GOVERNMENT AFFAIRS COMMITTEE

Minutes of Meeting - April 9, 1975

Present:

Senator Gibson
Senator Walker
Senator Dodge
Senator Foote
Senator Hilbrecht
Senator Gojack
Senator Schofield

Also Present:
Jim Lien, Tax Comm.
Father Dunphy, Franciscan Center
John Meder, Conservation Dept.
Gino DelCarlo, Lobbyist
Richard Morgan, N.S.E.A.
Wallie Warren
Tom Young, Sierra Pacific Power Co.
Nick Smith, Burrows Smith, & Co.
Bob Petroni, School Board, Clark County

The twenty ninth meeting of the Government Affairs Committee was called to order at 2:50 p.m. with a quorum present by Chairman Gibson.

AB-343 Allows local governments conservation districts and irrigation districts to utilize purchasing division facilities. (BDR 27-1036)

Jim Lien, Tax Commission, explained that general improvement districts could not avail themselves to the services of the State Purchasing Division while other local governments could. The purpose of the amendments on line 16 and 17, page 1 is delineating those local governments which then may avail themselves to the services of the State Purchasing Division.

Motion of "Do Pass" by Senator Dodge, seconded by Senator Hilbrecht. Motion carried unanimously.

Deletes reference to emergency loans and extends permissible term of temporary loans by local governments. (BDR 30-1031)

Jim Lien, Tax Commission, stated that this was simply a technical correction to five years and short term financing.

Motion of "Do Pass" by Senator Hilbrecht, seconded by Senator Walker. Motion carried unanimously.

Makes provisions on fair employment practices applicable to school districts and district departments. (BDR 23-439)

Gene Phelps, Business Manager, Highway Department, explained the problems they have had with their system regarding involuntary

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retirement of their employees. He felt it would be better to bring the Nevada laws regarding retirement in line with the federal laws and the recent Supreme Court decision. Their amendment would strengthen the exception in NRS 281, classified employees that permits involuntary retirement at age 65.

Chairman Gibson read the proposed amendment to <u>SB-100</u> to the committee for their consideration. (<u>See attached</u>, Amendment No. 5900)

Bob Petroni, School Board, Clark County, stated that Nevada is the only state that doesn't have a limitation on age. Feels the legislation is needed for certified employees as wellas the classified employees.

Richard Morgan, N.S.E.A., sees many abuses to the laws we are presently using and suggests a flat retirement age. This allows people to prepare for retirement and gives them some incentive for a long tenure.

Bob Gagnier indicated that many people are still very active in the working force at age 65 and should have this taken into consideration when retirement time comes. Feels that the physical examination yearly is a good means of determining whether or not the person is qualified to continue working for another year.

Mr. Phelps interjected that their department has many high risk jobs and that a set retirement age is most desirable for them.

Angus MacEachem, from Las Vegas is in support of the amendment as they have many positions that are classified as high risk jobs. Feels that making someone retire for cause and give him a plaque for the valuable service he has contributed makes a mockerey of the system.

Mr. Gagnier suggested that he could get together with Mr. Petroni and Mr. Bastian and work out a solution that would please all of them. They will report back to the committee on their findings.

Amends County Economic Development Revenue Bond Law to promote furnishing of water if available on reasonable demand to members of public and amends and adds to manner of financing all projects authorized. (BDR 20-1317)

Chairman Gibson read the letter from Russ McDonald regarding, SB-364. See the attached.

Nick Smith, Burrows, Smith & Co., stated that the 12% should remain in the bill and feels that this bill would be a good and sound piece of legislation.

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Senator Dodge moved to Amend (lines 32 and 33 on Page 1 by taking out the italicized language, also on page 6, line 3 strike out statement and put in agreement. Also leave in the 12% (page 5) and Do Pass, seconded by Senator Hilbrecht. Motion carried unanimously. Senator Dodge would be responsible for the amendments.

SB-186 Amends various provisions relating to trusts for the furtherance of public functions. (BDR 19-582)

Kent Dawson, Henderson, indicated that they had another application submitted and would appreciate it being considered with the other three applications pending. (see the attached re. <u>SB-186</u>)

Senator Dodge suggested grandfathering the exisiting applications into law and phasing out the rest of the act. This was seconded by Senator Hilbrecht. Motion went as follows: Yea's Senators Dodge, Schofield, Walker, Gojack and Foote. Na's, Senator Gibson, motion carried.

Senator Dodge suggested that they get with Mr. Frank Daykin regarding the wording on <u>SB-186</u>.

SB-291 Authorizes deferred compensation program for state officers and employees. (BDR 23-206)

Chairman Gibson informed the committee that <u>SB-291</u> was on the agenda for the committee's disposition of the bill. It is not needed as the provisions for deferred compensation have been written into the retirement act.

Motion to "Hold" this bill by Senator Foote, seconded by Senator Schofield. Motion carried.

Validates securities, voted and nonvoted, securities issued in anticipation of the issuance of such securities and proceedings pertaining to such securities. (BDR S-1447)

Motion of "Do Pass" by Senator Hilbrecht, seconded by Senator Walker. Motion carried unanimously.

Senator Foote reported to the committee on AB-84. She indicated that they had an amendment on Page 2 relating to the time that you would begin recording expenses. The new language would state that the time begins when the candidate files for office or announces his candidacy. Senator Foote also indicated that they would also have a definite amount set for each election

Senator Foote also reported on <u>SB-335</u> and stated that after checking with Senator Close they have not come to a decision at this time. They felt that in the Governor's race it could be 80¢ per vote or \$200,000, whichever is the greater. They also considered that in some of the smaller races set the amount at \$2,500. or 25¢ per vote.

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Senator Foote stated that she was having trouble getting in touch with Mr. Sala regarding <u>SB-355</u>.

As there was no further business the meeting was adjourned at 5:00 p.m.

Respectfully submitted

Janice M. Peck

Committee Secretary

Approved:

Chairman

SENATE

Bills or Resolutions to be considered	Subject	Counsel Requeste
AB-343	Allows local governments conservation districts and irrigation districts to utilize purchasing division facilities (BDR 27-1036) Notify: Chairman Joe Dini, Tax Comm. League of Cities, County Association	•
AB-344	Deletes reference to emergency loans and extends permissible term of temporary loans by local governments. (BDR 30-1031) Notify: Same As Above	
SB-100 FOR COMMITTEE ACTION	Makes provisions on fair employment practices applicable to school district and district departments. (BDR 23-439) Notify: Sen. Hilbrecht. Grant Bastian School Board Association, Dick Morgan Bob Gagnier, Jim Wittenberg.	
SB-364 FOR COMMITTEE ACTION	Amends County Economic Development Rev Bond Law to promote furnishing of wate if available on reasonable demand to members of public and amends and adds manner of financing all projects autho (BDR 20-1317) Notify: Wally Warren, Bob Warren, Bob Broadbent	r to
SB-186 FOR COMMITTEE ACTION	Amends various provisions relating to trusts for the furtherance of public functions. (BDR 19-582)	
SB-291 FOR COMMITTEE ACTION	Authorizes deferred compensation progrestate officers and employees. (BDR 23-2	
SB-421	Validates securities, voted and nonvote securities issued in anticipation of the issuance of such securities and proceed pertaining to such securities. (BDR S-1 Notify: Perry Burnett, L.C.B., Bob Was Bob Broadbent	he dings 447)

Report from Senator Foote on the Campaign Expense bills.

^{*} Please do not ask for counsel unless necessary

Amendment		· · · · · · · · · · · · · · · · · · ·
	Nº 5900	
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	•	discharge a person where the person failed
	1.	for the job or position sought or held;
(b) To regu	dire physical and	medical examinations of applicants and
employees to c	determine fitness	for the job or position sought or heldr or
Form 1a (AMENDMENT		
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(c) To observe as a retirement to evade the pro-	5900 to Senate erve the terms of this provisions of this	Bill No. 100 (BDR 23-439) Page 2 a bona fide employee benefit plan such surance plan, which is not a subterfuge
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relate to age; and providing other matters properly relating thereto.

WOODBURN, WEDGE, BLAKEY, FOLSOM AND HUG

ATTORNEYS AND COUNSELORS AT LAW

SIXTEENTH FLOOR

FIRST NATIONAL BANK BUILDING

ONE EAST FIRST STREET

RENO, NEVADA 89505

TEL.(702) 329-6131

April 7, 1975

The Honorable James Gibson Senate Chambers Nevada State Legislature Carson City, Nevada 89701

Re: Senate Bill 364

Dear Senator Gibson:

WILLIAM K. WOODBURN

RICHARD W. BLAKEY VIRGIL H. WEDGE

GEORGE K. FOLSOM

PROCTER HUG. JR. ROGER W. JEPPSON

RICHARD O. KWAPIL, JR.

CASEY W. VLAUTIN
C. ROBERT COX

GORDON H. DEPAOLI EDWARD G. STEVENSON ROBERT G. FOLSOM

I discussed the above bill with Russell McDonald last week. He intended to call you and indicate his agreement that the added language found at lines 32 and 33 at page two of the bill as now printed may very properly be eliminated. Apparently Russ became engaged in some other matters and has been unable to call you.

It is my opinion that the words "commercial" and "or for residential, real or personal property" add nothing to the intended purpose of the amendment and, as suggested by you and Senator Dodge, may very well produce an undesirable result.

Thank you for your courtesy and consideration of this matter.

Sincerely,

Richard W. Blakey

RWB:kr

DR. SAMUEL M. FORD, LTD. 910 EAST SAHARA LAS VEGAS, NEVADA 89105

TELEPHONE 735-9317

2-26-75

Dear Senator Gibson,

Thank you for the opportunity to speak to SB 186 at the hearing Monday. Dr. Gray's testimony and the committee member comments suggest that is some enthusiasm for simply repealing 242B (Public Trust Law).

I was disappointed that Mr. Adams representing the League of Cities had not recieved a response from the City of Henderson, apparently alone among the cities queried. With no projects presently under active consideration I hope this does not prove a stumbling block, as I personally the City Bond Law, 268.647 allows as much flexibility in terms of the projects that have been considered as is needed. Of course, Morry Zenoff may not see it that way!

Prompt committee action would be appreciated.

Sincerely yours,

Samuel M. Ford, MD

cc.

Sen. Dodge

Sen. Hilbrecht

Sen. Gojack

Sen. Schofield



CITY OF HENDERSON

CITY HALL

243 WATER STREET HENDERSON, NEVADA 89015

702/565-8921

Gateway to Lake Mead Resorts

TO: COMMITTEE ON GOVENRMENT AFFAIRS

RE: S.B. 186

Attn: Chairman Gibson and Committee members

During the discussion of S.B. 186 at your March 12 meeting, it was requested that the committee be provided the following information:

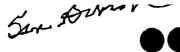
- 1. A written summary of our position concerning the amendments to Nevada Revised Statutes chapter 242 B as proposed in Senate Bill 186.
- 2. Reference to pertinent provisions of Oklahoma law which we feel could be used to supplement or clarify said statute and S.B. 186.
- 3. The nature and status of applications pending before the City of Henderson, Nevada, Public Improvement Trust.

The material which follows is submitted in accordance with that request. Due to meetings of the Civil Service Board and the City Council, I will not be in attendance at your March 24th meeting, however, Attorney Urban Schriener, our bond counsel, will be present representing the City Council

and the Trustees of the Public Improvement Trust of the City of Henderson, Nevada.

Your consideration in this matter is very much appreciated.

KENT J. DAWSON CITY ATTORNEY



Proposed Amendment to SB186 - Trusts for the furtherance of public functions

N.R.S. §242B.030 now provides that the instrument or will creating such a trust may provide for the appointment, term, compensation, and powers of the trustees. If the instrument does not so provide, then the general law is the state shall control.

SB186 deletes this provision and sets out the method of appointment and the terms and other requirements.for trustees.

