

HEALTH, WELFARE AND STATE INSTITUTIONS

Minutes of Meeting - March 4, 1975

The tenth meeting of the Health, Welfare and State Institutions Committee was held on March 4, 1975, at 2:45 p.m., Room 323.

COMMITTEE MEMBERS PRESENT: Chairman Lee E. Walker
Senator Neal
Senator Gojack
Senator Hilbrecht
Senator Schofield
Senator Young

See Exhibit A for others present.

S.B. 92 -- Expands child welfare and other children's services and requires licensing of agencies placing children for foster care.

Jim Carmany and Don Wilson, Clark County Juvenile Court, were present to testify on this bill. Mr. Carmany stated that they have been concerned for the past 6 years with the amount of federal money the counties are losing. There has been federal legislation in existence since 1967, under the social security act, which provides 3/4 of costs of protective services. Since this law was passed in '67, Clark County has spent \$1,600,000 for protective services. Had they bought into the federal legislation, they would have provided the same level of services for \$400,000. When the Revenue Sharing Act was passed in 1970, under Title III the federal government appropriated a set sum of money to provide social services to the states. Nevada's share of that money is approximately \$6,000,000. In FY-74 Nevada spent 1.2 million dollars and there was a \$5,000,000 return to the federal government. In FY-75 it is estimated that they will spend only \$2,000,000. Mr. Carmany further stated that they are concerned that this bill provides that the State of Nevada could contract with the counties to provide protective services; this would mean that for every dollar that Clark County spends on protective services, they will receive three dollars from the federal government. Mr. Carmany believes that we should get into this program, or at least get Washoe and Clark County get into the program. This bill would allow them to use funds that are already available. Although the State Welfare Dept. feels this would cost them more money for administration costs, Mr. Carmany feels it could be done with their present staffing. A.B. 236, presently before the Assembly, addresses this same problem.

Washoe County Welfare has drafted their own legislation on this which will be furnished to the committee. They feel that S.B. 92 is quite deficient in many regards.

Senate

Health, Welfare and State Institutions
Minutes of Meeting
march 4, 1975
Page Two

Senator Hilbrecht asked if we could, without spending additional money, get matching money. Mr. George Miller, State Welfare, responded that they would have to change existing programs and feels that some new program would not be more beneficial than their existing programs.

It was agreed that this bill be rescheduled for hearing at a later date.

S.B. 168 -- Expands aid to dependent children program to include dependent children of unemployed fathers.

Nancy Gomes, Washoe County School Board, spoke in favor of the bill, and stated that about 27% are presently unemployed in Nevada and this bill provides aid to dependent families where the father is unemployed. Mrs. Gomes estimates that this would be \$625,000 per year of State money. They also estimate that there would be between 1,080 and 1,250 persons added to AFC caseload. There are 25 states that have this program.

Verlia Davis, Clark Co. Social Services, spoke in favor of the bill, stating that if the ADC program were expanded as this bill allows, it would make federal matching funds available. This would relieve the taxpayers the burden for the maintenance care of such children. During such times as the father is unemployed, he will not have to leave the family so that they can become eligible for ADC. Mrs. Davis stated that in the medical area, they would save about \$100,000 and about \$150,000 to \$200,000 in direct assistance in Clark County.

Mr. George Miller stated that they are not opposed to the bill, but do have a different fiscal note. They were initially coming in with this bill but withdrew it because they were getting cut so drastically that they had to drop some programs. Mr. Miller provided the members with administrative cost breakdown that would be required to maintain this program (see Exhibit B). Senator Young asked if State Welfare favored the concept of this bill but dropped it when they thought it would necessitate the cutting of other programs. Mr. Miller answered in the affirmative.

Senator Neal moved "Do Pass" and rerefer to Finance; Senator Gojack seconded the motion; motion carried.

Senate

Health, Welfare and State Institutions
 Minutes of Meeting
 March 4, 1975
 Page Three

S.B. 169 -- Enlarges state welfare board and specifies certain counties as meeting place for minimum number of board meetings.

Mr. George Miller stated that in adding two members to the board, the fiscal note would be \$3,395 (composed of \$600 for salary, \$558 for travel, and \$2,237 for out-of-state travel). Mr. Miller further stated that he sees no advantage in adding two people to the board. Mr. Miller feels there is very little value of requirements to hold the meeting at particular locations. Mr. Miller commented that the board is a governing board rather than a policy board, and he would rather see it decreased rather than increased.

The committee members agreed to reschedule this bill for a later date in order to obtain possible amendments.

S.B. 170 -- Permits appointment of county welfare advisory committees or county welfare advisers.

Verlia Davis commented that in the legislative proposal they submitted to the Commission, they recommended that a joint County-State welfare board be created which would insure that there be county input in the formulation of State plans. They further indicated in their proposal that if such a plan was rejected, the counties establish their own board with a representative from State Welfare. S.B. 170 does not make provisions for representatives of State Welfare; however, they would like to see such a board established. Mrs. Davis stated that they would like to amend the bill on page 1, line 10 to state that "one shall be the Director of County Welfare Division, one..." Mrs. Davis agreed with Senator Gojack's comment that on line 14, page 1, there should be a set meeting time.

