

Assembly

MINUTES OF MEETING - WAYS AND MEANS COMMITTEE - NEVADA STATE LEGISLATURE
54 TH SESSION MARCH 30, 1967

Meeting called to order by Chairman Glaser 2:25 PM, in the Ways and Means Room.

Present: Glaser, Mello, Harris, Bowler, Ashworth, Howard, Jacobsen
Absent: Young, Tyson

Also present: Bob Bruce

Present to speak on Title V:

Eddy Scott, behalf of Reno & Sparks and NAACP of Hawthorne and Las Vegas

Joe Braswell, Project Supervisor of Clark County

Mrs. Sonju, Supervisor for Title V in Washoe County

Sunbear, Intertribal Council

Mr. Robert Bowers, State Director

Mr. Aepferle, Federal employee on Title V - McDermitt

Mrs. Fajareo, Pyramid Lake Tribal Council

Mr. Alvin James, McDermitt

Jerry Honawa, McDermitt - resident

Raphel Bell, McDermitt

Dave Schlissinger, Director of State Welfare in Reno

Mrs. Earl Nicholson, President State League of Women Voters

Mr. Newquist, Washoe County Director of Community Action Association

Mr. Keller, representative of Clark County branch of NAACP - coordinator for state branch
Assemblyman Woodrow Wilson

Eddy Scott said that he is in favor of Title V. It is the last chance for education, dealing with the man of the family in many instances, mainly for adults and family assistance. There are no other programs as economically feasible for these people to acquire new skills and knowledge. He spoke of automation today and the need for training. There is about 4 million dollars being spent mainly in Nevada. If 8% of that money including taxation on everything the money is spent for, etc. sifted back into the treasury there would be approximately \$320,000. He spoke of the programs offered. He also pointed out that those on welfare are not proud of it. No one tries to get on welfare. These people and their children are not in the mainstream of life; they live on the peripheral. The children receive no opportunities to remove them from this type of existence - they see nothing but the poverty that surrounds them.

Mrs. Sonjus, Supervisor of Title V in Washoe County, said that they have had 321 participants since the program started. Their caseload is 120 with an average length of stay of 5.39 months. She enumerated the various types of training offered including 15 in Nurse's Aide, 4 in Practical Nursing, 18 in Manpower Development Training Programs 10 men in welding course, 7 in University of Nevada technical courses, 8 in Reno Business College, 7 training as Highway Engineering Aides, 3 in Beauty School, etc.

The participants receive a maintenance allowance from our department. We place our people on jobs in city, county, state and federal agencies, mostly. The size of their allowance depends on the size of their family. In answer to question of where the extra money would be going if the budget is increased, Mrs. Sonjus said they would like to expand their training programs; there is a need for teachers; it would pay for courses.

A budget of the Title V monies, breakdown of receipts and expenditures, was asked for. Mr. Robert Bowers said that he did not have one but that 80% of the total amount is intended for the maintenance payments and work training connected expenses of the trainee.

3/30/67

Mr. Joe Braswell, Project Supervisor of Clark County, distributed literature to the committee including information on "work experience and training program" dated November 3, 1965, a letter dated March 30, 1967, from W. F. Cottrell, Executive Director of Economic Opportunity Board of Clark County, and a "Summary of Clark County Title V Project". He said the average number of families on the project at the end of each month is 252 with an average size per unit of 5. Including terminated cases, we have had a total of 449 participants - families representing over 3000 persons. This represents less than 10% of families in the county with income of less than \$3000. He spoke of the worth of the program and the type people that need this help. He said the unemployment situation in Clark County is not good. In January of this year there were 7900 unemployed representing 8.2% of the civilian force. As of last night, this figure was raised to 8.3% showing a gradual increase instead of decline. He enumerated the goals of the program. Our active case load this month is 181 out of 258 cases terminated. He commented on the educational background of the participants. Of the 181 active cases this month, 69% have less than a highschool education; 28% no highschool education at all; and 3% less than 8th grade education. Of the \$1,300,000, \$739,000 is for direct assistance payments with additional amount designated with work connected expenses and medical expenses. All participants are covered by NIC for which the project budget allows. He said the majority of placements are with non-profit type agencies. Of 91 cases receiving ADC and since terminated, 26 no longer receive any assistance, and many of the others have been reduced in amounts. He cited many case illustrations. Their work is also with young married couples.

