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MINUTES - JOINT MEETING WAYS AND MEANS AND SENATE FINANCE  
NEVADA STATE LEGISLATURE - 56th SESSION - MARCH 23, 1971

Chairman Lamb called the meeting to order at 8:00 A.M.

Present: Ways and Means: R. Young, Howard, Capurro, Hafen, F. Young, Mello, Schofield, Swackhamer, Hilbrecht, Lingenfelter; Senate Finance: Senators: Lamb, Brown, Gibson, Pozzi, Titlow, Fransway and Harris

Absent: Brookman (Excused)

Guests: Earl Oliver, Fiscal Analyst; John Crossley, Chief Legislative Auditor; Mike Medema, Legislative Auditor; Howard Barrett, Admin; John Dolan, Admin; Cy Ryan, UPI, Bob Binick, Legislative Auditor; Chief Justice Zenoff; Judge Mendoza; James Carmody, Juvenile Admin, Clark County; Roger Trounday, Dir. HRW; George Miller, Admin. Welfare; Bill Hancock, State Planning Board; Carroll Nevin, Dir. Comm. Crime, Delinquency; John Peavers, Assistant, Comm. Crime, Delinquency

The Juvenile Advisory Subcommittee presented the Committees with a report on their findings regarding a juvenile corrections program.

Discussion on utilization of Clear Creek Project as vocational school for young people. Chief Justice Zenoff remarked that there has been a problem regarding school drop outs. The State has never been able to provide for these children. School drop out children are not academically oriented, but some of them when provided a chance to do something with their hands succeed. The Subcommittee therefore recommended that the state adopt LEAA proposal largely because Nevada will only have to invest \$100,000. With this State appropriation, LEAA will appropriate three times State monies and it will apply to all counties.

A continuous study regarding the probation subsidy program will be conducted by Mr. Trounday. This program will be continual.

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Chief Justice Zenoff remarked that last week he went back to Washington, D. C. to attend a conference. The emphasis in conference was on liberalization as regards government participation in terms of money to states for local law enforcement probation subsidy program.

It was the subcommittee's recommendation to develop Clear Creek for starting a vocational school. This facility will be available as a safety valve. Cost formula is on page 5 of Juvenile Advisory Subcommittee report.

In answer to Senator Lamb's question regarding continued expansion for Elko, Chief Justice Zenoff remarked that the Subcommittee did not recommend any fund expansion of institutionalization in Nevada. Chief Justice Zenoff remarked that his views have been modified.

In answer to Senator Brown's question regarding appropriation in budget for expansion of classrooms at Nevada Youth Training center, Mr. Trounday remarked that classroom building is to replace an old building in order to conduct a program that is presently ongoing.

Mr. F. Young remarked that Clear Creek is a vocational school for children that choose to attend voluntarily and also for those that are committed, but questioned if this proposal would create a problem. Chief Justice Zenoff remarked that if a child is there on a voluntary basis, he is there only with consent of his parents. In addition, Chief Justice Zenoff stated that most Nevadans do not object to their children associating with "naughty boys", and that parents are more concerned about their children learning something. Senator Lamb remarked that there is a lot of apprehension in regards to mixing "apples and oranges".

Judge Mendoza remarked that no additional cottages should be constructed as this program will fit the needs for the next biennium. Senator Lamb expressed hope that Angels Peak would handle a little. Judge Mendoza remarked that their total would be 80 beds.

In answer to Mr. Capurro's question regarding LEAA funds, Chief Justice Zenoff remarked that LEAA monies are available on a yearly basis and that counties must make application for grant - \$440,000 is available. The appropriation for Clear Creek facility is in S.B. 572 which would authorize \$100,000 General Fund monies to be available for the biennium.

In answer to Mr. Capurro's question regarding reduction rate when we go into probation subsidy, Mr. Trounday remarked that they had figured on a five year program, and each judicial district will reduce their commitments by 25%. It is estimated that statewide, 75 less children per year will not be committed to institutions.