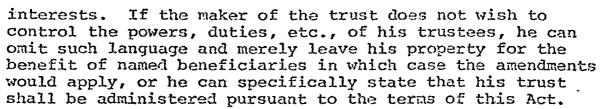
The amendment would prevent trustors and testators from creating trusts for the benefit of state agencies such as the University, childrens' home, museum, etc. The following amendment would probably cure the objection.

The paragraph deleted from 242B.030 shall be retained but it shall be modified to read as follows:

"242B.030 The instrument or will creating such trust may provide for the appointment, succession, powers, duties, term and compensation of the trustee or trustees, and in all such respects the term of the instrument or will shall be controlling. In the event the instrument or will makes no provision in regard to the foregoing, or in the event the trustor or testator specifically so provides, then the general laws of the state shall control as to the administration of the trust or trusts and specifically the following provisions of this act shall apply:"

(Then proceed with the bill as amended)

This language should mean then that a trustor of an inter vivos trust or a testator can control the terms of his trust whether it be a split interest trust, a trust with multiple beneficiaries, or even a trust with contingent



Respectfully submitted,

F. R. Breen

Section 1 of S.B. 186 deletes certain language from N.R.S. 242B.010. The purpose of this amendment according to a letter written over the signature of Samuel Ford M.D., who initially proposed the Bill, was to narrow the scope of projects which could utilize the law as a method of financing.

However, the proposed amendment does nothing to affect the determination of what constitutes an "authorized or proper function of the beneficiary", yet that determination is the only one made under state law which would limit the variety of projects which could be financed.

The only apparent effect of the deletion in question would be to raise the question of whether the law could be used at all for the purpose of providing funds for authorized projects or functions.

As mentioned at your last meeting wherein this bill was discussed, the present Oklahoma Statute contains the language which Section 1 of S.B. 186 proposes to omit (60 Oklahoma Statutes §176(a)).

Section 2 of S.B.186 sets forth a series of 6 amendments relating to proceedings of the trustees. Amendments 3,4,5 and 6 of said section 2 have very apparently been copied from Section 178 of Title 60 of the Oklahoma Statutes and together with amendment 2 are unobjectionable.

Amendment 1 refers to the general laws of the state concerning appointment, succession, powers, duties and compen-

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31 32 sation of trustees. Such a provision would be extremely burdensome in that ascertainment of the rights and duties of the trustees could be made only after considerable research of the statutes of the state, most of which have questionable application to the public trust situation.

With the above matters provided for in the instrument creating the trust even a person not having a background in law could easily determine whether the trustees were acting within the scope of their authority. To give you an idea of how well this can be handled in the instrument creating the trust, I am forwarding a copy of the Declaration of Trust adopted by the City of Henderson.

Based upon the foregoing, we feel that it would be preferable to retain the existing language of N.R.S. 242B which looks to the general laws of the state only in the event the trust instrument is insufficient.

Section 4, part 2, of S.B. 186 provides that "all bonds issued by any trust created for the benefit and furtherance of any public function shall:

- (a) Be sold at a public sale; and
- (b) Have a bond rating issued by a nationally recognized bond rating organization."

Part (a) requiring public sale of all bonds fails to consider the fact that public sale is not in all cases the most advantageous method of disposal. Due to that factor. the trustees should be allowed the opportunity to exercise some discretion in that regard. (60 Oklahoma Statutes §176(c)

provides an example of what can be done to give the trustees limited discretion in that regard).

Part (b) requires that any bonds issued have a bond rating issued by a nationally recognized bond rating organization. Said requirement is of questionable value in that any bond issue can receive a rating provided the interested parties are willing to assume the cost entailed in obtaining it.

Section 5 of S.B. 186 amends N.R.S. 242 B to require competitive bidding on trust contracts. The Oklahoma law contains similar provisions. (Title 60, §176 (d)).

For your convenience we have attached copies of the above referenced portions of the Oklahoma Statutes.

Oklahoma and other states have been able to obtain considerable development through financings accomplished pursuant to provisions of statutes similar to N.R.S. 242B. Said chapter fills a need not covered by our Economic Development Revenue Bond Law or by Local Improvement District provision.

Provided proper safeguards, there is no valid reason why the State of Nevada should be at a disadvantage in competing with nearby states for development. Repeal of N.R.S. 242 B would place us in this position.

The possibility of default of any bond issue is of prime concern for every responsible governmental entity.

Unfortunately, a default situation can arise regardless of

the particular statute under which the bonds were issued, and it might be added that defaults are not peculair to Public Trust type issues. Certainly, the possibility of one default is not a valid reason for repealer of the entire statute whether it be a local improvement district issue, public trust issue or otherwise.

Also attached hereto is a letter from a prominent Illinois attorney to whom reference was made at our last meeting, which letter emphasises the importance of N.R.S. Chapter 242B to the State of Nevada.

3. The following applications are pending before the City of Henderson, Nevada, Public Improvement Trust.

A. Applicant: American Nevada Corporation

sanitary sewer and appurtenances, roads, drainage and utility services for Green Valley Subdivision.

Proposed Issue: \$3.5 million

Application Fee Paid: \$4,000.00

Status: Approved by trustees and city council subject to approval of underwritting committment, indenture and other contractings. Awaiting favorable interest market prior to issuance of bonds.

Project: Construction and acquisition of water,

B. Applicant: Las Vegas Downs, Inc.

Project: Construction of Horse and Dog racing facility

Proposed Issue: \$5 to 7.5 million.

Application Fee Paid: \$5,000.00

Status: Approved by trustees and city council subject

to approval of underwriting committment, indenture 22 23 and other contractings. Currently negotiating for 24 25 Nevada State Legislature. 26 C. Applicant: Lake Adair Corporation 27 28 29 Proposed Issue: \$2.2 million 30 31 Application Fee Paid: \$3,000.00 32

financing committment and awaiting action on bill in Project: Roadways and water supply system for residential, recreational and resort development adjacent to Lake Mead.

Status: Completely approved subject to cash Collateral

requirements imposed by trustees and approval of final form of documents.

(None of the above projects have yet been reviewed by the State Board of Finance)

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nfter distribution of the entate to the trustee in administration of the trust estate the trustee should not be subject to direction, supervision or control of any probate court. Swanson v. Bates, 202 Okl. 128, 211 P.2d 781 (1949).

Where estate in remainder vested in remaindermen before effective date of section 175.33 which undertook to reduce interest of remaindermen by requiring apportionment beiween principal and income of money received as consideration for permanent severance of natural resources from land, as to such remaindermen this would amount to depriving remaindermen of property without due process of law, and therefore, under this section, section 175.33 did not apply. Franklin v. Margay Oli Corporation, 194 Okl. 519, 153 P.2d 486 (1944).

TRUSTS FOR FURTHERANCE OF PUBLIC FUNCTIONS

§ 176. Trusts for benefit of state, county, municipality, etc. authorized — Approval — Expenditures — Sale of bonds—Contracts—Bids

(a) Express trusts may be created in real or personal property, or either or both, or in any estate or interest in either or both, with the state, or any county, municipality, political or governmental subdivision, or governmental agency of the state as the beneficiary thereof by the: (1) express approval of the Governor if the State of Oklahoma or any governmental agency thereof is the beneficiary; (2) express approval of two-thirds (33) of the membership of the governing body of the beneficiary if the county or a political or governmental subdivision thereof is the beneficiary; (3) express approval of two-thirds (2/3) of the membership of the governing body of the beneficiary if a municipality or a governmental subdivision thereof is the beneficiary and the purpose thereof may be the furtherance, or the providing of funds for the furtherance, of any authorized or proper function of the said beneficiary. Provided, that no funds of said beneficiary derived from sources other than the trust property, or the operation thereof, shall be charged with or expended for the execution of said trust, except by express action of the legislative authority of the beneficiary first had. The officers or any other governmental agencies or authorities having the custody, management or control of any property, real or personal or both, of the beneficiary of such trust, or of such a proposed trust, which property shall be needful for the execution of the trust purposes, hereby are authorized and empowered to lease such property for said purposes, after the acceptance of

the beneficial interest therein by the beneficiary as hereinafter provided.

(b) No trust in which a county or municipality, or a political or governmental subdivision of the state, is the beneficiary shall hereafter create an indebtedness or obligation to be paid in whole or in part from the income of any property, real, personal or otherwise, owned by such beneficiary and leased or licensed to said trust until such indebtedness or obligation has been approved by a two-thirds (%) vote of the governing body of said leasing or licensing beneficiary, if the indebtedness or obligation is in excess of five percent (5%) of the then existing total indebtedness of said trust; provided, the foregoing shall not apply to any trust created for industrial or cultural purposes.

(c) All bonds described in (b) of this section, after the effective date of this act, except bonds sold to the Federal Government or any agency thereof or to any agency of the State of Oklahoma, shall be awarded to the lowest and best bidder based upon open competitive public offering, advertised at least ence a week for two (2) successive weeks in a newspaper of general circulation in the county where the principal office of the trust is located prior to the date on which bids are received and opened, except, on approval of two-thirds (2/3) of the trustees, competitive bidding may be waived. No bonds shall be sold for less than par value, except upon approval of three-fourths (3/4) of the trustees; provided, that the provisions of the subsection shall not apply to bonds issued for industrial and cultural purposes.

(d) Contracts for construction, labor, equipment, material or repairs in excess of Two Thousand Dollars (\$2,000.00) shall be awarded by public trusts to the lowest and best competitive bidder, pursuant to public invitation to bid, which shall be published in the manner provided in the preceding section hereof; such advertisements shall appear in the county where the work, or the major part of it, is to be done, or the equipment or materials are to be delivered, or the services are to be rendered. Provided, however, should the trustee or the trustees find that as impositate emergency exists, which findings shall be entered in the public part outlay of trust funds in an amount exceeding Two Thousand Dollars (\$2,000.00) is necessary in order to avoid loss of life, substantial damage to property, or damage to the public peace or safety, then such contracts may be made and entered into with-

out public notice or competitive bids; provided that the provisions of this subsection shall not apply to contracts of industrial and cultural trusts.

(e) Provisions of this act shall not apply to entities created under Title 82 of the Oklahoma Statutes, §§ 1301 through 1323, inclusive.

Laws 1951, p. 166, § 1. Amended by Laws 1953, p. 277, § 1. Laws 1970, c. 319, § 1.

Historical Note

Section 5 of Laws 1970, c. 319 was a severability provision.

Prior to the 1970 Amendment, this section provided as follows: "Express trusts may be created in real or personal property, or either or both, or in any estate or interest in either or both, with the State, or any county, municipality, political or governmental subdivision, or governmental agency of the State as the beneficlary thereof, and the purpose thereof may be the furtherance, or the providing of funds for the furtherance, of any authorized or proper function of the said beneficiary. Provided, that no funds of said beneficiary derived from sources other than the trust property, or the operation thereof, shall be charged with or expended for the execution of said trust, except by express action of the legislative authority of the beneficlary first had. The officers or any other governmental agencies or authorities having the custody, management or control of any property, real

or personal or both, of the beneficiary of such trust, or of such a proposed trust, which property shall be needful for the execution of the trust purposes, hereby are authorized and empowered to lease such property for said purposes, after the acceptance of the beneficial interest therein by the beneficiary as hereinafter provided, or conditioned upon such acceptance."

The provision above relating to lease of property was added in 1953.

The 1970 amendment rewrote the section in its present form.

Title of Act:

An Act relating to trusts for the benefit and furtherance of public functions; providing for their creation, administration and termination; defining the powers, duties and capacity of trustees; limiting liability of trustees and beneficiaries; and declaring an emergency. Laws 1951, p. 196.

Cross References

Electronic data processing services for counties, see Title 19, Counties and County Officers, § 378.

Local industrial development act, see Title 62, Public Finance, § 651 et seq.

Prohibition on construction or financing of turnpikes or state highways under public trusts, see Title 69, Roads, Bridges and Ferries, § 1733.

