## SENATE FINANCE COMMITTEE MINUTES OF MEETINGS FEBRUARY 5, 1973

The meeting was called to order at 8:32 a.m. Senator Lamb was in the chair.

PRESENT:

Floyd R. Lamb, Chairman Warren L. Monroe B. Mahlon Brown James I. Gibson William J. Raggio Clifton Young Archie Pozzi

Howard Barrett, Director, Dept. of Administration William Bible, Chief Assistant, Budget Division Earl Oliver, LCB Fiscal Analyst Bob Tripp, LCB Deputy Legislative Auditor

Pat Brady, State Printer

Jean Duensing, Accountant, State Printing

Patricia Kueshane, Administrative Secretary, State Printing

Hope Roberts, Advisory Commission Manpower Training & Career Education

Max M. Blackham, Chairman, Advisory Council for Manpower Training & Career Education

Turner Houston, Advisory Council for Career & Vocational Education

John Sparbel, Urban Planning Division, State Planning Board

Jon Krug, Advisory Council for Career Education

STATE PRINTING - Page 57-59:

Mr. Brady stated he had 40-42 employees normally but has 62 employees currently counting the extra help for the session. He is requesting an increase of four employees for the biennium. His in-state travel includes a truck which makes deliveries to Reno, etc. He stated they were handling more and more university publications.

The printing office gets no general fund monies. Their total budget is \$793,000, of which 20% or \$135,000 is spent for the printing costs of the legislature.

The following departments have their own printing facilities: Highway, Education, Welfare, Employment Security, Conservation. Over a period of time State Printing could absorb their work but it would be difficult to handle all at once.

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Mr. Brady said there would be a substantial savings through centralization of printing. Mr. Swackhammer said their report on reorganization of government suggested some centralization of printing, for instance the Conservation Division will go through State Printing this year. To complete this it would take more personnel and more equipment but they could also add a second shift. Senator Monroe said this (centralization of printing) would build up a big work force and there would be times when employees wouldn't have enough work. He said there were many jobs which were not that complicated which could be easily handled by departments.

Mr. Swackhammer said the basic problem with State Printing was the legislature. The reason given for satellite printing is that during the legislature a backlog builds up and this problem needs to be solved. It was suggested that the statute requiring annual reports by all agencies be changed because most reports are little more than public relations publications. Mr. Brady said about eight months ago agencies were told to get their printing in prior to the session, and this has helped smooth the work flow due to their cooperation. Mr. Swackhammer said the Highways and Parks magazine has been told it must be on a self sustaining basis or be abolished. Mr. Brady said after the session the workload is heavy due to the necessary revisions of the NRS statute which require 12,000 pages.

ADVISORY COUNCIL FOR CAREER EDUCATION - Page 153-154: This council was created due to a federal mandate requiring the council in order to qualify for funds for vocational education involving several million dollars. Senator Gibson stated there are a diverse number of vocational programs requiring the coordinating effect through this council. Mr. Krug added that they also articulate and serve agencies in an advisory capacity to get a better use of funds. This council monitors and evaluates vocational programs in the state.

The council officially has a recommending capacity directly to the State Board of Education. They cannot make recommendations which would have any legal basis directly to the school districts, although they maintain very close relationships with these districts in an unofficial capacity. Mr. Krug said it would be more realistic to (

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have authority to work directly with school districts on an individual basis as there are local problems which do not occur on a statewide basis.

Originally federal funds were given to school districts but it was found that they treated vocational education as a stepchild and it wasn't fully integrated into the system. It was felt this group has done an important job in educating the educators.

The council meets four times per year and has 21 members.

A Nevada study was recently done which indicated only 7% of the positions in the state require a university degree, so there is need for vocational training.

URBAN PLANNING DIVISION - Page 9: Mr. Sparbel stated this agency has administered half a million in funds which have gone directly to cities and counties. He said cities and counties have indicated their desire to utilize these funds. These are all federal funds and the federal government required that all HUD 701 funds be disbursed through this state agency.

