SENATE NATURAL RESOURCES COMMITTEE

MINUTES OF MEETING Wednesday, April 13, 1977

The nineteenth meeting of the Natural Resources Committee was called to order on the above date at 2:05 p.m.

Senator Gary Sheerin was in the Chair.

PRESENT:

Chairman Sheerin Senator Echols Senator Lamb Senator Dodge Senator Neal Senator Glaser

OTHERS PRESENT:

Thomas H. Gallagher, Elko County Fair and Recreation Board

L. L. "Dutch" Stenovich, Elko County Fair and Recreatic
Board

A. Gomez, Elko County Fair and Recreation Board Eleanor Gottschalk, Lovelock Valley Ranchers Myron J. Goldsworthy, Pershing County Water Cons.

District

Victor F. Arobio, Pershing County Water Cons. District Jack L. Boyd, Upper Humboldt Water Users Association

Bob Stewart, Office of the Governor Roland D. Westergard, State Engineer Fred Radtke, Clear Creek Bowmen

Tim Meigs, Meigs Archery

Albert Uhart, Nevada Bowhunters Association Glen Griffith, Department of Fish and Game Fred E. Wright, Department of Fish and Game W. G. Parsons, Department of Fish and Game

Bill Wright, Upper Humboldt Water Users Association Donald Quilici, Carson City Game Management Board

Frank W. Groves, Nevada Wildlife Federation Steve Frady, Ormsby Sportsmens Association

Richard Golden, National Field Archery Association,

Silver Arrow Bowmen

Bob Alkire, Kennecott Copper Corp.

Bills considered included: SB266, AJR34, AB514, AJR35, ACR33 and AB185.

CHAIRMAN SHEERIN opened the meeting with additional Committee discussion on amendments to <u>SB266</u>, including language on gaming and expansion of Area "A".

A question before the Committee was whether or not the parking lot of Sahara Tahoe Hotel at Stateline was to be included in Area "A".

Senator Dodge moved it be included. Senator Lamb seconded the motion. The motion carried unanimously. Natural Resources Minutes of Meeting, April 13, 1977 Page Two

Discussion on the question of open space of Parks property, if it should be included in the red line area so that Parks will not be in violation of 50 per cent land coverage.

Senator Lamb moved it be included Senator Dodge seconded the motion. The motion carried unanimously.

Chairman Sheerin requested new legal description of Brooks Park to be placed in <u>SB266</u>.

Senator Dodge read new language to be substituted on Page 12, lines 44-48 in <u>SB266</u>, "the above described areas, structures, housing licensed gaming and associated facilities, should be permitted after agency review and recommendation, and shall be subject only to applicable state law and county ordinances in effect January 1, 1977, which shall nevertheless not permit construction of such facilities in excess of maximum established height, land coverage and density factors existing in the above described areas as of January 1, 1977."

Senator Glaser read different language, "in the areas described, gaming shall be permitted as a conforming use, and the gaming use shall be permitted to expand within the areas without review of such expansion by the agency if the expansion does not violate any plan, ordinance, rule, regulation of the agency or the county in effect on January 1, 1977."

Passages from the two were combined into one amendment.

Senator Dodge moved to adopt the new language. Senator Glaser seconded the motion. The motion carried unanimously.

Senator Dodge moved the Public Works provision taken from <u>SB265</u> be included in <u>SB266</u>.

Senator Lamb seconded the motion.

Aye: Senator Dodge Senator Lamb Senator Neal

Senator Near
Senator Glaser
The motion carried.

Senator Glaser moved that the word "states" on Page 8, line 23, be

Senator Echols

Senator Dodge seconded the motion.

Aye: Senator Sheerin

Senator Dodge Senator Lamb Senator Glaser Senator Echols

The motion carried.

Nay: Senator Neal

Nay: Senator Sheerin

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Chairman Sheerin said there is a list of 16 amendments to be made in <u>SB266</u>.

Senator Lamb moved to amend SB266 and "DO PASS."

Senator Dodge seconded the motion.

Aye: Senator Dodge

Nay: Senator Sheerin

Senator Lamb Senator Glaser Senator Echols Senator Neal

The motion carried.

AJR 34 Urges the President and Congress to reevaluate the importance of completing the Humboldt River and Tributaries

Project and to provide money to complete advance planning studies.

L. L. "DUTCH" STENOVICH, Chairman, Elko County Fair and Recreational Board, testified in support of AJR34, saying water is one of Nevada's most valuable assets. He said the group he represented would like to have the privilege to have the studies completed for a project which has been in the works for a good many years. This entire issue goes back to 1948 when the original study of the Humboldt River established there could be three reservoirs on the Humboldt River for conservation of water. The room tax in Elko was established to fund this project. \$250,000. is needed to complete the project studies. Mr. Stenovich feel there will be a great deal more benefit to this project than there ever could be detriment.

A GOMEZ, consultant engineer to the Elko County Fair and Recreational Board, gave a brief history of the project. The Army Corps of Engineers has been used for the project studies which were originally based on 3½ per cent interest rate. The Corps said it would presently cost \$250,000. to update the studies. Mr. Gomez said the people of Elko are asking for funds for further study to see if it is feasible to build the dams. He said more studies are needed for added information and facts so the project can be defined, and then the people can decide if the dams are needed. He said it is necessary to get todays costs for the dams.

MYRON J. GOLDSWORTHY, manager, Pershing County Water Cons. District, testified against <u>AJR34</u>. He read a prepared statement, entered in record, attached as <u>EXHIBIT "B</u>".

