## SENATE FINANCE COMMITTEE MINUTES OF MEETING FEBRUARY 1, 1977

The meeting was called to order at 8:30 a.m.

Senator Floyd R. Lamb was in the chair.

PRESENT: Senator Floyd R. Lamb, Chairman Senator James I. Gibson, Vice-Chairman Senator Eugene V. Echols Senator Norman D. Glaser Senator Norman Ty Hilbrecht Senator Thomas R. C. Wilson Senator C. Clifton Young

OTHERS: Ronald W. Sparks, Chief Deputy, Fiscal Analyst Howard Barrett, Budget Director William Hancock, Sec'y.-Mgr., Public Works Board Pam Wilmore, Deputy Director, Dept. of Commerce Cy Ryan, UPI

Mr. Hancock began by stating that the State Board of Public Works is required by NRS 341.121 to seek the approval of the Interim Finance Committee to use grants to expand the scope of projects that have been approved or have not been approved by the Legislature.

He wanted to discuss two projects: one pertaining to the Supreme Court and the other an Armory.

The Supreme Court requested approval to use the funds obtained from two LEAA grants in the amounts of \$2,981 and \$2,000. to install a closed circuit TV system in the Supreme Court in addition to the electronic locks. In 1975 the Legislature authorized the Board to spend about \$20,000 in improving security in the Supreme Court Building. At that time the scope of the project was simply to have electric locks on the doors leading into the Judges Chambers and into the administrative office areas.

It was the recommendation of the Board that they be allowed to use these grants for that purpose. This is basically a security measure for the personal safety of the justices, and to keep kids from just running through the building. There is a real concern as far as the safety of the Court is concerned.

The motion to approve this request was made by Senator Gibson and seconded by Senator Young; the motion carried.

The background for the second project is as follows: in 1973 allocation for a heliocopter facility for the military department was approved. Total cost was \$559,000 of which \$27,800 was state money and \$531,200 was federal money. That project was conditioned on the fact that the Congress would approve and fund their portion of it. They have now authorized the National Guard to proceed, but at an estimate twice what was envisioned in 1973. They now have a total of 15 heliocopters out there and they originally had only 5. The Guard is willing to come up with a total of \$1,147,692; the state allocation remains the same at \$27,800. The total project cost is \$1,175,492 to expand the facility. It will be built at Stead. There is a project that is in the 1977 C.I.P. program for an armory at Stead which will be in conjunction with this, but is not a part of this project at this time. There was some concern in the money committees about this armory project. This is an individual project and would not lock into the armory project which is part of the '77 C.I.P.

Motion to approve was made by Senator Gibson and seconded by Senator Echols; the motion passed.

SENATE FINANCE COMMITTEE MINUTES OF MEETING FEBRUARY 1, 1977 PAGE TWO

Senator Lamb instructed Mr. Sparks to draft a resolution to accomplish these motions as a result of actions of the committee.

The next subject before the committee was in reference to a letter received from Mr. Humphrey, Chancellor of the UNS, addressed to Senator Lamb. (Copy <u>attached</u>.)

Mr. Hancock gave the background for the request. There was an unspent balance of \$366,556 in general fund money that was made in the supplemental appropriation to the Clark County Community College in 1975. The University had requested that \$338,000 of that money be authorized to build a corporation yard warehouse facility for the college. The Public Works Board reviewed their request and felt that it was outside the scope of the legislative authorization and was outside the programs which the Regents had asked the Board to build for them. Therefore, the Chancellor had written a letter asking for legislative approval to use that money. The Board's position at the time of the original request was that there was no authority for them to spend the money for the listed purposes at that time.

With reference to the request on the Child Care Center, he explained that the Center is provided as a service to the students who are attending the Community College. It serves as a baby sitting agency and is run by state funds.

Senator Lamb stated that he felt this money should revert and the University should then come before the committee and make their request for the money needed.

Mr. Hancock advised Senator Wilson, in answer to his query, that this money was from a supplemental appropriation and was not a part of the original program at all and if this expenditure was not approved by the Legislature, it would revert to the general fund. The Public Works Board had not given them a priority and it was not a part of the Public Works program.

