Minutes of the Nevada State Legislature

Assembly Committee on Government Affairs

Date: March 20, 1979

Page: 1

MEMBERS PRESENT

Chairman Dini

Mr. Marvel

Mr. Fitzpatrick

Mrs. Westall

Mr. Harmon

Dr. Robinson

Mr. Craddock

Mr. Jeffrey

Mr. Getto

Mr. Bedrosian

Mr. Bergevin

GUESTS PRESENT

See Guest List attached

* * * * *

Chairman Dini called the meeting to order at 9:00 A.M.

AB 497 - CREATES COMMITTEE ON STANDARDS AND TRAINING FOR PEACE OFFICERS

JOHN COMPSTON, Training Coordinator, Peace Officers Standards & Training, State of Nevada

Mr. Compston advised the Committee in 1977, when the Governor tried to realign the number of commissions and committees in the state government, a portion of the "POST" enabling legislation was done away with as it existed prior to that time. Mr. Compston stated what they were asking is that the legislation be put back in enabling "POST" to again do the jobs they were doing before, seeing that standards are met, and providing training for peace officers on a state-wide basis. Mr. Compston referred the Committee to a letter which had been distributed to them, dated March 20, 1979, indicating some of the minor wording changes they would like to see made in the Bill, a copy of which is attached hereto and made a part hereof.

Chairman Dini asked Mr. Compston to give the Committee some background on why the Governor took it out of his reorganization. Mr. Compston replied he was trying to cut down on committees that were being funded at that time and moved the legislation over to the Crime Commission, the members had existed as Crime Commission members in the past, but the Commission felt there was a need for this special

Minutes of the Nevada State Legislature
Assembly Committee on Government Affairs

Date: March 20, 1979
Page: 2

sub-committee so they reappointed the same five members as a committee of the Commission and they continued to function as before and it only cut down several paragraphs of enabling legislation into two sentences. He stated the legislation that was changed slightly restricted the Committee at that time.

Mr. Marvel inquired concerning a fiscal impact and Mr. Compston responded there was none.

BARNEY DEHL, Chairman, Crime Commission

Mr. Dehl stated the Crime Commission totally endorses the Bill with the slight modifications made, and the modifications were made at the suggestion of the Crime Commission itself. Mr. Dehl advised the Committee the Commission is made up and representative of all the law enforcement agencies throughout the state and the whole criminal justice committee supports the Bill also. Mr. Dehl stated the Commission feels that doing away with the enabling authority was strictly an oversight when they tried to streamline the legislation previously.

GENO MECHETTI, Chief, Crim. Div., Attorney General

Mr. Menchetti said he was in support of the Bill, and referred the Committee to copies of the Minutes of the Law Enforcement Meeting, dated December 15, 1978, indicating that the members voted unanimously to support the Bill, a copy of which is attached hereto and made a part hereof.

COMMITTEE ACTION:

AB 497 - Dr. Robinson moved AMEND and DO PASS; seconded by Mr. Getto, and unanimously carried.

Chairman Dini then announced the next Bill to be heard would be AB 502.

AB 502 - LIMITS COUNTY RELIEF TO INDIGENTS WHO ARE OR INTEND TO BECOME RESIDENTS OF COUNTY

SAM MAMET, Management Analyst, Clark County

Mr. Mamet advised the legislation is the request of the Nevada Association of County Welfare Directors. Assembly Committee on Government Affairs

Date: March 20, 1979

Page: 3

Mr. Mamet stated the intent of the Bill arises from a 1969 U.S. Supreme Court decision which declared residency requirements for welfare recipients unconstitutional; the Court felt that the residency requirements as set forth in state statutes requiring same acted as a denial of the freedom to travel between states; and that the statutes in setting forth a one year residency requirement discriminated between people of the same class, i.e., welfare residents of more than one year and less than one year which conflicted with the 14th Amendment (Equal Protection Clause of the Constitution). He stated the U.S. Supreme Court also set out in their decision that two things constituted domicile for purposes of receiving welfare: actual physical presence in a County or actual physical presence within a state or county, and the intent to reside permanently in that area. Mr. Mamet advised the Committee there is a three year residence requirement in the State of Nevada and a six month residence requirement in the County immediately preceding the date of applying for welfare assistance, and the Attorney General stated that the residency requirement under the U.S. Supreme Court decision was unconstitutional and under various Nevada case law the only thing that constitutes residence or domicile was that the person declare his or her intention to reside permanently in the County. Mr. Mamet advised the Committee the Association wishes to have the residency requirements deleted under the statute. He stated the Bill as drafted was slightly broader than recommended and the representatives had some tighter language. Mr. Mamet stated they do not request 428.060, the second section of the Bill, be repealed. The 428.060 sets forth the procedure of an individual who makes application for welfare in one county but is, in fact, a resident of another county; Clark County can seek a claim from Esmeralda County for the welfare payments and costs of other services provided to a welfare recipient who may be a resident of Clark County but makes application in Esmeralda County. Mamet stated it is desired to make the Nevada statutes consistent with the U.S. Supreme Court decision.