He was asked by Mr. Ashworth for a budget breakdown for the next part of the biennium. He could not supply one and said that if this program should be continued, they would ask for more funds as they are now just scratching the surface. In answer to question of Mr. Bowler as to whether an increase in budget would be for an increased case load or for current program, he said that the maximum they are supposed to have is 280. They are requesting an increase to 480 at minimum. The ratio allowed by the federal standards is 60 cases to 1 case worker. In answer to question of whether a double case load would mean a double budget, he said he couldn't give the figures but certainly would be a substantial increase. He said the size of the families even this year are larger than expected. He went on to outline the new programs they hope to initiate. In answer to question of Mr. Bowler as to the extra cases on a waiting list, he said they do not have a pool of needy people already selected, but at the present time - January through March - they have an average of 60 intended applications per month. Out of the 60 would possibly be 30 or 40 actual applications filed and some of these would not be eligible. There is no residence requirement. In answer to question of Mr. Howard as to whether those in 65-66 actually participated in a whole year's program, he said that they began on August 1 with 1 case worker and it took until December to work up to full caseload. He said their budget to the federal government is not due until May 1. In answer to question of how much increase it would mean in salary, he said that if we increased to 600 caseload, it would be likely that the amount of salary would double. The federal government details exactly what we may spend for maintenance payments for participants. If we increase the number of people served, we would have to increase the number of staff.

Sunbear of the Intertribal Council presented to the committee a Petition to continue the program, a Resolution of the Pyramid Lake tribe, a Resolution of the Ft. McDermitt Tribal Council and a letter from Effie Dressler, Chairman, Reno-Sparks Indian Colony. He spoke of the effectiveness of the program, the need for their people to receive this type of help, the necessity of employment for self-respect, and said this was the first realistic training the Indians have ever seen. He spoke of the different way of life now from that of just a few years ago being able to provide for family through hunting, fishing, trapping, etc.

Mr. Robert Bowers, State Director, said of the 3 projects under Title 5 - there are

Assembly Committee on Ways and Means

44 trainees in McDermitt as of the end of last week, 209 in Clark County and 119 in Washoe County. 36% are white, 38% Negro, and 26% Indian. 55% are men which is a new aspect in welfare because previous to this program there was little way of keeping the family together. Now men are trained, their families taken care of, so that eventually the whole family can be off welfare and still together. We have prepared for the labor market 200 people. He pointed out that the program tolerates no laxness. After 2 days unexcused absence in any one month, the person is put off the program. He spoke of the number of reductions in ADC payments to their trained participants. He pointed out that McDermitt was the first reservation in the United States to come under Title V. He distributed to the committee examples of cases of success stories. He listed the various placements they have had.

Mr. Bowers said that over 1,000 people had passed through this program since it has started 2 years ago. Out of this number 300 will be ready for employment by June, 200 have been made ready for employment, 200 have been involuntarily terminated and 150 voluntarily terminated. The time limit for the program individually according to federal regulations is 2 years, on a 5 day, 30 hour minimum week.

Mrs. Sonju commented that out of her 201 closed cases 45% are employed, 54% unemployed.

Mr. Aepferle said that he has been working for two years at Ft. McDermitt, not through Title V but in association because of federal grants. (works for federal government) He testified as to the great benefits to the people there and the changes evident since the onset of this program. He pointed out the the number of successes is not the evaluating measure, but any success makes it worthwhile. He also spoke of this program helping the people to handle more of their own problems.

Mrs. Fajareo of the Pyramid Lake Tribal Council, said there were 33 people involved there. She said there were a few drop-outs, but testified as to the worth of the program for those that stayed in. The program is really needed. There are 118 unemployed in this area.

Mr. James called the committee's attention to the material that was distributed. He pointed out that Title V is not just another welfare program, but is a program designed to help hard core unemployed. Even a 50% increase in getting people self-supporting is very significant.

Jerry Honawa, McDermitt, testified as to the raise in morale because of this program.

Raphel Bell, McDermitt, testified as to the worth of the program, and said anything done for the betterment of those on the reservations is for the betterment of all people.

Mrs. Earl Nicholson, League of Women Voters, lent the support of that organization to the continuance of the Title V program.

Mr. Newquist, Washoe County Director of Community Action Association, said the statistics support Title V; let them speak for themselves.

