

Assembly

MINUTES - WAYS AND MEANS COMMITTEE - NEVADA STATE LEGISLATURE

54TH SESSION

MARCH 22, 1967

Meeting called to order by Chairman Glaser at 2:45 PM in the Ways and Means Room.

Present: Glaser, Mello, Bowler, Ashworth, Harris, Young, Howard, Jacobsen
Absent: Tyson

Also present: Howard Barrett, Bob Bruce

Present to speak on State Parks: Senator Cliff Young
Mrs. Earl Nicholson, President Nevada League of Women Voters
Mrs. Maya Miller, President Local League of Women Voters (did not speak)
Mr. Miller -----, Nature Conservancy of Washington, D. C.

Senator Young said that the amount of money allocated for the State Park System was inadequate, even for the "hold-the-line" budget. He pointed out that when the State Park System was established in 1935 it received some money, but then nothing for 16 years. We should keep in mind that tourism is this state's largest business and do something in this area to promote it. Twenty one million tourists last year brought in approximately \$660,000,000. He then presented charts. One showed the growth in population from 1940 - estimate in 1980 - 1,200,000. Another chart showed the ever increasing leisure time: in the year 2000 paid holidays will average a little less than 10; weeks of paid vacation - 4; working week - 30 hours. He pointed out that recreation areas are a problem of all entities, state as well as county or federal government. Another chart showed the present supply, 1965 deficiency, needs in 1970 and needs in 1980 of picnic outing spots and overnight camping facilities for various areas of the state. The next chart tied in tourism by showing the average number of days stay in the state as compared with others: in Nevada - 2.4 and in Calif. 10. He then distributed to the committee members his proposals dated March 7, 1967. (attach as part of minutes) He outlined the proposals contained therein. Proposal A including Red Rock Canyon, Sand Harbor Beach State Recreation Area, Fort Churchill Historic State Monument, Ichthyosaur Paleontologic State Monument, Valley of Fire State Park Visitor Center for the Valley of Fire State Park, Interpretive Center for Red Rock Canyon, Beaver Dam State Park, Historic Site Sign Program was estimated at a cost of \$159,475 which includes the \$75,000 estimate in the proposed budget. Proposal B - \$52,500, Proposal C. \$279,000 making a total for the whole proposed program of \$490,975. However, Senator Young said he would be very happy if just Proposal A was granted. He pointed out that federal monies were available. \$750,000 would be available but contingent on matching and the planned park standards, etc.

Mrs. Nicholson said the League of Women Voters has had this on their program of study and support for 4 years. She supported Senator Young's presentation and recommendation. She emphasized the need for a balanced program, not concentrated just in the northern part of the state, and for this reason opposed the Senate Bill proposing the expenditure of some 2½ million dollars for the purchase of land in the Washoe Lake area. She supported Senator Young's recommendation of at least Proposal A, but felt that the total \$400,000+ is not such a large amount.

Mr. Miller defined the Nature Conservancy which he represented as a private land acquiring body. He pointed out the crisis situation everywhere in the rising costs of land. One of the functions of his concern is to step in and acquire immediately certain land which it would take a government much longer to actually buy. He then can assure to the government this particular land at the price existing when they

first desired it. He restated many of Senator Young's opinions as to the need and pointed out the great potential in this area in the whole State of Nevada. He enumerated various huge areas of spending in the State on the casino type of recreation, and said that the parks certainly deserve more attention. He also pointed to the need of saving areas for the general public, present and future, from defacement.

AB 491: Creates Nevada aviation commission.

Mr. Ashworth reported on the bill. He said that the purpose of the Commission will be to study present and future needs of aviation in the State of Nevada with particular attention to the needs in the outlying areas, and to make appropriate recommendations. An appropriation of \$1,000 from the general fund is included in the bill.

Discussion on other methods of funding the Commission. There is about \$138,000 in the treasury now from the aviation fuel tax. Anyone paying for aviation fuel can make a request for a refund, but most of it is left in and retained by the Highway Department. This bill is uncomplicated; just provides for the Commission by appointment of 5 people by the Governor.

Mr. Ashworth moved that AB 491 be amended to provide the \$1000 for the Commission from the Aviation Fuel Tax Residual Fund, and delete the wording relating to this appropriation from the general fund.

Mr. Howard seconded the motion.
Motion passed unanimously.

Mr. Ashworth moved that AB 491 as amended be reported out with a DO PASS.
Mr. Jacobsen seconded the motion.
Motion passed unanimously.