ELEANOR GOTTSCHALK, representing Lovelock Valley Ranchers, testified in opposition to <u>AJR34</u>. She said they feel upstream storage water will not get to them when it is needed and do not see the need for flood control. She said



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only seven times in the past 40 years was there any appreciable flooding. She made reference to a study completed in 1975 done by a Corps of Engineers, Sacramento, consisting of four booklets which outlines the following points: 1) If the Humboldt Sink should dry up, an essential flyway for water fowl would be lost; highflow water is necessary to flush out the Sink; 2) lists the flow of the Humboldt River at various measurement stations and the floods listed are very few. There is no definition of a flood; 3) study suggests that once the dams are constructed, the livestock operations along the river have to change to more intensive farming, changing irrigation procedures. She said they are fearful of Federal Government regulations.

JACK BOYD, Halleck rancher, testifed in opposition to AJR 34. He said there has been at least a dozen studies during the past 40 years at a total cost of \$750,000. This information and data is available, so there is a lot of information to be analyzed at this time. He outlined some of the technical data in the studies. Mr. Boyd said the 1952 flood, according to studies was the 100 year flood at Palisade---80 per cent was agriculture damage and 60 per cent was crop damage, yet the University of Nevada records show that wild hay yield and acreage harvested that year were both higher than in the previous year. In 1972, the Division of Agriculture and Resource Economics, Cooperative Extension Service, U. of N., completed contract research for Elko County Fair and Recreation Board for the purpose of estimated recreational use of proposed Humbolt River The results showed the recreational use would reservoir. be much less than what the engineers studies showed in justifying this project. Mr. Boyd said the depletion of stream flow and increased salinity resulting from upstream storage and increased intensification of irrigated agriculture would result in severe economic and environmental impact in downstream area. Mr. Boyd said the opposition is basically because there is no real reason for flood control.

BILL WRIGHT, Deeth rancher, a member of the Board of Directors of the Upper Humboldt Water Users Association, testified in opposition to AJR34. It is not a storage project, it is a flood control project. Ranchers are not necessarily opposed to storage, but feel flood control is unnecessary. If the state were building the dams rather than the government, then Mr. Wright would be supportive, but he is opposed to the Federal Government being involved in the project.

DEAN RHOADS, Assemblyman, Elko County, introducer of AJR34, said he felt the studies should be completed and then if there are too many negative factors after the study,

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the dams should not be built.

Chairman Sheerin asked Roland Westergard, State Engineer, what the probability is if the State of Nevada would be able to maintain the absolute control of the water rights. Mr. Westergard said his position is that the state would have to maintain the control of the water rights.

The Committee took no action on AJR34.

AB 514 Requires state board of fish and game commissioners to establish special season for hunting deer with muzzle-loaded weapons.

ASSEMBLYMAN ROBERT E. ROBINSON, introducer of AB514, said this bill would mandate the Fish and Game Department to set aside a special season for muzzle-loaded sports enthusiasts for deer hunting. He said there is a great deal of interest in this sport. People are hunting deer with muzzle-loaded weapons now during the regular hunting season. Some groups have been negotiating with the Fish and Game Department to establish a primitive weapons season which would include muzzle-loaders and bow and arrows. Assemblyman Robinson said there are several thousand people in Nevada who have taken up this sport. He presented a printed sheet showing deer tags sold by Nevada Fish and Game Department, entered in record, attached EXHIBIT "C".

In reply to a question by Senator Dodge as to other states' seasons, Assemblyman Robinson replied they are set by regulation, none of them are by statute.

Assemblyman Robinson presented a petition from a Las Vegas club requesting separate season for muzzle-loaded deer hunt. Entered in record, attached EXHIBIT "D".

FRED RADTKE, representing the Clear Creek Bowman Archery Club, Carson City, testified in opposition to AB514. He said that group desires to have a separate archery season from firearms for the safety factor and noise factor. He said his club is concerned with the quota system and is fearful it will put a burden on the Fish and Game Department. He said they had no objections to a muzzle-loaded hunt if it did not interfere with other established seasons.

DON QUILICI, Carson City Game Management Board, read a prepared statement in opposition to AB514, entered in record and attached EXHIBIT "E". He said they have no objection to the muzzle-loaded weapon or its season, however, he does see tremendous problems if the Fish and Game Department are mandated to establish a season, it could cause other requests by other groups for a special season to be established.

Senate Senate

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DON QUILICI read a prepared statement written by FRANK GROVES, president of the Nevada Wildlife Federation:
"We are in opposition to AB514 as the Fish and Game Commission now has the authority to do everything stipulated in the bill. If this bill should be passed whereby seasons are set by legislation, we feel certain that two years from now every special interest group will come before you requesting special seasons for their particular interest."

STEVE FRADY, president Ormsby Sportsmen Association, Carson City, testified in opposition to AB514. He said that group feels it will encumber the present seasons and be a burden to the Fish and Game Department. He said they feel that traditionally the Fish and Game Department has set seasons and that it should remain the prerogative of the Fish and Game Department. Mr. Frady said they recommend a special area be set aside for the muzzle-loaded enthusiasts rather than setting a special season.

RICHARD GOLDEN, representing the National Field Archery Association and Silver Arrow Bowmen of Nevada, testified in opposition to <u>AB514</u>, saying those groups are concerned for safety reasons.

ALBERT UHART, Nevada Bowhunters Association, Carson City, went on record in opposition to AB514.

