AND TO
LEARN AND ASSIST DURING ALL BUDGET HEARINGS ON OUR DEPARTMENT.
I HOPE THIS MEETS WITH YOUR APPROVAL.

IN ADDITION TO THE NORMAL ADMINISTRATIVE RESPONSIBILITIES
WHICH RELATE TO ALL DIVISIONS, THE OFFICE OF THE DIRECTOR
GIVES ASSISTANCE TO THE SMALLER AGENCIES IN AREAS OF PERSONNEL,
ACCOUNTING AND PLANNING. THE DIRECTOR'S OFFICE ALSO DEALS
WITH THE REGULAR CRISES WHICH ARE INHERENT IN MANY OF OUR PROGRAMS, EXERCISES BUDGETARY SUPERVISION, AND STRIVES TO
COORDINATE INTRA AND INTER-DEPARTMENTAL PROGRAMS. IN ADDITION
TO MYSELF, THERE ARE FOUR PROFESSIONAL PERSONS, THREE CLERICAL
POSITIONS AND A DEPUTY ATTORNEY GENERAL.

THE CHIEF ASSISTANT SERVES AS THE DEPUTY DIRECTOR AND ACTING ADMINISTRATOR OF THE YOUTH SERVICES AGENCY. IN THE ROLE OF DEPUTY, HE AIDS IN DECISION MAKING AND ALLEVIATES SOME OF THE PRESSURES PLACED ON OUR OFFICE. IN ADDITION, AS ACTING ADMINISTRATOR OF YOUTH SERVICES, HE FULFILLS NEARLY ALL OF THE DUTIES OF A DIVISION ADMINISTRATOR WITHIN THE CONSTRAINTS OF TIME.

THE CHIEF OF PLANNING, EVALUATION AND PROGRAM DEVELOPMENT, SERVES AS AN AID TO THE DIRECTOR IN EVALUATING PROGRAMS, COORDINATING INTER-AGENCY ACTIVITIES, AND MAINTAINING A LIAISON WITH THE REGIONAL OFFICE OF HEW. HE ALSO REVIEWS STATE PLANS, GRANTS, AND PROVIDES TECHNICAL ASSISTANCE TO THOSE AGENCIES REQUIRING PLANNING ASSISTANCE.

THE PERSONNEL OFFICER IS AN ADVISOR TO THE DIRECTOR ON ALL PERSONNEL MATTERS SUCH AS GRIEVANCES, REORGANIZATION PROPOSALS, RECRUITMENT AND HIRING PROBLEMS, ETC., AND SERVES AS A PERSONNEL SPECIALIST TO THOSE DIVISIONS NOT HAVING PERSONNEL OFFICERS, INCLUDING YOUTH SERVICES AGENCY, AGING SERVICES, HEALTH, REHABILITATION, AND MENTAL HYGIENE/MENTAL RETARDATION.

THE PRINCIPAL ACCOUNTANT IS ADVISORY TO THE DIRECTOR ON ALL FISCAL MATTERS. SERVES AS AN INTERNAL AUDITOR AND HANDLES ACCOUNTING REQUIREMENTS OF SEVEN BUDGET ACCOUNTS. HE ALSO PROVIDES TECHNICAL ASSISTANCE TO THE SMALLER DIVISIONS.

AS IS APPARENT IN COMPARING THE RECOMMENDED BUDGET FOR THE UPCOMING BIENNIUM AND OUR CURRENT WORK PROGRAM, THIS IS A TRUE MAINTENANCE BUDGET. THERE ARE NO NEW POSITIONS BEING REQUESTED.

