Assembly Committee on Total Pate: February 20, 1979

Page: 1

#### MEMBERS PRESENT

Chairman Sena

Vice Chairman Glover

Mr. FitzPatrick

Mrs. Hayes

Mr. Polish

Mr. Prengaman

Mr. Stewart

Mrs. Wagner

Mrs. Westall

#### GUESTS PRESENT

W. W. Richards, Motor Carrier Division

Daryl E. Capurro, Nevada Motor Transport Assn.

H. K. Peterson, Public Service Commission

Hampton Young, Jr., Public Service Commission

Jerry Hall, Regional Transit Comm., Washoe County

Bob Sullivan, Carson River Basin Council of Governments

Mr. Sena called the meeting to order for the purpose of discussing A.B. 67, A.B. 74 and A.B. 81.

Mrs. Hayes said these bills were proposed as a result of the interim study on the feasibility of creating a commission to regulate transportation and asked that Mr. Andrew P. Grose, Research Director, Legislative Counsel Bureau, explain the purpose of the bills.

Mr. Grose gave a brief background of the transportation study conducted during the interim and said that it focused on three general areas: (1) forming a department of transportation, (2) mass transit, (3) clarifying and improving Chapter 706, the transportation regulatory chapter.

A.B. 67 - Exempts equipment of contractors used on highways under construction or reconstruction.

Mr. Grose said this bill addresses itself to the problem that came out in testimony concerning the definition of a highway and a highway under construction as it exists on the statutes now. The present definition allows for certain subterfuge by people who should be certificated by the Public Service Commission and are not. A.B. 67 is an attempt to tighten up the regulations by eliminating the definition of a highway under construction and adding to the list of exemptions.

Mrs. Wagner asked how extending the exemptions to another group would "tighten up" the regulation. Mr. Grose explained that as 706.081 now exists it gives the definition of a highway and

Assembly Committee on The Date: February 20, 1979

Page: 2

says what a highway does <u>not</u> include. Elsewhere it says that PSC regulates everything that operates on a highway, but when it states that something is not a highway there are no regulations for what operates on it. Mr. Grose said it was the decision of the subcommittee that this was an indirect and inefficient manner of stating who was regulated.

Mr. Daryl E. Capurro, Nevada Motor Transport Association, presented the committee with suggested amendments to A.B. 67 (Exhibit A) and said that Exhibit A was basically the original draft of the proposed bill. Mr. Capurro asked that the committee seriously consider going back to this original draft of the transportation subcommittee. He said that if the language on line 3 of page 1, "and maintained at public expense", is used, there are highways or roads within the state that are not maintained by a public agency and are not private roads but somewhere in between. These are roads that could be used, and are being used, by motor carriers and the net effect would be that they could avert having to pay carrier fees.

Mr. Capurro cited an example of an operation in the Reno area which raised the question of how certain carriers were illegally operating under the definitions in the current statute. Exhibit A was an attempt to deal with such situations and still allow the contractor his exemptions.

Exhibit A, the first draft, did not include Section 2 on page 3, according to Mr. Capurro. This section gives the Public Service Commission the right to check to determine if an exemption is in order and such section should be included.

Mrs. Wagner asked the reason for using broader language in section k. Mr. Capurro said this was not an expansion or broader language since his proposal did not repeal 706.086, the definition of a highway under construction or reconstruction. Mr. FitzPatrick also questioned broadening the exemptions. Mr. Capurro stated there are no additional exemptions allowed. Mr. Bob Guinn supported Mr. Capurro's statements and explained the history and background of the exemptions allowed contractors under the Motor Carrier Act passed in 1933 and the amendments that have followed.

Mr. H. K. Peterson, Director in Charge of the Transportation Section of the Public Service Commission, and Hampton Young, Jr., Deputy Attorney General assigned to the Public Service Commission, appeared in support of the Motor Transport Association's version of A.B. 67. Mr. Peterson stated that the PSC has been excluded for the past two years from checking highway jobs as to leases or out-of-state truckers and has had no enforcement ability. He was concerned that the PSC has the authority to see that vehicles are properly leased to the carrier and that they meet the terms of the regulations with reference to lessees.

