

SENATE FINANCE COMMITTEE
MINUTES OF MEETING
JANUARY 23, 1973

The meeting was called to order at 9:30 a.m. Senator Lamb was in the chair.

PRESENT: Floyd R. Lamb, Chairman
Warren L. Monroe
B. Mahlon Brown
James I. Gibson
William J. Raggio
Archie Pozzi
Clifton Young

OTHERS: Shirlee Wedow, State Board of Education
Howard Barrett, Director, Department of Administration
Terry Sullivan, Purchasing Division
Gene Pieretti, Budget Division
Bruce Arkell, State Planner

GOVERNOR'S OFFICE & MANSION MAINTENANCE-

Mr. Barrett first discussed the budget for the Governor's Office. A position for a new secretary was requested due to the volume of communications through that office. It was noted that these unclassified positions were seeking a 14.1% salary raise instead of the 5% sought by classified employees due to the fact that classified employees in the past two years have received annual merit salary increases and a cost of living raise which the unclassified employees have not gotten. Also, the agency recommended raises recorded in October and the Governor's recommendations were made more recently, hence the variation in the salary requests.

Senator Lamb asked if we were still thinking about keeping up with private industry with regard to salaries, and Mr. Barrett stated that we were but we were also trying to be equivalent with county, city, and school district salaries.

Senator Young asked why the Governor's secretaries requested salaries were so high and Mr. Barrett replied that they work a great deal of uncompensated overtime and handle a larger volume of communications than do other state secretaries.

It was noted that the request for payment to buildings and grounds was an amount based upon square footage to pay for janitorial and maintenance services to the Governor's Office. The mansion maintenance request was higher this biennium due to a slight increase in inflation.

EXTRADITION CLERK page four -

Mr. Barrett said that for the past two or three years there has not been enough money in this budget to pay the expenses for extradition. If any surplus should accrue it would be

reverted to the general fund. Senator Raggio mentioned that extradition expenses are difficult to measure.

COUNCIL ON YOUTH page five -

Mr. Barrett stated that the increase was to allow travel and expenses for meetings but would not include any salaries. Mrs. Shirlee Wedow was asked the contributions of the council and she said in the future they would be working with recommendations for runaways. She said that during the first biennium they had only two meetings due to financial limitations. In the past they have reported to the governor on drug education, continuation of the probation subsidy, and their recommendations on the current legislation which may change juvenile delinquency laws.

COMMISSION ON THE STATUS OF WOMEN page six -

The current request for funds would not include salaries but would provide only for travel, stationary and printing costs. It was noted that this commission has in the past not been funded due to the request consistently being turned down.

PURCHASING DIVISION page 67-76 -

The purchasing Division has purchased \$10-million worth of items during the last fiscal year, issued 1,198 bids and 13,412 purchase orders. Senator Brown asked about complaints as far as deliveries of supplies to Southern Nevada and whether it would save money to buy from local wholesalers. Mr. Sullivan replied that Purchasing guaranteed delivery every thirty days and warehoused high use items in Las Vegas and were offering better service all the time. Senator Brown asked if it would be advisable to have two standards allowing southern agencies to purchase locally or go through Purchasing. Mr. Sullivan stated that they did have two standards, that certain southern agencies were allotted \$1,000 for direct purchases and that when they had spent this Purchasing reviewed their needs and allotted more money as needed. They also have open end contracts which don't go through the bid contracts.

Senator Young asked how much money was saved through the state Purchasing Division. Mr. Sullivan said he had no figures but would suppose they saved a minimum of 30% less the cost of administration. Senator Lamb asked if the margin of profit to the vendor was greater by going direct and thus might cause complaints by vendors. Mr. Sullivan agreed but added that the state is also more protected in its purchasing by having professional purchasing agents handle the contractual agreements.

SURPLUS PROPERTY page 71 -

The Purchasing Division picks up federal surplus items and offers them at cost to state agencies. They make no profit on this and request only enough money to operate the program.

Page Three
January 23, 1973
Senate Finance Committee

COMMODITY FOODS page 73 -

Commodity foods are distributed through the Purchasing Division to schools for school lunch programs and welfare recipients. This year the program is being charged to the county at \$1 per package for food and \$1.25 for frozen food. Should the Clark County Commissioners ask for food stamps we would not need all the requested \$94,520 which the governor has recommended for the food program.

TRAVEL -

Senator Lamb asked if there was anything compulsory about out of state meetings. Mr. Sullivan replied that there wasn't but that they were useful to keep up with federal law, gaining more information about contractual problems, the feasibility of two states going together in their purchases, biodegradable products, etc.

