

Assembly

MINUTES - WAYS AND MEANS COMMITTEE
 NEVADA STATE LEGISLATURE - 56th SESSION - MARCH 18, 1971

Chairman Young called the meeting to order at 7:20 A.M.

Present: R. Young, Howard, Capurro, Hafen, F. Young, Brookman, Mello, Schofield, Swackhamer, Hilbrecht, Lingenfelter

Absent: None

Guests: John Dolan, Budget; Mike Medema, Legislative Auditor; Neil Humphrey, Chancellor UNS; N. Edd Miller, Pres. Univ. of Nevada; Charles Donnley, Dir. Community College Div.; Jim Anderson, NAACP; E. Newton, Nev. Taxpayers; J. Bawden, Highway Department; Grant Davis, Legislative Counsel; Mrs. Maxfield, A.B. 328.

BDR S2073 - Authorizes State general obligation bond commission to issue securities for designated facilities and provides for their acquisition; makes appropriation to State general obligation bond commission fund.

Mr. Howard moved Committee Introduction and DO PASS
 Mr. F. Young Seconded the motion.
 PASSED

Nays: Mr. Swackhamer

A. B. 720 - Establishes procedures relating to rights of needy defendants in criminal cases and the office of defender general of the State of Nevada.

Mr. Swackhamer remarked that \$90,000 should be made available to this firm for next biennium. Mr. Dolan remarked that the money will be in a separate budget. Mr. Hilbrecht stated that this is for criminal matters only and not civil matters.

Mr. F. Young moved DO PASS
 Mrs. Brookman Seconded the motion
 PASSED UNANIMOUSLY

Floor Assignment: Mr. Swackhamer

A. B. 651 - Creates State advisory committee on federal land laws.

Mr. Mello moved DO PASS
 Mr. Lingenfelter Seconded the motion
 PASSED UNANIMOUSLY

Floor Assignment: Mr. Howard

March 18, 1971

A. B. 428 - Conforms Nevada's meat and poultry inspection law to federal inspection law.

Mr. F. Young moved DO PASS
Mr. Lingenfelter Seconded the motion
PASSED UNANIMOUSLY

A. B. 488 - Creates aging services division in department of health, welfare and rehabilitation.

Mr. Hilbrecht moved DO PASS
Mrs. Brookman Seconded the motion
PASSED UNANIMOUSLY

A. B. 634 - Makes general fund appropriation to Carson River Basin council of governments for development of a comprehensive regional plan.

Mr. Lingenfelter moved DO PASS
Mr. F. Young Seconded the motion
PASSED UNANIMOUSLY

Floor Assignment: Mr. Lingenfelter

S. B. 328 - Regulates location of junkyards along certain highways and provides for beautification of adjacent areas.

Mrs. Maxfield testified that bill requires 75% federal money and 25% state money in Section 19. She objected to Sections 21 and 22. She remarked that her business depended upon interpretation of Section 22.

Mr. Bawden remarked that this bill had been on books since 1965. There is a 10% penalty if States do not comply with federal statute. Congress never completely funded the program. Funding has been increased in bill board area. Mr. Bowden testified that the 10% penalty would only effect amount of money which Federal Government has implemented to State. Congress has authorized \$3,000,000. Nevada's portion will only be \$50,000. He felt that it was a good idea to pass bill.

Mr. Swackhamer suggested that Section 22 of bill be amended so that it only applys to junkyards that go into business after date of act.

Mr. F. Young moved the following amendment: Section 22, line 46 be amended to read..Any junkyard or automobile graveyard which is established after date of this act...., and DO PASS as amended.

Mrs. Brookman Seconded the motion.

PASSED UNANIMOUSLY

A. B. 691 - Increases employer and employee contributions to public employees' retirement system.

Chancellor Humphrey asked Committee to give consideration to change in Section 3 of bill which would make contributions of faculty members who have chosen option a different rate. Teachers who belong to TIIA, their rate should be the same. He remarked that faculty that has TIIA know that their benefits are not as good as if they had stayed with the State's plan. 44% of Faculty is in TIIA. Optional retirement plan has been good. Board of Regents feels that premium should be the same for both retirement plans.