Mrs. Doris Carpenter, Washoe County Welfare, stated that they have an advisory board at the present time, and it has been very ineffective.

Margaret Knous, White Pine Co. Welfare, stated that her understanding of the bill was that the county welfare advisory board would be appointed to go and meet with the State to try to understand what they were doing.

Kazuko Nojima, Churchill Co. Welfare, stated that this bill sounds like another committee that doesn't do much of anything.

George Miller commented that there is nothing to keep the counties from doing what this bill states within their own counties.

Senate

Health, Welfare and State Institutions
Minutes of Meeting
March 4, 1975
Page Four

Arlene Joyce commented that she was present at many of the interim committee meetings, and their concern was the lack of communication between the State Welfare Board and the Welfare Division. It was felt that many times changes would be adopted at State board meetings that had an impact on the counties, but there was no mechanism for prior conference before these changes were adopted.

Margaret Tourreiucl, Elko Co. Welfare, feels that there is no purpose for this bill. They do not have a lack of communication in Elko County.

Senator Gojack advised the committee that it would be most helpful if the committee could obtain copies of the interim committee reports.

The committee agreed to reschedule this bill for a later date to obtain further information.

S.B. 171 -- Establishes a program of state reimbursement to hospitals for care provided nonresident indigents injured in motor vehicle accidents.

Sharon Greene spoke in favor of the bill and feels that the concept is good. It is difficult for small rural counties if an accident occurs in that county, as they end up paying the hospital bill. Mrs. Greene offered the following amendment to the bill: line 31, page 2, delete line 30 and begin new sentence on line 31 as "The hospital may request the district attorney of the county in which the hospital is located to make an indigency determination as provided in section 13 of this act, after exhausting the possibility of any outside payment for the patient or from a responsible party". (Underscore indicates new language).

Senator Young questioned the determination of "indigency", and would like an opinion from the Attorney General before favoring the bill. Senator Young also feels that problems may arise with regard to the rates.

John Crossley provided the committee with proposed amendments to this bill (see Exhibit C for amendments).

George Miller advised the committee that the fiscal note on this bill would be approximately \$50,000.

Senate

Health, Welfare and State Institutions
Minutes of Meeting
March 4, 1975
Page Five


The committee members agreed to postpone action on this bill, pending further input from John Foley.

Being no further business at this time, the meeting was adjourned at 4:35 p.m.

Respectfully submitted,


Sharon W. Maher, Secretary

APPROVED:


Lee E. Walker, Chairman

ROOM # 323
DAY TUES

DATE 3.4.75

108

NAME	ORGANIZATION	ADDRESS
John Crosslan	LCO - Audit	CL
Don Wilson	Clark Co Juv Ct	L. U
Jim GRAMMY	" " Juv Ct	L. U
Verla M. Davis	Clk Social Services	L. U
Margaret E Knowl	White Pine Co Welfare	Ely
Marguerite M. Tourneuil	Elko County Welfare	Elko
Kazuko Nojima	Churchill Co. Welfare	Fallon
Sharon M. Clare	Self-bus ^{member of LWV} 2432 Natalie Las Vegas	
Nancy Jones	Washoe Co. School Bd	Reno
Larry Dunphy	Franciscan Center	Z. V.
Doris Carpenter	Washoe Co Welfare	Reno
M. C. Hadley	Washoe County D. A.	Nishol Med Center
Betty Waters	Washoe Co. Welfare	Reno
A. R. Martelle	Welfare - State	C. C.
Karen Dickson	Welfare State	C. C.
Opel Braswell	Association of American Indian Social Workers	C. C.
Maurice Moyer	Clark Co. Juvenile Ct -	Las Vegas
Paul Ryan	Welfare - Title XX	C. C.
J. W. Johnson	"	C. C.
John J. Quast	"	C. C.
W. Keith Blah	"	C. C.

NEVADA STATE WELFARE DIVISION

*Continued
here* →

UNEMPLOYED FATHER'S PROGRAM

FY '76

FY '77

Regular Appropriation

Federal	\$2,623,496
State	2,450,765
Total Funds	<u>\$5,074,261</u>

\$2,973,634
2,780,801
<u>\$5,754,435</u>

Operating Costs

Office Supplies
Postage & Freight
Tel. Rental & Tolls
Printing & Dupl.
Equip. Rental
Equip. Repair
Legal Services
Bldg. Rent & Maint.
Data Processing

Requested Positions

Nbr

Nbr

Central Office

Program Coord.	1	\$ 13,579
Program Spec.	1	11,306
Princ. Clk. Typist	1	7,248

1	\$ 14,171
1	11,788
1	7,538

Total Operating

District Offices

Elig. Cert. Super.	5	54,020
Elig. Cert. Spec. II	34	335,614
Soc. Wrkr. Super.	3	37,149
Soc. Wrkr. II	13	140,452
Sr. Clk. Typist	<u>15</u>	<u>95,565</u>

6	67,578
37	380,619
3	38,748
15	168,945
<u>16</u>	<u>105,984</u>

Office Equipment

Exec. Units
Secy. Units
Calculators
Folding Tables
Side Chairs
Bookcases
TAB File Equip.