Assembly Committee on.....

Date: February 20, 1979

Page: 3

Mr. Peterson informed Chairman Sena that he had prepared no amendments but that PSC approved of Section 2, page 3 of Exhibit A. Mrs. Wagner asked what problems PSC had in the past without having this specific language. Mr. Peterson said that in recent years operators come in from out of state, buy no plates, operate under cover of highway projects and there is no jurisdiction for safety or any other regulations. Mr. Glover inquired if there would be a problem in enforcing this section or if it would take additional time and delay other jobs. Mr. Peterson did not foresee any big problems in this regard.

Mr. W. W. Richards, Chief, Motor Carrier Division, Department of Motor Vehicles, was in favor of the bill or amendment as submitted by the Nevada Motor Transport Association. Mr. Richards requested that Section 2, line 2, page 3 of Exhibit A be changed to read "commission or department personnel authorized by the commission or department from examining at any...".

In response to one of Mrs. Wagner's earlier questions, Mr. Richards said the department has not had any problems auditing the carriers since they have the authority to audit for diesel fuel and diesel fuel is usually involved. Mrs. Wagner questioned why it was necessary to have two groups, PSC and DMV, given permission to examine the books and getting involved in the same area. Mr. Richards said that PSC would be involved in regulation while the Motor Carrier Division was involved in tax collection.

A.B. 74 - Exempts county operating as common motor carrier from requirement of certificate of public convenience and necessity.

Mr. Grose explained that the purpose of A.B. 74 is to put the counties on the same status as cities by not being required to obtain a certificate of public convenience and necessity to operate buses or as a common motor carrier of passengers.

Mr. Capurro recommended that any authority for the county to operate as a common motor carrier of passengers without a certificate be restricted to the public transit of passengers. He felt that to leave the authority open ended would cause concern to people regarding the possibility of a county entering the field that the private enterprise system is now providing. He said the bill should be restricted to assure that counties would not enter the tour and taxi business which is now operated by regulated carriers.

Mr. Peterson agreed with Mr. Capurro that "public transit of passengers" should be included in the definition.

Mr. Jerry Hall, Managing Engineer for the Regional Transit Commission of Washoe County, expressed the opinion that the regional transit commission should also be exempted in  $\underline{\text{A.B. 74}}$  if  $\underline{\text{A.B. 70}}$  was not passed.

Assembly Committee on Date: February 20, 1979

Page: 4

Mr. Bob Sullivan, Carson River Basin Council of Governments, said that "public transit passengers" added to A.B. 74 might not cover rural transportation needs where a county is subsidizing or providing transportation for senior citizens. Mr. Capurro and Mr. Glover told Mr. Sullivan that there is legislation providing for transportation of the elderly and handicapped without a certificate from PSC.

A.B. 81 - Repeals provisions of law relating to issuance of securities or assumption of obligations by motor carriers.

Mr. Grose said that previous to 1971 motor transportation was regulated under Chapter 704 which covers all utilities. When Chapter 706 was created in 1971, certain items were carried over from 704 even though they were not appropriate for motor transport. The subcommittee studying transportation felt that the provision which requires that approval of PSC must be obtained before taking out a loan for a term of over one year should not apply to motor transports.

In reply to a question by Mrs. Wagner, Mr. Grose said he did not recall any testimony regarding size of loans or trucking firms in this regard and that the subcommittee did not include a provision limiting this exclusion to a certain amount.

Mr. Capurro said he did not believe A.B. 81 as drafted was the intent of the subcommittee with respect to the problem. This bill would repeal the whole section which deals with stocks and security transactions. The problem described to the subcommittee related to the necessity of PSC's approval for any loan for over a year's time. Mr. Capurro expressed doubt that PSC's approval process on major security transactions involving motor carriers should be taken away. Mrs. Wagner asked Mr. Capurro's recommendation and he suggested that perhaps the definition of security could be changed, or security agreement not apply in certain instances.