GLEN GRIFFITH, Director of Nevada Department of Fish and Game, said they find a great deal to be in conflict with There is by legislative mandate, two boards: The county game management board and the state Fish and Game The function of these boards is to advisory board. evaluate public opinion on a local level and to make that opinion known as far as establishing regulations for any and all seasons to the Commission. This statute would nullify that process and procedure and take away from those two boards that particular function. It would also remove from the general function of handling this democratic process, that of the county commissioners who appoint the county game management board members. Mr. Griffith said the aspects of this bill can be presently handled by the He said six years ago recommendations came Fish and Game. to the Commission with an idea of getting the muzzle-loader accepted as a legal gun for taking deer. He said the Commission has had nothing on a formal basis ever relation to a special deer hunting season. The proper procedure is to go to the county board in concert with the advisory board and let them make recommendations to the Fish and Game Commission so that they are in concert with all other people concerned.

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Senator Echols moved for indefinite postponement of <u>AB514</u>. Senator Dodge seconded the motion. The motion carried unanimously.

AJR 35 Urges Congress to transfer Ruby Lake Wildlife Refuge from national to state jurisdiction.

ASSEMBLYMAN DEAN RHOADS, introducer of AJR35, said in 1937 the Federal Government gave 38,000 acres to U.S. Fish and Wildlife Service to create Ruby Marshes in Northeastern Nevada, an area designated for a multiple purpose project for recreation, ducks and wildlife habitat. Recently, it has been decided that boats and fishing and other recreation purposes are destroying duck habitat and it is now the opinion of the Wildlife Service that boating and other recreation uses will have to be fazed out to where there will be very little use of the Ruby Marshes. Assemblyman Rhoads said the Governor hopes he can work out the problem with the newly appointed head of U. S. Fish and Wildlife for the Western Region. The state will probably have to appropriate funds for the Fish and Game Department to run the Marshes. The 38,000 acres was a BLM transaction transferring the land to the U. S. Fish and Wildlife jurisdiction. then another 3700 acres was purchased from individuals. This resolution says the state would operate the Ruby Marshes.

Mr. Griffith said it would cost a good deal if the Fish and Game were to manage the Ruby Marshes in maintainence of toilets, roads, etc.

Senator Glaser moved "DO PASS." Senator Dodge seconded the motion. The motion carried unanimously.

AB 185 Provides for expiration of fishing licenses one year after the date of issuance.

FRED WRIGHT, representing Nevada Department of Fish and Game, testified in support of this bill. He read a prepared statement, entered in the record and attached as EXHIBIT "F".

ACR 33 Authorizes expenditure from legislative fund for travel and subsistence for Mr. Bruce Scott.

Senator Echols moved "DO PASS". Senator Dodge seconded the motion. The motion carried unanimously.

AJR 38 Memorializes United States Department of Interior to reconsider mining regulations.

Senator Glaser moved "DO PASS." Senator Dodge seconded the motion. The motion carried unanimously. Natural Resources Minutes of Meeting, April 13, 1977 Page Eight

In reviewing SB 378 (testimony was heard on April 4) Chairman Sheerin said Sierra Pacific Power Company and Environmental Protection Agency came to the conclusion they cannot play with the variance and cannot play around with the appeals procedure as it is already complicated They found another section in the water pollution law, NRS 445.271, that talks about revocation modification or suspension of permits and they want to add a new section to it that reads "upon request of the permit holder by petition to the director for modification of issued permits, any permit issued under these sections may be revoked, modified or suspended in whole or in part during its term for cause including yet not limited to the following upon request of the permit holder by petition to the director for modification of an issued permit. It is going to allow them to ask for a modification of their permit, Chairman Sheerin said.

Senator Dodge moved SB378 be amended and "DO PASS". Senator Echols seconded the motion. The motion carried unanimously.

There being no further business, the meeting was adjourned at 6 p.m.

Respectfully submitted,

Billie Brinkman, Secretary

APPROVED:

Sheerin,

GUEST REGISTER

B DATE: Upril 13,1975

SENATE NATURAL RESOURCES COMMITTEE

Those wishing to testify should identify themselves before giving testimony.....

ι	Do you		κ.
NAME	wish to testify	Bill No.	REPRESENTING
Thomas H Tallagher	no	AJR34	Olko Fair & Recreation Board
L. L. " Jutch Tenomet	Yes		11 11 11 12
A. Gomer	Yes	AJR 34	
Eleanor Juttschack	UES	ATR34	Tovelock Valley Ranchers
Morow Polloworkly	Jes.	1	Resoling Co. Water Coro Dist
Sector 7. Andis		b	Pershing Co. Waler Cour Dest
Jack L. Boyd	YES	!	LIPPER HUMBOLDT WATER USERS ASSN.
El Stewart			Gov Ofc.
Roland D. Westergard			Stite Eng, neer
FRED RADTKE	YES	AB 514	CLEAR CREEK BOWMEN
TIM Meigs			Meigs Archery
Albert Chart	YES	AB514	
Glen Griffith	yes	AB 519	Dept of fish & Game
Fed E Wright		`	
WG Parson			"
BILL WRIGHT	YES.	AUR 34	UPPER Humboldt Water Users A 33.16

GUEST REGISTER

DATE: april 13, 1977

SENATE NATURAL RESOURCES COMMITTEE

Those wishing to testify should identify themselves before giving testimony......

	Do you		·
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NAME	testify	Bill No.	REPRESENTING
		10-11	CARSON CITY CAME MANAGEMENT BOARD
DONALD QUILLO	YER	HB 514	CAME MANAGEMENT SOARD
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Frank W. Groves	405	AB514	Man. Wildlife Federation
	1	177	
STEVE FRADY	4ES	AR54	Mound Southern Assel
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10	4-	4	HAIIONAL MELD MANAGE
RICHARD GOLDEN	YES	AB514	SILVER ARROW BOWMEN
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Bob ALKire	Yes	HAK38	Kennecott Copper Corp
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LOVELOCK, NEXDA TOWCDEShilut"A

In view of the problems being experienced by irrigators throughout the Country, it is unrealistic to expect informed agricultural water users to do anything but oppose projects such as the Corps Upstream Storage, they have very little to gain and a whole lot to lose.