Total Positions/Salary

73 \$ 694,933

80 \$ 795,371

Payroll Related Costs

92,426

108,170

Total Equipment

Total Salary-Payroll

\$ 787,359

\$ 903,541

Training

Out-of-State Travel

\$ 2,900

\$ 3,190

Assistance Payments

In-State Travel

\$ 13,506

\$ 16,838

Medical Costs

Total Agency Expenditures

Continued here →

EXHIBIT B

101

26 February 1975

<u>FY '76</u>	<u>FY '77</u>
\$ 17,253	\$ 20,798
18,900	24,750
14,631	17,619
2,773	3,343
15,899	17,489
1,590	1,750
22,500	25,000
72,270	86,400
<u>134,204</u>	<u>168,464</u>
\$ 300,020	\$ 365,613
\$ 26,790	\$ 2,820
17,936	1,121
6,435	845
938	134
3,942	378
1,958	178
<u>4,200</u>	<u>1,050</u>
\$ 62,199	\$ 6,526
\$ 21,177	\$ 11,647
\$2,328,750	\$2,561,625
\$1,558,350	\$1,885,455
\$5,074,261	\$5,754,435

Program Statement

The unemployed father is an optional part of the ADC program authorized by Title IVA of the Social Security Act. Intact families where the father is unemployed could receive monies from the ADC Program now covering only families where one parent has died, is disabled, or absent. The Act sets very stringent requirements as what constitutes unemployment and what constitutes the father's cooperation with program requirements to remain eligible.

Funding

Assistance and medical costs are funded on a 50% Federal and 50% State basis. Administrative costs are based on the mix of eligibility (70.9% @ 50% Federal funding) and services (29.1% @ 75% Federal funding) for FY '76 and a mix of eligibility (70.5% @ 50% Federal funding) and Services (29.5% @ 75% Federal funding) for FY '77.

SUB-ACCOUNT EXPLANATIONS

Salaries

Because unemployed fathers are employable, extensive control is required by the Certification Specialist to assure that continuing payments are made to only elig. cases. The complicity of the Federal requirements on what constitutes unemployment also requires these extensive controls. The experience of other states is that unemployed cases require twice the staff time as regular ADC cases. To assure that Federal matching for the total ADC Program is not endangered because of these error prone unemployed cases, a ratio of more line and supporting staff to caseload size is required.

Assistance Payments

FY '76

Recipient months	45,000	
Average Payment	\$ 51.75	
45,000 X \$51.75 =		\$2,328,750

3150

FY '77

Recipient months	49,500	
Average Payment	51.75	
49,500 X \$51.75 =		\$2,561,625

4125

Medical Costs

FY '76

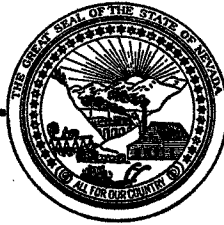
Recipient months	45,000	
Monthly Cost Per Recipient	\$ 34.63	
45,000 X \$34.63 =		\$1,558,350

FY '77

Recipient months	49,500	
Month Cost Per Recipient	\$ 38.09	
49,500 X \$38.09 =		\$1,885,455

STATE OF NEVADA
LEGISLATIVE COUNSEL BUREAU

LEGISLATIVE BUILDING
CARSON CITY, NEVADA 89701



LEGISLATIVE COMMISSION
LAWRENCE E. JACOBSEN, Assemblyman, *Chairman*
INTERIM FINANCE COMMITTEE
FLOYD R. LAMB, Senator, *Chairman*

112

ARTHUR J. PALMER, *Director*

PERRY P. BURNETT, *Legislative Counsel*
EARL T. OLIVER, *Legislative Auditor*
ARTHUR J. PALMER, *Research Director*

March 5, 1975

The Honorable Lee Walker
Senator
Chairman, Health, Welfare and
State Institutions
c/o Nevada Legislature

Dear Senator Walker:

As you requested on March 4, 1975, we are providing you with our proposed amendments to SB 171:

Section 15, Lines 8 and 9 be amended as follows:

The words "from the motor vehicle accident indigent fund" be eliminated. It would then read "...the applicant pursuant to...".


Section 16, (Page 3, Lines 18 through 23) be amended in its entirety to read as follows:

"Payments pursuant to section 15 of this act shall be financed by legislative appropriation from the general fund. Approved claims shall be processed in the same manner as other claims against the state are paid and shall be accounted for in the general fund. All amounts recovered by the division pursuant to section 15 of the act shall be deposited in the state treasury to the credit of the general fund."

We are available to discuss this further at your convenience.

Sincerely yours,

EARL T. OLIVER, C.P.A.
LEGISLATIVE AUDITOR

By 
John R. Crossley, C.P.A.
Chief Deputy Legislative Auditor

ETO:JRC:mn

EXHIBIT C