

Assembly

3-853

GOVERNMENT AFFAIRS COMMITTEE

MINUTES OF THE MEETING

April 14, 1975

MEMBERS PRESENT:

CHAIRMAN DINI
VICE-CHAIRMAN MURPHY
ASSEMBLYMAN CRADDOCK
ASSEMBLYMAN MAY
ASSEMBLYMAN MOODY
ASSEMBLYMAN SCHOFIELD
ASSEMBLYMAN FORD

MEMBERS ABSENT:

ASSEMBLYMAN HARMON
ASSEMBLYMAN YOUNG

ALSO PRESENT:

Mr. Terry Sullivan
Mr. C.P. Brechner
Mr. Alan Bruce
Mr. W. E. Hancock
Mr. W.S. Boddy
Jim Lien
Bob Price
Bill Adams
Senator Walker, Senator Echols
Daisy Tolveti

(The following bills were discussed at this meeting: A.B. 522, A.B. 550, A.B. 561, A.B. 578, A.B. 582, A.B. 586, A.B. 587, A.B. 526).

The meeting was called to order at 8:00 A.M. The first bill to be heard on the agenda was A.B. 522, which removes 10-percent limitation on moneys apportioned from county road fund to cities.

Mr. Christensen testified. He stated the bill was sponsored on behalf of the League. He stated that the inability of the cities to respond to the maintenance program was what prompted this bill because of the amounts of money they are able to receive from the county road fund. There are moneys that the counties levy on ad veloram tax bas and these moneys are placed into a fund entitled road fund. The counties also put in gas tax moneys. One cent of this is available to the countkes and cities and 1/2¢ exclusively to the counties. This bill would permit the cities to receive a portion of the ad veloram tax moneys only when they are placed in this road fund. The rate would be equal to the proportion of the population in the city as compared to the population in the counties. In any case the cities shall receive not more than 10% for this purpose.

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Attorney General Dickerson tried to clear this up. He advised that the legislation does not go far enough because if a county decided it did not wish to furnish any monies to the cities, it did not have to.

The counties are not supporting this legislation.

He stated that there is a substantial vehicle mile traveled figure in the cities. The wear and tear on the roads is great. Some counties have indicated that they would provide more than 10%.

Mr. May questioned the actual revenue dollars involved and asked if this was a large sum of money.

Mr. Warren stated that he did not know how much. He does not think this will be accomplished. He does not see any justification on this.

Mr. Dini stated that it looked like a good argument was being had between the cities and counties.

Mr. Dini asked Mr. Warren what the bill accomplished.

Mr. Warren stated that it would accomplish nothing unless the county commissioners agree.

Mrs. Ford stated that it seemed that there was a principle involved that is creating antagonism and that this law had been passed in 1921 and was amended in the 1930s.

Mr. Warren stated that this bill was drafted for the benefit of the counties.

Mr. C.P. Brechler, representing Clark County testified next. He referred to page 2, lines 24 through 28 of the bill. He stated that they would like to see this left in the bill. Without this it causes problems. The city has apportioned certain amounts of gas tax upon their request. This can be used for new construction and not for maintenance. There are many things that could go into this. They have a federal contribution rate of about 95% and it is one of the highest in the country. He does not feel that a straight ad valorem tax or assessed valuation split is proper.

He then referred to line 3, on page 1. This becomes mandatory rather than permissive. The attorney general's opinion applied directly to ad valorem but did not say anything about revenue sharing. This law has worked for many years. It is always possible for county commissioners to sit down and work something out.

Mr. Bunker testified next. He indicated that they had asked Mr. Breckler to be here to answer any technical questions. It has been the thrust of the legislature to apportion to the population areas those taxes geared to population. They feel that although this law was drafted in the 1920s and amended in the 1930s

they urge consideration of this bill to the extent that that 10% stay there.

Mr. Craddock asked how many counties have regional streets.

Mr. Breckler replied that Humboldt, Douglas, Nye, Carson, Washoe and Clark did.

Mr. Craddock asked what funds went into making up the operating expenses.

Mr. Breckler replied that the special one and two cent gas tax. That is used for new construction on streets. Washoe and Clark have two cents.

Mr. Jim Lien of the tax commission stated that in discussing it with the deputy attorney general, lines 24 and 28 may be taking away the adveloram restriction that the Attorney General Placed.

He stated that Elko has reduced its ad velorum considerably.

Mr. May asked if this was a heavy revenue producing source.

Mr. Lien stated that it can be. It is the principal fund for maintainance of county roads.

Mr. Warren asked if in view of the question raised by the tax commission if it would be proper to get a letter from the Attorney General for the Committee.

The next bill to be discussed was A.B. 550, which exempts Public Works contractors from responsibility for extra costs incurred as a result of errors or omissions of public agency in drafting specifications.

The principal sponsor of the bill was Paul May. Mr. Hancock of the Public Works Board testified. He stated that in his opinion, the need for a new subparagraph under the state public works board is not necessary. He understands that there are other agencies that do not have this clause. He would urge the committee to change the last three words to "contract documents". He stated that with that change they could live with it.