Law Review Commentaries

Charitable trusts as method of financing public utilities, 9 Okl. Law Rev. 354 (Aug. 1960). Rev. 222 (May 1950).

The charitable trust, 13 Okl.Law Rev. 354 (Aug. 1960).

Library References

Counties © 104.
Municipal Corporations © 224.
States © 85.
C.J.S. Counties § 166.

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C.J.S. Municipal Corporations § 957. C.J.S. States §§ 104, 106. C.J.S. Wills § 107.

Notes of Decisions

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1. Construction and application

Where parties to lease of sewer and garbage disposal system from city to trustees of charitable public trust stipulated that rates and charges to be fixed by trustees and approved by city should be sufficient to cover all expenses, that it would be unlawful to fix rates which would destroy use of leased properties or impair ability to meet financial obligations, that all income should constitute trust funds, that when "surplus revenues" were transferred to city to use for any corporate purposes such revenues would continue to be trust funds and that parties did not intend that city would ever be required to spend any of its general fund revenues to supplement the "surplus revenues" in operation of the leased facilities but that city might appropriate any available general fund money for such purposes, honds issued under such agreement would be legal. Meder v. City of Oklahoma City, Okl., 350 P.2d 916 (1960).

Since charter of Oklahoma City gives the city power to lease its property and also gives eity council all legislative power, and there being no contention that taxpayers sought

any relief under initiative and referendum provisions of the Oklahoma Constitution, city council was authorized to execute lease with charitable public trust for lease of sewer facilities, etc., without first having submitted the question to a vote of the people, irrespective of whether city council was acting in legislative or administrative capacity. Id.

A trust created under statutes relating to trusts for furtherance of public functions, for purpose of constructing and operating a gas utility whose initial beneficiary was to be a state college and under which trust municipal corporations located within area might become beneficiaries, was a legal entity separate and apart from the state and political subdivisions of the state and as such, assuming that it qualified as a public trust, an "agency of the state and the regularly constituted authority * * * for the performance of the functions for which the trust shall have been created" within statute, and hence an agency of the towns and cities which had or which might become beneficiaries of the trust and of the college. State ex rel. Williamson v. Garrison, Okl., 348 P.2d 859 (1960).

A trust, under sections 176-180 of this title, relating to trusts for furtherance of public functions, creating a gas utility of which a college and municipal corporations would be beneficiaries was void on ground that governing bodies of municipalities undertook to grant a franchise for a longer term than 25 years to the trust without approval of majority of qualified electors in violation of constitutional provision that no franchise shall be granted, extended or

chilly, with elly in boson the absorbed former and distributing system to trust in order that trust could issue revenue bonds to defray cost of making replacements and improvements to system, was not a submission of multiple propositions under a single

question. Woodward v. City of Ana-

darko, Okl., 351 P.2d 292 (1960).

8. Intent

Lease agreement whereby improved real property belonging to county was leased to private charitable corporation for operation of county fair was not express public trust, as there was absolute lack of intent to create such trust. Tulsa Exposition & Fair Corp. v. Board of County Com'rs of Tulsa County, Okl., 468 P. 2d 501 (1970).

9. Immunity

Any fire department trust or authority created within a county as beneficiary under provisions of section 176 et seq. of this title, relating to trusts for furtherance of public functions, would not possess governmental immunity from suit or liability. Op.Atty.Gen., No. 68–174 (July 11, 1968).

10. Bonds

Bonds which were to be issued by trust established by association formed pursuant to Interlocal Cooperation Act and which were to be secured by first mortgage on parking facility to be constructed by use of proceeds from sale of bonds were valid obligations of trust. Application of Southern Oklahoma Development Trust, Okl., 470 P.2d 572 (1970).

Public trust may lawfully issue its bonds to be repaid from income or revenue. Id.

Except where municipality or county employs a public trust, created pursuant to provisions of Public Trust Act in manner contemplated by provisions of Local Industrial Development Act, trustees of such trust, unless restrained by provisions of

hand instrument, may beam revenue bonds without complying with provisions of Local Industrial Development Act. Morrison v. Ardmore Indus. Development Corp., Okl., 444 P. 2d 816 (1968).

Lease agreement between trustees of public trust and private corporation was not invalid on grounds of insufficient consideration for use of leased property where lessee was obligated to pay, prior to each interest payment date during primary term of lease, not only rental equal to principal of and interest on all bonds coming due on that interest payment date, but also all costs and expenses in connection with original issuance of bonds. Id.

Proposed bond indenture to finance acquisition of lands and construction of improvements thereon pursuant to provisions of Public Trust Act was not invalid for failure to specify exact amount of coupon bonds and register bonds, where under proposed trust indenture, bonds could be coupon bonds or fully registered bonds, or any combination thereof, as specified as successful bidder, and, at any time, prior to maturity, bonds of cither class could be exchanged for bonds of other class and therefore exact amount of each class of bonds could not be specified. Id.

Proposed bond indenture to finance acquisition of land and construction of improvements thereon pursuant to provisions of Public Trust Act was not invalid for failure to specify name of trustee for holders of bonds or rate or rates of interest to be paid on such bonds where statement on proposed indenture that indenture was subject to correction and change and that instant draft was for information purposes only, contemplated that, prior to execution of instrument, all blank spaces would be filled in with proper information. Id.

Public trust may lawfully issue its bonds to be repaid solely from income or revenue. Fort v. Oklahoma Industries, Inc., Okl., 385 P.2d 470 (1963), Except where numberedly or county employs public charitable trust in manner contemplated by Local Industrial Development Act, trustees of trust, unless restrained by trust instrument, may issue revenue bonds without complying with Local Industrial Development Act. Id.

11. Parking facilities

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Parking facility to be constructed, owned and operated by trust formed by association established pursuant to Interlocal Cooperation Act was for "public purposes" and trust had power to construct and operate such facility. Application of Southern Oklahoma Development Trust, Okl., 470 1'.2d 572 (1970).

Association formed by several counties and cities pursuant to Interlocal Cooperation Act was authorized to form trust to construct, myn and operate packing facility in city. Id.

12. Appeals

Where issues involving validity of proposed bond indenture and proposed lease agreement between city and private corporation were of a public nature and of importance to municipalities of the state, Supreme Court's holding would be both advisory and directory. Morrison v. Ardmore Indus, Development Corp., Okl., 444 P.2d 816 (1968).

Customers of water company had right under constitution to appeal to Supreme Court from order of Corporation Commission approving sale of water system of company to trust created by citizens of county. Hixon v. Snug Harbor Water & Gas Co., Okl., 381 P.2d 313 (1963).

§ 177. Mode of creation—Acceptance—Contractual character—Duration

Such trusts may be created by written instruments, or by will. In the case of written instruments, the same shall be subscribed by the grantor or grantors and duly acknowledged as conveyances of real estate are acknowledged, and before the same shall become effective the beneficial interest therein shall be accepted by the Governor, if the state or any governmental agency thereof be the beneficiary, or by the governing body of any other beneficiary named therein, which power and authority of acceptance hereby is conferred upon the Governor and upon the governing bodies of the counties, municipalities, political and governmental subdivisions, and governmental agencies of the state. And thereupon the said instrument or will, together with the written acceptance of the beneficial interest endorsed thereon, shall be recorded in the office of the county clerk of each county wherein is situated any real estate, or any interest therein, belonging to said trust, as well as in the county wherein is located the trust property or wherein is conducted its principal operations. In the case of any trust of which the State of Oklahoma or a governmental agency thereof shall be the beneficiary, a certified copy of such instrument or will and the instrument of acceptance shall be filed with the Secretary of State. Upon the acceptance of the

beneficial interest by the beneficiary as hereinabove authorized and provided, the same shall be and constitute a binding contract between the State of Oklahoma and the grantor or grantors, or the executor of the estate of the testator, for the accentance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the trust property by the designance of the beneficial interest in the b nated beneficiary and the application of the proceeds of the trust property and its operation for the purposes, and in accordance with the stipulations of the trust instrument or will. Such trusts shall have duration for the term of duration of the beneficiary, or such shorter length of time as shall be specified in the instrument or will creating said trust.

Laws 1951, p. 167, § 2. Amended by Laws 1953, p. 278, § 2: Laws 1970, c. 319, § 2.

Historical Note

Laws 1953, p. 278, § 2 inserted the words "before the same shall become effective * * * beneficial interest endorsed thereon, shall"; the same act substituted "Upon the acceptance of the beneficial interest by the beneficiary as hereinabove authorized and provided. * * *" for the words "In the case of a will, the same shall be executed as required by the laws of the State, and shall become effective upon the death of the testator and as provided therein. Upon the filing of such instrument. or upon the death of the testator, as the case may be. * * *."

The 1970 amendment added the provision for filing certified copies with the Secretary of State in certain instances and also substituted stipulations "of the trust instrument or will" for stipulations "specified by the trustor or trustors".

Library References

Counties \$\infty\$104. Municipal Corporations \$=224. States \$\sin\$85. C.J.S. Counties § 166. C.J.S. Municipal Corporations \$ C.J.S. States §§ 104, 106. C.J.S. Wills § 107. Forms. Business trusts, declaration of trust, see Vernon's Oklahoma

Forms, §§ 742-744. General powers of trustees, see

Vernon's Oklahoma Forms, \$ 2662.

Voluntary trust agreement, see Vernon's Oklahoma Forms, \$

Will with trust provisions, see Vernon's Oklahoma Forms, §§ 2771, 2773.

Notes of Decisions

Construction and application 1 Purpose 2

1. Construction and application Provision of public trust indenture specifying that indenture should be irrevocable from time signed and delivered to trustees and should stand without power to amend, revise, modify, revoke, or terminate, was applicable only to unilateral action by trustor and did not preclude action taken jointly by trustor, trustees and beneficiary of trust, with consent of all other interested parties. Morrison v. Ardmore Indus. Development Corp., Okl., 444 P.2d 816 (1968).

Except where municipality or county employs a public trust, created pursuant to provisions of Public Trust Act in manner contemplated by provisions of Local Industrial Development Act. trustees of such trust. unless restrained by provisions of trust instrument, may issue revenue bonds without complying with provisions of Local Industrial Development Act. Id.

2. Purpose

Ch. 4

A valid trust in property, with a governmental entity as beneficiary, may be created for a furtherance of

any public function which the entity might be authorized by law to perform and fact that such function had not been authorized to beneficiary at time of creation of trust does not impair its validity. Board of County Com'rs of Oklahoma County v. Warram, Okl., 285 P.2d 1034 (1955).

Under this section, trustees are bound by the purposes expressed in the declaration of trust so that where the development and administration of low-rent housing and slum clearance were not express purposes of the Southern Oklahoma Development Trust, nor reasonably inferable to be such, the trust could not act or qualify as a housing authority. Op. Atty.Gen. No. 69-211 (June 24, 1969).

§ 177.1 Limitation upon engaging in activity other than expressly authorized

That no public trust shall engage in any activity or transaction that is not expressly authorized in the instruments or articles prescribing its creation except by express consent of the governmental agency or governmental entity that created said public trust.

Laws 1970, c. 71, § 1, emerg. eff. March 17, 1970.

Historical Note

rected codification.

Title of Act:

An Act pertaining to public trust: providing limitation upon engaging

Section 2 of Laws 1970, c. 71 di- and functioning other than that which is organized; directing codification: and declaring an emergency. Laws 1970, c. 71.