The Federal government is slowly and steadly assuming control over the waters of the State and the courts and the $m{6}$ ongress are providing the necessary tools.

The pupfish decision of the Supreme Court has established the fact that Federal control is superior to the State.

The Kings River decision has established the fact that users of the upstream dams on the Humboldt are subject to the provisions of the Reclamation Act of 1902. The act includes the 160 acre limitation, an application which is completely out of the question on the Humboldt River.

The various governmental agencies including the Environmental Protection Agency, the Corps with their fill and dredging regulations, and the State Agencies are having devastating impact on the agricul curel people of Nevada.

Thus, it can be seen that from the agricultural management point of view, the claimed benefits to irrigation by the Corps of Engineers, which are very doubtful to begin with, are non-existent when the very use of the so-called benefits could place the agricultural users in an impossible situation.

The Corps of Engineers Contends that they will turn control of the three dams over to the State of Nevada, and there is no doubt that their intentions are good, but they are an agency of the Federal

Government and are not the final decision makers. The general trend is toward Federal control and these dams will provide the means to the end.

Commend to require elimination of 160 coses dequirement.

640 coses is the maximum.

Who dinder when in flood.

M. Holdsworing

LOVELOCK, NV.

Westside Farmers

SECURITY BANK BUILDING, 1060 FULTON MALL, FRESNO, CA 93721, TEL. (209) 485-9180

Our analysis of the proposed "Reclamation Lands Family Farm Act" indicates potentially devastating impact on farmers, landowners and irrigation districts throughout the Western states. Since you may not be aware of this legislative proposal, we are taking this opportunity to alert you to the radical and farreaching changes included in this bill.

As written, this measure would cover every Federal irrigation project authorized by or subject to the Federal reclamation laws, thereby taking in many flood control projects as well as those built primarily for irrigation.

Among other things, this legislation would:

- Cancel the existing water rights of all farmers and landowners who do not meet the bill's definition of "family farmer";
- Limit water deliveries (except temporarily) to so-called "family farms" and for the first time in the 75-year history of reclamation impose a farm operation requirement on water deliveries in addition to the historical 160-acre ownership limitation;
- Restrict use of project water to farming operations of 640 acres or less; and.
- Reinstitute a vaguely-worded residency requirement.

Since this proposed legislation grew out of joint hearings of the Small Business and Interior committees of the U.S. Senate on application of Reclamation law in the Westlands Water District, we feel a keen responsibility to make our position known.

Enclosed is a copy of the committee draft of the bill and our response to Senators Gaylord Nelson and Floyd Haskell, who plan to introduce it about May 1. We would encourage you to study this material and let the committees and your own elected officials know what you think of it.

If this office, including our legal counsel and Washington representative, can provide further information, please let us know.

Sincerely,

John F. Weidert

Executive Director

hu Weidert

Exhibit "C"

NEVADA DEPARTMENT OF FISH AND GAME

RIFLE DEER HUNTS *

1975-1976

	<u>1975</u>	1976
Total Rifle		
# Tags Sold	35,530	19,130
<pre>% Tags Returned (Questionnaire)</pre>	59.8	70.3
Total Harvest	4,851	4,765
Bucks	3,835	4,756
Antlerless	1,016	9**
% Hunter Success	24.7	38.9
Total Hunter Days	91,693	57,481
Resident Rifle		
# Tags Sold	32,697	17,372
% Tags Returned (Questionnaire)	58.8	69.9
Total Harvest	4,197	4,002
Bucks	3,181	3,994
Antlerless	1,016	8**
% Hunter Success	23.8	36.5
Total Hunter Days	81,943	51,152
Nonresident Rifle	•	
# Tags Sold	2,833	1,758
% Tags Returned (Questionnaire)	71.8	74.7
Total Harvest	654	763
Bucks	654	762
Antlerless	0	1**
% Hunter Success	33.0	59.3
Total Hunter Days	9,750	6,329

^{*} Unexpanded deer tag return data.

^{**} Reported antlerless harvest during bucks only season.

ARCHERY DEER HUNTS *

1975-1976

	<u> 1975</u>	<u> 1976</u>
Total Archery		
# Tags Sold	882	938
% Tags Returned (Questionnaire)	59.1	50.2
Total Harvest	7 3	- 56
Bucks	28	56
Antlerless	45	0
% Hunter Success	15.2	13.3
Total Hunter Days	3,086	2,990
Resident Archery		
# Tags Sold	646	823
<pre>% Tags Returned (Return Card)</pre>	63.6	51.4
Total Harvest	51	54
Bucks	21	54
Antlerless	30	. 0
% Hunter Success	13.8	14.4
Total Hunter Days	2,406	2,642
Nonresident Archery		
# Tags Sold	236	115
% Tags Returned (Questionnaire)	47.0	41.7
Total Harvest	22	. 2
Bucks	7	2
Antler1ess	15	0
% Hunter Success	20.0	4.3
Total Hunter Days	680	348

[#] Unexpanded deer tag return data.