Mr. Alan Bruce testified. He represents associated general contractors. He stated that this was introduced at their request to answer a problem that developed in Clark County. He stated that this bill would place the director in a position of being responsible. He stated that he would have no problem with the amendment that Mr. Hancock suggested.

Mr. Christensen stated that he represents the Mechanical Contractors Group and that they endorse the bill.

Mr. Bruce suggested that in Line 18 to strike the words "Plans or" and insert contract documents.

The next bill to be heard was A.B. 561, which provides for special election on question proposing annexation of certain territory by City of North Las Vegas. Mr. Paul May testified and stated that this bill was a result of a petition mailed on February 24, 1975 addressed to Mr. May and the delegation. The people who signed the petition for a special election were from the City of North Las Vegas. They seek re-entry into the city. The date of the special election is arbitrary. Mr. May stated that the only problem is that this rides over into a much larger and more serious area and that is the consolidation of Clark County. 3-856

Mr. Price testified next. He stated that he had received a copy of the petition asking for an opportunity to vote on the annexation of this particular area. Of the area involved, about 1/3 of his district is in this area. He stated that after it was taken out there has been considerable debate on both sides as to who would like to put it back in the city and who would not. He thinks that the people should be able to vote on this issue.

Mr. W. S. Body, Jr., Acting City Manager of North Las Vegas testified next. He stated that he supports A.B. 561. This bill was prepared in response to the request of the citizens. The same group of citizens presented a copy of the petition to the city council. A copy of the petition is attached to these minutes and made a part hereof. He also presented a copy of a map which is attached to the secretary's copy of the minutes and made a part hereof.

Mr. Adams stated that he does not have any objection except if it would involve Nellis Air Force Base. It would create a problem which would not be of benefit to the city.

Mr. May stated that there were two senators that represent that area. He stated that there was a difference of opinion between Mr. Price and Mr. Craddock.

Mrs. Ford asked what the population of Nellis would be.

Mr. Adams stated probably about 9,000 people.

Mr. Craddock stated that with regard to the most recent annexation, there is a hearing scheduled for the day after tomorrow.

Mr. Price testified on A.B. 526, which limits possibility of consolidation of North Las Vegas. He stated that this bill was self-explanatory. It is similar to A.B. 15 and A.B. 16. It was requested by various people within the city limits of North Las Vegas. It would assure people that if in the event any consolidation were to take place they would have the opportunity to vote on it. He stated that he urged consideration of A.B. 526 for passage.

Mr. Dini stated that even if we were to pass it, the next session can repeal it. Mr. Price stated that he thought about a constitutional amendment.

Mr. Bob Weise testified next on A.B. 582, which requires review by state board of examiners of certain state contracts. He stated

Mr. Weise stated that there is absolutely no control outside of the department to see who is getting the contracts. 3-857

He stated that people were being employed out of contract service monies. The board members are receiving contracts that departments are hending out.

Mr. Dini pointed out that many times contract services are used to save money which can be over \$5,000.

Mr. Dini stated that it was a check and balance system.

Mrs. Ford stated that she agreed with his purpose but that it was vague.

Senator Walker testified on A.B. 561. He has taken the position that a moritorium should be declared on annexation. He also favors that we not allow annexation without voter's approval.

Mr. Dini asked how many people would be voting on it and Senator Walker stated that you have to be a registered voter.

Senator Echols testified next. He concurs with the remarks asked of Senator Walker. He has been involved in public life for almost seven years. He stated that it might be beneficial for the entire county to make it an official election. He stated that if we can amend a couple of other situations into this we may get a tremendous input that may surprise a lot of people. He is convinced that we are going to have serious problems.

Mr. Warren testified. He stated that the Nevada League of cities has met and have approved a resolution indicating a vote of the people is preferable. A copy of the resolution is attached to the minutes of this meeting a made a part hereof.

Miss Daisy Tolvety, a resident of Clark County testified. She stated that our representatives were elected to make decisions for us. She personally wants to see her elected represent8tive exp~~ress~~ress her voice. She urged the committee not to shut the door.

Mr. Price stated that he agreed with Miss Tolvety.

The committee next discussed A.B. 582. Mr. Sullivan testified and stated that he agreed with Mr. Weise. Mrs. Ford asked if he approved of the amendments, which Mr. Weise had given the committee, a copy of which is attached to the minutes of this meeting and made a part hereof. Mr. Sullivan stated that he cannot comment on that.

Mr. Gagnier testified next. He stated that they are in favor of the bill but with the amendments it would be more desirable. This is a good idea and would be most appropriate for someone to go through the state budget and add up the amount of contract services.

J-858

Mr. Schwarz the fiscal officer testified next. This would be most helpful to their office for informational purposes.

The next bill to be discussed was A.B. 578, which limits application of veterans' preference points under the state personnel system.

Mr. Gagnier testified. This amendment to the merit system would put veterans' preference back into prospective.

Mr. Wittenberg stated that he thinks there is nothing wrong with this proposal. It still accomplishes the original intent of veteran preferences.