Mr. Barrett said there are planners in water resources, parks, transportation and highways, welfare, health, education, urban planners, and a planner proposed in this budget for conservation. Above all these would be the planner in the Governor's Office to coordinate these efforts.

Services of the planning division are made on a request basis as requests for assistance keep them more than busy. They are not currently rendering technical assistance in major metropolitan areas as these areas have planning staff. Also major metropolitan areas may apply directly to the federal government for 701 funding for their programs. However, it is Mr. Sparbel's understanding that in the near future such areas will be required to administer programs through his office, and this would greatly increase his workload.

GOVERNMENTAL REORGANIZATION: The committee discussed with Mr. Swackhammer the report, "To Conduct the Public Business." (See report in supportive document file #1.)

Mr. Swackhammer stated there are currently 154 boards and commissions and over forty people reporting directly 95 Senate Finance Committee February 5, 1973 Page Four

to the governor and studies indicate that over six people reporting to the chief executive are too many.

Mr. Swackhammer stated his committee felt the people of Nevada were not ready to do away with too many elective offices. They did recommend the office of controller be eliminated as an elective office. It was originally set up to keep an eye on the state treasurer, but the pre-audit functions have been transfered to the Dept. of Administration so the controller's office is currently a computerized check writing facility.

The only new position the study creates will be the director of general services. There will be department heads whose positions will be eliminated or downgraded to division heads. For instance if the highway and motor vehicle departments were merged one of these agency heads would be selected as department head. The governor would select agency heads from one of the existing administrators.

On page 24 they recommend elimination of the Inspector of Mines as well as the Controller's Office (which would be affected in six years).

Page 28 creates the Department of Human Resources. This would place the Services to the Blind and the Alcoholism Division under the Rehabilitation Division and would also bring the Equal Rights, Indian Affairs, and Veterans Affairs Commissions under departmental supervision. The boards serving many of these divisions would continue to be maintained, but the Youth Services Advisory Board would be consolidated.

On page 33 Personnel and Retirement would each utilize the same clerical, filing, and office forms systems. This would consolidate just administrative functions and their boards would not be merged.

On page 53 creating the Department of General Services would include reorganization of the Printing Office. It currently reports directly to the governor but would be part of the Dept. of General Services. The need for its own internal accounting staff would be eliminated. The governor's committee felt the Planning Board should not be included in this department as it should report to the governor.

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On page 42 outlining the Department of Public Safety the Highway Patrol would remain with Public Safety. Senator Pozzi asked why in view of the fact that funds are generated by the Dept. of Transportation. Highway Safety would not remain with the Dept. of Public Safety. Neither would the Brand Inspector because it generated so much objection on the part of ranchers that they felt they didn't want people picking the little items to the extent that reorganization bogged down. The governor's committee withdrew Brand Inspection for political reasons. Senator Raggio stated brand inspection is a record keeping agency and the law enforcement is incidental. He felt only agencies which are primarily law enforcement agencies belonged in the Dept. of Public Safety. Senator Lamb felt that in addition to bookkeeping its value should be to become more proficient at law enforcement to deal with rustling. He felt until you give brand inspectors the authority they need you will continue to have this problem. He said, "Put it wherever you want, but it must have this authority."

Mr. Swackhammer noted the reorganization would not cut down on the number of employees needed in the Governor's Office because currently the governor meets with these people personally. What it will do is make this office more efficient.

The proposed reorganization and the individuals who currently fill these positions are as follows:

Department of Human Resources - Troundy Finance and Administration - Barrett Business, Industry and Agriculture - Milner Gaming - Hannifin Public Safety - (six individuals) Conservation and Natural Resources - DeRico Transportation - Bastian or Hill Revenue - Sheehan Education - Hansen Labor, Employment and Industrial Safety - Archie, Rieser, Jones

Mr. Swackhammer stated there would be a substantial savings in personnel and administrative costs within agencies.

The meeting was adjourned at 10:50 a.m.