Senator Wilson stated that he felt the University should be asked to come before the committee and address the question. The majority of the committee indicated that they agreed.

A general discussion followed concerning the Community College in Las Vegas, the criteria for architectural design, and the need for the building. Mr. Hancock stated that there was a need for the facility and in response to Senator Lamb's request agreed to go out to the college on his next trip to Las Vegas and appraise the building and report back to the Finance Committee. It was felt that he had more expertise and it would save the committee from making a trip to do the same thing.

Senator Glaser asked for the criteria that was being used to determine whether there should be state owned buildings for state agencies or leased buildings. Mr. Hancock advised that a study made about two years ago indicated that state construction of office space is ultimately more economical. However, it was also determined that this applied only when there was a need for a suitable sized building, otherwise in the smaller communities it would be better to lease.

Senator Glaser asked if, per square foot, the lease was not less than required for maintenance. Mr. Barrett advised that this was not so in Elko but it was so in Carson City.

Senator Lamb thanked Mr. Hancock; he then introduced Pam Wilmore, Deputy Director, of the Department of Commerce. SENATE FINANCE COMMITTEE MINUTES OF MEETING FEBRUARY 1, 1977 PAGE THREE

DEPARTMENT OF COMMERCE: Mrs.Wilmore stated that she understood the Committee wanted further information relative to the funding the agency was requesting in <u>S.B. 125</u>.

Senator Wilson asked if it made any difference whether they recovered the needed funds by charging fees or if the budget was simply increased. Mrs. Wilmore said it didn't matter at all. She was concerned that they didn't know what kind of monies they would need, as it was hard to estimate and she listed the problems in projecting a specific amount.

Senator Wilson asked if the fees for credit unions were set by law. Mrs. Wilmore advised that some are set by law and some by regulation. They could request a specific amount, but when they do, this now goes to the general fund.

Senator Lamb asked if this could then be handled by putting this money in the budget. Mrs. Wilmore said she did not know how they could determine ahead of time what income the fees would bring. Senator Gibson stated if the agency was subsidized by general fund money, taking the projected fund as listed in the budget, they would know where they were. Mrs. Wilmore said the trouble would arise if they had a great number of applications with some unreasonable auditing that had not been anticipated.

Discussion followed on the best way to handle the needed funds. Some expressed their feeling that good budgeting was part of the administrative responsibility and every agency had to do it. However, they recognized that it was hard to project an activity that was new and had little experience to base their projections on.

Senator Hilbrecht said he wanted it on the record that he couldn't agree more with Senator Wilson and Senator Young that as a general rule this kind of thing is to be avoided; and it is part of an administrator's responsibility to be able to make a reasonable projection and then try to live with it. However, he felt that when the Legislature foists off a new program on an agency and asks them to become involved in a new area of regulation, or in this case two of them, it is unreasonable to ask an administrator to make any projections. He felt what the Committee was doing was either inviting the agency to come in with a supplemental, making it appear that the agency doesn't know how to manage its affairs, when really they don't have enough experience to make a reasonable projection. On the alternative, ideally he felt, they would revert money but he feared they might collect it and spend the money in the program.

He stated: "I am not sure that it doesn't make good sense in the start-up, and I emphasize start-up only, where they don't have adequate experience to use this fee basis, give them the admonition like we thought we had in the land area to live off those fees, tailor make the regulatory fees to be fully funded and then when they come in with two years experience, expect them to make reasonable projections because at that time they have the data to do it. I think otherwise you put us as the Legislature really in the regulatory business because we have to guess what the projections are and we have to supply numbers that the agency in good conscience has told us they can apply. So I think this is an exception to the general rule and I don't think this is wise fiscal management."

Senator Wilson stated for the first two years of a program, he would think that appropriately this bill ought to be amended to limit the application of fees collected to department expense to a two year period so it automatically terminates at the close of the next biennium.

Senator Hilbrecht seconded the motion to amend.