Mr. Wittenberg testified on A.B. 587. He stated that this was a deterrent to misuse of sick leave. There are several states that provide this, and he stated that this was quite a fringe benefit.

Mr. Dini asked what the total was in the budget. Mr. Wittenberg replied \$346,000.

Mr. Glover testified next on the bill. This is an equitable piece of legislation. Over the years when people have worked for the state it is only right that we compensate them for putting in 20 or 30 years.

Mr. Glover stated that with respect to A.B. 586, this bill was discussed and printed by Ways and Means and the Chairman asked if he would introduce it. If we are going to help shape the destiny of Nevada we are going to need this bill. This would give us control of the number of people who are hired.

Mr. Dini asked how it was done now. Mr. Glover replied that it was done through federal grants.

Mr. Gagnier testified with regard to A.B. 587. He stated that half of the state have some form of payment for a portion of unused sick leave. The federal government has additional retirement. It was patterned after the state of Colorado. It is a dividend for not using sick leave.

The next bill to be discussed was A.B. 586, which prohibits augmentation of employees in state agencies above number specified in budget, except with prior approval of interim finance committee.

Mr. Hawes, President of the American Association of Retired Persons testified. He stated that he has been trying to get this bill through. He stated that this would be a fine bonus. He thinks this is fine legislation and hopes that the committee will pass it.

Mr. Dini moved for indefinite postponement on A.B. 522, which was seconded by Mr. May. All of the members were in favor of the motion and it carried unanimously. Mr. Moody, Mr. Young and Mr. Harmon were not present at the time of the vote.

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A.B. 550. Mr. May moved for an amend and do pass which was seconded by Mr. Craddock. All of the committee members were in favor of the motion and it carried unanimously. Mr. Moody, Mr. Young and Mr. Harmon were not present at the time of the vote.

A.B. 561. Mrs. Ford stated that she felt that this bill should be held. Mr. Craddock stated that he would be happy to work on this bill.

A.B. 578. Mr. Dini moved for a do pass which was seconded by Mrs. Ford. All of the members were in favor of the motion and it carried unanimously. Mr. Moody, Mr. Young and Mr. Harmon were not present at the time of the vote.

A.B. 582. Mr. Dini moved for an amend and do pass which was seconded by Mr. Schofield. All of the members were in favor of the motion and it carried unanimously. Mr. Moody, Mr. Young and Mr. Harmon were not present at the time of the vote.

A.B. 586. Mr. Schofield moved for a do pass which was seconded by Mr. Craddock. All of the members were in favor of the motion and it carried unanimously. Mr. Moody, Mr. Young and Mr. Harmon were not present at the time of the vote.

A.B. 587. Mr. Dini moved for a do pass and re-refer to Ways and Means if so requested. The motion was seconded by Mr. Schofield. All of the committee members were in favor of the motion and it was unanimously carried.

Mr. Moody, Mr. Young and Mr. Harmon were not present at the time of the vote.

Mr. May moved for a "hold" on A.B. 526, which was seconded by Mr. Dini. All of the members were in favor of the motion and it carried unanimously. Mr. Young, Mr. Moody and Mr. Harmon were not present at the time of the vote.

There being no other business to come before the meeting, the meeting adjourned.

Respectfully submitted,

Barbara Gomez

Barbara Gomez,
Committee Secretary

ASSEMBLY

AGENDA FOR COMMITTEE ON GOVERNMENT AFFAIRS
Monday,
Date April 14, 1975 Time 8:30 A.M. Room 214

3
Counsel requested* 852

Bills or Resolutions
to be considered

Subject

- A.B. 522 Removes 10-percent limitation on moneys apportioned from county road fund to cities.
Notify: Mr. Christensen, Tax Commission, Mr. Warren, Mr. Broadbent
- A.B. 550 Exempts public works contractors from responsibility for extra costs incurred as result of errors or omissions of public agency in drafting specifications.
Notify: Mr. May, Public Works Board
- A.B. 561 Provides for special election on question proposing annexation of certain territory by City of North Las Vegas
Notify: Mr. May, Mr. Broadbent, Mr. Bob Warren
- A.B. 578 Limits application of veterans' preference points under the state personnel system.
Notify: Mr. Gagnier, Mr. Wittenberg (Personnel)
- A.B. 582 Requires review by state board of examiners of certain state contracts.
Notify: State Board of Examiners (Mr. Barrett) Mr. Sullivan, Purchasing
- A.B. 586 Prohibits augmentation of employees in state agencies above number specified in budget, except with prior approval of interim finance committee.
Notify: Mr. Glover
- A.B. 587 Entitles employees under state personnel system to obtain payment for portion of unused sick leave upon retirement.
Notify: Mr. Glover, Wittenberg, Mr. Gagnier
- A.B. 526 Limits possibility of consolidation of North Las Vegas.
Notify: Assemblyman Price, Mr. Broadbent,