DORIS CARPENTER, Washoe County Welfare Dept.

The proposed amendment, Mrs. Carpenter advised the Committee, states that the residence will be accepted by declaration of intent by the applicant and there is a problem with that; a declaration of intent has led to abuse of welfare programs, and they propose that the statute provide for satisfactory evidence of the applicant's intent

Minutes of the Nevada State Legislature

Assembly Committee on Government Affairs

Date: March 20, 1979

Page: 4

to establish residence be required.

Mr. Bergevin inquired of Mrs. Carpenter whether she felt 428.060 should be repealed and she replied they had some suggested amendments to that statute.

The Chairman had requested the appearance of Mr. Frank Daykin, Legislative Counsel, and Dr. Robinson explained to Mr. Daykin that in AB 502, section 2, where N.R.S. 428/060 is repealed, sponsors of the Bill stated they did not request that that section be repealed, and asked for Mr. Daykin's opinion.

FRANK DAYKIN, Legislative Counsel

Mr. Daykin explained to the Committee that they had supplied the repeal of 428.060 because it is so closely tied back to the former residency requirement of .040. Mr. Daykin advised it would be possible to retain .060 with substantial amendments that if an individual does not intend to become a resident of the county in which the individual applies, the individual could be given temporary relief and the individual could be returned to the county of his last residence. However, Mr. Daykin explained, what this seemed to do was to open the door wide, do away with any resident requirement, and .060 might just as well be forgotten.

Dr. Robinson pointed out that perhaps .060 could be amended to require some material evidence of the intention in addition to just the verbal exclamation. Mr. Daykin stated if that were the case it wasn't conveyed by the request and it certainly could be done.

Dr. Robinson asked Mr. Russell McDonald if he would get together with Mr. Daykin and address themselves to section 2, .060 portion, of the Bill.

PHYLLIS MATHEWS, Lyon County Welfare

Mrs. Mathews stated it was Section 2 she was most interested in because if it is repealed she wondered if all indigents are treated as residents and could no temporary assistance be given. She wanted to know if it would prevent them from helping transients, traveling from one place to another, who do not want to be residents in any event.

Minutes of the Nevada State Legislature

Assembly Committee on Government Affairs

Date: March 20, 1979

Page: 5

AB 504 - AUTHORIZES BAILIFFS IN SMALLER COUNTIES UNDER CERTAIN CIRCUMSTANCES

BILL MacDONALD, District Attorney, Humboldt County

Mr. MacDonald advised the Committee that their District Court calendar is getting larger and larger, and the amount of time the Sheriff has to devote to the Court assisting as Bailiff is becoming burdensome to him. He stated the law presently allows the Court to appoint a Bailiff in counties polling more than 4500 votes and they are asking that the law be changed to permit Bailiffs to be appointed in smaller counties than 4500. He advised the Committee the County Commissioners under present law have to fix the salary.

A discussion ensued between Committee members as to the Sheriff's functions, salaries, and the general problems involved in smaller counties.

The testimony was concluded on AB 504.

Chairman Dini called upon Mr. Russell McDonald who had been working on amendments to AB 379. Mr. McDonald submitted the amendments which he read into the record, a copy of which is attached hereto and made a part hereof

COMMITTEE ACTION:

AB 379 - Mr. Craddock moved AMEND and DO PASS; seconded by Mr. Getto, and unanimously carried.

AB 504 - Mr. Getto moved AMEND and DO PASS; seconded by Mr. Marvel, and unanimously carried.

Chairman Dini stated he had a proposed amendment to the Economic Development Law concerning multiple family residences which came from Washoe County's Housing Authority, and requested a Bill Draft from the Committee on the item; Mr. Jeffrey moved for the Bill Draft; seconded by Mr. Bergevin, and unanimously carried.

Chairman Dini stated they would take no action on AB 502 pending receipt of the amendments from Mr. Daykin.