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SENATE FINANCE COMMITTEE MINUTES OF MEETING FEBRUARY 1, 1977 PAGE FOUR

Senator Wilson said that he would like the record to show that in this instance he agreed with Senator Hilbrecht.

Further discussion followed on the activity that had occurred within the agency during the past year that would give them a handle on their projections. Mrs. Wilmore felt in the area of Credit Unions they would not have problems, but in the Thrift Company functions, it would not cover all the auditing costs, which probaby amounted to \$6,000.

She requested an amendment of Provision 677-432 so that they could change the amount they could assess for auditing fees from \$10 to a reasonable fee. She said that the limit of \$10 an hour which was the present regulation was impossible.

Senator Lamb asked for a vote on the amendment by Senator Wilson. Senators Echols, Glaser, Hilbrecht and Wilson voted in favor of the amendment, the other three Senators dissenting.

Senator Lamb thanked Mrs. Wilmore for appearing before the committee.

<u>COMMERCE DEPARTMENT BUDGET</u>: Senator Glaser moved that the budget be accepted, Senator Echols seconded and the motion passed.

HOUSING DIVISION BUDGET: It was moved by Senator Glaser that the Committee go with the Governor's budget; the motion was seconded by Senator Young and the motion passed.

INSPECTOR OF MINES BUDGET: Senator Wilson moved that the Committee go with the Governor on this budget; the motion was seconded by Senator Hilbrecht and passed.

JR. LIVESTOCK SHOW BUDGET: Senator Glaser spoke in glowing terms of the good this program did for youngsters and the good work done all over the state by the 4-H groups and he moved that an additional \$5,000 each year be added to the budget. He so moved and Senator Echols seconded and the motion passed with Senator Hilbrecht dissenting.

HIGH SCHOOL RODEO BUDGET: Senator Gibson moved that the Governor's budget be approved; it was seconded by Senator Wilson and the motion passed.

CETA TITLE I BUDGET: Senator Young moved that the committee go with the Governor on this; it was seconded by Senator Echols and the motion passed.

<u>CETA STATE BUDGET</u>: Senator Young moved that the Committee go with the Governor on this budget; it was seconded by Senator Echols and the motion passed.

CLEAR CREEK BUDGET: Senator Hilbrecht moved that this budget be accepted; the motion was seconded by Senator Glaser and passed.

VIRGINIA CITY HISTORICAL COMMISSION: Senator Wilson moved that this budget be approved; it was seconded by Senator Young and the motion passed.

GROUP INSURANCE COMMITTEE: Senator Lamb stated that legislation  $\overline{A.B. 23}$  and  $\overline{S.B. 41}$  could affect this budget and suggested that this budget be held until there was action on the bills.

PROJECT 77-9 SITE CLEARANCE AND FENCING, STATE ADMINISTRATIVE COMPLEX: Las Vegas was discussed and it was decided to postpone SENATE FINANCE COMMITTEE MINUTES OF MEETING FEBRUARY 1, 1977 PAGE FIVE

action until the whole package could be considered, as there might be changes.

PARK IMPROVEMENTS - BERLIN-ICHTHYOSAUR BUDGET: This project was discussed. Senator Young wondered if this were a project in which prison labor could be used. He knew they were concerned with stabilization there and he assumed this meant preventing further deteriorization. He stated that he had been talking with the Warden about utilizing prison labor in some of these areas. Senator Hilbrecht said he was in favor of letting Senator Young explore the area of prison labor and then compare the costs with that of contract labor before making a decision. Definite action was postponed.

PARK IMPROVEMENTS - CATHEDRAL GORGE: Senator Lamb said he was very familiar with the area and he disapproved of putting in trailer parks with the attendant costs because he felt the state would then be in competition with the people in that part of the state who had built trailer parks with private funds and he felt this was an intrusion on private enterprise. He also felt that the price they had projected for the water improvement was horrendous. Senator Young said he would like to have John Meder come before the Committee and give them more information, as there was little time for questions at the previous meeting. Senator Wilson said he agreed as he did not feel he knew enough about it to be responsible.