A SURVEY OF PRIMITIVE WEAPONS DEER HUNTING SEASONS

- 1. A survey of states adjacent to Nevada and of Montana, Washington, Colorado, Alaska, Alabama, and Arkansas was made in relation to special seasons for archery and muzzle loaders.
- 2. Virtually all states permit the use of muzzleloading rifles of 40 caliber minimum as a legal weapon. These can be used during the regular rifle season also.
- 3. Seven of the eleven states surveyed provide special muzzle loader seasons. They are Oregon, Idaho, Utah, Arizona, Colorado, and Arkansas. Arizona's primitive weapon season permits the use of bow and arrow along with the muzzle loader.
- 4. All states reviewed that provide a special muzzle loader season restrict the season to a fairly short period and usually to only a few areas. For example:

 Oregon

 4 areas

Washington 4 areas
Idaho 6 areas
Utah 4 areas
Colorado 24 areas
Arkansas 1 area
Arizona 1 area

- 5. Muzzle loader seasons are fairly short but may occur at any time from August through December.
- 6. The definition of primitive weapons includes the bow and arrow and the muzzle loader rifle.

Crossbows were legal in Alaska, Alabama, and Arkansas.

7. None of the states with a special muzzle loader season were restrictive in designating the number of permits to be issued except for Colorado which had a total of 2,550 tags in 1976.

George K. Tsukamoto March 22, 1977 CARISTO SPORTING GOODS



135 North Bruce Street Las Vegas, Nevada 89101 702 385-3145

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MUZZLE LOADING DEER HUNTING SEASON

for The State of NEUADA.

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SARRY GERMAN	BOX 19126 L.V. NV. 89119	89119
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ARISTO SPORTING GOODS 135 North Bruce Street Las Vegas, Nevada 89101 702 385-3145 CoDi HENDERSON NEV. 89015 89015 328

SUPPORT OF BLACK POWDER BILL

WE THE UNDERSIGNED ARE REPRESENTING SOME OF THE DIFFERENT ACTIVE GUN CLUBS IN LAS VEGAS. THESE CLUBS ARE IN SUPPORT OF A BLACK POWDER HUNT-ING SEASON FOR DEER HERE IN THE STATE OF NEVADA. WE FEEL THAT THERE HAS DEFINITLY BEEN A LARGE ENOUGH INCREASE IN THE SPORT OF BLACK POWDER THAT IT VILL BENEFIT NOT ONLY THE HUNTER BUT ALSO THE STATE.

CLUB NAME

DESERT SPORTSMAN'S Frank P. Walters Robert Rouseas

VICE PRESIDENT 240

EXECUTIVE RANGE OFFICER

NEVADA FRONTWADERS VICE PARCIDENT

Glup of Wither

SODTHERN NEVARA PISTOL + REVOLUER ASSM Mihael a Berla PRES.

WE THE UNDERSIGNED DO SUPPORT AND REQUEST THE ESTABLISHMENT OF A SEPERATE MUZZLE LOADING DEER HUNTING SEASON FOR THE STATE OF NEVADA, TO BE ESTABLISHED AND REGULATED BY THE NEVADA FISH AND GAME DEPARTMENT. THE SEASON, FOR BLACK POWDER SPORTING ARMS ONLY, TO PRECEDE OR FOLLOW THE NORMAL DEER SEASON AND BE INCLUDED IN NORMAL HUNTING QUOTAS.

SUPPORTERS NAME

Robert Rouseau Parry D. Debarion Frank P. Walters 1 oni L Clavery M. J Clover Doubla . Shadel Ciaig A Shool Sonnie / Shadel all Alewell at Kindberg Fray Pahl Sol- Pelen Daniel Mic Namara Henry S Jewis Mark Habinson Yandra Kolunison

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April 13, 1977

Eshilit "E"

MR. CHAIRMAN, MY NAME IS DON QUILICI AND I AM A MEMBER OF THE CARSON CITY GAME MANAGEMENT BOARD.

THE BOARD RESPECTFULLY REQUESTS THAT IT BE RECORDED AS BEING OPPOSED TO ASSEMBLY BILL 514

SPEAKING ON BEHALF OF THE OTHER MEMBERS OF THE GAME MANAGEMENT BOARD, I WOULD LIKE TO TAKE THIS OPPORTUNITY TO INDICATE WHY WE OPPOSE THE PASSAGE OF THIS BILL.

THERE IS IN EXISTENCE TODAY THE PROPER MECHANISM FOR THE ADDITION, DELETION, OR MODIFICATION OF ESTABLISHING SEASONS AND BAG
LIMITS FOR THE SPORTSMEN OF THE STATE OF NEVADA. THIS PROCESS, IS
ONE THAT HAS BEEN ADHERED TO AND COMPLIED WITH FOR MANY MANY YEARS
BY ANY INDIVIDUAL OR GROUP REQUESTING CHANGES IN SEASONS OR BAG
LIMITS. MOST IMPORTANTLY THIS SYSTEM HAS HISTORICALLY PERMITTED
INPUT AT THE LOCAL LEVEL, FROM INDIVIDUALS OR GROUPS TO THE COUNTY
GAME MANAGEMENT BOARDS, AND FROM THE COUNTY BOARDS TO THE STATE BOARD
OF FISH AND GAME COMMISSIONERS.

BASED ON THIS INPUT AND ON DATA FROM THE NEVADA DEPARTMENT OF FISH AND GAME, THE FISH AND GAME COMMISSION HAS SET SEASONS AND LIMITS IN THE BEST INTERESTS OF ALL SPORTSMEN COLLECTIVELY.

TO ALTER THIS METHOD BY THE LEGISLATIVE PROCESS RATHER THAN

THROUGH COMMISSION ACTION CAN CAUSE SERIOUS PROBLEMS IN THE MANAGE.