There being no further business to come before the meeting, the same was adjourned.

Respectfully submitted,

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MICHAEL A. de la TORRE

ROBERT LIST Governor



Planning and Training Division Harry A. Lipparelli Chief

INVESTIGATION AND
NARCOTICS DIVISION
Vern Calhoun
Chief

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Department of Law Enforcement Assistance

430 JEANFLL DRIVE — CAPITOL COMPLEX
CARSON CITY, NEVADA 89710
Telephone (702) 885-4404

March 20, 1979

Assemblyman Joe Dini, Chairman Committee on Government Affairs Nevada State Legislature Carson City, NV 89710

Dear Chairman Dini:

I have reviewed AB 497 with the Crime Commission, and it was felt that the language in lines 14 and 15 should be changed to reflect the language in line 20.

We would like to propose the following minor changes in the bill:

Change lines 14 and 15 to read as follows:

- 14 Adopt regulations establishing minimum standards for recruitment,
- 15 selection and training of peace officers. These

These changes reflect the wishes of the Crime Commission and does not change the intent of the legislation that existed prior to the 1977 session.

Sincerely,

Michael A. de la Torre

Directom

John L. Compston

Training Coordinator

MAdlT/JLC/cac

MINUTES OF LAW ENFORCEMENT MEETING

December 15, 1978

A meeting of members of the Attorney General's Office,
Nevada law enforcement and criminal justice officials was held
on December 15, 1978, in the Heroes Memorial Building Annex,
Carson City, Nevada, for the purpose of considering proposed
criminal legislation for enactment by the 1979 Nevada Legislature.

Those attending were as follows:

ROBERT LIST
RICHARD BRYAN
GENO MENCHETTI
BRUCE GREENHALGH
NORMAN HERRING
WALT LLOYD

JACK L. EMERY
LORNE BUTNER
PETE RASNER
DAVE BANOVICH
FRANK WESTON
HAL DUNN
THOMAS FETTIC

BOB ANSELMO

LARRY KETZENBERGER
LES W. JONES
DICK KIRKLAND
DAVE KIECKBUSCH
EERNARD SCHNEIDER
THOMAS A. HILL
JACK C. HEWITT
DANNY WOOD

RUPERT SCHNEIDER
BILL MACDONALD
DAVID SMALL
PETE KNIGHT
BOB MILLER
STEVE McMORRIS
CAL DUNLAP
MIKE MALLOY

RICHARD WAGNER

STEPHEN H. DOLLINGER
JAMES B. KELLY
JOHN FLECKENSTEIN
WALT HINES
PAUL McGRATH
CHARLES WOLFF, JR.,
MIKE MEDEMA
J. C. SWINEHART
JUDGE SEYMORE H. BROWN

Governor-Elect
Attorney General-Elect
Chief Criminal Deputy Attorney General
Chief Investigator
Deputy Attorney General
Deputy Attorney General, Welfare Div.

Sheriff, Erueka County
Washoe County Sheriff's Office
Sheriff, Carson City
Sheriff, Churchill County
Sheriff, Humboldt County
Sheriff-Elect, Carson City
Appointed Undersheriff of
Sheriff-Elect, Carson City
Director, Department of Public Safety
Henderson

Las Vegas Metro Police Department
Chief, Winnemucca Police Department
Reno Police Department
Reno Police Department
Chief, Lovelock Police Department

Chief, Lovelock Police Department Chief, Sparks Police Department Sparks Police Department Fallon Police Department

District Attorney, White Pine County
District Attorney, Humboldt County
District Attorney, Carson City
District Attorney, Nye County
District Attorney, Clark County
District Attorney, Douglas County
District Attorney, Washoe County
Assistant District Attorney,
Washoe County
District Attorney, Pershing County

Municipal Court Judge, Reno
Justice of the Peace, North Las Vegas
Justice of the Peace, Dayton
Major, Nevada Highway Patrol
Nevada Highway Patrol
Director, Department of Prisons
Nevada Department of Prisons
President, Nevada Peace Officers Assn.
President, Nevada Judges Association

SHERMAN SIMMONS A. A. CAMPOS DOROTHY YUILL

STEVE MAHONEY
JOHN COMPSTON
RICHARD STAUB
VERN CALHOUN
DAVID STANKOW
DARREL HAROLD
SGT. ED SMITH
BOB MINGES
SAM ITO
SAM VAN CUREN
WILL DIESS