PROFESSIONAL AND VOCATIONAL BOARDS: Senator Lamb asked Mr. Barrett to give them a rundown on these budgets. Mr. Barrett explained that by law these agencies had to file a budget with the state, but there was not way of enforcing this because their monies were not with the state. He stated that the Board of Accountancy did file a budget but the figures are different. The Board of Architecture did not file a budget, and when they do not file a budget, the Budget Division has to use last year's figures. The Barbers Health and Sanitation Board did not file last year, so the previous year's budget was used for the projection.

Senator Hilbrecht inquired whether these budgets reflected the impact of any changes by the Governor and Mr. Barrett replied that the Budget Division does not review them nor make recommendations at all. If they are sent in, they are filed.

A discussion followed with reference to insisting that the Boards be made to recognize their fiscal responsibilities. Each of the Boards appears before the Commerce and Labor Committee and it was determined that they should be advised that on that day they be prepared to talk as to why their budgets are not filed on schedule.

RACING COMMISSION: Mr. Barrett explained if the Commission received more than \$10,000, the money went back to the County Agricultural District. This was strictly racing at the county fairs; there was no commercial racing involved. Senator Hilbrecht moved that the Committee go with the Governor; it was seconded by Senator Young and the motion passed.

ATHLETIC COMMISSION: Senator Lamb asked if anyone felt there was a need to have a hearing on this budget. He asked Mr. Barrett for comments and he said there were no changes in the program. Senator Hilbrecht moved the Committee accept the Governor's recommendation; the motion was seconded by Senator Wilson and passed. SENATE FINANCE COMMITTEE MINUTES OF MEETING FEBRUARY 1, 1977 PAGE SIX

John Meder and John Richardson came before the committee at the request of Senator Lamb. He asked them for some justification for the amounts of money requested at Ichthyosaur and Cathedral Gorge. Mr. Richardson explained that there was, in the case of Berlin-Ichthyosaur, an effort to conserve and restore an historic mining site, which project is in keeping with the legislative intent for the activity of the Park Department.

Discussion followed as to the desirability of developing parks in remote areas which were difficult of access and would not serve a large number of people.

On the subject of prison labor, Mr. Meder said that this was an historic site and he was not sure that that type of labor was the best to accomplish the job.

The water system that was projected for the Cathedral Gorge development was discussed. Senator Lamb asked them to get back to the Committee with some figures on what the pipeline would cost.

DISTRICT V HEADQUARTERS: Senator Gibson moved to approve this item; Senator Hilbrecht seconded, and the motion passed.

ECHO CANYON: The Committee questioned the feasibility of building a dam or reservoir in the area because of the clay composition of the soil. Mr. Meder said they felt they had an obligation to explore the possibilities in this area. Senator Gibson asked them to find out what a study would cost and the Committee would look at the whole project again.

FORT CHURCHILL: Senator Gibson moved that this item be approved; Senator Glaser seconded, and the motion passed.

The meeting adjourned at 10:30 a.m.

**RESPECTFULLY SUBMITTED:** 

noonen MOONEY, SECRETAR MURIEL P.

**APPROVED:** 

CHAIRMAN LAMB.

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SENATE BILL NO. 125-COMMITTEE ON COMMERCE
AND LABOR
January 24, 1977
Referred to Committee on Finance
<ul> <li>SUMMARY—Creates special revenue funds for thrift company section and credit union division of department of commerce. (BDR 56-226)</li> <li>FISCAL NOTE: Local Government Impact: No. State or Industrial Insurance Impact: Yes.</li> </ul>
EXPLANATION-Matter in <i>italics</i> is new; matter in brackets [ ] is material to be omitted.

AN ACT relating to the department of commerce; creating special revenue funds; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 677.390 is hereby amended to read as follows: 677.390 [All fees and charges collected under the provisions of this chapter shall be paid into the general fund in the state treasury.] 1. The thrift company administrative fund is created as a special revenue fund within the department of commerce.

2. The director shall administer the fund.

3. All fees and charges collected pursuant to this chapter shall be deposited in the state treasury to the credit of the fund.