Mr. Peterson said it was certainly not the intent of the Public Service Commission that Section 706.661 through 691 be totally repealed, and thought there should be some jurisdiction of the commission on financial matters entered into by companies who are regulated. Mr. Peterson thought it would be practical to have the statutes remain the same except to say the commission "may" instead of "shall" which would enable it to decide which loans should be investigated.

Chairman Sena asked that the Public Service Commission submit an amendment to A.B. 81 which would cover the request.

Chairman Sena closed the hearing on the above bills and directed the committee's attention to unfinished business.

Assembly Committee on......

Date: Feb. 20, 1979
Page: Page 5

After discussion, the following action was taken by the committee:

- A.B. 66 Mr. FitzPatrick moved Do Pass as Amended. Seconded by Mr. Glover and carried.
- A.B. 79 Mr. Glover moved Do Pass as Amended. Seconded by Mr. FitzPatrick and carried.
- A.B. 44 Mr. FitzPatrick moved Amend and Do Pass. Seconded by Mr. Glover and carried.
- A.B. 282 Mr. Glover moved Do Pass. Seconded by Mrs. Wagner and carried.
- A.B. 102 Mrs. Wagner moved Indefinitely Postpone. Seconded by Mr. Stewart and carried. Mr. Glover and Mr. FitzPatrick abstained.
- A.B. 135 Mr. Stewart moved Indefinitely Postpone. Seconded by Mrs. Wagner and carried. Mr. Glover and Mr. Fitzpatrick abstained.
- A.B. 381 Mrs. Wagner moved Indefinitely Postpone. Seconded by Mr. Stewart and carried. Mr. Glover and Mr. Fitzpatrick abstained.
- A.B. 108 Mr. FitzPatrick and Chairman Sena to work as a subcommittee with the Senate Transportation Subcommittee on this bill.

There being no further business to come before the committee, the meeting was adjourned.

Respectfully submitted,

Jane Dunne Assembly Attache

8769

SUMMARY--Exempts equipment of contractors used on construction sites. (BDR 58-18)

Fiscal Note: Effect on Local Government: No.

Effect on the State or on Industrial

Insurance: No.

AN ACT relating to transportation; exempting equipment of contractors which is used primarily on construction sites; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 706.081 is hereby amended to read as follows:

706.081 l. "Highway" means every street, road or thoroughfare
of any kind used by the public.

- 2. "Highway" does not include [:
- (a) That portion of a highway under construction or reconstruction.
- (b) Any any highway constructed by private [individuals] persons for the use of a private enterprise, although [such] the highway may be used occasionally by persons other than the [individuals] persons constructing [such] the highway or who use [such] the highway in furtherance of a private enterprise if no public funds [whatsoever] are currently used in the maintenance of [such] the highway.
  - Sec. 2. NRS 706.736 is hereby amended to read as follows:

    706.736 1 Except as provided in NRS 706.281, none of the provisions of NRS 706.011 to 706.791, inclusive, apply to:
- Any vehicle operated wholly within the corporate limits of a city, except vehicles operated as common or contract motor carriers, to which all such provisions except NRS 706.491 to 706.536, inclusive, shall apply, but if the corporate limits of any such city are extended or changed to include within such corporate limits any route, area, highway or terminus lawfully serviced, used or

employed at the time of such extension or change of such corporate limits by any such carrier, to which a certificate of public convenience and necessity, permit or license has been issued, the provisions of this chapter shall apply, while any such carrier servicing, using or employing such route, area, highway or terminus in accordance with such certificate, permit or license shall have and continue to have such certificate, permit or license or any renewal thereof, and shall not be in default of any payment for any license, or of any liability insurance policy, or certificate of insurance or bond provided by this chapter.

- b 2. United States mail carriers operating star routes when not engaged in other business as a common or contract carrier.
- c.[3.] Private motor carriers of property operating within a 5-mile radius of the limits of a city.
- 4.] Farm vehicles.
- <u>e5</u>. The transportation of children to and from school.
- 16.7 The transportation by a contractor licensed by the state contractor's board of his own equipment in his own vehicles from job to job.
- The transportation of livestock by the owner thereof in his own motor vehicle of 10,000 pounds or less unladened weight.
- The transportation of ore or minerals or mining supplies in the producer's own motor vehicle; but only one motor vehicle having an unladened weight not exceeding 10,000 pounds shall be exempted from the transportation of ore or minerals or mining supplies. No exemption whatever shall be granted if the motor vehicle exceeds 10,000 pounds unladened.
- Any person engaged in transporting his own personal effects in his own vehicle, but the provisions of this subsection do not apply to any person engaged in transportation by vehicle of property sold or to be sold; or used by him in the furtherance of any

commercial enterprise, or to the carriage of any property for compensation.