GORDON MARTIN

JAY EHLERS

Governor's Office Chief, Parole and Probation President, Nevada Check Investigators Association Division of Brand Inspection DLEA - Planning & Training Division DLEA - Planning & Training Division DLEA - Chief, Narcotics Division Legislative Council Bureau Department of Fish and Game University Systems Police Nevada National Bank Nevada Check Investigators Association Nevada Check Investigators Association President, Las Vegas Police Protective Association President, Western Nevada Peace Officers Association President, North Las Vegas Police Officers Association

Geno Menchetti opened the meeting at 9:40 a.m. He briefly explained the purpose of the meeting and advised that any proposals receiving an affirmative vote today would be drafted and anyone concerned with the wording or who might think of additional issues were invited to attend the second meeting scheduled for January 12, 1979. At this point, the attendees introduced themselves and the agency they represented.

Mr. Menchetti then introduced Governor-Elect Robert
List who welcomed everyone and explained how this group had
accomplished their goals in the past. He stressed the importance
of approaching each proposal with the spirit of compromise with
the end result being to present a constructive package to the
Legislature which would give the feeling of unity between the
law enforcement community. He pledged his continued support of
law enforcement and urged everyone to support the program by
personally attending the hearings during the legislative session.

Robert List asked the group to consider a bill which would bring about a mandatory sentence for individuals who commit crimes with a deadly weapon. He then turned the meeting back over to Geno Menchetti.

Mr. Menchetti advised that during the legislative session the Attorney General's Office would be keeping track of the law enforcement bills and if any information is needed on a particular bill to call his office.

8 192

proposal to allow exchange of information between bank and law enforcement personnel. He explained the purpose of and the EXHIB! necessity for such a bill. Problems with complying with federal guidelines were discussed whereafter it was decided that the Banking Association should contact other jurisdictions and banks to ascertain what legislation if any they have been able to pass in their state, taking into regard the federal legislation, constitutional principles and court liability and to then relay the information to this group at a later time for determination.

John Compston from the Department of Law Enforcement
Assistance explained that in 1977 the legislature, at the request
of the Governor, cut back on commissions and committees and in so
doing abolished the POST legislation that was enacted in 1965. His
proposal was to have the POST legislation reenacted and to also enact
some type of statutory adherence to the standards. He pointed out
that the problem now is some agencies are totally ignoring the
standards and are not sending their men to POST school. Following a
discussion on different methods of enforcing the standards it was
recommended that John meet with different chiefs and sheriffs to
obtain their input on the problem, and to then come back to the next
meeting with a different approach to the problem. John then requested the group to approve the proposal to reenact the POST rules and
regulations without any enabling requirement. All voted in favor.

Walt Lloyd, Deputy Attorney General with Welfare, briefly explained the objectives of the Child Support Enforcement Unit. He advised that they were introducing the Uniform Parentage Act which would allow in court the results of a blood test as evidence in proving parentage and asked the group for their support. All were in favor.

Bud Campos, Parole and Probation, proposed legislation to provide that in the event of consecutive sentences the time for parole would be figured on the aggregate. He explained the problems now being experienced by his Department and the necessity for such a bill. Director Wolff also spoke in favor of this proposal. It was unanimously voted to support such a bill.

15 46

15.

amendments to AB 379

and enserting in here thereof:

"244.085 The meetings of the branks of crimty commissioners

Shall be held at the county seats of their respective established:

or at a place not more than 10 miles from the county reat

within the boundaries of the county at least once in each

celendar month, on a day or days to be fixed by whenever

fravided that:

1. Such day does not fall on a Saturday or on any monfudereal day, in which event the meeting [shall] must be held on the neft fuderial day.

2. The first meeting of the board in odd-munhared years [shall] must be held on the 1st monday in January [] , but if the 1st monday in January is a nongulared day, the meeting must be held on the next fudecial day.

3. [Such] The meeting day [or days] and place as fixed by ordenance [share] must remain unchanged, unless motice of a proposed change is published once a week for 3 consecutive weeks in a newspoter of general circulation in the county.

4. When the board of country commissioners resolves stoelf

to the committee of the whole the committee of the whole

may meet for informational purposes at any place within

the country to discuss only matters of general interest to the

particular area. Meetings of the committee of the whole

must comply with the forwards of chapter 241 of NRS. The

committee of the whole cannot take any final action and

its power is limited to recommendation to the board of

country commissioners.

Amend the title of the bill by deleting the title of the bell in its entirety and enserting in him thereof:

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	" an act relating to county government	
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GUEST LIST

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