4. The expenses of administering this chapter shall be paid from the fund on claims approved by the director.

SEC. 2. NRS 678.260 is hereby amended to read as follows:

678.260 The commissioner shall:

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13 1. Adopt a regulation establishing the minimum surety bond cover-14 age required of credit unions in relation to the amount of property 15 under their control;

2. Maintain the original application of every credit union in a permanent file;

3. Maintain for at least 6 years, every report filed by a credit union with the division;

4. [Deposit all fees, charges for expenses, assessments and other moneys which are collected pursuant to the provisions of this chapter or any regulation promulgated thereunder, into the general fund in the state treasury; and] Administer the credit union administrative fund; and



WILLIAM E. HANCOCK, A.I.A.

SECRETARY AND MANAGER JAN 18 1977

STATE OF NEVADACEIVED

WORKS BOARCIDATIVE COUNSEL BUREAU

OFFICE OF FISCAL ANALYSIS Kinkead Bullding, Room 400 Capitol Complex CARSON CITY, NEVADA 89710 (702) 885-4870

January 17, 1977

IN REPLY REFER TO SUBJECT

C 18.

Agency Requests

Research & Fiscal Analysis Division Legislative Counsel Bureau Carson City, Nevada

Mr. Ronald W. Sparks

Chief Deputy Director

PUBLIC

Dear Ron:

I previously discussed with you the desirability of meeting with the two money committees concerning the Division of Mental Hygiene and Mental Retardation's request to utilize existing funds for the development of a Recreation Complex at the Mental Health Institute in Sparks. Since that time, we have had additional requests which, under NRS 341, should be reviewed by the Legislature. These are as follows:

- 1. A request from the Supreme Court, copy attached, to utilize two LEAA grants for a Closed-Circuit Television System.
- 2. A request from the Military Department to increase the scope of the Army Aviation Support Facility at Stead from an authorization of \$559,000 to an estimated construction cost of \$1,119,800. This project was approved by the 1973 Session of the Legislature but has been deferred pending availability of federal funds.

If meetings with the Senate Finance and Ways and Means Committees can be arranged, we would appreciate the opportunity of discussing these projects.

Very truly yours,

William E. Hancock, AIA Manager

WEH:km Encl. SUPREME COURT OF NEVABORATE PUBLIC WORKS BOARD RECEIVED JAN J WY. CAPITOL COMPLEX

CARSON CITY. NEVADA 89710 ROUTE TA

January 7, 1977

TELEPHONE (702) 885-5076 TOLL FREE IN NEVADA: (800) 992-0900, Ext. 5076

Mr. William E. Hancock, AIA Secretary-Manager State Public Works Board 505 East King St., Room 400 Carson City, Nevada 89710 Dear Mr. Hancock:

Mr. Stan Szymanski of your office called today requesting a letter from the Supreme Court regarding the funding of the closed circuit television system for the Supreme Court.

Mr. Szymanski informed us that he estimated the total costs of the system to be \$6,600.00. Based upon retail prices of the equipment desired, we have obtained an LEAA grant (Award No. 75-A-074) in the amount of \$2,981.00 and a second grant (Award No. 77-A-002) in the amount of \$2,000.00, for a total of \$4,981.00.

It was our understanding that the cost of installation would be included in the remodeling contract of the Supreme Court Build-ing insofar as any structural or electrical work was concerned. Mr. zymanski has informed us that \$1,200.00 will be included in intract, leaving a balance of \$419.00 not funded by the the ct or the grants. con

is we expected the cost of equipment to be sufficiently below stail price to allow perhaps for additional equipment, we the would like to review the situation with you.

May we meet with you immediately to discuss the situation and complete any necessary paperwork to get the project underway?