Chairman Young commented that if we pass this, the effective date will have to be changed. We will probably have to make it effective one year from now.

Mr. Hilbrecht and Mr. Schofield requested to hear the other side's viewpoint as regards to increasing benefits.

HOLD

A. B. 254 - Enacts Nevada Fair Housing Law.

Mr. Jim Anderson, NAACP, was present to testify in favor of bill. He remarked on the budget. Agency to enforce bill requires hearings officer, field officer and a Senior Clerk typist. They agree with out of state travel being removed per Dept. of Admin's. policy on travel. Need motor pool and transportation request. Equipment request removed from budget and they concur. Public information money is requested.

Mr. F. Young moved the following amendment: \$70,000 appropriation be available for the next biennium.

Mrs. Brookman Seconded the motion.

PASSED UNANIMOUSLY

Note: Jim Anderson will work with Mr. Dolan in determining amount of money needed in each part of biennium.

Mr. Lingenfelter moved a DO PASS as amended
Mr. Hilbrecht Seconded the motion
PASSED UNANIMOUSLY

Floor Assignment: Woodrow Wilson

A. B. 632 - Revises certain duties of fiscal analyst of legislative counsel bureau and makes appropriation.

Mr. Newton testified that the U. S. Comptroller General has saved the Federal Government large sums of money by implementing a performance audit of money. An appropriation of \$150,000 would be necessary to hire an outside staff of management analysts and special people to conduct a performance audit, which would hold down imprudent spending. Newton stated that State agencies are over staffed. He indicated that implementation of this bill could cut approximately 20 people per year off of State payrolls in first biennium. With passage of bill, in first biennium \$200,000 a year could be saved.

Mr. Lingenfelter stated that management analysts hired for this performance audit should be contract people.

Mr. Newton remarked that an inhouse audit would not be effective for determining imprudent spending of money..

HOLD

S. B. 142 - Increases cost limits on state automobiles.

If bill is not passed, no state cars may be purchased by purchasing for over \$3,000.

Mr. Swackhamer wanted to amend bill so that used police cars are available to police departments and sheriff departments for purchase before being put up for public auction. Mr. Dolan will check into this matter.

Chairman Young remarked that in cold climates, the cost of operating a vehicle with over 50,000 miles is more expensive, and it is cheaper to purchase a new car at this point.

Mr. Hilbrecht remarked that a three year limitation on new cars was a little early for replacement; he felt that we should get more mileage out of cars. Mr. Dolan stated that the policy now is 3 years or 60,000 before replacement. In addition, he stated that this limitation was primarily inserted for highway patrol cars.

Mr. F. Young moved DO PASS
Mr. Lingenfelter Seconded the motion
PASSED

Nays: Mr. Hilbrecht

S. B. 155 - Makes appropriation for purchase of new automobiles for state motor pool.

Mr. F. Young moved a DO PASS
Mr. Lingenfelter Seconded the motion.
PASSED UNANIMOUSLY

A. B. 694 - Eliminates requirement that legislators file successive beneficiary designation forms for legislators' retirement system.

Mr. F. Young moved DO PASS
Mr. Lingenfelter Seconded the motion
PASSED UNANIMOUSLY

A. B. 633 - Creates services to the blind division rehabilitation services revolving fund; makes continuing appropriation therefor.

Mr. Hilbrecht moved to reconsider A. B. 633.
Mr. Hafen Seconded the motion.
PASSED UNANIMOUSLY

Presently money left over reverts back into General Fund.

Mr. F. Young moved the following amendment: Money will come out of budget itself, and DO PASS.
Mrs. Brookman Seconded the motion.
PASSED UNANIMOUSLY

A. B. 76 - Makes appropriation to legislative counsel bureau to allow Nevada's participation in National conference of State Legislative leaders.

It was suggested that Senator Brown speak on this.