GOVERNMENT AFFAIRS COMMIT. EE

GUEST REGISTER

3-860

DATE: April 14, 1975

NAME PLEASE PRINT	BILL #	REPRESENTING	TESTIFYING
Terry Sullivan	① AB582	Purchasing Div	yes ✓
C. P. BRECHNER	AB 522	CLARK CO	YES ✓
Mark Christiansen	AB550	Co. Cont. of So. Nev.	yes ✓
Allan Bruce	AB550	AGC So. Nevada Division	✓
W. E. Hamby	AB550	Public Works Bd	yes ✓
Jane Porter	AB561 AB526	Planning Div. City of North Las Vegas	No
W. S. Boddy Jr	AB541 AB526	City Manager City of North Las Vegas	yes ✓
Richard Lunken	AB 522	County of Clark	YES? ✓
Bob Gagnier	AB528 AB587	SNEA	yes
Frank Hezhan		Dept of Human Resources	
Min JIM LIEN	A522	Neu Tab Com	3 ✓
Mr Paul May	AB 561		yes ✓
Mr Bob Price	AB 526 AB 561		yes ✓
Bill Adams	AB 561		yes ✓
Sen Walker / Echols	AB 561		yes ✓
Daisy Valvati (sp?)	AB 526		

April 10, 1975

3-861

RECAP OF DISTRICTS IN NEVADA

318	62
244	8
473	3
379	3
474	18
309	2
555	4
541	2
?	<u>2</u>
	104

Local Government	NRS CHAPTER	TAX LEVY
CARSON CITY		
Carson Industrial Gen. Imp. District	318	1.1506
East Carson Gen. Imp. District	318	1.0000
Carson Fair and Recreation Board	244	-0-
CLARK		
Boulder City Library	379	.1500
Boulder City Swim Pool	318	.0702
Clark County Library	379	.0759
Clark County Sanitation District #1	318	-0-
Henderson Public Library	379	.0795
Kyle Canyon Water District	318	-0-
Las Vegas Convention Authority	244	-0-
Moapa Valley Fire Protection	474	.2506
Moapa Valley TV District	318	-0-
Overton Water District	318	-0-
DOUGLAS		
Douglas County Mosquito Abate Dist.	318	.0500
Douglas County Sewer Dist. #1	309	.4900
Douglas County Weed Control Dist.	555	.8000
East Fork Swim Pool District	318	.0400
Elk Point Sanitation Dist.	318	.9350
Kingsbury Fire District	474	1.0000
Kingsbury Gen. Imp. District	318	.8500
Lakeridge Gen. Imp. District.	318	.5000
Lake Tahoe Fire Protection	474	1.0000
Logan Creek Estates Gen. Imp. Dist.	318	.7000
Marla Bay Gen. Imp. Dist.	318	.5000
Minden-Gardnerville Sanitation Dist.	318	.3000
Oliver Park Gen. Imp. Dist.	318	.4100
Round Hill Gen. Imp. Dist.	318	1.6280

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Local Government	NRS CHAPTER	TAX LEVY
DOUGLAS Con't		
Sierra Estates Gen. Imp. District	318	-0-
Skyland Gen. Imp. District	318	.2300
Tahoe-Douglas District	318	.5500
Topaz Ranch Gen. Imp. District	318	.7000
Zephyr Cove Gen. Imp. Dist.	318	1.0000
Zephyr Heights Gen. Imp. Dist.	318	.5000
Zephyr Knolls Gen. Imp. Dist.	318	.6900
Gardnerville Town Water	?	
Indian Hills Gen. Imp. Dist.	318	1.8000
Gardnerville Ranchos	318	1.0000
ELKO		
Carlin TV District	318	-0-
Elko Fair & Recreation Board	244	-0-
Elko TV District	318	-0-
ESMERALDA		
Fish Lake Valley TV District	318	-0-
Goldfield TV District	318	-0-
Silver Peak TV District	318	-0-
EUREKA		
Beowawe TV District	318	-0-
Diamond Valley Weed Control Dist.	555	.1000
Eureka TV District	318	-0-
HUMBOLDT		
Galconda Fire District	474	.1500
Humboldt County Fire Protection	474	.2500
Humboldt Fair & Recreation Board	244	-0-
Humboldt TV District	318	-0-
McDermitt Fire District	474	.2500
McDermitt Sanitation District	318	-0-
Orovada Fire District	474	.2500