§ 178. Trustees-Appointment, succession, powers, duties, term, removal and compensation

(a) The instrument or will creating such trust may provide for the appointment, succession, powers, duties, term, manner of removal and compensation of the trustee or trustees subject to the provisions of (c) hereof, and in all such respects the terms of said instrument or will shall be controlling. Trustees, who are public officers, shall serve without compensation, but may be reimbursed for actual expenses incurred in the performance of

Ch. 4

Ch. 4

PROPERTY

their duties as trustees. If the said instrument or will makes no provision in regard to any of the foregoing, then the general laws of the state shall control as to such omission or omissions. Every person hereafter becoming a trustee of a public trust first shall take the oath of office required of an elected public officer and every officer and employee who handles funds of a public trust shall furnish a good and sufficient fidelity bond in an amount and with surety as may be specified and approved by the persons constituting a majority of the governing body of the beneficiary of the trust, such bond to be in a surety company authorized to transact surety business in the State of Oklahoma but in no event shall any bond be required of a trustee. The cost of said bond shall be paid from funds of the trust authority. The oaths of office shall be administered by any person authorized to administer oaths in the State of Oklahoma, and shall be filed with the Secretary of State in trusts wherein the State of Oklahoma or a governmental agency of the state is the beneficiary: in the office of the county clerk in a trust wherein any county or political or governmental subdivision thereof is beneficiary: and in the office of the clerk of the municipality in a trust wherein any municipality or political or governmental subdivision thereof is the beneficiary.

- (b) After the effective date of this act, meetings of trustees of any public trust shall be open to the public to the same extent as is required by law of other public boards and commissions. All records of said trusts shall be public records and shall be kept in a place, the location of which shall be recorded in the office of the county clerk of each county, wherein the trust instrument shall be recorded.
- (c) Trustees of any public trust may be removed from office for cause, including incompetency, neglect of duty, or malfeasance in office, by a district court having jurisdiction. In the event of removal of a trustee under this section, a successor trustee shall be appointed as provided in the trust instrument. Provided, however, in the event a trustee is so removed who is also a member of the governing board of a municipal beneficiary, the successor trustee shall be appointed by the judge of the court wherein the removal occurred: said successor trustee shall serve only until the removed trustee ceases to serve as a member of the governing board of the municipal beneficiary and his successor on said board has qualified.

Laws 1951, p. 167, § 3. Amended by Laws 1970, c. 319, § 3.

Historical Note

Prior to the 1970 amendment, this section contained a single paragraph as follows: "The instrument or will creating such trust may provide for the appointment, succession, powers, duties, term and compensation of the trustee, or trustees; and in all such respects the terms of said instrument or will shall be controlling. If the said instrument or will make no provision in regard to any of the foregoing, then the general laws of the State shall control as to such omission or omissions."

Library References

Counties @=104. Municipal Corporations 224. States \$\sim 85. C.J.S. Counties \$ 166. C.J.S. Municipal Corporations 957. C.J.S. States §§ 104, 106. C.J.S. Wills § 107. Forms. Business trusts, declaration of

trust, see Vernon's Oklahoma

General powers of trustees, see Vernon's Oklahoma Forms, \$

Voluntary trust agreement, see Vernon's Oklahoma Forms, \$ 2661.

Will with trust provisions, see Vernon's Oklahoma Forms, §\$ 2771, 2773.

Notes of Decisions

1. Construction and application

Forms, §§ 742-744.

Provision of public trust indenture specifying that indenture should be irrevocable from time signed and delivered to trustees and should stand without power to amend, revise, modify, revoke, or terminate, was applicable only to unilateral action by trustor and did not preclude action taken jointly by trustor, trustees and beneficiary of trust, with consent of all other interested parties. Morrison v. Ardmore Indus. Development Corp., Okl., 444 P.2d 816 (1968).

Except where municipality or county employs a public trust, created pursuant to provisions of Public Trust Act in manner contemplated by provisions of Local Industrial Development Act, trustees of such trust, unless restrained by provisions of trust instrument, may issue revenue bonds without complying with provisions of Local Industrial Development Act. Id.

Duties of trustee of a charitable trust are similar to those of trustee of a private trust. Harrison v. Barton, Okl., 358 P.2d 211 (1961).

§ 179. Status of trustee—Liability for acts

The trustee, or trustees, under such an instrument or will shall be an agency of the State and the regularly constituted authority of the beneficiary for the performance of the functions for which the trust shall have been created. No trustee or beneficiary shall be charged personally with any liability whatsoever by reason of any act or omission committed or suffered in the performance of such trust or in the operation of the trust property;

· Tohn Surcens Co!

Incorporated • Business Established 1898

March 26, 1971

Mr. Arthur Olsen Assemblyman Nevada State Capitol Carson City, Nevada

Dear Mr. Olsen:

You have asked me to summarize the advantages of the pending bill in the Nevada Legislature which would authorize public trusts acting through a Board of Trustees to perform state and municipal functions by financing and constructing public buildings or facilities on behalf of the state, a city or county without liability on the state or the county or city with the total cost of the financing of the improvement to be paid out of revenues derived from the operation of the facility.

Such a vehicle for financing the needed state, county or city buildings, improvements and other self-liquidating facilities would without question be a great benefit to the entire state because such improvements, buildings and facilities could be financed and constructed by a Board of Trustees approved by the state or other political subdivision involved without obligating the taxpayers or otherwise incurring liability by the beneficary of the trust. Title to the facilities or improvements would vest in the beneficiary of the trust, the state, county or city, as the case may be, when the bonds issued to finance the project have been retired. The beneficiary of each public trust, whether it be the state, county or city or other municipal corporation, would have to approve the terms of the trust, the appointment of the trustees and the project or facility to be financed and constructed by the trustees. Especially would such public trusts be beneficial and perform needed public functions in a state such as Nevada with its present tax limit. (Article X, Section 2)

Nevada's present Economic Development Revenue Bond Laws for cities and counties do not answer the need for public improvements and buildings because those revenue bond laws authorize cities and counties to acquire and make available lands and buildings only for "manufacturing, industrial or research and development enterprises" (Section 268.522, Nevada Statutes for cities and Section 244.9196 for counties). These city and county Economic Development Revenue Bond Laws were passed in 1967 with the stated purpose of encouraging industry to move into the state. While they may be helpful to the state from the stand-point of inviting industry, they do not answer the need of the state, counties, cities and other political subdivisions for local public improvements, such as sewer and water facilities and other utilities, public buildings such as hospitals, courthouses, schoolhouses, city halls and the like.

As you know, the pending bill in the Nevada Legislature to authorize public trusts was modeled after the Oklahoma Public Trust Law. That law was passed by the Oklahoma Legislature to fill the need for local municipal improvements



that could not be financed by revenue bonds issued by a city or county. 825 Since its passage in 1951 many cities and counties of the state have been able to obtain badly needed public improvements without obligating the taxpayers or the state, county or city involved. Oklahoma City, for example in 1960, financed a large addition to its water system by the creation of a public trust which financed a pipeline from a water supply some 90 miles away to connect with the city water system. The city leased its existing water system to the trust and the trust entered into a separate agreement with the city whereby the city would operate the water system, including the new pipeline for needed additional water supply. The total cost of this additional pipeline to increase the city's water supply required about \$73,000,000 principal amount of bonds. The project is going well. All expenses of operation are paid out of revenues of the water system, and the bonds to finance the cost of this addition to the city's water system are being paid, both principal and interest, as they mature.

One of the first public trust functions in Oklahoma was the Oklahoma City Airport which was financed through the Oklahoma City Airport Trust in 1956. Since then many additions and extensions and improvements have been made to the Oklahoma City Airport through trust financing. Neither the taxpayers nor any city funds are liable on these bonds.

The pending trust bill in your legislature should not pose any problems as to constitutionality. The Oklahoma Supreme Court upheld the Oklahoma Public Trust Law on several occasions when different questions were raised attacking constitutionality. The Oklahoma Constitution is very strict on incurring debt by the state, cities or other political subdivisions, and only a self-liquidating project can be financed by a public trust for a city or county or the state.

The pending bill also contains a provision that the public trust is authorized to pay amounts in lieu of taxes as may be agreed upon by the trustees and the beneficiary of the trust at the time the beneficiary (the state, county or city) approves the trust. This procedure would correct any loss in taxes by reason of not having property owned by the trust on the tax rolls. Also, it should be borne in mind that no wild scheme could be financed by the trustees of a public trust because the bond market, before accepting the bonds to be issued to finance the project, would require very good factual evidence as to revenues to be derived in amounts sufficient to pay the principal and interest on the bonds, operate and maintain the facility and to provide for renewals and replacements.

I should also point out that a number of public buildings have been financed and constructed in different parts of the country on a self-liquidating basis by public instrumentalities such as a public trust or non-profit corporation, **and** were constructed with space considerably in excess of the then present needs of the public entity, and the excess space was rented to private tenants pending the time when the public entity would need such additional space. This same approach could be used in Nevada by a public trust.

Bonds issued by a public trust to finance a public facility or improvement would enjoy exemption from Federal income taxes the same as a state, city or county general obligation bond payable from taxes and issued for the same purpose. I should mention, of course, that in 1968 Congress amended the income tax exemption section of the Internal Revenue Code by adding Section 103(c) to provide for a tax on purely industrial development bonds to aid private corporations, with certain specified exceptions. Thus, municipal bonds issued for the benefit of industry are not by reason of having been issued by a state, county or city ipso facto tax exempt. But bonds issued by a public trust would be tax exempt if state, city or county bonds issued for the same purpose would be tax exempt.

Your city and county Economic Development Revenue Bond Laws also have an interest rate limitation of 7% (Section 268.534, Nevada Statutes for cities and Section 244.9202 for counties). A public trust would not be subject to this interest rate limitation and in an unfavorable bond market such as has prevailed in 1968 and 1969 and most of 1970 could nevertheless issue bonds, which would be tax exempt to finance certain needed facilities for industry, such as industrial parks, housing for residential purposes and for other purposes specified as tax exempt in Section 103(c) of the Internal Revenue Code. Nevada felt the effect of this 7% interest rate limitation recently when the financing of additions to the Las Vegas Airport was delayed because the bond market would not take the bonds at 7%. We purchased this issue of \$23,000,000 in January of this year. The interest rate was 7%.

My comments on the advantages of the public trust law are not theoretical but are based upon quite a bit of experience. John Nuveen & Co. has handled public trust bonds in Oklahoma for the last 15 years beginning with the first Oklahoma City Airport Trust Bonds in 1956. The largest issue was the Oklahoma City Municipal Improvement Authority Water Revenue Bonds of 1960. The last issue was in January of this year when we worked out the details, necessary contracts, leases and agreements for the \$6,000,000 financing by the Oklahoma University Development Authority to finance a heating and cooling plant for the benefit of the Oklahoma City Medical Center.

I realize there are many details relating to the operation of a public trust and its financings of needed local public improvements which cannot be readily covered in a letter. I have tried to touch on the most important matters and, of course, stand ready to answer any questions you may have.

Very truly yours,

Jackson E. Cagle

General Counsel and Vice President

JEC: jj

ASSEMBLY BILL NO. 343—COMMITTEE ON GOVERNMENT AFFAIRS

March 4, 1975

Referred to Committee on Government Affairs

SUMMARY—Allows local governments, conservation districts and irrigation districts to utilize purchasing division facilities. Fiscal Note: No. (BDR 27-1036)



EXPLANATION—Matter in italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to the State Purchasing Act; allowing local governments, conservation districts and irrigation districts to utilize the purchasing division facilities of the department of general services; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 333.020 is hereby amended to read as follows: 333.020 The following words shall have the following meaning within the purview of this chapter, and shall be so construed:

1. "Chief" means the chief of the purchasing division.

2. "Director" means the director of the department of general services.

3. "Purchasing division" means the purchasing division of the department of general services.

4. "Using agencies" means any and all officers, departments, institutions, boards, commissions and other agencies in the executive department of the state government which derive their support from public funds in whole or in part, whether the same may be funds provided by the State of Nevada, funds received from the Federal government or any branch, bureau or agency thereof, or funds derived from private or other sources, excepting counties, municipalities, irrigation districts and school districts. local governments as defined in NRS 354.474, conservation districts and irrigation districts. The University of Nevada System and the desert research institute of the University of Nevada System are not "using agencies" except as provided in NRS 333.461.