J.[10.] Special mobile equipment.

k. The equipment of a contractor licensed by the state contractors board when used on highways under construction or reconstruction.

2. Nothing contained in this section shall prohibit any commissioner or commission personnel authorized by the commission from examining at any time during regular business hours the books, accounts, records, minutes and papers of any corporation, cooperative, nonprofit corporation, or association, company, individual or association of individuals or their lessees, trustees or receivers, to determine whether or not an exemption is in order under the provisions of this section.

Date reb. 20, 1								
Subject A.B.	66							
MOTION:								
Do Pass			nitely Postp	one _	Amend &	Do Pass	<u>x</u>	
Moved byM	R. FITZPATE	RICK	Seconde	d by	GLOVER			
AMENDMENT:		·						
·								
Moved by			Seconde	d by				
AMENDMENT:				•		-		
-					· · · · · · · · · · · · · · · · · · ·			
Moved by			Seconde	d by				
				. <b>–</b> – .				
	MOTION		AME	AMEND		AMEND		
VOTE:	Yes	<u>No</u>	Yes	No		Yes	No	
FitzPatrick	x						***************************************	
Glover Hayes	X Absent		-	·			<del></del>	
Polish	<u> </u>		•					
Prengaman Sena	Absent							
Stewart	<u>x</u>						<del></del>	
Wagner	<u>x</u>				,			
Westall	Absent		Name to the state of the state					
TALLY:	6	<u> </u>	No. of Contract of					
ORIGINAL MOTION	: Passed_	_ x	 _ Defeated _		 _ Withdrawn			
AMENDMENT:	Passed_		Defeated		_ Withdrawn			
MENDED & PASSE								
N++ached to Min	utes of 1	Pehrua <i>r</i>	w 20 1979					

Subject		٠	•	•		
MOTION:						***************************************
•	Amend	Indef	initely Postpor	ie	_Amend & Do Pass	xx
Moved by M	ir. Glover		Seconded	by	Mr. FitzPatrick	
AMENDMENT:			•			
Morrod by	V.		Socondod.			<del></del>
AMENDMENT:					<u> </u>	
Moved by			Seconded	by		
}	MOTION		AMEND		AMEND	
JOTE:	Yes	No	Yes	No	Yes	No
FitzPatrick	x				· ·	-
Glover Hayes	<u>x</u> Absent		<del></del>	<del></del>	•	
Polish	x					
Prengaman Sena	$\frac{\overline{\text{Abs}}}{\overline{\text{x}}}$		-	<del></del>		
Stewart	$\frac{x}{x}$					
Wagner	X				-	
Westall	Absent		· .		<b></b>	
TALLY:	6	_0_	-	<del>.</del>		
 ORIGINAL MOTION:	Passed	x	Defeated		Withdrawn	
AMENDMENT:	Passed		Defeated	1	Withdrawn	
AMENDED & PASSED	n Daggod	,	Dofontod			

MOTION:					,	
					Amend & Do Pas	
Moved byM	ir. FitzPatr	ick	Seconde	d by	Mr. Glover	
AMENDMENT:	· · · · · · · · · · · · · · · · · · ·		•			
Moved by			Seconde	d by		
AMENDMENT:						
				d by		
	MOTION		AMEND		AMEN	<u>D</u>
VOTE:	Yes	<u>No</u>	Yes	No	Yes	· <u>No</u>
FitzPatrick	x					
Glover Hayes	<u>X</u> Absent			<del></del>		
Polish Prengaman	X Absent					
Sena						
Stewart Wagner	<u>x</u> <u>x</u>		:		<del></del>	
Westall	Absent					
TALLY:	6	0				-
ORIGINAL MOTION	: Passed_	x	Defeated		Withdrawn	
AMENDMENT:	Passed_		Defeated		Withdrawn	
AMENDED & PASSE	D: Passed	٠	Defeated			