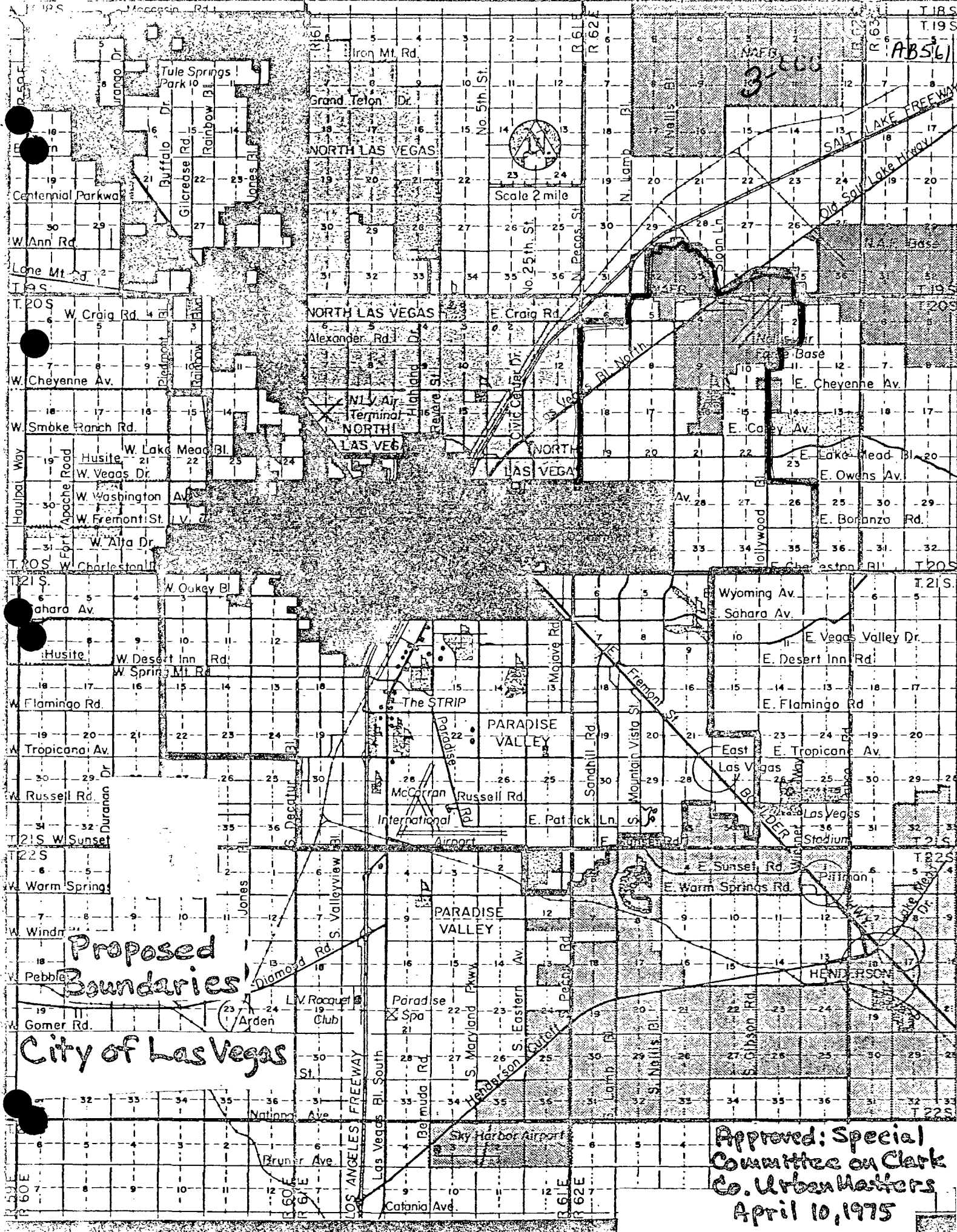
3-663

Local Government	NRS CHAPTER	TAX LEVY
Paradise Fire District	474	.2500
Paradise Sewer District	318	-0-
Weblo Fire District	474	.2500
Winn River TV District	318	-0-
Winnemucca Rural Fire District	474	.2500
Winnemucca Sewer District	318	-0-
WYANDER		
Wendover TV District	318	-0-
Wentworth Mountain Street Imp. Dist. #1	?	-0-
Wendover County Fair And Recreation Bd.	244	-0-
Wendover Co. Sewer & Water Dist. #2	318	-0-
WYCOLN		
Wendover County TV District	318	-0-
Wendover Valley Fire Prot. Dist.	474	.7500
Wendover Valley TV District	318	-0-
Wendover Fire Protection District	474	.2800
WYOMING		
Wendover Lyon Fire District	474	.1950
Wendover Valley Fire, Ambulance & Garb.	474	.0760
Wendover Lyon Co. Fire Prot. Dist.	474	.1360
Wendover Gen. Imp. Dist.	318	1.0000
Wendover Valley Fire & Garb. Dist.	474	.1740
Wendover River Weed Control Dist.	555	.0800
WYOMING GENERAL		
Wendover County TV District #1	318	-0-
WYOMING CITY		
Wendover City Water & Sanitation Dist.	318	-0-
Wendover Pump Swim Pool Dist.	318	.0500
Wendover Broad Valley Gen. Imp. Dist.	318	-0-
Wendover City General Improvement District	318	-0-