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Key Personnel by Division

DIRECTOR C OFFICE		*	HEALTH DIVICION		(7) A
DIRECTOR'S OFFICE	C 01 b	005 /720	HEALTH DIVISION	Carson City	885-4740 _ 9
Dr. Ralph R. DiSibio, Director	Carson City	885-4730	John H. Carr, M.D., Health Officer	Carson City	
Robert E. Edmondson, Deputy Director	Carson City	885-4730	Paul Cohen, Administrative Assistant Vital Statistics	carson city	885-4740 🗗 4
Haulth Diamina & Bassumasa			Jack Homeyer	Carson City	885-4480 턴 따
Health Planning & Resources	C C4 b	005 /700	Laboratories and Research	carson city	H 007-4400
Myrl Nygren, Administrator	Carson City	885-4720		D	784-6456 H B
Developmental Disabilities	0	005 /700	Dr. Paul Fugazzotto	Reno	O H OCHO-PO/
Jim Pollard	Carson City	885-4720	Dental Health	Campan City	日 ()
ACTUC GERMIANA DIVIGION			Dr. William Thomason	Carson City	885-4475
AGING SERVICES DIVISION	0 01	005 4010	Community Health Services	0	005 /000
John B. McSweeney, Administrator	Carson City	885-4210	Dr. William Edwards	Carson City	885-4800
			Children's Health Services		005 1005
MENTAL HYGIENE/MENTAL RETARDATION DIVISION		and 100 at 21	Dr. William Bentinck	Carson City	885-4885
Dr. Bing Oberle, Acting Administrator	Reno	784-4071	Consumer Health Protection		
Nevada Mental Health Institute			Al Edmundsen	Carson City	885-4750
Ken Sharigian	Sparks	322-6961			
Reno Mental Health Center			REHABILITATION DIVISION		
Robert Keiffer	Reno	784-6425	Del Frost, Administrator	Carson City	885-4440
Las Vegas Mental Health Center			Bureau of Alcohol and Drug Abuse		
Joe Burnett	Las Vegas	870-7211	Dick Ham	Carson City	885-4790
Henderson's Mental Health Center	-		Bureau of Disability Adjudication		
Patricia Armstrong	Henderson	564-2554	Jack Penman	Carson City	885-4430
Children's Behavioral Services - Las Vegas			Bureau of Services to the Blind		
David Luke	Las Vegas	870-9141	Merv Flander	Carson City	885-4444
Children's Behavioral Services - Washoe Co.	4-6		Bureau of Vocational Rehabilitation		
Jack Mayville	Reno	784-4711	Roy Dowling	Carson City	885-4440
Rural Clinics (Acting)		701 1122	Governor's Committee on Employment of	,	
	Carson City	885-5085	the Handicapped		
Rebecca Jankovich Mental Offender Facility	darbon drey	005 5005	Kathy Olson	Carson City	885-4440
Robert Hiller	Reno	784-4701	natily officer	oardon orey	003 1110
Mental Retardation Services	Keno	704-4701	YOUTH SERVICES AGENCY		
Jack Middleton	Reno	784-4071	Robert E. Edmondson, Administrator	Carson City	885-4730
Sierra Developmental Center	Kello	704-4071	Juvenile Parole Services	carson orey	005 4750
William Rueff	Dana	784-4791	David Bash	Las Vegas	385-0271
	Reno	704-4791		Las vegas	303-0271
Desert Developmental Center	1 V	070 0000	Juvenile Community Services	D	784-6421
Ray Holmes	Las Vegas	870-0220	Michael Katz	Reno	704-0421
LIET HARE DEUTGEON			Nevada Girls' Training Center	0.11	706 2101
WELFARE DIVISION	0 01.	005 /371	William J. Miller	Caliente	726-3181
George E. Miller, Administrator	Carson City	885-4771	Nevada Youth Training Center		700 7100
Social Services			Edward Burgess	E1ko	738-7182
William LaBadie	Carson City	885-4771	Northern Nevada Children's Home		
Assistance Payments & Food Stamps	2		John Aberasturi	Carson City	885-4230
Ace Martelle	Carson City	885-4780	Southern Nevada Children's Home		
Medical Care Unit (Title XIX)			Bruce Alder	Boulder City	293-2331
Minor Kelso	Carson City	885-4775			