5. "Volunteer fire department" means a volunteer fire department which pays industrial insurance premiums pursuant to the provisions of chapter 616 of NRS.

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SEC. 2. NRS 333.310 is hereby amended to read as follows:

333.310 1. The advertisements shall contain general descriptions of the classes of commodities for which bids are wanted and shall state:

(a) The names and locations of the departments, agencies, local governments, districts or institutions for which the purchases are to be made.

(b) Where and how specifications and quotation forms may be obtained.

(c) The date and time not later than which bids must be filed.

(d) The date and time when bids will be opened.

The chief or his designated agent shall pass upon the copy for the advertisement.

2. Each such advertisement shall be published in one or more newspapers of general circulation in the state. The selection of the newspapers to carry such advertising shall be made in the manner provided by this chapter for other purchases, on the basis of the lowest price to be secured in relation to the paid circulation; except that whenever such advertising relates to any supplies, materials or equipment to be obtained at the request of any county, municipality, irrigation district, school district, local government as defined in NRS 354.474, conservation district, irrigation district, the University of Nevada System or the desert research institute of the University of Nevada System, such advertising shall be published in the manner provided in NRS 333.470.

SEC. 3. NRS 333.470 is hereby amended to read as follows:

333.470 1. The University of Nevada System, the desert research institute of the University of Nevada System, and Counties, municipalities, irrigation districts and school districts local governments as defined in NRS 354.474, conservation districts and irrigation districts in the State of Nevada may obtain supplies, materials and equipment on a voluntary basis through the facilities of the purchasing division.

2. The chief shall issue bulletins from time to time to all state [, county and municipal agencies, to all school districts in the State of Nevada, and local government agencies, to all irrigation districts and conservation districts, to the University of Nevada System and to the desert research institute of the University of Nevada System, indicating the supplies, materials and equipment available and the prices thereof.

3. The specifications for all bids for supplies, materials or equipment to be furnished [any political subdivision] pursuant to the provisions of subsection 1 shall be so written that all suppliers of the market in the industry or business concerned are given an opportunity to bid pursuant to notice as provided for in this chapter.

4. Prior to receiving any bid or awarding any contract or order pursuant to the provisions of this section, the purchasing division shall publish a call for bids in a newspaper of general circulation in the political subdivision or district proposing to obtain such supplies, materials or equipment not less than 15 days prior to the date fixed for submission of bids.

SEC. 4. NRS 333.480 is hereby amended to read as follows:

333.480 1. Except as provided in subsection 2, the chief is authorized and directed to purchase or acquire on behalf of the State of Nevada, and all officers, departments, institutions, boards, commissions, schools

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and other agencies in the executive department of the state government, volunteer fire departments [or political subdivisions], local governments as defined in NRS 354.474, conservation districts or irrigation districts of the State of Nevada, all supplies, materials and equipment of any kind and nature required or deemed advisable for such state officers, departments, institutions, boards, commissions, schools, volunteer fire departments and other agencies or [political subdivisions] local governments as defined in NRS 354.474, conservation districts or irrigation districts that may be available from the General Services Administration or any other governmental agency dealing in war surplus material or donable war surplus material.

2. The provisions of subsection 1 [shall] do not apply to the school

lunch program as administered by the state board of education.

SEC. 5. NRS 333.495 is hereby amended to read as follows: 333.495 1. Any provision of law to the contrary notwithstanding, the governing board or, if there be none, the executive head of any state department or agency or any political subdivision of the state local government as defined in NRS 354.474, conservation district or irrigation district may, by order or resolution, confer upon any officer or employee thereof authority to secure the transfer to it of federal donable surplus property under this chapter and agree on behalf of the state or political subdivision local government as defined in NRS 354.474, conservation district or irrigation district to comply with the terms and conditions of such transfers.

2. The authority conferred upon any such officer or employee by any such order or resolution shall remain in effect unless and until the order or resolution is revoked and written notice of such revocation has been received by the chief.

SEC. 6. This act shall become effective upon passage and approval.

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ASSEMBLY BILL NO. 344—COMMITTEE ON **GOVERNMENT AFFAIRS**

March 4, 1975

Referred to Committee on Government Affairs

SUMMARY—Deletes reference to emergency loans and extends permissible term of temporary loans by local governments. Fiscal Note: No. (BDR 30-1031)



EXPLANATION—Matter in *Italics* is new; matter in brackets [] is material to be omitted.

AN ACT to amend NRS 350.572, relating to types of securities which may be issued by local governments, by deleting a reference to emergency loans and inserting a reference to short-term financing; extending the permissible terms of temporary loans.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 350.572 is hereby amended to read as follows: The municipality may issue, in one series or more, without the municipal securities being authorized at any election in the absence of an expressed provision to the contrary in the act authorizing the project and the issuance of municipal securities therefor or in any act supplemental thereto, in anticipation of taxes or pledged revenues, or both, and constituting either general obligations or special obligations of the municipality, any one or more or all of the following types of municipal securities:

Notes, evidencing any amount borrowed by the municipality;

Warrants, evidencing the amount due to any person for any services or supplies, equipment or other materials furnished to or for the benefit of the municipality and appertaining to a project;

3. Bonds, evidencing any amount borrowed by the muncipality and

constituting long-term financing;

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4. Temporary bonds, pending the preparation of and exchangeable for definitive bonds of like character and in like principal amount when prepared and issued in compliance with the conditions and limitations herein provided; and

5. Interim debentures, evidencing any [emergency loans,] shortterm financing, construction loans, and other temporary loans of not exceeding [3] 5 years, in supplementation of long-term financing and the issuance of bonds, as provided in NRS 350.672 to 350.682, inclusive. Sec. 2. This act shall become effective upon passage and approval.

SENATE BILL NO. 100—COMMITTEE ON GOVERNMENT AFFAIRS

January 30, 1975

Referred to Committee on Government Affairs

SUMMARY—Makes provisions on fair employment practices applicable to school districts and district departments. Fiscal Note: No. (BDR 23-439)



EXPLANATION—Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to fair employment practices; making provisions on fair employment practices applicable to school districts and district departments.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 281.370 is hereby amended to read as follows: 281.370 1. All personnel actions taken by state, county, school district, district or municipal departments, agencies, boards or appointing officers thereof shall be based solely on merit and fitness.

2. State, county, school district, district or municipal departments, agencies, boards or appointing officers thereof shall not:

(a) Refuse to hire a person because of such person's race, color, creed, national origin, sex or age, unless based upon a bona fide occupational classification.

(b) Discharge or bar any person from employment because of such person's race, creed, color, national origin, sex or age.

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(c) Discriminate against any person in compensation or in other terms or conditions of employment because of such person's race, creed, color, national origin, sex or age, except as provided in NRS 284.3781.

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SENATE BILL NO. 364—COMMITTEE ON GOVERNMENT AFFAIRS

March 20, 1975

Referred to Committee on Government Affairs

SUMMARY—Amends County Economic Development Revenue Bond Law to promote furnishing of water if available on reasonable demand to members of public and amends and adds to manner of financing all projects authorized. Fiscal Note: No. (BDR 20-1317)



EXPLANATION—Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to the County Economic Development Revenue Bond Law; expanding the definition of "project" to promote the furnishing cf water if available on reasonable demand to members of the public; authorizing counties to finance, acquire, own, lease or sell certain water projects; amending and adding definitions of certain words and terms applicable to all projects as defined in the County Economic Development Revenue Bond Law; specifying other county powers applicable to all such projects; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

Section 1. Chapter 244 of NRS is hereby amended by adding thereto the provisions set forth as sections 2 to 5, inclusive, of this act. Sec. 2. "Finance" or "financing" includes the issue of bonds by a county for the purpose of using substantially all of the proceeds to pay (or to reimburse the obligor or its designee) for the costs of acquiring, improving and equipping a project, whether these costs are incurred by the county, the obligor or a designee of the obligor. Title to or in such project may at all times remain in the obligor or the obligor's designee or assignee and, in such case, the bonds of the county shall be secured by a pledge of one or more notes, debentures, bonds or other secured or unsecured debt obligations of the obligor.

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SEC. 3. "Financing agreement" means an agreement pursuant to which the county agrees to issue bonds pursuant to NRS 244.9191 to 244.9219, inclusive, to finance one or more projects and pursuant to which the obligor agrees to:

1. Make payments (directly or through notes, debentures, bonds or other secured or unsecured debt obligations of the obligor executed and delivered by the obligor to the county or the county's designee or assignee.

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including a trustee, pursuant to such financing agreement) sufficient to pay the principal of, premium, if any, and interest on the bonds;

2. Pay other amounts required by NRS 244.9191 to 244.9219, inclu-

sive; and

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3. Comply with all other applicable provisions of NRS 244.9191 to

6 244.9219, inclusive. 7 SEC. 4. "Obligon

SEC. 4. "Obligor" means the individual, partnership, firm, company, corporation (including a public utility), association, trust, estate, political subdivision, state agency or any other legal entity, or its legal representative, agent or assigns, who agrees to make the payments required by the financing agreement.

SEC. 5. "Revenues" of a project, or derived from a project, include payments under a lease, agreement of sale or financing agreement, or under notes, debentures, honds and other secured or unsecured debt obligations of an obligor executed and delivered by the obligor to the county or the county's designee or assignee (including a trustee) pursuant to such lease, agreement of sale or financing agreement.

SEC. 6. NRS 244.9191 is hereby amended to read as follows:

244.9191 NRS 244.9191 to 244.9219, inclusive, and sections 2 to 5, inclusive, of this act may be cited as the County Economic Development Revenue Bond Law.

SEC. 7. NRS 244.9192 is hereby amended to read as follows:

244.9192 Whenever used in NRS 244.9191 to 244.9219, inclusive, unless a different meaning clearly appears from the context, the following words and terms defined in NRS 244.9193 to 244.9196, inclusive, and sections 2 to 5, inclusive, of this act, have the meanings ascribed to them in NRS 244.9193 to 244.9196, inclusive. such sections.

SEC. 8. NRS 244.9196 is hereby amended to read as follows:

244.9196 "Project" means:

1. Any land, building or other improvement and all real and personal properties necessary in connection therewith, whether or not in existence, suitable for commercial, manufacturing, industrial, [or] research and development enterprises [.] or for residential real and personal property.

2. Any land, building, structure, facility, system, fixture, improvement, appurtenance, machinery, equipment, or any combination thereof or any interest therein, used by any individual, partnership, firm, company, corporation (including a public utility), association, trust, estate, political subdivision, state agency or any other legal entity, or its legal representative, agent or assigns: [, for]

(a) For the reduction, abatement or prevention of pollution or for the removal cr treatment of any substance in a processed material which otherwise would cause pollution when such material is used.

(b) In connection with furnishing of water if available on reasonable demand to members of the general public.

SEC. 9. NRS 244.9197 is hereby amended to read as follows:

244.9197 1. It is the intent of the legislature to authorize counties to finance, acquire, own, lease, improve and dispose of properties to the end that such counties may be able to promote industry and develop trade by inducing manufacturing, industrial and research and development enterprises to locate in or remain in this state, in order to assist in

relieving the serious threat of extensive unemployment in parts of this state, in securing and maintaining a balanced and stable economy in all parts of this state and in furthering the use of its agricultural products and natural resources. It is, therefore, the intention of the legislature to vest such counties with all powers that may be necessary to enable them to accomplish such purposes, which powers shall in all respects be exercised for the benefit of the inhabitants of this state for the promotion of their safety, welfare, convenience and prosperity.

2. It is also the intent of the legislature to authorize counties to finance, acquire, own, lease or sell projects or interests therein for the

purpose of: [reducing,]

(a) Reducing, abating or preventing pollution or removing or treating any substance in processed material which otherwise would cause pollution when such material is used, to protect and promote the health, welfare and safety of the citizens of this state and to retain and promote private industry and commerce with the resultant higher level of employment and economic activity and stability.