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864

Local Government	NRS CHAPTER	TAX LEVY
WYOMING		
WY Con't		
Smoky Valley TV District	318	-0-
WYOMING		
Wershing TV District	318	-0-
Wershing County Fair & Recreation BD	244	-0-
Lovelock Valley Weed Control Dist.	555	-0-
NEVADA		
Ashoe		
Lack Springs Gen. Imp. Dist.	318	-0-
Crystal Bay Gen. Imp. District	318	.4900
Erlach	318	-0-
Horizon Hills Gen. Imp. Dist.	318	.4890
Incline Village Gen. Imp. Dist	318	.2000
North Lake Tahoe Fire Dist.	474	.5300
Placmino Valley Gen. Impr. Dist.	318	-0-
Run Valley Water & Sanitation Dist.	318	.5880
Ruckee Meadows Fire Prot. Dist.	474	.5000
Sardi TV District	318	.0300
Sparks Convention Authority	244	-0-
Ashoe Sewer District No. 1	309	.5000
NEVADA		
White Pine		
East Ely Sanitation District	318	-0-
White Pine County Fair & Recreation BD	244	-0-
White Pine TV District #1	318	-0-
White River TV District #1	318	-0-
Gill Water & Sanitation Dist.	318	-0-
MISCELLANEOUS		
Carson-Truckee Water Cons. Dist.	541	.0030
Carson-Water Subcons. Dist.	541	.0350
Lark-McNary Fire Districts	473	.5000

3-805



Proposed
Boundaries
City of Las Vegas

Approved: Special
Committee on Clark
Co. Urban Matters
April 10, 1975

ABS 61

3-100

Sirwell, Graham A. & Eva Lot 2063, 3-868, S.D. 89101

I/We, the undersigned, being the property owner(s) of Plot & Parcel 26-34-10, Section 7, Township 20S, Range 62E, situated in the Sunrise Manor Town Clark County, Nevada, do hereby formally protest the annexation of said real estate to the city of North Las Vegas, Nevada. This protest nullifies and supersedes any previous indications to the contrary signed by me/us prior to this date.

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DATED 11-15-69

Graham A. Sirwell
Eva Sirwell

I/We, the undersigned, being the property owner(s) of Plot & Parcel 26-34-10, Section 7, Township 20S, Range 62E, situated in the Sunrise Manor Town Clark County, Nevada, do hereby formally protest the annexation of said real estate to the city of North Las Vegas, Nevada. This protest nullifies and supersedes any previous indications to the contrary signed by me/us prior to this date.

40

NOV 24 1969
CITY CLERK
CITY OF NORTH LAS VEGAS
NORTH LAS VEGAS, NEV

Graham A. Sirwell
Eva Sirwell

RESOLUTION

ABS 26

(Concerning)

Merger of City-County Governments in Nevada

3-869

WHEREAS, the Nevada State Legislature has requested a draft of legislation which would combine the governing bodies of the city of Las Vegas and the county of Clark into a single governing body; and

WHEREAS, the purpose of such legislation is to provide a vehicle for merger of the functions of the municipality of Las Vegas and the county of Clark into a single governing and operating body; and

WHEREAS, several blue-ribbon committees, with the sanction of the legislature, have since 1967 recommended annexation of the unincorporated urban areas to the city of Las Vegas as the proper and time-tested procedure to provide for orderly growth and extension of municipal services - if approved by the residents of the city and the area to be annexed; and

WHEREAS, the proposed legislation does not provide for annexation but instead mandates a merger of the city and county, without a vote of affected residents of either entity, or an amendment to the Nevada State Constitution; and

WHEREAS, although the legislation would initially exclude the municipalities of North Las Vegas, Henderson and Boulder City from the proposed city-county government, *It is anticipated that* several legislators have publicly stated the three cities should eventually be included; and

WHEREAS, *a segment* ~~a small but vocal and aggressive~~ segment of the Nevada State Legislature advocates the creation of unified city-county governments in Nevada; and

13-870

WHEREAS, creation of a unified city-county government without a vote of the people will create a compelling precedent and guideline for creation of unified governments throughout Nevada; and

WHEREAS, the county of Washoe and the cities of Reno and Sparks can be expected to become ^a ~~an early~~ target for similar unification; and ~~subject to a vote of the people in a post-unification~~ *subject to a vote of the people*

WHEREAS, those remaining counties which contain one or more incorporated cities can, likewise, be expected to become targets for eventual unification; and

WHEREAS, in most instances, the social and economic interests of the public can be and have been well served by municipal governments which function to protect and advance the interests of urban residents and by county governments which function to protect and advance the interests of rural residents; and

WHEREAS, the majority of Nevada residents wish to retain their traditional and autonomous forms of city and county governments; and

WHEREAS, a mandated merger of governing bodies without a vote of the residents will expressly injure, demean and deny the rights of Nevadans to live under a government of their free choice;

NOW, THEREFORE, BE IT RESOLVED by the Nevada League of Cities, representing Nevada's 17 incorporated cities and meeting in an emergency session to consider the unprecedented and eminent threat to the continued survival of the existing forms of city and county governments in Nevada, that;

(1) The Nevada State Legislature carefully refrain from enactment of any legislation which will injure and diminish the proven capability of municipalities and ~~counties~~

3. 871

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to provide public services and responsive government ~~for the residents of their~~
~~respective jurisdictions;~~

(2) The Nevada State Legislature maintain a continuing respect for the preferences and rights of the citizenry by submitting to a vote of the people affected any proposal approved by the legislature which would merge city and county governments in Nevada.