In regards to Spring Mountain, Mr. Hafen remarked that we should get a timetable for enrollment so we can set up the budget.

Mr. Carmody remarked that they would like to go to 80 by July 1, providing they can get monies from counties. Senator Lamb remarked that if they don't go to 100, then the money would revert back.

Senator Lamb asked Chief Justice Zenoff as to what would happen if the vocational school did not work out for juveniles. Chief Justice Zenoff replied that the Youth Training Center in Elko is presently overloaded and that we would have some of these boys over at Clear Creek.

JOINT COMMITTEE BUDGET ACTION: (Refer to handout - Joint Budget Action)

PAGE 17 - CONTROLLER'S OFFICE

Mr. Howard moved \$150,000 for the biennium for personnel assessment.

Mr. F. Young Seconded the motion  
Motion DID NOT CARRY

Mr. Hilbrecht moved to remove the .0015 personnel assessment and approve Governor's recommendation as amended with the \$14,810 for Communications expense.

Mr. Mello Seconded the motion  
Motion DID NOT CARRY

Nays: Howard, Capurro, Hafen, F. Young, Schofield, Lingenfelter

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Senator Gibson moved authorization of \$75,000 in each part of biennium for General Fund.  
Senator Fransway Seconded the motion.  
PASSED UNANIMOUSLY

Mr. F. Young moved the Assembly concur with the Senate that the General Fund appropriation be increased by \$75,000 in each part of the biennium.  
Mr. Howard Seconded the motion  
PASSED

Nays: Mr. Swackhamer

PAGE 26 - SUPREME COURT

HOLD (pending bill)

PAGE 90 - GOVERNOR'S COMMISSION ON STATUS OF WOMEN

Mr. Lingenfelter moved that Ways and Means concur with Senate Finance  
Mr. Capurro Seconded the motion  
PASSED

Nays: Mr. Schofield, Mr. Mello, Mr. Hilbrecht

PAGE 176 - COMPREHENSIVE HEALTH PLANNING

Senator Gibson moved that Senate Finance concur with Ways and Means  
Senator Brown Seconded the motion  
PASSED UNANIMOUSLY

PAGE 178 - OFFICE OF STATE HEALTH OFFICER

Mr. Mello moved that Ways and Means concur with Senate Finance  
Mr. Hilbrecht Seconded the motion  
Motion DID NOT CARRY

Nays: Hafen, Schofield, Swackhamer, Lingenfelter, Capurro, Howard, F. Young

Senator Fransway moved that Senate Finance concur with  
Ways and Means  
Senator Titlow SEconded the motion  
PASSED

Nays: Brown, Pozzi, Gibson

PAGE 188 - MEAT INSPECTION SERVICE

Mr. F. Young moved that Ways and Means concur with  
Senate Finance  
Mr. Hilbrecht Seconded the motion  
Motion DID NOT CARRY

Nays: Hafen, Swackhamer, Schofield, Lingenfelter, Capurro,  
Howard, Mello,

Senator Harris moved that Senate Finance concur with  
Ways and Means  
Senator Pozzi Seconded the motion  
PASSED

Nays: Fransway, Brown, Gibson

PAGE 204 - STATE HOSPITAL

Mr. Capurro moved Ways and Means concur with Senate Finance  
Mr. Lingenfelter Seconded the motion  
PASSED

Nays: Mello, Hilbrecht, F. Young

PAGE 211 - COMMUNITY TRAINING CENTER FUND

Mr. F. Young moved that Ways and Means concur with Senate  
Finance  
Mr. Hilbrecht Seconded the motion  
PASSED

Nays: Mello, Hafen, Howard

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PAGE 214 - OUT-PATIENT CLINICS

Senator Titlow moved that Senate Finance concur with  
Ways and Means  
Senator Fransway Seconded the motion  
PASSED UNANIMOUSLY

PAGE 228 - AID TO DEPENDENT CHILDREN

Senator Gibson requested to hear from Welfare people  
in regards to effect of cut in ADC.