SB 278: Makes appropriation to state department of conservation and natural resources for temporary improvements in portion of Lake Tahoe park.

Mr. Barrett gave the committee a breakdown of costs for this program. (A copy available in the file in Ways and Means Room) This was prepared by the Department of Conservation who requested this bill. The total cost is \$28,785 from the general fund. This bill provides for work on the shoreline lands presently in the process of being purchased. The work will be done by prison labor for cleaning up the areas. The access areas will be improved, sanitary facilities, fencing and signs provided, parking lot, and then operation and maintenance.

Mr. Howard moved that SB 278 be reported out with a DO PASS.
Mr. Harris seconded the motion.
Motion passed unanimously.

Mr. Jacobsen suggested that someone appear before the committee to bring us up to date on the status of the purchase of these lands.

Mr. Jacobsen was assigned SB 278 for the floor.

SB 322: Amends Public Employees' Retirement Act by increasing retirement board revolving fund, the amount of members' and employers' contributions, and repayment privileges for certain members; sets date at which benefits are determined.

This raises the contribution rate from 5 and 3/4% to 6%. This would mean a raise each for the employer and the employee of 1/2% to a total raise of 1%. These monies would be worked back into the budget. It would not change the benefits. The cost

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per year would cause an increase of \$18,000 - general fund, miscellaneous state agencies \$21,000 for the University; and \$106,000 - teachers. The post retirement fund will be in serious trouble by the 1970's when there will be a sudden increase in retirements due to the population growth in the past years, so this increase is necessary.

There was discussion, question and debate on where this extra money should come from: whether as proposed from employee's paycheck (plus employer) or from interest accruing. The post retirement fund is separate and in addition to the retirement fund. By legislative action it would be possible to direct interest monies from the retirement fund placed in the post retirement fund. However, if the interest was left in it would double the money in about 17 years. Taking out the interest would eventually lower the retirement benefits.

There was discussion on the cost of living index. Mr. Howard pointed out that in the case of other investments as insurance and social security, there is no cost of living increments.

The increase in revolving fund in this bill was discussed. The number of people on retirement has increased so the extra money in this fund would allow a balance while monies are being transferred.

There was discussion on the change on page 3, lines 15 to 17. This would extend the period of repayment for a person who comes back and wishes to be reinstated in this program.

Mr. Jacobsen moved that SB 322 be reported out with a DO PASS.

Mr. Mello seconded the motion.

Motion passed unanimously.

SB 34: Amends provisions relating to group insurance for state officers and employees.

Mr. Barrett distributed copies of a Memorandum dated March 14, 1967 to the Senate Finance Committee from Earl Nicholson, Chairman, Committee on Group Insurance Nevada State Employees. He outlined the information on page 2. Life insurance would be supported by the employee - no cost to state; hospital room and board - increased cost for employee 5¢, employer 6¢; maternity feature to attract younger men to the program; medical - same except for inclusion of 50% mental or nervous disorder; and the maximum benefit would remain the same. Under the present plan total participation in only 53% because of the expense. If the state paid the full amount it would raise the participation to 90 or 100%. Of the bids from insurance companies, Travelers presented the lowest premium for this coverage. This bill provides that the state pay the full \$8.54 per employee. Presently the state pays \$3 out of the \$11 premium through the Aetna Company. The dependents would be paid for by the employee; the state would pay only the employee's cost.

Mr. Barrett distributed a Memorandum from the Department of Administration dated March 15, 1967 on this subject. It shows an increase from the state's present share of \$56,160 to full payment by the state with 100% participation from small agencies and 60% participation from large agencies of \$133,224.

Mr. Bowler spoke of it as a fine program from the standpoint of the insurance company and also the employee. However, as a taxpayer he would be against it. He spoke of it becoming a precedent for all types of political subdivisions.

Mr. Howard spoke against the bill. He said the cost of living pay raise should be enough incentive. He thought the state should pay on a 50/50 basis.

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Mr. Barrett pointed out that some of the counties pay only 50% but also 50% of the dependents cost as well.

Mr. Ashworth spoke against the bill, saying this was another way to raise government spending. His figures show an increase cost to the taxpayer for the biennium of \$329,077, for 2600 people's coverage.

Mr. Bob Bruce commented that there is only 53% participation now. In July the rates for the employee will go up and then many will drop out. The real question is whether or not the state wants to have a group plan at all.