Respectfully submitted,

James C. Lillard, President
Nevada League of Cities
April 4, 1975
Carson City, Nevada

City of North Las Vegas
Statement - AB526
April 14, 1975

3. 872

We wish to thank you Chairman Dini and members of the Committee for allowing us to address you today in regard to AB526. AB526 would prohibit the consolidation of the government of the City of North Las Vegas or any of its services without a vote of the people. We strongly believe the people should have the right to voice their opinion on the issue of governmental consolidation in our City.

North Las Vegas is a "bedroom community" of average working-class people whose needs and desires have been different than others and who desire an identity of their own. "Saturday's Child" is a term used to describe the community. Over the past twenty-nine years, the community has grown and developed into a modern city with the aid of these people. In 1946, it was the people, after rejection by another entity who requested incorporation of the City and the opportunity to build a better life for themselves. Some of the original builders of the City still live here and we believe they and the current residents should have the right to determine their own destiny as a community.

With respect to the retainment by the City of its right to provide urban services to its citizens, the very nature of the governmental process should be considered. The City is a complex structure often compared to a living organism. Within the context of a modern city government, the Council must be provided with all of the necessary tools with which they can establish effective policies and in turn programs can be designed to aid in successfully achieving the community goals and policies at the least cost. In our society and in our communities today, with their complex natures and pressing issues, all possible programs and resources must be available for the governing body's use. If any of these

functions are taken from a City it should be with the full knowledge and endorsement of the Council, the people have elected, or by a vote of the people themselves so that there can be a full understanding of the implications of such actions. 3 873

We urge the passage of AB526, which would protect the rights and freedoms of the City of North Las Vegas and its people, in determining their own destiny and the nature of their city government.

3- ASB 582

ASSEMBLY BILL NO. 582—COMMITTEE ON WAYS
AND MEANS

APRIL 9, 1975

Referred to Committee on Government Affairs

SUMMARY—Requires review by state board of examiners of certain
state contracts. Fiscal Note: No. (BDR 27-1643)

EXPLANATION—Matter in *italics* is new; matter in brackets [] is
material to be omitted.

AN ACT relating to public purchasing; requiring review by the state board of
examiners of certain state contracts; and providing other matters properly
relating thereto.

*The People of the State of Nevada, represented in Senate and Assembly,
do enact as follows:*

SECTION 1. NRS 284.173 is hereby amended to read as follows:

284.173 1. Elective officers and heads of departments, boards, com-
missions or institutions may contract for the services of persons as inde-
pendent contractors.

2. An independent contractor is a person, firm or corporation who
agrees to perform services for a fixed price according to his or its own
methods and without subjection to the supervision or control of the
other contracting party, except as to the results of the work, and not
as to the means by which the services are accomplished.

3. For the purposes of this section:

(a) Travel, subsistence and other personal expenses may be paid to an
independent contractor, if provided for in the contract, in such amounts
as provided for in the contract. Such expenses shall not be paid under
the provisions of NRS 281.160.

(b) There shall be no:

- (1) Withholding of income taxes by the state;
- (2) Industrial insurance coverage provided by the state;
- (3) Participation in group insurance plans which may be available
to employees of the state;
- (4) Participation or contributions by either the independent con-
tractor or the state to the public employees' retirement system;
- (5) Accumulation of vacation leave or sick leave.

4. An independent contractor is not in the classified or unclassified
service of the state, and shall have none of the rights or privileges
available to officers or employees of the State of Nevada.

5. Each contract for the services of an independent contractor shall
be in writing. The form of the contract shall be first approved by the
attorney general, and, except as provided in subsection 6, an executed
copy of each contract shall be filed with the *research and fiscal*
analysis division of the legislative counsel bureau and the
clerk of the state board of examiners.

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6. Each contract, with the exception of those contracts enumerated in section 7 and contracts entered into by the University of Nevada system shall be submitted to the state board of examiners for their review. No such contracts shall become effective without the approval of the state board of examiners. The state board of examiners shall adopt rules and regulations to implement this section.

[6] 7. Copies of the following types of contracts need not be filed as provided in subsection 5:

(a) Contracts executed by the department of highways for any work of construction or reconstruction of highways.

(b) Contracts executed by the state public works board or any other state department or agency for any work of construction or major repairs of state buildings.

(c) Contracts executed with companies, corporations or groups of individuals for any work of maintenance or repair of office machines and equipment.

(Added to NRS by 1960, 486; A 1961, 686; 1973, 434, 911)

ABS 26

8/17

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RESOLUTION NO. 762

A RESOLUTION ENDORSING THE POLICY THAT THE LEGISLATURE NOT ENACT LEGISLATION WHICH WOULD INJURE AND DIMINISH MUNICIPALITIES BY MERGING CITY AND COUNTY GOVERNMENTS AND IF ANY SUCH ENACTMENT IS APPROVED BY THE LEGISLATURE, SUCH WOULD BE SUBMITTED TO A VOTE OF THE PEOPLE AFFECTED.