HOLD

PAGE 304 - INSPECTOR OF MINES

Senator Titlow moved that Senate Finance concur with  
Ways and Means  
Senator Fransway Seconded the motion  
PASSED

PAGE 334 - GAMING CONTROL BOARD

Senator Pozzi moved that Senate Finance concur with Ways  
and Means  
Senator Gibson Seconded the motion  
PASSED

PAGE 365 - PARK COMMISSION MARINA DEVELOPMENT

Senate concurred with assembly (no disagreement).

PAGE 390 - PREDATORY ANIMAL AND RODENT CONTROL

Mr. Swackhamer moved that Ways and Means concur with  
Senate Finance  
Mr. Howard Seconded the motion  
PASSED

Nays: Hilbrecht, Mello, Capurro

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PAGE 427 - LAW ENFORCEMENT

Mr. Howard moved Ways and Means concur with Senate Finance  
Mr. Capurro Seconded the motion  
PASSED

Nays: Mr. F. Young

PAGE 436 - HIGHWAY PATROL - SPECIAL FUND

Mr. Howard moved Ways and Means concur with Senate Finance  
Mr. Capurro Seconded the motion  
PASSED

Nays: Mr. F. Young

PAGE 447 - MINING COOPERATIVE FUND

Senator Gibson moved that Senate Finance concur with  
Ways and Means  
Senator Titlow Seconded the motion  
PASSED

Nays: Senator Harris

Being no further business the meeting was adjourned at 9:30 A.M.

Chairman Young called the meeting to order at 4:00 P.M.

Present: R. Young, Capurro, Hafen, F. Young, Brookman, Mello,  
Schofield, Swackhamer, Hilbrecht, Lingenfelter

Absent: Howard (Excused)

Guests: Earl Oliver, Fiscal Analyst; John Dolan, Budget Div.;  
James Carmody, Juvenile Admin, Clark County, Bob Rose, Education.

Mr. Carmody was present to testify on A. B. 255 and A. B. 203.

A. B. 255 - Provides special juvenile court procedure for children  
in need of supervision. Mr. Carmody testified in favor of  
A.B. 255. League of women voters also supports passage of bill.  
Mr. Carmody and Earl Oliver will review fiscal impact of bill.

A.B. 203 - Establishes probation subsidy program for youthful offenders.

Mr. Carmody testified that this bill should be amended to make certain that this concept is carried forward in law. He proposed that in Section 3.1, to delete the word "department" and amend to read Department of Administration. This bill is an implementation and guide line bill.

When grant applications have been approved by LEAA, applications are taken over to the Dept. of Administration who in turn match LEAA funds then they are transferred to counties.

A report should be made by July 1 and Dec. 1, for purpose of giving us a report on how the probation subsidy has worked. Purpose of proposed changes in bill is to change intent and purpose as regards application of money.

Mr. Swackhamer questioned Judge Mendoza as to how many people in Clark County this would apply to. Judge Mendoza responded that this would keep about 50 children out of institutions per year.

Mr. Hilbrecht will get the necessary amendments for A. B. 203.

S.B. 572 Makes general fund appropriation to support juvenile probation subsidies in Clark County.

EDUCATION SUBCOMMITTEE REPORT

PAGE 102 - EDUCATION ADMINISTRATION

Existing Position of public information officer was deleted by Governor. Regular appropriation should be changed to \$508,759 in 71-72 and \$509,473 in 72-73. Subcommittee recommended that in state travel be restored to agency's request at \$35,000 for each year in biennium.

Mr. Lingenfelter moved that regular appropriation be changed to \$508,759 in 71-72 and \$509,473 in 72-73 and that in state travel appropriation be \$35,000 in each part of biennium, and DO pass budget as recommended by Governor and amended.

Mr. F. Young Seconded the motion.  
PASSED UNANIMOUSLY



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PAGE 105 - AUTOMOBILE DRIVER EDUCATION FUND

Mr. Lingenfelter moved approval of the budget as recommended by the Governor.