Mr. Keller, representing NAACP, urged the opportunity for an education denied to those eligible. He commented that the money spent on this program is money not spent by the county for just plain welfare. He pointed out that the Negro family is largely a matriarchal one and this program gives the male an opportunity to provide. He also mentioned the return of the money spent through NIC, motor vehicle permits, etc. He said these people do not have the opportunity of a GI bill, so this is the only program available.

Assemblyman Woodrow Wilson lent his support to the continuation of the program. He testified as to its worth and its necessity.

Assembly Committee on Ways and Means

Recess was declared at 3:45 PM. Meeting resumed at 4:05 PM.

Jack Shaw, Superintendent of Buildings and Grounds, was present to inform the committee on the status of the proceedings regarding Marlette Lake. The Senate Finance Committee asked the Planning Board to submit conditions to Southwest Gas and Carson Water Company through which could come an ultimate proposal from the company as to negotiations on some type of arrangement on Marlette Lake. The conditions were drawn by Wilson McGowan, Mr. Barrett, Jack Shaw, Mr. Hancock, and Joe Littlefield. Attached and part of the minutes are copies of this list of tentative conditions prepared at the meeting of March 30 by the men above at the request of the Senate Finance Committee. It was agreed that instead of sale, a lease would be considered with the state receiving royalties based on the number of gallons of water used. The Southwest Gas Corp will come up with an offer within 5 days for consideration of the 2 committees. Mr. Shaw will keep Mr. Jacobsen posted on the developments. There is no real estate transaction involved in this. It would be up to the company to make the improvements, and would get the state out of the water utility business, but leave them with many benefits.

Mr. Shaw left the meeting at 4:15 PM.

Mr. Glaser read the proposed bill Assemblyman May asked the committee to introduce. It was relative to authorization of educational stipends for teachers at Caliente and Elko.

Mr. Harris moved that this be referred to the Committee on Education for introduction. Mr. Ashworth seconded the motion. Motion passed unanimously.

Mr. Glaser read a letter from Howard Barrett dated March 29, 1967, relative to the budget of the Adjutant General. NIC needs an additional amount in the budget.

Mr. Harris moved that \$424 for the first year and \$438 for the second year be added to the budget of the Adjutant General. Mr. Ashworth seconded the motion. Motion passed unanimously.

Discussion on SB 216 relative to number of votes needed for passage.

SB 34 - being amended by the bill drafter's office.

Copies of information sent by Carl Hocker- Warden dated March 28, 1967, relative to his budget, was distributed to committee members.

SB 241: relative to Virginia City Restoration

Mr. Howard moved that SB 241 be reported out with a DO PASS. Mr. Bowler seconded the motion. Motion passed unanimously.

Assignment for floor: Bowler

SB 284: Requires Legislative Commission to make studies, investigations when directed by concurrent resolution; authorizes Legislative Commission to fix priority of studies.

Mr. Ashworth moved that SB 284 be reported out with a DO PASS. Mr. Howard seconded the motion. Motion passed unanimously.

Assignment on floor - Howard

SCR 21 - Held pending the outcome of the report on Marlette Lake - Tuesday.

SB 335: Authorizes publication, sale of handbooks containing selected portions of Nevada Revised Statutes

Russ McDonald was present to discuss this bill. He approves of it since there is provision for payment of such for the reimbursement of costs.

Mr. Jacobsen moved that SB 335 be reported out with a DO PASS.

Mr. Harris seconded the motion.

Motion passed unanimously.

Assignment for floor: Jacobsen

SB 319: Provides for repayment of construction costs of state printing office and plant from state printing fund to general fund.

Mr. Jacobsen moved that SB 319 be reported out with a DO PASS.

Mr. Harris seconded the motion.

Motion passed unanimously.

Assignment for floor - Ashworth

SB 320: Provides for repayment of construction costs of purchasing warehouse from working capital and operating fund of purchasing division to general fund.

Mr. Jacobsen moved that SB 320 be reported out with a DO PASS.

Mr. Harris seconded the motion.

Motion passed unanimously.