A. B. 5 - Creates position of Ombudsman.

Mr. Hilbrecht explained to Committee members the position of an Ombudsman. This individual is a troubleshooter for the people whether or not problems are real or imaginary. States that have the position of Ombudsman have experienced a reduction in civil disturbances and problems. Definition of Ombudsman: people's counselor. This person would be an official of the Legislature. This position would save the State a lot of money

and is inexpensive considering his services rendered. This would cost \$69,000 first part of biennium and \$67,000 in second part of biennium.

Mr. Lingenfelter remarked that many attorneys agree with Mr. Hilbrecht.

Mr. Mello moved a DO PASS
Mr. F. Young Seconded the motion
PASSED UNANIMOUSLY

A. B. 692 - Places annual state treasurer's reports on fiscal year basis and eliminates monthly reports.

Mr. Hilbrecht moved DO PASS
Mrs. Brookman Seconded the motion
PASSED UNANIMOUSLY

Being no further business the meeting was adjourned at 9:00 A.M.

Chairman Young called the meeting to order at 3:40 P.M.

Present: R. Young, Howard, Hafen, F. Young, Brookman, Schofield, Swackhamer

Absent: Capurro, Mello, Hilbrecht, Lingenfelter (All Excused)

Guests: Earl Oliver, Fiscal Analyst, John Dolan, Budget Div.; Senator Pozzi, Mr. Hank Etchemendy, Carson City, City Manager; John Blake; George Miller, Dir. HRW.

PAGE 450 - CARSON CITY TAXES

Carson City is requesting in lieu taxes for State owned property in Carson City.

Senator Pozzi presented Committee members with a composite regarding State Financial Assistance to Carson City School Districts.

Senator Pozzi's in lieu bill was passed last session, but it is estimated that next year it will run \$222,000 and will drop in second part of biennium to @15,000. If Carson City's assessed valuation in county continues to grow, the State's share will start to go down unless the State builds additional buildings.

Mr. Etchemendy remarked that Carson City School District has an urgent problem. Two years ago when the bill was enacted it was estimated it would cost \$200,000 for the biennium. The actual in lieu tax would have been \$300,000. Since only \$200,000 was appropriated they only received that amount. Carson City feels that for the future, something should be done to change this 17%. For the coming fiscal year, their valuation has increased 16%. If it increases 10% again next year, then the next year the bill to the State will be decreased by \$47,000 and this will probably continue in the future.

Carson City is presently being penalized because 25% of the assessed value is taken right off the rolls - can not use it for bonding. At 15% the School District can bond for 7.6 million dollars. Mr. Etchemendy remarked that they are experiencing a real problem because of State properties in Carson City. Carson City is penalized because State government is here and they must provide municipal services and schools.

Mr. Etchemendy stated that when the 17% bill was enacted, Carson City advised the State Legislature that they wanted to go on their own and they intend to hold it at that. Presently, Carson City is bonded for 4.5 million dollars for schools. Present bond redemption is 51¢ and next year it will be 43¢. If 3.5 million dollars is passed it will be 80¢ in 1975.

In answer to Mr. Swackhamer's question, Mr. Etchemendy remarked that Carson City School District is not receiving any additional money from the State.

Senator Pozzi remarked that in addition, the year the Dodge Plan was enacted, they received a one shot appropriation of \$144,000 to convert.

Mr. Howard remarked that if Carson City went with the other bond issue that they would be pushing the counties up against a wall. Mr. Etchemendy responded that another alternative could be a ½¢ sales tax increase. Mr. Blake stated that Carson City is concerned about assessed evaluation per child. It is about \$11,000 in Carson City and \$18,000 - \$19,000 in Washoe County. They learned recently that with the proposed distributive school fund apportionment, Carson City will be the lowest recipient in State.

Without in lieu taxes, Carson City will be in a precarious position. Mr. Swackhamer remarked that they are taking about \$437,000 versus \$382,000 of the assessed evaluation. Mr. Etchemendy commented that the assessed evaluation of non State property has gone up 16%.