(b) Promoting the furnishing of water if available on reasonable demand to members of the general public in order to protect and promote the health, welfare and safety of the citizens of this state and to retain and promote private industry and commerce with the resultant higher level of

employment and economic activity and stability.

3. It is not intended hereby that any county shall itself be authorized to operate any such manufacturing, industrial or research and develop-

ment enterprise.

4. No county may by virtue of NRS 244.9191 to 244.9219, inclusive, assist any manufacturing, industrial or research and development enterprise to locate in the county which would offer substantial competition to an existing enterprise within the county whose intrastate markets are substantially the same.

5. NRS 244.9191 to 244.9219, inclusive, shall be liberally construed in conformity with this declaration of purpose.

SEC. 10. NRS 244.9198 is hereby amended to read as follows:

244.9198 In addition to any other powers which it may now have, each county shall have the following powers:

1. To acquire, whether by construction, purchase, gift, devise, lease or sublease, to improve and equip, and to sell or otherwise dispose of, one or more projects or part thereof. The power to sell includes the power to receive the note or notes of the purchaser. Such projects, upon completion of such acquisition, shall be located within the county.

2. To lease or to sell to others any or all of its projects for such rentals or installment payments and upon such terms and conditions as the board considers advisable. To finance or acquire, whether by construction, purchase, gift, devise, lease or sublease or any one or more of such methods, and to improve and equip one or more projects or parts thereof, which shall be located within this state, and which may be located within or partially within such county.

2. To finance, sell, lease or otherwise dispose of any or all its projects upon such terms and conditions as the board considers advisable.

2 the cost of acquiring, improving and equipping any project [including the payment of principal and interest on such bonds for not exceeding 3 years and all other incidental expenses incurred in issuing such bonds.] as set forth in NRS 244.9213.

4. To secure payment of such bonds as provided in NRS 244.9191 to 244.9219, inclusive.

5. To take such actions as are necessary or useful in order to undertake, carry out, accomplish and otherwise implement the provisions of NRS 244.9191 to 244.9219, inclusive, including the adoption of resolutions, which may be introduced and adopted at the same special or regular meeting of the board and which shall become effective upon adoption.

SEC. 11. NRS 244.920 is hereby amended to read as follows:

244.920 After holding a public hearing or hearings, as provided in NRS 244.9199, the board of county commissioners shall proceed no further unless or until by resolution it:

1. Determines the total amount of money necessary to be provided by the county for the acquisition, improvement and equipment of the project;

2. Determines that the contemplated lessee for purchaser, purchaser or other obligor has sufficient financial resources to place the project in operation and to continue its operation, meeting the obligations of the lease for purchase contract; purchase contract or financing agreement;

3. Determines, in the case of a project as defined in subsection 1 of NRS 244.9196, that the revenue which can reasonably be expected to be derived from normal operation of the project under normal economic conditions is sufficient with a suitable margin of safety to meet the obligations of a lease for purchase contract , purchase contract or financing agreement which in turn will meet in full the debt service requirements of a bond issue to provide the amount of money determined pursuant to subsection 1; and

4. If any part of the project or improvements is to be constructed by a lessee or a lessee's designee or a purchaser or a purchaser's designee [,] or an obligor or an obligor's designee, provides, or determines that there are provided, sufficient safeguards to assure that all money provided by the county will be expended solely for the purposes of the project.

SEC. 12. NRS 244.9201 is hereby amended to read as follows: 244.9201 1. All bonds issued by a county under the authority of NRS 244.9191 to 244.9219, inclusive, shall be special, limited obligations of the county. The principal of and interest on such bonds shall be payable, subject to the mortgage security provisions herein, solely out of the revenues derived from the financing, leasing or sale of the project to be financed by the bonds.

2. The bonds and interest coupons, if any, appurtenant thereto shall never constitute the debt or indebtedness of the county within the meaning of any provision or limitation of the constitution of the State of Nevada or statutes, and shall not constitute nor give rise to a pecuniary liability of the county or a charge against its general credit or taxing powers. Such limitation shall be plainly stated on the face of each such bond.

SEC. 13. NRS 244.9202 is hereby amended to read as follows: 244.9202 1. The bonds shall:

(a) Be authorized by Tordinance; Tresolution;

(b) Be in such denominations; reso

(c) Bear such date or dates;

(d) Mature at such time or times not exceeding 40 years from their respective dates;

(e) Bear such interest at a rate or rates not exceeding [8] 12 percent

9 per annum;10 (f) Be in

(f) Be in such form;

(g) Carry such registration privileges;

(h) Be executed in such manner [;], including the use of one or more facsimile signatures so long as at least one manual signature appears on the bonds, which manual signature may be either an official of the county or an officer of the trustee authenticating the same;

(i) Be payable at such place or places within or without the state; and

(j) Be subject to such terms of redemption,

as the authorizing [ordinance] resolution may provide.

2. The bonds may be sold in one or more series at par, or below or above par, in such manner and for such price or prices as the county, in its discretion, shall determine. As an incidental expense of the project, the county, in its discretion, may employ financial and legal consultants in regard to the financing of the project.

3. The county may exchange all or a part of its bonds for all or an equivalent part of the project for which the bonds are issued, the exchange to be preceded by determinataion of the fair value of the project or part of the project exchanged for the bonds. Such determination shall be by

ordinance and shall be conclusive.

4. The bonds shall be fully negotiable under the terms of the Uniform Commercial Code—Investment Securities.

Sec. 14. NRS 244.9203 is hereby amended to read as follows:

244.9203 The principal of, the interest on and any prior redemption premiums due in connection with the bonds shall be payable from, secured by a pledge of and constitute a lien on the revenues out of which such bonds shall be made payable. In addition, they may, in the discretion of the county, be secured by a mortgage covering all or any part of the project or by a pledge of the lease for , the agreement of sale for or the financing agreement with respect to such project, or both. In addition, they may, in the discretion of the county, be secured by a pledge of one or more notes, debentures, bonds or other secured or unsecured debt obligations of the obligor.

Sec. 15. NRS 244.9204 is hereby amended to read as follows:

244.9204 The [proceedings] resolution under which the bonds are authorized to be issued, and any indenture or mortgage given to secure the same, may contain any provisions customarily contained in instruments securing bonds and constituting a covenant with the bondholders, including, but not limited to:

1. Custody of the proceeds from the sale of the bonds, including their investment and reinvestment until used to finance or defray the cost

50 of the project.

- 2. The fixing and collection of [rents or installment] payments [for], with respect to the project [.] to be made under the lease, the agreement of sale or the financing statement.
 - 3. The terms to be incorporated in the lease [or], the agreement of sale [of] or the financing agreement with respect to the project.

4. The maintenance and insurance of the project.

- 5. The creation of funds and accounts into which any bond proceeds, revenues and income may be deposited or credited.
- 6. Limitation on the purpose to which the proceeds of any bonds then or thereafter to be issued may be applied.
- 7. Limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured, the refunding of bonds and the replacement of bonds.
- 8. The procedure, if any, by which the terms of any contract with bondholders may be amended or abrogated.
- 9. Vesting in a trustee or trustees located within or without this state such properties, rights, powers and duties in trust as the board may determine, and limiting the rights, duties and powers of such trustees.
- 10. The rights and remedies available in case of a default to the bond-holders or to any trustee under the lease, agreement of sale, *financing agreement*, *indenture* or a mortgage.

Sec. 16. NRS 244.9205 is hereby amended to read as follows:

- 244.9205 1. The county may provide that proceeds from the sale of bonds and special funds from the revenues of the project shall be invested and reinvested in such securities and other investments, whether or not any such investment or reinvestment is authorized under any other law of this state, as may be provided in the proceedings under which the bonds are authorized to be issued, including but not limited to:
 - (a) Bonds or other obligations of the United States of America.
- (b) Bonds or other obligations, the payment of the principal and interest of which is unconditionally guaranteed by the United States of America.
- (c) Obligations issued or guaranteed as to principal and interest by any agency or person controlled or supervised by and acting as an instrumentality of the United States of America pursuant to authority granted by the Congress of the United States of America.
- (d) Obligations issued or guaranteed by any state of the United States of America, or any political subdivision of any such state.
 - (e) Prime commercial paper.
 - (f) Prime finance company paper.
- (g) Bankers' acceptances drawn on and accepted by commercial banks.
- (h) Repurchase agreements fully secured by obligations issued or guaranteed as to principal and interest by the United States of America or by any person controlled or supervised by and acting as an instrumentality of the United States of America pursuant to authority granted by the Congress of the United States of America.
- (i) Certificates of deposit.issued by commercial banks [.], including banks domiciled outside of the United States of America.

2. The county may also provide that such proceeds or funds or investments and the [rents] payments payable under the lease, [or the installment payments payable pursuant to] the agreement of sale or the financing agreement shall be received, held and disbursed by one or more banks or trust companies located within or out of this state.

SEC. 17. NRS 244.9206 is hereby amended to read as follows:

244:9206 The county may also provide that:

1. The project and improvements to be constructed, if any, shall be constructed by the county, lessee or the lessee's designee, purchaser or purchaser's designee, obligor or obligor's designee, or any one or more of them, on real estate owned by the county, the lessee or the lessee's designee, or the purchaser or the purchaser's designee, or the obligor or the obligor's designee, as the case may be.

2. The bond proceeds shall be disbursed by the trustee bank or backs, trust company or trust companies, during construction upon the estimate, order or certificate of the lessee or the lessee's designee, or of the purchaser or the purchaser's designee [.], or of the obligor or the obligor's

designee.

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SEC. 18. NRS 244.9208 is hereby amended to read as follows:

244.9208 1. The [proceedings] resolution authorizing any bonds or any indenture or mortgage securing such bonds may provide that if there is a default in the payment of the principal of, the interest on, or any prior redemption premiums due in connection with the bonds or in the performance of any agreement contained in such [proceedings] resolution, indenture or mortgage, the payment and performance may be enforced by mandamus or by the appointment of a receiver with power to charge [and collect rents and to apply the revenues from the project in accordance with the proceedings or the provisions of the mortgage.], collect and apply the revenues from the project in accordance with the resolution or the provisions of the indenture or mortgage.

2. Any mortgage to secure bonds issued thereunder, may also provide that if there is a default in the payment thereof or a violation of any agreement contained in the mortgage, it may be foreclosed and there may be a sale in any manner permitted by law. Such mortgage may also provide that any trustee under such mortgage or the holder of any bonds secured thereby may become the purchaser at any foreclosure sale if he is the highest bidder and may apply toward the purchase price unpaid bonds

at the face value thereof.

Sec. 19. NRS 244.9209 is hereby amended to read as follows:

244.9209 1. Prior to the initial leasing [or sale], sale or financing

of any project, the board shall by resolution determine:

(a) The amount necessary in each year to pay the principal of and the interest on the first bonds proposed to be issued to finance such project and on any subsequent issues of bonds which may be permitted under the lease [or sale], sale or financing and authorizing [proceedings] resolutions pertinent to financings hereunder.

(b) The amount necessary to be paid each year into any reserve funds which the board may deem advisable to establish in connection with the retirement of the proposed bonds and the maintenance of the project.

(c) The estimated cost of maintaining the project in good repair and

keeping it properly insured, unless the terms under which the project is to be leased [or sold], sold or financed provide that the lessee [or purchaser], purchaser or obligor shall maintain the project and carry all

proper insurance with respect thereto.

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 2. The determination and findings of the board, required to be made by subsection 1, shall be set forth in the proceedings resolution under which the proposed bonds are to be issued, but the foregoing amounts need not be expressed in dollars and cents in the lease or the agreement of sale and proceedings, agreement of sale or financing agreement and the resolution under which the bonds are authorized to be issued, but may be set forth in the form of a formula or formulas.