Senator Young left the meeting at 10:20 and returned at 10:25.

COMPREHENSIVE STATEWIDE PLANNING page 3 -


Mr. Arkell stated that it is becoming increasingly a federal requirement that the state provide a state planner in the Governor's Office in order to handle and coordinate federal funds. He is currently making inventories of state departments as a part of a reorganization effort to avoid duplication in state government. There was a study done in the past, but his office will be coordinating reorganization as an ongoing project. Senator Brown asked if Mr. Arkell's office would have veto power over agencies and Mr. Arkell replied that he would not, it would be coordinating power only. In order to clarify what funds might be involved in this appropriation Senator Raggio asked that Mr. Arkell present the committee with a summary outlining what federal funds might be affected and what Mr. Arkell was reviewing. Senator Young asked that Mr. Arkell's major areas of planning be included in this summary.

The meeting adjourned at 10:50.

Respectfully submitted,

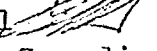

Secretary

APPROVED:


Floyd R. Lamb, Chairman

To: Senator Floyd Lamb, Chairman
Senate Finance Committee

January 31, 1973

From: Bruce D. Arkell 
State Planning Coordinator

Re: State Planning Coordinator Budget

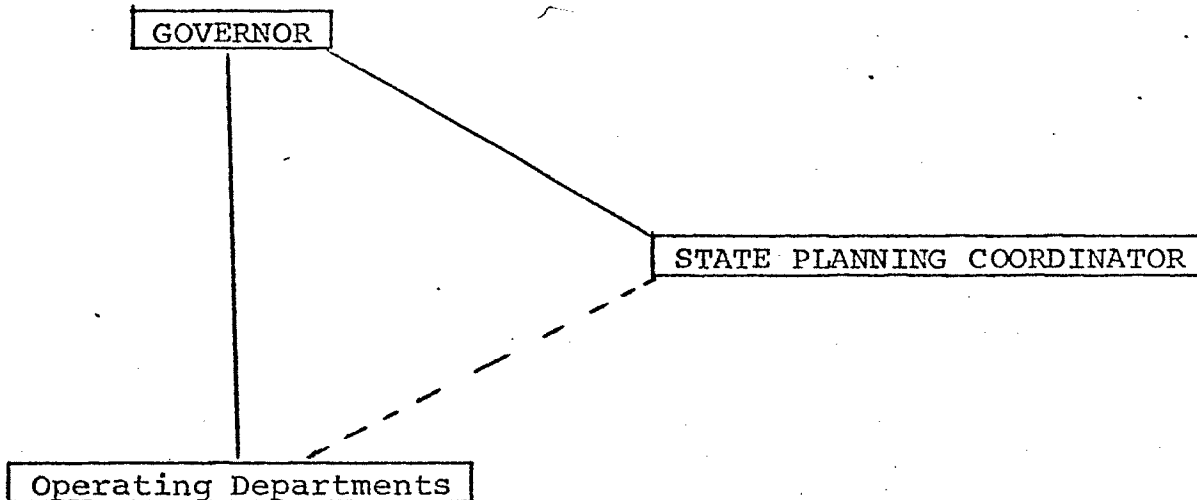
Pursuant to your request, following is the report requested.

Since I took this position on October 25, I have been familiarizing myself with the operations of state government and have been attempting to develop a mechanism which would lead to a State Plan of Development. During this familiarization period it became apparent that there was a considerable amount of confusion as to the purpose of a State Plan. In my opinion, it is a document which, after being given the State's problems and needs by the Governor and Legislature, provides alternative solutions through the allocation of the State's human, physical and economic resources. With this definition in mind, the State Plan then becomes an ongoing process providing the policy makers with relevant information and alternative choices -- it is not a map to be hung on the wall.

In addition, the federal government is requiring states to allocate federal funds based upon federally approved state plans. An example of this is the Water Quality Act of 1972 which requires the State to develop a Water Quality Plan prior to receipt of construction funds. The Environmental Protection Agency also requires that the Plan give consideration to water quantity. Thus there is a need to coordinate planning efforts between the Department of Conservation and Natural Resources and the Department of Health, Welfare and Rehabilitation to avoid duplicative efforts. It is also anticipated that legislation presently being considered before Congress will also require the development of such state plans before disbursement of other federal funds.

The function then of this position is to provide coordination between departments on a regular and continuing basis, and to assist them in obtaining information they may need from other departments or other levels of government. The attached structure and functions chart will accomplish this most economically.