Subject	A.B. 282	-	······			
MOTION:	•				-	
Do Pass	X Amend In	definitely Pos	tpone _	Amend & Do Pa	ass	
Moved by _	Mr. Glover	Secon	ded by	Mrs. Wagner		
AMENDMENT:						
				,		
Moved by		Secon	ded by			
			ucu 2, .			
AMENDMENT: _			-			
					·	
Moved by _		Secon	ded by			
	MOTION	<u>A</u>	MEND	AMEND		
VOTE:	Yes N	o Yes	No	Yes	No	
FitzPatric	k <u>x</u>	<u></u> .			****	
Glover Hayes	-X -Absent					
Polish	<u> </u>	<del></del> .		***************************************		
Prengaman	Absent			**************************************		
Sena	<u>x</u>					
Stewart Wagner	<u>x</u>			-		
Westall	Absent	·			************	
TALLY:	<u> </u>					
ORIGINAL MOT	ION: Passed	x Defeated		_ Withdrawn		
	Passed	Defeated		Withdrawn		
AMENDMENT:						

Date <u>Feb. 20, 1</u>	9 79						
Subject A.B.	102						
OTION:							
Do Pass Amo	end	Indefinit	ely Postpo	one X	Amend &	Do Pass	
Moved by	Wagner		Seconded	d by _	Stewar	t	
AMENDMENT:							
Moved by			Seconded	d by			
A AATTATINAA TTATO							
					anger and a second seco		
Moved by			Seconde	d by			
						<del></del>	
	MOTION		AMEND		AMEND		
OTE:	<u>Yes</u>	No	Yes	No		Yes	No
FitzPatrick	Abstain .	, garding and Admin	**************************************	· .			
**	Abstain Absent						
Polish	X.						
	<u>X</u> .						
	<u>X</u>				•		
Wagner	x						
-	<u>Abs</u> ent	<del></del> ,			-	•	
TALLY:		0					
ORIGINAL MOTION:	Passed_	xD	efeated _		Withdrawn	1	
	<b>n</b> 3	Г	efeated		Withdrawn	1	
MENDMENT:	Passed					<del></del>	<del></del>

MOTION: Do Pass ·	Amend	Indefi	initely Postr	one x	: Amend & Do	Pass	
Moved by	Mr. Stewart		Seconde	d by	Mrs. Wagner		
	•	-	Seconde	d by			
Moved by							
MOTION			AMEND		AMEND		
OTE:	Yes	<u>No</u>	Yes	No	<u>Yes</u>	<u> </u>	2
FitzPatrick Glover Hayes Polish Prengaman Sena Stewart Wagner Westall TALLY:	Abstain Abstain Absent x x x x Absent 5	0					
ORIGINAL MOTIC	N: Passed_	х	Defeated _		Withdrawn		
MENDMENT:	Passed_		Defeated _		Withdrawn		
	TED. Based		Defeated _				

OTION:	Al manus						
Do Pass	Amend	Indef	initely Postp	one x	Amend &	Do Pas	ss
Moved by	Mrs. Wagne	er	Seconde	d by	Mr. Stew	art	
	•				•		
Moved by		*					
<u> </u>							
26 3 20 2 1 2 2 2 2 2 4 2 6 6 6 6 6 6 6 6 6 6 6 6 6		•		~			
Moved by							
	MOTIO	<u>n</u>	AME	ND		AMEN	<u>ID</u>
DTE:	Yes	No	Yes	No		Yes	No
FitzPatrick	Abstain Abstain	<del></del>	·				•
Glover Hayes	Absent		<u> </u>	<del></del>			
Polish Prengaman	x						
Sena	X						
Stewart Wagner	<u>x</u>		•				
Westall	Absent		***************************************				
TALLY:		0	-				
RIGINAL MOTION					 Withdraw		
				'			
MENDMENT:						.1	
AMENDED & PASSE	D: Passed		Defeated _				