Sec. 20. NRS 244.921 is hereby amended to read as follows:

244.921 Prior to the issuance of any bonds authorized by NRS 244.9191 to 244.9219, inclusive, the county shall lease for sell the project to a lessee or purchaser, sell or finance the project under an agreement conditioned upon completion of the project and providing for payment to the county of such frentals or installment payments, revenues as, upon the basis of such determinations and findings, will be sufficient to:

1. Pay the principal of and interest on the bonds issued to finance the project.

2. Build up and maintain any reserves deemed advisable by the

board in connection therewith.

3. Pay the costs of maintaining the project in good repair and keeping it properly insured, unless the Lagreement of lease or sale obligates the lessee or purchaser lease, agreement of sale or financing agreement obligates the lessee, purchaser or obligor to pay for the maintenance and insurance on the project.

SEC. 21. NRS 244.9212 is hereby amended to read as follows:

244.9212 1. Any bonds issued under the provisions of NRS 244.9191 to 244.9219, inclusive, and at any time outstanding may at any time and from time to time be refunded by a county by the issuance of its refunding bonds in such amount as the board may deem necessary to refund the principal of the bonds to be so refunded, any unpaid interest thereon and any premiums and incidental expenses necessary to be paid in connection therewith.

2. Any such refunding may be effected, whether the bonds to be refunded have matured or thereafter mature, either by sale of the refunding bonds and the application of the proceeds thereof, directly or indirectly, to the payment of the bonds to be refunded thereby, or by exchange of the refunding bonds for the bonds to be refunded thereby, but the holders of any bonds to be so refunded shall not be compelled, without their consent, to surrender their bonds for payment or exchange prior to the date on which they are payable by maturity date, option to redeem or otherwise, or if they are called for redemption, prior to the date on which they are by their terms subject to redemption by option or otherwise. Except to the extent expressly or implically inconsistent with the terms of NRS 244.9191 to 244.9219, inclusive, the provisions of the Local Government Securities Law shall govern the issuance of such refunding bonds and the establishment of any escrow in connection therewith.

3. All refunding bonds, issued under authority of this section, shall be payable solely from revenues out of which the bonds to be refunded thereby are payable or from revenues out of which bonds of the same character may be made payable under this or any other law then in effect at the time of the refunding.

SEC. 22. NRS 244.9213 is hereby amended to read as follows:

244.9213 1. The proceeds from the sale of any bonds shall be applied only for the purpose for which the bonds were issued and if, for any reason, any portion of such proceeds is not needed for the purpose for which the bonds were issued, such unneeded portion of such proceeds shall be applied to the payment of the principal of or the interest on

- The cost of acquiring, improving and equipping any project shall be deemed to include the actual cost of , acquiring and improving a site or the cost of the construction of any part of a project which may have been constructed, plus the total of all reasonable or necessary costs incidental to the acquisition, construction, reconstruction, repair, alteration, improvement, equipment and extension of any project including without limitation:
 - (a) The cost of studies and surveys;

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- (b) Plans, specifications, architectural and engineering costs;
- (c) Legal, organization, marketing or other special services;
- (d) Financing, acquisition, demolition, construction, equipment and site development of new and rehabilitated buildings;
 - (e) Rehabilitation, reconstruction, repair or remodeling of existing
- (f) Acquisition, installation, construction, reconstruction, repair, alteration and improvement of fixtures, machinery, equipment and furnishings;
- (g) An initial bond and interest reserve together with interest on bonds issued to finance such projects to a date 6 months subsequent to the estimated date of completion; and

[(g)] (h) All other necessary and incidental expenses. Sec. 23. NRS 244.9214 is hereby amended to read as follows:

244.9214 1. No county shall have the power to pay out of its general fund or otherwise contribute any part of the costs of acquiring, improving and equipping a project and shall not have the power to use land already owned by the county, or in which the county has an equity (unless specifically acquired for uses of the character herein described or unless the land is determined by the board no longer to be necessary for other county purposes), for the construction thereon of a project or any part thereof.

The entire cost of acquiring, improving and equipping any project must be paid out of the proceeds from the sale of the bonds, but this provision shall not be construed to prevent a county from accepting donations of property to be used as a part of any project or money to be used for defraying any part of the cost of any project [.], including the completion of the project by the lessee, purchaser or obligor without any cost or

liability to the county.

SEC. 24. NRS 244.9216 is hereby amended to read as follows:

244.9216 Pursuant to NRS 361.060, all property owned by a county pursuant to NRS 244.9191 to 244.9219, inclusive, shall be and remain exempt from taxation. The lessee or purchaser shall pay all taxes assessed to him pursuant to NRS 361.157 and 361.159 [.], and any obligor shall pay all taxes assessed to him in the same manner as any other taxpayer.

SEC. 25. NRS 244.9218 is hereby amended to read as follows:

244.9218 No action may be brought questioning the legality of any contract, lease, agreement of sale, financing agreement, indenture, mortgage, resolution proceedings or bonds executed, adopted or taken in connection with any project or improvements authorized by NRS 244.9191 to 244.9219, inclusive, from and after 30 days from the effective date of the ordinance resolution authorizing the issuance of such bonds.

SEc. 26. NRS 244.9219 is hereby amended to read as follows:

244.9219 1. NRS 244.9191 to 244.9219, inclusive, without reference to other statutes of the state, shall constitute full authority for the exercise of powers granted in NRS 244.9191 to 244.9219, inclusive, including but not limited to the authorization and issuance of bonds hereunder.

- 2. No other act or law with regard to the authorization or issuance of bonds that provides for an election, requires an approval, or in any way impedes or restricts the carrying out of the acts authorized in NRS 244.9191 to 244.9219, inclusive, to be done, shall be construed as applying to any proceedings taken under NRS 244.9191 to 244.9219, inclusive, or acts done pursuant to NRS 244.9191 to 244.9219, inclusive, except for laws to which reference is expressly made in NRS 244.9191 to 244.9219, inclusive, or by necessary implication of NRS 244.9191 to 244.9219, inclusive.
- 3. The provisions of no other law, either general or local, except as provided in NRS 244.9191 to 244.9219, inclusive, shall apply to doing of the things authorized in NRS 244.9191 to 244.9219, inclusive, to be done, and no board, agency, bureau, commission or official not designated in NRS 244.9191 to 244.9219, inclusive, shall have any authority or jurisdiction over the doing of any of the acts authorized in NRS 244.9191 to 244.9219, inclusive, to be done, except as otherwise provided in NRS 244.9191 to 244.9219, inclusive.

4. No notice, consent or approval by any public body or officer thereof shall be required as a prerequisite to the sale or issuance of any bonds, the making of any contract or lease, or the exercise of any other power under NRS 244.9191 to 244.9219, inclusive, except as provided in NRS 244.9191 to 244.9219, inclusive.

5. A project is not subject to any requirements relating to public buildings, structures, ground works or improvements imposed by the Statutes of Nevada or any other similar requirements which may be lawfully waived by this section, and any requirement of competitive bidding or other restriction imposed on the procedure for award of contracts for such purpose or the lease, sale or other disposition of property of the counties is not applicable to any action taken pursuant to NRS 244.9191 to 244.9219, inclusive.

6. Any bank or trust company located within or without this state may be appointed and act as a trustee with respect to bonds issued and projects financed pursuant to NRS 244.9191 to 244.9219, inclusive, without the necessity of associating with any other person or entity as cofiduciary (but such association shall not be hereby prohibited), any other law, including NRS 662.245, to the contrary notwithstanding.

7. The powers conferred by NRS 244.9191 to 244.9219, inclusive, shall be in addition and supplemental to, and not in substitution for, and the limitations imposed by NRS 244.9191 to 244.9219, inclusive, shall

not affect the powers conferred by any other law.

[7.] 8. No part of NRS 244.9191 to 244.9219, inclusive, shall repeal or affect any other law or part thereof, except to the extent that NRS 244.9191 to 244.9219, inclusive, are inconsistent with any other law, it being intended that NRS 244.9191 to 244.9219, inclusive, shall provide a separate method of accomplishing its objectives, and not an exclusive one; and NRS 244.9191 to 244.9219, inclusive, shall not be construed as repealing, amending or changing any such other law except to the extent of such inconsistency.

SEC. 27. This act shall become effective upon passage and approval.

SENATE BILL NO. 186-SENATOR DODGE

FEBRUARY 12, 1975

Referred to Committee on Government Affairs

SUMMARY—Amends various provisions relating to trusts for the furtherance of public functions. Fiscal Note: No. (BDR 19-582)



EXPLANATION—Mat r in italics is new; matter in brackets [] is material to be omitted.

AN ACT relating to trusts for the furtherance of public functions; providing for fidelity bonding, term of office, succession and removal of trustees; amending eligibility requirements of trustees to include any corporation authorized to function as a trustee; requiring open meetings of trustees, recording of trust documents, bond rating and public sale of trust bonds; making certain purchasing acts applicable; deleting exemption for certificate of public convenience to operate a public utility; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

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19 20 SECTION 1. NRS 242B.010 is hereby amended to read as follows: 242B.010 1. Express trusts may be created in real or personal property, or either or both, or in any estate or interest in either or both, with the state, or any county, municipality, political or governmental subdivision, or governmental agency of the state as the beneficiary thereof, and the purpose thereof may be the furtherance [, or the providing of funds for the furtherance,] of any authorized or proper function of the beneficiary; but no funds of the beneficiary derived from sources other than the trust property, or the operation thereof, shall be charged with or expended for the execution of the trust, except by express action of the legislative authority of the beneficiary first had.

2. The officers of any other governmental agencies or authorities having the custody, management or control of any property, real or personal or both, of the beneficiary of such trust, or of such a proposed trust, which property is necessary for the execution of the trust purposes, are hereby authorized and empowered to lease such property for such purposes, after the acceptance of the beneficial interest therein by the beneficiary as provided in this chapter, or conditioned upon such acceptance.

SEC. 2. NRS 242B.030 is hereby amended to read as follows:

242B.030 The instrument or will creating such trust may provide for the appointment, succession, powers, duties, term and compensation

SENATE BILL NO. 186-SENATOR DODGE

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AN ACT relating to trusts for the furtherance of public functions; providing for fidelity bonding, term of office, succession and removal of trustees; amending eligibility requirements of trustees to include any corporation authorized to function as a trustee; requiring open meetings of trustees, recording of trust documents, bond rating and public sale of trust bonds; making certain purchasing acts applicable; deleting exemption for certificate of public convenience to operate a public utility; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 242B.010 is hereby amended to read as follows: 242B.010 1. Express trusts may be created in real or personal property, or either or both, or in any estate or interest in either or both, with the state, or any county, municipality, political or governmental subdivision, or governmental agency of the state as the beneficiary thereof, and the purpose thereof may be the furtherance [, or the providing of funds for the furtherance,] of any authorized or proper function of the beneficiary; but no funds of the beneficiary derived from sources other than the trust property, or the operation thereof, shall be charged with or expended for the execution of the trust, except by express action of the legislative authority of the beneficiary first had.

2. The officers of any other governmental agencies or authorities having the custody, management or control of any property, real or personal or both, of the beneficiary of such trust, or of such a proposed trust, which property is necessary for the execution of the trust purposes, are hereby authorized and empowered to lease such property for such purposes, after the acceptance of the beneficial interest therein by the beneficiary as provided in this chapter, or conditioned upon such acceptance.

SEC. 2. NRS 242B.030 is hereby amended to read as follows:

242B.030 The instrument or will creating such trust may provide for the appointment, succession, powers, duties, term and compensation

of the trustee or trustees; and in all such respects the terms of the instrument or will shall be controlling. If the instrument or will makes no provision in regard to any of the foregoing, then the general laws of the state shall control as to such omission or omissions.

1. The general laws of the state apply to the appointment, succession, powers, duties and compensation of the trustee or trustees of any trust

created for the benefit and furtherance of any public function.