Mr. Bowler suggested that we defer this subject for 24 hours. (SB 34)

A recess was declared and meeting resumed at 4:45 PM.

Mr. Glaser read Mr. Barrett's proposal for legislation regarding a parolee's revolving fund to be introduced from the committee. This would loan money to a parolee while he gets established. He wouldn't be able to get off parole until he repaid this money - up to \$300.

Mr. Mello moved that the committee introduce this legislation regarding the parolee revolving fund.

Mr. Jacobsen seconded the motion.

Motion passed unanimously.

AB 430: Reduces required number of years' employment under public employees' retirement before acquiring vested rights to benefits.

Mr. Young moved that AB 430 be held until SB 432 was before the committee for consideration. (SB 432 on same subject incorporates the 4%/year reduction in benefits)

Mr. Jacobsen seconded the motion.

Motion passed unanimously.

AB 472: Allows certain survivor benefits under public employees' retirement when member's death occurs during authorized leave of absence.

Mr. Bowler moved that AB 472 be reported out with a DO PASS.

Mr. Jacobsen seconded the motion.

Motion passed unanimously.

Mr. Bowler was assigned AB 472 for the floor.

AB 473: Authorizes employees of political subdivision admitted to membership in public employees' retirement system after OASI coverage to secure credit for prior service.

Mr. Young moved that AB 473 be indefinitely postponed.

Mr. Ashworth seconded the motion.

Motion passed unanimously.

AB 372: Transfers treatment of blindness from welfare division to services to the blind division and eliminates residence and economic requirements for such aid.

Mr. Jacobsen moved that AB 372 be amended to delete Subparagraph 2 of Section 1 and also delete Section 2.

Mr. Ashworth seconded the motion.

Motion passed unanimously.

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AB 386: Authorizes welfare division to provide homemaker services.

Mr. Jacobsen moved that Mr. Glaser have the authority to report that AB 386 has no financial implications and so can be put back on the general file.

Mr. Bowler seconded the motion.

Motion passed unanimously.

AB 142: Increases old-age assistance benefits and establishes property and income standards.

Mr. Young moved that AB 142 be indefinitely postponed.

Mr. Ashworth seconded the motion.

Motion passed unanimously.

AB 247: Authorizes welfare division to provide maintenance, special services for mothers and children where child's father is not mother's husband.

Mr. Young moved that AB 247 be reported out with a DO PASS.

Mr. Harris seconded the motion.

Motion passed unanimously.

Mr. Bowler was assigned AB 247 for the floor.

AB 401: Extends age limit of children placed in custody of welfare division of department of health and welfare and permits probationary placement in parent's or relative's home without court order.

Mr. Ashworth moved that AB 401 be indefinitely postponed.

Mr. Howard seconded the motion.

Motion passed unanimously.

SB 93: Provides for 5 member Supreme Court.

SB 329: Increases the number of stenographic and law clerks authorized for Supreme Court.

Mr. Ashworth moved that SB 93 and SB 329 be amended to allow 2 additional Supreme Court justices and additional Supreme Court clerks to be effective as of October 1, 1967

Mr. Howard seconded the motion.

Motion passed unanimously.

Meeting adjourned at 5:20 PM.

SHORELINE LANDS SUBJECT FOR IMMEDIATE POSSESSION

PHASE ONE (39 working days)

A. Improve Access to Beach

1. Areas "A" and "B"

(37 inmate labor man days--3.1 crew days)

\$ 390.00

B. Beach and Area Cleanup

1. Areas "A", "B", and "C"

(400.5 inmate labor days--36 crew days)

3,086.00

PHASE ONE TOTAL- \$ 3,476.00

PHASE TWO (5 working days)

A. Sanitary Facilities

1. Areas "A", "B", and "C"

\$ 1,610.00

B. Control Fence

1. Area "C"

(12 inmate labor man days-- 1.1 crew days)

200.00

C. Signs

200.00

PHASE TWO TOTAL- \$ 2,010.00

PHASE THREE (48 working days)

A. Construct Parking Areas

1. Areas "A" and "C"

\$ 15,300.00

PHASE THREE TOTAL- \$ 15,300.00

PHASE FOUR

A. Operation and Maintenance

\$ 7,999.00

PHASE FOUR TOTAL- \$ 7,999.00

GRAND TOTAL- \$ 28,785.00

SHORELINE LANDS SUBJECT FOR IMMEDIATE POSSESSION

The schedule of work to be accomplished, and minimum temporary to accommodate recreationists on lands west of Highway 28 from of the Sand Harbor State Recreation Area to the proposed north dicated on the accompanying maps is listed below.