Also, since this position was established, the State became eligible for HUD statewide planning funds which in the upcoming fiscal year amount to \$50,000.00. Various state departments have been requesting these funds for several years; however, they were not available until now.



_____ Lines of Authority
 - - - - - Information-Coordination

Functions of State Planning Coordinator.

1. Develop recommended goals, policies and objectives for state development.
2. Upon request of the Governor evaluate operating departments once goals, policies and objectives are adopted.
3. Coordinate planning activities with other levels of government.
4. Serve as A-95 review agency and recommend designation of regional and areawide clearing houses.



DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
SAN FRANCISCO AREA OFFICE
ONE EMBARCADERO CENTER, SUITE 1600
SAN FRANCISCO, CALIFORNIA 94111

STATE PLANNING BOARD
RECEIVED NOV 24 1972
ROUTE TO: Bill [unclear]
John [unclear]

REGION IX
450 Golden Gate Avenue
P.O. Box 36003
San Francisco, California 94102

NOV 22 1972

IN REPLY REFER TO:
9.1PP

Honorable Mike O'Callaghan
Governor of Nevada
Executive Suite
Capitol Complex
Carson City, Nevada 89701

Dear Governor O'Callaghan:

Subject: Target Allocation for Comprehensive Planning
Assistance for FY 73-74

This letter is to advise you that a target allocation of \$154,000 has been earmarked for the Nevada State Planning Board for FY 73-74. This amount is tentative and is based on past funding levels and may be adjusted following our review of the final application.

The above figure is based on a national appropriation of \$100 million. In accordance with guidelines issued by our Central Office, we recommend that your allocation be distributed as follows:

\$50,000	Statewide (contingent on Legislative action)
\$80,000	Local assistance and Community Development Services (Advisory Services)
\$24,000	Non-Metropolitan Assistance Indian
<u>\$154,000</u>	

We are presently requesting \$75,000 in Indian assistance from Central Office. If all or any of this becomes available, it will be added on to the present earmark.

Similarly, the local assistance/CBS earmark does not, in HUD's thinking, contain funds for North Las Vegas. However, this does not preclude the CSIS from using funds from this category for North Las Vegas if the State Planning Board so desires.

If any consultant work is to be performed, we would expect efforts be made to seek minority consultants to do all or part of the work.

Mr. William Ballezer or Mr. James Brouseard of my staff will contact the appropriate members of your staff to arrange a negotiation conference in the near future. At this time we recommend that you

develop a draft application, as complete as possible, based on the target allocation and submit four copies to reach the San Francisco Area Office by December 15, 1972.

Handbook I, Comprehensive Planning Assistance Requirements and Guidelines for a Grant (March 1972), CPM 6041.1A, contains current 701 application format and policy.

Our timetable for processing CPM applications is as follows:

December 15, 1972	SFAO receipt of draft application
January 15, 1973	Deadline for all negotiations
February 15, 1973	SFAO receipt of "clean" formal application
April 15, 1973	Approval of applications
July 1, 1973	Program commencement

If any questions arise, please contact the San Francisco Area Office at AC 415-556-6642.

Sincerely,

Original signed by:
Roy H. Pinkerton

James H. Price
Area Director

cc:
Mr. William Hancock ✓
Manager
Nevada State Planning Board
Legislative Building, Room 306
Carson City, Nevada 89701



STATE OF NEVADA
DEPARTMENT OF HEALTH, WELFARE, AND REHABILITATION
DIVISION OF HEALTH
CARSON CITY, NEVADA 89701

February 5, 1973

MEMORANDUM

TO: Bruce Arkell
FROM: E. G. Gregory *E.G.*
SUBJECT: Federal Water Pollution Amendments of 1972

Attached is a copy of Section 209 of the 1972 amendments to the Federal Water Pollution Control Act.

This is the same planning that is being carried on by Westergard's office.

EGG:ve

attachment

(3) Each applicant for a grant under this subsection shall submit to the Administrator for his approval each proposal for which a grant is applied for under this subsection. The Administrator shall act upon such proposal as soon as practicable after it has been submitted, and his approval of that proposal shall be deemed a contractual obligation of the United States for the payment of its contribution to such proposal. There is authorized to be appropriated to carry out this subsection not to exceed \$50,000,000 for the fiscal year ending June 30, 1973, not to exceed \$100,000,000 for the fiscal year ending June 30, 1974, and not to exceed \$150,000,000 for the fiscal year ending June 30, 1975.