WHEREAS, the Nevada State Legislature has requested a draft of legislation which would combine the governing bodies of the city of Las Vegas and the county of Clark into a single governing body; and

WHEREAS, the purpose of such legislation is to provide a vehicle for merger of the functions of the municipality of Las Vegas and the county of Clark into a single governing and operating body; and

WHEREAS, the proposed legislation does not provide for annexation but instead mandates a merger of the city and county, without a vote of affected residents of either entity, or an amendment to the Nevada State Constitution; and

WHEREAS, although the legislation would initially exclude municipalities of North Las Vegas, Henderson and Boulder City from the proposed city-county government, it is anticipated the three cities will eventually be included; and

WHEREAS, a segment of the Nevada State Legislature advocates the creation of unified city-county governments in Nevada; and

WHEREAS, creation of a unified city-county government without a vote of the people will create a compelling precedent and guideline for creation of unified governments throughout Nevada; and

WHEREAS, the county of Washoe and the cities of Reno and Sparks can be expected to become an early target for similar unification, even though overwhelmingly disapproved by a vote of the people; and

WHEREAS, those remaining cities in counties which contain incorporated cities can, likewise, be expected to become targets for eventual unification; and

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WHEREAS, in most instances, the social and economic interests of the public can be and have been well served by municipal governments which function to protect and advance the interests of urban residents and by county governments which function to protect and advance the interests of county residents; and

WHEREAS, the majority of Nevada residents wish to retain their traditional and autonomous forms of city and county governments; and

WHEREAS, a mandated merger of governing bodies without a vote of the residents will expressly injure, demean and deny the rights of Nevadans to live under a government of their free choice;

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of North Las Vegas that:

3-879

We wish to thank Chairman Dini and members of this committee for permitting us to address you today in regard to AB 561.

We emphasize that this bill was prepared in response to citizen requests within the area proposed to be annexed to the City of North Las Vegas. This same group of citizens has also presented to the City Clerk petitions for annexation of the area as legally described in the bill. We wish to present the committee with a certified copy of the petitions and other information relating to this area.

AB 561 calls for the annexation of an area to our City. We have prepared a map for your use in accord with those legal descriptions contained in the bill and desire to point out that the map which is a part of the bill is not totally accurate in regard to the boundaries of Nellis Air Force Base.

The area proposed for annexation is, in fact, in accord with the annexation law. It is a logical extension of our boundaries; it is contiguous to the existing City; we are able to provide urban services more efficiently and economically to the area than any other local government; and it is urbanized and urbanizing in character.

A major portion of this area was previously within the corporate boundaries of North Las Vegas. We believe that this request by the citizens for re-annexation is evidence of their satisfaction with our providing the urban services they need and deserve.

As we have previously stated, the City of North Las Vegas has the capability to provide urban services more efficiently and economically to this area than any other local government and present the following facts in support of that statement:

3- 880

A. Fire Protection. The City of North Las Vegas has recently been granted a Class 3 grading. This grading is the best of any jurisdiction in the state and is evidence of our fire protection and fire-fighting capabilities. Fire insurance premiums for comparable properties are to a large extent based on these gradings.

Our City can extend fire protection service into the area proposed for annexation and be within travel distances allowed by the ISO for fire response from the City's existing stations. The citizens of the area would not only benefit from the increased fire protection but would also obtain substantially lower insurance rates based on the Class 3 grading of the City of North Las Vegas compared to their current Class 6 grading.

B. Police Protection. The area proposed for annexation can be readily served by our police department. Due to the geography involved it is estimated the response time by our officers for this area is approximately 4 minutes and will afford increased police protection for the area.

C. Utility Services. With minor exceptions, the area is presently served and will continue to be served by the City of North Las Vegas' water utility. Major improvements have been made in our total water facilities during the past several years and extensions from our system can be made to service this entire area. Our existing facilities have been designed in accordance with the master plan which envisions providing service throughout the area.

With minor exceptions, this area is presently served and will continue to be served by the Clark County Sanitation District sewer system. This is in accord with the agreement by and between the City and the Sanitation District.

Additionally, the area is presently supplied and will continue to be served with gas, electric, and telephone services provided by private franchise companies or corporations.

3 881

D. Streets. Major street development throughout the urbanized area is presently accomplished in accordance with the Las Vegas Valley Transportation Study with the primary funding for the facilities being obtained from gas taxes collected and utilized for street improvements by the Regional Street and Highway Commission. The construction of local streets is accomplished primarily by private developers as a part of their developments or under an assessment district. This method is common to either a municipality or a county.

Street sweeping and other street maintenance of the existing and future streets would be done by our Street Department.

E. Other Services. Our municipality can offer logical and efficient extension of services of nearly every type offered by any city and the contiguous nature of the area permits the citizens easy access to parks, recreation center, swimming pools, library and many programs, as well as other services. The area was included as a part of the City's Comprehensive Plan study area and development would occur in a planned manner as a part of a total community.

We urge the passage of AB561, which is a request by citizens for their area. We, as a City, are capable and willing to provide the urban services the citizens of the AB561 area deserve.

A.B. 561 provides for a special election on question proposing annexation of certain territory by City of North Las Vegas. Copies of this exhibit (pages 882 to 1012) have not been microfilmed due to its length. The signers of the petition are available at the Nevada State Library and Archives.

The next page number is 1013.