IMPLEMENTATION SCHEDULE
FOR INITIAL DEVELOPMENT
SUBJECT TO IMMEDIATE
ACTION PURPOSES AT LAKE

DETAILED SCHEDULE

PHASE ONE (39 working days)

A. Improve Access to Beach

I. Area "A"

a. Inmate labor (10 man days @ \$5.00 per day)	\$ 50.00
b. Cut brush and drift logs (Chain saw-5 hours @ \$2.00 per hour)	10.00
c. Materials (Control soil erosion along access trails)	
1. Redwood retainers	30.00
2. Galvanized pipe	<u>10.00</u>

TOTAL- \$ 100.00

II. Area "B"

a. Inmate labor (26 man days @ \$5.00 per day)	\$ 130.00
b. Cut brush and drift logs (Chain saw-5 hours @ \$2.00 per hour)	10.00
c. Materials (Control soil erosion along access trails)	
1. Redwood retainers	120.00
2. Galvanized pipe	<u>30.00</u>

TOTAL- \$ 290.00

B. Beach and Area Cleanup

I. Area "A"

a. Transportation of inmates	\$ 90.00
b. Inmate labor (315 man days @ \$5.00 per day)	1,575.00
c. Saw drift logs to handling size (Chain saw-15 hours @ \$2.00 per hour)	30.00
d. Haul debris to dump	
1. 7 trips (350 miles @ 17¢ per mile)	60.00
2. 3 truck days (\$15.00 per day)	45.00
3. 3 operator days (\$40.00 per day)	<u>120.00</u>

TOTAL- \$ 1,920.00

II. Area "B"

a. Transportation of inmates	\$ 20.00
b. Inmate labor (62 man days @ \$5.00 per day)	310.00
c. Saw drift logs to handling size (Chain saw-17 hours @ \$2.00 per hour)	34.00
d. Haul debris to dump	
1. 3 trips (150 miles @ 7¢ per mile)	26.00
2. 2 truck days (\$15.00 per day)	30.00
3. 2 operator days (\$40.00 per day)	<u>80.00</u>

TOTAL- \$ 500.00

III. Area "C"

a. Transportation of inmates	\$ 12.00
b. Inmate labor (65 man days @ \$5.00 per day)	325.00
c. Drag drift logs from water to beach (D-4 Cat-16 hours @ \$4.00 per hour)	64.00
d. Saw drift logs to handling size (Chain saw-20 hours @ \$2.00 per hour)	40.00
e. Haul debris to dump	
1. 7 trips (350 miles @ 17¢ per mile)	60.00
2. 3 truck days (\$15.00 per day)	45.00
3. 3 operator days (\$40.00 per day)	<u>120.00</u>
	\$ 666.00

PHASE ONE TOTAL \$ 3,476.00

PHASE TWO (5 working days)

A. Sanitary Facilities (October 1, 1966- July 1, 1967)

I. Area "A"

a. Install and maintain (Contract)	\$ 360.00
2 temporary portable toilets (\$20.00 per month)	
b. Place litter receptacles	
1. 10 receptacles (\$10.00 each)	100.00
2. Placement with inmate labor (2 man days @ \$5.00 per day)	<u>10.00</u>

TOTAL- \$ 470.00

II. Area "B"

a. Receptacles (10 @ \$10.00 each)	\$ 100.00
b. Placement with inmate labor (2 man days @ \$5.00 per day)	<u>10.00</u>

TOTAL- \$ 110.00

III. Area "C"

a. Install and maintain (Contract)	
4 temporary portable toilets (\$20.00 per month)	\$ 720.00
b. Place litter receptacles	
1. Receptacles (30 @ \$10.00 each)	300.00
2. Placement with inmate labor (2 man days @ \$5.00 per day)	<u>10.00</u>

TOTAL- \$ 1,030.00

B. Control Fence

I. Area "C"

a. Inmate labor (12 man days @\$5.00 per day)	\$ 60.00
b. Materials	
1. Posts (125 posts @ 92¢ each)	115.00
2. Barbed wire (3,000 feet @ 83¢ per foot)	<u>25.00</u>

TOTAL- \$ 200.00

C. Signs

I. Area "A"		
a. Materials and construction	\$	185.00
b. Inmate labor- placement (3 man days @ \$5.00 per day)		<u>15.00</u>
	TOTAL-	\$ 200.00

PHASE TWO TOTAL- \$ 2,010.00

PHASE THREE (48 working days)

A. Construct Parking Area

I. Area "A"		
a. Clearing and grading		\$ 10,000.00

Equipment: Compressors, heavy rock drills, dozers, tractors, rippers, loaders, dumptrucks, and motor graders.