The funding for the Carson City Taxes would be as follows:

	<u>1971-72</u>	<u>1972-73</u>
General Fund:	\$164,506	\$149,728
Highway:	47,597	43,609
NIC	8,092	7,469
	<hr/>	<hr/>
	\$220,195	\$200,806

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Mr. Swackhamer moved approval of the Carson City Taxes adjusted budget as recommended by the Governor for 1971-72 \$220,195 and 1972-73 \$200,806.

Mr. Schfield Seconded the motion.

PASSED UNANIMOUSLY

PAGE 449 - BOND INTEREST & REDEMPTION, CONSOLIDATED

Mr. F. Young moved to approve the budget as recommended by the Governor.

Mr. Howard Seconded the motion.

PASSED UNANIMOUSLY

PAGE 291 - COMMISSION ON CRIME, DELINQUENCY AND CORRECTION

Mrs. Brookman moved to approve the budget as recommended by the Governor.

Mr. Schofield Seconded the motion.

PASSED UNANIMOUSLY

PAGE 230 - AID TO THE BLIND

Mr. Swackhamer moved to approve the budget as recommended by the Governor.

Mr. Howard Seconded the motion.

PASSED UNANIMOUSLY

PAGE 231 - OLD AGE ASSISTANCE

HOLD

PAGE 223 - WELFARE ADMINISTRATION

Mr. Swackhamer moved approval of the budget as recommended by the Governor with 20 eligibility workers to be hired effective

April 1, 1971.

Mrs. Brookman Seconded the motion

PASSED UNANIMOUSLY.

Being no further business, the meeting was adjourned at
at 5:00 P.M.

WAYS AND MEANS - NEVADA STATE LEGISLATURE - 56th SESSION

AGENDA - MARCH 18, 1971 - THURSDAYMORNING - BILL HEARINGS

<u>TIME</u>	<u>BILL/RESOLUTIONS</u>	<u>SUBJECT</u>
7:30	A. B. 634.....	Makes GF appropriation to Carson River Basin Council of governments for development of a <u>comprehensive regional plan.</u>
	A. B. 5.....	<u>Creates position of ombudsman</u>
	A. B. 633.....	Creates services to the blind division rehabilitation services revolving fund; makes continuing appropriation therefor.
	A. B. 720.....	<u>Establishes procedures relating to rights of needy defendants in criminal cases and the office of defender general of the State of Nevada.</u>
	A. B. 651.....	<u>Creates State advisory committee on federal land laws.</u>
	A. B. 691.....	<u>Increases employer and employee retirement system.</u>
	A. B. 254.....	<u>Enacts Nevada Fair HOusing Law.</u>
	A. B. 428.....	<u>Conforms Nevada's meat and poultry inspection law to federal inspection law.</u>
	A. B. 632.....	<u>Revises certain duties of fiscal analyst of legislative counsel bureau and makes appropriation.</u>
	A. B. 711.....	<u>Revises and clarifies fiscal analyst's duties with relation to count of moneys and securities in State treasury.</u>
	A. B. 707.....	<u>Authorizes state board for vocational education to expend money from vocational education gift fund.</u>
	A. B. 710.....	<u>Increases required contents of school district audit report.</u>
	A. B. 722.....	<u>Repeals law requiring superintendent of banks to occupy offices of state board of finance.</u>
	A. B. 694.....	<u>Eliminates requirement that legislators file successive beneficiary designation forms for legislators retirement system.</u>

CONTINUED

WAYS AND MEANS

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AGENDA, MAR. 18, 1971

<u>TIME</u>	<u>BILL/RESOLUTION</u>	<u>SUBJECT</u>
7:30	A. B. 692.....	Places annual state treasurers reports on fiscal year basis and eliminates monthly reports.
	A. B. 513.....	Establishes conditions precedent for disposing of state autos.
	S. B. 142.....	Increases cost limits on state automobiles.
	S. B. 155.....	Makes appropriation for purchase of new automobiles for state motor pool.
	S. B. 328.....	Regulates location of junkyards along certain highways and provides for beautification of adjacent areas.

AFTERNOON - CLOSING BUDGETS

2:00

EVENING - CLOSING BUDGETS

7:00