Assignment for floor - Bowler

Discussion on the criminal identifications bureau - Russ McDonald

Mr. McDonald said that there is a plan for an eventual computer type arrangement on a national scale. However, the problem of lack of communications in this state is an immediate one. As far as automobile car thefts are concerned, there is a very good arrangement worked out between Las Vegas and Reno. He gave several examples pointing to the need of a centralized place for records. Even though Washoe has records or Clark has records there is a need for a place for all of them to be catalogued for immediate availability. In most states it is under the Department of the Attorney General. California has had it that way for years. The technical experts are used at the time of trial and cooperation is given with information from labs, etc. He felt if we did not pay for information from California, we would be cut off as they have just built a new building. In answer to question, he said we could designate authorization to go into a mutually agreeable pact whereby we set up a schedule of payment for services with California in the event we do not set up a bureau of our own. Discussion on who would pay for the information. Mr. McDonald said this shouldn't be put on a sectional basis with the counties paying.

Mr. Bowler asked Mr. McDonald's opinion as to the creation of an agency which lengthy testimony seemed to bear out that it's function would be to make studies and recommendations for action in 2 years against giving the Attorney General another man who according to his testimony could come up with the same report. Mr. McDonald asked the intent of the bill. If all the agency would do is to find out what it will be doing in the future, then why establish another agency. However, if it can do this and also be authorized to establish central records, etc. even in a limited way to start, this is another matter. He said, in answer to question of Mr. Glaser as to duplication of the 2 bureaus set up in Washoe and Clark, that duplication does not exist because there

is no possibility of effective interchange unless all these records are catalogued in a central agency and coordinated.

Mr. Jacobsen expressed his concern over an ID bureau being placed where it will get guidance and meet its objectives.

Mr. McDonald said the Attorney General is the head of the law enforcement of the state. We could put the bureau there, but spell out definitely that its personnel is not to be diverted to other functions of the Attorney General's Office, etc.

Mr. Howard moved that Russ McDonald be sanctioned to draft a bill creating this ID Bureau, putting it as a separate Division in the Attorney General's Office, but spelling out the specific duties of the ID man and spelling out that he shall not be diverted into other functions of the Attorney General's Office.

Mr. Bowler seconded the motion.

Motion passed unanimously.

Mr. McDonald agreed to this, but said before he does it to give him a little time to consider it fully as to the placement of the bureau. He also said that in his opinion the only reason the narcotics aspect was included in the original bill was for that of public sympathy to it to get it through.

Mr. Ashworth moved that AB 337 be indefinitely postponed. (original bill setting up the central ID bureau)

Mr. Jacobsen seconded the motion.

Motion passed unanimously.

Mr. Ashworth summarized the earlier testimony on Title V.

1,000 come through the program; 200 completed and are self-supporting; 300 in will complete by June. The total budget by the end of June is over \$2,600,000 in federal funds. Based on 200 people completing, that means \$10,000 per person. The estimate for 67-68 biennium is \$4,222,000. On the second half of the biennium we would have to buy in for 20% or about \$433,000. Clark and Washoe counties said they wanted to double their budgets which would raise our share to \$866,000 in the second year of the biennium. He said he can't pass on a budget, particularly of that size, where there are no figures indicating breakdown on where this money is going. He said they have done some good, but we don't know the rate of good until they come up with a budget showing their expenses for 68-69 when we buy in. It would be like giving them a blank check.

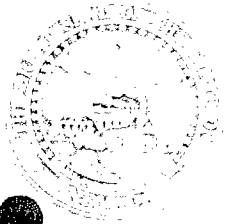
Mr. Barrett said that if we approve the budget without the appropriation, it would have to come before a Special Session for consideration of the 20% funds from the state.

Mr. Ashworth moved that the committee's previous action on Title V be rescinded and we adopt the Title V program to the extent the federal government has money into it and before any money is appropriated for 68-69 we are presented with their budget, with breakdown of expenses, for consideration.

Mr. Bowler seconded the motion.

Motion passed unanimously.

Meeting adjourned 5:25 PM.



STATE OF NEVADA
 DEPARTMENT OF ADMINISTRATION
 CARSON CITY, NEVADA 89701

PAUL LAXALT
 Governor

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BUDGET DIVISION PERSONNEL DIVISION PURCHASING DIVISION DATA PROCESSING DIVISION BUILDINGS & GROUNDS DIVISION

copy

March 29, 1967

Mr. Norman Glaser, Chairman
 Ways and Means Committee
 Assembly Chambers
 Carson City, Nevada

Dear Norman:

When you were closing the Adjutant General's budget, Keith Ashworth indicated there was a problem with the amount budgeted for NIC. I indicated I would check it out.