Mr. F. Young Seconded the motion  
PASSED UNANIMOUSLY

PAGE 108 - VOCATIONAL EDUCATION

Mr. Lingenfelter moved approval of the budget as recommended by the Governor.

Mr. F. Young Seconded the motion  
PASSED UNANIMOUSLY

PAGE 110- MANPOWER DEVELOPMENT & TRAINING ACT

Mr. Lingenfelter moved approval of the budget as recommended by the Governor

Mr. F. Young Seconded the motion  
PASSED UNANIMOUSLY

PAGE 112 - ADULT BASIC EDUCATION

Mr. Lingenfelter stated that there existed a problem in third party matching. He remarked that no one knows where \$10,045 and \$12,500 in third party matching will come from. The Subcommittee recommended that we appropriate this amount.

Mr. Lingenfelter moved the following amendment: Change regular appropriation in 71-72 to \$22,975 and \$25,930 in 72-73, and approval of the budget as recommended by the Governor and amended.

Mrs. Brookman Seconded the motion  
PASSED UNANIMOUSLY

PAGE 114 - FLEISCHMANN SCHOLARSHIPS

Mr. Lingenfelter moved approval of the budget as recommended by the Governor

Mrs. Brookman Seconded the motion  
PASSED UNANIMOUSLY

PAGE 116 - TEACHER TRAINING FOR HANDICAPPED CHILDREN

Mr. Lingenfelter moved approval of the budget as recommended by the Governor

Mrs. Brookman Seconded the motion  
PASSED UNANIMOUSLY

PAGE 117 - NATIONAL DEFENSE EDUCATION ACT

Mr. Lingenfelter moved approval of the budget as recommended by the Governor  
Mrs. Brookman Seconded the motion  
PASSED UNANIMOUSLY

PAGE 118 - ESEA COMBINED

Mr. Lingenfelter moved approval of the budget as recommended by the Governor

Mr. Hilbrecht Seconded the motion  
PASSED UNANIMOUSLY

PAGE 120 - SCHOOL LUNCH PROGRAM

Mr. Lingenfelter remarked that this is a matching program and that when federal funds come in they state what we must match with them. If Nevada can't match what the federal government is going to put in then the federal government will not give us funds.

Mr. Lingenfelter moved we approve the budget as recommended by the Governor  
Mr. F. Young Seconded the motion  
PASSED UNANIMOUSLY

PAGE 121 - INDIAN EDUCATION

Mr. Lingenfelter moved approval of the budget as recommended by the Governor  
Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

PAGE 122 - EDUCATION PROFESSIONS DEVELOPMENT ACT

Mr. Capurro moved approval of the budget as funded by federal grants.  
Mr. Lingenfelter Seconded the motion  
PASSED UNANIMOUSLY

PAGE 124 - EDUCATION CIVIL RIGHTS TITLE IV

Mrs. Brookman moved approval of the budget as recommended by the Governor  
Mr. Lingenfelter Seconded the motion  
PASSED UNANIMOUSLY

PAGE 125 - CARE OF DEAF AND BLIND

Mr. F. Young moved approval of the budget as recommended by the Governor  
Mr. Schofield Seconded the motion  
PASSED UNANIMOUSLY

PAGE 126 - WESTERN STATES SMALL SCHOOLS PROJECT

Mr. F. Young moved approval of the budget as recommended by the Governor.  
Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

PAGE 128 - Ed COMMUNICATION COMMISSION

Mr. Capurro moved approval of the budget as recommended by the Governor  
Mr. Lingenfelter Seconded the motion  
PASSED UNANIMOUSLY

PAGE 131 - EDUCATION COMMISSION OF THE STATES

HOLD for S.B. 4

PAGE 132 - V E ADVISORY COUNCIL

Mr. Lingenfelter remarked that \$19,586 of State funds is needed in addition to bring up program.