MENT AND CONTROL OF THOSE NATURAL RESOURCES UNDER THE JURISDICTION OF

THE FISH AN GAME COMMISSION.

TODAY, AS THE STATE OF NEVADA ADDRESSES ITSELF TO THE AWESOME PROBLEMS OF AN EXPLODING POPULATION AND EVER INCREASING URBANIZATION IN DIRECT COMPETITION WITH WILDLIFE AND NATURAL RESOURCES, EXTREME CARE MUST BE EXERCISED THAT THE POTENTIAL IMPACT ON OUR WILDLIFE AND RESOURCES HAVE THE UPMOST CONSIDERATION AT ALL TIMES IN ANY OF

OUR ACTIONS IN THESE AREAS.

ASSEMBLY BILL 514 DOES NOT DO SO, AND IN FACT INTRODUCES AN UNKNOWN AND POTENTIALLY HARMFUL FACTOR INTO THE EXISTING QUOTA SYSTEM, WHICH HAS ESTABLISHED VERY DEFINITIVE PARAMETERS FOR ALL RIFLEMEN AND ARCHERS. AB 514, SECTION 1, SUB SECTION 2 READS AS FOLLOWS: "APPROPRIATE LICENSES, TAGS OR PERMITS GRANTING THE PRIVELEGE TO HUNT DEER WITH MUZZLELOADERS DURING THE SPECIAL SEASON SHALL BE ISSUED BY THE DEPARTMENT UPON THE APPLICANT'S PAYMENT OF SUCH FEES AS MAY BE PRESCRIBED UNDER THIS TITLE." WE INTERPRET THIS SUB SECTION TO IMPLY THAT UPON PAYMENT OF AN APPROPRIATE FEE, A MUZZLE LOADER WILL BE AUTHORIZED TO HUNT DEER WITHOUT REGARD TO ANY QUOTA SYSTEM CURRENTLY IN EFFECT.

THE QUOTA SYSTEM HAS BEEN IN EFFECT FOR SEVERAL YEARS AND LAST

35%.

YEAR THE HUNTER SUCCESS RATE WAS 36%, HUNTING BUCKS ONLY, AS

OPPOSED TO 37% THE PRECEEDING YEAR WHICH INCLUDED THE TAKING OF DOES.

THE COMMISSION, THE DEPARTMENT, THE COUNTY BOARDS, AND THE SPORTS
MEN'S CLUBS ARE IN AGREEMENT THAT THE QUOTA SYSTEM IS A VERY EFFECT
IVE DEER MANAGEMENT TOOL. TO HUNT A DEER BY MERELY PAYING A FEE

WITHOUT REGARD TO CONTROLLING RESTRICTIONS IS A PROCESS WHICH HAS

BEEN PROVEN TO BE UNSUCCESSFUL IN THE PAST IN THIS STATE.

ADDITIONALLY, AB 514 BY ASKING FOR A SPECIAL SEASON FOR MUZZLE-LOADING WEAPONS COULD BE CONSTRUED TO MEAN ANY MUZZLE-LOADING WEAPONS (RIFLES OR PISTOLS) WITHOUT ANY RESTRICTIONS AS TO CALIBER.

FINALLY, THERE IS A POTENTIAL ADVERSE AFFECT ON OTHER HUNTERS

IF BY LEGISLATIVE ACTION A SPECIAL SEASON WERE TO BE CREATED FOR THE

MUZZLE-LOADERS PRIOR TO THE START OF THE REGULAR ARCHERY SEASON AND

THE REGULAR RIFLE SEASON.

WE ASK THAT THIS COMMITTEE TAKE APPROPRIATE ACTION TO INSURE
THAT AB 514 DOES NOT PASS.

THANK YOU.

Exhibit "F"

STATE OF NEVADA DEPARTMENT OF FISH AND GAME

Evaluation of AB 185

To accommodate the legislative request imbodied in AB 185 and AB 477, namely, to change the fishing license period to some term other than fiscal year, the Department in working with the bill sponsors was able to recommend changes that have been incorporated into AB 185. The primary change is to have fishing licenses expire on December 31 of the year of issuance, but maintain hunting licenses on a fiscal year as that best fits the hunting cycle.

The results in the elimination of combination licenses (to hunt and fish) which will benefit the Department's general license file data base. It will also make senior license buyers happier as the majority fish only and they dislike buying a \$2.50 license to hunt and fish. Over all the changes incorporated in AB 185 should result in a simpler licensing system.

In adjusting fees the Assembly supported AB 185 under the premise that there should be no resident fee increases. Therefore, the value of each single license was limited to the value of the combination license being phased out. The following fee structure resulted:

- 1. Resident hunting \$7.00 -- down from \$10.00,
- 2. Resident fishing \$10.00 -- no change,
- 3. Junior hunting and fishing \$2.00 each -- down from \$2.50 each,
- 4. Senior hunting and fishing \$1.25 each -- equal to \$2.50 license to hunt and fish.

The precedence for a differential in hunting and fishing license fees was set in July 1969 when the fishing license was \$7.50 and the hunting license was \$5.00. (The first year of a resident regular combination license.)

The basis was:

- That fish production is an expensive program and is not eligible to be funded under federal aid, and
- 2. That in addition to the hunting license, tag fees are required to hunt big game adding to hunter costs.

The same circumstances exist today -- therefore, the recommendation of a \$7.00 hunting license and \$10.00 fishing license to equal the present \$17.00 combination.