It appears that additional amount of \$424 and \$438 are needed in 1967-68 and 1968-69 for industrial insurance. This has come about because of a change in rate charged by NIC. The computation is below:

	<u>1967-68</u>	<u>1968-69</u>
Adjutant General Staff Salaries X .0056 Rate	\$ 374	\$ 388
Guard Members (Excluding Air) \$1.50 per Man	<u>2,650</u>	<u>2,650</u>
Total Cost	\$3,024	\$3,038
Budgeted	<u>2,600</u>	<u>2,600</u>
Additional Needed	\$ 424	\$ 438

Sincerely,

Howard E. Barrett
 Director of Administration

HEB/md

STATE OF NEVADA
P L A N N I N G B O A R D

CARSON CITY, NEVADA

To. Mr. Wilson McGowan and
Mr. Howard E. Barrett

March 30, 1967

In reply refer to subject
Re. Marlette Water System

Gentlemen:

Following is our summary of conclusions reached at this morning's meeting concerning the possible leasing of subject water system to the Southwest Gas Corporation, and related matters.

1. The State should outline generally the conditions which it desires, then submit these conditions to the Water Company to prepare a definite proposal for consideration by the State.
2. *Tentative* ~~The~~ conditions are:
 - A. The lease shall be for 35 years with option to renew. Payments to be made by royalties on all water taken from the system. The lease shall include all necessary easements for the development and use of water from the watersheds and sources included within the Marlette purchase, and extending to and including the Five-Mile Reservoir serving Virginia City and to and including the two existing State reservoirs. The Water Company is to submit its proposal as to the amount of the royalty.
 - B. The State shall sell to the corporation:
 1. Its distribution system, extending from the reservoirs to the west Prison property line.
 2. Its water rights, but excluding real estate from the original State Water System, including those in Ash Canyon, Deadhorse Spring, and Vicee Canyon. This sale of water rights is to be of a quit claim nature since some of the applications in effect (i. e. Vicee Canyon) have not been perfected.

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STATE OF NEVADA
P L A N N I N G B O A R D

CARSON CITY, NEVADA

To Mr. Wilson McGowan and
Mr. Howard E. Barrett

March 30, 1967

In reply refer to subject

Re Marlette Water System

3. The Children's Home well is not to be included in the sale and is to remain the property of the State.

4. The Water Company is to submit its proposal as to the purchase price for these items. ~~Payment of this sale price may be made by applying state water bills to the purchase price. If desired, this condition is to be expressed by the Company in its proposal.~~
Time Payments will be considered.

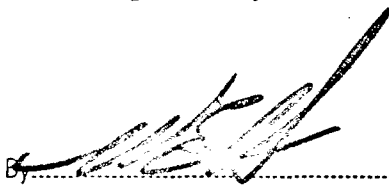
C. A guaranteed water rate to the State is to be determined by the Water Company and made a part of the agreement. This water rate should take into account the limited metering necessary in serving State facilities, and the heavy use of water for landscape irrigation.

D. The Water Company shall guarantee the development of Hobart Reservoir to ~~any~~ utilize all of the water from this watershed by December 31, 1968. Any further development of the system is to be in accordance with the water need as determined by the Water Company.

E. The Water Company shall recognize that other uses of the lands and lakes will require coordination between Water Company and State, (i.e., recreation, fish life, standards of sanitation, etc.)

3. The Water Company shall be requested to submit its proposal in accordance with the above conditions within five (5) days.

Respectfully submitted,


By William E. Hancock
Manager

WEH:pm

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WAYS AND MEANS COMMITTEE - NEVADA STATE LEGISLATURE - 54TH SESSION

AGENDA MARCH 31, 1967, FRIDAYMORNING

No meeting

AFTERNOON

2:00 PM	State Prison	-----	Warden Carl Hocker
	Department of Motor Vehicles	-----	Senator Bailey
	(Sub-Committee report)		Art Latta
	Highway Department	-	Sub-Committee report
	State Planning Board	-	Sub-Committee report

Title V - Letter to Administrator

CONSIDER BILLS

SB 34	Group Insurance
SB 104	Council on the Arts
AB 182	Increases District Judges
SB 317	Creates Office of Judicial Administrator
SB 215	Bids on Public Works
SB 302	Interstate Compact
SB 318	Supervision of State Buildings