Respectfully submitted,

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Secretary

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APPROVED:

yd R. Lamb, Chairman Fl

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## NEVADA ADVISORY COUNCIL FOR MANPOWER TRAINING AND CAREER EDUCATION

17. yes

The Nevada Advisory Council for Manpower Training and Career Education was organized in 1965 as a citizens' effort to establish a statewide advisory group concerned with the quality, scope and effectiveness of vocational and adult education for the people of Nevada. As you are aware, three years later in 1968, state and Federal legislation strengthened the position of the Council by authorizing expanded responsibilities related to career, vocational and adult education programs within the state.

The Council organizational structure consists of a salaried executive director and secretary plus twenty-one Council members. The executive director has the responsibility for carrying out the directives of the Council membership. The Council members serve three-year renewable terms, each member is appointed by approval and action of the State Board for Vocational Education and certification by the Governor. Membership represents a broad and diversified cross-section of the state's population, including representatives of business and industry, labor, the professions, and education. All Council members serve without compensation, except for reimbursement of actual expenses incurred in traveling for the benefit of the Council's function of service.

The Council is vitally concerned with career, vocational and adult education as it relates to the needs of the youth and adults of Nevada and the nation. It is charged with the responsibility of, and the authority for, advising and evaluating all education-based manpower delivery systems within the state. It seeks to insure that the best possible career education opportunities are available for the people of Nevada along with the most efficient expenditure of dollars, thereby creating a balance of effectiveness and efficiency in the application of dollars allotted.

The Council serves the State Board for Vocational Education and its agencies, as well as the programs authorized, conducted and monitored by the State Board.

The Council's 1973-74 and 1974-75 Biennium Budget Request was based upon anticipated Federal dollar allotments of \$32,000 for 1973-74 and \$32,160 for 1974-75, with a related State dollar request of \$17,774 for 1973-74 and \$18,937 for 1974-75.

The Council's Civic Responsibilities Committee met with the Governor on December 14, 1972 to discuss its proposed budget. After considerable deliberation with the Governor, the Council agrees to the recommended budget total of \$37,000 for 1973-74 and \$37,160 for 1974-75. The budget total includes anticipated Federal dollar allotments of \$32,000 for 1973-74 and \$32,160 for 1974-75, plus a State General Fund appropriation of \$5,000 in each year of the biennium.

Jon V. Krug Executive Director January 31, 1973

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## NEVADA ADVISORY COUNCIL FOR MANPOWER TRAINING AND CAREER EDUCATION

	<u>Chairman</u> : Max M. Blackham <u>Vice</u> Director of Industrial Relations Kennecott Copper Corporation		<u>Chairman</u> : Dr. James T. Anderson Vice President for Academic Affairs University of Nevada, Reno	
	Robert Archie	Executive Director, State Employment Security Department	Carlton E. Naugle	Industrial Relations Manager EG&G, Inc., Las Vegas
	Arthur J.R. Ash	Secretary-Manager, National Electrical Contractors Assn.	Louis Paley	Executive Secretary-Treasurer Nevada State AFL-CIO
•	Robert I. Brigham	Vice President, Personnel Harrah's, Reno	Adolfo Ramirez	Chairman, Governor's Manpower Planning Council
	Lloyd Diedrichsen	Dentist, Sparks, Nev.	George H. Rhodine	Director of Community Relations
	V. James Eardley	Dean of Community Services Western Nevada Community College		Hughes Hotel Properties, Inc. Las Vegas
	Norman D. Glaser	Rancher, Haileck, Nev.	Hope Roberts	Owner/Manager Condominium Apartments, Reno
	Kenny C. Guinn	Superintendent Clark County School District	Raymond L. Sturm	Director, Vocational, Technical & Adult Education Clark County School District
	T. Turner Houston	District Supervisor Sprouse-Reitz Company, Inc.	William T. White	Professor of Economics
	Julia M. Long	Administrator Sunrise Hospital, Las Vegas	Woodrow Wilson	University of Nevada, Las Vegas Chief Warehouseman
	Robert A. McMillan	Chief, Field Operations State Rehabilitation Division	•	American Potash & Chemical Corp. Henderson, Nev.
•	· ·		Robert J. Zander	Superintendent Elko County School District

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