Based upon 1976 sales the above changes would result in an overall drop in income of between \$50,000 and \$100,000 depending upon what those who held combination licenses do in regard to buying licenses. If each bought a license to hunt and to fish under the \$7.00 and \$10.00 fee structure, the reduction in income would be approximately \$50,000.

To offset this loss and to bring the short-term nonresident fishing license into equity with the other western states, AB 185 provides for:

- 1. The 10-day nonresident fishing permit be \$10.00.
- 2. The 2-day nonresident fish permit be changed to a 3-day permit at \$7.50.

This would make the daily equivalent rate of \$1.00 per day for the 10-day period and \$2.50 per day for the 3-day permit and on a par with other western states.

To be consistent the resident 2-day permit was changed to a 3-day permit without changing the \$5.00 fee. The resident daily equivalent then would be 75¢ per day for the 10-day period, as at present, and \$1.67 per day for the 3-day permit (down from \$2.50 per day equivalent.)

The change in nonresident fees would have increased 1976 sales by \$91,000 offsetting the adjustments in resident fees. It is possible the \$10.00 for 10-day fishing permit will cause some nonresidents to purchase a \$20.00 calendar year fishing license instead, thereby benefiting income.

In a further attempt to simplify the license system and put more integrity into licensing, the method of obtaining a duplicate is changed in AB 185. The licensee would have two methods to obtain a duplicate, if, in fact, he held an original license:

- Through a license agent, paying the original fee. This will eliminate the necessity of having a third book of licenses, the Affidavit/Duplicate book now handled by license agents, or
- Upon presenting a notarized affidavit to the Department for a \$1 duplicate.

This procedure is the same as used in California where in 1974, for example, they sold 2,977,000 resident hunting and fishing licenses and 1,750 duplicates at \$1.00. (They have no record of duplicates issued at the original fee.) By comparison Nevada, in 1976 sold 111,800 resident hunting and fishing licenses and issued 1,406 duplicates at \$4.00 or less. We feel the present duplicate license process is abused and the language incorporated in AB 185 will reduce the abuse.

The Department recommends passage of AB 185.

(REPRINTED WITH ADOPTED AMENDMENTS) FIRST REPRINT

S. B. 266

SENATE BILL NO. 266—COMMITTEE ON ENVIRONMENT, PUBLIC RESOURCES AND AGRICULTURE

FEBRUARY 24, 1977

Referred to Committee on Environment, Public Resources and Agriculture

SUMMARY—Restricts gaming to certain areas under control of Tahoe Regional Planning Agency. (BDR 22-1002)

FISCAL NOTE: Local Government Impact: No. State or Industrial Insurance Impact: No.



EXPLANATION-Matter in italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to the Tahoe Regional Planning Agency; restricting certain gaming activities to certain places within the area under the control of the agency; providing changes in the composition of the agency's governing body; providing certain civil penalties; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 277.200 is hereby amended to read as follows: 277.200 The Tahoe Regional Planning Compact is as follows:

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Tahoe Regional Planning Compact

ARTICLE I. Findings and Declarations of Policy

(a) It is found and declared that the waters of Lake Tahoe and other resources of the Lake Tahoe region are threatened with deterioration or degeneration, which may endanger the natural beauty and economic productivity of the region.

(b) It is further declared that by virtue of the special conditions and circumstances of the natural ecology, developmental pattern, population distribution and human needs in the Lake Tahoe region, the region is experiencing problems of resource use and deficiencies of environmental control.

(c) It is further found and declared that there is a need to maintain an equilibrium between the region's natural endowment and its manmade environment, to preserve the scenic beauty and recreational opportunities of the region, and it is recognized that for the purpose of enhancing the

Original bill is 16 pages long.

Contact the Research Library for

a copy of the complete bill

ASSEMBLY BILL NO. 514—ASSEMBLYMAN ROBINSON (by request)

March 23, 1977

Referred to Committee on Environment and Public Resources

SUMMARY—Requires state board of fish and game commissioners to establish special season for hunting deer with muzzle-loaded weapons. (BDR 45-1483) FISCAL NOTE: Local Government Impact: No. State or Industrial Insurance Impact: No.



EXPLANATION—Matter in italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to hunting licenses, tags and permits; requiring the state board of fish and game commissioners to establish a special season for hunting deer with muzzle-loaded weapons; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Chapter 502 of NRS is hereby amended by adding thereto a new section which shall read as follows: 3

1. The commission shall establish a special season for deer hunting

by persons using muzzle-loaded weapons. 4

2. Appropriate licenses, tags or permits granting the privilege to hunt deer with muzzleloaders during the special season shall be issued by the department upon the applicant's payment of such fees as may be prescribed under this Title.

(30)

Original bill is on file at the Research Library.

ASSEMBLY JOINT RESOLUTION NO. 35—ASSEMBLYMEN RHOADS, POLISH, SERPA, MOODY, JACOBSEN, HICKEY, ROBINSON, HORN, CRADDOCK, SENA, DINI, KOSINSKI, MANN, HAYES, SCHOFIELD, GLOVER, GOODMAN, BREMNER, PRICE, MAY, WESTALL AND MELLO

March 15, 1977

Referred to Committee on Environment and Public Resources

SUMMARY—Urges Congress to transfer Ruby Lake Wildlife Refuge from national to state jurisdiction. (BDR 1414)



EXPLANATION—Matter in italics is new; matter in brackets [] is material to be omitted.

ASSEMBLY JOINT RESOLUTION—Urging the Congress to transfer jurisdiction over the Ruby Lake Wildlife Refuge from the U.S. Fish and Wildlife Service to the State of Nevada.