2. Of the trustees first appointed, a majority shall serve 4-year terms, and the remaining trustees shall serve 2-year terms. Thereafter, all trustees

appointed or reappointed shall serve 4-year terms.

3. Every trustee of a trust created for the benefit and furtherance of any public function shall furnish a good and sufficient surety bond with a surety authorized to do business within the State of Nevada and in such amount as may be prescribed by the authority which accepts the beneficial interest in the trust. The cost of the surety bond shall be paid from the funds of the trust.

4. All meetings of the trustees shall be open to the public to the same extent as required by chapter 241 of NRS for state and local agencies.

5. All records of the trust are public records and shall be kept in a place which is identified by documents recorded in the office of the county recorder of each county in which the trust instrument is recorded.

6. Trustees may be removed from office for cause, including incompetency, neglect of duty or malfeasance in office, by a district court. If a trustee is removed pursuant to this subsection, his successor shall be appointed as provided in the trust instrument. If a trustee so removed is also a member of the governing body of a municipal beneficiary, the successor trustee shall be appointed by the district court wherein the removal occurs. The successor trustee shall serve only until the removed trustee ceases to serve as a member of the governing body of the municipal beneficiary and his successor on the body is qualified.

SEC. 3. NRS 242B.040 is hereby amended to read as follows:

242B.040 1. The trustee or trustees under such an instrument or will may be an individual, individuals [, partnership, corporation, national banking association or state banking association,] or any corporation authorized by law to function as a trustee, and such trustee or trustees shall be an agency of the state and the regularly constituted authority of the beneficiary for the performance of the functions for which the trust has been created.

2. The provisions of NRS 164.050 relating to the standard of care for a trustee in investing and managing trust property apply to the trustee or trustees of a trust created by a written instrument or will pursuant to this

chapter.

3. No trustee or beneficiary shall be charged personally with any liability whatsoever by reason of any act or omission committed or suffered in the performance of such trust or in the operation of the trust property; but any act, liability for any omission or obligation of a trustee or trustees, in the execution of such trust, or in the operation of the trust property, shall extend to the whole of the trust estate, or so much thereof as may be necessary to discharge such liability or obligation, and not otherwise.

Sec. 4. NRS 242B.080 is hereby amended to read as follows:

242B.080 1. The provisions of the State Securities Law, the Local Government Securities Law, the University Securities Law, or of any other general, special or local statute relating to the issuance of public securities or other debt obligations do not apply to a trust created for the benefit and furtherance of any public function.

2. All bonds issued by any trust created for the benefit and furtherance of any public function shall:

(a) Be sold at a public sale; and

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(b) Have a bond rating issued by a nationally recognized bond rating organization.

Sec. 5. NRS 242B.090 is hereby amended to read as follows:

242B.090 [No statute, general, special or local, requiring competitive bidding applies to a trust created for the benefit and furtherance of a public function.

1. In letting contracts the trustee or trustees of a trust created for the benefit and furtherance of any public function are bound by any purchasing acts that apply to the beneficiary of the trust.

2. If the state and a political subdivision are joint beneficiaries, the

State Purchasing Act applies to the trust.

SEC. 6. NRS 704.340 is hereby amended to read as follows:

704.340 1. A municipality constructing, leasing, operating or maintaining any public utility for a trust created for the benefit and furtherance of any public function pursuant to the provisions of chapter 242B of NRS, shall not be required to obtain a certificate of public convenience; however, any person as defined in chapter 706 of NRS, contemplating transportation by use of a motor vehicle as a common or contract carrier, or contemplating the operation of a public utility as defined in NRS 704.020, as a trust created pursuant to chapter 242B of NRS, shall first submit a certified copy of the trust documents or prepared trust documents to the commission together with a detailed explanation of the purposes, scope, area to be affected and such other pertinent information necessary to assist the commission in making a determination as to whether the service presently being offered by any existing transportation company or public utility would be unreasonably impaired by the approval of such trust documents.

2. The commission shall, after investigation and hearing on any contemplated trust coming within the provisions of subsection 1, submit a report of its findings and reasons therefor to the state and each political subdivision within which such trust contemplates operation. Such trust shall not become effective unless and until written approval has been given by the commission. I is not required to obtain a certificate of public

convenience.

Sec. 7. NRS 332.210 is hereby repealed.

SENATE BILL NO. 291—COMMITTEE ON **GOVERNMENT AFFAIRS**

March 3, 1975

Referred to Committee on Government Affairs

SUMMARY—Authorizes deferred compensation program for state officers and employees. Fiscal Note: No. (BDR 23-206)



EXPLANATION—Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT relating to public officers and employees; authorizing a state deferred compensation program; setting requirements; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Title 23 of NRS is hereby amended by adding thereto a new chapter to consist of the provisions set forth as sections 2 to 7, inclusive, of this act.

SEC. 2. As used in this chapter:

"Chief" means the chief of the personnel division of the department of administration.

"Department" means the department of administration.

"Employee" means any supreme court justice, district judge, state officer, commissioner, representative of the state, or other state employee of any office, department, board, commission, bureau, agency or institution operating by authority of law, and supported in whole or in part by any public funds, whether such funds are received from the Federal Government or from private or any other sources.

SEC. 3. 1. The director of the department of administration may, with the approval of the state board of examiners, establish a voluntary deferred compensation plan whereby the state may contract with any eligible employee to withhold a specified portion of his compensation for investment and later payment to him. The conditions of eligibility shall

be fixed by the plan.

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The department of administration may create a trust, qualified under section 401(a) of the United States Internal Revenue Code as amended, for the purpose of investing contributions made pursuant to such a voluntary deferred compensation plan. The chief of the personnel division of the department shall serve as ex officio trustee of the trust.

3. The plan shall be in such form and contain such terms as will qualify the contributions for tax deferment under the United States Internal Revenue Code.

SEC. 4. The chief, as trustee, shall:

1. Make such administrative appointments as are necessary to implement the deferred compensation plan.

2. Maintain an individual account on behalf of each participating

8 employee.

9 Sec. 5. The amount of any deferral made pursuant to the plan shall 10 be considered a part of the employee's compensation for all purposes 11 other than federal income taxation.

SEC. 6. The rights of the employee created by the deferred compensation plan shall be that of a general creditor of the state only and then solely to the extent of the net fair market value of the assets credited to his deferred account as reflected by the records of the administrators and trustee of the plan.

SEC. 7. The deferred compensation plan shall operate in addition to other retirement, pension or benefit systems established by the state and no deferral of income under the deferred compensation plan shall effect a reduction of any retirement, pension or other benefit provided by law.

SENATE BILL NO. 421—COMMITTEE ON GOVERNMENT AFFAIRS

APRIL 1, 1975

Referred to Committee on Government Affairs

SUMMARY—Validates securities, voted and nonvoted, securities issued in anticipation of the issuance of such securities and proceedings pertaining to such securities. Fiscal Note: No. (BDR S-1447)



Explanation—Matter in *italics* is new; matter in brackets [] is material to be omitted.

AN ACT to be designated as the 1975 Public Securities Validation Act; validating, ratifying, approving and confirming outstanding public securities of the state and all corporate subdivisions and agencies thereof, and acts and proceedings had or taken thereby and pertaining to public securities; repealing acts in conflict with this act; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. This act shall be known as the 1975 Public Securities Validation Act.

SEC. 2. As used in this act:

1. "Public body" of the state means any state educational institution or other state institution, its board of regents or other governing body thereof constituting a body corporate, any county, incorporated city or incorporated town, whether incorporated or governed under a general act, special legislative act or special charter enacted, adopted or granted pursuant to sections 1 or 8, article 8, of the constitution of the state, or otherwise, any unincorporated city or unincorporated town, any school district, local improvement district, general improvement district, irrigation district, drainage district, water conservancy district, flood control district, county fire protection district, fire protection district, housing authority, urban renewal agency, community redevelopment agency, any other corporate district, any corporate commission, or any other political subdivision of the state constituting a body corporate.

2. "Public security" means a bond, note, warrant, debenture, interim debenture, certificate of indebtedness, or other obligation for the payment of money, issued by this state or by any public body thereof, either a general obligation for the payment of which the state or public body

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issuing the obligation pledges its full faith and credit or a special obligation payable from special assessments or designated revenues from sources other than special assessments.

3. "State" means the State of Nevada and any board, commission,

department, corporation, instrumentality or agency thereof.

4. "Voted public security" means a public security which has been approved by those qualified electors of the public body issuing the public security and voting on a proposal authorizing its issuance, notwithstanding any possible invalidity of such election or of the proceedings taken wholly or in part preliminary to such election.

SEC. 3. The legislature by this act finds and declares that:

1. Decisions of various state and federal courts in the United States in recent years concerning qualifications of voters at elections of various types, including, without limitation, elections on bond questions, raise by implication questions as to the possible invalidity of elections pertaining to voted public securities and the proceedings taken wholly or in part preliminary to and in the issuance of voted public securities and other public securities which may be funded wholly or in part with the proceeds of voted public securities and are issued or are to be issued in anticipation of the subsequent issuance of voted public securities.

2. The state and certain public bodies thereof need additional and costly public facilities and need to be able to borrow money to defray wholly or in part the cost of such facilities by the issuance of such voted public securities, other public securities issued in anticipation thereof and which may be funded by such voted public securities, and other nonvoted

public securities.

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3. The public health, safety, convenience and welfare require that the legislature resolve all questions as to the legality of such public securities and the proceedings had and taken prior to the adoption of this act wholly or in part preliminary to and in the issuance of such public securities, whether such public securities have heretofore been issued or are to be issued subsequent to the adoption of this act and whether any such question arises because of any irregularity or purported irregularity pertaining to such a bond election or otherwise.

All outstanding voted public securities, other outstanding public securities issued in anticipation of voted public securities and which may be funded with the proceeds thereof, and other outstanding public securities of the state and of all public bodies thereof, and all acts and proceedings heretofore had or taken, or purportedly had or taken, by or on behalf of the state or any public body thereof under law or under color of law preliminary to and in the authorization, execution, sale, issuance and payment (or any combination thereof) of all public securities, whether issued or to be issued, are hereby validated, ratified, approved and confirmed, including, without limitation, the terms, provisions, conditions and covenants of any resolution or ordinance pertaining thereto, the redemption of public securities before maturity and provisions therefor, the levy and collection of fees, rates, tolls and other charges, license taxes, and general and other property taxes, and the acquisition and application of other revenues, the pledge and use of the proceeds thereof, and the establishment of liens thereon and funds and accounts therefor, Section 1.

pertaining to such public securities, notwithstanding any lack of power, authority or otherwise, and notwithstanding any defects and irregularities, in the creation of such public body and in such public securities, acts and proceedings, and in such authorization, execution, sale, issuance and payment, including, without limitation, such acts and proceedings pertaining to such public securities all or any part of which have not heretofore been issued nor purportedly issued. Such outstanding public securities are and shall be, and such public securities heretofore not issued nor purportedly issued shall be, after their issuance, binding, legal, valid and enforceable obligations of the state or the public body issuing them in accordance with their terms and their authorizing proceedings, subject to the taking or adoption, in substantial and due compliance with laws pertaining to any such public securities heretofore not issued nor purportedly issued, of all acts and proceedings which are required by law to be had or taken subsequent to the acts and proceedings validated, ratified, approved and confirmed by this act.

SEC. 5. This act shall operate to supply such legislative authority as may be necessary to validate any public securities heretofore issued and any such acts and proceedings heretofore taken which the legislature could have supplied or provided for in the law under which such public

securities were issued and such acts or proceedings were taken.

SEC. 6. This act being necessary to secure and preserve the public health, safety, convenience and welfare shall be liberally construed to effect its purposes.

SEC. 7. If any provision of this act or the application thereof to any person, thing or circumstance is held invalid, such invalidity shall not affect the provisions or application of this act that can be given effect without the invalid provision or application, and to this end the provisions of this act are declared to be severable.

Sec. 8. This act shall become effective upon passage and approval.