(g) The Administrator is authorized, upon request of the Governor or the designated planning agency, and without reimbursement, to consult with, and provide technical assistance to, any agency designated under subsection (a) of this section in the development of areawide waste treatment management plans under subsection (b) of this section.

(h) (1) The Secretary of the Army, acting through the Chief of Engineers, in cooperation with the Administrator is authorized and directed, upon request of the Governor or the designated planning organization, to consult with, and provide technical assistance to, any agency designated under subsection (a) of this section in developing and operating a continuing areawide waste treatment management planning process under subsection (b) of this section.

(2) There is authorized to be appropriated to the Secretary of the Army, to carry out this subsection, not to exceed \$50,000,000 per fiscal year for the fiscal years ending June 30, 1973, and June 30, 1974.

"BASIN PLANNING"

"Sec. 209 (a) The President, acting through the Water Resources Council, shall, as soon as practicable, prepare a Level B plan under the Water Resources Planning Act for all basins in the United States. All such plans shall be completed not later than January 1, 1980, except that priority in the preparation of such plans shall be given to those basins and portions thereof which are within those areas designated under paragraphs (2), (3), and (4) of subsection (a) of section 208 of this Act.

(b) The President, acting through the Water Resources Council, shall report annually to Congress on progress being made in carrying out this section. The first such report shall be submitted not later than January 31, 1973.

(c) There is authorized to be appropriated to carry out this section not to exceed \$200,000,000.

"ANNUAL SURVEY"

"Sec. 210. The Administrator shall annually make a survey to determine the efficiency of the operation and maintenance of treatment works constructed with grants made under this Act, as compared to the efficiency planned at the time the grant was made. The results of such annual survey shall be included in the report required under section 316(a) of this Act.

"SEWAGE COLLECTION SYSTEMS"

"Sec. 211. No grant shall be made for a sewage collection system under this title unless such grant (1) is for replacement or major rehabilitation of an existing collection system and is necessary to the total integrity and performance of the waste treatment works servicing such

community, or (2) is for a new collection system in an existing community with sufficient existing or planned capacity adequately to treat such collected sewage and is consistent with section 201 of this Act.

"DEFINITIONS"

"Sec. 212. As used in this title—

(1) The term 'construction' means any one or more of the following: preliminary planning to determine the feasibility of treatment works, engineering, architectural, legal, fiscal, or economic investigations or studies, surveys, designs, plans, working drawings, specifications, procedures, or other necessary actions, erection, building, acquisition, alteration, remodeling, improvement, or extension of treatment works, or the inspection or supervision of any of the foregoing items.

(2) (A) The term 'treatment works' means any devices and systems used in the storage, treatment, recycling, and reclamation of municipal sewage or industrial wastes of a liquid nature to implement section 201 of this Act, or necessary to recycle or reuse water at the most economical cost over the estimated life of the works, including intercepting sewers, out fall sewers, sewage collection systems, pumping, power, and other equipment, and their appurtenances; extensions, improvements, remodeling, additions, and alterations thereof; elements essential to provide a reliable recycled supply such as standby treatment units and clear well facilities; and any works, including site acquisition of the land that will be an integral part of the treatment process or is used for ultimate disposal of residues resulting from such treatment.

(B) In addition to the definition contained in subparagraph (A) of this paragraph, 'treatment works' means any other method or system for preventing, abating, reducing, storing, treating, separating, or disposing of municipal waste, including storm water runoff, or industrial waste, including waste in combined storm water and sanitary sewer systems. Any application for construction grants which includes wholly or in part such methods or systems shall, in accordance with guidelines published by the Administrator pursuant to subparagraph (C) of this paragraph, contain adequate data and analysis demonstrating such proposal to be, over the life of such works, the most cost efficient alternative to comply with sections 301 or 302 of this Act, or the requirements of section 201 of this Act.

(C) For the purposes of subparagraph (B) of this paragraph, the Administrator shall, within one hundred and eighty days after the date of enactment of this title, publish and thereafter revise no less often than annually, guidelines for the evaluation of methods, including cost-effective analysis, described in subparagraph (B) of this paragraph.

(3) The term 'replacement' as used in this title means those expenditures for obtaining and installing equipment, accessories, or appurtenances during the useful life of the treatment works necessary to maintain the capacity and performance for which such works are designed and constructed.

"TITLE III—STANDARDS AND ENFORCEMENT"

"EFFLUENT LIMITATIONS"

"Sec. 301. (a) Except as in compliance with this section and sections 302, 306, 307, 318, 402, and 404 of this Act, the discharge of any pollutant by any person shall be unlawful.

(b) In order to carry out the objective of this Act there shall be achieved—

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