Very truly yours, John C. De Graff

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MIKE O'CALLAGHAN

Governor

STATE OF NEVADAMILITARY DEPARTMENT

OFFICE OF THE ADJUTANT GENERAL

P.O. Box 1808 Carson City, Nevada 89710 (702) 835-4130



FLOYD L. EDSALL The Adjutant General

14 January 1977

NVMD-FA

SUBJECT: Increase in Scope of AASF Project

Public Works Board ATTN: Dick Baker Kinkead Building Carson City, Nevada 89701

1. The State appropriated \$27,800 to support the construction of an Army Aviation Support Facility in 1973. At that time there were only five aircraft assigned to the Army National Guard. Since that appropriation was made, a new aviation unit has been assigned and the aircraft density has risen to 15.

2. The Federal Government is financing the majority of all costs for the facility and due to the increase in the number of aircraft the scope of the project has risen to authorize the expenditure of approximately 1.1 million dollars (Federal Funds).

3. There has been no request for an increase in State funds.

FOR THE ADJUTANT GENERAL:

STEWART J. MacRITCHIE MAJ, FA, NV ARNG Construction & Facilities Manager

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STATE PUBLIC WORK

RECEIVED JAN 27 1377

Las Vegas Reno

University of Nevada • University of Nevada • Desert Research Institute • Community College Division

NEIL D. HUMPHREY Chancellor

January 24, 1977

The Honorable Floyd R. Lamb Nevada State Legislature Carson City, Nevada 89710

Dear Senator Lamb:

As you will recall, Phase II and Phase III of the Clark County Community College construction proceeded together and work is substantially completed. The total budget for these two projects was \$8,309,200 and utilized a combination of funding as follows:

Higher Education Capital Construction Fund (slot rebate)	\$3,928,000
Capital Improvement Fee Fund	365,000
General Fund appropriation, 1973	2,209,500
General Fund appropriation, 1975	1,879,200
Less transfer to DRI-Reno Project	-72,500
(SPWB approved)	· · ·
	\$8,309,200

The unobligated balance in the project account as of December 30, 1976, was \$366,556.11.

The Board of Regents has approved making a request that unobligated funds in this project be used for the construction of a service center (corporation yard) and a shade structure for the Child Care Center's outdoor play area. This request has been dis with Bill Hancock and he has informed us that this could be This request has been discussed accomplished if a Legislative resolution were adopted indicating approval.

The cost estimate is as follows:

Total

1. / Buildings and grounds maintenance shops; storage for tools, materials, and supplies; toilets and lockers for workmen. /

6,250 gross sq. ft. \$257,200/

2. Site improvement, including fence, vehicle shelter, lighting, grading and paving.

\$ 55,800

3. Shade structure for Child Care Center. \$ 18,800 /

\$331,800

405 Marsh Avenue

Reno, Nevada 89509

(702) 784-4901

The Honorable Floyd R. Lamb January 24, 1977 Page Two

We respectfully request that you introduce and support the adoption of a resolution which would approve the use of these project monies in this manner. Mr. Hancock, Harry Wood, Charles Donnelly and I are all available to discuss this with you.

Cordially,

Hail D. Humphrey Chancellor

NDH:eg

cc: Mr. William Hancock </br>

Dr. Charles Donnelly<br/>Mr. Harry Wood



WILLIAM E. HANCOCK, A.I.A. Secretary and Manager

> Senator Floyd R. Lamb, Chairman Senate Finance Committee Nevada State Legislature Legislative Building Carson City, Nevada 89710

PUBLIC

Kinkead Building, Room 400 Capitol Complex CARSON CITY, NEVADA 89710 (702) 885-4870

## January 27, 1977

IN REPLY REFER TO SUBJECT

RE

TATE OF VADA

BOARD

Clark County Community College, Phases II & III, Proposed Corporation Yard and Shade Structure

Dear Senator:

You have received a January 24th letter from Neil Humphrey concerning the possible use of unobligated funds available in the Clark County Community College account to do additional work at the College.

WORKS

An unobligated balance of \$366,556.11 remains from the 1975 supplemental appropriation from the General Fund for the construction of the College.

The Board declined an earlier request for the use of these funds to accomplish a similar project on the grounds that the proposal was outside the scope of the project authorized by the Legislature and, consequently, could not be approved without legislative permission.

Very truly yours,

William E. Hancock, AIA Manager

WEH:km cc: Mr. Neil D. Humphrey

136