Mr. Lingenfelter moved approval of budget to limit of authorized amount of Federal appropriation.  
Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

Discussion by Mr. Lingenfelter on Distributive School Fund Budget. Proposal of \$664 first year in biennium and \$680 in second year of biennium for average dollars per ADA. Mr. Lingenfelter remarked that this is in conflict with the Governor's budget. He stated that the feeling is that they need "X" number of dollars the first year of biennium and more money in the second year.

He remarked that the Subcommittee on Education was working on proposal of \$667 in the first year and \$669 in the second year. If a certain amount of money comes in, we can go as high as \$676 in first year and up to \$682 in second year. Certain criteria must be set and examined by the Interim Finance Committee.

UNIVERSITY SUBCOMMITTEE REPORT (Capurro, Hilbrecht)

Mr. Capurro remarked that their recommendations concerned the general budget of the University. Their recommendations are in various parts of the budget and are in various priorities.

Refer to the Subcommittee report on the University System.

PAGE 134 - University Special Budgets - Library

Mr. Capurro remarked that the libraries of the University System will be impaired if funds are not increased. Discussion on formula for book acquisition (Hilbrecht, Capurro, Dolan).

Mr. Hilbrecht remarked that we are trying to keep book acquisition up with enrollment increase, and that we should at least maintain the status quo.

University System Subcommittee recommended a total library appropriation for the University System be increased to \$1,252,008 (this is approximately a \$500,200 increase over the Governor's recommendation). The Subcommittee reported that the library was the first priority.

Mr. Dolan remarked that the Governor had recommended \$250,000 for each campus for supplemental equipment and expressed the possibility of changing this to include the library.

Formula used was based on maintaining a number of volumes per student. Projected enrollment was multiplied by 49; cost of each volume was averaged at \$12.

Mr. Lingenfelter moved that the library appropriation be increased to \$1,252,008 for the biennium.

Mr. Hilbrecht Seconded the motion  
PASSED UNANIMOUSLY

Salary Increases

The University System Subcommittee recommended a salary increase of 6.1% per year to cover the cost of living increase. There exists \$630,000 difference between the Subcommittee's recommendation and the Governor's recommendation for salary increase. Figures in Subcommittee's report include total salaries plus the increase of 6.1% as recommended and proposed by Subcommittee.

Buildings and Grounds

Mr. Lingenfelter remarked that he has heard that there is a tremendous amount of money wasted in buildings and grounds and that the supervision is very inadequate.

Mr. Hilbrecht remarked that UNLV added 60% of outside gross footage and they are only authorized to hire one new janitor in the Governor's recommendation. Based on current funding levels and new buildings, utilities are increasing and there is no money left over for custodial services. Mr. Hilbrecht remarked that if you increase campus by 60% then you should increase maintenance level in proportion. No provision has been made to maintain additional floor space and Mr. Hilbrecht stated that this is irresponsible.

Recommendation of Subcommittee is to increase maintenance level. Mr. Hilbrecht remarked that an additional \$200,000 at minimum is needed each year at UNLV to maintain buildings.

Chairman Young asked Mr. Hilbrecht where we would get the additional \$500,000 for library and \$200,000 for maintenance of buildings and grounds. Mr. Hilbrecht replied that the Subcommittee had spoken with the Chancellor's office as regards to fees and waivers - possibility of getting some money from this area. Mr. Capurro stated that they had also spoken with the Chancellor's office in regards to a policy of not giving any student over a 50% waiver - no more "free rides".

PAGE 144 - WESTERN NEVADA COMMUNITY COLLEGE

Mr. Capurro moved approval of budget as recommended by the Governor

Mr. Hilbrecht Seconded the motion  
PASSED UNANIMOUSLY

PAGE 140 - UNLV - INSTRUCTION

Mr. Hilbrecht moved a General fund increase of \$1,000,000 in first year of biennium and \$1,080,000 in second year of biennium.

Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

PAGE 142 - ELKO COMMUNITY COLLEGE

Mr. Hilbrecht moved continued funding of ECC and moved approval of the budget as recommended by the Governor  
Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

PAGE 141 - COMMUNITY COLLEGE ADMINISTRATION

Mr. Capurro moved approval of the budget as recommended by the Governor  
Mr. Hilbrecht Seconded the motion  
PASSED UNANIMOUSLY

PAGE 143 - CLARK COUNTY COMMUNITY COLLEGE

Mr. Hilbrecht remarked that there was no budgetary advantage in shifting to a Community College. There would be an additional cost by shifting into a Community College as we would be starting a new program.

Mrs. Brookman questioned whether CCCC could look forward to needed funding in the future.

Mr. Hilbrecht moved approval of the budget as recommended by the Governor.  
Mr. Lingenfelter Seconded the motion.  
PASSED UNANIMOUSLY

A. B. 420 - Makes general fund appropriation to institute nursing program at UNLV.

Mr. Hilbrecht remarked that the Subcommittee had taken testimony at UNLV and that the B.S. nursing program was of the highest priority. He stated that 42 people had enrolled in the nursing program at UNLV. Many of these students are married. In addition a 400 bed hospital is being constructed in Las Vegas. A tremendous shortage of nurses exists. Presently there are only two B.S. degreed nurses in State of Nevada.

A.B. 420 would cost \$109,000 for the biennium (\$54,000 a year).

Mr. Hilbrecht moved that we add the nursing program at UNLV as proposed and DO PASS A.B. 420  
Mr. F. Young Seconded the motion  
PASSED UNANIMOUSLY

PAGE 145 - DESERT RESEARCH INSTITUTE

Mr. Hilbrecht moved approval of the budget as recommended by the Governor.  
Mr. Lingenfelter Seconded the motion  
PASSED UNANIMOUSLY

PAGE 137 - SYSTEM ADMINISTRATION

Mr. Hilbrecht moved approval of the budget as recommended by the Governor  
Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

PAGE 138 - UNR - INSTRUCTION

Mr. Hilbrecht remarked that the Governor's recommendation used a 1.5% increase as they used California's formula, and that 1.5% increase was a punitive formula adopted in California.

Mr. Lingenfelter recommended that we hold until the entire committee was present.

HOLD

PAGE 146 - STATEWIDE PROGRAMS - UNR

Mr. Capurro moved approval of the budget as recommended by the Governor  
Mr. Hilbrecht Seconded the motion  
PASSED UNANIMOUSLY

PAGE 147 - STATEWIDE PROGRAMS - UNLV

Mr. Hilbrecht moved approval of the budget as recommended by the Governor  
Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

PAGE 149 - AGRIC EXTENSION, EXPER & RESEARCH

Mr. Capurro moved approval of the budget as recommended  
by the Governor  
Mr. Hilbrecht Seconded the motion  
PASSED UNANIMOUSLY

PAGE 150 - UNIVERSITY COMPUTING CENTER

Mr. Hilbrecht moved approval of the budget as recommended  
by the Governor  
Mr. Capurro Seconded the motion  
PASSED UNANIMOUSLY

PAGE 152 - NDSL STUDENT LOANS

Mr. Hilbrecht moved approval of the budget as recommended  
by the Governor  
Mrs. Brookman Seconded the motion  
PASSED UNANIMOUSLY

PAGE 153 - HIGHER EDUCATION COMPACT WESTERN REGIONAL

Mr. F. Young moved approval of the budget as recommended by  
the Governor  
Mr. Hilbrecht Seconded the motion  
PASSED UNANIMOUSLY

Being no further business, the meeting adjourned at 6:30 P.M.



## WAYS AND MEANS COMMITTEE-NEVADA STATE LEGISLATURE-56th SESSION

AGENDA - MARCH 23, 1971 - TUESDAYMORNING/JOINT WITH SENATE FINANCE, ROOM 231

8:00 Chief Justice Zenoff

8:30 Closing Budgets

AFTERNOON

2:00 Closing Budgets