Equipment days: 36

b. Paving		5,000.00
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Equipment: Dump trucks, spreaders, rollers, tampers

Equipment days: 12

TOTAL- \$ 15,000.00

II. Area "C"		
a. Inmate labor (placement of guard rails) (9 man days @ \$5.00 per day)	\$	45.00
b. Materials (50 bumper stops 6' each)		
1. Redwood guard rails		170.00
2. Galvanized pipe		<u>85.00</u>

TOTAL- \$ 300.00

PHASE THREE TOTAL- \$ 15,300.00

PHASE FOUR

A. Operation and Maintenance

I. Vehicle operation (9 months)		
a. Flat rate rental (\$50.00 per month) (3/4 ton pick up to haul litter and patrol)	\$	450.00
b. Maintenance (7¢ per mile)		
1. Haul litter (7,700 miles)		539.00
2. Patrol (3,000 miles)		<u>210.00</u>

TOTAL- \$ 1,199.00

II. Personnel		
a. One part-time employee to police area and pick up litter	\$	3,640.00
b. Three part-time life guards		<u>1,000.00</u>

TOTAL- \$ 4,640.00

III. Personnel Housing

a. Housetrailer (May, 1967- June, 1967)

1. Rent (\$125.00 per month) \$ 250.00

2. Utilities (\$80.00 per month) 160.00

TOTAL \$ 410.00

IV. Life Guard and Safety Equipment

a. Boat \$ 400.00

b. Motor 400.00

c. Operation (motor and boat) 100.00

d. Life guard equipment (uniforms, first aid,
life preservers, etc.) 100.00

TOTAL- \$ 1,000.00

V. Storage Facilities

a. Portable knock down storage shed \$ 750.00

TOTAL- \$ 750.00

PHASE FOUR TOTAL- \$ 7,999.00

GRAND TOTAL \$ 28,785.00

WAYS AND MEANS COMMITTEE

NEVADA STATE LEGISLATURE

AGENDAWednesday, March 22, 1967MORNING

No meeting

AFTERNOONTIMEREVIEW BUDGETS

2:00 Page 349 State Parks ----- Senator Young
 Page 353 Parks - Capital Improvements

CONSIDER BILLS

SB 278 Improvements at Lake Tahoe Park

2:30

CONSIDER BILLS

SB 34 Group Insurance ----- Howard Barrett
 SB 322 Increase in Retirement
 AB 430 Retirement
 AB 472 Retirement
 AB 473 Retirement

Welfare Bills

AB 142
 AB 247
 AB 401
 AB 372 (on Chief Clerk's Desk)
 AB 386 (on Chief Clerk's Desk)

FINALIZE BUDGETSGeneral Government

Page 11 Attorney General
 Page 292 Criminal ID & Narcotics (AB 337)
 Page 49 Planning Board
 Page 51 Nevada Tax Commission
 Page 56 Veterans Affairs
 Page 66 Supreme Court (Amend SB 93 and SB 329 - setting date)

FINALIZE BUDGETS ITEMS FOR FUTURE AGENDAS

EDUCATION:

Page 85 University
 Page 121 Distributive School Fund

HEALTH:

Page 207 Mental Retard Cottages (Hold for Capital Improvements)

WELFARE:

Page 234	Old Age Assistance	TITLE XIX	AB 446
Page 235	Aid to the Blind	" "	"
Page 236	Aid to Dependent Children	" "	"
Page 239	Child Welfare	" "	"
Page 240	U. S. Indian Service	" "	"

Page 241	Work Training Program	TITLE V
Page 243	Clark County Project	"
Page 245	Washoe County Project	"
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Page 249 Welfare Gift Fund
 Page 251 Services to Blind Gift
 Page 251 Cuban Refugee Program
 Page 252 Federal Demonstration Projects

Page 262 Childrens Home - Las Vegas (Hold for Capital Improvements)
 Page 267 Girls School

Pages 273-293 Public Safety
 Pages 295-326 Regulatory