Whereas, The Ruby Lake Wildlife Refuge is a major recreational area in northeastern Nevada and is essential to promote the health and wellbeing of Nevadans and other users of the refuge; and

WHEREAS, The Ruby Lake Wildlife Refuge has an important relationship to the economy of the communities in northeastern Nevada; and

Whereas, The United States Fish and Wildlife Service has announced certain boating regulations, to become effective in 1978, which will severely curtail the recreational use of the Ruby Lake Wildlife Refuge in an attempt to increase waterfowl production; and

WHEREAS, Doubt exists as to the validity of the assessment made by the Fish and Wildlife Service concerning the problem of raising waterfowl and as to the existence of adequate scientific data to support the regulations; and

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WHEREAS, The Nevada legislature believes that the Ruby Lake Wildlife Refuge can be managed on a multiple-use basis in such a manner as will accommodate the need of people for recreation, the economic needs of the communities in northeastern Nevada, and the problem of increasing the numbers of waterfowl; and

WHEREAS, The policies of the Fish and Wildlife Service as applied to the Ruby Lake Wildlife Refuge do not give proper consideration to the needs of the people of the State of Nevada; and

WHEREAS, To obtain maximum benefits, the Ruby Lake Wildlife Refuge, should be managed by the State of Nevada on a local level through the Nevada department of fish and game rather than by the

Original bill is 2 pages long. Contact the Research Library for a copy of the complete bill.

ASSEMBLY CONCURRENT RESOLUTION NO. 33—COMMITTEE ON ENVIRONMENT AND PUBLIC RESOURCES

APRIL 4, 1977

Read and adopted

SUMMARY—Authorizes expenditure from legislative fund for travel and subsistence for Mr. Bruce Scott. (BDR 1880)



EXPLANATION—Matter in italics is new; matter in brackets [] is material to be omitted.

ASSEMBLY CONCURRENT RESOLUTION—Authorizing expenditure from the legislative fund for travel and subsistence for Mr. Bruce Scott for appearance before the assembly committee on environment and public resources.

Resolved by the Assembly of the State of Nevada, the Senate concurring, That expenditure of money from the legislative fund is hereby authorized to pay travel expenses and a subsistence allowance as provided by law for state employees to Mr. Bruce Scott for appearing before the assembly committee on environment and public resources.

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Original bill is on file at the Research Library.

ASSEMBLY JOINT RESOLUTION NO. 38—COMMITTEE ON ENVIRONMENT AND PUBLIC RESOURCES

March 23, 1977

Referred to Committee on Environment and Public Resources

SUMMARY—Memorializes United States Department of Interior to reconsider mining regulations. (BDR 1818)



EXPLANATION—Matter in italics is new; matter in brackets [] is material to be omitted.

ASSEMBLY JOINT RESOLUTION—Memorializing the United States Department of the Interior to reconsider its mining regulations.

Whereas, United States Secretary of the Interior Cecil D. Andrus, has set April 5, 1977, as the deadline for receipt of comments on proposed changes in hardrock mining regulations to ensure adequate consideration of the diverse comments on the proposed regulations; and

WHEREAS, Secretary Andrus has said that he wants to give the public opportunities to study the proposed regulations and their possible impact before final regulations become effective; and

WHEREAS, The proposed regulations were published in the Federal Register December 6, 1976, with comment period subsequently extended to February 4, 1977, and a new comment deadline again extended to April 5, 1977; and

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Whereas, The proposed regulations do not apply to coal mining, but would require the Bureau of Land Management to examine carefully and approve any hardrock mining operations which might cause significant disturbance to the land; and

Whereas, Bonding requirements also are included in the proposed regulations based on projected costs of stabilization and rehabilitation in areas which would be disturbed; and

WHEREAS, The proposed regulations would, in essence, invalidate Nevada's established mining laws and procedures and cause undue hardship on citizens engaged in prospecting and mining activities; and

WHEREAS, It is essential to the public convenience, necessity and national defense that mineral exploration, development and extraction activities, or any of these, be conducted unimpaired by restrictive regulations; and

WHEREAS, Mining and its related activities have been and continue to be of paramount importance to the State of Nevada as well as the United States; and

Original bill is 2 pages long. Contact the Research Library for a copy of the complete bill.

(REPRINTED WITH ADOPTED AMENDMENTS) FIRST REPRINT

S. B. 378

SENATE BILL NO. 378—SENATOR RAGGIO

March 22, 1977

Referred to Committee on Natural Resources

SUMMARY—Adds variance and appeals procedures to Nevada Water Pollution Control Law. (BDR 40-1546) FISCAL NOTE: Local Government Impact: No. State or Industrial Insurance Impact: No.



EXPLANATION-Matter in italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to water pollution control; providing an additional procedure for permit modification; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 445.271 is hereby amended to read as follows: 445.271 1. Any permit issued under NRS 445.227 to 445.237, $\mathbf{2}$ 3 inclusive, may be revoked, modified or suspended in whole or in part during its term for cause including but not limited to the following:

(a) Violating any terms or conditions of the permit;

[2.] (b) Obtaining a permit by misrepresentation or failure to dis-

7 close fully all relevant facts; or

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[3.] (c) A change in conditions, or the existence of a condition, which requires either a temporary or permanent reduction or an elimination of the permitted activity.

Any such revocation, modification or suspension is effective no later than 30 days after the permitholder receives written notice, issued by the director, of the facts or conduct warranting such action.

2. Any permit issued under NRS 445.227 to 445.237, inclusive, may 14 be modified by the director during its term if the permitholder petitions 15

the director requesting a modification. 16

SEC. 2. This act shall become effective upon passage and approval.

Original bill is on file at the Research Library.